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From:	General Secretariat of the Council
To:	Delegations
Subject:	Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for asylum, migration and integration for the period from 2028 to 2034 - Partial mandate for negotiations with the European Parliament

Delegations will find in the Annex the text of the partial mandate for negotiations with the European Parliament on the above-mentioned proposal as agreed by the Permanent Representatives Committee at its meeting on 15 July 2026. Changes to the Commission proposal (doc. 11960/25) are indicated in ***bold italic*** (new text) and ~~strikethrough~~ (deletions).

ANNEX

2025/0540 (COD)

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

establishing the Union support for asylum, migration and integration for the period from 2028 to 2034

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 78(2) and Article 79(2) and (4) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee[1],

After consulting the Committee of the Regions,

Acting in accordance with the ordinary legislative procedure[2],

Whereas:

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1 OJ C […], […], p. […].

2 Position of the European Parliament of […] and position of the Council of […].

(1) The purpose of this Regulation is to contribute to the Union's objective of constituting an area of freedom, security and justice in accordance with the Treaty on the Functioning of the European Union (TFEU) through provision of Union support for the development of a common policy on asylum, subsidiary protection and temporary protection with a view to offering appropriate status to any third-country national requiring international protection ***through fair and efficient procedures*** and ensuring compliance with the principle of non-refoulement in accordance with Article ~~77~~***78*** TFEU,- and a common immigration policy aimed at ensuring, at all stages, the efficient management of migration flows, fair treatment of third-country nationals residing legally in Member States, and the prevention of, and enhanced measures to combat, illegal immigration and trafficking in human beings***, as well as the aspects of effective and sustainable return which go beyond the integrated border management policy, such as the readmission of third-country nationals who do not fulfil or no longer fulfil the conditions for entry, stay or residence,*** in accordance with Article 79 TFEU.

(1a) Pursuant to Article 80 TFEU, the Union policies on border checks, asylum and immigration and their implementation are to be governed by the principle of solidarity and fair sharing of responsibility, including its financial implications, between the Member States.

(2) The entry into force of the Pact on Migration and Asylum in June 2024 has reshaped the Union's asylum and migration policy. To foster the implementation of the Pact and to support efforts to ensure a comprehensive approach to the management of migration that is grounded on solidarity and fair sharing of responsibility between Member States, Union institutions and agencies, Member States should be supported by adequate financial resources.

(2a) ***[***This Union support will be provided under the horizontal rules of the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security established by Regulation (EU) […]***]***. ***Taking into consideration the legal particularities of Title V TFEU and in particular the variable geometry that applies to the relevant legal bases, it is necessary that the financial rules that shape the main features of the Union support regarding the common policy on asylum and immigration, as well as the efficient management of migration flows, integration, and returns, are laid down in the present Regulation. That is in particular the case for rules defining the policy objectives of the Union support, rules setting out the available resources and their allocation, rules on governance, rules on co-financing and pre-financing, and other rules that shape the policy priorities of the Union support, such as rules providing flexibility and additional funding, dedicated amounts to technical assistance, and rules providing for the mobilisation of resources in case of crisis situation. These rules complement the rules set out in Regulation (EU) [NRPP] so to accommodate the legal particularities of Title V TFEU while confirming the innovative approach of bringing together the different types of Union support under a single Fund. In particular, the allocation methodology set out in this Regulation forms an important part and complements the allocation methodology set out in Annex I of Regulation (EU) [NRPP], so that they should be considered as forming one whole and allowing to define a single envelope per Member State under the single Fund approach set out in Regulation (EU) [NRPP].***

(3) This Regulation lays down the objectives of the Union support on asylum, migration and integration policy. Member States should ensure that their National and Regional Partnership Plans ~~address~~ ***contribute to*** ~~each of~~ the ***relevant*** objectives ~~set out by~~ ***of the Union support under*** this Regulation***, taking into account the specific needs and challenges of the Member State concerned***.

(4) ***/***The amounts to be allocated per Member State should be set out by the Commission in accordance with the allocation methodology laid down in Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security through a single implementing decision. That decision should as a rule also cover the amounts under the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, the Regulation (EU) […] establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas and the Regulation (EU) […] establishing the Union Support for internal security.***/***

(5) The Union support should build on the results and investments in the areas of asylum ~~and~~, migration ***and integration*** from the previous programming periods: (i) the European Refugee Fund established by Decision No 573/2007/EC of the European Parliament and of the Council[3] for the period 2008-2013; (ii) the European Fund for the Integration of third-country nationals established by Council Decision 2007/435/EC[4] for the period 2007-2013; (iii) the European Return Fund established by Decision No 575/2007/EC of the European Parliament and of the Council[5] for the period 2008-2013; (iv) the Asylum, Migration and Integration Fund established by Regulation (EU) No 516/2014 of the European Parliament and of the Council[6] for the period 2014-2020, and (v) the Asylum, Migration and Integration Fund for the period 2021-2027, established by Regulation (EU) 2021/1147 of the European Parliament and of the Council[7]. The scope of the Union support should also allow for new developments to be taken into account.

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3 Decision No 573/2007/EC of the European Parliament and of the Council of 23 May 2007 establishing the European Refugee Fund for the period 2008 to 2013 as part of the General programme 'Solidarity and Management of Migration Flows' and repealing Council Decision 2004/904/EC (OJ L 144, 6.6.2007, p. 1, ELI: http://data.europa.eu/eli/dec/2007/573/oj).

4 Council Decision 2007/435/EC of 25 June 2007 establishing the European Fund for the Integration of third-country nationals for the period 2007 to 2013 as part of the General programme 'Solidarity and Management of Migration Flows' (OJ L 168, 28.6.2007, p. 18, ELI: http://data.europa.eu/eli/dec/2007/435/oj).

5 Decision No 575/2007/EC of the European Parliament and of the Council of 23 May 2007 establishing the European Return Fund for the period 2008 to 2013 as part of the General Programme 'Solidarity and Management of Migration Flows' (OJ L 144, 6.6.2007, p. 45, ELI: http://data.europa.eu/eli/dec/2007/575/oj).

6 Regulation (EU) No 516/2014 of the European Parliament and of the Council of 16 April 2014 establishing the Asylum, Migration and Integration Fund, amending Council Decision 2008/381/EC and repealing Decisions No 573/2007/EC and No 575/2007/EC of the European Parliament and of the Council and Council Decision 2007/435/EC (OJ L 150, 20.5.2014, p. 168, ELI: http://data.europa.eu/eli/reg/2014/516/oj).

7 Regulation (EU) 2021/1147 of the European Parliament and of the Council of 7 July 2021 establishing Asylum Migration and Integration Fund (OJ 251, 15.07.2021, p.1-47, ELI: http://data.europa.eu/eli/reg/2021/1147/oj).

(6) Europe's geopolitical context has significantly changed, profoundly affecting the Union's migration management, also due to the role of State ***and non-State*** actors in artificially creating and facilitating irregular migration~~,~~ ***and*** instrumentalising migratory flows as a tool for political purposes~~, and to the use of hybrid warfare tactics, such as the weaponisation of migration~~[8] to destabilise the European Union and its Member States. Member States need to be able to rapidly and effectively respond to developments ~~of~~ ***in*** migratory flows and receive Union support for that purpose. To respond to these European challenges, the allocation of Union support should reflect the Union's priorities. Therefore, the Union support implemented under the rules governing the Member States***'*** National and Regional Partnership Plans should contribute to effectively addressing the challenges identified in the context of the long-term European Asylum and Migration Management Strategy***, including the implementation of new and innovative solutions for migration management in line with Union and international law,*** and the annual migration management cycle established in accordance with Regulation (EU) 2024/1351 of the European Parliament and of the Council of 14 May 2024[9], including the annual solidarity mechanism and the Union Resettlement and Humanitarian Admission Framework.

~~This~~ ***The*** Union support under this Regulation should finance measures tailored to the ***integration*** needs of third-country nationals ~~that are generally implemented in the early stages of integration~~, as well as horizontal measures supporting Member States' capacities in the field of integration***. In addition,*** ~~whereas~~ interventions for third-country nationals with a longer-term impact ***could also*** be pursued under other Union supports ***within their National and Regional Partnership Plans***.

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8 Communication from the Commission to the European Parliament and the Council on countering hybrid threats from the weaponisation of migration and strengthening security at the EU's external borders (COM(2024) 570 final of 11.12.2024).

9 Regulation (EU) 2024/1351 of the European Parliament and of the Council of 14 May 2024 on asylum and migration management, amending Regulations (EU) 2021/1147 and (EU) 2021/1060 and repealing Regulation (EU) No 604/2013, OJ L, 2024/1351, 22.5.2024, ELI: http://data.europa.eu/eli/reg/2024/1351/oj).

(6a) When designing measures contributing to the objectives of this Regulation, Member States could include, as part of the estimated total costs of such measures, operating support to public authorities responsible for carrying out the tasks and providing the services which constitute a public service for the Union.

(7) As challenges in the area of migration and asylum are constantly evolving, there is a need to adapt the allocation of the Union support under this Regulation to the changes in migration flows and asylum. To respond to pressing needs and changes in policy and Union priorities, and to steer funding towards actions with a high level of Union added value, part of the Union support under this Regulation should be implemented in direct, shared and indirect management via the EU Facility established pursuant to Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security. The EU Facility offers flexibility in the management of the Union support, and, for shared management, it should be implemented through the Member States' National and Regional Partnership Plans.

(8) The Commission and the Member States should ensure that the knowledge, expertise and experience of relevant Union bodies, offices and agencies are taken into account in the development of Member States' National and Regional ***Partnership*** Plans and when implementing measures or addressing challenges in relation to migration management, border control and management and internal security. Where appropriate, the Commission should also be able to involve the relevant Union bodies, offices and agencies in activities aiming to ensure that the measures supported by the Union support comply with the relevant Union acquis and agreed Union priorities.

(9) The Union support should also contribute to the implementation of temporary protection in relation to Council Directive 2001/55/EC[10] in the event of a mass influx of displaced persons, including of temporary protection introduced and extended by ~~past~~ Council decisions, and the implementation of measures to promote a balance of efforts between the Member States hosting such persons.

(10) The Member States should build on the principle of partnership in the implementation of the Union support to ensure continuity in the governance approach ***pursuant to Article 6 of the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security***. ***For the purposes of the Union support under this Regulation, such partnerships should include regional, local, urban and other public authorities or associations representing such authorities, civil society organisations, such as refugee organisations and migrant-led organisations, as well as national human rights institutions and equality bodies, and, where appropriate, international organisations and economic and social partners.***

(11) The Union support should contribute to ensuring consistency, coherence, synergies and complementarities between the Union's internal and external policies. An increased coherence is needed between migration, asylum, return and external policies and it is important to ensure that the Union's external assistance and Union support under this Regulation contribute to a coordinated, holistic and structured approach to migration, maximising synergies and increasing leverage. Union support under this Regulation may also include support to the relevant resources of the EU delegations***, such as liaison officers,*** in duly justified cases, and be coordinated between the Member States and the Commission in ***the*** programming and implementation stages.

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[10] Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof, (OJ L 212, 7.8.2001, p. 12–23, ELI: http://data.europa.eu/eli/dir/2001/55/oj).

(11a) In order to foster synergies and complementarities ~~b~~etween this Regulation and Regulations (EU) [BMV] and (EU) [IS], it should be possible for Member States to use the Union support provided for under this Regulation ~~may provide all Union funding for~~ to fund actions of a multi-purpose character where ~~these~~ those actions contribute to achieving the objectives of Regulations (EU) […] establishing the Union support for Schengen area, for European integrated border management and for the common policy on visas for the period from 2028 to 2034, (EU) […] establishing the Union support for internal security for the period from 2028 to 2034 or (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, provided that ~~if~~ policy coherence is ensured through coordinated programming, and that the outputs of ~~the~~ those actions are primarily used and, where relevant, deployable for the purpose of achieving the objectives of this Regulation.

(12) Europe must protect its security interests against suppliers which could represent a persistent security risk due to the potential interference from third countries as well as their cybersecurity practices. It is therefore necessary to reduce the risk of persisting dependency on high-risk suppliers in the internal market, as they could have potentially serious negative impacts on security for users, companies and authorities across the EU in terms of the integrity of data and services as well as the availability of service. This exclusion should be based on a proportionate risk assessment and associated mitigation measures as defined in the Union policies and laws.

(13) Resettlement and humanitarian admission are safe and legal alternatives to irregular migration and a tool of European solidarity with countries that are not Member States and which host large numbers of persons fleeing war or persecution. Resettlement and humanitarian admission efforts by the Member States undertaken in the framework of Regulation (EU) 2024/1350 of the European Parliament and of the Council[11] should be supported by appropriate funding from the Union's budget. In view of the specific nature of the support needed for purposes of resettlement and humanitarian admission and for the transfer of applicants for international protection or of beneficiaries of international protection, it is necessary to provide in this Regulation for pre-identified amounts per unit for such support.

(14) This Regulation should also ensure the continuation of the European Migration Network set up by Council Decision 2008/381/EC[12] in accordance with its objectives and tasks.

(15) Given that Member States subject to migratory pressure should be able to rely on Union support, this Regulation should set out the rules in order to make available to benefitting Member States the respective share of the financial contributions included in the Annual Solidarity Pool established by Regulation (EU) 2024/1351[13]. ***These financial contributions, including the amounts not fully allocated, should be used for the purpose of implementing actions that relate to the objectives set out in this Regulation and in the [BMV] Regulation.***

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[11] Regulation (EU) 2024/1350 of the European Parliament and of the Council of 14 May 2024 establishing a Union Resettlement and Humanitarian Admission Framework, and amending Regulation (EU) 2021/1147, (OJ L, 2024/1350, 22.5.2024, ELI: http://data.europa.eu/eli/reg/2024/1350/oj, ELI: http://data.europa.eu/eli/dec/2008/381/oj).

[12] Council Decision 2008/381/EC of 14 May 2008 establishing a European Migration Network (OJ L 131, 21.5.2008, p. 7, ELI: http://data.europa.eu/eli/dec/2008/381/oj).

[13] Regulation (EU) 2024/1351 of the European Parliament and of the Council of 14 May 2024 on asylum and migration management, amending Regulations (EU) 2021/1147 and (EU) 2021/1060 and repealing Regulation (EU) No 604/2013, OJ L, 2024/1351, 22.5.2024, ELI: http://data.europa.eu/eli/reg/2024/1351/oj).

(16) ***The Union support through this Regulation should be open for participation of third countries where this is in the interest of the Union. To this extent, the Union may allow for full or partial association of third countries to the constituent activities of the Union support.*** A third country that has concluded an agreement with the Union on the criteria and mechanisms for establishing the State responsible for examining an application for international protection registered in a Member State or registered in that third country should be allowed to participate in the Union support through this Regulation provided certain conditions are fulfilled. ***Association to the Union support should be subject to a fair balance of contribution and benefits of the third country and ensure the protection of the financial and security interests of the Union. When deciding on the participation of third countries, the respective prerogatives of the European Parliament, the Council and the Commission under Article 218 TFEU are to be observed.***

(17) All actions supported in accordance with the Union support under this Regulation should be implemented in compliance with the rights and principles enshrined in the Union acquis and the Charter of Fundamental Rights of the European Union and should be in line with the international obligations of the Union and the Member States arising from the international instruments to which they are party.

(18a) Since the objectives of this Regulation cannot be sufficiently achieved by the Member States but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 TEU. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve those objectives.

(18) In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark, annexed to the TEU and to the TFEU, Denmark is not taking part in the adoption of this Regulation and is not bound by it or subject to its application.

(19) ~~[~~In accordance with Article 3 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty on European Union (TEU) and the TFEU, Ireland has notified~~[~~, by letter of ~~...~~***2 December 2025***,~~]~~ its wish to take part in the adoption and application of this Regulation.

~~OR~~

~~In accordance with Articles 1 and 2 of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the Treaty of the European Union (TEU) and to the TFEU, and without prejudice to Article 4 of that Protocol, Ireland is not taking part in the adoption of this Regulation and is not bound by it or subject to its application~~],

HAVE ADOPTED THIS REGULATION:

Article 1

Subject matter

This Regulation lays down the objectives and financing of the Union support for the implementation, strengthening and development of the common policy on asylum and the common immigration policy for the period from 1 January 2028 to 31 December 2034. The Union support shall contribute to the efficient management of migration flows ~~and~~***,*** asylum, ***integration, and returns***, including by providing support for the implementation, strengthening and development of the Pact on Migration and Asylum, and the common system of temporary protection for displaced persons in the event of a mass influx.

/This Union support shall be provided under the horizontal rules of the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security established by Regulation (EU) […].***/***

Article 2

Definitions

For the purposes of this Regulation, the following definitions apply:

(1) ‘applicant for international protection’ means an applicant as defined in Article 2, point (4) of Regulation (EU) 2024/1351;

(2) ‘beneficiary of international protection’ means a beneficiary of international protection as defined in Article 2, point (7) of Regulation (EU) 2024/1351;

(3) ‘temporary protection’ means temporary protection as defined in Article 2, point (a) of Directive 2001/55/EC[14];

(4) ‘family member’ means a family member as defined in Article 2, point (8) of Regulation (EU) 2024/1351;

(5) ‘humanitarian admission’ means humanitarian admission as defined in Article 2, point (3) of Regulation (EU) 2024/1350 ;

(6) ‘resettlement’ means resettlement as defined in Article 2, point (1) of Regulation (EU) 2024/1350;

(7) ‘third-country national’ means ***any person, including a stateless person or a person with undetermined nationality, who is not a citizen of the Union as defined in Article 20(1) TFEU*****;**~~third country national as defined in Article 2, point (1) of Regulation (EU) 2024/1351~~;

(8) ‘unaccompanied minor’ means an unaccompanied minor as defined in Article 2, point (11) of Regulation (EU) 2024/1351;

(9) ‘vulnerable person’ means any person defined as a vulnerable person under the Union law relevant to the policy area of action supported under the Union support;

(10) ‘benefitting Member State’ means a benefitting Member State as defined in Article 2, point (19) of Regulation (EU) 2024/1351;

(11) ‘contributing Member State’ means a contributing Member State as defined in Article 2, point (20) of Regulation (EU) 2024/1351;

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14 Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof.

(12) ‘financial contributions’ means financial contributions in accordance with Article 56, point (b) of paragraph 2 of Regulation (EU) 2024/1351.

(12a) ‘instrumentalisation’ means instrumentalisation in accordance with Article 1(4), point (b) of Regulation (EU) 2024/1359;

(12d) ‘transfer’ means transfer as defined in Article 2, point (21) of Regulation (EU) 2024/1351;

(12e) ‘relocation’ means relocation as defined in Article 2, point (22) of Regulation (EU) 2024/1351.

Article 3

Objectives for the Union support for asylum, migration and integration

1. In order to ensure an efficient management of migration flows, the Union support shall contribute to ~~each of~~ the following objectives:

   (a) strengthening and developing all aspects of the Common European Asylum System;

   (b) enhancing effective, safe and dignified return and readmission, promoting and contributing to the effective ***and needs-based*** reintegration in third countries, and contributing to countering irregular migration by preventing and combating migrant smuggling and trafficking in human beings as well as instrumentalisation ~~and weaponisation~~ of irregular migration;

(c) strengthening and developing legal migration to the Member States in accordance with their ***economic and social*** needs, and promoting and contributing to the effective integration and social inclusion of third-country nationals ~~during the early phases of settlement;~~**.**

(d) ensuring solidarity and fair sharing of responsibility between the Member States, including through ~~practical cooperation innovative methods and~~**,** ~~new~~ ***practices and*** technologies ***that may also result from EU-funded research and innovation***, and contributing to a comprehensive approach for the internal and external components of migration and asylum management.

2. The Union support shall be implemented in accordance with the relevant Union acquis and in full respect of the international obligations of the Union and the Member States arising from the international instruments to which they are party.

3. The Member States shall ensure that ~~the priorities of~~ their National and Regional Partnership Plans ~~include actions to achieve~~ ***each*** ~~of~~ ***contribute to*** the objectives of the Union support under ***Article 3(1) of*** this Regulation ***which are relevant for the Member State concerned***~~, and that the allocation of resources between objectives is proportionate to the identified~~ ***taking into account its specific needs and*** challenges.

Article 3a

Union support for activities in and in relation to third countries

Union support may be provided for actions in and in relation to third countries, provided that those actions contribute to the objectives set out in Article 3 of this Regulation, complementing the actions in third countries supported by Regulation (EU) [Global Europe Fund]. Such activities shall serve the interests of internal Union policies and be consistent with activities undertaken within the Union.

Article 4

Financing

1. ***/***The indicative financial envelope for the implementation of the objectives set out in Article 3 for the period from 2028 to 2034 is set at EUR 11 975 428 500 in current prices. It shall be implemented in compliance with the horizontal rules for the National and Regional Partnership Plans laid down in Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.***/***

2. The Commission shall adopt an implementing act to establish the amount per Member State by applying the allocation methodology set out in ~~Section B,~~ Annex I ~~of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.~~

3. In addition, the budgetary appropriations for the objectives set out in Article 3 of this Regulation, implemented through the EU Facility under Title IV of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, shall be established in the framework of the annual budgetary procedure provided for in Article 314 TFEU.

4. For measures that relate to the objectives set out in Article 3 of this Regulation, where the Commission concludes that those measures comply with the requirements laid down in this Regulation and Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, and where the Commission proposes a Council implementing decision approving the National and Regional Partnership Plan of the concerned Member State in accordance with the procedure set out in Article 23 of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, it shall make a proposal for a Council implementing decision on the approval of those measures.

5. When making a proposal for a Council implementing decision on the measures that relate to the objectives set out in Article 3 of this Regulation, the Commission proposal shall lay down the elements referred to in Article 23(4) of the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, with regard to the objectives set out in Article 3.

6. The Council shall adopt the implementing decision referred to in paragraph 4, as a rule, within four weeks of the adoption of the Commission proposal and together with the implementing decisions referred to in Article 23(1) of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.

7. Article 24 ***and Article 34*** of the Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security on the amendment of Plans shall apply, provided that the Commission proposal and the Council Implementing Decision approving amendments of the elements listed in Article 23(4) only cover the objectives referred to in Article 3 of this Regulation.

Article 4a

Financial Framework

1. ***The budgetary commitments of the Union of the financial allocation shall be made in annual instalments in accordance with Article 14(1) [budgetary commitments] [NRPP]. A flexibility amount shall be made available in accordance with Article 14(2) [budgetary commitments] [NRPP].***
2. ***Additional Union support under this Regulation shall be provided through the EU Facility under the rules laid down in Title IV and Annex XV of Regulation [NRPP], as applicable.***
3. ***Technical assistance at the initiative of the Commission may be allocated in accordance with Article 10(2)(d) [budget] and Article 12 [technical assistance] [NRPP].***
4. ***The pre-financing for the Union support under this Regulation shall be provided in accordance with Article 17 [pre-financing] [NRPP].***
5. ***For measures related to resettlement and humanitarian admission, transfer of applicants for international protection, as well as financial contributions from the Annual Solidarity Pool, no national contribution shall be required. For other measures in the area covered by this Regulation, the baseline for Union co-financing will not be higher than [X]%.***
6. ***A mid-term review as set out in Article 25 [mid-term review] [NRPP] shall apply to the Union support under this Regulation.***
7. ***For the purposes of the Union support under this Regulation, partnerships organised and implemented pursuant to Article 6 of the NRPP Regulation shall include regional, local, urban and other public authorities or associations representing such authorities, civil society organisations, such as refugee organisations and migrant-led organisations, as well as national human rights institutions and equality bodies, and, where appropriate, international organisations and economic and social partners.***

8. Member States may at the time of submission of their initial Plan, or with any request for amendment, request to reallocate part of the amount set out in Article 4 to implement the objectives set out in Regulation [BMV] and Article 4 of Regulation [IS]. The Commission shall only object to a request for reallocation where such reallocation would affect the amended Plan's compliance with the requirements of Article 22 set out in the [NRPP] Regulation.

9. The Member States may request amendments in accordance with Article 34 [amendment in case of crises] [NRPP] to provide support to measures that relate to the objectives set out in Article 3 of this Regulation in response to a crisis as defined in Article 4(19) [NRPP].

10. Paragraphs 1 and 2 of Article 69 [NRPP] shall not apply to investments under the objectives set out in Article 3 of this Regulation, which are not investments in infrastructure unless they are subject to an obligation of maintenance of investment under State aid rules or where such obligation of maintenance is set out in the Plan.

Article 5

Resources for resettlement and humanitarian admission

1. Member States shall receive, in addition to their allocation under Article 4(1) and (2) of this Regulation, an amount of EUR 10 000 for each person admitted through resettlement under the Union Resettlement and Humanitarian Admission Framework established by Regulation (EU) 2024/1350.

2. Member States shall receive, in addition to their allocation under Article 4(1) and (2) under this Regulation, an amount of EUR 6 000 for each person admitted through humanitarian admission under the Union Resettlement and Humanitarian Admission Framework established by Regulation (EU) 2024/1350 or admitted under a national resettlement scheme.

3. The amount referred to in paragraph 2 shall be increased to an amount of EUR 8 000 for each person admitted through humanitarian admission or admitted under a national resettlement scheme who belongs to one or more of the following vulnerable groups:

(a) women and children at risk;

(b) unaccompanied minors;

(c) persons having medical needs that can be addressed only through humanitarian admission;

(d) persons in need of humanitarian admission for legal or physical protection needs, including victims of violence or torture.

4. Where a Member State admits a person belonging to more than one of the categories referred to in paragraphs 2 and 3, it shall receive the amount only once in respect of that person.

5. Where appropriate, Member States may also be eligible to receive the respective amounts for family members of persons referred to in paragraphs 1, 2 and 3 if those family members are admitted to ensure family unity.

6. The amounts referred to in paragraphs 1, 2, 3 and 5 shall be allocated from the EU Facility to the Member State's National and Regional Partnership Plan pursuant to Article 31 of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security. Those amounts may be included in the payment applications to the Commission in accordance with Article 65 of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, provided that the person in respect of whom the amount is allocated was effectively resettled or admitted.

7. For audit and control purposes, Member States shall retain the information necessary to allow the proper identification of the persons resettled or admitted and of the date of their resettlement or admission.

8. To take account of current inflation rates, relevant developments in the field of resettlement and humanitarian admission, and other factors which might optimise the use of the financial incentive brought by the amounts referred to in paragraphs 1, 2 and 3 of this Article, the Commission is empowered to adopt delegated acts to adjust those amounts, if deemed appropriate, and within the limits of available resources.

Article 6

Resources for the transfer of applicants for international protection or of beneficiaries of international protection

1. A Member State shall receive, in addition to its allocations under Article 4(1) and (2) of this Regulation, an additional amount of:

   (a) EUR 10 000 per applicant for international protection for whom that Member State becomes responsible as a result of relocation in accordance with Articles 67 and 68 of Regulation (EU) 2024/1351;

   (b) EUR 10 000 per beneficiary of international protection relocated to that Member State in accordance with Articles 67 and 68 of Regulation (EU) 2024/1351.

2. The amounts referred to in points (a) and (b) of the first subparagraph shall be increased to an amount of EUR 12 000 for each applicant for international protection or beneficiary of international protection, respectively, who is an unaccompanied minor relocated to that Member State in accordance with Articles 67 and 68 of Regulation (EU) 2024/1351.

3. The Member State covering the cost of transfers referred to in paragraph 1 shall receive an amount of EUR 500 for each applicant for international protection or beneficiary of international protection transferred to another Member State.

4. The Member State covering the costs of transfers ~~referred to in point (a), (b) or (c) of Article 36(1) of Regulation (EU) 2024/1351, and~~ carried out in accordance with Article 46 of that Regulation, shall receive an amount of EUR 500 for each applicant for international ***protection or another person as referred to in point (a), (b) or (c) of Article 36(1) of Regulation (EU) 2024/1351*** transferred to another Member State.

5. The amounts referred to in paragraphs 1 to 3 of this Article shall be allocated from the EU Facility to the Member State's National and Regional Partnership Plan pursuant to Article 31 of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security, provided that the person in respect of whom the amount is allocated was effectively transferred to that Member State or was registered as an applicant in the Member State responsible in accordance with Regulation (EU) 2024/1351, as applicable.

6. For audit and control purposes, Member States shall retain the information necessary to allow the proper identification of the persons transferred and of the date of their transfer.

7. To take account of current inflation rates, relevant developments in the field of relocation and other factors which might optimise the use of the financial incentive brought by the amounts referred to in paragraphs 1, 2 and 3 of this Article, the Commission is empowered to adopt delegated acts to adjust those amounts, if deemed appropriate, and within the limits of available resources.

Article 7

Third countries associated to the Union support

1. The Union support under this Regulation ***may*** be ***opened*** to ***the participation of the*** third countries that fulfil the criteria listed in paragraph 2 ***through full or partial association to the Union support***, in accordance with the conditions laid down in a specific ***international*** agreement covering the participation of the third country in the Union support.

2. In order for a third country to be eligible to be associated to the Union support as referred to in paragraph 1, it shall have concluded with the Union an agreement on the criteria and mechanisms for establishing the State responsible for examining an application for international protection registered in a Member State or registered in that third country.

3. The ~~specific~~ agreement ***for participation in the Union support*** referred to in paragraph 1 shall at a minimum:

   (a) enable cooperation with the Member States and the Union institutions, bodies, offices and agencies in the area of asylum, migration and return in the spirit of the principle of solidarity and fair sharing of responsibility;

   (b) be underpinned, throughout the duration of the Union support, by the principles of non-refoulement, democracy, the rule of law and respect for human rights;

   (c) ensure a fair balance as regards the contributions made by, and the benefits received by, the third country participating in the Union support;

   (d) lay down the conditions of participation in the Union support, including the calculation of financial contributions***, consisting of an operational contribution and a participation fee,*** to the Union support~~,~~ and its ***general*** administrative costs;

(e) not confer on the third country any decision-making power in respect of the Union support;

(f) guarantee the rights of the Union to ensure sound financial management and to protect its financial interests;

(g) ~~provide that the third country grants the necessary rights and access required for the authorising officer responsible, the European Anti-Fraud Office (OLAF) and the European Court of Auditors in accordance with Article 28(2), point (d) of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and~~ ***where relevant, ensure the protection of*** security ***and public order interests of the Union***.

4. For the purposes of paragraph 3, point (f), the third country shall grant the necessary rights and access required under Regulations (EU, Euratom) 2024/2509 and (EU, Euratom) No 883/2013, and guarantee that decisions imposing a pecuniary obligation on persons other than States in the meaning of Article 299 TFEU, as well as judgments and orders of the Court of Justice of the European Union, are enforceable.

5. The contributions referred to in point (d) of the first subparagraph shall constitute assigned revenues in accordance with Article 21(5) of ~~the~~ Regulation (EU, Euratom 2024/2509).

Article 8

European Migration Network

Union support shall be provided for the European Migration Network activities and future development.

The amount to be made available, subject to the availability of funding, for the European Migration Network under the annual appropriations of the EU Facility and the work programme laying down the priorities for its activities shall be adopted by the Commission after approval by the Steering Board in accordance with point (a) of Article 4(5) of Council Decision 2008/381/EC. The decision of the Commission shall constitute a financing decision in accordance with Article 31(1) of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security.

Financial assistance provided for the activities of the European Migration Network shall take the form of grants to the National Contact Points referred to in Article 3 of Decision 2008/381/EC or procurements, as appropriate, in accordance with the Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council.

Article 9

Financial contributions for the Annual Solidarity Pool

1. The Commission shall calculate and make available to each benefitting Member State the respective share of the financial contributions transferred by the contributing Member States in accordance with Article 64(1) of Regulation EU 2024/1351 for the purpose of implementing the actions set out in Article 56(2)(b) of Regulation (EU) 2024/1351.

2. ***The financing decision referred to in paragraph 1 of Article 31 of the [NRPP] Regulation shall take into account the share of the amounts that the Commission is to make available to the Member States in accordance with this Article, which shall constitute external assigned revenue in accordance with Article 21(5) of Regulation (EU, Euratom) 2024/2509. The amounts shall be made available in accordance with the procedure under paragraph 7 of Article 31[Union actions] of [NRPP] for the purposes of implementing actions that relate to the objectives set out in Regulation XX [BMV] and in Article 3 of this Regulation.***

3. ***Where the amount referred to in Article 64(1) of Regulation (EU) 2024/1351 is not fully allocated, the remaining amount may be added to the amount indicated by the financing decision referred to in paragraph 1 of Article 31 [Union actions] of [NRPP]. This amount shall constitute external assigned revenue in accordance with Article 21(5) of Regulation (EU, Euratom) 2024/2509.***

Article 10

Transitional provisions

1. This Regulation shall not affect the continuation or modification of the actions initiated under Regulation (EU) 2021/1147, which shall continue to apply to the actions concerned until their closure.

2. ***The financial envelope for the Union support on this Regulation may also cover technical and administrative assistance expenses necessary to ensure the transition between the [AMIF] and the measures adopted under this Regulation.***

Article 11

Entry into force and application

This Regulation shall enter into force on the [twentieth] day following that of its publication in the Official Journal of the European Union.

It shall apply from the date of application of Regulation (EU) […] establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security for the period 2028-2034.

This Regulation shall be binding in its entirety and directly applicable in the Member States in accordance with the Treaties.

Done at Brussels,

For the European Parliament	*For the Council*
The President	*The President*

[Annex I – Methodology for the calculation of the Union financial contribution for each Member State]