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PROPOSAL

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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Subject:	Proposal for a COUNCIL DECISION on the position to be taken on behalf of the European Union within the World Customs Organization (WCO) with regard to the adoption of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the Harmonized System Convention, and the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention

Delegations will find attached document COM(2026) 278 final.

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Brussels, 12.6.2026
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2026/0143 (NLE)

Proposal for a

COUNCIL DECISION

on the position to be taken on behalf of the European Union within the World Customs Organization (WCO) with regard to the adoption of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the Harmonized System Convention, and the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention

EXPLANATORY MEMORANDUM

1. SUBJECT MATTER OF THE PROPOSAL

This proposal concerns a framework decision establishing the position to be taken on the Union's behalf at meetings within the World Customs Organization (WCO) concerning the preparation and adoption of Explanatory Notes, Classification Opinions, other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation and application of the Harmonized System under the Harmonized System Convention, and the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention, which pursuant Article 2 of that Convention, forms an integral part of it.

It aims at replacing Council Decision (EU) 2023/2898 of 19 December 2023¹, which expires on 31 December 2026.

It further aims to include in its the scope the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention under article 16 of the HS Convention, being the last one adopted by Council Decision (EU) 2025/1308².

2. CONTEXT OF THE PROPOSAL

2.1. The International Convention on the Harmonized Commodity Description and Coding System

The International Convention on the Harmonized Commodity Description and Coding System (HS Convention) aims to facilitate international trade and the collection, comparison and analysis of statistics, in particular those on international trade. It includes as an Annex the HS Nomenclature which is an international harmonized system enabling participating countries to classify traded goods on a common basis for customs purposes. In particular, the HS Nomenclature includes the description of the goods, which appear as headings and subheadings, and their related numerical codes, based on a 6-digit code system. The HS Nomenclature is revised every five years³. It is applied by more than 190 administrations worldwide; consequently, more than 98% of all goods traded in the world are classified according to it.

The HS Convention entered into force on 1 January 1988.

The European Union and all Member States are parties to the Agreement⁴.

¹ Council Decision (EU) 2023/2898 of 19 December 2023 on the position to be taken on behalf of the European Union within the World Customs Organization (WCO) with regard to the adoption of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the HS Convention (OJ L 22.12.2023).

² Council Decision (EU) 2025/1308 of 23 June 2025 on the position to be taken on behalf of the European Union within the World Customs Organization (WCO) Council in relation to a WCO Article 16 Recommendation amending the Harmonized System (OJ L 2.7.2025).

³ Since it was introduced, in 1988, the HS Nomenclature has been revised seven times. These revisions entered into force in 1996, 2002, 2007, 2012, 2017, 2022 and 2028.

⁴ Council Decision 87/369 of 7 April 1987 concerning the conclusion of the International Convention on the Harmonized Commodity Description and Coding System and of the Protocol of Amendment thereto (OJ L 198 of 20.7.1987, p.1).

2.2. The World Customs Organization (WCO)

The World Customs Organization (WCO), established in 1952 as the Customs Co-operation Council, is an independent intergovernmental body whose mission is to enhance the effectiveness and efficiency of Customs administrations. It represents 187 Customs administrations across the globe. The WCO's governing body is the Council. Each Member of the Council has one vote. The decisions of the Council are taken by a majority of two-thirds of the Members present and entitled to vote. The Union exercises rights and obligations akin to membership ad interim in the WCO pending the entry into force of the amendment of the Convention establishing a Customs Co-operation Council.

The Harmonized System Committee (HSC) is a technical committee of the WCO which is in charge of preparatory work related to the HS Convention. The main tasks of the HSC are the following:

- To prepare Explanatory Notes, Classification Opinions or other advice as guidance to the interpretation of the Harmonized System, and exercising such other powers and functions in relation to the Harmonized System as the WCO Council or the Contracting Parties may deem necessary. It can set up preparatory bodies such as Sub-Committees or Working Parties.
- To prepare recommendations to secure uniformity in the interpretation and application of the Harmonized System legal texts, including by settling classification disputes between Contracting Parties, thus facilitating trade;
- To propose amendments and updates to the Harmonized System to reflect developments in technology and changes in trade patterns as well as other needs of Harmonized System users;
- To promote widespread application of the Harmonized System and examine general questions and policy matters relating to it.

In accordance with Article 6(2) of the HS Convention, the HSC normally meets twice a year. In practice, HSC meetings generally take place in March and September.

The Union and its Member States altogether have only one vote in the HSC. HSC decisions concerning matters covered by this framework decision are taken by simple majority.

Pursuant to Article 8(1) of the HS Convention, the WCO Council examines proposals for amendments to the Nomenclature, prepared by the HS Committee, and may recommend them to the Contracting Parties. Pursuant to Article 16 of the HS Convention, amendments recommended by the WCO Council are deemed to be accepted if no Contracting Party enters an objection within a period of six months after notification to them.

Pursuant to Article 8(3) of the HS Convention, Explanatory Notes, Classification Opinions, other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation and application of the Harmonized System, prepared during a session of the HSC, are deemed to be approved by the WCO Council if, as of the end of the second month following the month during which that session at which they were adopted was closed, no Contracting Party to the HS Convention has notified the WCO Secretary-General that it enters a request for re-examination by the HSC or referral to the Council.

Pursuant to Article 8(4) of the HS Convention, once a matter has been referred to the WCO Council under the provisions of paragraph 2 of this Article, the WCO Council shall approve such Explanatory Notes, Classification Opinions, other advice or recommendations, unless any WCO Council Member which is a Contracting Party to this Convention requests that they be referred in whole or in part to the HSC for re-examination.

2.3. The envisaged acts

The proposed framework decision concerns the following acts, referred to in article 7(1)(a), (b) and (c) of the HS Convention, which are considered and provisionally adopted by the HSC, subject to approval by the WCO Council through a “silence procedure”:

- Explanatory Notes, that clarify the interpretation of the notes, headings and subheadings of the HS Nomenclature,
- Classification Opinions, that reflect the decisions taken by the HSC as regards the classification of specific products,
- Other advice and recommendations concerning the classification of goods in the HS Nomenclature, such as classification decisions or other guidance adopted by the HSC.

The proposed framework also introduces a new category of act, namely a Recommendation to the Contracting Parties for an amendment to the HS nomenclature, which is appended as an Annex to the Convention pursuant to Article 2 of the HS Convention, in accordance with Article 8(1) and the procedure established by Article 16 thereof. Such Recommendation is prepared within the HSC and submitted to the WCO Council for adoption. Pursuant to Article 16 of the HS Convention, the WCO Council regularly recommend this amendment to the HS Nomenclature, which become binding upon acceptance by the Contracting Parties. While in practice such amendments have followed an approximate five-year cycle, this periodicity is not laid down in the HS Convention. Given its technical nature, limited policy discretion and the need to ensure timely and uniform alignment of the Union’s tariff nomenclature with its international obligations, it could benefit from the application of this omnibus decision.

Nevertheless, the proposed framework does not cover amendments to the text of the HS Convention except for the Annex to the HS Nomenclature as aforementioned.

In accordance with Article 34(7)(a)(iii) of Regulation (EU) No 952/2013 of the European Parliament and of the Council of 9 October 2013 laying down the Union Customs Code⁵, the customs authorities of the Member States shall revoke their classification decisions where they are no longer compatible with the interpretation of the HS Nomenclature resulting from classification decisions, Classification Opinions or amendments of the Explanatory Notes to the HS Nomenclature, with effect from the date of publication of the Commission Communication in the 'C' series of the *Official Journal of the European Union*.

3. POSITION TO BE TAKEN ON THE UNION'S BEHALF

3.1. Practical constraints in the preparation and adoption of EU positions

Effective Union participation in the HSC requires an intensified and efficient cooperation between the Institutions due to practical constraints in the preparation and adoption of EU positions.

First, at each of its two yearly meetings the HSC deals with a considerable number of highly technical issues. Table 1 shows that, for the last five meetings (2023 - 2025), the volume of technical agenda items examined by the HSC remained very high, as well as the number of decisions having legal effect to be taken.

Table 1 HSC Decisions by type

⁵ OJ L 269 of 10.10.2013, p. 1.

1	Meeting	HSC/72	HSC/73	HSC/74	HSC/75	HSC/76
2	Date⁶	14/18 - 29/9/2023	4/6-15/3/2024	11/16- 27/9/2024	5/10 - 21/3/2025	15/17- 26/9/2025
3	Technical items	66	77	73	70	66
4	Explanatory Notes	3	12	7	6	2
5	Classification Opinions	20	20	15	13	17
6	Classification decisions/guidance	31	33	20	41	29
7	Total 4+5+6	9	64	42	60	48

Second, the Union continues to be one of the major contributors to the work of the HSC, as it submits a large amount of proposals and topics (classification questions or disputes with third countries, proposals for amendments to the HS Explanatory Notes) which are regularly incorporated in the HSC agenda. Ten of the HSC/72 agenda items were submitted by the EU, five for the HSC/73, seven for the HSC/74, four for the HSC/75, six for the HSC/76 and six for the HSC/77.

Third, the availability of working documents and their annexes is still challenging, although a general improvement of the situation can be noted, with reiterated invitations by the Union and other Contracting Parties to the WCO Secretariat to address this question. The rules of procedure of the HSC (Rule 10) state that “in principle, all basic working documents should be dispatched to the Members of the Committee at least 30 days before the opening date of the session.” Practice shows that this rule is not respected in all cases, and that several documents and their annexes, as well as complementary documents, are made available at a posterior date, with important additional technical information, legal interpretation, or position paper presented by Contracting Parties or other stakeholders such as international organisations, on their own initiative or on the invitation of the WCO Secretariat.

Table 2 shows the situation as regards the availability of HSC working documents and their annexes for the past two years.

Table 2 Availability of working documents and their annexes

Meeting	Availability of documents and annexes		
	>30d/meeting	30d- 15d/meeting	<15d/meeting
HSC/72	78	7	1
HSC/73	61	23	1
HSC/74	67	10	5
HSC/75	44	37	4
HSC/76	71	4	7
HSC/77	76	11	7

⁶ Including the HSC Pre-sessional Working Party

3.2. Assessment of the functioning of the renewed framework followed by Council Decision 2023/2898

With Council decision 2020/1707, a flexible and pragmatic framework was established to guarantee a smooth and efficient preparation and adoption of Union positions so that the Union's interests in the WCO can be effectively defended. This framework was renewed with Council decision 2023/2898.

First, the Commission classification experts systematically analysed all agenda items, reviewed the classification practice of Member States and prepared draft positions, complemented, when needed, with external consultations with European trade associations or other stakeholders. These draft positions were then discussed with experts from Member States in the Customs Expert Group. After adoption by the Commission, those draft positions were transmitted to the Council for discussion and final adoption.

With such an intensified cooperation between the Institutions, despite the high volume and highly technical character of the issues dealt with by the HSC, and the very limited timeframe between the availability of documents and the actual discussion at HSC meetings, positions were established smoothly, efficiently and in an expedited manner, allowing in all cases the EU to establish, express and defend actively its positions and interests in the WCO.

Council Decision 2023/2898 expires on 31 December 2026, in accordance with its article 3.

3.3. Purpose and content of the proposal

This proposal is aimed to replace Council Decision 2023/2898 with a Council Decision applicable for a duration of six years, until 31 December 2032, thereby ensuring legal continuity including as regards the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention.

It is proposed to replace Council Decision 2023/2898 without major changes. The only novelty introduced by this draft Decision concerns the extension of its scope to cover the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention.

The decisions at issue prepared by the HSC, as well as the proposal for amendment of the Nomenclature appended as an Annex to the Harmonized System Convention recommended by the Council, are capable of decisively influencing the content of Union law, namely, Council Regulation (EEC) No 2658/87 on the tariff and statistical nomenclature and on the Common Customs Tariff, and the Combined Nomenclature (CN) annexed thereto. Classification decisions, Classification Opinions or amendments of the Explanatory Notes to the HS Nomenclature are used in support of the classification provided for in Commission Implementing Regulations concerning the classification of goods in the CN, in the explanatory notes to the CN, and in the classification decisions issued by the customs authorities of the Member States. Customs authorities of the Member States are required to revoke their classification decisions where they are no longer compatible with the interpretation of the HS Nomenclature resulting from these classification decisions, classification opinions, or amendments to the HS Explanatory Notes.

In view of the number of items for which the HSC is asked to take a decision at each of its meetings, their highly technical nature, and the limited time for preparation of the Union position, due to the short notice at which working documents are generally made available, it is considered that a framework Council decision under Article 218(9) TFEU, which establishes the Union's position based on guiding principles and criteria for the vast majority of the items with respect to which the HSC is called upon to decide (i.e. Explanatory Notes,

Classification Opinions and classification decisions, guidance or other advice on the interpretation of the Harmonized System, as well as the proposal for the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention), is necessary to replace Council decision 2023/2898, which expires on 31 December 2026, in order to ensure continuity, enhance legal certainty and improve efficiency, while avoiding the need for repeated adoption of individual decisions pursuant to Article 218(9) TFEU. It is therefore appropriate that the position to be taken on the Union's behalf in the WCO on the basis of guiding principles and criteria, as well as the necessary steps for the specification of the Union's position for each meeting are established by a new Council Decision adopted under Article 218(9) TFEU on the basis of a Commission proposal.

For this purpose, the proposal establishes a framework whereby it enumerates principles and criteria according to which the Union position is established. Those principles and criteria are in line with established customs policy and the case-law of the Court of Justice of the European Union to classify goods at importation according to their objective characteristics and properties.

The positions to be taken on the Union's behalf should respect the principles of simplification and facilitation of customs classification, of consistency with the general rules for the interpretation of the HS in the interest of legal certainty, and of promotion of the best practices elaborated by the Union in that respect.

The establishment of such positions should be guided by the general criteria defined by the HS Convention (the general rules for the interpretation of the HS) and the objective characteristics and properties of the goods. Specific criteria should also be taken into account where applicable, resultings from the case law of the Court of Justice of the European Union related to the classification of goods, as well as from any guidance related to customs classification elaborated by the WCO (HS nomenclature and interpretation thereof provided for by the HS Explanatory Notes, Classification Opinions and classification decisions adopted by the HSC) or by the Union (Combined Nomenclature and interpretation thereof provided for by the CN explanatory notes, classification Regulations or Decisions adopted by the Commission or conclusions reached by the Customs Code Committee, Tariff and Statistical Nomenclature Section).

In line with Council decision 2023/2898, this proposal for a framework decision further provides that:

- The Commission informs the Council sufficiently in advance of any meeting of the relevant WCO body at which a decision covered by the framework decision may be taken.
- The Council may express its disagreement with the position proposed for one or more of the individual HS decisions to be taken.
- To preserve the Union's rights and avoid that a decision on a matter, on which the Council is unable to reach a position before the expiry of the deadline foreseen under Article 8(3) of the HS Convention, is adopted in the WCO, the Commission can request on behalf of the Union that the matter is referred to the WCO Council or to the HSC for re-examination.
- In cases where the Union's position on a matter substantially differs from the decision adopted by the HSC, the Commission provides the Council with its assessment whether the HSC decision at issue can be accepted or if the matter should be referred to the HSC for re-examination, before the expiry of the deadline foreseen under Article 8(3) of the HS

Convention. The Council may express its disagreement with the position proposed for one or more of the individual HS decisions concerned.

- In cases where the Union's considered necessary to notify an objection to the WCO Council Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention adopted pursuant to Article 16 of the HS Convention, the Commission provides the Council with its assessment whether the WCO Council Recommendation at issue can be accepted or if the matter should be notified to the WCO Secretary-General.

Consistent with Article 218(10) TFEU, the European Parliament will be immediately and fully informed.

4. LEGAL BASIS

4.1. Principles

Article 218(9) of the Treaty on the Functioning of the European Union (TFEU) provides for decisions establishing *'the positions to be adopted on the Union's behalf in a body set up by an agreement, when that body is called upon to adopt acts having legal effects, with the exception of acts supplementing or amending the institutional framework of the agreement.'*

The concept of *'acts having legal effects'* includes acts that have legal effects by virtue of the rules of international law governing the body in question. It also includes instruments that do not have a binding effect under international law, but that are *'capable of decisively influencing the content of the legislation adopted by the EU legislature'*⁷.

Therefore, the procedural legal basis for the proposed decision establishing the position to be taken on behalf of the Union within the WCO, with regard to the adoption of Explanatory Notes, Classification Opinions or other advices as guidance to the interpretation of the HS under the HS Convention, and the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention, is Article 218(9) TFEU.

4.2. Application to the present case

The Harmonized System Committee and Council are bodies set up by an agreement, namely the International Convention on the Harmonized Commodity Description and Coding System.

The acts which the HSC is called upon to prepare constitute acts having legal effects. The envisaged acts, once approved by the Council, are capable of decisively influencing the content of EU legislation, namely: Annex 1 to Council Regulation (EEC) No 2658/87 on the tariff and statistical nomenclature and on the Common Customs Tariff. This is because Article 34(7)(a)(iii) of the Union Customs Code⁸ states that *"customs authorities shall revoke their BTP⁹ decisions... where they are no longer compatible with the interpretation...resulting from...classification decisions, classification opinions or amendments of the explanatory*

⁷ Judgment of the Court of Justice of 7 October 2014, Germany v Council, Case C-399/12, ECLI:EU:C:2014:2258, paragraphs 61 to 64.

⁸ Regulation (EU) No 952/2013 of the European Parliament and of the Council of 9 October 2013 laying down the Union Customs Code, OJEU L 269 of 10.10.2013, p. 1.

⁹ Binding tariff information: classification decisions delivered in advance by customs administrations to economic operators, to ensure legal certainty about the classification and tariff treatment applicable to goods subject to importation or exportation.

notes to the Nomenclature of the Harmonized Commodity Description and Coding System adopted by the HS Committee;". Furthermore, such decisions prepared by the HSC (classification decisions, Classification Opinions or amendments of the Explanatory Notes to the HS Nomenclature) are used in support of the classification provided for in Commission Implementing Regulations concerning the classification of goods in the Combined Nomenclature (CN), in the explanatory notes to the CN and in the classification decisions issued by the customs authorities of the Member States.

Concerning the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention adopted under Article 16 of the HS Convention, the WCO Council is expected to recommend to the HS Contracting Parties amendments to the Annex to the HS Convention (the Harmonized System Nomenclature) every five years at its June session. Such amendments are deemed to be accepted within six months unless a Contracting Party objects. Once they enter into force, the accepted amendments are binding under international law on all Contracting Parties, which are required to bring their tariff and statistical nomenclatures into conformity with the amended Harmonized System.

Accordingly, once accepted, the Recommendation will be incorporated in Union legislation, namely into Annex 1 to Council Regulation (EEC) No 2658/87 on the tariff and statistical nomenclature and on the Common Customs Tariff, as Article 1 (2) (a) of that Regulation provides that "*The combined nomenclature shall comprise: (a) the harmonized system nomenclature;*"

The envisaged act does not supplement or amend the institutional framework of the Agreement.

Therefore, the procedural legal basis for the proposed decision is Article 218(9) TFEU.

4.3. Substantive legal basis

4.3.1. Principles

The substantive legal basis for a decision under Article 218(9) TFEU depends primarily on the objective and content of the envisaged act in respect of which a position is taken on the Union's behalf. If the envisaged act pursues two aims or has two components and if one of those aims or components is identifiable as the main one, whereas the other is merely incidental, the decision under Article 218(9) TFEU must be founded on a single substantive legal basis, namely that required by the main or predominant aim or component.

4.3.2. Application to the present case

As the main objective and content of the envisaged act relate to the interpretation of the tariff and conclusion of an international agreement in the common commercial policy and implementation of the HS nomenclature and of the EU Combined Nomenclature, the substantive legal basis of the proposed decision is Articles 31, 43(2) and 207(4) first subparagraph TFEU.

4.4. Conclusion

The legal basis of the proposed decision should be Articles 31, 43(2) and 207(4) first subparagraph TFEU, in conjunction with Article 218(9) TFEU.

5. BUDGETARY IMPLICATIONS

The proposal has no implication for the European Union budget.

6. PUBLICATION OF THE ENVISAGED ACT

Yes

Proposal for a

COUNCIL DECISION

on the position to be taken on behalf of the European Union within the World Customs Organization (WCO) with regard to the adoption of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the Harmonized System Convention, and the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 31, Article 43(2) and Article 207(4), first subparagraph, in conjunction with Article 218(9) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) By means of Council Decision 87/369/EEC¹⁰ the Union approved the International Convention on the Harmonized Commodity Description and Coding System¹¹, and the Protocol of Amendment thereto¹² (HS Convention), which, inter alia, established the Harmonized System Committee (HSC).
- (2) Pursuant to Article 7(1), points (a), (b) and (c), of the HS Convention, the HSC is responsible for preparing Explanatory Notes, Classification Opinions, other advice as guides to the interpretation of the Harmonized System, for preparing recommendations to secure uniformity in the interpretation and application of the Harmonized System and to propose such amendments to this Convention as may be considered desirable, having regard, in particular, to the needs of users and to changes in technology or in patterns of international trade.
- (3) Pursuant to Article 8(1) of the HS Convention, the WCO Council examine proposals for amendment of this Convention, prepared by the Harmonized System Committee, and recommend them to the Contracting Parties under the procedure of Article 16 unless any Council Member which is a Contracting Party to this Convention requests that the proposals or any part thereof be referred to the Committee for re-examination. Pursuant to Article 16 of the HS Convention, the WCO Council adopts, as a general rule, every five years a Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention. It is therefore appropriate to establish the position to be taken on the Union's behalf, since,

¹⁰ Council Decision 87/369/EEC of 7 April 1987 concerning the conclusion of the International Convention on the Harmonized Commodity Description and Coding System and of the Protocol of Amendment thereto (OJ L 198, 20.7.1987, p. 1).

¹¹ OJ L 198, 20.7.1987, p.3.

¹² OJ L 198, 20.7.1987, p. 11.

once accepted in accordance with Article 16 of the HS Convention, the Recommendation will be binding on the Union under international law and capable of decisively influencing the content of Union law, in particular Annex I to Council Regulation (EEC) No 2658/87.

- (4) Pursuant to Article 8(3) of the HS Convention, Explanatory Notes, Classification Opinions, other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation and application of the Harmonized System prepared during a session of the HSC ('HSC decisions') are to be deemed to be approved by the World Customs Organization (WCO) Council if, as of the end of the second month following the month during which the session at which they were adopted was closed, no Contracting Party to the HS Convention has notified the WCO Secretary-General that it enters a request for re-examination by the HSC or referral to the WCO Council.
- (5) Pursuant to Article 8(4) of the HS Convention, once a matter has been referred to the Council under the provisions of paragraph 2 of this Article, the Council shall approve such Explanatory Notes, Classification Opinions, other advice or recommendations, unless any Council Member which is a Contracting Party to this Convention requests that they be referred in whole or in part to the HSC for re-examination.
- (6) It is appropriate to establish the position to be taken on the Union's behalf in the WCO with regard to the adoption of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the HS Convention, as well as the Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention, as the decisions at issue prepared by the HSC will be capable of decisively influencing the content of Union law, namely, Council Regulation (EEC) No 2658/87¹³.
- (7) It is in the interest of the Union that the positions expressed by the Union in the HSC be established according to principles, criteria and orientations governing the tariff classification of goods. It is also in the interest of the Union that such positions be established in an expeditious manner to allow the Union to exercise its rights in the HSC.
- (8) To preserve the Union's rights, the Commission should also be able to request on behalf of the Union that a matter be referred to the WCO Council or to the HSC for re-examination pursuant to Article 8(2) of the HS Convention, in order to avoid that a decision is adopted on a matter on which the Council either is unable to reach a position before the expiry of the deadline provided for in Article 8(3) of the HS Convention, or has reached a position which differs in substance from the decision that was adopted by the HSC.
- (9) In view of the evolving and highly technical nature of the classification of goods under the HS Convention, the high volume of questions dealt with in the two HSC meetings taking place each year, and the short time available to consider documents issued by the WCO Secretariat and Contracting Parties in preparation of the HSC meetings and the consequent need for the position of the Union to take into account and to effectively act upon the new information presented before or during such meetings, necessary steps should be established, in line with the principle of sincere cooperation

¹³ Council Regulation (EEC) No 2658/87 of 23 July 1987 on the tariff and statistical nomenclature and on the Common Customs Tariff (OJ L 256, 7.9.1987, p. 1).

among the Union institutions enshrined in Article 13(2) of the Treaty on European Union (TEU), for the specification of the position of the Union.

- (10) Council Decision (EU) 2023/2898¹⁴ set up an efficient and expedited procedure for the establishment of the position to be taken on the Union's behalf on the approval of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the Harmonized System Convention, and on the preparation of such acts in the World Customs Organisation. As it shall expire on 31 December 2026, it is appropriate to replace it with a new Decision in order to ensure continuity, enhance legal certainty and improve efficiency.
- (11) In view of the recurrent late availability of working documents before HSC meetings, and in order to preserve the Union's rights and interests within the WCO, the Commission should strive to call on the WCO Secretariat to ensure the availability of working documents in conformity with the rules of procedure of the HSC, so that such documents are dispatched at least 30 days before the opening of the relevant session.
- (12) To ensure that the Council is able to assess and, where appropriate, revise the policy in this Decision on a regular basis, and in the spirit of the sincere cooperation among the Union institutions enshrined in Article 13(2) of the TEU, the validity of this Decision should be limited in time.
- (13) In order to maintain a Union position on the approval of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the HS Convention, and on the preparation of such acts in the WCO after the expiry of Decision (EU) 2023/2898 on 31 December 2026, and on WCO Council Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention adopted pursuant to Article 16 of the HS Convention, this Decision should apply from 1 January 2027 and should therefore enter into force as a matter of urgency,

HAS ADOPTED THIS DECISION:

Article 1

The position to be taken on the Union's behalf on the approval of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System, recommendations to secure uniformity in the interpretation of the Harmonized System under the Harmonized System Convention and on WCO Council Recommendation concerning the amendment of the Nomenclature appended as an Annex to the Harmonized System Convention adopted pursuant to Article 16 of the HS Convention, as well as the preparation of such acts in the World Customs Organisation, shall be established in accordance with the principles, criteria and orientations laid down in Section I of the Annex to this Decision.

¹⁴ Council Decision (EU) 2023/2898 of 19 December 2023 on the position to be taken on behalf of the European Union within the World Customs Organization (WCO) with regard to the adoption of Explanatory Notes, Classification Opinions or other advice on the interpretation of the Harmonized System and recommendations to secure uniformity in the interpretation of the Harmonized System under the HS Convention (OJ L 22.12.2023).

Article 2

The specification of the Union's position to be taken under Article 1 shall be conducted in accordance with the specification laid down in Section II of the Annex.

Article 3

This Decision shall enter into force on the date of its adoption.

It shall expire on 31 December 2032.

Done at Brussels,

*For the Council
The President*