



Brussels, 22 May 2026
(OR. en)

10886/25

LIMITE

CORLX 695
CFSP/PESC 1026
COMET 38
COTER 111
FIN 773

LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL DECISION amending Decision (CFSP) 2024/385 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad

COUNCIL DECISION (CFSP) 2026/...

of ...

amending Decision (CFSP) 2024/385

**establishing restrictive measures against those who support, facilitate
or enable violent actions by Hamas and the Palestinian Islamic Jihad**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on European Union, and in particular Article 29 thereof,

Having regard to the proposal from the High Representative of the Union for Foreign Affairs and
Security Policy,

Whereas:

- (1) On 19 January 2024, the Council adopted Decision (CFSP) 2024/385¹.
- (2) In its conclusions of 26 June 2025, the European Council called for further work on restrictive measures against Hamas.
- (3) Hamas continues to represent a threat to international peace and security. Its violent actions constitute serious violations of international humanitarian law and of human rights law. The Political Bureau of Hamas ('Politburo') is the main decision-making body of the group and determines its social, political, and military policies. In particular, the military wing of Hamas (Hamas-Izz al-Din al-Qassem) is subject to the general policies decided by the Politburo and has consistently pledged allegiance to the Politburo. Furthermore, members of the Politburo have knowledge of the planning, preparation and execution of violent actions by Hamas. They also promote, defend and justify such violent actions, often publicly threatening or warning of similar future conduct. Thus, the Council considers that members of the Politburo play a significant role in the decision-making process within Hamas and exert considerable influence over the actions of Hamas, including its violent actions. Therefore, they bear overall responsibility for those actions.

¹ Council Decision (CFSP) 2024/385 of 19 January 2024 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad (OJ L, 2024/385, 19.1.2024, ELI: <http://data.europa.eu/eli/dec/2024/385/oj>).

- (4) In order to curb violent actions by Hamas, the Council considers it appropriate to provide for restrictive measures, in the form of travel restrictions on, and the freezing of all funds and economic resources belonging to, or owned, held or controlled by, members of the Politburo. However, Politburo members should not be subject to such restrictive measures if there is sufficient information to show that they do not exercise influence over violent actions carried out by Hamas.
- (5) It is appropriate to amend the title of Decision (CFSP) 2024/385.
- (6) It is also appropriate to add ten persons to the list of natural or legal persons, groups, entities and bodies set out in the Annex to Decision (CFSP) 2024/385.
- (7) Decision (CFSP) 2024/385 should therefore be amended accordingly,

HAS ADOPTED THIS DECISION:

Article 1

Decision (CFSP) 2024/385 is amended as follows:

(1) the title is replaced by the following:

‘Council Decision (CFSP) 2024/385 of 19 January 2024 establishing restrictive measures against Hamas and the Palestinian Islamic Jihad and those who support, facilitate or enable their violent actions’;

(2) in Article 1, the following paragraphs are inserted:

‘1a. Member States shall take the necessary measures to prevent the entry into, or transit through, their territories of natural persons who are members of the Political Bureau of Hamas (“Politburo”), as listed in the Annex.

1b. Members of the Politburo shall not be included or retained on the list of persons and entities in the Annex if there is sufficient information to show that they do not exercise influence over violent actions conducted by Hamas.’;

(3) Article 2 is amended as follows:

(a) in paragraph 1, the introductory wording is replaced by the following:

‘1. All funds, other financial assets and economic resources belonging to, or owned, held or controlled, directly or indirectly, by natural or legal persons, groups, entities and bodies.’;

(b) the following paragraphs are inserted:

‘1a. All funds, other financial assets and economic resources belonging to, or owned, held or controlled, directly or indirectly, by natural persons who are members of the Politburo, as listed in the Annex, shall be frozen.

1b. Members of the Politburo shall not be included or retained on the list of persons and entities in the Annex if there is sufficient information to show that they do not exercise influence over violent actions conducted by Hamas.’.

Article 2

The Annex to Decision (CFSP) 2024/385 is amended in accordance with the Annex to this Decision.

Article 3

This Decision shall enter into force on the date of its publication in the *Official Journal of the European Union*.

Done at ..., ...

For the Council

The President

ANNEX

In the Annex to Decision (CFSP) 2024/385, the following entries are added under the subheading ‘A. Natural persons’:

	Name	Identifying Information	Statement of reasons	Date of listing
‘13.	Nizar Mohammed AWADALLAH a.k.a. Nizar Bin Mohammed AWADALLAH; Nazar Muhammad Mahmud AWADALLAH	DOB: 11.12.1957 POB: Gaza City, Gaza Nationality: Palestinian Gender: male Palestinian National ID no.: 931005433 Function: member of the Political Bureau of Hamas (“Politburo”)	Nizar Mohammed Awadallah has been a member of the Politburo since 2009. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+

+ OJ: please insert the date of entry into force of this Decision.

	Name	Identifying Information	Statement of reasons	Date of listing
14.	Mohammad NAZZAL a.k.a. Muhammad Essam Rizk Abdul RAHMAN	DOB: 1963 POB: Amman, Jordan Nationality: Jordanian Gender: male Jordanian National ID no.: 9631022654 Function: member of the Political Bureau of Hamas (“Politburo”)	Mohammad Nazzal has been a member of the Politburo 1996. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+
15.	Husam BADRAN a.k.a. Hossam BADRAN; Husam Ataf Ali BADRAN; Husam Atif All BADRAN; Hussam BADRAN	DOB: 11.1.1966 POB: Nablus (West Bank) Gender: male Function: member of the Political Bureau of Hamas (“Politburo”)	Husam Badran has been a member of the Politburo since 2017. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+

+ OJ: please insert the date of entry into force of this Decision.

	Name	Identifying Information	Statement of reasons	Date of listing
16.	Khaled MASHAL (خالد مشعل)	DOB: 28.5.1956 POB: Silwad, Ramallah (West Bank) Nationality: Palestinian Gender: male Function: member of the Political Bureau of Hamas (“Politburo”); member of the Temporary Leadership Committee of Hamas	Khaled Mashal is a member of the Politburo. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+
17.	Khalil AL-HAYYA (خليل الحية)	DOB: 1960 POB: Gaza Gender: male Function: member of the Political Bureau of Hamas (“Politburo”); member of the Temporary Leadership Committee of Hamas; Deputy Head of the Hamas regional bureau in Gaza	Khalil Al-Hayya has been a member of the Politburo since 2016. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+

+ OJ: please insert the date of entry into force of this Decision.

	Name	Identifying Information	Statement of reasons	Date of listing
18.	Muhammad Ismail DARWISH a.k.a. Abu Omar Hassan (أبو عمر حسن)	POB: Lebanon Gender: male Function: member of the Political Bureau of Hamas (“Politburo”); member of the Temporary Leadership Committee of Hamas; Head of the consultative body of Hamas, the Shura Council	Muhammad Ismail Darwish is a member of the Politburo. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+
19.	Zaher JABARIN (زاهر جبارين) a.k.a. Zaher JABAREEN (جبارين زاهر)	DOB: 18.9.1968 POB: Salfit (West Bank) Gender: male Function: member of the Political Bureau of Hamas (“Politburo”); member of the Temporary Leadership Committee of Hamas; Head of the Hamas regional bureau in the West Bank	Zaher Jabarin has been a member of the Politburo since 2021. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+

+ OJ: please insert the date of entry into force of this Decision.

	Name	Identifying Information	Statement of reasons	Date of listing
20.	Abu Khalil AL-QUDS أبو خليل القدس	Gender: male Function: member of the Political Bureau of Hamas (“Politburo”)	Abu Khalil al-Quds has been a member of the Politburo since 2021. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+
21.	Fathi HAMAD فتحي حماد a.k.a. Fathi Ahmad HAMMAD, Fathy Ahmed HAMAD	DOB: 1961 POB: Jabaliya, Gaza Gender: male Function: member of the Political Bureau of Hamas (“Politburo”)	Fathi Hamad has been a member of the Politburo since 2017. As a member of that decision-making body, he is responsible for violent actions by Hamas.	+

+ OJ: please insert the date of entry into force of this Decision.

	Name	Identifying Information	Statement of reasons	Date of listing
22.	<p>Moussa ABU MARZOUK موسى أبو مرزوق a.k.a. Mousa Mohammed ABU MARZOOK, Musa Abu MARZUK, Sa'id ABU-MARZUQ</p>	<p>DOB: 9.2.1951 POB: Gaza Gender: male Function: member of the Political Bureau of Hamas ("Politburo")</p>	<p>Moussa Abu Marzouk is a member of the Politburo. As a member of that decision-making body, he is responsible for violent actions by Hamas.</p>	<p>+?</p>

+ OJ: please insert the date of entry into force of this Decision.