Council of the European Union

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BUDGET 29

EXPLANATORY MEMORANDUM

Subject: Draft general budget of the European Union for the financial year 2027: Council position of 4 September 2026

I. INTRODUCTION

The draft general budget of the European Union for 2027 (**DB 2027**) as proposed by the European Commission amounts[1] to:

– EUR 192 881.04 million in **commitment** appropriations[2];

– EUR 202 567.56 million in **payment** appropriations[2].

[1] These amounts do not include appropriations foreseen for Ukraine Support Loan nor for special instruments outside the multiannual financial framework (MFF). If Ukraine Support Loan and special instruments are included, the DB 2027 sets the appropriations at EUR 199 905.12 million in commitment appropriations and EUR 211 974.72 million in payment appropriations, leaving for 2027 a margin of EUR 476.95 million under the commitment ceiling and a margin of EUR 500.78 million under the payment ceiling.

[2] Of which EUR 2 597 million programme-specific adjustments stemming from Article 5 MFF Regulation.

Compared to the budget 2026[1], these amounts represent a + 2.87 % increase in commitment appropriations and a +4.92 % increase in payment appropriations.

II. APPROACH TAKEN

The DB 2027 has been examined during the months of June and July 2026 on the basis of the principles established in the Council conclusions on the budget guidelines for 2027[2]. In particular, the aim to ensure prudent and realistic budgeting, provide adequate resources to support clearly set priorities and address the Union's challenges constituted the guiding principles in establishing the present Council position on the DB 2027.

This led the Council to undertake a detailed analysis of the commitment appropriations for each programme and action by budget line, in order to ensure:

- an appropriate level for the implementation of programmes, with a focus on their operational support, by avoiding excessive increases compared to the voted budget 2026;
- the ability to cope with the current contingencies (the crises in Ukraine and the Middle East, and migratory pressures); and
- sufficient margins under the multiannual financial framework (MFF) ceilings to deal with unforeseen circumstances.

The result of the Council's assessment is reflected in the proposal to adjust commitment appropriations downwards by EUR 1 003.18 million.

1 Amending budgets No 1/2026 and No 2/2026 included.
2 Doc. 5755/26.

Targeted adjustments to (sub-)headings 1 (*Single Market, Innovation and Digital*), 2b (*Resilience and Values*), 3 (*Natural Resources and Environment*), 4 (*Migration and Border Management*), 5 (*Security and Defence*) and 6 (*Neighbourhood and the World*) are suggested to smoothen the profile of some programmes by reducing increases compared to the voted budget 2026. The goal is to ensure accurate budgeting to preserve sufficient margins for emerging needs during 2027 and that legal obligations are honoured, in particular with regard to the EURI interest cost, as well as to avoid putting excessive pressure on national budgets.

A specific adjustment is proposed for sub-heading 2b (*Resilience and Values*) on the European Union Recovery Instrument (EURI) line. The proposal is based on a more conservative approach, with respect of the financing costs of NextGenerationEU (NGEU). In line with the revised MFF Regulation[1], and the agreement in the Conciliation on the budgets 2025 and 2026 about the 50-50 approach to be respected annually in the cascade mechanism, the Council has suggested reducing the appropriations of a few programmes to create more margins. The proposed adjustment to the EURI line also limits the use of both the Flexibility Instrument and the EURI Instrument to cover overrun costs.

A guiding principle of capping both the support expenditure lines (targeting non-salary related costs) and the Commission's prerogatives at the level of the voted budget 2026 (with a 0 % increase for 2027) is applied horizontally. This does not apply to sub-heading 2a (*Economic, Social and Territorial Cohesion*). As regards headings 4 (*Migration and Border Management*) and 5 (*Security and Defence*) the capping applies only to the support expenditure lines.

[1] Council Regulation (EU, Euratom) 2024/765 of 29 February 2024 amending Regulation (EU, Euratom) 2020/2093 laying down the multiannual financial framework for the years 2021 to 2027(OJ L, 2024/765, 29.2.2024, ELI: http://data.europa.eu/eli/reg/2024/765/oj).

For decentralised agencies categorised as "cruising speed” status, a guiding principle of capping their expenditure increase proposed in the DB 2027 to 2 % is applied. The budgets of the agencies categorised as “phasing in” or "new tasks" status are not adjusted except for the *European Border and Coast Guard Agency (Frontex)*, for which the proposed adjustment still results in an important increase of the agency’s budget (+2.1 % and EUR 23.20 million).

An upward adjustment under heading 6 (*Neighbourhood and the World*) is also suggested to ensure that sufficient humanitarian aid is available in 2027.

As regards payment appropriations, the Council’s assessment resulted in a proposal to reduce the level by EUR 501.75 million. For sub-heading 2a (*Economic, Social and Territorial Cohesion*) it is proposed to maintain the same level of appropriations as in the voted budget 2026. The reductions in (sub-)headings 1, 2b, 3, 4, 5 and 6 result from a proportional amount corresponding to the adjustments in commitment appropriations and non-differentiated appropriations (NDA).

A Council statement on payments is recorded in Addendum 1 to this note.

As regards administrative expenditure under heading 7, the Commission has applied a horizontal approach and reduced all institutions’ budgets to comply with its instructions. By doing so the Commission has aligned the institutions’ budgets with the Council’s expectations, especially when it comes to stable staffing levels and a limited increase in non-salary related expenditure. The Council’s assessment is reflected in the proposal to adjust the level downwards by EUR 8.55 million. This reduction results from the full removal of the appropriations for 2027 of the *Translation Centre for the Bodies of the European Union (CdT)*, which is a self-financed agency (-EUR 8.55 million).

A Council statement on heading 7 (*European Public Administration*) is recorded in Addendum 1 to this note.

III. <u>OUTCOME OF PROCEEDINGS</u>[1,2]

On the basis of the above approach, an agreement was reached on the Council's position on the DB 2027 that, excluding the appropriations foreseen for special instruments outside the MFF, would amount to:

– EUR 191 877.86 million in **commitment** appropriations;

– EUR 202 065.80 million in **payment** appropriations.

The total amount of payment appropriations provided for in the Council's position on the DB 2027 corresponds to 1.00 % of the EU gross national income (GNI).[3]

In this respect, the following adjustments to the DB 2027 are suggested:

A. EXPENDITURE BY HEADING OF THE MFF 2021-2027

1. **Single Market, Innovation and Digital (heading 1 of the MFF)**[4]

– establish the level of commitment appropriations, targeting a total reduction of -EUR 435.53 million in the appropriations requested in the DB 2027 distributed on a number of specific budget lines, including operational and support expenditure, related to:

- **01 - Research and Innovation** (-EUR 312.15 million, of which -EUR 231.47 million on *Horizon Europe*, -EUR 10.68 million on the *Euratom Research and Training Programme* and –EUR 70.00 million on the *International Thermonuclear Experimental Reactor (ITER)*,

1 A summary table of the outcome of proceedings is set out in Annex 1 of Addendum 2 to this document.
2 The detailed results relating to the various policy areas are provided in Annexes 2 to 6 of Addendum 2 to this document.
3 Based on the May 2026 forecast of GNI.
4 The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2 to this document.

- **02 - European Strategic Investments** (-EUR 109.54 million, of which -EUR 10.00 million on *CEF-Energy*, -EUR 43.60 million on *CEF-Digital*, -EUR 55.00 million on the *Digital Europe Programme*, -EUR 0.48 million on *decentralised agencies*, namely on the *Agency for Support for the Body of European Regulators for Electronic Communications (BEREC Office) (02 10 05)* and -EUR 0.46 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission*),

- **03 - Single Market** (-EUR 3.54 million, of which -EUR 2.34 million on the *Single Market Programme (incl. SMEs)* and -EUR 1.20 million on the *EU Anti-Fraud Programme*,

- **04 – Space** (-EUR 10.30 million on the *European Space Programme*);

– for the other budget lines in this policy area, accept the level of commitment appropriations as proposed by the Commission;

– set the level of payment appropriations, reducing the appropriations requested in the DB 2027 by a total amount of -EUR 159.36 million, as a consequence of the adjustments in commitment appropriations on a number of specific budget lines, related to:

- **01 - Research and Innovation** (-EUR 113.43 million, of which -EUR 85.67 million on *Horizon Europe*, -EUR 4.46 million on the *Euratom Research and Training Programme* and –EUR 23.30 million on the *International Thermonuclear Experimental Reactor (ITER)*,

- **02 - European Strategic Investments** (-EUR 40.13 million, of which -EUR 3.33 million on *CEF-Energy*, -EUR 14.50 million on *CEF-Digital*, -EUR 21.66 million on the *Digital Europe Programme*, -EUR 0.48 million on *decentralised agencies*, namely on the *Agency for Support for the Body of European Regulators for Electronic Communications (BEREC Office) (02 10 05)* and -EUR 0.16 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission*),

- **03 - Single Market** (-EUR 2.20 million, of which -EUR 1.80 million on the *Single Market Programme (incl. SMEs)* and -EUR 0.40 million on the *EU Anti-Fraud Programme*),

- **04 – Space** (-EUR 3.60 million on the *European Space Programme*);

– for the other budget lines in this policy area, accept the level of payment appropriations as proposed by the Commission;

– the **margin available** under heading 1 would be EUR 614.02 million.

2. **Cohesion, Resilience and Values (heading 2 of the MFF)**[1]

(a) Economic, Social and Territorial Cohesion (sub-heading 2a of the MFF)

– accept the level of both commitment and payment appropriations as it stands (EUR 58 483.39 million and EUR 64 727.19 million respectively) in the DB 2027 as proposed by the Commission;

– the **margin available** under sub-heading 2a would be EUR 0.61 million, as proposed by the Commission.

[1] The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2 to this document.

(b) Resilience and Values (sub-heading 2b of the MFF)

– establish the level of commitment appropriations, targeting a total reduction of -EUR 523.14 million in the appropriations requested in the DB 2027 on a number of specific budget lines, including operational and support expenditure, related to:

- **06 - Recovery and Resilience** (-EUR 283.50 million, of which -EUR 60.00 million on the *European Recovery and Resilience Facility and Technical Support Instrument*, -EUR 0.20 million on the *Protection of the euro against counterfeiting (the "Pericles IV programme")*, -EUR 180.00 million on the *Financing cost of the European Union Recovery Instrument (EURI)* and -EUR 43.30 million on *EU4Health*),

- **07 - Investing in People, Social Cohesion and Values** (-EUR 239.64 million, of which -EUR 159.00 million on *Erasmus+*, -EUR 0.18 million on the *European Solidarity Corps (ESC)*, -EUR 31.60 million on *Creative Europe*, -EUR 39.20 million on *Citizens, Equality, Rights and Values*, -EUR 8.97 million on *decentralised agencies*, namely on the *European Centre for the Development of Vocational Training (07 10 03)*, the *European Training Foundation (07 10 06)*, the *European Labour Authority (07 10 09)* and the *European Public Prosecutor's Office (07 10 08),* and -EUR 0.70 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission*);

– for the other budget lines in this policy area, accept the level of commitment appropriations as proposed by the Commission;

– set the level of payment appropriations, reducing the appropriations requested in the DB 2027 by a total amount of -EUR 305.58 million as a consequence of the reductions in commitment appropriations, related to:

- **06 - Recovery and Resilience** (-EUR 216.30 million, of which -EUR 20.00 million on the *European Recovery and Resilience Facility and Technical Support Instrument*, -EUR 0.20 million on the *Protection of the euro against counterfeiting (the "Pericles IV programme")*, -EUR 180.00 million on the *Financing cost of the European Union Recovery Instrument (EURI)* and -EUR 16.10 million on the *EU4Health Programme*),

- **07 - Investing in People, Social Cohesion and Values** (-EUR 89.28 million, of which -EUR 56.30 million on *Erasmus+*, -EUR 0.18 million on the *European Solidarity Corps (ESC)*, -EUR 10.53 million on *Creative Europe*, -EUR 13.08 million on *Citizens, Equality, Rights and Values*, -EUR 8.97 million on *decentralised agencies*, namely on the *European Centre for the Development of Vocational Training (07 10 03)*, the *European Training Foundation (07 10 06)*, *the European Labour Authority (07 10 09) and* the *European Public Prosecutor's Office (07 10 08)*, and -EUR 0.23 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission)*;

– for the other budget lines in this policy area, accept the level of payment appropriations as proposed by the Commission;

– as there would be **no margin** available under sub-heading 2b, it is suggested to mobilise the Flexibility Instrument for an amount of EUR 1 506.81 million (-EUR 433.14 million) and the EURI Instrument for an amount of EUR 2 369.84 million (-EUR 90.00 million).

3. Natural Resources and Environment (heading 3 of the MFF)[1,2]

– establish the level of commitment appropriations, targeting a total reduction of -EUR 12.55 million in the appropriations requested in the DB 2027, related to:

- **08 – Agriculture and Maritime Policy (**-EUR 0.92 million, of which -EUR 0.60 million on the *European Maritime, Fisheries and Aquaculture Fund (EMFAF)* and -EUR 0.32 million on *decentralised agencies*, namely on the *European Fisheries Control Agency (08 10 01)*);

- **09 - Environment and Climate Action** (-EUR 11.63 million, of which -EUR 10.18 million on the *Programme for Environment and Climate Action (LIFE)* and -EUR 1.45 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission)*;

[1] A further examination of the proposal will take place in the context of the annual letter of amendment updating the estimated needs and appropriations for agricultural expenditure, as set out in the Council statement on payment appropriations recorded in Addendum 1 to this document.

[2] The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2 to this document.

– for the other budget lines in this policy area, accept the level of commitment appropriations as proposed by the Commission;

– set the level of <u>payment appropriations</u>, reducing the appropriations requested in the DB 2027 by a total amount of -EUR 5.20 million, related to:

- **08 – Agriculture and Maritime Policy** (-EUR 0.92 million, of which -EUR 0.60 million on the *European Maritime, Fisheries and Aquaculture Fund (EMFAF)* and -EUR 0.32 million on *decentralised agencies*, namely on the *European Fisheries Control Agency (08 10 01)*);

- **09 - Environment and Climate Action** (-EUR 4.28 million, of which -EUR 3.78 million on the *Programme for Environment and Climate Action (LIFE)* and -EUR 0.50 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission*);

– for the other budget lines in this policy area, accept the level of payment appropriations as proposed by the Commission;

– the <u>**margin available**</u> under heading 3 would be <u>EUR 93.06 million</u>.

4. Migration and Border Management (heading 4 of the MFF)[1]

– establish the level of commitment appropriations, targeting a total reduction of -EUR 12.90 million in the appropriations requested in the DB 2027, related to:

  - **10 – Migration** (-EUR 2.90 million, of which -EUR 0.60 million on the *Asylum, Migration and Integration Fund (AMIF)*
    and -EUR 2.30 million on *decentralised agencies*, namely on the *European Union Agency for Asylum (10 10 01)*);

  - **11 - Border Management** (-EUR 10.00 million on the *European Border and Coast Guard Agency (11 10 01)*;

– for the other budget lines in this policy area, accept the level of commitment appropriations as proposed by the Commission;

– set the level of payment appropriations, reducing the appropriations requested in the DB 2027 by a total amount of -EUR 7.90 million, related to:

  - **10 – Migration** (-EUR 2.90 million, of which -EUR 0.60 million on the *Asylum, Migration and Integration Fund (AMIF)*
    and -EUR 2.30 million on the *European Union Agency for Asylum (10 10 01)*);

  - **11 - Border Management** (-EUR 5.00 million the *European Border and Coast Guard Agency (11 10 01)*);

[1] The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2 to this document.

- for the other budget lines in this policy area, accept the level of payment appropriations as proposed by the Commission;

- the **margin available** under heading 4 would be EUR 116.60 million.

5. **Security and Defence (heading 5 of the MFF)**[1]

- establish the level of commitment appropriations, targeting a total reduction of -EUR 11.52 million in the appropriations requested in the DB 2027, related to:

  - **12 - Security** (-EUR 11.12 million on *decentralised agencies*, namely on the *EU Centre on Child Sexual Abuse (12 10 04)*);

  - **13 – Defence** (-EUR 0.40 million on the *European Defence Fund (Non-Research)*);

- for the other budget lines in this policy area, accept the level of commitment appropriations as proposed by the Commission;

- set the level of payment appropriations, reducing the appropriations requested in the DB 2027 by a total amount of -EUR 11.52 million as a consequence of the reductions in commitment appropriations, on:

  - **12 - Security** (-EUR 11.12 million on *decentralised agencies*, namely on the *EU Centre on Child Sexual Abuse (12 10 04)*);

  - **13 – Defence** (-EUR 0.40 million on the *European Defence Fund (Non-Research)*);

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[1] The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2 to this document.

- for the other budget lines in this policy area, accept the level of payment appropriations as proposed by the Commission;

- the **margin available** under heading 5 would be EUR 25.12 million.

6. **Neighbourhood and the World (heading 6 of the MFF)**[1]

- establish the level of commitment appropriations, targeting a total increase of +EUR 1.01 million in the appropriations requested in the DB 2027 distributed on specific budget lines, related to:

  - **14 - External Action** (+EUR 2.08 million, of which -EUR 4.70 million on the *Neighbourhood, Development and International Cooperation Instrument – Global Europe*, +EUR 9.82 million on *Humanitarian aid (HUMA)* and -EUR 3.04 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission*);

  - **15 – Pre-accession Assistance** (-EUR 1.07 million, of which -EUR 0.87 million on *Pre-Accession Assistance (IPA III)* and -EUR 0.20 million on the *Reform and Growth Facility for western Balkans*);

- for the other budget lines in this policy area, accept the level of commitment appropriations as proposed by the Commission;

[1] The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2 to this document.

– set the level of payment appropriations, reducing the appropriations requested in the DB 2027 by a total amount of -EUR 3.65 million, as a consequence of the adjustments in commitment appropriations, on:

- **14 - External Action** (-EUR 2.57 million, of which -EUR 4.70 million on the *Neighbourhood, Development and International Cooperation Instrument – Global Europe*, +EUR 3.12 million on *Humanitarian aid (HUMA)* and -EUR 0.99 million on *Actions financed under the prerogatives of the Commission and specific competences conferred to the Commission*);

- **15 – Pre-accession Assistance** (-EUR 1.07 million, of which -EUR 0.87 million on *Pre-Accession Assistance (IPA III)* and -EUR 0.20 million on the *Reform and Growth Facility for western Balkans*);

– for the other budget lines in this policy area, accept the level of payment appropriations as proposed by the Commission;

– the **margin available** under heading 6 would be EUR 540.71 million.

7. **<u>European Public Administration</u>** (heading 7 of the MFF)[1]

(a) <u>Section I - European Parliament</u>

For the **European Parliament**, it is suggested that the DB 2027 (Section I) be approved as it stands (EUR 2 654.27 million).

(b) <u>Section II - European Council and Council</u>

For the **European Council and Council**, it is suggested that the DB 2027 (Section II) be approved as it stands (EUR 752.72 million).

(c) <u>Section III - European Commission</u>

An overall amount of EUR 4 682.86 million is suggested for the **administrative expenditure of the European Commission** (including OP, OLAF, EPSO, PMO, OIB and OIL).

A targeted reduction is suggested by applying a specific decrease to the appropriations related to the *Translation Centre for bodies of the European Union* (-EUR 8.55 million).

The overall amount of EUR 3 466.02 million for **European Schools and Pensions** is accepted as it stands in the DB 2027.

Publications Office (OP)

For the **Publications Office** it is suggested that the DB 2027 be approved as it stands (EUR 124.05 million).

[1] The amounts exclude the institutions' contributions to the European Schools (Type 2). The detailed changes in comparison with the DB 2027 as regards figures by MFF heading are recorded in Annex 3 of Addendum 2.

European Personnel Selection Office (EPSO)

For the **European Personnel Selection Office** it is suggested that the DB 2027 be approved as it stands (EUR 30.95 million).

Office for Administration and Payment of Individual Entitlements (PMO)

For the **Office for Administration and Payment of Individual Entitlements** it is suggested that the DB 2027 be approved as it stands (EUR 61.53 million).

Office for Infrastructure and Logistics in Brussels (OIB)

For the **Office for Infrastructure and Logistics in Brussels** it is suggested that the DB 2027 be approved as it stands (EUR 106.77 million).

Office for Infrastructure and Logistics in Luxembourg (OIL)

For the **Office for Infrastructure and Logistics in Luxembourg** it is suggested that the DB 2027 be approved as it stands (EUR 34.63 million.)

European Anti-Fraud Office (OLAF)

For the **European Anti-Fraud Office** it is suggested that the DB 2027 be approved as it stands (EUR 74.66 million).

(d) Section IV - Court of Justice of the European Union

For the **Court of Justice of the European Union** it is suggested that the DB 2027 (Section IV) be approved as it stands (EUR 555.08 million).

(e) **<u>Section V - European Court of Auditors</u>**

For the **European Court of Auditors** it is suggested that the DB 2027 (Section V) be approved as it stands (EUR 205.67 million).

(f) **<u>Section VI - European Economic and Social Committee</u>**

For the **European Economic and Social Committee** it is suggested that the DB 2027 (Section VI) be approved as it stands (EUR 183.12 million).

(g) **<u>Section VII - European Committee of the Regions</u>**

For the **European Committee of the Regions** it is suggested that the DB 2027 (Section VII) be approved as it stands (EUR 138.75 million).

(h) **<u>Section VIII - European Ombudsman</u>**

For the **European Ombudsman** it is suggested that the DB 2027 (Section VIII) be approved as it stands (EUR 16.63 million).

(i) **<u>Section IX - European Data Protection Supervisor</u>**

For the **European Data Protection Supervisor** it is suggested that the DB 2027 (Section IX) be approved as it stands (EUR 30.26 million).

(j) **<u>Section X - European External Action Service</u>**

For the **European External Action Service** it is suggested that the DB 2027 (Section X) be approved as it stands (EUR 965.36 million).

With regard to **<u>staffing levels</u>**, it is suggested to accept the establishment plans in the DB 2027 as proposed by the Commission

As there would be **no margin** available under heading 7, it is suggested to mobilise the Single Margin Instrument for a total amount of EUR 398.73 million (-EUR 8.55 million, compared to the appropriations requested in the DB 2027) for administrative expenditure of the institutions, to allow the institutions to meet their legal obligations.

A Council statement on heading 7 (*European Public Administration*) is recorded in Addendum 1 to this note.

B. SPECIAL INSTRUMENTS

It is suggested to maintain the appropriations entered in the DB 2027 for the Solidarity and Emergency Aid Reserve, the European Globalisation Adjustment Fund and the Brexit Adjustment Reserve.

The commitment and payment appropriations entered in the DB 2027 for the Flexibility Instrument are established at EUR 1 990.18 million as proposed in the DB 2027. The commitment appropriations for the Single Margin Instrument (Article 11(1)(a) MFF Regulation) are set at EUR 1 035.39 million as proposed in the DB 2027. The commitment appropriations for the Single Margin Instrument (Article 11(1)(c) MFF Regulation) are set at EUR 322.99 million (-EUR 441.69 million, compared to the appropriations requested in the DB 2027).

C. REVENUE

As regards revenue, it is suggested to accept the DB 2027 after the technical adjustments arising from the changes made to expenditure in the Council's position.

A Council statement on the reintroduction of the calculation of “national contributions” is recorded in Addendum 1 to this note.

D. OTHER GENERAL ASPECTS

1. Budget remarks

It is suggested to align the budget remarks contained in the DB 2027 with the changes made to expenditure in the Council's position and in particular the Union contributions to the financing of the different EU bodies. The Council reserves the possibility to revisit the remarks later in the process.

2. Nomenclature

As regards nomenclature, it is suggested to accept the DB 2027. To provide the clarity and transparency necessary for the budgetary process, the Council reserves the possibility to propose a revised nomenclature later in the process.

3. Legal bases

Special care is taken to comply with the provisions of the Interinstitutional Agreement as regards legal bases.

IV. CONCLUSION

On 4 September 2026, the Council adopted its position on the draft general budget of the European Union for the financial year 2027.

The technical annexes, set out in Addendum 2 to this explanatory memorandum, contain a breakdown by heading of the MFF 2021-2027, as well as corresponding detailed figures for each institution and by title.

The statements that were agreed upon are recorded in Addendum 1 to this explanatory memorandum.