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2025/0266 (NLE)

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TRANS 342  
RELEX 1085

**PROPOSAL**

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| From:            | Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director |
| date of receipt: | 1 September 2025                                                                    |
| To:              | Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union         |

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|          |                                                                                                                                                                                                                                                                                        |
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| Subject: | ANNEXES to the proposal for a COUNCIL DECISION on the position to be taken on behalf of the European Union in the Joint Committee established by the Agreement between the European Union and Ukraine on the Carriage of Freight by Road, as regards the continuation of the Agreement |
|----------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

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Delegations will find attached document COM(2025) 474 annex.

Encl.: COM(2025) 474 annex



EUROPEAN  
COMMISSION

Brussels, 1.9.2025  
COM(2025) 474 final

ANNEX

## **ANNEXES**

**to the proposal for a**

## **COUNCIL DECISION**

**on the position to be taken on behalf of the European Union in the Joint Committee  
established by the Agreement between the European Union and Ukraine on the  
Carriage of Freight by Road, as regards the continuation of the Agreement**

**ANNEX**

**Decision No 3/2025 of the Joint Committee**  
**established by the Agreement between the European Union and Ukraine on the**  
**Carriage of Freight by Road**  
**of ...**  
**as regards the continuation of the Agreement**

THE JOINT COMMITTEE,

Having regard to the Agreement between the European Union and Ukraine on the carriage of freight by road<sup>1</sup> signed on 29 June 2022, and in particular Article 7(2) thereto,

Whereas:

- (1) According to Decision 2/2023 of the Joint Committee of 16 March 2023<sup>2</sup>, the Agreement between the European Union and Ukraine on the carriage of freight by road (hereafter “the Agreement”) was extended until 30 June 2024. By Amending Agreement signed on 20 June 2024, the Agreement was modified and prolonged until 30 June 2025, with tacit renewal for another period of six months<sup>3</sup>. It currently applies until 31 December 2025.
- (2) As set out in Article 7(2) of the Agreement, the Joint Committee is to be convened at the latest three months before the expiry of the Agreement in order to assess and decide the need for the continuation of the Agreement, including its duration.
- (3) The European Union and Ukraine continue to benefit from the positive effects of the Agreement, by facilitating road freight transport between and through Ukraine and the European Union. The Agreement has become an essential support to the well-functioning of the Solidarity Lanes.
- (4) The prolongation of the Agreement should be understood as also contributing to the reconstruction of Ukraine beyond Russia’s war of aggression against Ukraine.
- (5) It is therefore appropriate to prolong the Agreement until 31 March 2027.
- (6) Considering the concerns and uncertainties as to a possible negative impact of the Agreement on some Member States, the European Commission will launch a study on the impact of the Agreement on the road transport industry, at EU and national level, to be delivered before the expiry of the Agreement on 31 March 2027.
- (7) Any further prolongation should be subject to satisfactory progress made on the alignment of Ukrainian legislation with the EU acquis in the area of road freight transport before the expiry of the Agreement on 31 March 2027. This should facilitate the proper functioning of road freight transport under this Agreement and should be seen against the background of the current accession negotiations which started on 14 December 2023<sup>4</sup>.

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<sup>1</sup> OJ L 179, 6.7.2022, p. 4, ELI: [http://data.europa.eu/eli/agree\\_international/2022/1158/oj](http://data.europa.eu/eli/agree_international/2022/1158/oj).

<sup>2</sup> OJ L 123, 8.5.2023, p. 36, ELI: <http://data.europa.eu/eli/dec/2023/929/oj>.

<sup>3</sup> OJ 2024/1878, 2.7.2024, ELI: [http://data.europa.eu/eli/agree\\_international/2024/1878/oj](http://data.europa.eu/eli/agree_international/2024/1878/oj).

<sup>4</sup> EUCO 20/23

HAS ADOPTED THIS DECISION:

*Article 1*

Continuation of the Agreement

1. The Agreement between the European Union and Ukraine on the Carriage of Freight by Road is hereby prolonged until 31 March 2027.
2. Any further prolongation should be subject to satisfactory progress made on the alignment of Ukrainian legislation with the EU road transport acquis as stipulated in the Appendix to this decision.

*Article 2*

Entry into force

This Decision shall enter into force on the date of its adoption.

*For the Joint Committee  
The Co-chairs*

**Appendix to Decision No 3/2025 of the Joint Committee**  
**established by the Agreement between the European Union and Ukraine on the Carriage of Freight by Road**  
**of ...**  
**as regards the continuation of the Agreement**

| <i><b>EU Acquis to be transposed by UA</b></i>                                                                  | <b>EU legal basis</b>                                                           | <b>Deadline to assess that UA has demonstrated satisfactory progresses</b> | <b>Legal implementation</b>                                                    | <b>Comments</b>                                                                          |
|-----------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------|----------------------------------------------------------------------------|--------------------------------------------------------------------------------|------------------------------------------------------------------------------------------|
| Establishment of a national electronic register of road transport undertakings complying with EU specifications | Article 16 of Regulation (EU) 1071/2009<br><br>Commission Decision 2009/992/EU. | 30/11/2026                                                                 | UA legislation<br><br>Possible Joint Committee Decision on major infringements |                                                                                          |
| Conditions related to the requirement of establishment                                                          | Article 5 of Regulation (EU) 1071/2009                                          | 30/11/2026                                                                 | UA legislation                                                                 |                                                                                          |
| New vehicles registered in Ukraine and operating under the Agreement to be equipped with a smart                | Article 8(1) of Regulation (EU) 165/2014.                                       | 30/11/2026                                                                 | UA legislation                                                                 | Decision 2/2025 of the Joint Committee already transposes most of the tachograph acquis. |

| <i><b>EU Acquis to be transposed by UA</b></i>                                                                                          | <b>EU legal basis</b>                                                                       | <b>Deadline to assess that UA has demonstrated satisfactory progresses</b> | <b>Legal implementation</b>       | <b>Comments</b>                                                                          |
|-----------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|-----------------------------------|------------------------------------------------------------------------------------------|
| tachograph v2                                                                                                                           |                                                                                             |                                                                            | Possible Joint Committee Decision |                                                                                          |
| Retrofit of smart tachograph v2 of 20% of the Ukrainian fleet operating under the Agreement and not subject to the previous requirement | Article 3(4) and 3(4a) of Regulation (EU) 165/2014.                                         | 30/11/2026                                                                 | UA legislation                    | Decision 2/2025 of the Joint Committee already transposes most of the tachograph acquis. |
| Alignment with EU provisions regarding driving times, breaks and rest periods                                                           | Article 6 to 8 and 9 of Regulation (EC) No 561/2006 as amended by Regulation (EU) 2020/1054 | 30/11/2026                                                                 | UA legislation                    | This shall not include the connection to the social module of IMI.                       |
| Alignment with EU provisions regarding working times                                                                                    | Directive 2002/15/EC                                                                        | 30/11/2026                                                                 | UA legislation                    | This shall not include the connection to the social module of IMI.                       |

