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NOTE

From:	General Secretariat of the Council
To:	Delegations
Subject:	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on phasing out Russian natural gas imports, improving monitoring of potential energy dependencies and amending Regulation (EU) 2017/1938

In view of the Working Party on Energy on 9 September, delegations will find in the Annex a fifth revision (REV 5) of the above-mentioned proposal.

New texts are in **bold underline** and deletions are in ~~strikethrough underline~~.

New texts that appeared in documents 11044/25 (REV1), 11215/25 (REV2), 11327/25 (REV3) and 11899/25 (REV4) are marked in **bold** and deletions are marked in ~~*strikethrough italics*~~.

PUBLIC

2025/0180 (COD)

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

on phasing out Russian natural gas imports, improving the monitoring of potential energy dependencies and amending Regulation (EU) 2017/1938

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 194(2) and 207 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee[1],

Having regard to the opinion of the Committee of the Regions[2],

Acting in accordance with the ordinary legislative procedure,

Whereas:

[1] OJ C, …
[2] OJ C, …

(1) The unlawful full-scale invasion of Ukraine by the Russian Federation in February 2022 revealed the dramatic consequences of the existing dependencies on Russian natural gas ~~*on*~~ **for** markets and security. In their Versailles Declaration of 11 March 2022, Heads of States **and Governments** therefore agreed to gradually decrease and eventually fully remove the dependency on Russian energy. The REPowerEU Communication of 8 March 2022~~*[3]*~~ and the REPowerEU Plan of 18 May 2022~~*[4]*~~ proposed concrete measures to allow **for** the full diversification away from Russian energy imports in a safe, affordable and sustainable manner. Significant progress in the process **of** ~~*to*~~ diversify**ing** gas supplies away from **the** Russia**n Federation has been** ~~*was*~~ achieved since then. As the remaining volumes of Russian natural gas entering the Union are still significant, ~~*the Commission announced*~~ in its REPower**EU** Roadmap towards ending Russian energy imports of 6 May 2025 **the Commission announced** a legislative proposal to fully phase out Russian gas imports and to improve the existing framework for **addressing** energy dependencies.

(2) Multiple examples of unannounced and unjustified supply reductions and interruptions already before the full-scale military invasion of Ukraine, ~~*and*~~ **as well as** the weaponisation of energy by the Russian Federation since then, ~~*show*~~ **demonstrate** that the Russian Federation **has** systematically ~~*used*~~ **exploited** existing dependencies on Russian gas supplies to harm the Union's economy. This **has** le~~*a*~~d~~*s*~~ to serious negative effects on Member States and the Union's economic security in general. The Russian Federation and its energy companies can therefore no longer be considered reliable energy trading partners by the Union.

~~*3 Communication from the Commission to the European Parliament, the European Council, the Council, the European Economic and Social Committee and the Committee of the Regions, REPowerEU: Joint European Action for more affordable, secure and sustainable energy, COM(2022) 108 final, 8 March 2022.*~~

~~*4 Communication from the Commission to the European Parliament, the European Council, the Council, the European Economic and Social Committee and the Committee of the Regions, REPowerEU Plan, COM(2022) 230 final, 18 May 2022.*~~

(3) In January 2006, **the** Russia**n Federation** stopped its natural gas supplies to ~~*Bulgaria and other*~~ **some** countries in South East **and Central** Europe in the middle of a cold spell, driving up prices ~~*increases*~~ and causing or threatening harm to citizens. On 6 January 2009, **the** Russia**n Federation** again fully cut off gas transiting through Ukraine, affecting 18 Member States, ~~*especially*~~ **in particular** those in Central and Eastern Europe. Thi**s**~~*e*~~ supply disruption led to serious disturbances of gas markets in the region and **in** the whole of the Union. Some Member States had zero natural gas flows for nearly 14 days, forcing lasting shutdowns of heating in schools and factories, and requiring them to declare the state of emergency. In 2014, the Russian Federation invaded and illegally annexed Crimea, ~~*ceased*~~ **seized** Ukrainian gas production assets in Crimea and reduced gas supplies to several Member States which had announced **that they would** ~~*to*~~ supply Ukraine with gas, **which** le~~ad~~*ing* to market disturbances and price increases and harm**ed** ~~*ing*~~ economic security. In the past, **the** Russia**n Federation**'s State-controlled monopoly exporter Gazprom has been the subject ~~*to*~~ **of** several Commission investigations for a possible breach of ~~*the EU*~~ **Union** competition rules and has subsequently ~~*modified*~~ **changed** its conduct on the market **in order** to address the Commission's competition concerns.[5] ~~*Gazprom.*~~ **In several cases,** ~~*T*~~**t**he competition issues at stake concerned~~, *in several cases,*~~ so-called 'territorial restrictions' in Gazprom's gas supply contracts, prohibiting the resale of gas outside the **destination** ~~*own*~~ country[6], as well as evidence that Gazprom was engaged in unfair pricing practices and made energy supplies dependent on political concessions from participation in Russian pipeline projects or acquiring control over Union energy assets.

~~[5] *see Commission Decision C(2018) 3106 final of 24 May 2018 relating to a proceeding under Article 102 of the Treaty on the Functioning of the European Union (TFEU) and Article 54 of the EEA Agreement, Case AT.39816 – Upstream Gas Supplies in Central and Eastern Europe; https://ec.europa.eu/competition/antitrust/cases/dec_docs/39816/39816_10148_3.pdf.*~~

~~[6] *See for the competition investigations concerning territorial restrictions between 2003 and 2005 see: ec.europa.eu/commission/presscorner/detail/en/ip_05_710; ec.europa.eu/commission/presscorner/detail/en/ip_03_1345; ec.europa.eu/commission/presscorner/detail/en/ip_05_195; for the investigation in the Gazprom II case, see Commission Decision C(2018) 3106 final of 24 May 2018 relating to a proceeding under Article 102 of the Treaty on the Functioning of the European Union (TFEU) and Article 54 of the EEA Agreement, Case AT.39816 – Upstream Gas Supplies in Central and Eastern Europe.*~~

(4) **The** Russia**n Federation's** unprovoked and unjustified war against Ukraine since February 2022 and subsequent weaponised reductions of gas supplies in conjunction with the manipulation of the markets through intentional disruptions of gas flows have laid bare vulnerabilities and dependencies in the Union and its Member States, with the clear potential of a direct and serious impact on the functioning of the Union gas market, the Union's economy and its essential security interests, as well as **of** direct harm to Union citizens because energy supply disruptions can harm citizens' health or life. Evidence shows that the State-controlled company Gazprom intentionally manipulated the Union's energy markets in order to drive up energy prices. Large underground storages in the Union controlled by Gazprom were left at ~~*an*~~ unprecedented**ly** low level**s**, and Russian companies reduced sales at Union gas hubs[7] and fully discontinued the use of their own sales platform before the invasion, **which** affect**ed** ~~*ing*~~ short-term markets and aggravat**ed** ~~ing~~ the already tight supply situation after **the** Russia**n Federation's** unlawful invasion of Ukraine. As of March 2022, **the** Russia**n Federation** systematically halted or reduced deliveries of natural gas to Member States, leading to significant disturbances on the Union gas market. This affected ~~*notably*~~ **in particular** ~~*the*~~ supplies to the Union via the Yamal pipeline, ~~*the*~~ supplies to Finland as well as the Nord Stream 1 pipeline, where Gazprom first reduced flows and eventually shut **down** supplies via the pipeline entirely.

(5) **The** Russia**n Federation's** weaponisation of gas supply and market manipulation through intentional disruptions of gas flows led to skyrocketing energy prices in the Union, reaching unprecedented levels, up to eight times ~~*above*~~ the average of previous years, in 2022. The resulting need to find alternative gas supply sources, to change supply routes, to fill storages for the winter, and to find solutions for congestion problems in the Union's gas infrastructure contributed to high price volatility and the unprecedented price hikes in 2022.

~~[7] *ACER "European gas market trends and price drivers 2023 - Market Monitoring Report" (para. 28).*~~

(6) The exceptionally high gas prices translated into high electricity prices and price increases for other energy products, leading to sustained high inflation. A deep economic crisis with negative growth rates in many Member States, caused by the high energy prices, endangered the economy of the Union, undermined consumer purchasing power and raised the cost of manufacturing, ~~*particularly in energy*~~, leading to risks ~~*for*~~ **to** social cohesion and stability, and even to human life or health. The supply interruptions also led to very serious~~*ly*~~ problems ~~*for*~~ **concerning** the security of energy supply in the Union and forced eleven Member States to declare an energy crisis level under Regulation (EU) 2017/1938 of the European Parliament and of the Council[8]. Benefitting from the Union's dependency during that crisis, **the** Russia**n Federation's** manipulations of the market allowed it to achieve record-high profits from **the** remaining energy trade with Europe, with revenues from gas imports **still** accounting ~~*still*~~ for EUR 15bn in 2024. Those revenues could be used to finance further economic attacks against the Union, undermining economic security. They could also be used to finance the war of aggression against ~~*the*~~ Ukraine which constitutes a major threat to political and economic stability in Europe.

[8] Regulation (EU) 2017/1938 of the European Parliament and of the Council of 25 October 2017 concerning measures to safeguard the security of gas supply and repealing Regulation (EU) No 994/2010 (OJ L 280, 28.10.2017, p. 1~~*, ELI: http://data.europa.eu/eli/reg/2017/1938/oj*~~).

(7) The recent crisis provided evidence that trustful trade relations with partners supplying energy products are crucial to preserv**ing** ~~*e*~~ market stability **and** ~~*, to*~~ protect**ing** human life and health as well as the essential security interests of the Union, **including** not ~~*the*~~ least because the Union depends to a large extent on energy imports from third countries. Maintaining energy supplies from t**he** Russia**n Federation** would expose the Union to continued economic and security risks; it would therefore **decrease, rather than increase,** ~~*not increase but decrease*~~ its ~~*supply*~~ security **of energy supply**. Even dependencies on smaller import volumes of Russian gas can, if abused by **the** Russia**n Federation**, significantly distort the price dynamic, even if ~~*just*~~ **only** temporarily, and disrupt energy markets, ~~*especially*~~ **in particular** in those regions which are still significantly reliant on imports from **the** Russia**n Federation**. **In view of** ~~*Taking into account*~~ the long standing and consistent pattern of market manipulations and supply disruptions, ~~*and*~~ **as well as of** the fact that the ~~*Russian*~~ government **of the Russian Federation** has consistently used gas trade as a weapon to achieve policy **goals rather than** ~~*instead of*~~ trade goals, it is ~~*therefore*~~ appropriate to take measures to address the continued vulnerability of the Union resulting from natural gas imports **from the Russian Federation,** both via pipelines and liquified natural gas (LNG) ~~*with the Russian Federation*~~.

PUBLIC

(8) The restrictions on international transactions provided for in Article~~s~~ 3 ~~and 5~~ of this Regulation are consistent with the Union's external action in other areas, as required by Article 21(3) of the Treaty on European Union (TEU). The state of relations between the Union and the Russian Federation has greatly deteriorated in recent years and ~~*particularly*~~ **in particular** since 2022. That deterioration of relations is due to the Russian Federation's blatant disregard for international law and, in particular, its unprovoked and unjustified war of aggression against Ukraine. Since July 2014, the Union has progressively imposed restrictive measures on trade with the Russian Federation in response to the Russian Federation's actions against Ukraine. The Union is allowed, by virtue of the exceptions that apply under the Agreement Establishing the World Trade Organization, and in particular Article XXI of the General Agreement on Tariffs and Trade 1994 (security exceptions) and analogous exceptions under the Agreement on Partnership and Cooperation with the Russian Federation, ~~*not*~~ to **not** accord to goods imported from the Russian Federation the advantages granted to like products imported from other countries (most-favoured-nation treatment). Therefore, the Union is not prevented from imposing prohibitions or restrictions on the import of goods **from** ~~*the territory of*~~ the Russian Federation, if the Union considers such measures, taken ~~*in*~~ **at the** time of the ~~*existing*~~ **ongoing** emergency in international relations between the Union and the Russian Federation, to be necessary for the protection of the Union's essential security interests.

PUBLIC

(9) Diversifying **the** LNG import ~~*capacity*~~ is essential for strengthening and maintaining energy security within the Union. ~~A significant portion of that capacity is controlled by Russian companies via long-term~~ **supply** ~~contracts of more than 10 years.~~ **To avoid any** ~~creating a~~ risk that **long-term reservations of LNG terminal capacity held by Russian companies** ~~the capacity rights reserved in those contracts~~ could be used to obstruct imports from alternative sources through capacity hoarding practices**, national regulators and competition authorities should make full use of the robust legal instruments which are available under national and European energy and competition law.** ~~to prevent any attempt of hoarding of LNG import capacities. Similar practices could *make* leave the Union's energy markets subject to the prolonged influence of Russian companies, which have previously demonstrated a significant *capacity* capability to distort markets in the Union, using existing dependencies. Past instances of gas storage hoarding have further led to substantial market distortions, *increased* prices increases, and threats to critical security measures[9]. Given the essential role that LNG is expected to play in securing alternative energy supplies, *in the* it is essential to complement the gas import *ban* prohibition with a prohibition on providing LNG terminal services to Russian entities. To assist Member States in ending their dependency on Russian gas supplies, and to ensure the effective delivery of LNG imports from alternative sources, it is important to prevent the necessary import infrastructure from being blocked *avoid that the necessary import infrastructure can be blocked* by Russian customers of LNG terminal services. The provision of long-term LNG terminal services to entities from the Russian Federation or controlled by the Russian Federation should *be* therefore be prohibited as of 1 January 2026. *Those* Services provided under a contract concluded before 17 June 2025, should be prohibited as of 1 January 2028. This should enable the reallocation of terminal capacity to alternative LNG suppliers and strengthen the resilience of the energy market in the Union.~~

~~[9] *See Assessment of Impact, page 4.*~~

(10) The Commission has carefully assessed the impact on the Union and on its Member States of a possible prohibition of ~~*Russian*~~ imports of **Russian** natural gas ~~and of the provision of LNG terminal services to Russian entities~~. In fact, preparatory work and several detailed analyses of the consequences of a total phase-out of Russian gas have been conducted and published since 2022[~~10~~], and the Commission could also draw upon a multitude of consultations with stakeholders, external experts and agencies, and studies on the effects of the phase-out of Russian gas. The Commission's analysis showed that a phase-out of Russian natural gas imports, if introduced in a stepwise, coordinated and well-prepared manner **and** in a spirit of solidarity, is likely to have limited impact on energy prices in the Union, and that it will enhance and not endanger the ~~*Union's*~~ security of **the Union's energy** supply, due to the exit of an unreliable trading partner from the Union markets. As set out in the REPower**EU** Roadmap, the implementation of the REPowerEU Plan has already reduced **the Union's** ~~*supply*~~ dependencies ~~*from*~~ **on supplies from the** Russia**n Federation**, for instance by **introducing** measures to reduce gas demand or to accelerate the deployment of renewable energy sources, as well as **by** activ**ely** support**ing the** ~~*to*~~ diversification of energy supplies and the increase of the ~~*EU*~~ bargaining power **of the Union** via **j**~~*J*~~oint gas purchasing. The Assessment of Impact also showed that upfront coordination of diversification policies can avoid harmful effects on prices or supplies[~~11~~].

~~[10] *See, for example, Commission Staff Working Document Implementing the REPower EU Action Plan: Investment Needs, Hydrogen Accelerator and Achieving the Bio-Methane Targets, SWD(2022) 230 final, accompanying the Communication from the Commission to the European Parliament, the European Council, the Council, the European Economic and Social Committee and the Committee of the Regions, REPowerEU Plan, COM(2022) 230 final, 18 May 2022.*~~

~~[11] *See Assessment of Impacts, page 35.*~~

(11) The proposed Regulation is fully compatible with the Union's strategy to reduce its reliance on fossil fuel~~s~~ imports by enhancing decarbonisation and rapidly expanding domestically produced clean energy. As set out in the REPowerEU Roadmap, the implementation of the REPowerEU Plan has already resulted in substantial gas savings of more than 60 billion cubic met**res**~~ers~~ annually in gas imports between 2022 and 2024, allowing the Union to reduce ~~*supply*~~ dependencies **on supplies** from **the** Russia**n Federation**. This **reduction of dependencies** could be achieved by measures to reduce gas demand or to accelerate the green transition by an accelerated deployment of wind and solar generation capacity, which **would** significantly increase~~d~~ the share of renewables in the energy mix, as well as by active support to diversification of energy supplies and the increase of the ~~*EU*~~ bargaining power **of the Union** via joint gas purchasing. Moreover, the full implementation of the energy transition, the recent Action Plan for Affordable Energy and other measures, notably investments in the production of low-carbon alternatives for energy intensive products, such as fertilisers, are expected to replace up to 100 b**illion c**u**bic** m**etres** of natural gas by 2030. This will facilitate the phase**-**out of gas imports from the Russian Federation.

(12) In line with the Versailles Declaration and the REPowerEU Communication, a large number of gas importers have already terminated or significantly reduced their gas supplies from **the** Russia**n Federation**. As set out in the Assessment of Impacts, the remaining gas volumes under existing supply contracts can~~,~~ be phased out without significant economic impact or risks for **the** security of supply, due to the availability of sufficient alternative suppliers on the gas world market, a well-interconnected Union gas market and the availability of sufficient import infrastructure[~~12~~].

(12a) In some cases, LNG cargoes carry LNG produced in different countries and mixed together. <u>The prohibition should also apply to the amounts of gas in such cargoes that are produced in Russia.</u> Where importers can unambiguously document the respective shares of LNG produced outside Russia ~~and in Russia~~, <u>it should be possible to</u> ~~the~~ import ~~of~~ the non-Russian LNG <u>~~part~~ amounts</u> contained in an LNG cargo <u>~~should be permitted, as this does not fall under the scope of the prohibition~~</u>.

~~12 *See Assessment of Impact, pages 15 to 36.*~~

(13) Short-term **supply** contracts~~, *that is contracts on individual or multiple natural gas supplies not exceeding of a duration of less than one year,*~~ concern smaller volumes than the large ~~*multi-year*~~ **long-term** supply contracts importers hold with Russian companies. ~~*These*~~ **Those** existing **short-term supply** contracts will in any event be close to expiration when this Regulation will enter into force. Accordingly, the risk **to** ~~*for*~~ economic security resulting from existing short-term **supply** contracts appears to be low. It is therefore appropriate to exempt existing short-term **supply** contracts from the immediate application of the import **prohibition** allowing for a transition phase until 17 June 2026.

(14) An exemption from the prohibition o**n**~~*f*~~ gas imports as of 1 January 2026 should also be granted for existing long-term supply contracts. ~~*Indeed*~~, **I**mporters holding long-term **supply** contracts will usually need more time to find alternative supply routes and sources than short-term contract holders, also **because** ~~*as*~~ long-term **supply** contracts usually concern significantly larger volumes over time than short-term **supply** contracts. A transition time should therefore be introduced to give holders of long-term **supply** contracts sufficient time to diversify their supplies in an orderly manner.

(15) Some landlocked countries which are currently still supplied under existing long-term supply contracts for Russian pipeline gas are specifically affected by recent changes of supply routes from the Russian Federation, due to limited or no alternative routes for the transport of the contracted gas to them. To remedy the situation, suppliers from other Member States currently ensure the delivery of pipeline gas under short-term supply contracts with suppliers from the Russian Federation via uncongested interconnection points. Due to this very specific situation, the transition time necessary to find new suppliers should also apply to those short-term supply contracts with suppliers from the Russian Federation which serve to supply landlock**ed** countries affected by changes of supply routes for Russian gas.

PUBLIC

(16) While it appears justified to exempt existing "legacy" contracts from the immediate application **of the prohibition on imports of Russian gas**, not all contracts **concluded** ~~*entered into*~~ before the entry into force of this Regulation should benefit from such **an** exemption. Indeed, there may be an incentive ~~*by*~~ **for** Russian suppliers to use the time between the publication of ~~*this*~~ **the Commission** proposal **of this Regulation and** ~~*until*~~ the entry into force of the ~~*ban*~~ **prohibition** to increase current supplies, by concluding new contracts, increasing volumes by changing existing contracts or using flexibilities under existing contracts. In order to ensure that imports from **the** Russia**n Federation decrease, rather than increase,** ~~*do not increase but decrease*~~ as a result of th**is**~~*e proposed*~~ Regulation, measures should be included in th**is**~~*e*~~ Regulation to avoid a "rush" for new Russian gas imports in the time between the ~~*adoption*~~ **publication** of th**e Commission** ~~*is*~~ proposal **of this Regulation** and the entry into force of the ~~*ban*~~ **prohibition**. Indeed, the commitment from Heads of State**s and Governments** to phase out **Russian** gas supplies was already made in March 2022; **the Commission built on this commitment by proposing** ~~*it was renewed in*~~ the REPowerEU Strategy, the REPowerEU Plan and the REPowerEU Roadmap. At the latest with the publication of the proposal for this Regulation, it **was** ~~*is*~~ no longer appropriate **to** consider contracts concluded after that date as "legacy" contracts. Contracts concluded after 17 June 2025 should therefore not benefit from the exceptional transition provisions for existing short**-term** and long-term **supply** contracts.

(17) In order to avoid ~~*that*~~ import volumes provided for in existing supply contracts ~~*are*~~ **from being** increased ~~*and not decreased*~~, amendments to existing supply contracts should be considered ~~*as*~~ new contracts for the purposes of this Regulation, and increases of import volumes by using contractual flexibilities should not benefit from the transition period**, unless the amendment is limited to lowering contracted quantities or is required by judicial or arbitration procedures**.

(18) This Regulation creates a clear legal prohibition ~~*to*~~ **on** import**ing** Russian natural gas, constituting a sovereign act of the Union beyond the control of gas importers and rendering the performance of natural gas imports from **the** Russia**n Federation** unlawful, with direct legal effect and without any discretion for Member States concerning its application.

(19) Unlike other goods, natural gas is a homogeneous commodity which is traded in large volumes and often resold multiple times between traders at wholesale level. Taking into account the particular complexity of tracing the origin of natural gas, and bearing in mind that Russian suppliers might seek to circumvent this Regulation, for example by sales via intermediaries, via transshipments or **via** transport through other countries, this Regulation should provide for an effective framework to **avoid circumvention of the prohibition. Relevant authorities should therefore be enabled to take the necessary actions to identify whether natural gas supplies from the Russian Federation are brought into the EU customs territory through schemes created for circumventing the rules of this Regulation. When determining whether natural gas is released for free circulation in the Union, customs authorities should not only depend on information provided in the customs declaration, but be allowed, on the basis of other available information, to assess, where they deem relevant, whether a good brought into the Union is actually meant to be released into free circulation. The Regulation should also require to** establish **the country of production and the supply chain** ~~the actual origin~~ ~~*and the point of export*~~ of natural gas imported into the Union.

(20) In particular, importers of natural gas should be obliged to provide ~~*customs*~~ authorities with all information necessary to establish the ~~origin~~ **country of production** ~~*and the point of export*~~ of natural gas imported into the Union and to ~~*decide*~~ **determine** whether the imported gas **is subject to** ~~*falls under*~~ the general prohibition or one of its exceptions. **The concept of 'origin' under Union customs law ~~does~~ may not always allow to identify ~~verify~~ the country of production of the imported gas, for example when the gas has been processed (e.g. liquified or regasified) after it left the Russian Federation. The Regulation should therefore also cover cases where the country of 'origin' under Union custom law differs from the country of production of the gas and provide for a mechanism to verify whether natural gas was extracted or liquified in the Russian Federation. Any gas which was previously exported from the Russian Federation before its import into the EU, either via direct export from Russia to the EU or an indirect export through a third country, should, except in case of transit, be subject to the prohibition.**

(20a) **Due to the specific characteristics of pipeline gas and LNG, and in order to allow for a smooth verification process of the country of production and the conditions for possible exemptions, an *ex ante* authorisation process should be introduced. Importers should inform authorising authorities in advance about intended imports into the Union, and submit to them the information necessary to verify the country of origin or whether the conditions for an exemption under this Regulation are met. Importers of natural gas from ~~partner~~ countries who have prohibited the import of Russian gas or have restictive measures concerning Russian gas in place should be exempted from that obligation. The Commission should establish a list of such ~~partner~~ countries. However, ~~A~~as** the contractual conditions determining the elements relevant for the assessment of the customs authorities are often complex, customs authorities should be ~~*given the*~~ **em**power**ed** to ask importers for detailed contract information, including entire supply contracts, excluding price information, where ~~*this*~~ **that** is necessary to understand the context of certain clauses or references to other contractual provisions. ~~*The*~~ **This** Regulation should include rules to ensure an effective protection of business secrets of concerned undertakings.

PUBLIC

(21) **In line with the principle of sincere cooperation, authorising authorities,** *C* **c**ustoms authorities**,** should cooperate with regulatory authorities, competent authorities, the Agency for the Cooperation of Energy Regulators (ACER) and the Commission **should cooperate** to implement the provisions of this Regulation and exchange relevant information, notably when it comes to the assessment of exemptions allowing imports of Russian natural gas after 1 **January** *1.*2026. Customs authorities, regulatory authorities, competent authorities and ACER should have the necessary tools and databases in place to ensure**, where necessary**, that relevant information can be exchanged between national authorities and authorities in different Member States *where necessary*. ACER should contribute *with* its expertise to the process of monitoring the implementation. To facilitate the creation of the necessary interoperable joint information systems, the Commission and Member States may explore possibilities to make use of **the** budget **available** under the Internal Security Fund (ISF). Customs authorities should *notify* **update** regulatory authorities, the *national* competent authorit**ies***y* and the Commission on a monthly basis *regarding* **on the** key elements concerning the development of imports of Russian gas**,** *(*such as quantities imported under long-term or short-term **supply** contracts, entry points, or contract partners*).*

(21~~2~~) ~~**The** Russia**n Federation** is a major gas exporter and has not played any noticeable role as **a** gas transit country in the past. This is due to several factors, such as the lack of regasification infrastructure, the organisation of gas trade in **the** Russia**n Federation** via a pipeline export monopoly, business models of Russian gas companies which are not based on organising transits, **and** *or* **the** Russia**n Federation**'s geographical location.~~ **Some of the Russian gas transmission infrastructure is directly connected to the Union, and some transit pipelines, connecting Russia with the Union, are running through third countries without currently any exit points between the Russian Federation and the Union. The Regulation should** ~~T~~**t**herefore **presume that**~~,~~ ~~*imports of*~~ natural gas **imported** ~~*arriving*~~ **to the** ~~**EU**~~ **Union** via **borders or** interconnection points between the Russian Federation and the Union**, Belarus and the Union or arriving via Turkstream at the interconnection point Strandzha 2 / Malkoclar** ~~*are* usually~~ originate**s**~~*ing*~~ in or **is** exported**,** directly or indirectly**,** from the Russian Federation**, thus replacing the requirement to submit proof of the country of production.** ~~*The same consideration applies to gas imported via interconnection points between the Union and Serbia, as Serbia can, for technical reasons, only export Russian gas of Russian origin towards the Union.*~~ **In case it is claimed that natural gas arriving at these borders or interconnection points is in a 'transit' regime through the Russian Federation, it should be presumed to be of Russian origin. The Russian Federation is a major gas exporter and has not played any noticeable role as a gas transit country in the past, due to several factors, such as the lack of regasification infrastructure, the organisation of gas trade in the Russian Federation via a pipeline export monopoly, business models of Russian gas companies which are not based on organising transits, and the Russian Federation's geographical location.** Therefore, and taking into account incentives of Russian suppliers to circumvent the import ~~*ban*~~ **prohibition**, customs authorities should **refuse the import of alleged transit volumes**, ~~where gas is imported **to the EU** via Russian or Serbian entry points,~~ **unless** ~~require~~ ~~*clear and unambiguous*~~ **un**equivocal evidence **can be provided** to prove **that the gas has been in transit through the Russian Federation and the gas was produced in a country other than the Russian Federation** ~~the non-Russian origin or the point of export of the gas **imported into the Union**~~. The submitted documents should allow **for** the traceability of the imported gas up to the place of production.

(21a) Furthermore, ~~S~~significant volumes ~~transit~~ of natural gas ~~through the Union~~ may also enter the Union under a 'transit' regime ~~occur~~ in the future, for instance at the border between Türkiye and Bulgaria. As the strict monitoring rules for gas imports do not apply to gas crossing the Union under a 'transit' regime, i~~I~~t is ~~therefore~~ appropriate to provide for specific safeguards in the form of a transit monitoring regime, to ensure that natural gas which crosses the Union ~~in~~ under a transit regime, is not ultimately entering into free circulation in the Union.

(22) In line with the principle of sincere cooperation, authorising authorities, customs authorities, regulatory authorities, competent authorities, the Agency for the Cooperation of Energy Regulators (ACER) and the Commission should cooperate to implement the provisions of this Regulation and exchange relevant information, notably when it comes to the assessment of exemptions allowing imports of Russian natural gas after 1 January 2026. Customs authorities, regulatory authorities, competent authorities and ACER should have the necessary tools and databases in place to ensure, where necessary, that relevant information can be exchanged between national authorities and authorities in different Member States. ACER should contribute its expertise to the process of monitoring the implementation. To facilitate the creation of the necessary interoperable joint information systems, the Commission and Member States may explore possibilities to make use of the budget available under the Internal Security Fund (ISF). Customs authorities should update regulatory authorities, the competent authorities and the Commission on a monthly basis on the key elements concerning the development of imports of Russian gas, such as quantities imported under long-term or short-term supply contracts, entry points, or contract partners.

PUBLIC

(23) **The** ~~*E*~~ **e**xperience with the ~~*announced*~~ phase-out of **Russian** gas supplies via Ukraine has shown that good preparation and coordination in a spirit of solidarity can effectively avoid market disruptions or security of supply problems potentially resulting from changing gas suppliers. To prepare for the full phase-out of Russian gas in 2028 in a coordinated manner**,** and to give the market sufficient time to anticipate the changes involved without risk ~~*for*~~ **to the** security of gas supply or a significant impact on energy prices, Member States should prepare national diversification plans and present them by 1 March 2026. Those plans **should be subject to the rules of professional secrecy and not be disclosed without the agreement of the respective Member State. They** should describe intended measures at national or regional level to reduce demand, foster renewable energy production and ensure alternative supplies, as well as possible technical**, contractual** or regulatory barriers which may complicate the diversification process. As the diversification process may require coordination of measures at national, regional or Union level, the Commission should assess the national diversification plans, with the possibility to issue recommendations suggesting adaptations where necessary.

(24) In their Versailles Declaration, the Heads of **States and Governments** ~~*Member States*~~ committed not only to phase out natural gas supplies from **the** Russia**n Federation**, but also other energy supplies, notably oil supplies. While restrictive measures to ensure the phase-out of oil imports from **the** Russia**n Federation** are already in place~~,~~ and oil imports have decreased significantly, a further phase-out of Russian oil may require specific preparatory steps and coordination with neighbours. Member States should therefore **also** prepare national diversification plans ~~*also*~~ for oil, with a possibility for the Commission to provide recommendations on those plans. **Those plans should be subject to the rules of professional secrecy and not be disclosed without the agreement of the respective Member State.**

(25) **The** ~~*E*~~**e**xperience during the gas crisis of 2022 and 2023 ~~*has shown*~~ **showed** that comprehensive information on the supply situation and possible supply dependencies is crucial ~~*to*~~ **for** monitor**ing** gas supply in the Union. Therefore, importers of Russian gas making use of the exemptions **set out** ~~*laid down*~~ in this Regulation should submit to the Commission all information ~~*which is*~~ necessary to effectively evaluate possible risks for gas trade. That information should include key parameters, or even ~~*whole*~~ text parts **in full**, of the relevant gas supply contracts, excluding price information, where ~~*this*~~ **that** is necessary to understand the context of certain clauses or references to other provisions in the contract. When monitoring gas supply in the Union, the Commission should also take into account information on imports provided by customs authorities and information included in national diversification plans. The Commission should regularly inform the Gas Coordination Group established by Regulation (EU) 2017/1938 about the phase-out process at the Union level and submit an annual report on the Russian gas phase-out, which may be accompanied by specific Union recommendations and actions to accelerate the phase-out process.

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(26) Member States and **the** Union should cooperate closely ~~*in*~~ **on** the implementation of this Regulation. **In view of** ~~*With a view to*~~ the recent practice of the Russian Federation to unilaterally change agreed court and arbitration procedures in a manner not compatible with international customary law or **with** bilateral investment treaties ~~*entered*~~ **concluded** between Member States and **the** Russian **Federation**, it follows from international law that affected companies and Member States cannot be held liable for any judgments, arbitral awards, including investor-State arbitral awards, or other judicial decisions adopted under procedures which are illegal under international customary law or under a bilateral investment treaty, and against which the person or Member State concerned does not have effective access to the remedies under the relevant jurisdiction. **Where applicable**, ~~With respect to financial responsibilities concerning possible investor-to-state dispute settlement resolution cases, reference is made to~~ Regulation (EU) 912/2014[13] **sets out further details on financial responsibilities concerning possible investor-to-state dispute settlement resolution cases**~~, where applicable~~.

[13] Regulation (EU) No 912/2014 of the European Parliament and of the Council of 23 July 2014 establishing a framework for managing financial responsibility linked to investor-to-state dispute settlement tribunals established by international agreements to which the European Union is party (OJ L 257, 28.8.2014, p. 121).

(27) The Union has created a robust legal framework to ensure **the** security of gas supply at all times, and to deal with possible supply crises in a coordinated manner, including obligations ~~*on*~~ **for** Member States to provide for effective and operational solidarity to neighbours in need of gas. The Commission should constantly monitor the development of market risks for gas supply resulting from gas trade with **the** Russia**n Federation** at Union, regional and Member State level. In **the** case of sudden and significant developments, which seriously threaten the security of supply of one or more Member States, it is appropriate to empower the Commission to take the necessary emergency measures by **suspending** ~~authorising one or more Member States *not* to **not** apply~~ the import prohibitions concerning natural gas or LNG imports set out in this Regulation **in one or more Member States**. Such a ~~n authorisation~~ **suspension** should be limited in time and the Commission implementing decision ~~may~~ **should** impose certain additional conditions, to ensure that any **such** suspension is strictly limited to addressing the threat. The Commission **should inform the Gas Coordination Group, and** should closely monitor the application of any such temporary ~~authorisation~~ **suspension**.

(28) **The measures introduced with this Regulation** ~~*The proposed measures*~~ fully reflect the principle of energy solidarity. Indeed, the level of exposure to Russian gas imports differs between Member States, and many Member States have already taken measures to phase out Russian gas. ~~*The proposal for*~~ **T**~~*t*~~his Regulation will ensure an EU-wide harmonised approach to the phase-out of Russian gas, preserving solidarity between Member States.

(29) Since the objectives of this Regulation relating to the monitoring of possible gas dependencies cannot be sufficiently achieved by the Member States in a coordinated manner and without risk of market fragmentation, but can be better and more efficiently achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.

(30) In view of the importance for the Union to phase out further economic dependence of the Union on gas imports from the Russian Federation without any delay, this Regulation should enter into force on the day following that of its publication in the *Official Journal of the European Union*,

HAVE ADOPTED THIS REGULATION:

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CHAPTER I

GENERAL PROVISIONS

Article 1

Subject matter

This Regulation provides a framework for effectively removing the Union's exposure to the significant risks for trade and security **of supply**, resulting from gas trade with the Russian Federation by laying down:

(a) a stepwise prohibition of imports of natural gas from the Russian Federation ~~and of the provision of LNG terminal services~~ **to Russian entities**;

(b) rules to effectively implement and monitor that prohibition as well as the phase-out of oil imports from **the** Russia**n Federation**;

(c) provisions to better assess the security of energy supplies in the Union.

Article 2

Definitions

For the purpose of this Regulation, the following definitions shall apply:

(1) 'natural gas' means ~~*natural gas as defined in Article 2, point (1), of Directive (EU) 2024/1788 of the European Parliament and of the Council*[14] *and*~~ **gas** as referred to in Combined Nomenclature (CN) codes 2711 11 00 and 2711 21 00;

(2) 'LNG' means liquefied natural gas as referred to in CN code 2711 11 00;

(3) 'natural gas in gaseous state' means natural gas as referred to in CN code 2711 21 00;

(3a) 'mixtures' means mixtures of LNG volumes from different countries of origin;

(4) 'long-term supply contract' means a contract for the supply of natural gas, excluding a natural gas derivative, exceeding one year;

(5) 'short-term supply contract' means a contract for the supply of natural gas, excluding a natural gas derivative, not exceeding one year;

(5a) 'country of production' means the country where the natural gas is extracted. In case gas is liquified or re-gasified in Russia, Russia shall be considered the country of production;

(6) 'landlocked country' means a country that is entirely surrounded by land and has no~~t~~ direct access to the sea;

~~[14] *Directive (EU) 2024/1788 of the European Parliament and of the Council of 13 June 2024 on common rules for the internal markets for renewable gas, natural gas and hydrogen, amending Directive (EU) 2023/1791 and repealing Directive 2009/73/EC (OJ L, 2024/1788, 15.7.2024, ELI: http://data.europa.eu/eli/dir/2024/1788/oj).*~~

~~(6a) 'partner country' means a country that has banned the import of Russian gas or that is applying restrictive measures concerning Russian gas, as identified by way of a decision of the Commission pursuant to Article 7;~~

(6b) 'import' means the placing of goods under release for free circulation, as referred to in Article 201 of Regulation (EU) No 952/2013 of the European Parliament and of the Council, or otherwise ~~including~~ where goods are ~~considered to have been~~ brought into the ~~EU~~ Union customs territory ~~with the intention~~ to be released or have them released for free circulation at a future point in time, either directly~~,~~ or indirectly;

(7) 'importer' means **the** ~~a~~ natural or legal person **that is the declarant in the relevant customs declaration as defined in Article 5, point (15), of Regulation (EU) No 952/2013 of the European Parliament and of the Council, or otherwise a natural or legal person, including affiliated undertakings, that brings the goods into the ~~EU~~ Union customs territory ~~with the intention~~ to release or have them released into free circulation at a future point in time, either directly or indirectly~~,~~** ~~*including affiliated undertakings, who has the power to determine and has determined that natural gas from a third country is to be brought into the customs territory of the Union or otherwise placed on the Union market*~~;

(7a) 'affiliated undertaking' means an undertaking as defined in Article 2, point (12), of Directive 2013/34/EU of the European Parliament and of the Council[15];

(8) 'customs authority' means a customs authority as defined in Article 5, point (1), of Regulation (EU) No 952/2013 of the European Parliament and of the Council[16];

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15 **Directive 2013/34/EU of the European Parliament and of the Council of 26 June 2013 on the annual financial statements, consolidated financial statements and related reports of certain types of undertakings, amending Directive 2006/43/EC of the European Parliament and of the Council and repealing Council Directives 78/660/EEC and 83/349/EEC (OJ L 182, 29.6.2013, p. 19).**

16 Regulation (EU) No 952/2013 of the European Parliament and of the Council of 9 October 2013 laying down the Union Customs Code (OJ L 269, 10.10.2013, p. 1~~, *ELI: http://data.europa.eu/eli/reg/2013/952/oj*~~).

(8a) 'authorising authority' means the authority designated by a Member State, in accordance with Article 10, which is competent to examine the authorisation requests made pursuant to Articles 7(3a) ~~(1) and 7(2)~~ and notifications under Article 7(5);

(9) 'competent authority' means a competent authority as defined in Article 2, point (7), of Regulation (EU) 2017/1938 of the European Parliament and of the Council[17];

(10) 'regulatory authority' means a regulatory authority designated **pursuant to** ~~*in accordance with*~~ Article 76(1) of Directive (EU) 2024/1788;

(11) 'control' means control as defined in Article 2, point (55), of Directive (EU) 2024/1788;

~~(12) 'long-term LNG terminal services' means services provided by LNG system operators to customers, in particular offloading, storage, sending out, berthing (loading and unloading), regassification, backhaul liquefaction, truck loading **and**, bunkering of LNG, and *including* **includes** ancillary services and temporary storage necessary for the re-gasification process and **the** subsequent delivery to the transmission system under contracts **exceeding** *with a duration of more than* one year;~~

(13) 'interconnection point' means an interconnection point as defined in Article 2, point (63), of Directive (EU) 2024/1788;

(14) 'entry point' means an entry point as defined in Article 2, point (61), of Directive (EU) 2024/1788;

(14a) 'delivery point' means the physical or virtual location specified in a gas supply contract at which natural gas is to be delivered by a seller and received by a buyer;

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[17] Regulation (EU) 2017/1938 of the European Parliament and of the Council of 25 October 2017 concerning measures to safeguard the security of gas supply and repealing Regulation (EU) No 994/2010 (OJ L 280, 28.10.2017, p. 1~~, *ELI: http://data.europa.eu/eli/reg/2017/1938/oj*~~).

(15) ‘virtual trading point’ means **a** virtual trading point as defined in Article 2, point (59), of Directive (EU) 2024/1788;

(16) ’contracted quantities’ means the quantities of natural gas that ~~*the*~~ **a** buyer ~~*or importer*~~ is obligated to purchase and ~~*the*~~ **a** seller ~~*or exporter*~~ is obligated to provide, as specified in the supply contract, **but** excluding volumes arising from adjustments to the contract, such as make-up quantities, shortfall recoveries, **round-up quantities, fractional quantities, upward quantities** or other volumetric modifications under the terms of the contract **except for paid mark-up quantities**; for long-term supply contracts, it means the annual contracted quantities **including make-up quantities already paid before 17 June 2025**;

(16a) ‘round-up quantities’ means volumes of natural gas added to the annual contracted quantity in a given year to provide for the last cargo to be rounded-up to a whole cargo;

(16b) ‘fractional quantities’ means volumes of natural gas carried forward to following contract years if the quantity delivered during a year is more or less than the adjusted annual contracted quantity after adjustments; these volumes can be both positive and negative;

(16c) ‘upward quantities’ means volumes of natural gas to be added optionally to the annual contracted quantity based on supply contracts at the discretion of a contract party;

(17) ‘make-up quantities’ mean the volumes of natural gas which a ~~*purchaser*~~ **buyer** or ~~*the importer*~~ **seller** is entitled or obligated to take delivery of and pay for in subsequent periods, in compliance with minimum take-or-pay requirements and in order to compensate for any shortfall in the quantities contracted but not taken in prior periods, as provided for in a long-term supply contract;

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(18) ‘delivery schedule’ means the timetable or plan agreed between the parties to a gas supply contract, specifying the quantities of gas to be delivered by ~~*the*~~ **a** seller ~~or~~ ~~*the exporter*~~ and received by ~~*the*~~ **a** buyer ~~or~~ ~~*the importer*~~ over defined time intervals, including the timing, location, and conditions of delivery, as set ~~*forth*~~ **out** in a supply contract or any related operational procedures;

(19) ‘nomination’ means a nomination as defined in Article 2, point (8), of Regulation (EU) 2024/1789 of the European Parliament and of the Council[18];

(20) ‘oil’ means crude oil, natural gas liquids, refinery feedstocks, additives and oxygenates**,** and other hydrocarbons and oil products falling under CN codes 2709 and 2710.

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18 Regulation (EU) 2024/1789 of the European Parliament and of the Council of 13 June 2024 on the internal markets for renewable gas, natural gas and hydrogen, amending Regulations (EU) No 1227/2011, (EU) 2017/1938, (EU) 2019/942 and (EU) 2022/869 and Decision (EU) 2017/684 and repealing Regulation (EC) No 715/2009 (OJ L, 2024/1789, 15.7.2024)~~, *ELI: http://data.europa.eu/eli/reg/2024/1789/oj); ENTSOG, Security of Supply Simulation | ENTSOG*~~.

CHAPTER II

STEPWISE ~~*BAN*~~ PROHIBITION OF NATURAL GAS IMPORTS FROM THE RUSSIAN FEDERATION

Article 3

Prohibition of natural gas imports from the Russian Federation

1. The import of natural gas in gaseous state via pipelines, which originates in or is exported**,** directly or indirectly**,** from the Russian Federation, shall be prohibited as of **[**1 January 2026**]** unless one of the exceptions in Article 4 applies.

2. The import of LNG, which originates in or is exported**,** directly or indirectly**,** from the Russian Federation, shall be prohibited as of **[**1 January 2026**]**, unless one of the exceptions in Article 4 applies.

~~3. Paragraphs 1 and 2~~ This prohibition shall also apply to LNG which originates in or is exported, directly or indirectly, from the Russian Federation contained in mixtures.

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Article 4

Transition phase for existing supply contracts

1. **Article 3 shall apply as of 17 June 2026, w**~~*W*~~here ~~*the importer*~~ **it** can **be** demonstrate**d,** to **the authorising** ~~*relevant*~~ **authorities** ~~*in accordance with as referred to in Article 10*~~**,** ~~*customs authorities*~~ that imports of natural gas referred to in Article 3 are executed under a short-term supply contract concluded before 17 June 2025, and not amended thereafter**,** ~~*Article 3 shall apply as of 17 June 2026,*~~ **unless the amendment is limited to lowering contracted quantities or is required by judicial or arbitration procedures**.

2. **Article 3 shall apply as of 1 January 2028, w**~~*W*~~here ~~*the an importer*~~ **it** can **be** demonstrate**d,** to **the authorising** ~~*relevant*~~ **authorities** ~~*as referred to in in accordance with Article 10*~~**,** ~~*customs authorities*~~ that imports of natural gas referred to in Article 3 are:

   (a) executed under a short-term supply contract with delivery to ~~*an interconnection point with*~~ a landlocked country **which is necessary to fulfil the long-term supply contract under point (b),** and,

   (b) that a long-term supply contract with delivery ~~*at the virtual trading point of that*~~ **to a** landlocked country for the import of natural gas in gaseous state via pipelines exists,

      (i) which originates in or is exported**,** directly or indirectly**,** from the Russian Federation,

      (ii) for which the delivery at the original delivery point at an EU border with a third country can no longer be executed, and

      (iii) which was concluded before 17 June 2025 and not amended thereafter**, unless the amendment is limited to lowering contracted quantities, to changing the national delivery point, or is required by judicial or arbitration procedures**.

~~*Article 3 shall apply as of 1 January 2028.*~~

3. **Article 3 shall apply as of 1 January 2028, w**~~*W*~~here ~~*the an importer*~~ **it** can **be** demonstrate**d,** to **the authorising** ~~*relevant*~~ **authorities** ~~*as referred to in in accordance with Article 10*~~**,** ~~*customs authorities*~~ that imports of natural gas referred to in Article 3 are executed under a long-term supply contract concluded before 17 June 2025, and not amended thereafter, **unless the amendment is limited to lowering contracted quantities or is required by judicial or arbitration procedures.** ~~*Article 3 shall apply as of 1 January 2028.*~~

4. The quantities of imports made in accordance with paragraphs 1**, 2** and **3** ~~*2*~~ shall not exceed the contracted quantities.

~~*Article 5*~~

~~Prohibition~~ ~~*to provide*~~ **~~on providing long-term LNG~~** ~~*long-term*~~ **~~terminal services to Russian~~** ~~*customers*~~ **~~entities~~**

~~The provision of long-term LNG terminal services in the *EU* **Union** to entities established in the Russian Federation or entities controlled by natural persons or legal entities established in the Russian Federation shall be prohibited as of [1 January 2026].~~

~~*Article 6*~~

~~Transition phase for LNG terminal services under existing contracts~~

~~Where *the* **a** provider of long-term LNG terminal services can demonstrate, to *customs authorities the relevant authorities in accordance with as referred to in Article 10* **authorising authorities,** that those services are provided under a contract concluded before 17 June 2025 and not amended thereafter. , Article 5 shall apply as of 1 January 2028.~~

CHAPTER III

SUBMISSION AND EXCHANGE OF RELEVANT INFORMATION

Article 7

Authorisation and ~~S~~submission of relevant information by importers

~~*1. An importers of natural gas shall provide the relevant authorities in accordance with as referred to in Article 10, customs authorities with all relevant information necessary to for the implementation of Articles 3 and 4, in particular the appropriate evidence information necessary to verify whether the natural gas originates in or is exported, directly or indirectly, from the Russian Federation.*~~

1. ~~*For the purposes of application of Article 4,*~~ **Where an exemption is invoked for** import**s** ~~*ers*~~ of natural gas **which originates in or is exported, directly or indirectly, from the Russian Federation pursuant to Article 4, authorising authorities** ~~*want to make use of an exemption pursuant to Article 4, they*~~ shall **be** provide**d** ~~*the relevant authorities in accordance with as referred to in Article 10 customs authorities and other authorities involved in the monitoring pursuant to Article 9 and 10,*~~ with **all information necessary** ~~*appropriate evidence*~~ to assess whether the conditions set out in ~~*that*~~ Article **4** are met.

~~*2.*~~ Th**at~~e~~** information ~~*referred to in paragraph 1*~~ shall include at least ~~*all of*~~ the following:

(a) the date of the conclusion of the gas supply contract;

(b) the duration of the gas supply contract;

(c) the contracted ~~*gas*~~ quantities, including all upward or downward flexibility rights;

(d) the identity of the parties to the gas supply contract, including, for parties registered in the EU, the Economic Operator Registration and Identification (EORI) number;

(e) the producer of the gas and the country of production, and, **where applicable** ~~*as appropriate*~~, the country where the gas was further processed;

(ea) in the case of LNG mixtures, documentation proving the respective quantities of Russian and non-Russian gas in the mixture and on the mixing process;

(f) for LNG imports, the **place of liquefaction and** port of first loading;

(g) the delivery points, including possible flexibilities concerning the delivery point**; and**~~.~~

(h) any modification of the gas supply contract, indicating **the** content and **the** date of the modification, with the exception of modifications which relate solely to the gas price;

2. For imports of natural gas produced in other countries than Russia, the authorising authorities in the Member State where the gas is to be released for free circulation ~~as referred to in Article 10~~ shall be provided with evidence to establish the country of production of the natural gas, unless the gas is imported from a ~~partner~~ country who have prohibited the import of Russian gas or who are applying restrictive measures concerning Russian gas. No later than 5 days after entry into force of this Regulation, the Commission shall via an implementing decision draw up the list of such ~~partner~~ countries ~~who have banned the import of Russian gas or who apply restrictive measures concerning Russian gas~~ and update the list as necessary.

3. Imports to which the information requirements pursuant to ~~sub~~paragraphs 1 and 2 apply shall be subject to prior authorisation by the authorising authorities. The required information shall be submitted to the authorising authority no later than 1 month before the planned import.

3**a**. **Authorising authorities** ~~Customs authorities~~ or other authorities involved in the monitoring ~~*pursuant*~~ **referred** to **in** Article 9 and 10, may request more detailed information, except price information, if ~~*the*~~ **that** ~~*required*~~ information is necessary to assess whether the conditions set out in Article**s** 3 and 4 are fulfilled. ~~*Relevant*~~ **Authorising authorities** ~~*in accordance with*~~ **as referred to in Article 10** *Customs authorities* may, in particular, require ~~*an importers*~~ to submit the text of certain provisions of the gas supply contract in full or the **entire** text of ~~*entire*~~ **the** gas supply contract, except price information, ~~*especially*~~ **in particular** where certain contractual provisions are interrelated, or where the full knowledge of the formulation of the contractual provisions is crucial for ~~*the*~~ **that** assessment. ~~*In case*~~ **Where authorising authorities or** customs authorities consider that the ~~*evidence*~~ **information** provided is not conclusive, they may refuse the release for free circulation of the goods.

4. Natural gas **to be imported into** ~~entering *to*~~ the Union through **borders or via** ~~*the following*~~ interconnection points **between the Union and Russia or Belarus and ~~through~~ via the interconnection point Strandzha 2 / Malkoclar (Turkstream)** shall be presumed to be exported**,** directly or indirectly**,** from the Russian Federation, unless ~~*the importer*~~ **unambigous evidence** can **be** provide**d** to to **the authorising** ~~*relevant*~~ **authorities** ~~*in accordance with*~~ **as referred to in Article 10** ~~*customs authorities*~~ that the ~~imported~~ natural gas**:**

a) has been in transit through the Russian Federation; and

b) was produced ~~*originates*~~ in a country other than the Russian Federation ~~**and** *that* has been in transit~~.

~~*(a) Imatra (FI/RU);*~~

~~*(b) Narva (EE/RU);*~~

~~*(c) Värska (EE/RU);*~~

~~*(d) Luhamaa (LV/RU);*~~

~~*(e) Šakiai (LT/RU);*~~

~~*(f) Kotlovka (LT/BY);*~~

~~*(g) Kondratki (PL/BY);*~~

~~*(h) Wysokoje (PL/BY);*~~

~~*(i) Tieterowka (PL/BY);*~~

~~*(j) Kobryń (PL/BY);*~~

~~*(k) Greifswald (DE/RU);*~~

~~*(l) Strandzha 2 (BG)/Malkoclar (TR) TurkStream*~~

~~*(m) Kiskundorozsma-2 (HU) / Horgos (RS)*~~

~~*(n) Kiskundorozsma (HU/RS)*~~

~~*(o) Kireevo (BG) / Zaychar (RS)*~~

~~*(p) Kalotina (BG)/ Dimitrovgrad (RS).*~~

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5. In case natural gas is transported through the EU under a transit regime, the authorising authority shall be informed no later than 1 month before the planned transit about:

(a) the country of production of the natural gas to be transited;

(b) the planned or actual nomination schedules specifying volume, timing, and entry and exit points of the gas in transit;

(c) information on volumes and ~~destination~~ delivery points in the gas supply contracts; and

(d) information about the contract between the ~~supplier or purchaser~~ seller or buyer and the ~~transit~~ relevant Transmission System O~~o~~perators in the Union, where applicable.

Authorising authorities shall verify the consistency of the data and share the information received with customs authorities, where they are not identical, without delay~~s~~.

~~*Article 8*~~

~~**Submission of relevant information by providers of LNG terminal services**~~

~~Providers of LNG terminal services to customers established in the Russian Federation or controlled by natural persons or legal entities established in the Russian Federation shall provide **the** *relevant* **authorising authorities** *in accordance with* **as referred to in Article 10** *customs authorities* with *relevant* **all** information **necessary** for the implementation of Articles 5 and 6.~~

Article 9

Effective monitoring and enforcement

Authorising authorities and, where relevant, C~~c~~ustoms authorities ~~**authorising authorities**~~ and ~~where relevant,~~ ~~*competent authorities and regulatory authorities and*~~ the Agency for the Cooperation of Energy Regulators (ACER), shall ensure effective monitoring of the provisions in Chapter II, if necessary by making full use of their enforcement powers, and cooperate closely with relevant national authorities, authorities from other Member States, ACER or the Commission.

Article 10

Authorising authority, ~~C~~cooperation and ~~E~~exchange of information

~~**1. No later than four weeks after entry into force of this Regulation, Member States shall determine the authorising authority competent to decide on the authorisation requests pursuant to Article 7(1) and (2).**~~

1. The authorising authority is the customs authority, unless the Member State designates another authority for that purpose. Member States shall inform the Commission in case they designate another authority than the customs authority as authorising authority.

2. Authorising authorities ~~**and C**~~customs authorities~~**, where they are not the same,**~~ shall **cooperate and** exchange the information received **on imports of** ~~*from*~~ natural gas ~~*importers*~~ with regulatory authorities, competent authorities, **customs authorities, where applicable,** ACER and the Commission **in line with their tasks, responsibilities and competences and** to the extent ~~*necessary*~~ **possible** to ensure effective assessment **of** whether the conditions set out in Articles 3 to 6 of this Regulation are fulfilled. ~~*Where a Member State so decides, customs authorities may delegate specific tasks to other relevant authorities.*~~

3. ~~Customs authorities and authorising~~ Authorising authorities or, where applicable, customs authorities, shall update regulatory authorities, ~~*the*~~ competent authorities~~*y*~~ and the Commission, on a monthly basis, on the key elements concerning the development of imports of natural gas which originates in or is exported, directly or indirectly, from the Russian Federation ~~*Russian gas*~~, such as quantities imported under long-term or short-term supply contracts, entry points, or contract partners.

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4. **Authorising authorities and, where applicable,** ~~C~~customs authorities, ~~and authorising authorities~~ from different Member States**,** shall exchange**, to the extent necessary,** information received **on** ~~*from*~~ natural gas import~~*er*~~s ~~*to the extent necessary*~~ and cooperate with **one** ~~*each*~~ another in order to **ensure efficient enforcement and** avoid circumvention. They shall make use of existing tools and databases allowing **for** ~~*that relevant information can be*~~ **the** effective~~*ly*~~ exchange~~*d*~~ **of relevant information** between national authorities in their Member State and authorities in other Member States, or put such tools in place where necessary.

5. By 31 August 2026 and 31 August 2027, ACER shall, based on the data received under this Regulation and **on** own information, publish a report providing an overview of contracts **for** ~~*on*~~ the supply of **natural** gas**, which originates** ~~*originating*~~ in or ~~*directly or indirectly*~~ **is** exported**, directly or indirectly,** from **the** Russia**n Federation**, and assessing the impact of diversification on energy markets.

6. The Commission and ACER shall**, where appropriate,** ~~*share*~~ **exchange** relevant information **in their possession** on contracts ~~*on*~~ **for** the import of **natural gas** ~~*of Russian gas*~~ **,which originates in or is exported, directly or indirectly, from the Russian Federation** ~~*in their possession*~~ with **authorising authorities and** customs authorities**, where applicable,** ~~*where appropriate*~~ to facilitate the enforcement of this Regulation.

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CHAPTER IV

NATIONAL DIVERSIFICATION PLANS

Article 11

National diversification plans for natural gas

1. **Each** Member State~~s~~ shall establish a diversification plan describing measures, milestones and potential barriers to diversify**ing** their gas supplies, **in order** to discontinue all imports of natural gas**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation**,** within the deadline for the full prohibition of ~~*Russian*~~ imports **from the Russian Federation** on 1 January 2028.

The obligation referred to in the first subparagraph shall not apply where Member States can demonstrate to the Commission, in particular on the basis of information provided pursuant to Article 14(6) of Regulation (EU) 2017/1938, that they do not receive natural gas, which originates in or is exported, directly or indirectly, from the Russian Federation. Member States shall demostrate to the Commission by the date of notification to the Commission of the~~ir~~ national diversification plans. The Commission shall inform the Gas Coordination Group of the Member States that are exempted from establishing a national diversification plan.

2. The national diversification plan for natural gas shall include all **of** the following:

(a) available information on the volume of imports of natural gas which originates in or is exported**,** directly or indirectly**,** from the Russian Federation under existing supply contracts~~, as well as on LNG terminal services contracted by natural or legal persons established in the Russian Federation, where applicable~~;

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(b) a clear description of **supporting** measures in place and **supporting measures** planned at national level to replace natural gas**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation, including the quantities expected to be phased out, milestones and **a** timeline **for** ~~*of*~~ implementation and, ~~*insofar as*~~ **where** available, envisaged options for alternative supplies and supply routes. Such measures may ~~*notably*~~ include the use of the Aggregate EU Platform pursuant to Article 43 of Directive (EU) 2024/718, support measures for diversification efforts of energy companies, cooperation in regional groups such as the CESEC High-Level Group, ~~*identifying*~~ **the identification of** alternatives to natural gas imports via electrification, energy efficiency measures, boosting the production of biogas, biomethane and clean hydrogen, renewable energy deployment**,** ~~*or*~~ voluntary demand reduction measures **or possibilities of other Member States to facilitate diversification of supply**;

(c) **the** identification of any potential technical, contractual or regulatory barriers to ~~*replace*~~ **replacing** natural gas**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation, and options to overcome those barriers.

3. By 1 March 2026, Member States shall notify the Commission of their national diversification plans using the template set out in Annex I.

4. The Commission shall**, where appropriate,** facilitate the preparation and implementation of the national diversification plans for natural gas ~~*where appropriate*~~. Member States shall report regularly to the Gas Coordination Group established by Article 4 of Regulation (EU) 2017/1938 on the progress achieved with the preparation, adoption and implementation of those plans. On the basis of the national diversification plans, the Commission shall assess the implementation of the phase-out of ~~*Russian*~~ gas**, which originates in or is exported, directly or indirectly, from the Russian Federation** and report it to the Gas Coordination Group, as per Article 13 of this Regulation.

Article 12

National diversification plans for oil

1. ~~*Where*~~ **A** Member State~~s~~ **that** receive**s** imports of oil originating in or exported**,** directly or indirectly**,** from the Russian **F**~~*f*~~ederation, ~~*they*~~ shall establish a diversification plan describing measures, milestones and potential barriers to diversify**ing** their oil supplies, **in order** to discontinue, by 1 January 2028, imports of oil**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation.

2. ~~*The*~~ **A** national diversification plan for oil shall include all **of** the following:

(a) available information on the volume of direct or indirect imports of oil imports from **the** Russia**n Federation** under existing supply contracts;

(b) measures planned at national level to replace oil**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation, including the quantities expected to be phased out, milestones and **a** timeline **for** ~~*of*~~ implementation, and options for alternative supplies and supply routes **or possibilities of other Member States to facilitate diversification of supply**;

(c) potential technical**, contractual** or regulatory barriers to replace~~e~~**ing** oil**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation, and options to overcome those barriers.

3. By 1 March 2026, Member States shall notify the Commission of their national diversification plans ~~*in accordance with /*~~ using the template set out in Annex II.

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4. The Commission shall**, where appropriate,** facilitate the preparation and implementation of the national diversification plans for oil ~~*where appropriate*~~. **The Commission shall assist in the cooperation between Member States when they implement the national diversification plans.** Member States shall report regularly to the Oil Coordination Group established by Article 17 of Council Directive 2009/119/EC[19] on the progress achieved ~~*with*~~ **on** the preparation, adoption and implementation of those national diversification plans.

5. Where the national diversification plan for oil identifies a risk that the ~~*objective of*~~ phasing out **of** ~~*Russian*~~ oil**, which originates in or is exported, directly or indirectly, from the Russian Federation,** by 1 January 2028 may not be achieved, the Commission may**, after assessing the national diversification plan and within 3 months of the submission of the national diversification plan,** issue a recommendation, ~~*after assessing the plan*~~, to the ~~*respective*~~ Member State **concerned** on how to achieve the phase-out in a timely manner. Following that recommendation, the Member State shall update its diversification plan within three months, taking into consideration the Commission's recommendation.

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19 Council Directive 2009/119/EC of 14 September 2009 imposing an obligation on Member States to maintain minimum stocks of crude oil and/or petroleum products (OJ L 265, 9.10.2009, p. 9~~, *ELI: http://data.europa.eu/eli/dir/2009/119/oj*~~).

CHAPTER V

MONITORING ~~OF~~ THE SECURITY OF GAS SUPPLY

Article 13

Amendments to Regulation (EU) 2017/1938

Regulation (EU) 2017/1938 is amended as follows:

(1) in Article 2, the following points (3**3**~~2~~) and (3**4**~~3~~) are added:

'(33) 'take-or-pay provision' means a contractual provision which obliges the buyer to either take delivery of, or alternatively pay for a specified minimum quantity of gas within a given period, regardless of whether the gas is actually received;

(34) **'**deliver-or-pay provisions' means a contractual provision which obliges the seller to pay a contractual fine in **the** case of non-delivery of gas.';

(2) Article 14(6) is amended as follows:

(a) in the first subparagraph, the following point (c) is added:

'(c) to the Commission and to the ~~*concerned*~~ competent authorit**ies**~~y~~ **concerned** the following information relating to supply contracts for natural gas**,** which originates in or is exported**,** directly or indirectly**,** from the Russian Federation:

(i) the information referred to in Article 7(~~2~~**1**) of Regulation (EU) XX/2025 - this Regulation;

(ii) information on **the** quantities to be supplied and taken, including possible flexibilities under *take-or-pay* provisions or deliver-or-pay provisions;

(iii) delivery schedules (LNG) or nominations (pipeline gas);

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(iv) possible contractual flexibilities concerning the annual contracted quantities, including make-up quantities;

(v) conditions for the suspension or termination of gas deliveries, including force majeure provisions;

(vi) information on which law **governs** ~~*is governing*~~ the contract and which arbitration mechanism is chosen;

(vii) key elements of other commercial agreements that are relevant for the execution of the gas supply contract, excluding price information.';

(b) the following ~~*third and fourth*~~ subparagraphs are added:

'The information referred to in point (c) shall be provided for each contract in a disaggregated format, including the ~~*full*~~ relevant text parts **in full**, excluding price information, notably where the full knowledge of the formulation of the contractual provisions is crucial for the **assessment of the** security of **gas** supply ~~*assessment*~~ or where certain contractual provisions are interrelated.

~~Providers of LNG terminal services shall provide the Commission with information concerning services booked by customers from the con Federation,' customers controlled by undertakings from the Russian Federation, including contracted services, affected quantities and contract duration.';~~

(3) in Article 17, the second paragraph is replaced by the following:

'The Commission shall ~~*carry a*~~ continuous**ly** monitor~~*ing of an*~~ **the** exposure of the Union's energy system to **supplies of gas, which originates in or is exported, directly or indirectly, from the Russian Federation** ~~*Russian gas supplies, notably*~~ **in particular** on the basis of information notified to **the Commission and the** competent authorities **in accordance with** ~~*pursuant to*~~ Article 14(6), point (c).

The Commission shall assess the implementation of the phase-out of ~~*Russian*~~ gas**, which originates in or is exported, directly or indirectly, from the Russian Federation under** ~~*pursuant to*~~ Regulation (EU) XX/2025 at national, regional and Union level on the basis of the national diversification plans ~~*pursuant*~~ **referred** to **in** Article 11 of that Regulation. **That assessment shall also include an evaluation of the effectiveness of the exchange of information and cooperation among the relevant authorities, and, where appropriate, shall set out recommendations for their improvement.** This assessment shall be reported to the Gas Coordination Group.

On the basis of ~~*the conclusions of*~~ the assessment referred to in the third paragraph, the Commission shall publish an annual report, which shall provide a comprehensive overview of the progress achieved by Member States in implementing their national diversification plans.

Where relevant, ~~*the report referred to in the fourth paragraph may be accompanied by a*~~ **the** Commission **may issue, within three months of notification of a diversification plan, a** recommendation which identifies possible actions and measures to ensure **a** secure **diversification of gas** supply ~~*diversification*~~ and a timely phase-out of ~~*Russian*~~ gas**, which originates in or is exported, directly or indirectly, from the Russian Federation.**

The Member States concerned shall update their national diversification plan within three months, taking into consideration the Commission's recommendation.

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CHAPTER VI

FINAL PROVISIONS

Article 14

Professional secrecy

1. Any confidential information received, exchanged, or transmitted ~~*pursuant to*~~ **in accordance with** this Regulation shall be subject to the conditions of professional secrecy laid down in this Article.

2. The obligation of professional secrecy shall apply to all persons who work or who have worked for authorities involved in the implementation of this Regulation **and to** ~~*or*~~ any natural or legal person to whom the relevant authorities have delegated **their** ~~*its*~~ powers, including auditors and experts contracted by the ~~*competent*~~ **relevant** authorities.

3. Information covered by professional secrecy shall not be disclosed to any other person or authority except by virtue of provisions laid down by Union or national law.

4. All information exchanged between the relevant authorities **or Member States** under this Regulation that concerns business **conditions** or operational conditions **or**~~,~~ ~~*and*~~ other economic or personal affairs shall be considered confidential and shall be subject to the requirements of professional secrecy, except where the ~~*competent*~~ **relevant** authority states at the time of **the** communication that such information may be disclosed**,** or where such disclosure is necessary for legal proceedings.

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Article 15

Monitoring and review

1. The Commission shall continuously monitor the development of the Union's energy market, ~~*notably*~~ **in particular** with respect to potential gas supply dependencies or other **risks to the** security of **energy** supply ~~*risks*~~ in relation to energy imports from the Russian Federation.

2. In the case of sudden and significant developments, seriously threatening the security of **energy** supply of one or more Member States, the Commission may ~~authorise one or more Member States to~~ temporarily suspend the application of Chapter ~~*Two*~~ **II** of this Regulation **in one or more Member States**, in whole or in part. The Commission**'s** decision ~~may~~ **shall** contain certain conditions, in particular**,** to ensure that any suspension is strictly limited to addressing the threat. **The Commission shall inform the Gas Coordination Group about the suspension.**

Article 16

Entry into force

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ~~*Strasbourg*~~ **…**,

For the European Parliament	**For the Council**
The President	**The President**

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ANNEX I

TEMPLATE FOR NATIONAL DIVERSIFICATION PLANS FOR NATURAL GAS

This template is designed for national authorities drafting a national diversification plan as provided for in Article 11. It shall include the following:

General information

Name of the authority responsible for the preparation of the plan	
Description of the gas system. It should include a description of: (i) the gas demand; (ii) the supply mix considering the dependence on Russian supply.	

Main information about the import of gas which originates in or is exported directly or indirectly from the Russian Federation to the Member State

Reference of the individual contracts as communicated by the importers to the competent authorities and the Commission.	
~~LNG terminal services booked by companies from the Russian Federation~~	
Overall contracted quantities of ~~*Russian*~~ gas which originates in or is exported, directly or indirectly, from the Russian Federation for delivery in the Member State.	

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Include contractual flexibilities and point of delivery (interconnection point, import point, LNG terminal, etc).	

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Description of the measures to replace natural gas which originates in or is exported directly or indirectly from the Russian Federation.

3.1. The description shall include the following elements:

Diversification options: (i) alternative supplies; (ii) alternative supply routes; (iii) demand aggregation.	
Description of the measure and its objectives, including quantities expected to be phased out and intermediate steps in case of a multi-stage measure.	
Implementation timeline	
Impact of the measures to the energy system, including on flow patterns, infrastructure capacities, tariffs, etc.	
Impact on neighbouring Member States.	

Technical, **contractual** or regulatory barriers to replace gas which originates in or is exported directly or indirectly from the Russian Federation.

Technical, contractual or regulatory barriers	
Options to overcome barriers and timeline	

Category	Replacement of volumes for the phase-out[20]
Information required	Description of measures in place and planned at national level to replace the remaining volumes of natural gas originated in or exported directly or indirectly from the Russian Federation (i) quantities expected to be phased out by each measure, (ii) implementation timeline (start-end), (iii) options for alternative supplies and supply routes
Pipeline gas	
LNG	

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[20] Such measures may include the use of the Aggregate EU Platform pursuant to Article 42 of Regulation (EU) 2024/1789, [*The reference seems to be incorrect, please check and correct*] support measures for diversification efforts of energy companies, cooperation in regional groups such as the Central and South-Eastern Europe Energy Connectivity (CESEC) High-Level Group, identifying alternatives to natural gas imports via electrification, energy efficiency measures, boosting the production of biogas, biomethane and clean hydrogen, renewable energy deployment or voluntary demand reduction measures.

ANNEX II

TEMPLATE FOR NATIONAL DIVERSIFICATION PLANS FOR OIL

This template is designed for national authorities drafting a detailed national diversification plan as provided for in Article 12. It shall include:

General information

Name of the authority responsible for the preparation of the plan	
Description of the oil system. It should include a description of: (i) the oil demand; (ii) the supply mix considering the dependence on Russian supply.	

Main information about the import of oil which originates in or is exported directly or indirectly from the Russian Federation to the Member State

Overall contracted quantities of Russian oil for delivery in the Member State. Include expiry date of contractual obligations.	
Information about the identity of the different stakeholders (seller, importer, and buyer).	

Description of the measures to replace oil which originates in or is exported directly or indirectly from the Russian Federation.

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The description shall include the following elements:

Diversification options: (i) alternative supplies; (ii) alternative supply routes.	
Description of the measure and its objectives, including quantities expected to be phased out and intermediate steps in case of a multi-stage measure.	
Implementation timeline	
Impact of measures to the energy system, including on flow patterns, infrastructure capacities, tariffs, etc.	
Impact on neighbouring Member States.	

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Technical**, contractual** or regulatory barriers to replace oil which originates in or is exported directly or indirectly from the Russian Federation.

Technical, ~~*and*~~ contractual or regulatory barriers	
Options to overcome reach barrier and timeline	