

COUNCIL OF THE EUROPEAN UNION

Brussels, 12 July 2012

12557/12

PE 347
JAI 522
JUST 14
SCHENGEN 59
ASIM 90
DATAPROTECT 88

NOTE

from:	General Secretariat of the Council
to:	Delegations
Subject:	Summary record of the meeting of the European Parliament Committee on Civil
	Liberties, Justice and Home Affairs (LIBE) , held in Brussels on 9 and 10 July 2012

The meeting was chaired by Mr LÓPEZ AGUILAR (S&D, ES), Ms GÁL (EPP, HU) and Ms GÖNCZ (S&D, HU). The agenda was adopted with the addition of a vote (in camera) on an opinion setting out the views on the candidate selected for the post of Executive Director of the IT Agency.

Item 2 on the agenda

Chair's announcements

• LIBE decided to hold a joint inter-parliamentary committee meeting with national parliaments on the data protection package on 9 and 10 October 2012.

Item 3 on the agenda

Exchange of views with Commissioner Malmström on recent developments and future priorities in the Home Affairs area

LIBE/7/09897

• Exchange of views

During her intervention, Ms MALMSTRÖM reiterated her disappointment at the Council's position on the Schengen evaluation mechanism and expressed hope that the situation would not remain blocked. She was pleased that progress had been made on several proposals in the asylum area. She added that the situation at the Turkish-Greek frontier remained very problematic and that the Commission would continue to provide targeted financial support and expertise to Greece. On legal migration, she counted on the European Parliament's support to keep the ambition of the original proposal on intra-corporate transfer and she hoped that trilogues could start in October. She would also support advancing in parallel on the seasonal workers proposal.

She was looking for progress on the MFF proposals in JHA area and announced that the Commission would also move forward with a proposal on smart borders. As regards external relations, she indicated that there were visa dialogues ongoing with Kosovo, Moldova, Ukraine, Russia and Georgia. She added that negotiations on readmission and visa facilitation had been concluded with Cap Verde, that progress had been made with Azerbaijan and Armenia, and that the second-generation visa facilitation agreement had been signed with Moldova. She expressed the hope to sign very soon the readmission agreement with Turkey and to start the visa dialogue with that country. She mentioned the progress made on visa legislation and on mobility partnerships with Tunisia and Morocco.

On security policy, she said that talks with Canada on PNR were progressing and she was hoping for developments on the EU PNR proposal. She was satisfied with the agreement on the cybercrime proposal and added that the Commission was working on an EU cyber-security strategy. She also said that the Commission would propose a new legal basis for Europol by the end of the year. On the review of the data retention directive, she indicated that the Commission was carrying out a broad consultation on possible options and that, in order to ensure coherence, this review would be done alongside the e-privacy Directive

During the discussion, Mr BUSUTTIL (EPP, MT) said he hoped the Cyprus Presidency would find a way forward on Schengen but wondered what form this would take. He called for EU support in order to address the increasing migratory influx in Malta. He also expressed the EPP's serious concerns regarding the situation in Romania and asked whether the Commission could envisage a procedure under Article 7 of the Treaty.

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Ms ROMERO LÓPEZ (S&D, ES) called for more information about external border controls in Member States. Ms WIKSTRÖM (ALDE, SE) believed that the revision of the Dublin Regulation would bring more legal clarity and better protection but regretted that it would not be an instrument of solidarity.

Mr ALBRECHT (Greens/EFA, DE) was concerned that the reform of the data retention directive would be delayed. Mr DE JONG (GUE/NGL, NL) said that corruption was worsening the economic crisis, in particular in Greece, and that EU instruments to fight corruption were not sufficient.

Mr COELHO (EPP, PT) said he was ready to look for a way out on the Schengen evaluation mechanism proposal but was disappointed by the intervention of the Cyprus Presidency on this issue at the previous plenary session. He said that he would prefer not to change the existing Schengen rules at all rather than hand over all the power to Member States. He added that he would not accept changing the Schengen Borders Code without agreement on a community-based evaluation mechanism.

Ms MALMSTRÖM replied that, while she had no specific proposal on the Schengen evaluation proposal in mind, she hoped that a way forward could be found after the summer break. She admitted however that the current situation was not particularly encouraging. She indicated that the Commission was very concerned about the political situation in Romania and would discuss it at the next college meeting. As regards the migratory situation in Malta, she said that the Commission was ready to help with money and expertise. She mentioned that the Commission was planning to adopt a Communication on joint asylum applications and the EU Anti-corruption Report next year.

Ms GUILLAUME (S&D, FR) was concerned that the new asylum legislative package would not bring enough added value. Ms SARGENTINI (Greens/EFA, NL) believed that LIBE should discuss the situation in Romania and asked about its impact on the Commission cooperation and verification mechanism report. She considered that it would be unfair to start infringement proceedings against Germany on the data retention directive.

Mr PAPANIKOLAOU (EPP, EL) asked about the possibility for EU support to hire staff to deal with asylum procedures in Greece. Mr ENCIU (S&D, RO) called for an objective analysis by the Commission of the situation in Romania and took the view that what was happening there was a reintroduction of democracy. Ms ANTONESCU (EPP, RO) strongly disagreed with him,

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Ms MALMSTRÖM replied that the Commission should adopt the cooperation and verification mechanism report on Bulgaria and Romania on 18 July. She said that Germany had been given two years to implement the EU data retention directive and that a review could take several years, therefore considering that an infringement procedure against Germany was justified. On the Balkans' visa situation, she mentioned that cooperation was positive with the countries of the region but referred to reports showing some abuses of the visa freedom, in particular in Bosnia.

Item 4 on the agenda

Internal Security Fund - External borders and visas

LIBE/7/07972

Rapporteur: Mr MARINESCU (EPP, RO)

• Consideration of draft report

Mr MARINESCU presented his draft report, stressing in particular that eligible actions should aim at reaching an adequate level of protection of external borders.

The Commission representative broadly welcomed the draft report but could not agree with the setting of a funding percentage rather than fixed amounts. She added that there was a need to further discuss the content of common indicators and asked the rapporteur to reconsider the timing of the mid-term review in order to take into consideration possible changes in the situation in Member States. The Cyprus Presidency representative indicated that discussions were making good progress in the Council

Ms KELLER (Greens/EFA, DE) called for a more balanced approach including not only border controls but also the facilitation of cross-border crossings. She questioned how one could finance more IT systems while the Commission proposal on smart borders had not yet been proposed or agreed.

Mr BUSUTTIL (EPP, MT) asked whether geographical exposures of Member States had been taken into account in the proposal. Mr ENCIU (S&D, RO) deemed that the percentage of overstayers could not be used as an indicator.

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The Commission representative replied that the Commission did not take for granted an agreement on smart borders but already indicated related costs under this proposal. She added that the proposal took into consideration Member States' geographical location and included a degree of flexibility through its mid-term review and emergency mechanism.

Next steps

- Deadline for tabling amendments: 5 September
- Consideration of amendments in LIBE: 10-11 October
- LIBE orientation vote: November

Joint debate

Item 5 on the agenda

Protection of individuals with regard to the processing of personal data, and the free movement of such data (General Data Protection Regulation)

LIBE/7/08739

Rapporteur: Mr ALBRECHT (Greens/EFA, DE))

• Presentation of a working document – see under item 6

Item 6 on the agenda

Protection of individuals with regard to the processing of personal data by competent authorities for the purposes of prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties, and the free movement of such data

LIBE/7/08742

Rapporteur: Mr DROUTSAS (S&D, EL)

• Presentation of a working document

Mr ALBRECHT presented the working document, insisting on the need for a coherent "package" approach for both proposals. He mentioned that there was also a discussion about an impact assessment from the Parliament's side. Mr DROUTSAS hoped to start negotiations with the Council in the course of 2013 and was concerned that some Member States appeared unwilling to discuss the proposed directive. He considered that areas for further debate included among others the role of the Commission through delegated and implementing acts, the current exclusion of data protection rules for EU institutions and agencies and the exact division of roles and responsibilities among data protection authorities in cross-border cases.

The European Commission representative welcomed the working document and indicated that the Commission would make a proposal on the adaptation of data protection rules to institutions and bodies in due course.

Mr VOSS (EPP, DE), Mr KELLY (EPP, IE) and Ms LUDFORD (ALDE, UK) believed that rules would have to take into consideration different business models and be workable in practice, and therefore pleaded for more flexibility. Ms In t'VELD (ALDE, NL) considered that the joint approach was an important political signal and that if the Council refused to work on the draft directive, the Parliament should refuse to work on other related files. Mr ALVARO (ALDE, DE) warned against any rush, given the need to adopt good legislation. Ms HIRSCH (ALDE, DE) called for a specific chapter on employment data. Ms ROMERO LÓPEZ (S&D, ES) took the view that the draft directive was a step back from the previous one and said that fundamental rights were not sufficiently protected. Mr KIRKHOPE (ECR, UK) pleaded for clear definitions and proper

The rapporteurs concluded that the objective would be to have the new legislation in place by the end of this mandate.

Item 7 on the agenda
Consular protection for citizens of the Union abroad

protection without overburdening business.

LIBE/7/08241

Rapporteur: Ms BAUER (EPP, SK)

• Consideration of draft report

Ms BAUER presented her draft report, in which she made the distinction between local consular protection in everyday life and consular protection in a crisis situation. In the first case, she considered that the unrepresented citizen would have the right to request the help of any diplomatic or consular authority of any Member State. In the second case, she proposed that the Union delegations would be in charge of coordinating and providing assistance. For the financing, she suggested using instruments such as the EU Civil Protection Mechanism and creating a "trust fund" for consular protection.

Ms GÖNCZ, on behalf of Ms FAJON (S&D, SI), broadly supported the draft report. Ms GRIESBECK (ALDE, FR), on behalf of Mr MICHEL (ALDE, BE), took the view that more responsibilities should be given to Union delegations. Ms LUDFORD (ALDE, UK) wondered

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Next steps

• Deadline for tabling amendments: 20 July

Item 8 on the agenda

State of play on readmission agreements (in camera)

LIBE/7/09624

• Presentation by Mr Manservisi, Director-General DG Home, European Commission

Item 9 on the agenda

Agreement between the European Union and Canada for the transfer and use of Passenger Name Record (PNR) (in camera)

LIBE/7/03902

Rapporteur: Ms in 't VELD (ALDE, NL)

 Presentation by Mr Priebe, Director for Security, DG Justice, Freedom and Security, European Commission, on the ongoing negotiations

Item 10 on the agenda

European Agency for managing large-scale IT systems in the area of freedom, security and justice (Tallinn, Estonia) established by Regulation (EU) No 1077/2011

LIBE/7/09898

• Hearing of Mr Garkov, candidate for the post of Executive Director by the Management Board

Mr GARKOV presented his priorities for the management of the agency and expressed the hope of conducting dialogue with the European Parliament on a regular basis. The rapporteur, Mr COELHO (EPP, PT) thanked the European Commission for the speedy selection of a candidate. He found that Mr Garkov had the experience necessary, in particular in terms of systems management. However, like Mr ALBRECHT (Greens/EFA, DE), he noticed that he had no experience in data protection and requested his commitment in this regard. Mr GARKOV replied that he was conscious that data

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could only be used for legal purposes and that the infrastructure had to guarantee the security and

protection of data.

Mr COELHO concluded by warning about the administrative costs of the seats of the agency,

adding that the European Parliament would be particularly hard on this issue when discussing the

annual discharge.

Item 11 on the agenda

Exchange, assistance and training programme for the protection of the euro against

counterfeiting (the 'Pericles 2020' programme)

LIBE/7/08298

Rapporteur: Ms McINTYRE (ECR, UK)

Consideration of draft report

Ms McINTYRE presented her draft report, in which she proposed inter alia to lower the EU co-

financing rates. The Cyprus Presidency representative expressed the hope of reaching a first-reading

agreement on this proposal. The Commission representative maintained its proposal on EU co-

financing rates (from 80 % to 90 %), indicating the difficulties of finding a higher level of funding

at national level.

Next steps

• Deadline for tabling amendments: 5 September.

Item 12 on the agenda

Presentation of the priorities of the Cyprus presidency in the area of Justice and Home

Affairs

LIBE/7/09900

Ms MAVROU, Minister for the Interior of the Republic of Cyprus, and Mr LOUCA, Minister for

Justice and Public Order of the Republic of Cyprus, presented the Presidency priorities in the JHA

area

Ms MAVROU started her intervention by asserting the Presidency's readiness to cooperate closely

and constructively with the European Parliament. She defended asylum policies based on mutual

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trust and solidarity. She reiterated the commitment to the completion of the Common European Asylum System (CEAS) by the end of 2012 as recently confirmed by the European Council and hoped to work closely with the European Parliament, in particular on the revision of the Dublin Regulation and on the "reception conditions directive". She hoped to make progress with the European Parliament on the proposals on legal migration currently on the table and stressed the importance of third-country nationals' integration. She informed LIBE that the issue of illegal immigration would be addressed at the next JHA Council meeting and emphasised the need for dialogue with third countries in line with the Council conclusions on the global approach to migration and mobility. She considered that the European Parliament's first draft report on the Eurosur proposal was a sound basis for further work. She added that the Presidency was looking for an agreement on the legislation on visa requirements for third-country nationals. She hoped to start trilogues in the autumn on the MFF proposals in the home affairs area and concluded by saying that the Presidency would aim to act as an honest broker.

Mr LOUCA also expressed the Presidency's commitment to work closely with the European Parliament. He was hoping to have an agreement with Canada on PNR as soon as possible and also said that the Presidency was willing to work closely with the European Parliament on the proposal for an EU PNR system. He recognised the political sensitivity of the Schengen governance package and indicated that both proposals were high priorities for the Presidency on which it hoped to reach a final agreement as soon as possible. He reiterated the European Council conclusions of March 2012 regarding the accession of Bulgaria and Romania to the Schengen area. He said that the Presidency would try to reach an agreement within the Council on the freezing and confiscation of proceeds of crime. He was looking for close cooperation with the European Parliament on the proposed directive on the right to access to a lawyer, recognising that reaching an agreement would not be an easy task. He mentioned the Presidency's intention to work on the data protection package and he particularly referred to the Member States' preliminary views regarding the draft directive. Finally, he hoped that negotiations would start shortly with the European Parliament on the MFF proposals in the justice area.

For the political groups, the following speakers took the floor:

Mr BUSUTTIL (EPP, MT) was looking forward to the Presidency's leadership in finalising the asylum policy package by the end of the year and called on the Presidency to deliver on solidarity. He welcomed the Presidency's intention to act as an honest broker but had been disappointed by the

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Ms GUILLAUME (S&D, FR) appreciated the Presidency's willingness to conclude the asylum texts within the 2012 deadline, stressing however that texts should not be watered down and that there should be a high level of harmonisation of rights. There was no intervention from ALDE.

Ms SARGENTINI (Greens/EFA, NL) asked how the Presidency would deal with the situation in Romania. She also asked about the Presidency's initiatives on the European Arrest Warrant, considering that mutual trust was difficult to achieve with different national systems and with some national detention facilities not up to standard.

Mr TRIANTAPHYLLIDES (GUE/NGL, CY) asked how to reconcile the objective of solidarity with the fact that Member States did not demonstrate solidarity in practice.

Mr KIRKHOPE (ECR, UK) wondered whether it was realistic to complete the Common European Asylum System in all its different components by the end of 2012. He asked how the Presidency intended to move forward on Schengen. He also wanted to know about the Presidency's priorities against terrorism and organised crime.

Minister MAVROU agreed that the CEAS timeframe should not compromise the quality of the legislation. She knew it would not be an easy task to reach agreement but felt however that great progress had already been made and that differences of opinions between the EP and the Council were not insurmountable. She said that the Council conclusions of 8 March on a common framework for genuine and practical solidarity were a toolbox at the service of solidarity.

Mr LOUCA explained the Council position of 7 June on the Schengen evaluation mechanism and added that the Presidency would like to deal with these two proposals as a package. He stated that the Presidency was committed to finding the best possible way for the Council and the Parliament to continue to work together closely in a spirit of constructive cooperation and to find a basis to move forward. As regards the situation in Romania, he recalled that the Commission was responsible for monitoring Member States' application of EU law. As regards the European Arrest Warrant, he said that the Council was following closely the follow-up to the evaluation and to Member States' recommendations. On measures to fight terrorism, he mentioned inter alia that the

Presidency hoped to conclude the agreement on explosive precursors.

During individual interventions, Mr COELHO (EPP, PT) considered that there would be no agreement on the Schengen border code on the temporary reintroduction of internal border controls without an agreement on a Schengen evaluation mechanism. He said that the main issue for the European Parliament was less the question of the legal basis as such but the need to have a European mechanism and not an inter-governmental one, adding that, after the Lisbon Treaty, Schengen was a European issue. He believed that there was a problem of trust between the Council and the Parliament and that the Cyprus Presidency would be assessed on its capacity to resolve the Schengen issue. Ms KELLER (Greens/EFA, DE) asked about the Presidency's offer to resolve the Schengen issue. Mr MALINOV (EPP, BG) asked about the Presidency's plans concerning BG/RO accession to Schengen.

Replying to MEPs' questions, Mr LOUCA hoped to find a common basis to carry on the work on the two Schengen proposals with a view to a speedy conclusion. He said that BG/RO accession to Schengen would be on the agenda of the next JHA Council as requested by the European Council.

Item 13 on the agenda: Coordinators' meeting (in camera)

*** Electronic vote ***

Item 14 on the agenda

Joint committee meeting (Rule 51) of LIBE, FEMM

Minimum standards on the rights, support and protection of victims of crime

CJ01/7/09907

Rapporteurs: Ms JIMÉNEZ-BECERRIL BARRIO (EPP, ES), Ms PARVANOVA (ALDE, BG)

• The confirmation vote on the compromise text was adopted.

Item 15 on the agenda

Protecting children in the digital world

LIBE/7/09312

Rapporteur for opinion: Ms HEDH (S&D, SE)

Rapporteur for the responsible committee (CULT): Ms COSTA (S&D, IT)

• The draft opinion was adopted as amended.

Item 16 on the agenda

The right of access to a lawyer in criminal proceedings and the right to communicate upon arrest

LIBE/7/06267

Rapporteur: Ms ANTONESCU (EPP, RO)

• The orientation vote was adopted as amended.

Item 17 on the agenda

Alleged Transportation & illegal detention of prisoners in European countries by the CIA: follow-up of the EP TDIP Committee report

LIBE/7/08920

Rapporteur: Ms FLAUTRE (Greens/EFA, FR)

• The draft report was adopted as amended.

Item 18 on the agenda

Enhanced intra-EU solidarity in the field of asylum

LIBE/7/08916

Rapporteur: Mr TRIANTAPHYLLIDES (GUE/NGL, CY)

• The draft report was adopted as amended.

Item 19 on the agenda

Criminal sanctions for insider dealing and market manipulation

LIBE/7/07611

Rapporteur for the opinion: Ms BOZKURT (S&D)

Rapporteur for the responsible committee (ECON): Ms McCARTHY (S&D, UK)

• The draft opinion was adopted as amended.

Item 19a on the agenda (in camera)

Adoption of opinion setting out the views on the selected candidate for the post of Executive Director of the IT Agency, Mr Garkov.

*** End of electronic vote ***

Item 20 on the agenda

General provisions - Asylum and Migration Fund and Internal Security Fund

LIBE/7/07982

Rapporteur: Mr FONTANA (EFD, IT)

• Consideration of draft report

Mr FONTANA presented his draft report in which he placed emphasis on subsidiarity and on the

involvement of regional and local authorities. He also considered that the Commission could

provide emergency assistance but only after informing the European Parliament and the Council

thereof

The Commission representative welcomed the emphasis given to the role of regional and local

authorities but warned against too frequent revisions of the programme. She found that the proposed

timing for the mid-term review, i.e. 1 July 2016, was too early. She agreed with the importance of

informing the European Parliament and the Council about emergency assistance but thought that it

should not delay the decision on emergency assistance. She could not support the amendment

whereby the European Parliament would be formally consulted on the dialogue between the

Commission and each Member State.

The Cyprus Presidency representative stated that the Council's competent bodies were working on

the proposal and supported the simplification of procedures as well as greater flexibility.

Ms GUILLAUME (S&D, FR), on behalf of Ms FAJON (S&D, SI), considered that some

amendments were not sufficiently justified. Mr PIRKER (EPP, AT) questioned the practicalities of

the proposed amendments and supported the Commission proposal. Ms KELLER (Greens/EFA,

DE) took the view that all evaluations should be made public and could not agree with the

exceptions suggested by the rapporteur.

Next steps

• Deadline for tabling amendments: 5 September

• Consideration of amendments: 10-11 October

• Orientation vote in LIBE: November

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Item 21 on the agenda

Asylum and Migration Fund

LIBE/7/07977

Rapporteur: Ms GUILLAUME (S&D, FR)

Consideration of draft report

Ms GUILLAUME welcomed the Commission proposals. She specifically called for more

qualitative indicators, a more inclusive dialogue between Member States and civil society, the

creation of a specific Commission working group to ensure consistency, clear rules on relocation,

an earlier mid-term review and the addition of Article 80 TFEU as part of the legal basis.

The Commission representative could not agree with the earlier timing of the mid-term review and

said that indicators should be measurable. She agreed with the need for good coordination of the

external dimension of the fund but was not convinced by the rapporteur's proposal to set up a

specific committee. The Cyprus Presidency representative indicated that solidarity was a priority for

the Presidency and was looking forward to good cooperation with the European Parliament on this

file

Mr TAVARES (Greens/EFA, PT) supported the rapporteur's approach but could agree with more

flexibility only if clear safeguards and guarantees and European Parliament democratic

accountability were put in place, mentioning for example that funds for resettlement could not be

used for return.

<u>Next steps</u>

• Deadline for tabling amendments: 5 September

Item 22 on the agenda

The situation of Fundamental Rights: standards and practices in Hungary (pursuant to the

EP resolution of 16 February 2012)

LIBE/7/09747

Rapporteur: Mr TAVARES (Greens/EFA, PT)

• Presentation of a working document

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Mr TAVARES announced that a European Parliament delegation would go to Budapest during the last week of September. He stressed the fact-based approach of the work and presented the first working document on the independence of the judiciary, which he had prepared with Mr Engel (EPP, LU). He said that this working document would have to be updated following recent changes made to the Hungarian legislation following the recommendations of the Venice Commission¹. He added that other working documents would follow.

Mr ENGEL (EPP, LU) drew attention to the recent legal changes in Hungary on these aspects and on the fact that this was an evolving process, adding that the retirement age of judges was also being reconsidered by the Hungarian authorities. Ms In't VELD (ALDE, NL) supported the rapporteur's approach to sticking to the facts. Ms GÖNCZ believed it was necessary to go to Hungary to see the implementation of laws on the ground. Ms GÁL (EPP, HU) stressed the importance of seeing what had been changed in Hungary and of also looking at what was happening in other Member States.

Mr TAVARES concluded that the working document would have to be revised after the Parliament's delegation's visit in September and that there should be no discrimination between Member States, pleading therefore that the same energy should be deployed to follow what was going on in other Member States.

Item 23 on the agenda

General budget of the European Union for the financial year 2013 - all sections

LIBE/7/09532

Rapporteur for opinion: Mr IACOLINO (EPP, IT)

Rapporteurs for the responsible committee (BUDG): Mr LA VIA (EPP, IT), Mr VAUGHAN (S&D, UK)

• Presentation of a draft opinion

Mr IACOLINO presented his draft opinion. Ms KELLER (Greens/EFA, DE) said that the opinion should reflect the fact that the Conference of Presidents did not accept the Council's position on the Schengen evaluation mechanism and blocked the budget 2013 aspects relating to Internal Security. Mr IACOLINO agreed and concluded that a budget reserve would give a clear political signal on the Schengen legal basis issue.

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¹ The Venice Commission is the Council of Europe's advisory body on constitutional matters.

Next steps

• Deadline for tabling amendments: 27 August

• LIBE vote: 3 September

Item 24 on the agenda

Internal Security Fund - Police cooperation, preventing and combating crime and crisis

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LIBE/7/07985

Rapporteur: Mr IACOLINO (PPE)

• Consideration of draft report

Mr IACOLINO presented his draft report. The Commission representative considered that the draft

report was going in the right direction. She added that specific work would continue on indicators

for all funds. She called for a cautious approach regarding the proposed criteria for the allocation of

funds, considering that external land and sea borders should not be used as criteria for this

instrument. The Cyprus Presidency representative welcomed the draft report. Mr TAVARES

(Greens/EFA, PT) could not agree to use GDP as a criterion for the allocation of funds.

Next steps

• Deadline for tabling amendments: 5 September

Next meeting: 3 September 2012, 15.00 – 18.30 (Brussels)