



Brussels, 22 May 2026
(OR. en)

12921/25

LIMITE

CORLX 894
CFSP/PESC 1342
RELEX 1176
COMET 70
COTER 155
FIN 1076

LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL REGULATION amending Regulation (EU) 2024/386
establishing restrictive measures against those who support, facilitate or
enable violent actions by Hamas and the Palestinian Islamic Jihad

COUNCIL REGULATION (EU) 2026/...

of ...

**amending Regulation (EU) 2024/386
establishing restrictive measures against those who support, facilitate
or enable violent actions by Hamas and the Palestinian Islamic Jihad**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 215 thereof,

Having regard to Council Decision (CFSP) 2026/... of ... amending Decision (CFSP) 2024/385 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad¹⁺,

Having regard to the joint proposal from the High Representative of the Union for Foreign Affairs and Security Policy and the European Commission,

¹ OJ L, ..., ELI:

⁺ OJ: Please insert in the text the number and date of adoption of the Decision contained in document ST 10886/25 and insert the OJ/ELI reference of that Decision in the footnote.

Whereas:

- (1) Council Regulation (EU) 2024/386² gives effect to Council Decision (CFSP) 2024/385³, and provides for certain measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad, including the freezing of their assets.
- (2) In its conclusions of 26 June 2025, the European Council called for further work on restrictive measures against Hamas.

² Council Regulation (EU) 2024/386 of 19 January 2024 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad (OJ L, 2024/386, 19.1.2024, ELI: <http://data.europa.eu/eli/reg/2024/386/oj>).

³ Council Decision (CFSP) 2024/385 of 19 January 2024 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad (OJ L, 2024/385, 19.1.2024, ELI: <http://data.europa.eu/eli/dec/2024/385/oj>).

- (3) Hamas continues to represent a threat to international peace and security. Its violent actions constitute serious violations of international humanitarian law and of human rights law. The Political Bureau of Hamas ('Politburo') is the main decision-making body of the group and determines its social, political, and military policies. In particular, the military wing of Hamas (Hamas-Izz al-Din al-Qassem) is subject to the general policies decided by the Politburo and has consistently pledged allegiance to the Politburo. Furthermore, members of the Politburo have knowledge of the planning, preparation and execution of violent actions by Hamas. They also promote, defend and justify such violent actions, often publicly threatening or warning of similar future conduct. Thus, the Council considers that members of the Politburo play a significant role in the decision-making process within Hamas and exert considerable influence over the actions of Hamas, including its violent actions. Therefore, they bear overall responsibility for those actions.
- (4) In order to curb violent actions by Hamas, on ..., the Council adopted Decision (CFSP) 2026/...⁺, which provides for restrictive measures, in the form of travel restrictions on, and the freezing of all funds and economic resources belonging to, or owned, held or controlled by, members of the Politburo. However, Politburo members should not be subject to such restrictive measures if there is sufficient information to show that they do not exercise influence over violent actions carried out by Hamas.

⁺ OJ: Please insert in the text the date of adoption and the number of the Decision contained in document ST 10886/25.

- (5) Decision (CFSP) 2026/...⁺ also amends the title of Decision (CFSP) 2024/385.
- (6) The measures contained in this Regulation fall within the scope of the Treaty on the Functioning of the European Union and, therefore, notably with a view to ensuring uniform application in all Member States, regulatory action at the level of the Union is necessary in order to implement them.
- (7) Regulation (EU) 2024/386 should therefore be amended accordingly,

HAS ADOPTED THIS REGULATION:

⁺ OJ: Please insert in the text the number of the Decision contained in document ST 10886/25.

Article 1

Regulation (EU) 2024/386 is amended as follows:

(1) the title is replaced by the following:

‘Council Regulation (EU) 2024/386 of 19 January 2024 establishing restrictive measures against Hamas and Palestinian Islamic Jihad and those who support, facilitate or enable their violent actions’;

(2) in Article 2, the following paragraphs are inserted:

‘4. Annex I shall also include natural persons who are members of the Political Bureau of Hamas (“Politburo”).

5. Members of the Politburo shall not be included or retained on the list of persons and entities in Annex I if there is sufficient information to show that they do not exercise influence over violent actions conducted by Hamas.’.

Article 2

This Regulation shall enter into force on the date of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ..., ...

For the Council
The President
