

Brussels, 3 September 2026
(OR. en)

12727/26

LIMITE

CLIMA 428
ENV 1018
ONU 52
DEVGEN 138
ECOFIN 1136
ENER 546
MAR 121

NOTE

From:	General Secretariat of the Council
To:	Delegations
No. prev. doc.:	12536/26
Subject:	Preparations for the 31st Conference of the Parties (COP31) of the United Nations Framework Convention on Climate Change (UNFCCC) (Antalya, Türkiye, 9 – 20 November 2026) - Revised draft Council conclusions

With a view to the meeting of the Working Party on the Environment on 8 September 2026, delegations will find in the Annex the revised draft Council conclusions on Preparations for the 31st Conference of the Parties (COP31) of the United Nations Framework Convention on Climate Change (UNFCCC). Changes to the previous version are marked as **bold underlined** while deletion as ~~striketrough~~.

**Preparations for the 31st Conference of the Parties (COP31) of the United Nations
Framework Convention on Climate Change (UNFCCC)**

(Antalya, Türkiye, 9 – 20 November 2026)

THE COUNCIL OF THE EUROPEAN UNION,

1. RECALLS its relevant previous UNFCCC COP Council conclusions and REAFFIRMS that they remain fully applicable, as well as this year's conclusions on EU energy and climate diplomacy.¹
2. STRESSES the urgency of achieving the goals of the Paris Agreement, in particular its 1.5°C temperature goal.
3. WELCOMES that, since the adoption of the Paris Agreement, the collective mitigation ambition expressed in Nationally Determined Contributions (NDCs) and Long-Term Low Emission Development Strategies (~~LT-LEDS~~) has resulted in a reduction of projected increase in the global temperature, but HIGHLIGHTS WITH CONCERN that current ambition and implementation remains insufficient to limit warming to 1.5°C.
4. NOTES WITH CONCERN that global greenhouse gas (GHG) emissions have continued to increase and that warming of 1.5°C is likely to be exceeded in the coming decades. URGES all Parties, **particularly major emitters,** to **act with the highest possible ambition** ~~make all efforts~~ to return to a 1.5°C compatible trajectory and to minimise the magnitude and duration of ~~any potential~~ **the** overshoot.

OVERALL OBJECTIVE

5. STRESSES that COP31 must deliver tangible progress on the implementation of the Paris Agreement and contribute meaningfully to closing the global ambition and implementation gaps, including through the Global Climate Action Agenda (~~GCAA~~).

¹ **14285/23, 14459/24, 14310/25, 8417/26**

6. UNDERLINES that COP31 must set the direction for the second Global Stocktake (GST-2) and the long-term multiannual Paris Agreement cycle, building on the outcomes of the first Global Stocktake (GST-1) and contributing to sustained progress in the implementation of the Paris Agreement.

STRATEGIC FRAMING

7. NOTES WITH CONCERN the accelerating impacts of climate change and the ongoing global energy crisis on citizens and businesses globally. UNDERLINES that climate change is an existential threat to humanity, ecosystems and biodiversity, as well as to peace and security, which spares no country, territory or region.
8. RECOGNISES the transition away from fossil fuels in a just orderly and equitable manner, and towards renewable and low-carbon energy sources and energy efficiency ~~clean energy technologies and renewables~~ as being central to ensuring energy security, affordability, and availability for all while strengthening energy system resilience and reducing strategic dependencies.
89. FURTHER REITERATES the critical importance of the clean transition and circular economy as ~~a drivers~~ of innovation, jobs, economic growth, sustainable development, public health, food security, and competitiveness, and the key response to the climate and environmental crises.
10. HIGHLIGHTS the importance of climate resilience as a prerequisite for safe and prosperous societies and economies.

STRENGTHENING MULTILATERALISM

911. EMPHASISES the EU's commitment to multilateralism and REAFFIRMS the central role of the UNFCCC and the Paris Agreement to ~~the international climate~~ action process. LOOKS FORWARD to progressing discussions on reform of the multilateral climate regime including CALLS for COP31 to strengthening the its effectiveness, efficiency, integrity, and inclusiveness of the multilateral climate regime to ensure it is fit for purpose.

~~10~~**12.** RECOGNISES the interlinkages between climate change, biodiversity loss, **pollution,** desertification, land use and deforestation. FURTHER RECOGNISES the critical role of the **O**ceans and the increasing **and interconnected** impacts on marine and coastal ecosystems and communities, particularly in Small Island Developing States (SIDS).

~~EMPHASISES~~**CALLS for closer cooperation** ~~the importance of~~**and** ~~strengthened~~**ing** synergies with other international organisations and processes, in particular between the Rio Conventions **and the Paris Agreement.**

~~11~~**13.** RECOGNISES the multilateral regime is predicated on the sharing of information and analysis. UNDERLINES that science must remain the compass of global climate action and STRESSES the need to safeguard its independence, integrity and policy relevance. REAFFIRMS the importance of the best available science, as provided by the Intergovernmental Panel on Climate Change (IPCC), and the Global Climate Observing Systems (GCOS) and URGES the continued sharing of knowledge in the spirit of genuine international cooperation and efforts on information integrity. RECOGNISES that further action is needed at national and international level to counter the increased **spread** of climate misinformation and disinformation **and to strengthen information integrity.**

124. EMPHASISES that, when taking action to address climate change, all Parties must protect, respect, promote, and fulfil their obligations under international human rights law. STRESSES the need to protect and empower civil society, environmental human rights defenders, children and youth, **gender equality, including** women and girls in all their diversity, local communities, Indigenous Peoples, persons with disabilities, and people in vulnerable situations.

~~13~~**15.** RECOGNISES the synergies ~~between~~**between** ~~the nature of~~ climate action and trade and LOOKS FORWARD to continuing to share best practices and experiences with partners in the context of the Dialogue on Trade and Climate Change, as mandated by CMA.7.

REALISING THE PARIS AGREEMENT AMBITION CYCLE

~~14~~**16.** CALLS for the effective implementation of NDCs and URGES those Parties who have not yet done so, to submit their NDCs ahead of COP31, demonstrating progression, the highest possible ambition, and ~~alignment~~**aligned** with a 1.5°C pathway and the best available science. REITERATES the importance of National Adaptation Plans (NAPs) and RECALLS the **GST-1's call to** ~~Global Goal on Adaptation's (GGA) urging of~~ all Parties to submit NAPs.

- ~~15~~**17.** RECOGNISES the role of NDCs and NAPs as central tools of national development, **mitigation and adaptation** planning and CALLS ON Parties to incorporate them into national investment plans and country platforms. EMPHASISES the commitment of the EU to work with Parties to help to implement their NDCs and NAPs. RECALLING the solutions available across sectors to accelerate implementation.
- ~~16~~**18.** RECOGNISES the Enhanced Transparency Framework, including its facilitative, multilateral consideration of progress ~~(FMCP)~~, as a crucial input to the Paris Agreement's ambition cycle and ~~WELCOMES~~ **LOOKS FORWARD to** the submissions of the second Biennial Transparency Reports (BTRs) by 31 December 2026.
- ~~17~~**19.** EMPHASISES the need to collectively implement all outcomes of GST-1 and to build on the lessons learned from that process as we begin preparations for GST-2. RECOGNISES the importance of timely delivery **of** the IPCC's Seventh Assessment Report, reports from expert organisations such as UNEP, IEA and IRENA, the **UNFCCC NDC and BTR** Synthesis Reports, and outputs from the **Global Climate Action Agenda** ~~CAA~~, Presidency led and multistakeholder initiatives, as critical inputs for GST-2.

PRACTICAL OUTCOMES AND IMPLEMENTATION

- ~~18~~**20.** UNDERLINES that COP31 should prioritise practical, implementation-focused outcomes, including **accelerating** the clean energy transition, the transition away from fossil fuels **in a just, orderly and equitable manner**, increased **clean** electrification, **the goals to triple renewable energy and double energy efficiency improvements by 2030**, the reduction of ~~super pollutants including~~ methane emissions, while also building on the **Global Climate Action Agenda**.
- ~~19~~**21.** UNDERLINES the importance of COP31 delivering an ~~an mitigation~~ outcome that contributes to accelerated **mitigation** ambition **and implementation** aligned with 1.5°C pathways. CALLS for an adequate space to discuss mitigation efforts and IS COMMITTED to actively explore ways to strengthen mitigation ambition and implementation by enhancing and better linking existing and new arrangements and agenda items. RECOGNISES a strengthened Mitigation Work Programme ~~(MWP)~~, the **Global Climate Action Agenda**, Presidency initiatives, including Belém Mission to 1.5°C and the Global Implementation Accelerator and the COP30 Presidency Roadmaps as potential avenues for delivering on this.

~~20~~**22**. REAFFIRMS the EU's commitment to a just transitions globally and CALLS ON PARTIES to operationalise the Just Transition Mechanism (JTM) as a concrete enabler to contribute to for 1.5°C-aligned domestic climate policies that are socially just and inclusive with emphasis placed on ~~thorough~~ guidance, coordination, inclusive stakeholder participation and ~~enhanced~~ capacity building.

~~21~~**23**. Given the increasing impacts of climate change globally REAFFIRMS the EU's commitment to the achievement of the Global Goal on Adaptation and the implementation of the UAE Framework for Global Climate Resilience as key contributors of climate resilient development.

~~22~~**24**. REAFFIRMS the EU's commitment to the implementation of the Belém Gender Action Plan and the delivery of an ambitious, intergenerational and intersectional Action for Climate Empowerment ~~(ACE)~~ Action Plan to further strengthen the role of civil society in planning and implementing climate action and to reinforce information integrity and access to reliable and best available science.

CLIMATE FINANCE AND SUPPORT

~~23~~**25**. [Placeholder for reference to the ECOFIN Climate finance Council Conclusions.]

~~24~~**26**. STRESSES the importance of scaling up climate finance for developing countries through the implementation of the New Collective Quantified Goal ~~(NCQG)~~, including support for mitigation, adaptation, and loss and damage, particularly for vulnerable countries and RECONFIRMS in that context efforts to triple adaptation finance. RECOGNISES that public finance alone is inadequate to address the scale of finance required to deliver on the Paris Agreement goals and that finance from all sources and a broader pool of contributors must be scaled up.

~~25~~**27**. UNDERSCORES the importance of reducing existing constraints, challenges, systems inequities and barriers to access climate finance. WELCOMES ongoing efforts to improve access to climate finance and EMPHASISES its readiness to continue such efforts while CALLING ON all actors to work together to improve access to finance by developing countries, particularly for Least Developed Countries and SIDS, including under the leadership of the COP31 Presidencies, to take concrete steps this year to make further progress.

~~26~~**28.** RECALLS that the EU and its Member States, together with the European Investment Bank, are the largest providers of international public climate finance.

~~27~~**29.** UNDERLINES that making finance flows consistent with a pathway towards low GHG emissions and climate-resilient development is a global effort which is essential to scale up climate finance and shift capital away from high-emission investments. **UNDERScores the importance of effective domestic carbon pricing instruments as among the most efficient and cost-effective ways to reduce emissions, and their potential for redirecting finance flows towards climate action.**

ROLE OF COALITIONS AND PARTNERSHIPS

~~28~~**30.** RECOGNISES the growing importance of ~~plurilateral initiatives and the~~ **Global Climate Action Agenda** in advancing implementation and delivering progress and WELCOMES the efforts by the COP30 Presidency to bring more structure and accountability to ~~this agenda~~**the GCAA**. ENCOURAGES current and future COP Presidencies to build on this. **FURTHER RECOGNISES the important role of plurilateral initiatives in advancing global implementation of climate action, such as the First Conference on Transitioning Away from Fossil Fuels in Santa Marta, Colombia.**

~~29~~**31.** [Placeholder for specific initiatives to be showcased by EU at COP].

~~30~~**2.** [Placeholder for specific initiatives presented by the COP31 Presidency relating to their priority themes].

CONCLUSION

~~31~~**33.** ~~STRESSES~~**REAFFIRMS** that COP31/~~CMA8~~ must mark a step-change in the delivery and implementation of the Paris Agreement. **REAFFIRMS**~~STRESSES~~ that, through ambitious and coordinated international action, the global community can still deliver on the objectives of the Paris Agreement and keep the 1.5°C ~~its~~ temperature goal within reach.