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From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	27 August 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

No. Cion doc.:	C(2025) 5784 annex
Subject:	ANNEX to the COMMISSION DELEGATED REGULATION (EU) .../... supplementing Council Regulation (EC) No 1224/2009 by laying down rules on the control of fisheries and on the surveillance and inspection of fishing activities, enforcement and compliance

Delegations will find attached document C(2025) 5784 annex.

Encl.: C(2025) 5784 annex



EUROPEAN
COMMISSION

Brussels, 27.8.2025
C(2025) 5784 final

ANNEXES 1 to 6

ANNEXES

to the

COMMISSION DELEGATED REGULATION (EU) .../...

**supplementing Council Regulation (EC) No 1224/2009 by laying down rules on the
control of fisheries and on the surveillance and inspection of fishing activities,
enforcement and compliance**

ANNEX I
TASKS OF CONTROL OBSERVERS

1. Control observers shall note all relevant fishing activities whilst embarked in the fishing vessel, including particularly the following:
 - (a) the date and time and geographical positions of the start and finish of each fishing operation.
 - (b) observations of the depth at the start and finish of the fishing operation.
 - (c) the type of gear used in each operation and its dimensions, including mesh sizes where applicable and attachments used.
 - (d) observations concerning catch registration (i.e. fishing logbook, prior notification, and transshipment declarations) and of the estimated catch in order to identify target species, by-catches, including sensitive species, and discards for compliance with catch registration, catch composition and discard rules.
 - (e) observations of the size of different species in the catch, with specific reference to undersize specimens.
2. Control observers shall note any interference with the vessel monitoring system, including the vessel monitoring device, as well as with other systems or devices relevant for fisheries control, such as remote electronic monitoring systems, including CCTVs, and systems to continuously measure and record engine power.
3. Control observers shall notify the relevant competent authorities and take note of any information that could be relevant to determine whether fishing activities have been conducted with the use of forced labour. To determine whether forced labour has occurred on board a fishing vessel control observer may consider one or more indicators listed in Annex V or any other relevant information.

ANNEX II
FORMAT OF CONTROL OBSERVER REPORT

OBSERVER DETAILS	
Name	
Designated by (competent authority)	
Deployed by (employing authority)	
Start date	
End date	

FISHING VESSEL DETAILS	
Type	
Flag state	
Name	
Common fleet register number or, where not available, other number	
External identifier	
International radio call sign	
International Maritime Organization (IMO) Number or, where not available, other number	
Engine propulsion power	
Length overall	

GEAR TYPES CARRIED	
1.	
2.	
3.	

GEAR OBSERVED USED DURING TRIP	
1.	
2.	
3.	

DETAILS OF FISHING OPERATIONS	
Fishing operation reference number (if applicable)	
Date	
Gear type used	
Dimensions	
Mesh size	
Attachments fitted	
Time of start of operation	
Finish time of operation	
Position of start of operation	
Depth at start	
Depth at end of operation	
Position at end of operation	

CATCHES		Species	Retained	Discarded
Estimated quantities of each species in kg live weight equivalent	Minimum conservation reference size			
	Below the minimum conservation reference size			
Estimated quantities of target species in kg live weight equivalent	Minimum conservation reference size			
	Below the minimum conservation reference size			
Estimated quantities of target species in kg live weight equivalent	Minimum conservation reference size			
	Below the minimum conservation reference size			
Estimated total kg live weight equivalent of catch	Minimum conservation reference size			
	Below the minimum conservation reference size			

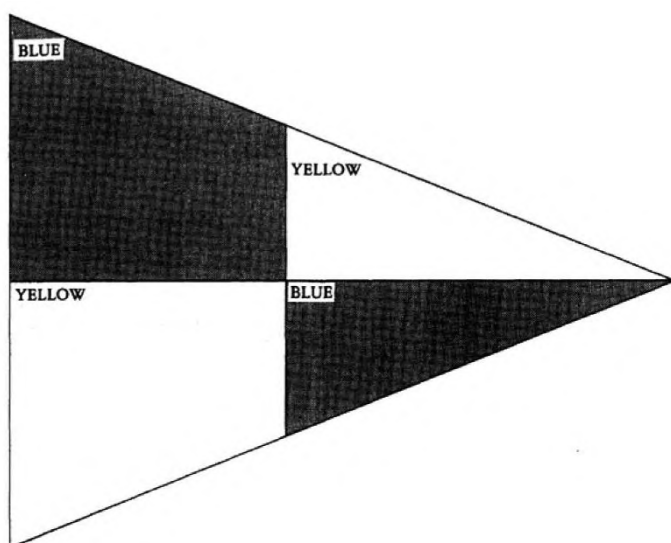
OBSERVATIONS OF NON-COMPLIANCE

END OF THE FISHING TRIP SUMMARY

OBSERVER SIGNATURE

DATE

ANNEX III
MARKING OF FISHERY INSPECTION MEANS



INSPECTION PENNANT OR SYMBOL

All vessels used for fisheries control, inspection and enforcement shall carry the inspection pennant or symbol clearly displayed on the sides of the unit used in such a way to be clearly visible. Vessels engaged in these duties shall fly the inspection pennant as to be clearly visible at all times.

The words 'FISHERY INSPECTION' may also be affixed on the sides of units.

ANNEX IV

CONSTRUCTION AND USE OF BOARDING LADDERS

1. This Annex sets requirements concerning access to fishing vessels which require a climb of 1,5 metres or more.
2. A boarding ladder shall be provided which shall be efficient for the purpose of enabling inspectors to embark and disembark safely at sea. The boarding ladder shall be kept clean and in good order.
3. The ladder shall be positioned and secured so that:
 - (a) it is clear of any possible discharges from the fishing vessel.
 - (b) it is clear of the finer lines and as far as practicable in the middle length of the fishing vessel.
 - (c) each step rests firmly against the fishing vessel's side.
4. The steps of the boarding ladder shall:
 - (a) be of hardwood or other material of equivalent properties, made in one piece free of knots; the four lowest steps may be made of rubber of sufficient strength and stiffness, or of other suitable material of equivalent characteristics.
 - (b) have an efficient non-slip surface.
 - (c) be not less than 480 mm long, 115 mm wide, and 23 mm in thickness, excluding any non-slip device or grooving.
 - (d) be equally spaced not less than 300 mm or more than 380 mm apart.
 - (e) be secured in such a manner that they will remain horizontal.
5. No boarding ladder shall have more than two replacement steps which are secured in position by a method different from that used in the original construction of the ladder and any steps so secured shall be replaced, as soon as reasonably practicable, by steps secured in position by the method used in the original construction of the ladder.

When any replacement step is secured to the side ropes of the boarding ladder by means of grooves in the side of the step, such grooves shall be in the longer sides of the steps.
6. The side ropes of the ladder shall consist of two uncovered manila or equivalent ropes not less than 60 mm in circumference on each side; each rope shall be left uncovered by any other material and be continuous with no joints below the top step; two main ropes, properly secured to the fishing vessel and not less than 65 mm in circumference, and a safety line shall be kept at hand ready for use if required.
7. Battens made of hardwood, or other material of equivalent properties, in one piece, free of knots and between 1,8 and 2 m long, shall be provided at such intervals as will prevent the boarding ladder from twisting. The lowest batten shall be on the fifth step from the bottom of the ladder and the interval between any batten and the next shall not exceed nine steps.
8. Means shall be provided to ensure safe and convenient passage for inspectors embarking on or disembarking from the vessel between the head of the boarding ladder or of any accommodation ladder or other appliance provided, and the ship's

deck. Where such passage is by means of a gateway in the rails or bulwark, adequate handholds shall be provided.

9. Where such passage is by means of a bulwark ladder, such ladder shall be securely attached to the bulwark rail or platform and two handhold stanchions shall be fitted at the point of boarding or leaving the vessel not less than 0,70 m or more than 0,80 m apart. Each stanchion shall be rigidly secured to the vessel's structure at or near its base and also at a higher point, shall be not less than 40 mm in diameter, and shall extend not less than 1,20 m above the top of the bulwark.
10. Lighting shall be provided at night so that both the boarding ladder over the side and also the position where the inspector boards the fishing vessel shall be adequately lit. A lifebuoy equipped with a self-igniting light shall be kept at hand ready for use. A heaving line shall be kept at hand ready for use if required.
11. Means shall be provided to enable the boarding ladder to be used on either side of the fishing vessel. The inspector in charge may indicate which side he would like the boarding ladder to be positioned.
12. The rigging of the ladder and the embarkation and disembarkation of an inspector shall be supervised by a responsible officer of the fishing vessel.
13. Where on any fishing vessel constructional features such as rubbing bands would prevent the implementation of any of these provisions, special arrangements shall be made to ensure that inspectors are able to embark and disembark safely.

ANNEX V

NON-EXHAUSTIVE LIST OF INDICATORS FOR THE IDENTIFICATION OF FISHING ACTIVITIES CONDUCTED WITH THE USE OF FORCED LABOUR

1. Deception
 - (a) fishers lack a written contract, or the contract is written in a language they do not understand.
 - (b) fishers recruited on understanding that the employment is legal when in fact it is not.
 - (c) fishers promised to work with a different employer / on board a different fishing vessel.
2. Abusive working conditions
 - (a) denial of medical treatment in case of injury.
 - (b) denial of the right to shore for medical treatment in the event of serious illness or injury.
3. Abusive living conditions
 - (a) malnutrition (including cases of beriberi) and dehydration among fishers.
 - (b) inadequate or intolerable sanitary facilities.
 - (c) not adequate headroom / overcrowded.
4. Excessive overtime
 - (a) severely inadequate crew size for vessel type / gear.
 - (b) excessively long fishing trips.
 - (c) chronic lack of rest hours and days off.
 - (d) denial of shore leave and annual leave.
5. Work with remuneration sub-standards or no wage
 - (a) fishers partially or completely deprived of wages.
6. Abusive vulnerability
 - (a) vulnerable fishers, including migrant fishers, forced to work in intolerable conditions or threat of violence.
7. Restriction of movement
 - (a) fishers cannot leave the vessel, including while at port.
8. Isolation
 - (a) fishers are kept at sea beyond agreed time.
 - (b) fishers are isolated from other crew members on board.
 - (c) fishers have their cell phone confiscated.
 - (d) fishers are denied access to communication systems and / or Wi-Fi.

9. Physical and sexual violence
 - (a) physical sign of injury or other evidence of physical, sexual or psychological violence.
 - (b) fishers subject to abusive language.
10. Intimidation and threats
 - (a) fishers are faced with multiple threats as means of coercion and control, including additional work or denial of food/meals.
11. Withholding of wages or other promised benefits
 - (a) master or recruitment agency holds passports, visa or work permits of fishers.
12. Debt bondage or manipulation of debt
 - (a) fishers are charged with additional costs for basic services on board.

ANNEX VI

MINIMUM INFORMATION TO BE INCLUDED IN THE REGISTER OF MASTERS

The following information shall be included in the register of masters:

1. Identification of the master (nationals / other Member States / third countries) to whom the points were assigned.
 - (a) name of the master.
 - (b) nationality(ies) of the master.
 - (c) any available identification number or information.
2. Identification of the fishing vessel(s) concerned.
 - (a) name of the fishing vessel(s).
 - (b) common fleet register number or, if not applicable, another unique vessel identifier.
 - (c) flag State of the fishing vessel(s).
3. Registration of points.
 - (a) points notified in accordance with Article 92(4) of Regulation (EC) No 1224/2009 and flag Member State(s) notifying the points, where applicable.
 - (b) date when points were assigned, and total number of points assigned on that date.
 - (c) points deleted in accordance with Article 92(8) of Regulation (EC) No 1224/2009 and Article 36 of this Delegated Regulation.
4. Suspension or withdrawal of the right to command.
 - (a) date of the suspension of the right to command a fishing vessel, where applicable.
 - (b) date of the permanent withdrawal of the right to command a fishing vessel where applicable.