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**Interinstitutional File:
2025/0267 (NLE)**

**PROBA 32
AGRI 410
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PROPOSAL

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	9 September 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 470 final
Subject:	Proposal for a COUNCIL DECISION on the conclusion on behalf of the European Union of the International Coffee Agreement 2022

Delegations will find attached document COM(2025) 470 final.

Encl.: COM(2025) 470 final



EUROPEAN
COMMISSION

Brussels, 9.9.2025
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Proposal for a

COUNCIL DECISION

**on the conclusion on behalf of the European Union of the International Coffee
Agreement 2022**

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE PROPOSAL

• Reasons for and objectives of the proposal

The present proposal concerns the conclusion of the International Coffee Agreement 2022.

The International Coffee Agreement 2022 (ICA or ‘the Agreement’) aims to strengthen the global coffee sector and promote its economically, socially and environmentally sustainable development.

The European Union is a party to the International Coffee Agreement 2007¹ and a Member of the International Coffee Organization.

On 27 March 2025, the International Coffee Council, pursuant to Article 48(3) of the 2007 International Coffee Agreement, approved the extension of the ICA 2007 until 1 February 2028 and also stated the Agreement shall enter into force as soon as the conditions for its provisional or definitive entry into force are met, thus terminating the period of extension of the ICA 2007². The Commission was authorised by Council Decision 2020/1638³ to vote in favour of extensions of the ICA for periods not exceeding eight years in total beyond the original expiry date of the ICA or until the provisional or definitive entry into force of a new agreement, whichever comes first.

A partial review to reform the 2007 ICA was necessary and clearly in the interest of the Union to further align it with the practices the Union fosters in other international commodity boards, and to take developments in the global coffee market since 2007 into consideration. The new 2022 Agreement updates the balance of the voting and the contribution systems and addresses the integration of the private sector and civil society into the work of the ICO. The new Agreement takes into account the objectives of simplification and streamlining while maintaining the intergovernmental nature of the ICO. At its 133rd session on 9 June 2022 the International Coffee Council adopted the text of the new 2022 Agreement replacing the 2007 International Coffee Agreement.

The Commission negotiated the amendments that led to the new International Coffee Agreement on behalf of the Union⁴.

In the light of the discussions and the content of the new instrument, the Commission, having already presented the International Coffee Agreement 2022 to the Council for signature⁵, considers that the Agreement should be concluded and the instrument of conclusion be deposited, in accordance with Article 44(3) of the 2022 International Coffee Agreement, with the Headquarters of the International Coffee Organisation in London, designated as Depositary by the International Coffee Council Resolution 477 of 9 June 2022.

• Consistency with existing policy provisions in the policy area

The Agreement was negotiated in line with the comprehensive negotiating directives adopted by the Council on 28 July 2021 on the recommendation from the Commission for a Council

¹ 2008/579/EC: Council Decision of 16 June 2008 on the signing and conclusion on behalf of the European Community of the International Coffee Agreement 2007 OJ L 186, 15.7.2008, p. 12.

² <https://ico.org/documents/cy2024-25/icc-res-486e-resolution-extension-ica-2007.pdf>.

³ Council Decision (EU) 2020/1638 of 5 November 2020 on the position to be adopted on behalf of the European Union within the International Coffee Council OJ L 371, 6.11.2020, p. 1.

⁴ COM(2021) 374 final and CM 4170/21.

⁵ OJ C [...], [...], p. [...].

decision authorising the opening of negotiations on a new International Coffee Agreement between the European Union and the other Members of the International Coffee Organization. The Agreement is also fully in line with the European Green Deal⁶.

- **Consistency with other Union policies**

The Agreement is fully in line with the Global Gateway strategy⁷. Indeed, the Global Gateway stands for sustainable and trusted connections that work for people and the planet. It helps to tackle the most pressing global challenges, from fighting climate change, to improving health systems, and boosting competitiveness and security of global supply chains.

2. LEGAL BASIS, SUBSIDIARITY AND PROPORTIONALITY

- **Legal basis**

The proposed legal basis is Article 207(3) and Article 207(4) in conjunction with Article 218(6) second subparagraph, point (a) of the Treaty on the Functioning of the European Union (TFEU).

- **Subsidiarity (for non-exclusive competence)**

Not Applicable

- **Proportionality**

The conclusion of this Agreement does not go beyond what is necessary to achieve its aims.

- **Choice of the instrument**

This proposal is in accordance with Article 218(6) TFEU, which envisages the adoption by the Council of decisions related to the conclusion of international agreements.

3. RESULTS OF EX-POST EVALUATIONS, STAKEHOLDER CONSULTATIONS AND IMPACT ASSESSMENTS

- **Ex-post evaluations/fitness checks of existing legislation**

Not Applicable

- **Stakeholder consultations**

Not Applicable

- **Collection and use of expertise**

Not Applicable

- **Impact assessment**

Not Applicable

- **Regulatory fitness and simplification**

Not Applicable

- **Fundamental rights**

Not Applicable

⁶ https://commission.europa.eu/strategy-and-policy/priorities-2019-2024/european-green-deal_en.

⁷ https://commission.europa.eu/strategy-and-policy/priorities-2019-2024/stronger-europe-world/global-gateway_en.

4. BUDGETARY IMPLICATIONS

The contribution of the EU to the administrative budget of the International Coffee Organization for each financial year will be paid from the NDICI-Global Europe instrument.

5. OTHER ELEMENTS

- **Implementation plans and monitoring, evaluation and reporting arrangements**

Not Applicable

- **Detailed explanation of the specific provisions of the proposal**

Not Applicable

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THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 207(3) and (4) in conjunction with Article 218(6), second subparagraph, point (a) thereof thereof,

Having regard to the proposal from the European Commission,

Having regard to the consent of the European Parliament¹,

Whereas:

- (1) In accordance with Council Decision (EU) xxxx/x², the Agreement was signed on behalf of the Union, subject to its conclusion at a later date.
- (2) The Agreement should be approved on behalf of the European Union.

HAS ADOPTED THIS DECISION:

Article 1

The International Coffee Agreement 2022 ('the Agreement') is hereby approved on behalf of the European Union³.

Article 2

Entry into force

The Decision shall enter into force on the day of its adoption.

Done at Brussels,

For the Council

The President

[...]

¹ OJ C [...], [...], p. [...].

² OJ C [...], [...], p. [...].

³ The text of the Agreement is published in OJ L XXXXX.