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From:	General Secretariat of the Council
To:	Delegations
Subject:	Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for internal security for the period from 2028 to 2034 (IS) – Partial mandate for negotiations with the European Parliament

Delegations will find in the Annex the text of the partial mandate for negotiations with the European Parliament on the above-mentioned proposal as agreed by the Permanent Representatives Committee as its meeting on 15 July 2026. Changes to the Commission proposal (document 11989/25) are indicated in ***bold italic*** (new text) and ~~strikethrough~~ (deletions).

ANNEX

2025/0542 (COD)

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

establishing the Union support for internal security for the period from 2028 to 2034

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 82(1), 84 and 87(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee[1],

Having regard to the opinion of the Committee of the Regions[2],

Acting in accordance with the ordinary legislative procedure[3],

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1 OJ C , , p. .
2 OJ C , , p. .
3 Position of the European Parliament of […] and position of the Council of […].

Whereas:

(1) Internal security is fundamental to ensuring citizens' safety, protecting their fundamental rights, and fostering the strength of, and the trust in, our economies, societies and democracies. While national security remains a competence of Member States, protecting it requires cooperation and coordination at Union level. The Union's objective of ensuring a high level of security within an area of freedom, security and justice pursuant to Article 67(3) of the Treaty on the Functioning of the European Union (TFEU) should be achieved through measures aiming at preventing and combating crime, racism and xenophobia, and through measures for coordination and cooperation between ~~police~~ ***law enforcement*** and judicial authorities and other competent authorities.

(2) Internal security is a shared endeavour to which the Union institutions, relevant Union agencies and Member States should jointly contribute. To contribute to the development and implementation of an effective and genuine Security Union, Member States should be provided with adequate financial resources.

(2a) ***[***~~This~~***The*** Union support ***is to*** ~~will~~ be provided under the horizontal rules of the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security established by Regulation (EU) […]***.] Taking into consideration the legal particularities of Title V TFEU and in particular the variable geometry that applies to the relevant legal bases, it is necessary that the financial rules that shape the main features of the Union support for internal security are laid down in the present Regulation. That is in particular the case for rules defining the policy objectives of the Union support, rules setting out the available resources and their allocation , rules on governance, rules on co-financing and pre-financing, and other rules that shape the policy priorities of the Union support, such as rules providing flexibility and additional funding, dedicated amounts to technical assistance, and rules providing for the mobilisation of resources in case of crisis situation. These rules complement the rules set out in Regulation (EU) [NRPP] so to accommodate the legal particularities of Title V TFEU while confirming the innovative approach of bringing together the different types of Union support under a single Fund. In particular, the allocation methodology set out in this Regulation forms an important part and complements the allocation methodology set out in Annex I of Regulation (EU) [NRPP], so that they should be considered as forming one whole and allowing to define a single envelope per Member State under the single Fund approach set out in Regulation (EU) [NRPP].***

(3) This Regulation lays down the objectives of the Union support ***on internal security***. In order that a high level of security throughout the Union can be achieved in the best possible way, Member States should ensure that their National and Regional Partnership Plans ~~address~~ ***contribute to*** ~~each~~ ~~of~~ the ***relevant*** objectives ~~set out by~~ ***of the Union support under*** this Regulation ***taking into account the specific needs and challenges of the Member State concerned***.

(4) ***/***The amounts to be allocated per Member State should be set out by the Commission in accordance with the allocation methodology laid down in Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security through a single implementing decision. That decision should as a rule also cover the amounts under the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, the Regulation (EU) […] establishing the Union Support for asylum, migration and integration and the Regulation (EU) […] establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas.***/***

(5) The Union support should build on the results and investments in the area of internal security from the previous programming periods: the Prevention of and Fight Against Crime (ISEC) programme, the Prevention, Preparedness and Consequence Management of Terrorism and other Security-related risks (CIPS) programme for the period 2007-2013, and the instrument for police cooperation, preventing and combating crime, and crisis management as part of the Internal Security Fund for the period 2014-2020, established by Regulation (EU) No 513/2014 of the European Parliament and of the Council[4], and the Internal Security Fund for the period 2021-2027, established by Regulation (EU) 2021/1149 of the European Parliament and the Council[5].

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[4] Regulation (EU) No 513/2014 of the European Parliament and of the Council of 16 April 2014 establishing, as part of the Internal Security Fund, the instrument for financial support for police cooperation, preventing and combating crime, and crisis management and repealing Council Decision 2007/125/JHA (OJ L 150, 20.5.2014, p. 93, ELI: http://data.europa.eu/eli/reg/2014/513/oj)).

[5] Regulation (EU) 2021/1149 of the European Parliament and of the Council of 7 July 2021 establishing the Internal Security Fund (OJ 251, 15.07.2021, p.194, ELI: http://data.europa.eu/eli/reg/2021/1149/oj).

(6) In a rapidly evolving security threat and geopolitical landscape, the Commission defined the common priorities for a safer and more secure Europe in the 'ProtectEU Strategy'[6]. The geopolitical context in Europe has significantly changed, and it has profoundly affected the interconnectedness of the EU's internal and external security. Security threats are increasingly global and complex, stemming from criminals' ability to operate across borders, exploit social and economic disparities, and navigate between the physical and digital worlds. At the same time, new digital technologies and artificial intelligence offer significant opportunities to enhance law enforcement and judicial capabilities and address these evolving threats effectively.

(7) The Union support should concentrate on actions for which Union intervention can bring greater added value compared with action by Member States alone. Security has an inherently cross-border dimension and therefore a strong, coordinated Union response is required. Therefore, the Member States National and Regional Partnership Plans should contribute to effectively addressing the challenges identified in the context of the 'ProtectEU Strategy'. In line with the shared priorities identified at Union level to ensure a high level of security in the Union, the Union support should concern measures aimed at addressing the main security threats and, in particular, at preventing and combating serious and organised crime, ~~including~~ terrorism, violent extremism, and cybercrime.

(8) The Union support should finance measures of Member States in the field of crime prevention, joint training of staff and police cooperation, as well as judicial cooperation in criminal matters involving Member States' competent authorities and Union agencies and bodies, especially as regards the exchange of information, increased operational cooperation and support for necessary efforts to strengthen capabilities to prevent and combat terrorism and serious and organised crime. The Union support should not cover operating costs and activities related to the essential functions of the Member States concerning the maintenance of law and order and the safeguarding of internal and national security ***in accordance with Article 72 TFEU***.

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[6] Communication COM(2025) 148 final of 1.4.2025 from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions on ProtectEU: a European Internal Security Strategy.

(8a) When designing measures contributing to the objectives of this Regulation, Member States could include, as part of the estimated total costs of such measures, operating support to public authorities responsible for carrying out the tasks and providing the services which constitute a public service for the Union.

(8b) The Union support could contribute to the development, operation and maintenance of large-scale IT systems in accordance with Union law in the area of internal security, and the setting-up of the interoperability infrastructure in order for those Union information systems and their data to complement each other.

(9) Security is the bedrock upon which all our freedoms are built**,** and ~~that~~ Member States ability to guarantee security for the citizens is contingent on a unified European approach. As set out in the ProtectEU Strategy, security considerations need to be integrated and mainstreamed across all EU legislation, policies and programmes, including EU external action. The Union support under this Regulation should contribute to address these considerations.

(10) In its conclusions of 26 June 2025[7], the European Council recalled that serious and organised crime, terrorism, ~~radicalization~~ ***radicalisation*** and violent extremism, both online and offline, represent a major threat to European citizens and the security of Member States. The European Council also underlined the threat posed by the criminal infiltration of legal business structures that has a detrimental impact on public finances and the Single Market. The European Council called ***on*** the Union Institutions and the Member States to mobilise all available resources at national and EU level and to take further action to strengthen law enforcement and judicial cooperation, including on effective access to data for law enforcement purposes and by ensuring information exchange, and through cooperation with third countries.

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[7] Council conclusions, EUCO 12/25 of 26 June 2025.

(10a) In order to foster synergies and complementarities between this Regulation and Regulations (EU) [AMI] and (EU) [BMV], it should be possible for Member States to use the Union support provided for under this Regulation to fund actions of a multi-purpose character where those actions contribute to achieving the objectives of Regulations (EU) [AMI], [BMV] or [NRPP], provided that policy coherence is ensured through coordinated programming, and that the outputs of those actions are primarily used and, where relevant, deployable for the purpose of achieving the objectives of this Regulation.

(11) ~~To prevent and combat internal security threats, t~~The Union support should strengthen Member States' capabilities to prevent and combat ***internal security threats. The Union support to prevent and combat internal security threats should be aimed, furthermore, at strengthening Member States' capabilities in relation to preventing and combating*** serious and organised crime, terrorism, ***radicalisation,*** violent extremism***, cybercrime*** ~~and radicalisation~~, child sexual abuse and exploitation***. The Union support may encompass the countering and prevention of security threats, offline and online,*** ~~cybercrime and actions addressing digital and technological security challenges, the resilience of critical infrastructure, online threats,~~ ***hybrid threats,*** ~~security threats in the maritime domain,~~ trafficking in human beings, migrant~~s~~ smuggling, illicit drug~~s~~ trafficking, illicit arms trafficking, ~~money laundering, asset recovery and financial crime,~~ environmental crime, ***illicit trafficking of cultural good***, counterfeiting of means of payment and crimes affecting the Union's financial interests, ***money laundering and the fight against financial crime, including through asset recovery, as well as internal security threats in the maritime domain. It may also encompass the*** assisting and protecting victims of crime***. The Union support to prevent and combat internal security threats should be aimed, furthermore, towards addressing digital and technological security challenges, strengthening the resilience of critical infrastructure and critical entities,*** protecting public spaces, and addressing CBRN-E related security threats and managing incidents***. The Union support to prevent and combat internal security threats should be aimed, furthermore, at improving and facilitating the***~~, including through~~ increased cooperation and information exchange between public authorities, ***including between and within law enforcement authorities at national level and cross-border,*** relevant Union bodies, offices or agencies, civil society and private partners in different Member States. The Union support should also contribute to Member States' acquisition and implementation of

~~innovative methods~~***practices*** and technologies in the field of internal security ***that may also result from EU funded research and innovation***, in particular those supported by Regulation (EU) […] establishing the European Competitiveness Fund and Regulation (EU) […] establishing the EU Framework Programme for Research. In addition, in a changing global political landscape, the external dimension of the area of freedom, security and justice is of key importance. Therefore, the Union support should also contribute to the strengthening of cooperation and partnership with third countries, serving the interests of internal Union policies.

(12) The Union support should contribute to ensuring consistency, coherence, synergies and complementarities between the Union's internal and external policies, in line with the mainstreaming of security. In that context, the Union support under this Regulation should in particular, contribute to combating and preventing serious and organised crime, including drug trafficking, trafficking in human beings, and cross-border criminal smuggling networks. ***The*** Union support under this Regulation may also include support to the relevant resources of the EU delegations***, such as liaison officers,*** in duly justified cases, and be coordinated between the Member States and the Commission in ***the*** programming and implementation stages.

(13) As challenges in the area of security are constantly evolving, there is a need to adapt the allocation of Union support under this Regulation to changes in internal and external security threats and a need to steer funding towards the priorities with the highest Union added value. To respond to pressing needs and to changes in policy and Union priorities, and to steer funding towards actions with a high level of Union added value, part of the Union support under this Regulation should be implemented in direct, shared and indirect management via the EU Facility established pursuant to Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security. The EU Facility offers flexibility in the management of the Union support, and, for shared management, it should be implemented through the Member States' National and Regional Partnership Plans.

(14) The Commission and the Member States should ensure that the knowledge, expertise and experience of relevant Union bodies, offices and agencies are taken into account in the development of Member States' National and Regional Plans and when implementing measures or addressing challenges in relation to internal security. Where appropriate, the Commission should also be able to involve the relevant Union bodies, offices and agencies in activities aiming to ensure that the measures supported by the Union support comply with the relevant Union acquis and agreed Union priorities.

(15) There is a need to maximise the impact of Union funding by mobilising, pooling and leveraging public and private financial resources. The Union support should promote a whole of society approach, encouraging the active and meaningful involvement of the European industrial sector, as well as civil society, including non-governmental organisations, in the development and implementation of security policy, where relevant with the involvement of other relevant actors, Union bodies, Union agencies and international organisations in relation to the objectives of the Union support. However, it should be ensured that the Union support is not used to delegate statutory or public tasks to private actors.

(16) Europe must protect its security interest against suppliers which could represent a persistent security risk due to the potential interference from third countries as well as their cybersecurity practices. It is therefore necessary to reduce the risk of persisting dependency on high-risk suppliers in the internal market, as they could have potentially serious negative impacts on security for users, ~~companies~~ ***critical entities and other entities*** and authorities across the EU and the EU's critical infrastructure in terms of the integrity of data and services as well as the availability of service. This exclusion should be based on a proportionate risk assessment and associated mitigation measures as defined in the Union policies and laws.

(17) The Member States may build on the principle of partnership in the implementation of the Union support to ensure continuity in the governance approach ***pursuant to Article 6 of the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security***. ***However, Member States could derogate from the requirements on partnership and multi-level governance for the purposes of the Union support under this Regulation if duly reasoned and substantiated by the Member State in its National and Regional Partnership Plan.***

(18) All actions supported in accordance with the Union support under this Regulation should be implemented in compliance with the rights and principles enshrined in the Union acquis and the Charter of Fundamental Rights of the European Union and should be in line with the international obligations of the Union and the Member States arising from the international instruments to which they are party.

(19) In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark, annexed to the Treaty on European Union (TEU) and to the TFEU, Denmark is not taking part in the adoption of this Regulation and is not bound by it or subject to its application.

(20) ~~[~~In accordance with Article 3 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union (TEU) and the TFEU, Ireland has notified ~~[,~~ by letter of ~~…,]~~ ***2 December 2025*** its wish to take part in the adoption and application of this Regulation.

~~OR~~

~~In accordance with Articles 1 and 2 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty of the European Union (TEU) and to the TFEU, and without prejudice to Article 4 of that Protocol, Ireland is not taking part in the adoption of this Regulation and is not bound by it or subject to its application],~~

(20a) Since the objectives of this Regulation cannot be sufficiently achieved by the Member States but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 TEU. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve those objectives.

HAVE ADOPTED THIS REGULATION:

Article 1

Subject matter

This Regulation lays down the objectives and financing of the Union support for internal security ***[***for the period from 1 January 2028 to 31 December 2034***]***.

The Union support shall contribute to ensuring a high level of security in the Union, in particular by preventing and combating serious and organised crime, terrorism, violent extremism and cybercrime; as well as by preparing for, protecting against and effectively managing security-related incidents, risks and crises within the scope of this Regulation.

[This Union support shall be provided under the horizontal rules of the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security established by Regulation (EU) […].***]***

Article 2

Definitions

For the purposes of this Regulation, the following definitions apply:

(1) ‘competent authorities’ means the Member State authorities responsible for the prevention, detection and investigation of criminal offences, as referred to in Article 87(1) TFEU, including police, customs and other specialised law enforcement ~~services~~***authorities***;

(2) ‘prevention’, in relation to crime, means all measures that are intended to reduce or otherwise contribute to reducing crime and citizens’ feeling of insecurity, as referred to in Article 2(2) of Council Decision 2009/902/JHA[8];

[8] Council Decision 2009/902/JHA of 30 November 2009 setting up a European Crime Prevention Network (EUCPN) and repealing Decision 2001/427/JHA (OJ L 321, 8.12.2009, p. 44, ELI: http://data.europa.eu/eli/dec/2009/902/oj).

(3) ‘exchange of information’ means the secure collection, storage, processing, analysis and transfer of, and access to, information relevant to the authorities referred to in Article 87 of the TFEU as well as to Europol, and other relevant Union agencies and bodies in relation to the prevention, detection, investigation and prosecution of criminal offences, in particular cross-border serious and organised crime, including cybercrime and terrorism;

(4) ‘organised crime’ means punishable conduct relating to participation in a criminal organisation, as defined in Article 1, point (1) of Council Framework Decision 2008/841/JHA[9];

(5) ‘terrorism’ means any of the intentional acts and offences referred to in Directive (EU) 2017/541 of the European Parliament and of the Council[10];

(6) ‘radicalisation’ means a phased and complex process leading to violent extremism and terrorism and in which an individual or a group of individuals embraces a radical ideology or belief that accepts, uses or condones violence, including acts of terrorism, to reach a specific political, religious or ideological goal;

(7) ‘cybercrime’ means either crimes whose commission necessarily involves information and communications technology systems (ICT systems), which are the tools for committing those crime***s*** or their primary targets (cyber-dependent crimes), or traditional crimes which can be increased in scale or reach by the use of computers, computer networks or other ICT systems (cyber-enabled crimes);

(8) ‘~~operational~~ law enforcement cooperation’ means the ~~operational~~ cooperation between the authorities of two or more of the Member States referred to in Article 87~~(3)~~ TFEU or the operation of the competent authorities of one Member State in the territory of another Member State, as referred to in Article 89 TFEU;

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9 Council Framework Decision 2008/841/JHA of 24 October 2008 on the fight against organised crime, (OJ L 300, 11.11.2008, p. 42, ELI: http://data.europa.eu/eli/dec_framw/2008/841/oj).

10 Directive (EU) 2017/541 of the European Parliament and of the Council of 15 March 2017 on combating terrorism and replacing Council Framework Decision 2002/475/JHA and amending Council Decision 2005/671/JHA, (OJ L 88, 31.3.2017, p. 6, ELI: http://data.europa.eu/eli/dir/2017/541/oj).

~~(9) 'hybrid threat' means all harmful activities, including information manipulation, cyberattacks and instrumentalization of migrants, that are planned and carried out with malign intent in a coordinated manner with the aim of undermining a Member State or any of its institutions.~~

Article 3

Objectives for the Union support for internal security

1. In order to ensure a high level of internal security in the Union, the ***Union*** support shall contribute to the following objectives:

(a) strengthening the Union's and Member States' capabilities ***in particular*** in relation to preventing and combating serious and organised crime, online and offline, ~~including~~ terrorism***, radicalisation***, violent extremism, cybercrime, child sexual abuse and exploitation~~, and hybrid threats~~, as well as in relation to protecting citizens and public spaces from attacks, including through ~~innovative methods and new~~ ***practices and*** technologies ***that may also result from EU funded research and innovation*** in the area of internal security;

(b) fostering Member States' capabilities by enhancing the resilience of critical entities ***and critical infrastructure*** against hostile acts, and managing security-related incidents, risks and crises, also by means of interoperable critical communication systems;

(c) improving and facilitating the exchange of information between and within competent authorities and relevant Union bodies, offices and agencies and, where appropriate, with third countries, international organisations and private parties;

(d) improving and intensifying ~~operational~~ law enforcement cooperation, including joint operations, between competent authorities in ***particular in*** relation to preventing and combating serious and organised crime, online and offline, ~~including~~ terrorism***,*** ***radicalisation***, violent extremism, cybercrime, child sexual abuse and exploitation~~,~~ ~~hybrid threats~~, as well as in relation to protecting citizens and public spaces from attacks~~;~~**.**

The Union support shall be implemented in a manner fully consistent with the objectives set out in Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.

1a. The Union support shall be implemented in accordance with the relevant Union acquis and in full respect of the international obligations of the Union and the Member States arising from the international instruments to which they are party.

2. The Member States shall ensure that ~~the priorities of~~ their National and Regional Partnership Plans ~~include actions to achieve~~ ***contribute to*** ~~each of~~ the objectives of the Union support under ***Article 3(1) of*** this Regulation, ***which are relevant for the Member State concerned***, ~~and that the allocation of resources between objectives is proportionate to the identified~~ ***taking into account its~~*~~*the*~~* ***specific needs and*** challenges ~~and needs~~.

Article 3a

Union support for activities in and in relation to third countries

The Union support may be provided for actions in and in relation to third countries, provided that those actions contribute to the objectives set out in Article 3 of this Regulation, complementing the actions in third countries supported by Regulation (EU) [Global Europe Fund]. Such activities shall serve the interests of internal Union policies and be consistent with activities undertaken within the Union.

Article 4

Financing

1. ***[***The indicative financial envelope for the implementation of the objectives set out in Article 3 for the period from 2028 to 2034 is set at EUR 6 843 331 500 in current prices. It shall be implemented in compliance with the horizontal rules for the National and Regional Partnership Plans laid down in Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.***]***

2. The Commission shall adopt an implementing act to establish the amount per Member State by applying the allocation methodology set out in ~~Section B,~~ Annex I ***[Allocation key]*** ~~of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security~~.

3. In addition, the budgetary appropriations for the objectives set out in Article 3 of this Regulation, implemented through the EU Facility under Title IV of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, shall be established in the framework of the annual budgetary procedure provided for in Article 314 TFEU.

4. For measures that relate to the objectives set out in Article 3 of this Regulation, where the Commission concludes that those measures comply with the requirements laid down in this Regulation and Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, and where the Commission proposes a Council implementing decision approving the National and Regional Partnership Plan of the concerned Member State in accordance with the procedure set out in Article 23 of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, it shall make a proposal for a Council implementing decision on the approval of those measures.

5. When making a proposal for a Council implementing decision on the measures that relate to the objectives set out in Article 3 of this Regulation, the Commission proposal shall lay down the elements referred to in Article 23(4) of the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, with regard to the objectives set out in Article 3.

6. The Council shall adopt the implementing decision referred to in paragraph 4, as a rule, within four weeks of the adoption of the Commission proposal and together with the implementing decisions referred to in Article 23, paragraph (1) [Commission proposal and Council implementing decision] of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.

7. Article 24 ***and Article 34*** of the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security on the amendment of ***National and Regional Partnership*** Plans shall apply, provided that the Commission proposal and the Council Implementing Decision approving amendments of the elements listed in Article 23(4) only cover the objectives referred to in Article 3 of this Regulation.

Article 4a

Financial Framework

1. The budgetary commitments of the Union of the financial allocation shall be made in annual instalments in accordance with Article 14(1) [budgetary commitments] [NRPP]. A flexibility amount shall be made available in accordance with Article 14(2) [budgetary commitments] [NRPP].

2. Additional Union support under this Regulation shall be provided through the EU Facility under the rules laid down in Title IV and Annex XV of Regulation [NRPP], as applicable.

3. Technical assistance at the initiative of the Commission may be allocated in accordance with Article 10(2)(d) [budget] and Article 12 [technical assistance] [NRPP].

4. The pre-financing for the Union support under this Regulation shall be provided in accordance with Article 17 [pre-financing] [NRPP].

5. For measures related to the area covered by this Regulation, the baseline for Union co-financing will not be higher than [X]%.

6. The mid-term review as set out in Article 25 [mid-term review] [NRPP] shall apply to the Union support under this Regulation.

7. By way of derogation from Article 6 [partnership principle] [NRPP], Member States may derogate from the requirements on partnership and multi-level governance for the purposes of the Union support under this Regulation if duly reasoned and substantiated by the Member State in its National and Regional Partnership Plan.

8. ***Member States may at the time of submission of their initial National and Regional Partnership Plan, or with any request for amendment, request to reallocate part of the amount set out in Article 4 to implement the objectives set out in Regulation [AMI] and in Regulation [BMV]. The Commission shall only object to a request for reallocation where such reallocation would affect the amended National and Regional Partnership Plan's compliance with the requirements of Article 22 set out in the NRPP Regulation.***

9. ***The Member States may request amendments in accordance with Article 34 [amendment in case of crises] [NRPP] to provide support to measures that relate to the objectives set out in Article 3 of this Regulation in response to a crisis as defined in Article 4(19) [NRPP].***

10. ***Paragraphs 1 and 2 of Article 69 [NRPP] shall not apply to investments under the objectives set out in Article 3 of this Regulation, which are not investments in infrastructure unless they are subject to an obligation of maintenance of investment under State aid rules or where such obligation of maintenance is set out in the National and Regional Partnership Plan.***

Article 5

Transitional provisions

1. This Regulation shall not affect the continuation or modification of the actions initiated under Regulation (EU) 2021/1149, which shall continue to apply to the actions concerned until their closure.

2. ***The financial envelope for the Union support may also cover technical and administrative assistance expenses necessary to ensure the transition between the Union support and the measures adopted under Regulation (EU) 2021/1149.***

Article 6

Entry into force and application

This Regulation shall enter into force on the [twentieth] day following that of its publication in the Official Journal of the European Union.

It shall apply from the date of application of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034.

This Regulation shall be binding in its entirety and directly applicable in the Member States in accordance with the Treaties.

Done at Brussels,

For the European Parliament	*For the Council*
The President	*The President*

[Annex I – Methodology for the calculation of the Union financial contribution for each Member State]