

Brussels, 28 August 2025 (OR. en)

12287/25

PECHE 237 DELACT 119

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	27 August 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	C(2025) 5784 final
Subject:	COMMISSION DELEGATED REGULATION (EU)/ supplementing Council Regulation (EC) No 1224/2009 by laying down rules on the control of fisheries and on the surveillance and inspection of fishing activities, enforcement and compliance

Delegations will find attached document C(2025) 5784 final.

Encl.: C(2025) 5784 final

12287/25

LIFE.2 EN



Brussels, 27.8.2025 C(2025) 5784 final

COMMISSION DELEGATED REGULATION (EU) .../...

of 27.8.2025

supplementing Council Regulation (EC) No 1224/2009 by laying down rules on the control of fisheries and on the surveillance and inspection of fishing activities, enforcement and compliance

EN EN

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE DELEGATED ACT

This Delegated Regulation is adopted pursuant to the empowerment granted to the Commission under Article 290 of the Treaty on the Functioning of the European Union (TFEU), as laid down in several provisions of Council Regulation (EC) No 1224/2009, as amended by Regulation (EU) 2023/2842 of the European Parliament and of the Council of 22 November 2023.

Regulation (EU) 2023/2842 amends the Union fisheries control system with a view to enhancing its effectiveness, harmonisation and digitalisation. The aim is to ensure compliance with the rules of the common fisheries policy in a manner that is modern, risk-based and efficient, making use of new technologies and digital reporting tools, and increasing transparency throughout the supply chain.

To this end, the Commission is empowered to adopt delegated acts to supplement the basic Regulation in specific areas such as failure of electronic recording and reporting systems, concerning vessel monitoring, fishing logbook, prior notification, and transhipment and landing declarations, control observers, inspection procedures, follow-up to the suspension or withdrawal of the fishing licence or the right to command a fishing vessel as a master, and the conditions justifying the deletion of points, among others.

This Delegated Regulation supplements those elements of the control framework by laying down detailed rules. These rules are necessary to ensure the uniform application of the revised control system across the Union and to support Member States and operators in complying with their obligations.

2. CONSULTATIONS PRIOR TO THE ADOPTION OF THE ACT

The Commission has carried out consultations with experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making. Discussions were held within the Expert Group on Fisheries Control and Enforcement, where the content and scope of the delegated provisions were discussed extensively. Between September 2024 and May 2025, the Commission has carried out 8 Technical Meetings and three Expert Group Meetings to present and discuss successive drafts of the Delegated Regulation. Between meetings, Member States were invited to submit written comments on the draft text. The Commission reviewed the contributions received and revised the draft accordingly ahead of each following meeting. Moreover, the experts designated by Member States were consulted on 16 July 2025 at the Expert Meeting on Fisheries and Aquaculture.

In parallel, the Commission engaged with relevant stakeholders, including representatives from the fishing industry, throughout the preparation of the Delegated Regulation. Their input was gathered during dedicated sessions held under the framework of the Advisory Councils, which provide a formal channel for structured dialogue between stakeholders and the Commission. Discussions focused on the feasibility, proportionality and practical implications of the proposed measures. Following these exchanges, stakeholders were invited to submit written contributions, which the Commission carefully reviewed and took into account, as appropriate, in refining the draft text.

From 15 July to 12 August 2025, the Commission invited citizens and stakeholders to provide feedback on the draft Delegated Regulation prior to its adoption. In total, 31 submissions were received, focusing, among other things, on digitalization, monitoring and control of fishing

activities, including rules on vessel monitoring systems and electronic recording and reporting systems, traceability, inspection procedures, control observers, points for serious infringements, and deduction of quotas.

All feedback was carefully assessed, and the Commission concluded that certain changes to the draft Delegated Regulation were justified. Notably, several concerns were raised regarding the new traceability rules in Articles 11 and 12 of the draft Delegated Regulation, with stakeholders suggesting the inclusion of additional elements and highlighting practical challenges in the digital transmission of certain traceability data. The Commission therefore considered it appropriate to remove the relevant traceability provisions from the draft Delegated Regulation to allow for further technical exchanges aimed at addressing the practical challenges and suggestions raised.

Additionally, the Commission considered appropriate to modify Articles 3 and 6 of the draft Delegated Regulation, to clarify that the scope of application of those provisions also include fishing vessels flying the flag of Member States; and to delete from Article 35(2) of the draft the requirement of masters to reveal certain commercially sensitive information through open radio channels, when requested for the purposes of inspections.

No additional amendments were deemed necessary for one or more of the following reasons: (a) the comments related to matters outside the scope of the draft Delegated Regulation; (b) the comments sought clarifications or expressed views on certain provisions, which did not warrant any specific change; (c) the comments were already reflected in the text of the draft Delegated Regulation, related to its *ex post* implementation, or concerned elements that will be addressed in other acts currently under preparation; or (d) the comments were based on a partial or inaccurate reading of Regulation (EC) No 1224/2009, as amended by Regulation (EU) 2023/2842, including as to the scope of certain empowerments, or of the draft Delegated Regulation itself.

Finally, the Commission recalls that the four-week consultation period is the standard duration and follows extensive internal and external consultations, including dedicated exchanges with those stakeholders who formally requested them. The timing of the consultation was determined by procedural constraints facing the Commission, balanced against the need to have the new rules in force by 10 January 2026, in line with the timeframe and deadlines set by the co-legislators under Regulation (EU) 2023/2842.

3. LEGAL ELEMENTS OF THE DELEGATED ACT

The legal basis for this Regulation is set out in Article 9a(5), Article 15b(1)(a), (b) and (c), Article 17(6)(b), (c) and (d), Article 22(3), Article 24(4)(b), (c) and (d), Article 73(9)(b) to (g), Article 74(11), Article 75(2), Article 92(12)(a), (c) and (d), and Article 107(4) of Regulation (EC) No 1224/2009, as amended by Regulation (EU) 2023/2842.

This Delegated Regulation lays down detailed rules supplementing the Union fisheries control system, specifically addressing several technical and operational elements required for a harmonised and effective application across Member States.

COMMISSION DELEGATED REGULATION (EU) .../...

of 27.8.2025

supplementing Council Regulation (EC) No 1224/2009 by laying down rules on the control of fisheries and on the surveillance and inspection of fishing activities, enforcement and compliance

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Regulation (EC) No 1224/2009 of 20 November 2009 establishing a Union control system for ensuring compliance with the rules of the Common Fisheries Policy, amending Regulations (EC) No 847/96, (EC) No 2371/2002, (EC) No 811/2004, (EC) No 768/2005, (EC) No 2115/2005, (EC) No 2166/2005, (EC) No 388/2006, (EC) No 509/2007, (EC) No 676/2007, (EC) No 1098/2007, (EC) No 1300/2008, (EC) No 1342/2008 and repealing Regulations (EEC) No 2847/93, (EC) No 1627/94 and (EC) No 1966/2006, and in particular Article 9a(5), Article 15b(1)(a), (b) and (c), Article 17(6)(b), (c) and (d), Article 22(3), Article 24(4)(b), (c) and (d), Article 73(9)(b) to (g), Article 74(11), Article 75(2), Article 92(12)(a), (c) and (d), and Article 107(4) thereof,

Whereas:

- (1) Regulation (EC) No 1224/2009, as amended by Regulation (EU) 2023/2842 of the European Parliament and of the Council¹, provides for the adoption of specific rules and measures to supplement certain provisions it sets out. This Regulation updates existing rules as well as establishes new measures that supplement the provisions of Regulation (EC) No 1224/2009 on the basis of the empowerments contained in the amendments introduced by Regulation (EU) 2023/2842.
- (2) The rules provided for by this Regulation are substantively linked, and many are intended to be applied in tandem. In the interests of simplicity, as well as to facilitate their application and to avoid a multiplication of rules, they should therefore be laid down in a single act rather than in a number of separate acts with many cross-references and the risk of duplication.
- (3) With a view to ensuring a coherent application of the rules provided for by this Regulation, the establishment of certain definitions is necessary. This refers, in particular, to the definition of 'vessel monitoring device', which reflects the changes introduced by Regulation (EU) 2023/2842 to Regulation (EC) No 1224/2009 concerning the use of non-satellite tracking devices, which enable fishing vessels to be automatically located and identified by a vessel monitoring system in accordance with Article 9 of Regulation (EC) No 1224/2009.

-

Regulation (EU) 2023/2842 of the European Parliament and of the Council of 22 November 2023 amending Council Regulation (EC) No 1224/2009, and amending Council Regulations (EC) No 1967/2006 and (EC) No 1005/2008 and Regulations (EU) 2016/1139, (EU) No 2017/2403 and (EU) 2019/473 of the European Parliament and of the Council as regards fisheries control (OJ L, 2023/2842, 20.12.2023, ELI: http://data.europa.eu/eli/reg/2023/2842/oj).

- (4) To ensure the effective monitoring of fishing activities and fishing effort by fisheries monitoring centres (FMC), in accordance with Article 9a of Regulation (EC) No 1224/2009, it is appropriate to lay down detailed rules on the monitoring of entry into and exit from specific areas, as well as provisions to address technical or communication failure or non-functioning of the vessel monitoring device and the non-receipt of vessel position data.
- (5) To ensure the effective application of the catch recording and reporting obligations set out in Articles 14, 17, 19a, 21, and 23 of Regulation (EC) No 1224/2009, it is appropriate to lay down detailed rules applicable in the event of technical failure or non-functioning of the electronic recording and reporting system, the non-receipt of relevant data, and the data access failures.
- (6) Article 73 of Regulation (EC) No 1224/2009 sets out rules on control observers, including provisions applicable where a Union control observer scheme has been established. These rules should be supplemented by additional provisions concerning the independence, duties, and security of control observers.
- (7) According to Chapter I of Title VII of Regulation (EC) No 1224/2009, rules should be established to ensure a standardised approach on the conduct of inspections carried out by Member States. These rules define the duties of officials authorised to perform inspections, as well as the obligations of operators, including those responsible for the weighing of fishery products under Article 60(5) of Regulation (EC) No 1224/2009, during such inspections. It is also necessary to lay down common principles for inspection procedures carried out at sea, in ports or landing sites, during transport, at marketplaces, for fishing gear at sea, for fishing activities conducted without a vessel, at bluefin tuna farms, in recreational fisheries, and regarding inspection reports and their transmission
- (8) Article 74 of Regulation (EC) No 1224/2009 lays down rules governing the conduct of inspections, including provisions on the training required to carry out inspection tasks and the need for coordination with other authorities when officials have reason to believe that a fishing vessel has engaged in activities involving forced labour. To ensure compliance with the rules of the common fisheries policy and to enable the prompt investigation of such activities, which constitute a serious infringement under Article 90(2)(p) of Regulation (EC) No 1224/2009, rules on the conduct of inspections for the detection of fishing activities with the use of forced labour should be established.
- (9) Article 92(1) of Regulation (EC) No 1224/2009 obliges Member States to set up a point system for serious infringements under the Regulation, where the accumulation of points would lead to the suspension or permanent withdrawal of the fishing license. Article 92 also provides that rules should be established concerning the follow-up to the suspension or permanent withdrawal of a fishing licence or the right to command a fishing vessel as a master, to promote a level playing field and a culture of compliance both within and beyond the Union.
- (10) Article 92(4) of Regulation (EC) No 1224/2009 requires Member States to establish a point system under which the master of a vessel is assigned the same number of points as the holder of the fishing licence, as a result of a serious infringement related to the vessel and committed during the period of his or her command, in accordance with Annex III of that Regulation. To ensure the harmonised and effective application of point system for masters across Member States, including any follow-up measures related to the suspension or permanent withdrawal of the master's right to command a

- fishing vessel, detailed rules should be established for the registration of masters authorised to carry out fishing activities and for the recording of points assigned to them.
- (11) Article 107 of Regulation (EC) No 1224/2009 provides for deduction of quotas by the Commission in cases of failure by Member States to comply with the rules of the common fisheries policy which may lead to a serious threat to the conservation of stocks subject to fishing opportunities or a fishing effort regime. Rules should therefore be laid down regarding the deduction of quotas, including the determination of the quantities to be deducted.
- (12) Personal data collected and processed for control purposes under this Regulation shall comply with the data protection rules set out in Article 112 of Regulation (EC) No 1224/2009.
- (13) The provisions of Regulation (EC) No 1224/2009 that this Regulation supplements start applying from 10 January 2026. Therefore, this Regulation should also start applying from the same date on.
- (14) Experts designated by each Member State were consulted in accordance with Article 119a(4) of Regulation (EC) No 1224/2009.
- (15) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 and delivered an opinion on 8 July 2025,

HAS ADOPTED THIS REGULATION:

TITLE I

GENERAL PROVISIONS

Article 1

Subject matter

This Regulation lays down detailed rules for the application of the Union fisheries control system as established under Regulation (EC) No 1224/2009, particularly on the control of fisheries, the surveillance and inspection of fishing activities, as well as regarding enforcement and compliance.

Article 2

Definitions

For the purposes of this Regulation, the following definitions shall apply:

- (1) 'holder of a fishing licence' means a natural or legal person to whom a fishing licence has been issued:
- (2) 'vessel monitoring device' means a tracking device, including a non-satellite mobile tracking device, as referred to in Article 9(2) and (3) of Regulation (EC) No 1224/2009.

TITLE II

CHAPTER I

Monitoring of fishing activities by fisheries monitoring centres

Article 3

Monitoring of entry into and exit from specific areas

Each Member State shall ensure that, through a vessel monitoring system (VMS) as referred to in Article 9 of Regulation (EC) No 1224/2009, its fisheries monitoring centre (FMC) effectively monitors on a continuous and systematic basis, as regards its fishing vessels and all fishing vessels authorised to conduct fishing activities in the waters under its sovereignty or jurisdiction, the speed, movements, location and the date and time of entry into and exit from all the following specific areas:

- (a) any maritime area where specific rules on access to waters and resources apply;
- (b) fishing restricted areas as defined in Article 4(14) of Regulation (EC) No 1224/2009;
- (c) regulatory and convention areas of the Regional Fisheries Management Organisations that are binding upon the Union; and
- (d) waters under the sovereignty or jurisdiction of a third country.

Article 4

Measures to be taken in the event of technical or communication failure of the vessel monitoring device

- 1. In the event of a technical or communication failure or non-functioning of the vessel monitoring device on a Union fishing vessel, the master shall, from the time the event is detected or from when they are informed by an error notification of the system or in accordance with Article 5(4) of this Regulation, whichever is the earlier, communicate the current vessel position data to the FMC of the flag Member State at least once every 4 hours. To that end, the master shall use any available telecommunication means that ensures the transmission of complete and accurate data. Member States shall decide on the telecommunication means to be used and publish this information on their official website referred to in Article 115 of Regulation (EC) No 1224/2009.
- 2. The FMC of the flag Member State shall enter the vessel position data referred to in paragraph 1 into the electronic database where such data are recorded upon receipt. The manual vessel position data shall be clearly distinguishable from automatic messages in the electronic database. Where appropriate, these manual vessel position data shall be transmitted without delay, in accordance with Article 60 of Commission Implementing Regulation (EU) [2025/xxxx].
- 3. Following a technical or communication failure or a non-functioning of the vessel monitoring device, a Union fishing vessel may only leave port once the vessel monitoring device is fully operational, as confirmed by the competent authorities of the flag Member State.

By way of derogation from the first subparagraph, the competent authorities of the flag Member State may authorise the fishing vessel to leave port with a non-functioning vessel monitoring device for repair or replacement, and, in exceptional cases justified by delays in such repair or replacement, subject to the terms and conditions set out in paragraphs 1 and 5 of this Article.

- 4. When the vessel monitoring device is installed on board, its removal for checks, repair or replacement shall be subject to the approval of the competent authorities of the flag Member State.
- 5. In the event of a technical or communication failure or non-functioning of the vessel monitoring device, the master of a Union fishing vessel who fails to transmit vessel position data in accordance with the terms and conditions set out in paragraph 1 shall either immediately transmit the data or return the vessel to port to conduct the necessary checks, repairs, or replacement of the vessel monitoring device.
- 6. Masters of third-country fishing vessels operating in Union waters shall notify, either directly or through their flag State, any technical or communication failure or non-functioning of the vessel monitoring device and transmit the information set in paragraph 1 to the FMC of the coastal Member State where the fishing activities were conducted at least once every 4 hours.

The coastal Member State shall record this information into the electronic database used for such data upon receipt.

Masters who fail to transmit vessel position data at least once every 4 hours shall either immediately transmit the data or shall leave Union waters until the necessary checks, repairs, or replacement of the vessel monitoring device have been completed.

7. For Union fishing vessels of less than 12 meters in length overall, being outside network coverage shall not be considered a technical or communication failure or non-functioning of the vessel monitoring device.

Article 5

Measures to be taken in the event of non-receipt of data concerning the position and movement of fishing vessels

- 1. Where the FMC of a flag Member State has not received data transmissions in accordance with Article 23 of Commission Implementing Regulation (EU) [2025/xxxx] for at least 12 consecutive hours, or has not received data transmissions in accordance with Article 4(1) of this Regulation, it shall notify the master or, where not possible, the operator of the Union fishing vessel without delay.
- 2. Where the lack of reception of data transmissions referred to in paragraph 1 occurs more than three times within one calendar year for a particular Union fishing vessel, the flag Member State shall ensure that the vessel monitoring device of the fishing vessel is thoroughly checked to verify its fully operational status. The flag Member State shall also investigate whether the vessel monitoring device has been tampered with. This investigation may entail the removal of such equipment for examination.
- 3. Where the FMC of a flag Member State has not received data transmissions as referred to in paragraph 1, and the last received position was from within the waters under the sovereignty or the jurisdiction of another Member State, it shall notify the FMC of that coastal Member State as soon as possible.

- 4. Where the competent authorities of a coastal Member State detect a fishing vessel flying the flag of another Member State operating in waters under its sovereignty or jurisdiction for which the relevant vessel position data have not been received, they shall notify the master of the fishing vessel, where possible, and the FMC of the flag Member State thereof.
- 5. Where the competent authorities of a coastal Member State detect a fishing vessel flying the flag of a third country operating in waters under its sovereignty or jurisdiction for which the relevant vessel position data have not been received, they shall notify the master of the fishing vessel, where possible, and the FMC of the flag State or any other competent authority of the third country concerned in the event of fishing vessels subject to the requirement to transmit vessel position data in accordance with Article 9(7) of Regulation (EC) No 1224/2009.

Monitoring and recording of fishing activities using vessel position data

- 1. Member States shall use the data received pursuant to Articles 3 and 4 of this Regulation and Articles 23 and 24 of Commission Implementing Regulation (EU) [2025/xxxx] for the effective monitoring of fishing activities conducted by their fishing vessels and all fishing vessels authorised to conduct fishing activities in the waters under their sovereignty or jurisdiction.
- 2. Flag Member States shall:
 - (a) ensure that data referred to in paragraph 1 are recorded in a digital form and safely stored in computerised databases for at least three years;
 - (b) take all necessary measures to ensure that they are only used for official purposes, including, as appropriate, for scientific purposes; and
 - (c) take all necessary measures to protect such data against any accidental or illicit destruction, accidental loss, deterioration, distribution, or unauthorised consultation.

CHAPTER II

Fishing logbook, prior notifications, transhipment declarations, and landing declaration

Article 7

Technical or communication failure of electronic recording and reporting systems

1. Without prejudice to the responsibilities of the master under Articles 15, 17, 19a, 22, and 24 of Regulation (EC) No 1224/2009, in the event of a technical or communication failure or non-functioning of the electronic recording and reporting system, the master or, where applicable, their representative shall, from the time the event is detected or upon receiving an error notification from the system or in accordance with Article 8(3) of this Regulation, whichever is the earlier, communicate data from fishing logbooks, prior notifications, transhipment declarations, and landing declarations to the FMC of the flag Member State at least once every 24 hours, unless a shorter interval is required. This communication shall

be carried out using any available telecommunication means that ensures the transmission of complete and accurate data, even when there are no catches on board. Member States shall decide on the telecommunication means to be used and publish this information on their official website referred to in Article 115 of Regulation (EC) No 1224/2009.

- 2. The FMC of the flag Member State shall record the data referred to in paragraph 1 into the electronic database used for such data upon receipt. Where appropriate, the recorded data shall be transmitted without delay, in accordance with Article 61 of Commission Implementing Regulation (EU) [2025/xxxx].
- 3. Following a technical or communication failure or a non-functioning of the electronic recording and reporting system, a Union fishing vessel may only leave port once the system is fully operational, as confirmed by the competent authorities of the flag Member State.

By way of derogation from the first subparagraph, the competent authorities of the flag Member State may authorise the fishing vessel to leave the port with a non-functioning electronic recording and reporting system for repair or replacement, and, in exceptional cases justified by delays in such repair or replacement, subject to the conditions set out in paragraphs 1 and 4 of this Article.

- 4. In the event of a technical or communication failure or non-functioning of the electronic recording and reporting system, the master of a Union fishing vessel or, where applicable, their representative who fail to transmit data from fishing logbooks, transhipment declarations, prior notifications, or landing declarations in accordance with the terms and conditions set out in paragraph 1, shall either immediately transmit the data or shall return the vessel to port to conduct the necessary checks, repair, or replacement of the electronic recording and reporting system.
- 5. Masters of third-country fishing vessels operating in Union waters shall notify, either directly or through their flag State, any technical or communication failure or non-functioning of the electronic recording and reporting system and transmit the information referred to in paragraph 1 to the FMC of the coastal Member State where the fishing activities were conducted. The coastal Member State shall record this information into the electronic database used for such data upon receipt.

Masters who fail to transmit data at the intervals referred to in paragraph 1 shall either immediately transmit such data or shall leave Union waters until the necessary checks, repairs, or replacement of the electronic recording and reporting system have been completed.

6. For Union catching vessels of less than 12 meters in length overall, being outside network coverage shall not be considered a technical or communication failure or non-functioning.

Article 8

Measures to be taken in the event of non-receipt of data concerning the electronic recording and reporting system

1. Where the FMC of a flag Member State has not received data transmissions in accordance with Articles 15, 17, 19a, 22, and 24 of Regulation (EC) No 1224/2009 for at least 12 consecutive hours after the scheduled transmission deadline, or has not

- received data transmissions in accordance with Article 7(1) of this Regulation, it shall notify the master or, where not possible, the operator of the Union fishing vessel without delay.
- 2. Where the lack of reception of data transmissions referred to in paragraph 1 occurs more than three times within one calendar year for a particular Union fishing vessel, the flag Member State shall ensure that the electronic recording and reporting system of the fishing vessel is thoroughly checked to verify its fully operational status, unless the competent authorities of the flag Member State may conclusively exclude, following an investigation and the implementation of appropriate measures, that the non-receipt of the data is caused by a technical non-functioning of the electronic recording and reporting system. That investigation may entail the removal of any equipment of such a system for examination, including, where appropriate, to determine whether the system has been tampered with.
- 3. Where the FMC of a flag Member State has not received data transmissions as referred to in paragraph 1, and the last received position of that vessel was from within the waters under the sovereignty or jurisdiction of another Member State, it shall notify the FMC of that coastal Member State without delay.
- 4. The master or the operator of the Union fishing vessel shall send all data which have not yet been transmitted and for which a notification was received in accordance with paragraph 1 to the FMC of the flag Member State immediately after receipt of the notification.
- 5. Where the competent authorities of a coastal Member State detect a catching vessel flying the flag of another Member State operating in waters under its sovereignty or jurisdiction for which the fishing logbook data have not been received, they shall notify the master of the catching vessel, where possible, and the FMC of the flag Member State.
- 6. Where the competent authorities of a coastal Member State detect a catching vessel flying the flag of a third country operating in waters under its sovereignty or jurisdiction for which the fishing logbook data have not been received, they shall notify the master of the catching vessel, where possible, and the FMC of the flag State or any other competent authority of the third country concerned in the event of catching vessels subject to the requirement to transmit such data in accordance with Article 15(5) of Regulation (EC) No 1224/2009.

Measures to be taken in the event of data access failure

- 1. Where the competent authorities of a coastal Member State detect a Union fishing vessel of another Member State in their waters and cannot access data from the electronic recording and reporting system referred to in Articles 14, 17, 19a, 21, and 23 of Regulation (EC) No 1224/2009 to be exchanged in accordance with Article 111 of Regulation (EC) No 1224/2009, they shall request the competent authorities of the flag Member State to ensure access to those data.
- 2. If the coastal Member State does not receive the data referred to in paragraph 1 within 4 hours from the request, the master or operator of the Union fishing vessel shall provide the data and a copy of the return message referred to in Article 26 of Commission Implementing Regulation (EU) [2025/xxxx] to the competent authorities of the coastal Member State upon request and by electronic means.

3. If the flag Member State or the master or the operator of the Union fishing vessel does not provide the competent authorities of the coastal Member State with a copy of the return message, fishing activities in the waters of the coastal Member State by the fishing vessel concerned shall be prohibited until the flag Member State or the master or the operator of the fishing vessel can provide a copy of the return message or information referred to in Article 14(1) of Regulation (EC) No 1224/2009 to the said authorities.

Article 10

Data on the functioning of the electronic recording and reporting system

Flag Member States shall maintain databases on the functioning of their electronic recording and reporting system. Those databases shall as a minimum contain and be capable to automatically generate the following information:

- (a) the list of fishing vessels flying their flag whose electronic recording and reporting systems have experienced technical failure or have failed to function; and
- (b) the list of fishing vessels flying their flag that have not made daily electronic fishing logbook transmissions, as required under Article 15 of Regulation (EC) No 1224/2009.

TITLE III

SURVEILLANCE AND INSPECTION

CHAPTER I

Control observers

Article 11

Measures to ensure independence of control observers

To be independent from the owner, the licence holder, the master of the Union fishing vessel, and any crew member, as required by Article 73(2)(b) of Regulation (EC) No 1224/2009, control observers shall not be:

- (a) a relative or an employee of the licence holder or the master of the Union fishing vessel or any crew member, representative of the master, or the owner of the Union fishing vessel to which the control observer is assigned;
- (b) an employee of a company controlled by the licence holder or the master, a crew member, the representative of the master or the owner of the Union fishing vessel to which the control observer is assigned.

Article 12

Duties of control observers

1. Control observers on board a Union fishing vessel shall, where appropriate, brief the officials who are about to proceed to an inspection of that fishing vessel upon arrival

- on board. If the facilities on board the Union fishing vessel so allow and where appropriate the briefing shall take place in a closed meeting.
- 2. Control observers shall draw up the report referred to in Article 73(5) of Regulation (EC) No 1224/2009, recording the fishing activities and other relevant information listed in Annex I, and using the format set out in Annex II. They shall forward that report following completion of their assignment to their authorities and to the competent authorities of the flag Member State. Their competent authorities shall make the report available, on request, to the coastal Member State, the Commission or EFCA. Copies of reports made available to other Member States may not include the locations where the catches were taken in respect of start and finish positions of each fishing operation but may include daily totals of catch in kilograms live weight equivalent by species and the relevant geographical area.
- 3. Paragraphs 1 and 2 shall not affect the powers of the master of the fishing vessel as being in sole charge of the operations of the vessel.

Security of control observers on fishing vessels

- 1. Member States responsible for the designation or deployment of control observers on board fishing vessels flying their flag shall:
 - (a) ensure that control observers are equipped with a fully functioning, two-way communication device suitable for use at sea, which is independent from the vessel, as required under Article 73(2)(e) of Regulation (EC) No 1224/2009;
 - (b) ensure that control observers are equipped with a waterproof personal lifesaving beacon with a tracking feature;
 - (c) ensure that control observers have a designated contact point, that effective and timely communication can be ensured in case of emergency, and that procedures are in place to ensure regularly scheduled communications between the control observer and their contact point;
 - (d) ensure that control observers have adequate powers conferred upon them to perform their tasks;
 - (e) ensure that control observers receive adequate safety training before their initial deployment on a vessel and at appropriate intervals thereafter. This training program shall, at a minimum, meet the relevant International Maritime Organization (IMO) safety training standards, where applicable; and
 - (f) provide guidance and training to the master and crewmembers of their fishing vessels on interaction with and responsibilities towards control observers and on consequences for mistreatment and obstruction of their work, in the exercise of their duties.
- 2. Masters of Union fishing vessels and masters of third-country fishing vessels authorised to operate in Union waters shall:
 - (a) make every effort to ensure the physical safety and welfare of observers while on board:
 - (b) report, by electronic means, to the competent authorities of their flag Member State relevant information concerning the security of control observers on

- board, including physical injury, any other incapacitation, or disappearance of which they are aware;
- (c) ensure privacy in the observer's personal areas;
- (d) ensure that control observers are treated as officials during their time onboard; and
- (e) ensure unrestricted access to adequate food, accommodation, and sanitary facilities and equipment on board.

CHAPTER II

Inspection

SECTION 1

CONDUCT OF INSPECTION

Article 14

Officials authorised to conduct inspections at sea

- 1. Officials responsible for carrying out inspections, as referred to in Article 74 of Regulation (EC) No 1224/2009 shall be authorised by the competent authorities of the Member State. To this end, a Member State shall provide its officials with a service card stating their identity and the capacity under which they operate. Each official on duty shall present it during an inspection upon request.
- 2. Member States shall confer adequate powers on their officials as necessary for the fulfilment of control, inspection, and enforcement in accordance with this Regulation, and to ensure compliance with the rules of the common fisheries policy.

Article 15

Duties of officials during the pre-inspection phase

During the pre-inspection phase officials shall, where possible, collect all appropriate information, including:

- (a) fishing licences and fishing authorisations;
- (b) VMS data and AIS data:
- (c) surveillance reports and previous inspection reports; and
- (d) other available information on the fishing vessel and master that might be relevant for the inspection.

Article 16

Duties of officials when conducting inspections

1. Officials conducting inspections shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx]. For this purpose, they may take

- pictures, video, and audio recordings in accordance with national law, and, where appropriate, samples.
- 2. Officials shall not interfere with the right of any operator to communicate with the competent flag State authorities during inspection.
- 3. Officials shall consider any information provided in accordance with Article 12 by a control observer on board the fishing vessel to be inspected.
- 4. On completion of an inspection, officials shall debrief the master or the operator of the inspected fishing vessel on the inspection performed.
- 5. Officials shall leave without delay the fishing vessel or the inspected premise following the completion of the inspection if no infringement is detected.

SECTION 2

INSPECTION AT SEA

Article 17

General provisions

- 1. Any vessel used for control purposes including surveillance shall display in a clearly visible way, a pennant or a symbol as set out in Annex III. This requirement does not apply to undercover operations conducted by vessels authorised for such purposes under the national laws of Member States.
- 2. Whenever a boarding vessel or craft is used to facilitate the transfer of officials carrying out inspections, it shall fly a similar flag or pennant of a size appropriate to that of the boarding vessel or craft to indicate that it is engaged in fishery inspection duties.
- 3. Persons in charge of inspection vessels shall have due regard to the seafarers' rules and manoeuvre at a safe distance from the fishing vessel in accordance with the international rules for the prevention of collisions at sea.

Article 18

Boarding fishing vessels at sea

- 1. Officials responsible for carrying out the inspection shall ensure that no action is taken that may compromise the safety of the fishing vessel and its crew.
- 2. Officials shall not require the master of a fishing vessel that is being boarded or disembarked to stop or manoeuvre during fishing or to stop the shooting or hauling of fishing gear. Officials may, however, require the interruption or delay of the shooting of gear to permit safe boarding or disembarkation until they have boarded or disembarked the fishing vessel. In the case of boarding this delay shall not exceed 30 minutes after officials have boarded the fishing vessel unless an infringement has been detected. This provision does not affect the possibility of officials to require the gear to be hauled for inspection.

Article 19

On board activities

- 1. When carrying out their inspection, officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx].
- 2. Officials may require the master to haul a fishing gear for inspection. In such cases, the master shall promptly comply and haul the gear as requested.
- 3. Inspection teams shall normally be comprised of two officials. Additional officials may supplement inspections teams when necessary.
- 4. The duration of an inspection shall not exceed the time required to complete documentation checks, haul in the net, and inspect the net, its relevant equipment, and the catches. This duration limit shall not apply in the case that a suspected infringement is detected or where the officials need further information.
- 5. In the case of a suspected infringement being detected, identification marks and seals may be affixed securely to any part of the fishing gear or the fishing vessel, including relevant equipment, such as automatic grading equipment, and containers of fishery products and the compartment(s) in which they may be stowed.

Inspections relating to fishing activities conducted with the use of forced labour

- 1. To determine whether fishing activities involving forced labour have occurred on board a fishing vessel, officials responsible for the inspection may consider one or more of the indicators listed in Annex V and any other available information. The Commission may, at the request of one or more Member States, develop technical guidelines to support the work of officials.
- 2. If the indicators or any other relevant information referred to in paragraph 1 show that fishing activities were conducted with the use of forced labour, officials shall:
 - (a) inform any other national authority that might be competent on the issue, including authorities responsible for labour offences; and
 - (b) take all necessary actions to ensure that immediate enforcement measures are taken in accordance with Article 91 of Regulation (EC) No 1224/2009.
- 3. Member States shall ensure that officials receive necessary training to recognise the use of suspected forced labour to conduct fishing activities.
- 4. Member States shall put in place adequate and effective procedures, in accordance with Article 74(8) of Regulation (EC) No 1224/2009, to ensure inter-service coordination and cooperation to facilitate the detection and, where appropriate, further investigation of fishing activities conducted with the use of forced labour, including when fishing vessels are in port.

SECTION 3

INSPECTIONS IN PORTS OR LANDING SITES

Article 21

Preparation of inspections

- 1. Without prejudice to benchmarks established under the rules of the common fisheries policy, including specific control and inspection programmes and as referred to in Article 9 of Council Regulation (EC) No 1005/2008, an inspection of a fishing vessel shall take place in port or on landing, on the following occasions:
 - (a) routinely or on the basis of risk management; or
 - (b) where it is suspected of failing to comply with the rules of the common fisheries policy.
- 2. In cases referred to in paragraph 1, point (b), and without prejudice to the last sentence of Article 22(2) of this Regulation the competent authorities of the Member States shall ensure that the fishing vessel to be inspected in port is met by their officials on arrival.
- 3. Paragraph 1 shall not prevent Member States from undertaking random inspections, as appropriate.

Inspections in ports and at landing sites

- 1. When carrying out inspections, officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx]. Officials shall have due regard to any specific requirements which apply to the inspected fishing vessel, including relevant provisions in multi-annual plans.
- 2. When carrying out an inspection of a landing, officials shall monitor the whole unloading of fishery products from the beginning to the end. A cross-check shall be carried out between the quantities by species recorded in the prior notification, the quantities by species recorded in the fishing logbook and the quantities by species landed or transhipped whichever is applicable. This provision shall not prevent an inspection taking place after the start of landing.
- 3. Member States shall ensure that inspections in ports and at landing sites within their territory are conducted without obstruction.

SECTION 4

TRANSPORT INSPECTIONS

Article 23

General principles

- 1. Transport inspections may take place anywhere and at any time from the point of landing to the arrival of the fishery products at the place of sale or processing. In carrying out inspections, the necessary measures shall be taken as to ensure the maintenance of the cold chain of the fishery products inspected.
- 2. Without prejudice to specific provisions contained in multi-annual plans, national control programmes, specific control and inspection programmes, or Union food law, transport inspections shall include, wherever possible, a physical examination of the products transported.

- 3. The physical examination of the transported fishery products may involve the taking of a sample representative of the different sections of the lot or lots transported.
- 4. When carrying out a transport inspection, officials shall verify and note all items referred to in Article 68(4) of Regulation (EC) No 1224/2009 and all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx]. This shall include verification that the quantities of fishery products transported correspond to the details entered on the transport document and that the traceability of the lots can be ensured.

Transport vehicles sealed

- 1. When a vehicle or a container has been sealed by officials to avoid manipulation of the cargo, competent authorities of Member States shall ensure that serial numbers of seals are noted on the transport document. It shall be prohibited for operators to remove seals during transport or at the final destination without permission from an official of the competent authority. During inspections, officials shall inspect that the seals are intact and that the serial numbers correspond with the details on the transport document.
- 2. Where seals are removed to facilitate inspection of the cargo before the cargo arrives at the final destination, officials shall replace the original seal with a new seal, recording the seal details in the inspection report together with the reasons for the removal of the original seal.

SECTION 5

MARKETING AND PREMISES INSPECTIONS

Article 25

General principles

Officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx] when visiting cold stores, gross and retail markets, restaurants, or any other premises where fishery products are stored and/or sold after landing has taken place or aquaculture products are handled after harvest.

Article 26

Additional methodologies and technologies used for the conduct of inspection

In addition to the items listed in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx], Member States may make use of available methodologies and technologies, including, where appropriate, an artificial intelligence system as defined in Article 3(1) of Regulation (EU) 2024/1689², for the identification of fishery or aquaculture products, their

Regulation (EU) 2024/1689 of the European Parliament and of the Council of 13 June 2024 laying down harmonised rules on artificial intelligence and amending Regulations (EC) No 300/2008, (EU) No 167/2013, (EU) No 168/2013, (EU) 2018/858, (EU) 2018/1139 and (EU) 2019/2144 and

source or origin and the suppliers and catching vessels or production units, and validation of the relevant data.

SECTION 6

OTHER INSPECTIONS

Article 27

Inspection of fishing gear at sea

Officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx] when a fishing gear is inspected at sea.

Article 28

Inspection of an operator fishing without a vessel

Officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx] when an operator fishing without a vessel as referred to in Article 54d of Regulation (EC) No 1224/2009 is inspected.

Article 29

Inspection of bluefin tuna farms

Officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx] when a bluefin tuna farm is inspected.

Article 30

Inspection of recreational fisheries

- 1. Without prejudice to the obligation of officials to inspect other recreational fisheries under Regulation (EC) No 1224/2009, when recreational fisheries covered by Article 55(3) of Regulation (EC) No 1224/2009 are inspected, officials shall verify and note all appropriate items listed in the corresponding inspection report module set out in Annex VII of Commission Implementing Regulation (EU) [2025/xxxx].
- 2. Natural persons inspected under this Article shall:
 - (a) facilitate the inspection by providing officials, upon request, with the necessary information and documents, including, where possible, copies thereof, and access to relevant databases, regarding their activities; and
 - (b) refrain from obstructing, intimidating, or interfering with officials conducting the inspection, and prevent such obstruction, intimidation, or interference from third parties.

Directives 2014/90/EU, (EU) 2016/797 and (EU) 2020/1828 (OJ L, 2024/1689, 12.7.2024, ELI: <u>http://data.europa.eu/eli/reg/2024/1689/oj</u>).

SECTION 7

DUTIES OF OPERATORS AND MASTERS RELATING TO INSPECTIONS

Article 31

General obligations of operators

In addition to the duties of the operator provided for in Article 75(1) of Regulation (EC) No 1224/2009, all operators subject to an inspection shall:

- (a) facilitate and provide officials on request with the necessary information and documents, including, where possible, copies thereof, or access to relevant databases, regarding fishing activities as required to be completed and held in electronic or, where applicable, paper format in accordance with the rules of the common fisheries policy;
- (b) prevent third parties from obstructing, intimidating or interfering with officials carrying out the inspection; and
- (c) provide, where possible, a meeting facility in isolation for a briefing of officials by a control observer as referred to in Article 12(2) of this Regulation.

Article 32

Duties of operators responsible for weighing during inspections

- 1. During weighing inspections, operators referred to in Article 60(5) of Regulation (EC) No 1224/2009 shall provide officials with:
 - (a) details on the weighing system, including, as applicable, its type, model, serial number, most recent calibration certificate (with expiration date), any seal number, stored information from tools used for cumulative weight calculation, and a copy of the technical wiring schematics;
 - (b) access to any available video recordings of the weighing for control purposes;
 - (c) access to all premises where fishery products are sampled, sorted, stored, processed, sold and transported; and
 - (d) proof of accreditation as an independent third-party weigher, where applicable.
- 2. On request by officials, operators shall provide officials with sampling data and information necessary for control, collected under a sampling plan, a control plan, or a common control programme established in accordance with Article 60(10) of Regulation (EC) No 1224/2009, including weighing records, sampling data, labels, and any other relevant information.

Article 33

General obligations of masters

- 1. In addition to the duties of the master provided for in Article 75(1) of Regulation (EC) No 1224/2009, the master of a fishing vessel which is being inspected shall:
 - (a) enable safe and effective boarding of officials in accordance with good seamanship when the appropriate signal of the International Code of Signals is

- given or when the intention to board is established through radio communication by a vessel or helicopter carrying an official;
- (b) provide a boarding ladder meeting the requirements of Annex IV to facilitate safe and convenient access to any vessel which requires a climb of 1,5 metres or more;
- (c) permit the official(s) to communicate with the authorities of the flag State, the coastal State, and the inspecting State;
- (d) alert officials to safety hazards on board fishing vessels; and
- (e) facilitate safe disembarkation by officials on completion of the inspection.
- 2. Masters shall not be required to reveal commercially sensitive information over open radio channels

TITLE IV

ENFORCEMENT

CHAPTER I

Suspension and permanent withdrawal of fishing licence and right to command

Article 34

Follow-up of suspension and permanent withdrawal of fishing licence

- 1. If a fishing licence is suspended or permanently withdrawn in accordance with Article 92(6) of Regulation (EC) No 1224/2009, the competent authority of the flag Member State shall formally notify the holder of the fishing licence immediately of this suspension or permanent withdrawal.
- 2. Upon receiving the notification referred to in paragraph 1, the holder of the fishing licence shall:
 - (a) ensure that the fishing activity of the catching vessel concerned ceases immediately;
 - (b) provide the competent authorities of the flag Member State with all documents required under national law;
 - ensure that the catching vessel concerned proceeds immediately to its home port, or a port indicated by the competent authorities of the flag Member State. During the voyage the fishing gear shall be lashed and stowed in accordance with Article 47 of Regulation (EC) No 1224/2009;
 - (d) ensure that any catch on board the catching vessel is dealt with in accordance with the instructions of the competent authorities of the flag Member State.

Article 35

Follow-up of suspension and permanent withdrawal of the right to command a fishing vessel as a master

- 1. When the suspension or permanent withdrawal of the right to command a fishing vessel as a master has been triggered in accordance with Article 92(6) of Regulation (EC) No 1224/2009, the competent authorities of the flag Member State of the vessel on which the master is operating shall:
 - (a) order the suspension or withdrawal of the master's right to command a Union fishing vessel and take the necessary administrative procedures to give effect to that decision; and
 - (b) formally notify the master and the competent authorities of the Member State of nationality of the master about the suspension or withdrawal.
- 2. Upon receiving the notification referred to in paragraph 1, point (b), the master shall immediately cease to command any Union fishing vessel, provided that such action does not compromise navigational safety, and shall comply with the instructions of the competent authorities of the flag Member State. If no crew member on board is authorized to replace the master, the competent authorities of the flag Member State shall instruct the master to immediately proceed to an appropriate port or suspend all fishing activities until a new authorised master is on board.

Conditions justifying the deletion of points

- 1. Without prejudice to Article 92(8) of Regulation (EC) No 1224/2009, and provided that the total number of points assigned to the holder of the fishing licence for the catching vessel in question exceeds two, the competent authorities of the flag Member State may delete up to two points if the holder of the fishing licence, after the points have been assigned, voluntarily participates:
 - (a) in a scientific campaign aimed at improving the selectivity of fishing gear to enhance compliance with the rules of the common fisheries policy on fisheries control; or
 - (b) in a fishery covered by an eco-labelling scheme established in accordance with the minimum EU Ecolabel principles and criteria laid down in Regulation (EC) No 66/2010, provided that it certifies and promotes products from well-managed marine capture fisheries, focusing on the sustainable use of fisheries resources, with the aim of enhancing compliance with the rules of the common fisheries policy on fisheries control.
- 2. If the points were deleted in accordance with paragraph 1, the holder of the fishing licence shall be informed of that deletion. The holder of the fishing licence shall also be informed of the number of points that remain.

CHAPTER II

Registration of masters

Article 37

Recording of points assigned to masters

1. Member States, acting either as flag Member States or Member States of nationality, shall establish and maintain an up-to-date register of masters to whom points for

- serious infringements have been assigned, in accordance with Article 92(4) of Regulation (EC) No 1224/2009. The register shall include the minimum information specified in Annex VI.
- 2. Where the flag Member State assigns points under Article 92(4) of Regulation (EC) No 1224/2009 to the master of a fishing vessel who is not a national of the flag Member State assigning the points under Article 92(4), the flag Member State shall:
 - (a) for nationals of other Member States:
 - (i) notify the competent authorities of the Member States of which the master is a national about the points assigned to the master, in accordance with Article 92(4) of Regulation (EC) No 1224/2009; and
 - (ii) request information from the competent authorities of the Member States of nationality regarding the total number of points, if any, currently registered for that master. This information shall be recorded in the register of masters referred to in paragraph 1 to determine whether a suspension or withdrawal of the right to command, in accordance with Article 92(6) of Regulation (EC) No 1224/2009, is necessary.
 - (b) for third-country nationals:
 - (i) transmit all relevant information on the master, as required by Annex VI of this Regulation, to the Commission; and
 - (ii) request from the Commission any additional information on points assigned to the same master by other Member States within the past three years. This information shall also be recorded in the register of masters referred to in paragraph 1 to assess whether a suspension or withdrawal of the right to command, in accordance with Article 92(6) of Regulation (EC) No 1224/2009, is necessary.
- 3. When points have been deleted in accordance with Article 36(1) of this Regulation or Article 92(8) of Regulation (EC) No 1224/2009, the Member State responsible for deleting the points shall notify the Member State(s) of nationality of the master or, in case of third-country nationals, the Commission, enabling the Member State(s) concerned to update the register accordingly.
- 4. The Commission shall store all information on points assigned or deleted by Member States to third-country nationals, as communicated under paragraph 2(b) and 3 respectively, and make it available to the Member States concerned upon request.
- 5. Data recorded under this Article shall be retained for at least three years, unless otherwise specified by the rules of the common fisheries policy or where retention is deemed necessary for the purposes of inspections, verifications, audits, or investigations, including those related to complaints, infringements, or judicial or administrative proceedings.

TITLE V

MEASURES TO ENSURE COMPLIANCE

Article 38

Deadline and requirements concerning Member States reply to Commission findings on deduction of quotas for failure to comply with the objectives of the common fisheries policy

- 1. The deadline for the Member State to demonstrate that the fisheries can be safely exploited, as referred to in Article 107(2) of Regulation (EC) No 1224/2009, shall start from the date of receipt of the Commission's letter by the Member State.
- 2. Member States shall include, in their reply pursuant to Article 107(2) of Regulation (EC) No 1224/2009, material evidence that is capable of demonstrating to the Commission that the fishery can be safely exploited.

Article 39

Determination of the quantities to be deducted

- 1. Any determination of the quantities to be deducted from quotas in accordance with Article 107 of Regulation (EC) No 1224/2009 shall be proportionate to the extent and the nature of non-compliance with rules on stocks subject to multi-annual plans and gravity of the threat to the conservation of these stocks. It shall take into account the damage caused to these stocks by the non-compliance with rules on stocks subject to multi-annual plans.
- 2. If the quantities determined for deduction according to paragraph 1 cannot be operated on the quota, allocation or share of a stock or group of stocks to which the non-compliance refers because a quota, allocation or share of a stock or group of stocks in question is not or not sufficiently available to the Member State concerned, the Commission, after consultation of the Member State concerned, may deduct in the following year or years quotas for other stocks or groups of stocks available to that Member States in the same geographical area, or with the same commercial value in accordance with paragraph 1.

TITLE VI

FINAL PROVISIONS

Article 40

Protection and processing of personal data

Member States shall ensure that personal data collected under this Regulation can only be processed in accordance with the rules set out in Article 112 of Regulation (EC) No 1224/2009.

Article 41

Entry into force and application

This Regulation shall enter into force on the seventh day following that of its publication in the *Official Journal of the European Union*.

It shall apply from 10 January 2026.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 27.8.2025

For the Commission The President Ursula VON DER LEYEN