Council of the European Union

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'I/A' ITEM NOTE

From:	General Secretariat of the Council
To:	Permanent Representatives Committee/Council
Subject:	Council position on draft amending budget No 2 to the general budget for 2025: Update of revenue (own resources) and adjustments to expenditure

1. On 4 July 2025[1], the Commission submitted to the Council draft amending budget (DAB) No 2 to the general budget for 2025 concerning updates to both the revenue and the expenditure side of the budget[2].

2. The aim of this proposal is to update the revenue side of the budget to take into account the latest developments as regards:

   - the updated own resources forecasts for the budget 2025 agreed by the Advisory Committee on Own Resources (ACOR) on 26 May 2025. This update is typically presented shortly after the ACOR forecast meeting, in line with the Member States' expectations that the ACOR updates are budgeted as soon as possible;
   - the other revenues such as fines and the United Kingdom contribution.

[1] All language versions became available on 15 July 2025.
[2] Doc. 11202/25.

As regards the expenditure side, DAB No 2/2025 includes the following specific elements:

– a reinforcement of payment appropriations (p/a) for the European Agricultural Fund for Rural Development (EAFRD), following an acceleration of payment needs. This is driven by Member States' efforts to accelerate implementation of their CAP Strategic Plans for 2023-2027, while also finalising the closure of the previous programming period (2014-2022);

– a reinforcement in commitment appropriations (c/a) for the Customs programme in heading 1, to support the implementation of new political initiatives in the field of centralised custom systems, and a reinforcement in c/a for the Carbon Border Adjustment Mechanism in heading 3, linked to IT investments to deliver on the simplification measures proposed by the Commission in February 2025[3]. These reinforcements will be compensated by an equivalent reduction in c/a from the Customs Control Equipment Instrument in heading 4;

– a reinforcement in c/a and p/a of the Economic and Monetary Union budget line as a result of the additional needs linked to the preparations of Bulgaria joining the euro area, with the aim of co-financing euro related communication activities in Bulgaria;

– a frontloading from 2026 to 2025 of a number of posts in the establishment plan of the Anti-Money Laundering Authority to allow this newly created agency to start recruitments without impact on the level of the contribution from the EU budget.

Overall, the net impact of DAB No 2/2025 on expenditure amounts to an increase of EUR 3.3 million in c/a and EUR 3.5 billion in p/a.

[3] Doc. 6609/25 + ADD 1 + ADD 2 (COM(2025) 87 final + ANNEXES 1 to 2 and SWD(2025) 58 final).

3. The Budget Committee examined DAB No 2/2025 at its meeting on 7 July 2025 and was able to accept it without any changes.

4. In view of the above, the Permanent Representatives Committee is invited to advise the Council to:

   - adopt the Council's position on DAB No 2/2025 as set out in point 3;

   - instruct the Presidency to prepare the budgetary documents to be sent to the European Parliament and to approve the draft letter in the annex to that effect; and

   - have the Council Decision adopting the Council's position on draft amending budget No 2 of the European Union for the financial year 2025, as set out in 12352/25, published in the *Official Journal of the European Union*.

ANNEX

DRAFT LETTER

from : President of the Council

to : President of the European Parliament

Dear President,

I am forwarding under separate cover the Council's position on draft amending budget No 2 for the financial year 2025[4], adopted by the Council on 16 September 2025.

(Complimentary close).

[4] Doc. 12353/25 + ADD 1.