

Brussels, 9 September 2025  
(OR. en)

12670/25

---

---

**Interinstitutional File:  
2025/0263 (NLE)**

---

---

**PROBA 31  
AGRI 409  
WTO 72  
DEVGEN 142  
FORETS 67**

**PROPOSAL**

---

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	9 September 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 469 final
Subject:	Proposal for a COUNCIL DECISION on the signing, on behalf of the European Union, of the International Coffee Agreement 2022

---

Delegations will find attached document COM(2025) 469 final.

Encl.: COM(2025) 469 final



Brussels, 9.9.2025  
COM(2025) 469 final

2025/0263 (NLE)

Proposal for a

**COUNCIL DECISION**

**on the signing, on behalf of the European Union, of the International Coffee Agreement  
2022**

## **EXPLANATORY MEMORANDUM**

### **1. CONTEXT OF THE PROPOSAL**

#### **• Reasons for and objectives of the proposal**

The present proposal concerns the signature of the International Coffee Agreement 2022.

The International Coffee Agreement 2022 (ICA or ‘the Agreement’) aims to strengthen the global coffee sector and promote its economically, socially and environmentally sustainable development.

The European Union is a party to the International Coffee Agreement 2007<sup>1</sup> and a Member of the International Coffee Organization.

At its 133rd Session on 9 June 2022, the International Coffee Council adopted the text of a new 2022 Agreement replacing the International Coffee Agreement 2007.

In the discussions on the Agreement the Commission negotiated on the basis of the negotiating mandate and directives proposed by the Commission<sup>2</sup> and approved by the Council on 28 July 2021<sup>3</sup>.

A partial review to reform the 2007 ICA was necessary and clearly in the interest of the Union to further align it with the practices the Union fosters in other international commodity boards, and to take developments in the global coffee market since 2007 into consideration. The new 2022 Agreement updates the balance of the voting and the contribution systems and addresses the integration of the private sector and civil society into the work of the ICO. The new Agreement takes into account the objectives of simplification and streamlining while maintaining the intergovernmental nature of the ICO.

In the light of the discussions and the content of the new instrument, the Commission considers that the International Coffee Agreement 2022 should be signed.

On 27 March 2025, the International Coffee Council approved the extension of the ICA 2007 until 1 February 2028. However, the ICA 2022 shall enter into force as soon as the conditions for its provisional or definitive entry into force are met, thus terminating the period of extension of the ICA 2007.

#### **• Consistency with existing policy provisions in the policy area**

The Agreement was negotiated in line with the comprehensive negotiating directives adopted by the Council on 28 July 2021 on the recommendation from the Commission for a Council decision authorising the opening of negotiations on a new International Coffee Agreement between the European Union and the other Members of the International Coffee Organization.

The Agreement is also fully in line with the European Green Deal<sup>4</sup>.

#### **• Consistency with other Union policies**

The Agreement is fully in line with the Global Gateway strategy<sup>5</sup>. Indeed, the Global Gateway stands for sustainable and trusted connections that work for people and the planet. It

---

<sup>1</sup> 2008/579/EC: Council Decision of 16 June 2008 on the signing and conclusion on behalf of the European Community of the International Coffee Agreement 2007 OJ L 186, 15.7.2008, p. 12.

<sup>2</sup> COM(2021) 374 final.

<sup>3</sup> CM 4170/21.

<sup>4</sup> [https://commission.europa.eu/strategy-and-policy/priorities-2019-2024/european-green-deal\\_en](https://commission.europa.eu/strategy-and-policy/priorities-2019-2024/european-green-deal_en).

<sup>5</sup> [https://commission.europa.eu/strategy-and-policy/priorities-2019-2024/stronger-europe-world/global-gateway\\_en](https://commission.europa.eu/strategy-and-policy/priorities-2019-2024/stronger-europe-world/global-gateway_en).

helps to tackle the most pressing global challenges, from fighting climate change, to improving health systems, and boosting competitiveness and security of global supply chains.

## **2. LEGAL BASIS, SUBSIDIARITY AND PROPORTIONALITY**

- **Legal basis**

The proposed legal basis is Article 207(3) and Article 207(4) in conjunction with Article 218(5) of the Treaty on the Functioning of the European Union (TFEU).

- **Subsidiarity (for non-exclusive competence)**

Not Applicable

- **Proportionality**

The signature of this Agreement does not go beyond what is necessary to achieve its aims.

- **Choice of the instrument**

This proposal is in accordance with Article 218(5) TFEU, which envisages the adoption by the Council of decisions authorising the signing of the international agreements.

## **3. RESULTS OF EX-POST EVALUATIONS, STAKEHOLDER CONSULTATIONS AND IMPACT ASSESSMENTS**

- **Ex-post evaluations/fitness checks of existing legislation**

Not Applicable

- **Stakeholder consultations**

Not Applicable

- **Collection and use of expertise**

Not Applicable

- **Impact assessment**

Not Applicable

- **Regulatory fitness and simplification**

Not Applicable

- **Fundamental rights**

Not Applicable

## **4. BUDGETARY IMPLICATIONS**

The contribution of the EU to the administrative budget of the International Coffee Organization for each financial year will be paid from the NDICI-Global Europe instrument.

## **5. OTHER ELEMENTS**

- **Implementation plans and monitoring, evaluation and reporting arrangements**

Not Applicable

- **Detailed explanation of the specific provisions of the proposal**

In accordance with the Treaties, it is for the Commission to ensure the signing of the Agreement, subject to its conclusion at a later date.

Proposal for a

## **COUNCIL DECISION**

### **on the signing, on behalf of the European Union, of the International Coffee Agreement 2022**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 207(3) and (4) in conjunction with Article 218(5) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) The Commission negotiated the new Agreement on the basis of the negotiating mandate and directives proposed by the Commission<sup>1</sup> and approved by the Council on 28 July 2021<sup>2</sup>.
- (2) The text of the International Coffee Agreement 2022 ('the Agreement') has been approved by the International Coffee Council at its 133rd Special Session on 9 June 2022.
- (3) The Agreement was negotiated to replace the International Coffee Agreement 2007 ('the 2007 Agreement') which has been extended until 1 February 2028. The Union is a party to the 2007 Agreement<sup>3</sup> and it is therefore in its interest to sign and conclude the Agreement which replaces it. The new 2022 Agreement updates the balance of the voting and the contribution systems and addresses the integration of the private sector and civil society into the work of the ICO. The new Agreement takes into account the objectives of simplification and streamlining while maintaining the intergovernmental nature of the ICO.
- (4) Therefore, the Agreement should be signed, pending the completion of the procedures for its conclusion,

HAS ADOPTED THIS DECISION:

#### *Article 1*

The signing of the International Coffee Agreement 2022 ('the Agreement') is hereby authorised on behalf of the European Union, subject to the conclusion of the said Agreement<sup>4</sup>.

#### *Article 2*

#### **Entry into force**

---

<sup>1</sup> COM(2021) 374 final.

<sup>2</sup> CM 4170/21.

<sup>3</sup> 2008/579/EC: Council Decision of 16 June 2008 on the signing and conclusion on behalf of the European Community of the International Coffee Agreement 2007 OJ L 186, 15.7.2008, p. 12.

<sup>4</sup> The text of the Agreement will be published together with the decision on its conclusion.

The Decision shall enter into force on the day of its adoption.

Done at Brussels,

*For the Council*  
*The President*