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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
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Subject:	Proposal for a COUNCIL IMPLEMENTING DECISION amending Implementing Decision (EU) (ST 10149/21 INIT, ST 10149/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Portugal

Delegations will find attached document COM(2025) 477 final.

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Proposal for a

COUNCIL IMPLEMENTING DECISION

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Proposal for a

COUNCIL IMPLEMENTING DECISION

amending Implementing Decision (EU) (ST 10149/21 INIT, ST 10149/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Portugal

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility[1], and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

(1) Following the submission of the national recovery and resilience plan ('RRP') by Portugal on 22 April 2021, the Commission has proposed its positive assessment to the Council. The Council approved the positive assessment by means of the Council Implementing Decision of 13 July 2021[2]. That CID was amended on 17 October 2023[3], 8 October 2024[4] and 13 May 2025[5].

(2) On 18 July 2025, Portugal made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 13 July 2021 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Portugal has submitted an amended RRP.

Amendments based on Article 21 of Regulation (EU) 2021/241

(3) The amendments to the RRP submitted by Portugal because of objective circumstances concern 20 measures.

(4) Portugal has explained that 20 measures have been amended to implement a better alternative allowing to reduce the administrative burden, whilst still reaching the objectives of the respective measure. This concerns target 1.37 of measure C01-i08-RAA (Digital Hospital in the Azores), target 1.42 of measure C01-i10 (NHS Technology Modernisation Programme), target 1.10 of measure C01-r03 (Completion

[1] OJ L 57, 18.2.2021, p. 17.
[2] ST 10149/21 INIT; ST 10149/21 ADD 1 REV 1.
[3] ST 13351/23 INIT; ST 13351/23 ADD 1 REV 1.
[4] ST 13497/24 INIT; ST 13497/24 ADD 1.
[5] ST 8055/25 INIT; ST 8055/25 ADD 1.

of the reform of the governance model of public hospitals), all under component C01 (National Health Service); target 3.2 of measure C03-i01 (New generation of equipment and social responses), milestone 3.18 of measure C03-i05 (Platform + Access), all under component C03 (Social Responses); milestone 5.37 and milestone 5.38 of measure C05-i08 (More Digital Science) under component C05 (Investment and Innovation); target 6.5 of measure C06-i02 (Sustainable Employment Commitment), milestone 6.24 of measure C06-i07 (More digital impulse), milestone 6.17 and milestone 6.18 of measure C06-r18 (Combating inequality between women and men), all under component C06 (Qualifications and Skills); target 7.2 of measure C07-i00 (Extension of the electric vehicle charging network) under component C07 (Infrastructure); target 8.13 of measure C08-i05 (More Forest Programme) under component C08 (Forests); milestone 14.4 and target 14.6 of measure C14-i02-RAM (Renewable electricity potentiation in the Madeira Archipelago) under component C14 (Hydrogen and Renewables); milestone 17.10 and target 17.12 of measure C17-i01 (Public Financial Management Information Systems), milestone 17.5 of measure C17-r32 (Modernisation and Simplification of Public Financial Management), all under component C17 (Quality and Sustainability of Public Finances); milestone 19.28 of measure C19-i05-RAM (Digital transition of Madeira's public administration) under component C19 (Digital Public Administration); target 20.4, target 20.5, and target 20.7 of measure C20-i01 (Digital transition in education), target 20.15 of measure C20-i03-RAM (Accelerating the digitalisation of ARM education), all under component C20 (Digital School); milestone 21.42 of measure C21-i16 (Nazaré Funicular), target 21.10 of measure C21-r44 (Development of energy efficiency one-stop-shops for citizens (Citizens Energy Spaces)), target 21.14 and target 21.15 of measure C21-r45 (Green Skills), all under component C21 (REPowerEU). Furthermore, Portugal has requested to amend description of measure C01-i08-RAA (Digital Hospital in the Azores) and description of measure C01-r03 (Completion of the reform of the governance model of public hospitals), both under component C01 (National Health Service); description of measure C03-i01 (New generation of equipment and social responses) and description of measure C03-i05 (Platform + Access), both under component C03 (Social Responses); description of measure C05-i08 (More Digital Science) under component C05 (Investment and Innovation); description of measure C06-i02 (Sustainable Employment Commitment), description of measure C06-i07 (More digital impulse) and description of measure C06-r18 (Combating inequality between women and men), all under component C06 (Qualifications and Skills); description of measure C07-i00 (Extension of the electric vehicle charging network) under component C07 (Infrastructure); description of measure C08-i05 (More Forest Programme) under component C08 (Forests); description of measure C14-i02-RAM (Renewable electricity potentiation in the Madeira Archipelago) under component C14 (Hydrogen and Renewables); description of measure C17-i01 (Public Financial Management Information Systems) and description of measure C17-r32 (Modernisation and Simplification of Public Financial Management), both under component C17 (Quality and Sustainability of Public Finances); description of measure C19-i05-RAM (Digital transition of Madeira's public administration) under component C19 (Digital Public Administration); description of measure C20-i01 (Digital transition in education) under component C20 (Digital School); description of measure C21-i16 (Nazaré Funicular), description of measure C21-r44 (Development of energy efficiency one-stop-shops for citizens (Citizens Energy Spaces)) and description of measure C21-r45 (Green Skills), all under component C21 (REPowerEU). The Council Implementing Decision of 13 July 2021 should be amended accordingly.

(5) The Commission considers that the reasons put forward by Portugal justify the amendment(s) pursuant to Article 21(2) of Regulation (EU) 2021/241, and the Council Implementing Decision of 13 July 2021 should be amended accordingly.

Corrections of clerical errors

(6) One clerical error has been identified in the text of the Council Implementing Decision, affecting one milestone and one measure under one component. The Council Implementing Decision should be amended to correct these clerical errors that do not reflect the content of the RRP submitted to the Commission on 22 April 2021, as agreed between the Commission and Portugal. Those clerical errors relate to milestone 21.38 of measure C21-i14 (Bus Rapid Transit Braga) under component C21 (REPowerEU). This correction does not affect the implementation of the measure concerned.

Commission's assessment

(7) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.

(8) The Commission considers that the amendments put forward by Portugal do not affect the positive assessment of the RRP set out in the Council Implementing Decision (ST 10149/21 INIT, ST 10149/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the RRP for Portugal regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3), points (a), (b), (c), (d),(da), (db), (e), (f), (g), (h), (i), (j) and (k).

Positive assessment

(9) Following the positive assessment by the Commission of the amended RRP with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP in the form of non-repayable financial support should be set out.

Financial contribution

(10) The estimated total costs of Portugal's amended RRP is EUR 22 215 870 313. As the amount of the estimated total costs of the amended RRP is higher than the updated maximum financial contribution available for Portugal, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council[6], and with Article 20(4) and Article 21a(6) of Regulation (EU) 2021/241 that is allocated for Portugal's amended RRP should be equal to the total amount of the maximum financial contribution available for Portugal's amended RRP. This amount is equal to EUR 16 325 113 960. Therefore, the financial contribution made available to Portugal remains unchanged.

Loans

[6] Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1, ELI: http://data.europa.eu/eli/reg/2021/1755/oj).

(11) The loan support made available to Portugal amounting to EUR 5 890 756 353 remains unchanged.

(12) Council Implementing Decision (ST 10149/21 INIT, ST 10149/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the RRP for Portugal should therefore be mended accordingly. For the sake of clarity, the Annex to that Council Implementing Decision should be replaced entirely,

HAS ADOPTED THIS DECISION:

Article 1

The Council Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Portugal is amended as follows:

(1) Article 1 is replaced by the following:

"Article 1

Approval of the assessment of the RRP

The assessment of the modified RRP of Portugal on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved. The reforms and investment projects under the RRP, the arrangements and timetable for the monitoring and implementation of the RRP, including the relevant milestones and targets related to the payment of non-repayable financial support and the additional milestones and targets related to the payment of the loan, the relevant indicators relating to the fulfilment of the envisaged milestones and targets, and the arrangements for providing full access by the Commission to the underlying relevant data are set out in the Annex to this Decision.";

(2) the Annex is replaced by the text in the Annex to this Decision:

Article 2
Addressee

This Decision is addressed to the Portuguese Republic.

Done at Brussels,

For the Council
The President