



Brussels, 8 June 2026
(OR. en)

10124/26
ADD 2

ECOFIN 733
UEM 211
SOC 321
EMPL 150
COMPET 680
ENV 623
EDUC 205
ENER 322
JAI 734
GENDER 61
JEUN 102
SAN 398
ECB
EIB

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	3 June 2026
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

No. Cion doc.:	SWD(2026) 200 final
Subject:	COMMISSION STAFF WORKING DOCUMENT Fiscal Statistical Tables providing background data relevant for the assessment of the budgetary policies of the Member States Accompanying the document RECOMMENDATION FOR A COUNCIL RECOMMENDATION on the 2026 economic, social, employment, structural and budgetary policies of Belgium, Bulgaria, Czechia, Denmark, Germany, Estonia, Ireland, Greece, Spain, France, Croatia, Italy, Cyprus, Latvia, Lithuania, Luxembourg, Hungary, Malta, the Netherlands, Austria, Poland, Portugal, Romania, Slovenia, Slovakia, Finland and Sweden

Delegations will find attached document SWD(2026) 200 final.

Encl.: SWD(2026) 200 final

10124/26 ADD 2



Brussels, 3.6.2026
SWD(2026) 200 final

COMMISSION STAFF WORKING DOCUMENT

**Fiscal Statistical Tables providing background data relevant for the assessment of the
budgetary policies of the Member States**

Accompanying the document

RECOMMENDATION FOR A COUNCIL RECOMMENDATION

**on the 2026 economic, social, employment, structural and budgetary policies of Belgium,
Bulgaria, Czechia, Denmark, Germany, Estonia, Ireland, Greece, Spain, France,
Croatia, Italy, Cyprus, Latvia, Lithuania, Luxembourg, Hungary, Malta, the
Netherlands, Austria, Poland, Portugal, Romania, Slovenia, Slovakia, Finland and
Sweden**

{COM(2026) 201-227 final}

This document contains tables that provide relevant background data for the assessment of the budgetary policies of Member States made in spring 2026.

With the reform of the economic governance framework ⁽¹⁾, fiscal surveillance in the EU focusses on one single operational indicator, namely net nationally financed primary expenditure or 'net expenditure'. Box 1 explains the derivation of this new indicator and of the control account, which is set up by the Commission to keep track of observed annual and cumulative upward and downward deviations of net expenditure from the path recommended by the Council.

For all Member States, this Staff Working Document includes a set of tables in the order listed below ⁽²⁾. For most tables, the projections from the Annual Progress Reports (APRs) ⁽³⁾ submitted by the Member States are shown side-by-side with those of the Commission Spring 2026 Forecast ⁽⁴⁾.

Table 1 (Key macroeconomic and fiscal figures) shows main macroeconomic variables, including real GDP growth and HICP inflation, and main fiscal variables. The table also reports the European Commission's estimate of the fiscal stance indicator and its components. The indicator measures the short-term impulse to the economy from discretionary fiscal policy (nationally financed, as well financed by EU grants). See Box 2 for more information.

Table 2 (Net expenditure growth) recalls the most recent maximum net expenditure growth rates recommended by the Council to the Member State, as well as the outturn (for 2025) and forecast (for 2026 and 2027) of net expenditure growth.

Table 3 (Macroeconomic developments and forecasts) shows the main macroeconomic data, including real GDP growth and its components, the output gap, employment, unemployment, labour productivity, HICP inflation, the GDP deflator, compensation of employees, and net borrowing/lending vis-à-vis the rest of the world.

⁽¹⁾ Regulation 2024/1263 of the European Parliament and of the Council (EU) on the effective coordination of economic policies and on multilateral budgetary surveillance, together with the amended Regulation (EC) No 1467/97 on the implementation of the excessive deficit procedure and the amended Council Directive 2011/85/EU on the budgetary frameworks of Member States are the core elements of the reformed EU economic governance framework.

⁽²⁾ For some Member States particular tables are not available so the numbering in the country sections might differ from the one presented in this section.

⁽³⁾ The APRs can be found here: https://economy-finance.ec.europa.eu/economic-governance-framework/stability-and-growth-pact/preventive-arm/annual-progress-reports_en

⁽⁴⁾ Spring 2026 Economic Forecast can be found here: https://economy-finance.ec.europa.eu/economic-forecast-and-surveys/economic-forecasts/spring-2026-economic-forecast-slowdown-growth-energy-shock-drives-inflation_en

Table 4 (General government budgetary position) shows data on the main general government revenue and expenditure components.

Table 5 (Debt developments) shows the evolution of general government debt and provides a breakdown of the change in the debt-to-GDP ratio based on the contributions of the primary balance, the 'snow-ball effect' (reflecting the relationship between nominal GDP growth and interest expenditure) and the stock-flow adjustment (that is, other factors that have an impact on general government debt, such as differences between cash and accrual recording, or the net accumulation of financial assets).

Table 6 (Assessment of compliance) provides background data to assess compliance of Member States with the recommended net expenditure growth. **Panel A (Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation)** of the table is provided for all Member States. The panel offers a detailed derivation of net expenditure as calculated on the basis of the Commission Spring 2026 Forecast, as well as the annual and cumulated deviations from the most recent recommended maximum net expenditure path. See Box 1 for more information. The annual and cumulated deviations from the recommended maximum net expenditure growth rates until 2025 (included) correspond to the control account balances as referred to in Article 22 of Regulation (EU) 2024/1263. **Panel B** of Table 6 (**Defence expenditure and the national escape clause**) is only included for those Member States which benefit from the flexibility under the national escape clause for defence expenditure. In such case, the table presents the deviations from the recommended maximum growth rates of net expenditure after considering the flexibility from the national escape clause. For outturn data, the balance corresponds to the augmented control account (cumulated balance after flexibility, see Box 1).

In cases where the net expenditure path was recently superseded (Ireland, Finland) or is projected to be superseded (the Netherlands) by a new net expenditure path, a similar table (**Net expenditure, annual and cumulated deviations vis-à-vis the previous recommendation**) also provides the deviations from the previous path until 2025 (included)⁽⁵⁾. Similarly, **panel B** is provided for Finland, as it benefitted from the flexibility provided by the national escape clause for defence expenditure under the previous recommendation.

Table 7 (Recovery and Resilience Facility – Grants) presents data on grants from the Recovery and Resilience Facility as reported by the Member States in the Annual Progress Reports, their cash disbursements and the expenditure categories (or other costs) financed by those grants⁽⁶⁾.

Table 8 (Recovery and Resilience Facility – Loans), where applicable, presents data on cash disbursements and repayments of loans from/to the Recovery and Resilience Facility as reported by the Member States in the Annual Progress Reports.

The Fiscal Statistical Tables are complemented by three thematic boxes:

⁽⁵⁾ This is Table 7 for Ireland, the Netherlands and Finland.

⁽⁶⁾ This is Table 8 for Ireland, the Netherlands and Finland.

Box 1 (Derivation of the net expenditure indicator and of the control account) offers a derivation of ‘net expenditure’ and explains how the control account of the Stability and Growth Pact is operationalised. The control account tracks deviations from the recommended net expenditure path, taking into account, where relevant, the flexibility granted under the national escape clause for defence. The control account underpins the conclusions of the Commission’s assessment of EU Member States’ fiscal developments.

Box 2 (Derivation of the indicator of the fiscal stance) provides details on the definition of the fiscal stance and its components.

Box 3 (Statistical recording of Recovery and Resilience Facility-related flows) summarises the fundamental principles underlying the recording of these transactions.

Box 1 Derivation of the net expenditure indicator and of the control account

Tables 2 and 6 monitor the growth rate of net nationally financed primary expenditure ‘ $\Delta NNPE_t$ ’ or ‘net expenditure’. With the entry into force of the new economic governance framework on 30 April 2024, net expenditure has become the new single indicator for fiscal surveillance. Article 2(2) of Regulation (EU) 2024/1263 defines net expenditure as government expenditure net of interest expenditure, discretionary revenue measures, expenditure on programmes of the Union fully matched by revenue from Union funds, national expenditure on co-financing of programmes funded by the Union, cyclical elements of unemployment benefit expenditure, and one-off measures.

The growth rate of net expenditure is calculated in four steps:

1. Calculating the absolute level of the net expenditure aggregate (before discretionary revenue measures) for a given year (line 7 of Table 6, panel A)⁽⁷⁾.

$$NPE_t = E_t - I_t - U_t - E_t^{EU \text{ funded}} - E_t^{nat. \text{ cofinanced}} - Oneoff_t^E$$

By deducting estimates for the cyclical component of unemployment benefits, an important element of expenditure driven by the business cycle is excluded. EU-funded expenditure is excluded as it has no impact on the government deficit or on debt sustainability. Nationally co-financed expenditure is also excluded. By definition, one-off expenditures have only a transitory budgetary effect and hence do not lead to a sustained change in the budgetary position.

2. Calculating the absolute change in net expenditure (before discretionary revenue measures) between two years (line 8 of Table 6).

$$\Delta NPE_t = NPE_t - NPE_{t-1}$$

In some cases, when there is a break in the time series of the net expenditure aggregate this step also involves a correction for such a break.⁽⁸⁾

(7) The steps described here are presented for all Member States vis-à-vis their current recommendation, and also vis-à-vis their previous recommendation if their recommended net expenditure was recently superseded (Ireland, the Netherlands and Finland; see table 7 for these countries).

3. Deducting the incremental impact of discretionary revenue measures excluding one-off revenue measures to arrive at the absolute change in net expenditure (after discretionary revenue measures) (line 10 in Table 6).

$$\Delta NPE_t^* = \Delta NPE_t - \Delta DRM_t + \Delta Oneoff_t^R$$

The deduction of discretionary revenue measures works in two directions: measures that increase revenue have a dampening effect on net expenditure, while measures that lead to decreased revenue increase net expenditure. The calculation also excludes discretionary measures that can be qualified as one-off, as the latter have only a transitory budgetary effect and hence do not lead to a sustained change in the budgetary position. Finally, discretionary revenue measures only refer to revenue measures that are not compensated by EU grants.

4. Calculating the growth rate of net expenditure by comparing the change with the starting level of net expenditure (before discretionary revenue measures) in t-1 (line 11 of Table 6).

$$growth\ rate\ (NPE_t^*) = \frac{\Delta NPE_t^*}{NPE_{t-1}} * 100$$

NPE_t	Net nationally financed primary expenditure (before discretionary revenue measures)
ΔNPE_t^*	Absolute change in net nationally financed primary expenditure (after discretionary revenue measures)
E_t	General government total expenditure
I_t	Interest expenditure
U_t	Cyclical elements of unemployment benefit expenditure
$E_t^{EU\ funded}$	Expenditure on programmes of the Union fully matched by revenue from Union funds
$E_t^{nat.\ co\ financed}$	National co-financing of EU programmes
ΔDRM_t	Discretionary revenue measures (incremental impact, excluding revenue measures compensated by EU grants)
$Oneoff_t$	One-off measures (revenue or expenditure, indicated by superscript <i>R</i> or <i>E</i> respectively, impact in levels)

The annual growth rates of net expenditure calculated this way are then compared to the recommended growth rates of net expenditure (Line 12), as per the Council recommendation. The difference between these two growth rates is multiplied by the level of the previous year's net expenditure aggregate before the annual incremental impact of DRMs is taken into account (Line 7), thus expressing the annual deviation in national currency (Line 13). The cumulative deviation (Line 14) is derived by adding annual

(⁸) A typical example would be a reclassification of an institutional unit inside (or outside) general government. A reclassification inside (outside) general government in a given year would typically imply a sudden increase (decrease) in government expenditure in this year. Since this is merely a statistical artefact resulting from broadening (narrowing) the government perimeter in that year, this should therefore not be seen as resulting from more (less) dynamic government expenditures.

deviations in national currency. A positive (negative) deviation indicates that net expenditure is above (below) the recommended maximum net expenditure path. The annual deviation (Line 13) is divided by the nominal GDP level (Line 17). The reporting of the balances in terms of percentage of nominal GDP follows the provision of the underlying legislation.

The cumulated deviation in national currency (Line 14) is equal to the previous year's cumulated deviation plus the current year's annual deviation (Line 13). The cumulated balance (Line 16) is then equal to the cumulated deviation (Line 14) divided by the level of nominal GDP of the last year (Line 17). This methodology ensures the additivity of the annual deviations in national currency⁽⁹⁾. Deviations from the recommended maximum annual and cumulative growth rates of net expenditure are recorded in annual and cumulated terms since the base year of the relevant recommendation. Positive deviations are compared to the thresholds of 0.3% of GDP in annual terms and 0.6% of GDP in cumulated terms in line with Article 2(2) of the amended Regulation (EC) No 1467/97.

The observed deviations (i.e. those that are based on outturn data) presented in Table 6, correspond to the 'control account', as described in Article 22 of Regulation 2024/1263. The control account keeps track of cumulative upward and downward deviations of observed net expenditure from the net expenditure path as set by the Council, based on outturn data. In addition, Table 6 also presents the projected deviations implied by the Commission forecast.

For Member States for which the national escape clause is activated by the Council, the Commission also calculates an augmented control account. It identifies all deviations from the recommended net expenditure path but only registers as debits those deviations that exceed the flexibility under the national escape clause. For these Member States, the Commission applies a two-step approach in its fiscal assessments⁽¹⁰⁾:

1. In a first step, the deviations from the recommended maximum net expenditure path are calculated as presented above.
2. In case of an upward deviation from the recommended net expenditure path, in a second step, the Commission examines whether this deviation is allowed under the conditions of the national escape clause for defence. The flexibility under the national escape clause allows deviations from the recommended maximum growth of net expenditure corresponding to the increase in defence expenditure⁽¹¹⁾ compared to the reference year, up to 1.5% of GDP over the period 2025 to 2028. Upward deviations

⁽⁹⁾ Small differences could emerge between the sum of the annual balances and the cumulated balance (expressed in % GDP) of the control account due to GDP developments (leading to changes in the denominator).

⁽¹⁰⁾ The steps described here are presented for those Member States which under the current recommendation benefit from the national escape clause (panel B of Table 6) and for those Member States that have also benefitted from the national escape clause under their previous recommendation (panel B of Table 7).

⁽¹¹⁾ The defence spending relevant to the assessment of compliance is the nationally financed defence expenditure as defined in the classification of the functions of government (COFOG02).

from the recommended expenditure path beyond what the national escape clause allows are registered as debits⁽¹²⁾.

For Member States that benefit from flexibility under the national escape clause and that observe positive deviations in their annual or cumulated balances of the control account or in the projected balances going forward, panel B of Table 6 (Defence expenditure and the national escape clause) present the cumulated balance after flexibility. The observed deviations after flexibility (i.e. those that are based on outturn data) correspond to the 'augmented control account'. Panel B of Table 6 also presents the projected deviations after flexibility implied by the Commission forecast⁽¹³⁾.

As explained above, for Member States where the recommended maximum net expenditure path has recently been superseded (or is projected to be superseded) by a new Council recommendation, these fiscal statistical tables include two Tables assessing compliance. Table 6 presents the deviations against the maximum net expenditure path as set by the most recent Council recommendation and is therefore mainly forward looking. Table 7 presents an *ex post* assessment of the deviations against the previous recommendation, and is therefore entirely backward looking. For simplicity, Table 2 only shows the most recent Council recommendation.

Box 2 Derivation of the indicator of the fiscal stance

Traditionally, the fiscal stance is defined as a measure of the annual change in the underlying budgetary position of the general government. It may serve to assess the impact of fiscal policy on an economy's aggregate demand, as well as the speed at which the underlying budgetary position converges towards budgetary targets. Using the same indicator to gauge two different concepts was appropriate under the assumption that government expenditure was funded by national revenue sources and debt-financing, without large external transfers. However, in the presence of sizeable transfers from the EU budget (such as those from the Recovery and Resilience Facility or other EU grants), conventional indicators do not fully capture the additional fiscal impulse provided by the EU budget, as the related expenditure is offset by matching revenue from the EU.

The fiscal stance reported in Table 1 for each Member State aims to assess the economic impulse stemming from fiscal policies, both those that are nationally financed and those that are financed by the EU budget. It measures the change in general government primary expenditure, net of the incremental impact of discretionary revenue measures, excluding cyclical unemployment expenditure, but including the change in expenditure financed by Recovery and Resilience Facility grants and other EU funds, relative to the medium-term (10-year) average potential GDP growth rate, in nominal terms. A negative (positive) sign

(12) In the augmented control account only the accumulated deviations matter and are compared to the threshold of 0.6% of GDP.

(13) Panel B of Table 6 presents calculations related to the national escape clause vis-à-vis the current recommendation while panel B of Table 7 for Finland vis-à-vis the previous recommendation.

indicates an excess (shortfall) of primary expenditure growth over medium-term potential GDP growth, which corresponds to an expansionary (contractionary) fiscal stance.

$$Fiscal\ Stance_t = \frac{(1 + Pot_t) \cdot (1 + \pi_t) \cdot NE_{t-1} - (NE_t - \Delta DRM_t + \Delta Oneoff_t^R)}{GDP_t}$$

Where ' Pot_t ' is the medium-term (10-year) average potential GDP growth rate, ' π_t ' is the GDP deflator, and $NE_t = E_t - I_t - U_t - Oneoff_t^E$, in a given year ' t '.

The expenditure aggregate ' NE_t ' comprises primary expenditure (total expenditure ' E_t ' less interest expenditure ' I_t '), net of cyclical unemployment benefits ' U_t ' and one-off expenditure ' $Oneoff_t^E$ ', in a given year ' t '. In turn, ' ΔDRM_t ' and $\Delta Oneoff_t^R$ stand for the incremental budgetary impact of discretionary revenue measures and one-off revenue measures revenue, in a given year ' t '.

Box 3 Statistical recording of Recovery and Resilience Facility-related flows

Eurostat has issued guidance on the statistical recording of flows related to the Recovery and Resilience Facility (RRF).⁽¹⁴⁾ The following fundamental principles guide the statistical recording of RRF-related flows:

- **RRF grants are recorded by matching the time of recording of revenue from the EU with the time of recording of expenditure financed by these grants.** This is irrespective of the timing of disbursements or pre-financing. This approach is by analogy to the recording of the traditional EU-fund related flows and it is often referred to as the '*principle of neutrality of EU flows*'. It ensures that timing differences - leads or lags - between disbursements and concrete spending do not have an effect on the government balance. This principle is well established, including in the ESA 2010 Regulation.
- **The government sector is the counterpart of the RRF grants.** While some RRF grants may ultimately be channelled to non-governmental entities in the form of subsidies and/or transfers, the RRF Regulation establishes that the financing applies at the level of payments from the European Commission to the Member States as beneficiaries, irrespective of the further use of the RRF funds. This is somewhat different from the statistical recording of other EU fund-related flows, where the beneficiary, for national accounts purposes, can be either the government or a non-governmental entity.
- **Loans extended by the RRF to a Member State add to its government's debt.** At the same time, borrowing taken out by the European Commission to finance RRF grants is considered as EU debt and, therefore, it is not attributed to the Member

⁽¹⁴⁾ '[Guidance note on the statistical recording of the Recovery and Resilience Facility](#)', Eurostat, September 2021.

States.

In the Fiscal Statistical Tables, these fundamental principles underlie the statistical reporting of RRF-related flows as presented in Table 1 (Key macroeconomic and fiscal figures, as far as the fiscal stance is concerned), Table 4 (General government budgetary position), Table 6 (Net expenditure, annual and cumulated deviations vis-à-vis the recommendation)⁽¹⁵⁾, Table 7 (Recovery and Resilience Facility – Grants), and, where applicable, also in Table 8 (Recovery and Resilience Facility – Loans).

Recent RRP revisions may have led to changes in the measures funded by RRF grants and loans. Existing measures may have changed from loan to grant funding (or the other way around), new measures may have been added for grant or loan funding, while others may have been removed. In several cases, these changes also apply to expenditures that already took place in previous years. For the retroactively introduced expenditure funded from RRF grants, the corresponding revenue from the EU is recorded as a one-off revenue at the time of Council adoption of implementing decisions approving RRP amendments (i.e. in 2025 or 2026). On the other hand, for expenditure previously funded by RRF grants, which is retroactively removed from the RRP, a one-off expenditure is recorded at the time of the Council adoption of the implementing decision.

⁽¹⁵⁾ Including in the additional Table 7 for Ireland, the Netherlands and Finland, on deviations of net expenditure vis-à-vis the previous recommendation.

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1. BELGIUM

Table 1.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	1.0	1.1	0.7	na.	0.9
2	HCP	% change	3.0	1.9	3.4	na.	2.6
3	General government balance	% GDP	-5.2	-4.9	-5.2	na.	-5.4
4	Primary balance	% GDP	-2.9	-2.3	-2.7	na.	-2.7
5	General government gross debt	% GDP	107.9	110.3	110.5	na.	112.8
6=7+8	Fiscal stance*	% GDP	0.3	na.	0.8	na.	0.6
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	0.3	na.	0.9	na.	0.4
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	-0.1	na.	0.2

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 1.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	3.6%	2.5%		2.5%	
2	Cumulated net expenditure	% change	3.6%	6.1%		8.8%	
3	Annual net expenditure	% change	3.7%	2.0%	2.0%	na.	2.9%
4	Cumulated net expenditure	% change	3.7%	5.9%	5.8%	na.	8.8%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 1.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	1.0	1.1	0.7	n.a.	0.9
2	Private consumption	% change	1.7	1.2	0.6	na.	1.1
3	Government consumption	% change	1.6	1.1	0.6	na.	0.1
4	Gross fixed capital formation	% change	0.1	2.8	1.1	na.	1.6
5	Exports of goods and services	% change	-0.3	0.6	0.6	na.	1.9
6	Imports of goods and services	% change	0.1	1.2	0.7	na.	1.9
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.3	1.6	0.8	na.	1.0
8	- Change in inventories	pps	0.0	0.0	0.0	na.	0.0
9	- Net exports	pps	-0.3	-0.4	-0.1	na.	0.0
10	Output gap	% pot GDP	-0.6	-0.5	-1.3	na.	-1.6
11	Employment	% change	0.4	0.5	0.6	na.	0.7
12	Unemployment rate	%	6.2	6.5	6.6	na.	6.5
13	Labour productivity	% change	0.6	0.6	0.0	na.	0.2
14	HCP	% change	3.0	1.9	3.4	na.	2.6
15	GDP deflator	% change	2.6	2.2	2.2	na.	2.1
16	Compensation of employees per head	% change	3.3	2.3	2.4	na.	2.2
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-2.4	na.	-2.8	na.	-2.7

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 1.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	49.0	49.4	49.2	na.	49.0
	<i>of which:</i>					
2	- Taxes on production and imports	11.8	11.7	11.8	na.	11.8
3	- Current taxes on income, wealth, etc.	16.5	16.7	16.6	na.	16.7
4	- Social contributions	15.2	15.1	15.3	na.	15.3
5	- Other current revenue	4.9	5.1	4.8	na.	4.7
6	- Capital taxes	0.7	0.7	0.6	na.	0.6
7	- Other capital revenue	0.0	0.2	0.0	na.	-0.1
8	p.m. One-off revenue (excluding EU funded)	0.1	0.10	0.05	na.	0.0
9=sum(10-18)	Expenditure	54.2	54.4	54.4	na.	54.4
	<i>of which:</i>					
10	- Compensation of employees	12.5	12.4	12.4	na.	12.3
11	- Intermediate consumption	4.3	4.4	4.4	na.	4.4
12	- Interest expenditure	2.2	2.6	2.4	na.	2.7
13	- Social benefits other than Social transfers in kind	17.7	17.4	17.5	na.	17.4
14	- Social transfers in kind via market producers	8.0	8.1	8.0	na.	8.0
15	- Subsidies	3.5	3.3	3.4	na.	3.4
16	- Other current expenditure	1.9	2.1	2.1	na.	2.2
17	- Gross fixed capital formation	3.1	3.3	3.3	na.	3.3
18	- Other capital expenditure	1.0	0.9	0.9	na.	0.8
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.4	1.6	1.6	na.	1.8
21	p.m. Defence investment - nationally financed	0.4	0.5	0.4	na.	0.5
22=1-9	General government balance	-5.2	-4.9	-5.2	na.	-5.4
23=22+12	Primary balance	-2.9	-2.3	-2.7	na.	-2.7
24	Cyclically adjusted balance	-4.8	na.	-4.4	na.	-4.4
25=24-8+19	Structural balance	-4.9	-4.7	-4.4	na.	-4.4
26=25+12	Structural primary balance	-2.6	-2.1	-2.0	na.	-1.7

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 1.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	107.9	110.3	110.5	na.	112.8
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	3.9	2.4	2.6	na.	2.3
3	Primary balance	2.9	2.3	2.7	na.	2.7
4=5+6+7	'Snow-ball' effect	-1.3	-0.9	-0.6	na.	-0.6
	of which:					
5	- Interest expenditure	2.2	2.6	2.4	na.	2.7
6	- Real growth effect	-1.0	-1.2	-0.7	na.	-1.0
7	- Inflation effect	-2.6	-2.3	-2.3	na.	-2.3
8	Stock-flow adjustment	2.3	1.0	0.5	na.	0.3

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 1.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	335.1	348.0	359.3	370.6
2	Interest expenditure	bn EUR	13.5	14.3	16.1	18.4
3	Cyclical unemployment expenditure	bn EUR	-0.07	0.5	1.0	0.8
4	Expenditure funded by transfers from the EU	bn EUR	1.6	1.5	2.1	1.0
5	National co-financing of EU programmes	bn EUR	0.6	0.5	0.6	0.6
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.1	0.1	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	319.4	331.1	339.4	349.8
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		11.6	8.3	10.3
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		-0.2	1.8	0.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		11.9	6.5	9.9
11	Outturn / forecast net expenditure	% change		3.7%	2.0%	2.9%
12	Recommended maximum net expenditure	% change		3.6%	2.5%	2.5%
13=(11-12) x 7/(1-1)	Annual deviation *	bn EUR		0.4	-1.8	1.4
14	Cumulated deviation *	bn EUR		0.4	-1.4	0.0
15=13/17	Annual balance *	% GDP		0.1	-0.3	0.2
16=14/17	Cumulated balance *	% GDP		0.1	-0.2	0.0
17	p.m. Nominal GDP	bn EUR	619.9	642.0	660.7	681.2

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level**	2025	2026	2027
				Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	0.9	1.4	1.6	1.8
2	Flexibility from increases in defence expenditure	% GDP		0.5	0.7	1.0
3	Cumulated balance after flexibility*	% GDP		-0.5	-0.9	-1.0

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 1.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.1	0.1	0.1	0.1	0.1	0.2
2	Cash disbursements of RRF grants from EU	na.	0.2	0.0	0.0	0.1	0.2	0.3
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.1	0.0	0.1
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.1
5	Capital transfers	0.0	0.0	0.1	0.0	0.0	0.0	0.1
6=4+5	Total capital expenditure	0.0	0.0	0.1	0.1	0.1	0.1	0.2
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

2. BULGARIA

Table 2.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	3.1	2.6	2.5	na.	2.2
2	HCP	% change	3.5	4.3	4.2	na.	2.6
3	General government balance	% GDP	-3.5	na.	-4.1	na.	-4.3
4	Primary balance	% GDP	-2.7	0.0	-2.9	na.	-3.0
5	General government gross debt	% GDP	29.9	na.	32.3	na.	35.5
6 = 7 + 8	Fiscal stance*	% GDP	-2.3	na.	-1.0	na.	1.6
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-0.7	na.	-0.3	na.	0.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-1.6	na.	-0.8	na.	1.3

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 2.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	6.2%	4.9%		4.4%	
2	Cumulated net expenditure	% change	6.2%	11.4%		16.3%	
3	Annual net expenditure	% change	12.3%	na.	5.5%	na.	4.1%
4	Cumulated net expenditure	% change	12.3%	6.2%	18.5%	na.	23.4%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 2.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	3.1	2.6	2.5	na.	2.2
2	Private consumption	% change	7.8	4.2	2.4	na.	2.2
3	Government consumption	% change	7.0	1.4	2.9	na.	2.3
4	Gross fixed capital formation	% change	11.4	3.3	2.1	na.	0.4
5	Exports of goods and services	% change	-2.1	2.9	2.8	na.	3.1
6	Imports of goods and services	% change	5.9	4.5	2.6	na.	2.4
	Contributions to real GDP growth						
7	- Final domestic demand	pps	8.0	3.4	2.4	na.	1.9
8	- Change in inventories	pps	-0.5	0.0	0.0	na.	0.0
9	- Net exports	pps	-4.4	-0.9	0.1	na.	0.3
10	Output gap	% pot GDP	0.4	0.2	0.0	na.	-0.6
11	Employment	% change	2.2	0.6	0.3	na.	0.2
12	Unemployment rate	%	3.5	3.4	3.7	na.	3.9
13	Labour productivity	% change	0.9	2.0	2.2	na.	2.0
14	HCP	% change	3.5	4.3	4.2	na.	2.6
15	GDP deflator	% change	7.4	5.2	1.9	na.	2.2
16	Compensation of employees per head	% change	10.4	8.0	5.7	na.	4.3
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-1.5	na.	-2.1	na.	-3.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 2.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	38.1	na.	39.4	na.	38.2
	<i>of which:</i>					
2	- Taxes on production and imports	14.4	na.	14.7	na.	14.7
3	- Current taxes on income, wealth, etc.	6.5	na.	6.8	na.	6.7
4	- Social contributions	9.2	na.	9.6	na.	9.9
5	- Other current revenue	5.3	na.	4.7	na.	4.4
6	- Capital taxes	0.3	na.	0.3	na.	0.3
7	- Other capital revenue	2.5	na.	3.2	na.	2.1
8	p.m. One-off revenue (excluding EU funded)	0.5	na.	0.0	na.	0.0
9=sum(10-18)	Expenditure	41.7	na.	43.5	na.	42.5
	<i>of which:</i>					
10	- Compensation of employees	12.4	na.	13.1	na.	13.2
11	- Intermediate consumption	4.8	na.	4.7	na.	4.6
12	- Interest expenditure	0.8	na.	1.2	na.	1.3
13	- Social benefits other than Social transfers in kind	12.9	na.	13.6	na.	13.9
14	- Social transfers in kind via market producers	2.4	na.	2.4	na.	2.3
15	- Subsidies	2.0	na.	2.0	na.	1.9
16	- Other current expenditure	1.2	na.	1.4	na.	1.0
17	- Gross fixed capital formation	4.5	na.	4.4	na.	4.0
18	- Other capital expenditure	0.7	na.	0.9	na.	0.4
19	p.m. One-off expenditure (excluding EU funded)	0.0	na.	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.9	na.	1.9	na.	2.2
21	p.m. Defence investment - nationally financed	0.5	na.	0.4	na.	0.7
22=1-9	General government balance	-3.5	na.	-4.1	na.	-4.3
23=22+12	Primary balance	-2.7	na.	-2.9	na.	-3.0
24	Cyclically adjusted balance	-3.7	na.	-4.1	na.	-4.1
25=24-8+19	Structural balance	-4.1	na.	-4.1	na.	-4.1
26=25+12	Structural primary balance	-3.3	na.	-2.9	na.	-2.9

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 2.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	29.9	n.a.	32.3	n.a.	35.5
2=3+4+8	Change in the ratio (pps. of GDP)	6.0	n.a.	2.5	n.a.	3.2
	Contributions*					
3	Primary balance	2.7	0.0	2.9	n.a.	3.0
4=5+6+7	'Snow-ball' effect	-1.5	n.a.	-0.1	n.a.	-0.1
	of which:					
5	- Interest expenditure	0.8	n.a.	1.2	n.a.	1.3
6	- Real growth effect	-0.7	n.a.	-0.7	n.a.	-0.7
7	- Inflation effect	-1.6	n.a.	-0.6	n.a.	-0.7
8	Stock-flow adjustment	4.8	n.a.	-0.4	n.a.	0.2

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 2.6: **Assessment of compliance****A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation**

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	41.1	48.4	52.8	53.8
2	Interest expenditure	bn EUR	0.5	1.0	1.4	1.6
3	Cyclical unemployment expenditure	bn EUR	0.0	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	0.7	2.6	3.7	2.2
5	National co-financing of EU programmes	bn EUR	0.2	0.3	0.4	0.5
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.5	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	39.0	44.5	47.3	49.4
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		5.4	2.8	2.1
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		0.6	0.3	0.2
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		4.8	2.5	2.0
11	Outturn / forecast net expenditure	% change		12.3%	5.5%	4.1%
12	Recommended maximum net expenditure	% change		6.2%	4.9%	4.4%
13=(11-12) x 7(t-1)	Annual deviation *	bn EUR		2.4	0.3	-0.1
14	Cumulated deviation *	bn EUR		2.4	2.7	2.5
15=13/17	Annual balance*	% GDP		2.1	0.2	-0.1
16=14/17	Cumulated balance*	% GDP		2.1	2.2	2.0
17	p.m. Nominal GDP	bn EUR	104.8	116.0	121.2	126.5

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level**	2025	2026	2027
			Outturn	COM	COM	
1	Total defence expenditure (nationally financed)	% GDP	1.3	1.9	1.9	2.2
2	Flexibility from increases in defence expenditure	% GDP		0.6	0.6	0.9
3	Cumulated balance after flexibility*	% GDP		1.4	1.6	1.1

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2024 as % of GDP

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 2.7: **RRF – Grants**

	2020	2021	2022	2023	2024	2025	2026	
Revenue from RRF grants (% of GDP)								
1	RRF grants as included in the revenue projections	n.a.	n.a.	0.0	0.1	0.4	1.3	n.a.
2	Cash disbursements of RRF grants from EU	n.a.	n.a.	1.6	0.0	0.0	1.6	n.a.
Expenditure financed by RRF grants (% of GDP)								
3	Total current expenditure	n.a.	n.a.	0.0	0.0	0.1	0.2	n.a.
4	Gross fixed capital formation	n.a.	n.a.	0.0	0.0	0.2	0.7	n.a.
5	Capital transfers	n.a.	n.a.	0.0	0.0	0.1	0.4	n.a.
6=4+5	Total capital expenditure	n.a.	n.a.	0.0	0.1	0.3	1.2	n.a.
Other costs financed by RRF grants (% of GDP)								
7	Reduction in tax revenue	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
8	Other costs with impact on revenue	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
9	Financial transactions	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Source: Annual Progress Report

3. CZECHIA

Table 3.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	2.6	2.1	1.8	na.	2.4
2	HCP	% change	2.3	2.2	2.7	na.	2.8
3	General government balance	% GDP	-2.1	-2.6	-2.8	na.	-2.9
4	Primary balance	% GDP	-0.8	-1.2	-1.5	na.	-1.6
5	General government gross debt	% GDP	44.3	45.6	45.8	na.	47.2
6=7+8	Fiscal stance*	% GDP	-0.1	na.	-0.7	na.	0.6
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	0.2	na.	-0.7	na.	0.0
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.3	na.	0.0	na.	0.6

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 3.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	4.5%	2.5%		2.6%	
2	Cumulated net expenditure	% change	10.1%	12.9%		15.8%	
3	Annual net expenditure	% change	4.9%	5.5%	6.4%	na.	4.3%
4	Cumulated net expenditure	% change	6.0%	13.7%	12.7%	na.	17.5%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 3.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	2.6	2.1	1.8	na.	2.4
2	Private consumption	% change	3.0	3.0	2.9	na.	2.7
3	Government consumption	% change	2.1	1.7	1.4	na.	2.1
4	Gross fixed capital formation	% change	2.4	3.6	3.1	na.	2.6
5	Exports of goods and services	% change	3.9	3.0	2.1	na.	2.4
6	Imports of goods and services	% change	5.0	4.5	3.0	na.	2.6
	Contributions to real GDP growth						
7	- Final domestic demand	pps	2.5	2.7	2.5	na.	2.4
8	- Change in inventories	pps	0.6	0.2	-0.3	na.	0.0
9	- Net exports	pps	-0.4	-0.7	-0.4	na.	0.0
10	Output gap	% pot GDP	-0.5	-0.4	-0.4	na.	0.5
11	Employment	% change	1.1	0.2	0.1	na.	0.0
12	Unemployment rate	%	2.8	2.9	3.1	na.	3.2
13	Labour productivity	% change	1.5	1.9	1.7	na.	2.4
14	HCP	% change	2.3	2.2	2.7	na.	2.8
15	GDP deflator	% change	3.5	2.9	2.7	na.	3.1
16	Compensation of employees per head	% change	6.5	6.9	5.4	na.	4.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	3.4	na.	2.0	na.	2.1

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 3.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	41.0	40.3	40.4	n.a.	39.5
	<i>of which:</i>					
2	- Taxes on production and imports	10.8	10.4	10.8	n.a.	10.6
3	- Current taxes on income, wealth, etc.	8.6	8.0	7.8	n.a.	7.8
4	- Social contributions	15.8	16.0	16.0	n.a.	15.8
5	- Other current revenue	5.0	5.0	4.9	n.a.	4.7
6	- Capital taxes	0.0	0.0	0.0	n.a.	0.0
7	- Other capital revenue	1.0	0.9	0.9	n.a.	0.6
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	n.a.	0.0
9=sum(10-18)	Expenditure	43.2	42.9	43.2	n.a.	42.4
	<i>of which:</i>					
10	- Compensation of employees	9.7	10.0	10.0	n.a.	10.0
11	- Intermediate consumption	5.8	5.6	5.6	n.a.	5.5
12	- Interest expenditure	1.3	1.4	1.3	n.a.	1.3
13	- Social benefits other than Social transfers in kind	12.9	12.9	12.9	n.a.	12.7
14	- Social transfers in kind via market producers	3.5	3.4	3.5	n.a.	3.4
15	- Subsidies	2.0	2.0	2.0	n.a.	2.0
16	- Other current expenditure	2.3	2.2	2.2	n.a.	2.2
17	- Gross fixed capital formation	5.2	5.0	5.0	n.a.	4.7
18	- Other capital expenditure	0.6	0.4	0.5	n.a.	0.5
19	p.m. One-off expenditure (excluding EU funded)	0.1	0.1	0.0	n.a.	0.0
20	p.m. Total defence expenditure - nationally financed	1.2	1.5	1.2	n.a.	1.3
21	p.m. Defence investment - nationally financed	0.3	0.5	0.4	n.a.	0.5
22=1-9	General government balance	-2.1	-2.6	-2.8	n.a.	-2.9
23=22+12	Primary balance	-0.8	-1.2	-1.5	n.a.	-1.6
24	Cyclically adjusted balance	-1.9	n.a.	-2.6	n.a.	-3.1
25=24-8+19	Structural balance	-1.8	-2.4	-2.6	n.a.	-3.1
26=25+12	Structural primary balance	-0.5	-1.0	-1.3	n.a.	-1.8

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 3.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	44.3	45.6	45.8	n.a.	47.2
2=3+4+8	Change in the ratio (pps. of GDP)	1.0	1.4	1.6	n.a.	1.3
	Contributions*					
3	Primary balance	0.8	1.2	1.5	n.a.	1.6
4=5+6+7	'Snow-ball' effect	-1.2	-0.7	-0.6	n.a.	-1.1
	<i>of which:</i>					
5	- Interest expenditure	1.3	1.4	1.3	n.a.	1.3
6	- Real growth effect	-1.1	-0.9	-0.8	n.a.	-1.1
7	- Inflation effect	-1.4	-1.2	-1.1	n.a.	-1.3
8	Stock-flow adjustment	1.3	0.9	0.7	n.a.	0.8

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 3.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn CZK	3369.3	3481.0	3696.0	3862.3	4000.5
2	Interest expenditure	bn CZK	98.5	107.3	111.5	116.5	123.0
3	Cyclical unemployment expenditure	bn CZK	0.1	0.1	1.0	2.1	2.1
4	Expenditure funded by transfers from the EU	bn CZK	81.4	79.1	105.1	109.0	60.0
5	National co-financing of EU programmes	bn CZK	40.7	38.0	34.7	27.3	35.7
6	One-off expenditure (levels, excl. EU funded)	bn CZK	0.0	0.0	10.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn CZK	3148.6	3256.4	3433.7	3607.4	3779.8
7b	p.m. Correction for breaks in time series	bn CZK		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn CZK		107.8	177.3	173.7	172.3
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn CZK		76.6	17.2	-44.3	18.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn CZK		31.2	160.1	218.0	153.8
11	Outturn / forecast net expenditure	% change		1.0%	4.9%	6.4%	4.3%
12	Recommended maximum net expenditure*	% change		5.3%	4.5%	2.5%	2.6%
13=(11-12) x 7/(t-1)	Annual deviation **	bn CZK		-135.6	13.5	132.2	60.0
14	Cumulated deviation **	bn CZK		-135.6	-122.1	10.1	70.1
15=13/17	Annual balance**	% GDP		-1.7	0.2	1.5	0.6
16=14/17	Cumulated balance**	% GDP		-1.7	-1.4	0.1	0.7
17	p.m. Nominal GDP	bn CZK	7659.7	8058.2	8556.5	8941.6	9439.9

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
			Outturn	Outturn	COM	COM	
1	Total defence expenditure (nationally financed)	% GDP	1.0	1.3	1.2	1.2	1.3
2	Flexibility from increases in defence expenditure	% GDP		na.	0.3	0.3	0.3
3	Cumulated balance after flexibility**	% GDP		na.	-1.7	-0.2	0.5

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 3.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RF grants as included in the revenue projections	na.	0.1	0.3	0.4	0.4	0.6
2	Cash disbursements of RRF grants from EU	na.	0.4	0.0	0.3	0.7	0.7
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.1	0.1	0.1	0.2
4	Gross fixed capital formation	0.1	0.1	0.1	0.1	0.2	0.4
5	Capital transfers	0.0	0.0	0.1	0.1	0.1	0.0
6=4+5	Total capital expenditure	0.1	0.1	0.2	0.2	0.2	0.4
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

Table 3.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	0.0	0.0	0.0	0.1	0.0	0.0
2	Repayments of RRF loans to EU	na.	0.0	0.0	0.0	0.0	0.0	0.0
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

4. DENMARK

Table 4.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	2.9	2.0	1.9	na.	1.8
2	HCP	% change	1.8	1.1	1.8	na.	1.9
3	General government balance	% GDP	2.9	0.5	0.9	na.	0.5
4	Primary balance	% GDP	3.7	1.3	1.7	0.7	1.3
5	General government gross debt	% GDP	27.9	27.6	27.0	na.	26.2
6=7+8	Fiscal stance*	% GDP	-1.6	na.	-1.6	na.	-0.1
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	-1.5	na.	-1.5	na.	-0.1
8	- EU-financed expenditure (RFI grants and other EU funds)	% GDP	0.0	na.	-0.1	na.	0.0

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 4.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	5.0%	5.7%		3.8%	
2	Cumulated net expenditure	% change	12.6%	18.9%		23.5%	
3	Annual net expenditure	% change	7.3%	7.9%	6.7%	na.	4.5%
4	Cumulated net expenditure	% change	10.9%	19.7%	18.3%	na.	23.6%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 4.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	2.9	2.0	1.9	n.a.	1.8
2	Private consumption	% change	2.3	2.1	1.9	na.	2.1
3	Government consumption	% change	1.5	5.5	2.5	na.	1.4
4	Gross fixed capital formation	% change	-3.5	5.8	2.2	na.	3.0
5	Exports of goods and services	% change	3.0	3.1	2.6	na.	2.5
6	Imports of goods and services	% change	-0.4	6.1	3.0	na.	3.1
	Contributions to real GDP growth						
7	- Final domestic demand	pps	0.5	3.6	1.9	na.	1.9
8	- Change in inventories	pps	0.0	-0.1	0.0	na.	0.0
9	- Net exports	pps	2.4	-1.5	0.0	na.	-0.1
10	Output gap	% pot GDP	-1.7	0.9	-1.7	na.	-1.9
11	Employment	% change	1.2	0.6	0.2	na.	0.5
12	Unemployment rate*	%	6.4	2.8	6.5	na.	6.5
13	Labour productivity	% change	1.7	1.3	1.7	na.	1.2
14	HCP	% change	1.8	1.1	1.8	na.	1.9
15	GDP deflator	% change	1.7	2.2	1.3	na.	2.2
16	Compensation of employees per head	% change	3.3	3.3	3.3	na.	3.2
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	12.1	na.	11.0	na.	10.7

* In APR column, national register-based unemployment rate.

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 4.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	50.9	49.6	50.3	na.	50.1
	<i>of which:</i>					
2	- Taxes on production and imports	13.7	13.2	13.7	na.	13.8
3	- Current taxes on income, wealth, etc.	30.8	30.3	30.2	na.	29.9
4	- Social contributions	0.7	0.7	0.7	na.	0.7
5	- Other current revenue	5.7	5.7	5.7	na.	5.7
6	- Capital taxes	0.3	0.2	0.3	na.	0.3
7	- Other capital revenue	-0.2	-0.4	-0.2	na.	-0.2
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	48.0	49.1	49.4	na.	49.6
	<i>of which:</i>					
10	- Compensation of employees	14.4	14.3	14.8	na.	14.8
11	- Intermediate consumption	8.5	9.7	8.9	na.	9.0
12	- Interest expenditure	0.8	0.7	0.8	na.	0.8
13	- Social benefits other than Social transfers in kind	14.3	14.6	14.6	na.	14.6
14	- Social transfers in kind via market producers	1.3	1.2	1.3	na.	1.3
15	- Subsidies	1.2	1.4	1.2	na.	1.2
16	- Other current expenditure	3.0	2.8	3.0	na.	3.0
17	- Gross fixed capital formation	3.4	3.6	3.8	na.	3.9
18	- Other capital expenditure	1.1	0.9	1.2	na.	1.2
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.2	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	2.2	na.	2.6	na.	2.8
21	p.m. Defence investment - nationally financed	0.3	na.	0.5	na.	0.6
22=1-9	General government balance	2.9	0.5	0.9	na.	0.5
23=22+12	Primary balance	3.7	1.3	1.7	0.7	1.3
24	Cyclically adjusted balance	3.9	na.	2.0	na.	1.6
25=24-8+19	Structural balance*	3.9	-0.3	2.0	na.	1.6
26=25+12	Structural primary balance*	4.7	0.4	2.7	na.	2.4

* In APR column, calculated according to national definition.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 4.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	27.9	27.6	27.0	na.	26.2
2=3+4+8	Change in the ratio (pps. of GDP)	-2.6	-0.3	-0.9	na.	-0.8
	Contributions*					
3	Primary balance	-3.7	-1.3	-1.7	-0.7	-1.3
4=5+6+7	'Snow-ball' effect	-0.5	-0.4	-0.1	na.	-0.3
	of which:					
5	- Interest expenditure	0.8	0.7	0.8	na.	0.8
6	- Real growth effect	-0.9	-0.5	-0.5	na.	-0.5
7	- Inflation effect	-0.5	-0.6	-0.3	na.	-0.6
8	Stock-flow adjustment	1.6	1.4	0.9	na.	0.8

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 4.6: Assessment of compliance

A Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation							
	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn DKK	1321.4	1385.3	1469.9	1562.2	1631.7
2	Interest expenditure	bn DKK	19.0	22.9	24.7	25.0	25.7
3	Cyclical unemployment expenditure	bn DKK	2.3	9.5	11.7	13.2	14.3
4	Expenditure funded by transfers from the EU	bn DKK	5.8	3.3	4.4	8.0	8.7
5	National co-financing of EU programmes	bn DKK	0.5	0.2	0.1	0.2	0.2
6	One-off expenditure (levels, excl. EU funded)	bn DKK	5.3	18.3	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn DKK	1288.5	1331.0	1429.0	1515.8	1582.8
7b	p.m. Correction for breaks in time series	bn DKK		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn DKK		42.5	98.0	86.8	67.0
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn DKK		-0.4	0.3	-8.9	-0.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn DKK		42.9	97.8	95.7	67.5
11	Outturn / forecast net expenditure	% change		3.3%	7.3%	6.7%	4.5%
12	Recommended maximum net expenditure*	% change		7.2%	5.0%	5.7%	3.8%
13=(11-12) x 7(t-1)	Annual deviation **	bn DKK		-49.9	31.2	14.2	9.9
14	Cumulated deviation **	bn DKK		-49.9	-18.6	-4.4	5.5
15=13/17	Annual balance**	% GDP		-1.7	1.0	0.4	0.3
16=14/17	Cumulated balance**	% GDP		-1.7	-0.6	-0.1	0.2
17	p.m. Nominal GDP	bn DKK	2787.9	2926.9	3062.8	3161.6	3288.8

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	1.2	1.8	2.2	2.6	2.8
2	Flexibility from increases in defence expenditure	% GDP		na.	1.0	1.4	1.5
3	Cumulated balance after flexibility**	% GDP		na.	-1.6	-1.5	-1.3

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 4.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.1	0.0	0.1	0.1	0.0	0.1
2	Cash disbursements of RRF grants from EU	n.a.	0.1	0.0	0.1	0.1	0.0	0.1
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.1	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.1	0.1	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

5. GERMANY

Table 5.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.2	1.0	0.6	na.	0.9
2	HCP	% change	2.3	na.	2.9	na.	2.7
3	General government balance	% GDP	-2.7	-4¼	-3.7	na.	-4.1
4	Primary balance	% GDP	-1.6	-3	-2.5	na.	-2.9
5	General government gross debt	% GDP	63.5	66½	65.8	na.	68.0
6=7+8	Fiscal stance*	% GDP	-0.1	na.	-1.3	na.	-0.5
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	-0.1	na.	-1.3	na.	-0.6
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	-0.1	na.	0.1

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 5.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	4.4%	4.5%		2.3%	
2	Cumulated net expenditure	% change	4.4%	9.0%		11.5%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	3.8%	5¼	5.6%	na.	4.7%
4	Cumulated net expenditure	% change	3.8%	9¼	9.7%	na.	14.8%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 5.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.2	1.0	0.6	na.	0.9
2	Private consumption	% change	1.6	0.8	0.6	na.	0.7
3	Government consumption	% change	1.3	2.4	2.3	na.	1.5
4	Gross fixed capital formation	% change	-0.2	3.0	1.8	na.	2.4
5	Exports of goods and services	% change	-0.4	0.8	-0.1	na.	0.9
6	Imports of goods and services	% change	3.6	2.1	1.6	na.	1.6
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.1	1.5	1.2	na.	1.2
8	- Change in inventories	pps	0.7	0.0	0.0	na.	0.0
9	- Net exports	pps	-1.5	-0.5	-0.6	na.	-0.3
10	Output gap	% pot GDP	-1.7	-1.7	-1.5	na.	-1.0
11	Employment	% change	0.0	0.0	-0.1	na.	0.1
12	Unemployment rate	%	3.8	3.6	4.0	na.	3.9
13	Labour productivity	% change	0.3	1.1	0.7	na.	0.8
14	HCP	% change	2.3	na.	2.9	na.	2.7
15	GDP deflator	% change	3.0	2.5	2.5	na.	3.0
16	Compensation of employees per head	% change	5.0	3.5	3.6	na.	3.5
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	3.8	na.	2.7	na.	2.4

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 5.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	47.9	47½	48.3	n.a.	48.3
	<i>of which:</i>					
2	- Taxes on production and imports	10.3	10¼	10.2	n.a.	10.2
3	- Current taxes on income, wealth, etc.	12.8	12¾	12.8	n.a.	12.8
4	- Social contributions	18.4	18½	18.7	n.a.	18.8
5	- Other current revenue	5.8	5½	5.9	n.a.	5.9
6	- Capital taxes	0.3	¼	0.4	n.a.	0.4
7	- Other capital revenue	0.2	¼	0.2	n.a.	0.2
8	p.m. One-off revenue (excluding EU funded)	0.0	0	0.0	n.a.	0.0
9=sum(10-18)	Expenditure	50.5	51¼	52.0	n.a.	52.4
	<i>of which:</i>					
10	- Compensation of employees	8.6	8½	8.7	n.a.	8.7
11	- Intermediate consumption	6.5	6½	6.6	n.a.	6.7
12	- Interest expenditure	1.1	1¼	1.2	n.a.	1.2
13	- Social benefits other than Social transfers in kind	16.8	17	17.1	n.a.	17.1
14	- Social transfers in kind via market producers	9.3	9½	9.5	n.a.	9.5
15	- Subsidies	1.2	1¼	1.3	n.a.	1.3
16	- Other current expenditure	2.1	2¼	2.3	n.a.	2.3
17	- Gross fixed capital formation	3.3	3½	3.5	n.a.	3.7
18	- Other capital expenditure	1.7	1¼	1.8	n.a.	1.9
19	p.m. One-off expenditure (excluding EU funded)	0.0	0	0.0	n.a.	0.0
20	p.m. Total defence expenditure - nationally financed	1.5	n.a.	1.9	n.a.	2.2
21	p.m. Defence investment - nationally financed	0.3	n.a.	0.4	n.a.	0.5
22=1-9	General government balance	-2.7	-4¼	-3.7	n.a.	-4.1
23=22+12	Primary balance	-1.6	-3	-2.5	n.a.	-2.9
24	Cyclically adjusted balance	-1.8	n.a.	-2.9	n.a.	-3.5
25=24-8+19	Structural balance	-1.8	-3¼	-2.9	n.a.	-3.5
26=25+12	Structural primary balance	-0.7	-2	-1.8	n.a.	-2.3

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 5.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	63.5	66¼	65.8	n.a.	68.0
2=3+4+8	Change in the ratio (pps. of GDP)	1.3	3	2.4	n.a.	2.1
	Contributions*					
3	Primary balance	1.6	3	2.5	n.a.	2.9
4=5+6+7	'Snow-ball' effect	-0.8	-1	-0.7	n.a.	-1.3
	<i>of which:</i>					
5	- Interest expenditure	1.1	1¼	1.2	n.a.	1.2
6	- Real growth effect	-0.1	-¾	-0.4	n.a.	-0.6
7	- Inflation effect	-1.8	-1½	-1.5	n.a.	-1.9
8	Stock-flow adjustment	0.6	1	0.5	n.a.	0.5

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 5.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	2139.7	2259.3	2395.3	2507.6
2	Interest expenditure	bn EUR	45.8	49.5	53.4	57.6
3	Cyclical unemployment expenditure	bn EUR	0.4	8.1	11.5	8.8
4	Expenditure funded by transfers from the EU	bn EUR	8.5	7.8	11.9	9.0
5	National co-financing of EU programmes	bn EUR	1.7	1.6	2.0	2.7
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.1	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	2083.3	2192.3	2316.5	2429.5
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		109.0	124.2	113.1
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		29.2	0.6	4.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		79.8	123.6	108.5
11	Outturn / forecast net expenditure	% change		3.8%	5.6%	4.7%
12	Recommended maximum net expenditure	% change		4.4%	4.5%	2.3%
13=(11-12) x 7(t-1)	Annual deviation *	bn EUR		-11.8	24.9	55.2
14	Cumulated deviation *	bn EUR		-11.8	13.0	68.3
15=13/17	Annual balance*	% GDP		-0.3	0.5	1.2
16=14/17	Cumulated balance*	% GDP		-0.3	0.3	1.4
17	p.m. Nominal GDP	bn EUR	4329.0	4469.9	4606.3	4786.0

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level**	2025	2026	2027
			Outturn	COM	COM	
1	Total defence expenditure (nationally financed)	% GDP	1.1	1.5	1.9	2.2
2	Flexibility from increases in defence expenditure	% GDP		0.4	0.8	1.1
3	Cumulated balance after flexibility*	% GDP		-0.7	-0.5	0.3

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 5.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.2	0.1	0.1	0.1	0.1	0.1
2	Cash disbursements of RRF grants from EU	na.	0.1	0.0	0.1	0.3	0.0	0.2
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.1	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.1	0.1	0.1	0.1	0.1	0.1
6=4+5	Total capital expenditure	0.0	0.1	0.1	0.1	0.1	0.1	0.1
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

6. ESTONIA

Table 6.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.6	2.3	1.6	2.5	1.7
2	HCP	% change	4.8	3.8	4.4	2.5	2.9
3	General government balance	% GDP	-2.0	-4.3	-4.5	-4.9	-4.8
4	Primary balance	% GDP	-1.5	-3.7	-3.9	-4.1	-4.0
5	General government gross debt	% GDP	24.1	26.7	26.9	30.6	30.5
6 = 7 + 8	Fiscal stance*	% GDP	0.5	na.	-2.8	na.	0.3
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	1.2	na.	-3.0	na.	-0.4
8	- EU-financed expenditure (RFI grants and other EU funds)	% GDP	-0.7	na.	0.3	na.	0.7

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 6.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	7.1%	5.1%		3.6%	
2	Cumulated net expenditure	% change	9.2%	14.8%		18.9%	
3	Annual net expenditure	% change	2.0%	11.6%	12.0%	4.5%	4.5%
4	Cumulated net expenditure	% change	5.7%	17.9%	18.4%	na.	23.7%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 6.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.6	2.3	1.6	2.5	1.7
2	Private consumption	% change	-0.1	2.5	1.8	1.8	2.5
3	Government consumption	% change	2.6	9.9	2.7	0.2	0.6
4	Gross fixed capital formation	% change	3.2	10.1	7.4	1.9	2.6
5	Exports of goods and services	% change	5.0	2.2	1.6	2.9	1.6
6	Imports of goods and services	% change	5.0	5.8	3.6	2.3	2.1
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.2	6.1	3.3	1.5	2.1
8	- Change in inventories	pps	0.6	-1.1	-0.2	-0.4	0.0
9	- Net exports	pps	-0.1	-3.1	-1.5	0.3	-0.4
10	Output gap	% pot GDP	-2.7	-0.3	-1.4	-0.4	-0.2
11	Employment	% change	-0.5	0.4	0.0	0.3	0.3
12	Unemployment rate	%	7.5	6.7	7.1	6.4	6.8
13	Labour productivity	% change	1.1	1.9	1.6	2.2	1.5
14	HICP	% change	4.8	3.8	4.4	2.5	2.9
15	GDP deflator	% change	3.8	3.6	3.5	2.7	3.2
16	Compensation of employees per head	% change	4.4	5.3	4.9	4.9	4.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	1.2	na.	-0.9	na.	-1.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 6.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.4	42.4	42.3	41.2	41.3
	<i>of which:</i>					
2	- Taxes on production and imports	14.0	14.7	14.6	14.4	14.4
3	- Current taxes on income, wealth, etc.	9.9	8.8	8.5	8.6	8.3
4	- Social contributions	12.7	12.6	12.9	12.6	13.2
5	- Other current revenue	5.5	5.3	5.2	4.9	4.8
6	- Capital taxes	0.0	0.0	0.0	0.0	0.0
7	- Other capital revenue	1.2	1.0	1.1	0.6	0.6
8	p.m. One-off revenue (excluding EU funded)	0.1	0.0	0.0	0.0	0.0
9=sum(10-18)	Expenditure	45.4	46.8	46.9	46.1	46.1
	<i>of which:</i>					
10	- Compensation of employees	12.3	12.4	12.5	12.1	12.2
11	- Intermediate consumption	6.4	6.7	6.8	6.8	6.8
12	- Interest expenditure	0.5	0.6	0.6	0.8	0.8
13	- Social benefits other than Social transfers in kind	12.8	12.6	12.7	12.4	12.5
14	- Social transfers in kind via market producers	2.5	2.4	2.4	2.4	2.4
15	- Subsidies	0.6	0.8	0.8	0.8	0.8
16	- Other current expenditure	2.1	2.0	2.0	1.9	1.7
17	- Gross fixed capital formation	6.7	7.9	7.9	7.2	7.2
18	- Other capital expenditure	1.6	1.3	1.2	1.8	1.7
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
20	p.m. Total defence expenditure - nationally financed	3.9	5.0	4.6	5.3	4.9
21	p.m. Defence investment - nationally financed	1.6	1.9	1.9	1.4	1.4
22=1-9	General government balance	-2.0	-4.3	-4.5	-4.9	-4.8
23=22+12	Primary balance	-1.5	-3.7	-3.9	-4.1	-4.0
24	Cyclically adjusted balance	-0.7	na.	-3.8	na.	-4.7
25=24-8+19	Structural balance	-0.8	-4.2	-3.8	-4.8	-4.7
26=25+12	Structural primary balance	-0.3	-3.6	-3.2	-4.0	-3.9

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 6.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	24.1	26.7	26.9	30.6	30.5
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	0.6	2.6	2.8	3.9	3.6
3	Primary balance	1.5	3.7	3.9	4.1	4.0
4=5+6+7	'Snow-ball' effect	-0.5	-0.7	-0.5	-0.5	-0.5
	of which:					
5	- Interest expenditure	0.5	0.6	0.6	0.8	0.8
6	- Real growth effect	-0.1	-0.5	-0.4	-0.6	-0.4
7	- Inflation effect	-0.9	-0.8	-0.8	-0.7	-0.8
8	Stock-flow adjustment	-0.3	-0.3	-0.6	0.3	0.1

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 6.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	16.5	17.5	18.9	20.5	21.2
2	Interest expenditure	bn EUR	0.1	0.2	0.2	0.3	0.4
3	Cyclical unemployment expenditure	bn EUR	0.0	0.0	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	0.7	0.5	0.9	0.8	0.5
5	National co-financing of EU programmes	bn EUR	0.1	0.1	0.1	0.1	0.1
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	15.7	16.6	17.7	19.4	20.2
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		0.9	1.1	1.7	0.9
9	DRM/exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		0.4	0.8	-0.5	0.0
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		0.6	0.3	2.1	0.9
11	Outturn / forecast net expenditure	% change		3.7%	2.0%	12.0%	4.5%
12	Recommended maximum net expenditure*	% change		1.9%	7.1%	5.1%	3.6%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		0.3	-0.9	1.2	0.2
14	Cumulated deviation **	bn EUR		0.3	-0.6	0.6	0.8
15=13/17	Annual balance**	% GDP		0.7	-2.0	2.8	0.4
16=14/17	Cumulated balance**	% GDP		0.7	-1.4	1.5	1.8
17	p.m. Nominal GDP	bn EUR	38.4	39.8	41.6	43.8	46.0

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	2.0	3.7	3.9	4.6	4.9
2	Flexibility from increases in defence expenditure	% GDP		n.a.	1.5	1.5	1.5
3	Cumulated balance after flexibility**	% GDP		n.a.	-2.9	0.0	0.3

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 6.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.0	0.1	0.3	0.4	0.6	0.4
2	Cash disbursements of RRF grants from EU	na.	0.4	0.0	0.7	0.3	0.3	0.5
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.1	0.1	0.1
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.1	0.1	0.1
5	Capital transfers	0.0	0.0	0.0	0.2	0.2	0.4	0.3
6=4+5	Total capital expenditure	0.0	0.0	0.1	0.3	0.3	0.5	0.4
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.3	0.0	0.0	0.0	0.0

Source: Annual Progress Report

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Table 7.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	12.3	3.1	-1.2	3.5	3.4
2	HCP	% change	2.1	3.3	3.5	2.5	2.6
3	General government balance	% GDP	1.8	1.4	1.4	1.3	1.2
4	Primary balance	% GDP	2.2	1.9	1.9	1.8	1.8
5	General government gross debt	% GDP	32.9	31.2	32.4	30.3	31.6
6 = 7 + 8	Fiscal stance*	% GDP	-0.1	na.	0.2	na.	0.2
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	-0.1	na.	0.2	na.	0.2
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	0.0	na.	0.1

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 7.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	na.	6.6%		6.0%	
2	Cumulated net expenditure	% change	na.	16.5%		23.5%	
3	Annual net expenditure	% change	6.7%	7.4%	6.1%	5.5%	5.8%
4	Cumulated net expenditure	% change	6.7%	14.8%	13.2%	na.	19.8%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 7.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	12.3	3.1	-1.2	3.5	3.4
2	Private consumption	% change	2.9	2.0	2.2	2.3	2.3
3	Government consumption	% change	3.9	3.0	4.8	2.9	3.9
4	Gross fixed capital formation	% change	42.6	-6.0	1.5	5.2	1.8
5	Exports of goods and services	% change	9.7	4.9	-0.1	4.0	3.7
6	Imports of goods and services	% change	9.5	3.3	2.9	4.1	3.5
	Contributions to real GDP growth						
7	- Final domestic demand	pps	8.7	-0.5	1.4	2.0	1.5
8	- Change in inventories	pps	-0.1	0.0	0.0	0.0	0.0
9	- Net exports	pps	4.3	3.6	-3.0	1.6	1.6
10	Output gap	% pot GDP	4.8	1.9	-0.3	1.4	-0.6
11	Employment	% change	2.0	1.6	1.6	1.4	1.4
12	Unemployment rate	%	4.7	4.7	4.8	4.8	4.9
13	Labour productivity	% change	10.1	1.5	-2.8	2.1	2.0
14	HICP	% change	2.1	3.3	3.5	2.5	2.6
15	GDP deflator	% change	1.0	1.4	2.0	2.1	2.1
16	Compensation of employees per head	% change	3.4	4.3	3.8	4.0	3.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	7.1	na.	6.8	na.	6.3

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 7.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	22.7	22.9	23.9	22.8	23.8
	<i>of which:</i>					
2	- Taxes on production and imports	5.9	5.7	6.0	5.6	5.9
3	- Current taxes on income, wealth, etc.	11.4	11.6	12.2	11.6	12.2
4	- Social contributions	3.9	4.0	4.1	4.1	4.2
5	- Other current revenue	1.2	1.3	1.2	1.3	1.2
6	- Capital taxes	0.2	0.1	0.1	0.1	0.1
7	- Other capital revenue	0.2	0.2	0.2	0.2	0.1
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
9=sum(10-18)	Expenditure	21.0	21.5	22.5	21.6	22.6
	<i>of which:</i>					
10	- Compensation of employees	5.7	5.9	6.1	5.8	6.1
11	- Intermediate consumption	3.3	3.5	3.6	3.6	3.7
12	- Interest expenditure	0.5	0.5	0.5	0.6	0.6
13	- Social benefits other than Social transfers in kind	5.0	5.2	5.4	5.1	5.5
14	- Social transfers in kind via market producers	1.8	1.8	1.8	1.8	1.8
15	- Subsidies	0.6	0.5	0.6	0.5	0.6
16	- Other current expenditure	0.6	0.7	0.8	0.8	0.7
17	- Gross fixed capital formation	2.7	2.9	3.0	2.9	3.0
18	- Other capital expenditure	0.8	0.7	0.7	0.6	0.6
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
20	p.m. Total defence expenditure - nationally financed	0.2	na.	0.2	na.	0.2
21	p.m. Defence investment - nationally financed	0.0	na.	0.0	na.	0.0
22=1-9	General government balance	1.8	1.4	1.4	1.3	1.2
23=22+12	Primary balance	2.2	1.9	1.9	1.8	1.8
24	Cyclically adjusted balance	-0.7	na.	1.6	na.	1.5
25=24-8+19	Structural balance	-0.7	-2.6	1.6	-2.5	1.5
26=25+12	Structural primary balance	-0.3	-2.1	2.1	-1.9	2.1

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 7.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	32.9	31.2	32.4	30.3	31.6
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	-5.4	-1.7	-0.5	-0.9	-0.8
3	Primary balance	-2.2	-1.9	-1.9	-1.8	-1.8
4=5+6+7	'Snow-ball' effect	-4.1	-1.0	0.3	-1.1	-1.1
	of which:					
5	- Interest expenditure	0.5	0.5	0.5	0.6	0.6
6	- Real growth effect	-4.2	-1.0	0.4	-1.0	-1.0
7	- Inflation effect	-0.4	-0.5	-0.6	-0.6	-0.7
8	Stock-flow adjustment	0.9	1.1	1.2	2.1	2.1

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 7.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	125.7	133.8	144.7	153.4
2	Interest expenditure	bn EUR	3.3	3.0	3.4	4.0
3	Cyclical unemployment expenditure	bn EUR	-0.1	0.1	0.0	-0.1
4	Expenditure funded by transfers from the EU	bn EUR	0.4	0.5	0.5	0.2
5	National co-financing of EU programmes	bn EUR	0.6	0.6	0.6	0.5
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	121.6	129.6	140.3	148.9
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		8.1	10.6	8.6
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		-0.1	2.8	0.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		8.2	7.9	8.2
11	Outturn / forecast net expenditure	% change		6.7%	6.1%	5.8%
12	Recommended maximum net expenditure*	% change		9.3%	6.6%	6.0%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		-3.2	-0.7	-0.2
14	Cumulated deviation **	bn EUR		-3.2	-3.8	-4.1
15=13/17	Annual balance**	% GDP		-0.5	-0.1	0.0
16=14/17	Cumulated balance**	% GDP		-0.5	-0.6	-0.6
17	p.m. Nominal GDP	bn EUR	562.8	638.7	643.6	679.5

Assessment vis-à-vis Council Recommendation of 10 March 2026 endorsing the national medium-term fiscal-structural plan of Ireland.

* The growth rate for 2025 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2024.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 7.7: **Assessment of compliance - previous recommendation****A. Net expenditure, annual and cumulated deviations vis-à-vis the previous recommendation**

	Variables		2023	2024	2025	
			Outturn	Outturn	Outturn	
1	Total expenditure	bn EUR	116.6	125.7	133.8	
2	Interest expenditure	bn EUR	3.4	3.3	3.0	
3	Cyclical unemployment expenditure	bn EUR	-0.2	-0.1	0.1	
4	Expenditure funded by transfers from the EU	bn EUR	0.6	0.4	0.5	
5	National co-financing of EU programmes	bn EUR	0.5	0.6	0.6	
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	112.2	121.6	129.6	
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		9.3	8.1	
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		0.7	-0.1	
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		8.7	8.2	
11	Outturn / forecast net expenditure	% change		7.7%	6.7%	
12	Recommended maximum net expenditure*	% change		9.8%	5.1%	
13=(11-12) x 7(t-1)	Annual deviation**	bn EUR		-2.3	2.0	
14	Cumulated deviation**	bn EUR		-2.3	-0.4	
15=13/17	Annual balance**	% GDP		-0.4	0.3	
16=14/17	Cumulated balance**	% GDP		-0.4	-0.1	
17	p.m. Nominal GDP	bn EUR	524.7	562.8	638.7	

Assessment vis-à-vis Council Recommendation of 21 January 2025 endorsing the national medium-term fiscal-structural plan of Ireland.

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 7.8: **RRF – Grants**

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.0	0.0	0.0	0.0	0.0	0.0
2	Cash disbursements of RRF grants from EU	na.	0.0	0.0	0.0	0.1	0.1	0.1
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

8. GREECE

Table 8.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	2.1	2.0	1.8	na.	1.6
2	HCP	% change	2.9	3.2	3.7	na.	2.4
3	General government balance	% GDP	1.7	0.2	0.8	na.	0.6
4	Primary balance	% GDP	4.9	3.2	4.0	na.	3.7
5	General government gross debt	% GDP	146.1	136.8	140.7	na.	134.4
6=7+8	Fiscal stance*	% GDP	-0.8	na.	-2.8	na.	1.5
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	0.1	na.	-1.5	na.	0.1
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-1.0	na.	-1.3	na.	1.3

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 8.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	3.7%	3.6%		3.1%	
2	Cumulated net expenditure	% change	6.5%	10.3%		13.7%	
3	Annual net expenditure	% change	3.0%	7.5%	7.3%	na.	2.9%
4	Cumulated net expenditure	% change	2.8%	10.6%	10.4%	na.	13.6%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 8.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	2.1	2.0	1.8	na.	1.6
2	Private consumption	% change	2.0	1.5	1.6	na.	1.7
3	Government consumption	% change	0.3	1.1	1.2	na.	0.2
4	Gross fixed capital formation	% change	8.9	7.1	7.3	na.	1.3
5	Exports of goods and services	% change	1.7	2.9	1.7	na.	3.1
6	Imports of goods and services	% change	-1.3	4.4	3.3	na.	2.3
	Contributions to real GDP growth						
7	- Final domestic demand	pps	2.8	2.6	2.6	na.	1.4
8	- Change in inventories	pps	-2.1	0.3	0.0	na.	0.0
9	- Net exports	pps	1.3	-0.9	-0.8	na.	0.2
10	Output gap	% pot GDP	2.7	2.7	2.8	na.	2.7
11	Employment	% change	0.8	0.6	0.8	na.	0.4
12	Unemployment rate	%	8.9	8.4	8.3	na.	7.9
13	Labour productivity	% change	1.2	1.3	1.0	na.	1.2
14	HICP	% change	2.9	3.2	3.7	na.	2.4
15	GDP deflator	% change	2.8	3.2	2.9	na.	2.7
16	Compensation of employees per head	% change	3.5	3.7	3.6	na.	4.0
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-2.8	na.	-3.1	na.	-3.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 8.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	50.0	50.4	51.0	na.	48.8
	<i>of which:</i>					
2	- Taxes on production and imports	17.2	17.2	17.3	na.	16.6
3	- Current taxes on income, wealth, etc.	11.1	10.8	10.8	na.	11.0
4	- Social contributions	13.1	12.8	13.1	na.	12.9
5	- Other current revenue	5.3	5.3	4.8	na.	4.8
6	- Capital taxes	0.1	0.1	0.1	na.	0.1
7	- Other capital revenue	3.3	4.2	4.8	na.	3.3
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	48.3	50.2	50.2	na.	48.2
	<i>of which:</i>					
10	- Compensation of employees	10.2	10.1	10.2	na.	9.9
11	- Intermediate consumption	5.7	5.9	5.9	na.	5.6
12	- Interest expenditure	3.2	3.0	3.2	na.	3.2
13	- Social benefits other than Social transfers in kind	16.4	16.8	16.6	na.	16.2
14	- Social transfers in kind via market producers	2.8	2.5	2.7	na.	2.6
15	- Subsidies	1.3	1.2	1.5	na.	1.4
16	- Other current expenditure	1.5	1.9	1.7	na.	1.6
17	- Gross fixed capital formation	4.8	6.6	4.8	na.	5.8
18	- Other capital expenditure	2.5	2.0	3.7	na.	1.9
19	p.m. One-off expenditure (excluding EU funded)	0.2	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	2.4	2.6	2.6	na.	2.5
21	p.m. Defence investment - nationally financed	0.5	0.8	0.8	na.	0.8
22=1-9	General government balance	1.7	0.2	0.8	na.	0.6
23=22+12	Primary balance	4.9	3.2	4.0	na.	3.7
24	Cyclically adjusted balance	0.3	na.	-0.7	na.	-0.9
25=24-8+19	Structural balance	0.5	-1.2	-0.7	na.	-0.9
26=25+12	Structural primary balance	3.6	1.8	2.5	na.	2.3

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 8.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	146.1	136.8	140.7	na.	134.4
2=3+4+8	Change in the ratio (pps. of GDP)	-8.0	-9.3	-5.5	na.	-6.3
	Contributions*					
3	Primary balance	-4.9	-3.2	-4.0	na.	-3.7
4=5+6+7	'Snow-ball' effect	-4.1	-4.2	-3.4	na.	-2.7
	of which:					
5	- Interest expenditure	3.2	3.0	3.2	na.	3.2
6	- Real growth effect	-3.0	-2.7	-2.5	na.	-2.2
7	- Inflation effect	-4.2	-4.5	-4.1	na.	-3.7
8	Stock-flow adjustment	0.9	-1.8	2.0	na.	0.1

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 8.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	111.3	113.9	119.9	130.6	130.8
2	Interest expenditure	bn EUR	7.6	8.2	7.8	8.4	8.5
3	Cyclical unemployment expenditure	bn EUR	0.3	0.1	0.0	-0.1	-0.2
4	Expenditure funded by transfers from the EU	bn EUR	5.7	5.9	8.4	12.0	8.8
5	National co-financing of EU programmes	bn EUR	0.7	0.7	0.8	0.9	1.4
6	One-off expenditure (levels, excl. EU funded)	bn EUR	0.3	0.4	0.4	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	96.6	98.5	102.4	109.3	112.1
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		1.9	3.9	6.9	2.8
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		2.0	1.0	-0.6	-0.4
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		-0.1	2.9	7.5	3.2
11	Outturn / forecast net expenditure	% change		-0.1%	3.0%	7.3%	2.9%
12	Recommended maximum net expenditure*	% change		2.6%	3.7%	3.6%	3.1%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		-2.6	-0.7	3.8	-0.2
14	Cumulated deviation **	bn EUR		-2.6	-3.3	0.5	0.3
15=13/17	Annual balance**	% GDP		-1.1	-0.3	1.5	-0.1
16=14/17	Cumulated balance**	% GDP		-1.1	-1.3	0.2	0.1
17	p.m. Nominal GDP	bn EUR	224.7	236.7	248.4	260.1	271.3

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	2.2	2.2	2.4	2.6	2.5
2	Flexibility from increases in defence expenditure	% GDP		na.	0.2	0.4	0.3
3	Cumulated balance after flexibility**	% GDP		na.	-1.5	-0.2	-0.2

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (CCFOG02) in 2024 as % of GDP.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 8.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.2	0.4	0.7	1.0	1.7	2.9
2	Cash disbursements of RRF grants from EU	na.	1.3	0.8	1.5	0.5	1.4	2.4
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.1	0.0	0.2	0.2	0.3	0.3
4	Gross fixed capital formation	0.0	0.1	0.3	0.2	0.6	1.0	1.6
5	Capital transfers	0.0	0.0	0.1	0.3	0.2	0.4	1.0
6=4+5	Total capital expenditure	0.0	0.1	0.4	0.5	0.8	1.4	2.6
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

Table 8.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	0.9	0.9	1.7	1.0	0.7	2.4
2	Repayments of RRF loans to EU	na.	0.0	0.0	0.0	0.0	0.0	0.0
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.1	0.4	0.7	1.1	1.5

Source: Annual Progress Report

9. SPAIN

Table 9.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	2.8	2.2	2.4	na.	1.9
2	HCP	% change	2.7	na.	3.0	na.	2.5
3	General government balance	% GDP	-2.4	-2.1	-2.4	na.	-2.0
4	Primary balance	% GDP	0.0	0.4	0.1	na.	0.5
5	General government gross debt	% GDP	100.7	99.3	99.6	na.	98.9
6=7+8	Fiscal stance*	% GDP	0.1	na.	-0.3	na.	0.5
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	0.0	na.	-0.1	na.	0.1
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.1	na.	-0.2	na.	0.4

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 9.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	3.7%	3.5%		3.2%	
2	Cumulated net expenditure	% change	9.2%	13.0%		16.6%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	4.8%	4.7%	5.1%	na.	4.6%
4	Cumulated net expenditure	% change	9.3%	14.2%	14.9%	na.	20.2%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 9.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	2.8	2.2	2.4	na.	1.9
2	Private consumption	% change	3.4	2.4	2.9	na.	2.0
3	Government consumption	% change	2.4	1.8	1.7	na.	1.8
4	Gross fixed capital formation	% change	5.8	5.1	4.4	na.	2.8
5	Exports of goods and services	% change	3.6	1.9	1.1	na.	2.3
6	Imports of goods and services	% change	6.2	3.9	2.4	na.	2.8
	Contributions to real GDP growth						
7	- Final domestic demand	pps	3.5	2.8	2.8	na.	2.0
8	- Change in inventories	pps	0.0	0.1	0.0	na.	0.0
9	- Net exports	pps	-0.7	-0.6	-0.4	na.	-0.1
10	Output gap	% pot GDP	2.0	0.8	1.7	na.	1.2
11	Employment	% change	2.7	2.1	2.3	na.	1.4
12	Unemployment rate	%	10.5	9.9	9.9	na.	9.6
13	Labour productivity	% change	0.1	0.1	0.1	na.	0.5
14	HCP	% change	2.7	na.	3.0	na.	2.5
15	GDP deflator	% change	2.9	3.1	2.6	na.	2.5
16	Compensation of employees per head	% change	4.3	2.7	3.4	na.	2.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	4.0	na.	3.1	na.	3.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 9.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	42.9	42.6	43.4	n.a.	43.4
	<i>of which:</i>					
2	- Taxes on production and imports	11.3	11.3	11.2	na.	11.3
3	- Current taxes on income, wealth, etc.	13.1	13.7	13.6	na.	13.8
4	- Social contributions	13.3	13.4	13.4	na.	13.4
5	- Other current revenue	3.9	3.9	3.8	na.	3.6
6	- Capital taxes	0.4	0.3	0.4	na.	0.4
7	- Other capital revenue	1.1	na.	1.2	na.	1.0
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	45.3	44.7	45.8	n.a.	45.5
	<i>of which:</i>					
10	- Compensation of employees	10.8	10.5	10.6	na.	10.7
11	- Intermediate consumption	5.7	5.6	5.7	na.	5.6
12	- Interest expenditure	2.4	2.5	2.5	na.	2.5
13	- Social benefits other than Social transfers in kind	17.0	17.1	17.1	na.	17.2
14	- Social transfers in kind via market producers	2.6	2.6	2.6	na.	2.6
15	- Subsidies	1.2	1.3	1.3	na.	1.2
16	- Other current expenditure	1.7	1.5	1.7	na.	1.7
17	- Gross fixed capital formation	2.9	2.9	3.2	na.	3.0
18	- Other capital expenditure	1.1	na.	1.1	na.	0.9
19	p.m. One-off expenditure (excluding EU funded)	0.4	0.6	0.6	na.	0.2
20	p.m. Total defence expenditure - nationally financed	1.0	1.2	1.2	na.	1.4
21	p.m. Defence investment - nationally financed	0.3	na.	0.4	na.	0.5
22=1-9	General government balance	-2.4	-2.1	-2.4	n.a.	-2.0
23=22+12	Primary balance	0.0	0.4	0.1	n.a.	0.5
24	Cyclically adjusted balance	-3.6	na.	-3.5	na.	-2.7
25=24-8+19	Structural balance	-3.2	-1.9	-2.9	n.a.	-2.5
26=25+12	Structural primary balance	-0.8	0.5	-0.4	n.a.	0.0

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 9.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	100.7	99.3	99.6	n.a.	98.9
2=3+4+8	Change in the ratio (pps. of GDP)	-1.0	-1.4	-1.0	na.	-0.7
	Contributions*					
3	Primary balance	0.0	-0.4	-0.1	n.a.	-0.5
4=5+6+7	'Snow-ball' effect	-3.2	-2.7	-2.4	n.a.	-1.8
	<i>of which:</i>					
5	- Interest expenditure	2.4	2.5	2.5	na.	2.5
6	- Real growth effect	-2.7	-2.2	-2.3	na.	-1.9
7	- Inflation effect	-2.9	-3.0	-2.6	na.	-2.5
8	Stock-flow adjustment	2.2	1.8	1.4	n.a.	1.6

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 9.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	680.2	725.0	764.9	812.3	842.5
2	Interest expenditure	bn EUR	35.6	38.8	40.3	43.9	47.2
3	Cyclical unemployment expenditure	bn EUR	-1.6	-2.5	-3.5	-4.0	-4.0
4	Expenditure funded by transfers from the EU	bn EUR	21.3	21.0	20.7	24.5	19.2
5	National co-financing of EU programmes	bn EUR	2.1	2.5	2.6	2.3	2.0
6	One-off expenditure (levels, excl. EU funded)	bn EUR	1.3	13.9	7.4	10.3	3.7
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	621.6	651.3	697.3	735.2	774.6
7b	p.m. Correction for breaks in time series*	bn EUR		0.0	0.3	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		29.6	45.7	37.9	39.4
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		2.7	14.5	2.3	5.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		27.0	31.2	35.7	33.9
11	Outturn / forecast net expenditure	% change		4.3%	4.8%	5.1%	4.6%
12	Recommended maximum net expenditure**	% change		5.3%	3.7%	3.5%	3.2%
13=(11-12) x 7(t-1)	Annual deviation ***	bn EUR		-6.0	7.1	11.3	10.4
14	Cumulated deviation ***	bn EUR		-6.0	1.1	12.4	22.8
15=13/17	Annual balance***	% GDP		-0.4	0.4	0.6	0.6
16=14/17	Cumulated balance***	% GDP		-0.4	0.1	0.7	1.2
17	p.m. Nominal GDP	bn EUR	1497.8	1594.3	1687.2	1772.9	1853.4

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level****	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	0.9	0.9	1.0	1.2	1.4
2	Flexibility from increases in defence expenditure	% GDP		na.	0.1	0.3	0.5
3	Cumulated balance after flexibility***	% GDP		na.	-0.1	0.4	0.7

On 13 April 2026 Spain requested to activate the national escape clause allowing Spain to deviate from the recommended maximum growth rates of net expenditure. Table 6 (panel B) for Spain includes calculation of the augmented control account, identifying deviations from the recommended net expenditure path under the national escape clause.

* The change in net expenditure in 2025 has been corrected by EUR287 m for a break in the series of total expenditure, related to the reclassification of *Hsdesat. Servicios Estratégicos* into general government from 2025 onwards.

** The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

*** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

**** The reference level corresponds to nationally financed defence expenditure (COFO302) in 2024 as % of GDP.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 9.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.2	0.4	0.7	0.7	0.8	na.
2	Cash disbursements of RRF grants from EU	na.	1.5	0.9	0.4	0.7	0.4	na.
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	na.	0.0	0.1	0.2	0.2	0.1	na.
4	Gross fixed capital formation	na.	0.0	0.1	0.3	0.3	0.3	na.
5	Capital transfers	na.	0.2	0.2	0.3	0.3	0.4	na.
6=4+5	Total capital expenditure	na.	0.2	0.3	0.5	0.6	0.7	na.
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

Table 9.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	na.	na.	na.	na.	0.9	0.4
2	Repayments of RRF loans to EU	na.	na.	na.	na.	na.	na.	na.
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	na.	na.	na.	na.	na.	na.	na.
4	Gross fixed capital formation	na.	na.	na.	na.	na.	na.	na.
5	Capital transfers	na.	na.	na.	na.	na.	na.	na.
6=4+5	Total capital expenditure	na.	na.	na.	na.	na.	na.	na.
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

10. FRANCE

Table 10.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.8	0.9 **	0.8	1.0 **	1.1
2	HICP	% change	0.9	2.1	2.4	na.	1.8
3	General government balance	% GDP	-5.1	-5.0	-5.1	na.	-5.7
4	Primary balance	% GDP	-2.9	-2.5	-2.5	na.	-2.9
5	General government gross debt	% GDP	115.6	118.4	118.1	na.	120.2
6 = 7 + 8	Fiscal stance*	% GDP	0.9	na.	0.9	na.	-0.3
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	0.9	na.	0.8	na.	-0.4
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	0.1	na.	0.0

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

** Data in seasonally and calendar-adjusted terms

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 10.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	0.8%	1.2%		1.2%	
2	Cumulated net expenditure	% change	4.6%	5.8%		7.1%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	0.7%	1.2%	1.4%	na.	3.8%
4	Cumulated net expenditure	% change	4.0%	5.5%	5.4%	na.	9.4%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 10.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.8	0.9 *	0.8	1.0 *	1.1
2	Private consumption	% change	0.4	0.7	0.2	na.	0.7
3	Government consumption	% change	1.6	1.3	1.5	na.	1.5
4	Gross fixed capital formation	% change	0.5	0.5	0.5	na.	1.2
5	Exports of goods and services	% change	1.3	2.5	0.7	na.	2.2
6	Imports of goods and services	% change	2.9	0.9	0.1	na.	1.9
	Contributions to real GDP growth						
7	- Final domestic demand	pps	0.7	0.8	0.6	na.	1.0
8	- Change in inventories	pps	0.7	-0.4	0.0	na.	0.0
9	- Net exports	pps	-0.5	0.5	0.2	na.	0.1
10	Output gap	% pot GDP	-0.6	-0.5	-0.9	-0.7	-0.8
11	Employment	% change	0.1	0.0	-0.1	na.	0.1
12	Unemployment rate	%	7.7	na.	8.3	na.	8.7
13	Labour productivity	% change	0.7	0.9	0.9	na.	1.1
14	HICP	% change	0.9	2.1	2.4	na.	1.8
15	GDP deflator	% change	1.2	1.3	1.8	na.	2.0
16	Compensation of employees per head	% change	2.2	2.0	2.3	na.	2.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-0.1	na.	-0.2	na.	0.0

* Data in seasonally and calendar-adjusted terms

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 10.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	52.1	52.3	52.3	na.	52.1
	<i>of which:</i>					
2	- Taxes on production and imports	15.7	15.9	15.9	na.	15.8
3	- Current taxes on income, wealth, etc.	13.0	13.0	13.1	na.	13.2
4	- Social contributions	16.7	16.9	16.7	na.	16.6
5	- Other current revenue	5.9	5.8	5.9	na.	5.9
6	- Capital taxes	0.7	0.7	0.7	na.	0.7
7	- Other capital revenue	0.1	0.1	0.0	na.	0.0
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	57.2	57.3	57.4	na.	57.8
	<i>of which:</i>					
10	- Compensation of employees	12.4	12.3	12.3	na.	12.3
11	- Intermediate consumption	5.4	5.6	5.4	na.	5.5
12	- Interest expenditure	2.2	2.6	2.6	na.	2.8
13	- Social benefits other than Social transfers in kind	19.4	19.3	19.4	na.	19.4
14	- Social transfers in kind via market producers	6.4	6.3	6.4	na.	6.5
15	- Subsidies	1.9	1.9	1.9	na.	1.9
16	- Other current expenditure	3.6	3.7	3.7	na.	3.7
17	- Gross fixed capital formation	4.4	4.1	4.3	na.	4.3
18	- Other capital expenditure	1.6	1.5	1.5	na.	1.4
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.1	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.9	na.	2.1	na.	2.2
21	p.m. Defence investment - nationally financed	0.4	na.	0.4	na.	0.4
22=1-9	General government balance	-5.1	-5.0	-5.1	na.	-5.7
23=22+12	Primary balance	-2.9	-2.5	-2.5	na.	-2.9
24	Cyclically adjusted balance	-4.7	na.	-4.6	na.	-5.2
25=24-8+19	Structural balance	-4.7	-4.7	-4.6	na.	-5.2
26=25+12	Structural primary balance	-2.5	-2.1	-2.0	na.	-2.4

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 10.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	115.6	118.4	118.1	na.	120.2
2=3+4+8	Change in the ratio (pps. of GDP)	2.9	2.8	2.5	na.	2.1
	Contributions*					
3	Primary balance	2.9	2.5	2.5	na.	2.9
4=5+6+7	'Snow-ball' effect	0.0	0.1	-0.3	na.	-0.7
	<i>of which:</i>					
5	- Interest expenditure	2.2	2.6	2.6	na.	2.8
6	- Real growth effect	-0.9	-1.0	-0.9	na.	-1.3
7	- Inflation effect	-1.3	-1.5	-2.0	na.	-2.2
8	Stock-flow adjustment	0.1	0.3	0.3	na.	0.0

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 10.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	OOM	OOM
1	Total expenditure	bn EUR	1608.3	1672.7	1714.1	1764.4	1830.1
2	Interest expenditure	bn EUR	53.4	60.1	66.6	79.3	88.2
3	Cyclical unemployment expenditure	bn EUR	-2.2	-0.8	2.0	6.8	10.4
4	Expenditure funded by transfers from the EU	bn EUR	12.3	10.4	10.2	7.4	6.4
5	National co-financing of EU programmes	bn EUR	3.4	2.9	2.4	3.5	3.6
6	One-off expenditure (levels, excl. EU funded)	bn EUR	2.0	1.5	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	1539.4	1598.6	1632.9	1667.3	1721.6
7b	p.m. Correction for breaks in time series*	bn EUR		0.7	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		58.4	34.3	34.4	54.3
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		9.3	22.4	11.2	-8.8
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		49.1	11.9	23.2	63.1
11	Outturn / forecast net expenditure	% change		3.2%	0.7%	1.4%	3.8%
12	Recommended maximum net expenditure**	% change		3.8%	0.8%	1.2%	1.2%
13=(11-12) x 7(t-1)	Annual deviation ***	bn EUR		-9.4	-0.9	3.7	43.1
14	Cumulated deviation ***	bn EUR		-9.4	-10.3	-6.6	36.5
15=13/17	Annual balance***	% GDP		-0.3	0.0	0.1	1.4
16=14/17	Cumulated balance***	% GDP		-0.3	-0.3	-0.2	1.2
17	p.m. Nominal GDP	bn EUR	2833.8	2935.2	2994.7	3071.9	3167.2

* The change in net expenditure in 2024 has been corrected by EUR726 m for a break in the series of total expenditure, related to the reclassification of AFPA (National agency for Adult Vocational Training) into general government from 2024 onwards.

** The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

*** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 10.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.5	0.4	0.2	0.1	0.1	0.0
2	Cash disbursements of RRF grants from EU	na.	0.2	0.3	0.4	0.3	0.1	0.2
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.2	0.1	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.1	0.1	0.1	0.0	0.0	0.0
5	Capital transfers	0.0	0.2	0.2	0.1	0.1	0.1	0.0
6=4+5	Total capital expenditure	0.0	0.3	0.3	0.2	0.1	0.1	0.0
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

11. CROATIA

Table 11.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	3.4	2.6	2.7	na.	2.5
2	HICP*	% change	4.4	4.9	4.6	na.	2.7
3	General government balance	% GDP	-3.0	-2.9	-2.9	na.	-2.7
4	Primary balance	% GDP	-1.6	-1.5	-1.5	na.	-1.4
5	General government gross debt	% GDP	56.3	54.8	55.9	na.	55.6
6 = 7 + 8	Fiscal stance**	% GDP	-1.6	na.	0.3	na.	0.9
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-1.2	na.	0.9	na.	0.6
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.4	na.	-0.5	na.	0.3

* APR numbers reflect forecasts of inflation measured by the national consumer price index (CPI).

** A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 11.2: Net expenditure growth

	Variables		2025	2026		2027	
			Outturn	Recommendation		APR	COM
1	Annual net expenditure	% change	6.4%	4.9%		4.1%	
2	Cumulated net expenditure	% change	26.2%	32.3%		37.8%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	10.9%	5.6%	5.7%	na.	5.0%
4	Cumulated net expenditure	% change	30.1%	37.7%	37.5%	na.	44.4%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 11.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	3.4	2.6	2.7	n.a.	2.5
2	Private consumption	% change	2.5	2.8	3.0	na.	2.8
3	Government consumption	% change	4.1	3.3	3.2	na.	2.3
4	Gross fixed capital formation	% change	6.1	3.3	3.0	na.	2.5
5	Exports of goods and services	% change	0.9	0.9	2.1	na.	2.4
6	Imports of goods and services	% change	2.8	2.3	2.9	na.	2.7
	Contributions to real GDP growth						
7	- Final domestic demand	pps	4.0	3.3	3.2	na.	2.8
8	- Change in inventories	pps	0.5	0.0	0.0	na.	0.0
9	- Net exports	pps	-1.1	-0.8	-0.5	na.	-0.3
10	Output gap	% pot GDP	1.5	na.	0.6	na.	-0.1
11	Employment	% change	1.5	0.9	1.0	na.	0.7
12	Unemployment rate	%	4.9	4.7	4.8	na.	4.8
13	Labour productivity	% change	1.9	na.	1.6	na.	1.7
14	HCP*	% change	4.4	4.9	4.6	na.	2.7
15	GDP deflator	% change	4.7	5.8	4.7	na.	2.9
16	Compensation of employees per head	% change	10.9	8.1	7.0	na.	5.2
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-0.5	na.	-1.0	na.	-1.1

* APR numbers reflect forecasts of inflation measured by the national consumer price index (CPI).

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 11.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	47.1	47.4	47.7	na.	47.7
	<i>of which:</i>					
2	- Taxes on production and imports	19.2	19.2	19.3	na.	19.4
3	- Current taxes on income, wealth, etc.	7.9	7.9	8.0	na.	8.0
4	- Social contributions	12.2	12.3	12.4	na.	12.5
5	- Other current revenue	5.6	5.4	5.7	na.	5.6
6	- Capital taxes	0.0	0.0	0.0	na.	0.0
7	- Other capital revenue	2.2	2.6	2.3	na.	2.2
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	50.1	50.3	50.6	na.	50.4
	<i>of which:</i>					
10	- Compensation of employees	13.6	13.4	13.5	na.	13.5
11	- Intermediate consumption	7.8	7.7	7.8	na.	8.0
12	- Interest expenditure	1.4	1.4	1.4	na.	1.3
13	- Social benefits other than Social transfers in kind	13.6	13.9	14.0	na.	14.1
14	- Social transfers in kind via market producers	2.3	2.3	2.3	na.	2.3
15	- Subsidies	1.4	1.3	1.3	na.	1.2
16	- Other current expenditure	2.2	1.9	2.1	na.	2.1
17	- Gross fixed capital formation	6.0	6.3	6.4	na.	5.8
18	- Other capital expenditure	1.8	2.0	1.8	na.	1.9
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.5	1.6	1.6	na.	1.7
21	p.m. Defence investment - nationally financed	0.5	na.	0.5	na.	0.6
22=1-9	General government balance	-3.0	-2.9	-2.9	na.	-2.7
23=22+12	Primary balance	-1.6	-1.5	-1.5	na.	-1.4
24	Cyclically adjusted balance	-3.7	na.	-3.1	na.	-2.6
25=24-8+19	Structural balance	-3.7	-3.4	-3.1	na.	-2.6
26=25+12	Structural primary balance	-2.3	-1.9	-1.7	na.	-1.3

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 11.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	56.3	54.8	55.9	n.a.	55.6
2=3+4+8	Change in the ratio (pps. of GDP)	-1.0	-1.5	-0.4	n.a.	-0.4
	Contributions*					
3	Primary balance	1.6	1.5	1.5	n.a.	1.4
4≈5+6+7	'Snow-ball' effect	-3.0	-3.0	-2.6	n.a.	-1.6
	of which:					
5	- Interest expenditure	1.4	1.4	1.4	n.a.	1.3
6	- Real growth effect	-1.8	-1.3	-1.4	n.a.	-1.3
7	- Inflation effect	-2.6	-3.1	-2.5	n.a.	-1.6
8	Stock-flow adjustment	0.3	0.0	0.7	n.a.	-0.2

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 11.6: Assessment of compliance

A Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation							
	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	36.9	41.6	46.5	50.6	53.1
2	Interest expenditure	bn EUR	1.3	1.3	1.3	1.4	1.4
3	Cyclical unemployment expenditure	bn EUR	0.0	0.0	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	2.5	1.8	2.3	3.0	2.9
5	National co-financing of EU programmes	bn EUR	0.4	0.2	0.4	0.6	0.7
6	One-off expenditure (levels, excl. EU funded)	bn EUR	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	32.7	38.3	42.6	45.6	48.2
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		5.6	4.4	2.9	2.6
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		-0.1	0.2	0.5	0.3
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		5.7	4.2	2.4	2.3
11	Outturn / forecast net expenditure	% change		17.4%	10.9%	5.7%	5.0%
12	Recommended maximum net expenditure*	% change		18.6%	6.4%	4.9%	4.1%
13=(11-12) x 7/(1-1)	Annual deviation **	bn EUR		-0.4	1.7	0.3	0.4
14	Cumulated deviation **	bn EUR		-0.4	1.3	1.6	2.1
15=13/17	Annual balance**	% GDP		-0.5	1.8	0.3	0.4
16=14/17	Cumulated balance**	% GDP		-0.5	1.4	1.6	2.0
17	p.m. Nominal GDP	bn EUR	79.2	85.9	93.0	100.0	105.4

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	1.0	1.4	1.5	1.6	1.7
2	Flexibility from increases in defence expenditure	% GDP		n.a.	0.5	0.6	0.7
3	Cumulated balance after flexibility**	% GDP		n.a.	0.9	1.0	1.2

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (CCFCG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 11.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.0	0.3	0.7	1.0	1.7	1.7
2	Cash disbursements of RRF grants from EU	na.	1.4	2.1	0.9	0.9	1.1	1.0
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.1	0.1	0.3	0.3	0.3
4	Gross fixed capital formation	0.0	0.0	0.0	0.3	0.3	0.9	0.9
5	Capital transfers	0.0	0.0	0.2	0.3	0.5	0.5	0.6
6=4+5	Total capital expenditure	0.0	0.0	0.2	0.5	0.7	1.4	1.4
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.1	0.0	0.1	0.0

Source: Annual Progress Report

Table 11.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	0.0	0.0	0.0	0.9	0.9	2.6
2	Repayments of RRF loans to EU	na.	na.	na.	na.	na.	na.	na.
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.1	0.4	0.3	0.6
5	Capital transfers	0.0	0.0	0.0	0.0	0.2	0.2	0.5
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.1	0.6	0.5	1.2
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

12. ITALY

Table 12.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.5	0.6	0.5	0.6	0.6
2	HICP	% change	1.7	2.9	3.2	2.0	1.8
3	General government balance	% GDP	-3.1	-2.9	-2.9	na.	-2.9
4	Primary balance	% GDP	0.8	1.2	1.2	0.0	1.3
5	General government gross debt	% GDP	137.1	138.6	138.5	na.	139.2
6=7+8	Fiscal stance*	% GDP	0.3	na.	0.3	na.	0.5
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	0.4	na.	0.6	na.	0.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.2	na.	-0.3	na.	0.2

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 12.2: Net expenditure growth

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	1.3%	1.6%		1.9%	
2	Cumulated net expenditure	% change	-0.7%	0.9%		2.8%	
				Recommendation			
				APR	COM	APR	COM
3	Annual net expenditure	% change	1.5%	1.6%	1.4%	na.	2.0%
4	Cumulated net expenditure	% change	-0.6%	1.5%	0.8%	na.	2.8%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 12.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.5	0.6	0.5	0.6	0.6
2	Private consumption	% change	1.1	0.8	0.5	0.5	0.6
3	Government consumption	% change	0.6	0.5	0.3	0.2	0.2
4	Gross fixed capital formation	% change	3.5	1.9	1.7	0.9	0.7
5	Exports of goods and services	% change	1.2	0.9	0.5	2.3	1.9
6	Imports of goods and services	% change	3.6	2.3	1.4	2.4	1.8
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.5	1.0	0.7	0.5	0.6
8	- Change in inventories	pps	-0.2	0.1	0.1	0.0	0.0
9	- Net exports	pps	-0.7	-0.4	-0.3	0.0	0.0
10	Output gap	% pot GDP	0.8	0.4	0.5	0.3	0.4
11	Employment	% change	1.1	0.5	0.2	0.5	0.2
12	Unemployment rate	%	6.1	5.5	5.7	5.4	5.7
13	Labour productivity	% change	-0.5	0.1	0.4	0.1	0.4
14	HCP	% change	1.7	2.9	3.2	2.0	1.8
15	GDP deflator	% change	2.0	1.8	1.9	2.0	2.0
16	Compensation of employees per head	% change	3.0	2.6	2.7	2.6	2.7
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	1.4	na.	0.7	na.	0.8

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 12.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	48.1	48.3	48.4	na.	48.2
	<i>of which:</i>					
2	- Taxes on production and imports	14.1	14.1	14.1	na.	14.2
3	- Current taxes on income, wealth, etc.	15.3	15.1	15.3	na.	15.3
4	- Social contributions	13.5	13.6	13.6	na.	13.6
5	- Other current revenue	4.5	4.7	4.7	na.	4.5
6	- Capital taxes	0.1	0.1	0.1	na.	0.1
7	- Other capital revenue	0.6	0.7	0.6	na.	0.5
8	p.m. One-off revenue (excluding EU funded)	0.3	0.1	0.1	na.	0.0
9=sum(10-18)	Expenditure	51.2	51.2	51.3	na.	51.2
	<i>of which:</i>					
10	- Compensation of employees	9.0	9.0	9.0	na.	8.9
11	- Intermediate consumption	5.9	5.9	5.9	na.	5.9
12	- Interest expenditure	3.9	4.1	4.1	na.	4.2
13	- Social benefits other than Social transfers in kind	20.3	20.4	20.4	na.	20.6
14	- Social transfers in kind via market producers	2.3	2.3	2.3	na.	2.3
15	- Subsidies	1.5	1.6	1.6	na.	1.6
16	- Other current expenditure	2.2	2.4	2.4	na.	2.3
17	- Gross fixed capital formation	3.8	3.8	3.8	na.	3.8
18	- Other capital expenditure	2.1	1.6	1.7	na.	1.4
19	p.m. One-off expenditure (excluding EU funded)	0.2	0.2	0.2	na.	0.0
20	p.m. Total defence expenditure - nationally financed*	1.3	na.	1.2	na.	1.4
21	p.m. Defence investment - nationally financed	0.4	na.	0.4	na.	0.5
22=1-9	General government balance	-3.1	-2.9	-2.9	na.	-2.9
23=22+12	Primary balance	0.8	1.2	1.2	0.0	1.3
24	Cyclically adjusted balance	-3.5	na.	-3.2	na.	-3.1
25=24-8+19	Structural balance	-3.7	-3.1	-3.2	na.	-3.1
26=25+12	Structural primary balance	0.2	1.0	1.0	na.	1.1

* In the case of Italy, this is total defence expenditure

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 12.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	137.1	138.6	138.5	na.	139.2
2=3+4+8	Change in the ratio (pps. of GDP)	2.4	1.5	1.4	na.	0.7
	Contributions*					
3	Primary balance	-0.8	-1.2	-1.2	0.0	-1.3
4=5+6+7	'Snow-ball' effect	0.5	0.8	0.8	na.	0.8
	<i>of which:</i>					
5	- Interest expenditure	3.9	4.1	4.1	na.	4.2
6	- Real growth effect	-0.7	-0.8	-0.7	na.	-0.8
7	- Inflation effect	-2.6	-2.5	-2.6	na.	-2.7
8	Stock-flow adjustment	2.6	1.8	1.8	na.	1.2

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 12.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	OOM	OOM
1	Total expenditure	bn EUR	1149.1	1109.8	1155.3	1186.4	1214.2
2	Interest expenditure	bn EUR	77.8	85.5	87.1	95.4	100.3
3	Cyclical unemployment expenditure	bn EUR	-1.3	-4.0	-5.2	-5.8	-5.6
4	Expenditure funded by transfers from the EU	bn EUR	25.1	9.5	13.2	20.5	15.4
5	National co-financing of EU programmes	bn EUR	3.0	3.2	5.8	6.0	7.8
6	One-off expenditure (levels, excl. EU funded)	bn EUR	0.9	0.9	4.1	3.5	0.9
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	1043.7	1014.8	1050.3	1066.7	1095.5
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		-28.8	35.5	16.4	28.8
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		-7.2	19.9	1.6	7.6
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		-21.7	15.6	14.8	21.2
11	Outturn / forecast net expenditure	% change		-2.1%	1.5%	1.4%	2.0%
12	Recommended maximum net expenditure*	% change		-1.9%	1.3%	1.6%	1.9%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		-1.8	2.4	-2.0	0.9
14	Cumulated deviation **	bn EUR		-1.8	0.6	-1.4	-0.5
15=13/17	Annual balance**	% GDP		-0.1	0.1	-0.1	0.0
16=14/17	Cumulated balance**	% GDP		-0.1	0.0	-0.1	0.0
17	p.m. Nominal GDP	bn EUR	2142.7	2202.0	2258.0	2314.0	2373.6

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 12.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.2	0.6	0.8	0.3	0.6	0.6
2	Cash disbursements of RRF grants from EU	n.a.	0.5	1.0	0.6	0.2	0.3	0.8
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.1	0.2	0.2	0.2
4	Gross fixed capital formation	0.0	0.0	0.0	0.1	0.1	0.2	0.2
5	Capital transfers	0.0	0.1	0.6	0.7	0.1	0.1	0.2
6=4+5	Total capital expenditure	0.0	0.1	0.6	0.7	0.2	0.3	0.4
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

Table 12.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	0.9	1.1	1.1	0.7	1.0	1.0
2	Repayments of RRF loans to EU	na.	0.0	0.0	0.0	0.0	0.0	0.0
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.1	0.1	0.1	0.1
4	Gross fixed capital formation	0.1	0.1	0.2	0.3	0.5	0.6	0.8
5	Capital transfers	0.0	0.0	0.1	0.2	0.2	0.2	0.2
6=4+5	Total capital expenditure	0.1	0.2	0.3	0.5	0.7	0.8	1.0
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

13. CYPRUS

Table 13.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	3.8	2.7	2.3	2.9	2.7
2	HCP	% change	0.8	4.5	3.6	2.5	2.2
3	General government balance	% GDP	3.4	2.3	2.1	2.8	2.5
4	Primary balance	% GDP	4.5	3.7	3.3	4.1	3.7
5	General government gross debt	% GDP	55.0	50.1	50.4	46.8	45.5
6 = 7 + 8	Fiscal stance*	% GDP	-1.8	na.	-0.4	na.	1.2
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	-1.6	na.	-0.1	na.	0.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.1	na.	-0.3	na.	0.9

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 13.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	6.0%	5.0%		5.4%	
2	Cumulated net expenditure	% change	8.9%	14.3%		20.5%	
3	Annual net expenditure	% change	9.6%	7.4%	7.4%	3.0%	5.1%
4	Cumulated net expenditure	% change	11.8%	19.8%	20.1%	23.4%	26.2%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 13.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	3.8	2.7	2.3	2.9	2.7
2	Private consumption	% change	3.3	1.5	2.0	2.1	2.6
3	Government consumption	% change	2.0	2.5	2.5	1.1	2.0
4	Gross fixed capital formation	% change	0.0	3.5	2.9	4.4	3.2
5	Exports of goods and services	% change	5.0	0.9	1.2	2.0	3.1
6	Imports of goods and services	% change	2.5	0.4	1.3	1.5	3.0
	Contributions to real GDP growth						
7	- Final domestic demand	pps	2.3	2.0	2.2	2.3	2.5
8	- Change in inventories	pps	-1.0	0.0	0.0	0.0	0.0
9	- Net exports	pps	2.5	0.6	0.1	0.6	0.3
10	Output gap	% pot GDP	2.9	2.1	1.6	1.7	1.3
11	Employment	% change	1.7	1.4	1.3	1.5	1.1
12	Unemployment rate	%	4.4	4.5	4.2	4.5	4.2
13	Labour productivity	% change	2.1	1.3	0.9	1.3	1.7
14	HCP	% change	0.8	4.5	3.6	2.5	2.2
15	GDP deflator	% change	1.1	3.3	2.5	2.2	2.2
16	Compensation of employees per head	% change	4.2	2.6	4.0	3.0	5.0
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-7.0	na.	-7.8	na.	-7.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 13.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.6	42.7	42.7	41.7	42.5
	<i>of which:</i>					
2	- Taxes on production and imports	13.0	12.9	12.8	13.0	13.0
3	- Current taxes on income, wealth, etc.	11.5	10.7	10.9	10.7	11.0
4	- Social contributions	13.4	13.3	13.4	13.2	13.4
5	- Other current revenue	4.7	4.9	4.5	4.0	4.5
6	- Capital taxes	0.0	0.0	0.0	0.0	0.0
7	- Other capital revenue	1.0	0.9	1.1	0.9	0.6
8	p.m. One-off revenue (excluding EU funded)	0.1	0.0	0.0	0.0	0.0
9=sum(10-18)	Expenditure	40.2	40.4	40.5	39.0	40.0
	<i>of which:</i>					
10	- Compensation of employees	11.4	11.0	11.4	10.8	11.4
11	- Intermediate consumption	4.3	4.5	4.4	4.4	4.4
12	- Interest expenditure	1.1	1.3	1.2	1.3	1.2
13	- Social benefits other than Social transfers in kind	12.2	12.3	12.2	12.4	12.2
14	- Social transfers in kind via market producers	3.3	3.3	3.5	3.3	3.5
15	- Subsidies	0.4	0.5	0.5	0.3	0.3
16	- Other current expenditure	2.6	2.7	2.8	2.5	2.9
17	- Gross fixed capital formation	3.3	3.5	3.5	3.4	3.5
18	- Other capital expenditure	1.5	1.3	1.1	0.7	0.6
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
20	p.m. Total defence expenditure - nationally financed	1.8	1.7	1.8	2.4	2.4
21	p.m. Defence investment - nationally financed	0.6	0.6	0.7	1.4	1.2
22=1-9	General government balance	3.4	2.3	2.1	2.8	2.5
23=22+12	Primary balance	4.5	3.7	3.3	4.1	3.7
24	Cyclically adjusted balance	1.9	na.	1.3	na.	1.9
25=24-8+19	Structural balance	1.9	1.3	1.3	1.9	1.9
26=25+12	Structural primary balance	3.0	2.6	2.5	3.2	3.1

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 13.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	55.0	50.1	50.4	46.8	45.5
2=3+4+8	Change in the ratio (pps. of GDP)	-7.7	-5.2	-4.7	-3.3	-4.9
	Contributions*					
3	Primary balance	-4.5	-3.7	-3.3	-4.1	-3.7
4=5+6+7	'Snow-ball' effect	-1.8	-1.8	-1.3	-1.1	-1.2
	of which:					
5	- Interest expenditure	1.1	1.3	1.2	1.3	1.2
6	- Real growth effect	-2.3	-1.4	-1.2	-1.4	-1.3
7	- Inflation effect	-0.7	-1.7	-1.3	-1.0	-1.1
8	Stock-flow adjustment	-1.4	0.2	0.0	1.8	0.0

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 13.6: Assessment of compliance

A Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation							
	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	132	133	147	155	161
2	Interest expenditure	bn EUR	0.4	0.4	0.4	0.5	0.5
3	Cyclical unemployment expenditure	bn EUR	0.0	0.0	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	0.3	0.3	0.3	0.5	0.2
5	National co-financing of EU programmes	bn EUR	0.1	0.1	0.2	0.1	0.1
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	12.5	12.5	13.8	14.5	15.4
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		0.1	1.3	0.7	0.8
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		-0.2	0.0	-0.3	0.1
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		0.2	1.2	1.0	0.7
11	Outturn / forecast net expenditure	% change		2.0%	9.6%	7.4%	5.1%
12	Recommended maximum net expenditure*	% change		2.7%	6.0%	5.0%	5.4%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		-0.1	0.5	0.3	0.0
14	Cumulated deviation **	bn EUR		-0.1	0.4	0.7	0.7
15=13/17	Annual balance**	% GDP		-0.3	1.3	0.9	-0.1
16=14/17	Cumulated balance**	% GDP		-0.3	1.0	1.8	1.6
17	p.m. Nominal GDP	bn EUR	32.4	34.8	36.5	38.2	40.2

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 13.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	0.1	0.1	0.2	0.3	0.5	0.7	0.7
2	Cash disbursements of RRF grants from EU	na.	0.5	0.3	0.0	0.4	0.5	1.1
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.1	0.1	0.2	0.2
4	Gross fixed capital formation	0.1	0.1	0.1	0.1	0.2	0.3	0.3
5	Capital transfers	0.0	0.0	0.1	0.2	0.2	0.3	0.2
6=4+5	Total capital expenditure	0.1	0.1	0.2	0.3	0.4	0.5	0.7
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

14. LATVIA

Table 14.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	2.1	2.6	1.4	na.	1.6
2	HCP	% change	3.8	2.9	3.6	na.	2.2
3	General government balance	% GDP	-2.5	-3.0	-3.3	na.	-4.3
4	Primary balance	% GDP	-1.4	-1.7	-2.0	na.	-2.9
5	General government gross debt	% GDP	46.9	47.9	48.8	na.	53.8
6=7+8	Fiscal stance*	% GDP	-1.1	na.	-1.5	na.	-0.1
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-0.1	na.	-1.1	na.	-1.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-1.1	na.	-0.5	na.	1.2

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 14.2: Net expenditure growth

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	5.9%	3.6%	3.4%		
2	Cumulated net expenditure	% change	15.5%	19.7%	23.8%		
3	Annual net expenditure	% change	5.0%	5.7%	6.7%	na.	6.3%
4	Cumulated net expenditure	% change	10.2%	16.4%	17.5%	na.	24.9%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 14.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	2.1	2.6	1.4	n.a.	1.6
2	Private consumption	% change	0.8	2.9	1.6	n.a.	1.9
3	Government consumption	% change	7.0	1.5	0.4	n.a.	0.3
4	Gross fixed capital formation	% change	9.8	7.5	3.0	n.a.	3.0
5	Exports of goods and services	% change	0.1	3.0	1.7	n.a.	1.9
6	Imports of goods and services	% change	5.7	4.8	2.2	n.a.	2.3
	Contributions to real GDP growth						
7	- Final domestic demand	pps	4.1	3.8	1.7	n.a.	1.9
8	- Change in inventories	pps	1.8	0.3	0.1	n.a.	0.0
9	- Net exports	pps	-3.8	-1.4	-0.4	n.a.	-0.3
10	Output gap	% pot GDP	-0.1	-1.0	0.3	n.a.	0.4
11	Employment	% change	-0.5	0.0	-0.4	n.a.	-0.3
12	Unemployment rate	%	6.9	6.6	6.8	n.a.	6.7
13	Labour productivity	% change	2.7	2.6	1.9	n.a.	1.9
14	HCP	% change	3.8	2.9	3.6	n.a.	2.2
15	GDP deflator	% change	3.6	3.3	3.1	n.a.	2.1
16	Compensation of employees per head	% change	8.4	8.4	7.0	n.a.	5.8
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-3.7	n.a.	-4.3	n.a.	-5.8

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 14.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.6	42.1	44.4	n.a.	43.5
	<i>of which:</i>					
2	- Taxes on production and imports	14.2	14.2	14.5	n.a.	14.6
3	- Current taxes on income, wealth, etc.	8.5	8.4	8.3	n.a.	8.3
4	- Social contributions	11.9	11.8	12.2	n.a.	12.5
5	- Other current revenue	7.0	6.1	7.2	n.a.	6.6
6	- Capital taxes	0.0	0.0	0.0	n.a.	0.0
7	- Other capital revenue	1.9	1.5	2.2	n.a.	1.5
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	n.a.	0.0
9=sum(10-18)	Expenditure	46.1	45.1	47.7	n.a.	47.8
	<i>of which:</i>					
10	- Compensation of employees	13.1	12.8	13.1	n.a.	13.0
11	- Intermediate consumption	7.3	6.2	7.4	n.a.	7.3
12	- Interest expenditure	1.1	1.3	1.3	n.a.	1.4
13	- Social benefits other than Social transfers in kind	12.6	13.2	12.9	n.a.	13.3
14	- Social transfers in kind via market producers	2.2	2.2	2.2	n.a.	2.2
15	- Subsidies	0.7	0.8	0.7	n.a.	0.7
16	- Other current expenditure	2.7	1.6	2.5	n.a.	2.4
17	- Gross fixed capital formation	6.3	6.5	7.2	n.a.	6.7
18	- Other capital expenditure	0.1	0.5	0.4	n.a.	0.7
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	n.a.	0.0
20	p.m. Total defence expenditure - nationally financed	3.2	4.1	4.1	n.a.	5.5
21	p.m. Defence investment - nationally financed	1.1	1.8	1.8	n.a.	2.2
22=1-9	General government balance	-2.5	-3.0	-3.3	n.a.	-4.3
23=22+12	Primary balance	-1.4	-1.7	-2.0	n.a.	-2.9
24	Cyclically adjusted balance	-2.5	n.a.	-3.4	n.a.	-4.5
25=24-8+19	Structural balance	-2.5	-2.6	-3.4	n.a.	-4.5
26=25+12	Structural primary balance	-1.4	-1.3	-2.1	n.a.	-3.1

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 14.5: **Debt developments**

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	46.9	47.9	48.8	n.a.	53.8
2=3+4+8	Change in the ratio (pps. of GDP)	0.6	1.1	1.9	n.a.	4.9
	Contributions*					
3	Primary balance	1.4	1.7	2.0	n.a.	2.9
4=5+6+7	'Snow-ball' effect	-1.4	-1.4	-0.7	n.a.	-0.3
	<i>of which:</i>					
5	- Interest expenditure	1.1	1.3	1.3	n.a.	1.4
6	- Real growth effect	-0.9	-1.2	-0.6	n.a.	-0.7
7	- Inflation effect	-1.6	-1.5	-1.4	n.a.	-1.0
8	Stock-flow adjustment	0.6	0.7	0.7	n.a.	2.4

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 14.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	OOM	OOM
1	Total expenditure	bn EUR	17.2	18.4	19.8	21.5	22.3
2	Interest expenditure	bn EUR	0.3	0.4	0.5	0.6	0.7
3	Cyclical unemployment expenditure	bn EUR	0.0	0.0	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	0.7	0.8	1.3	1.5	1.0
5	National co-financing of EU programmes	bn EUR	0.2	0.1	0.2	0.3	0.3
6	One-off expenditure (levels, excl. EU funded)	bn EUR	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	16.0	17.1	17.9	19.0	20.3
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		1.1	0.8	1.1	1.2
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		0.3	0.0	-0.1	0.0
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		0.8	0.8	1.2	1.2
11	Outturn / forecast net expenditure	% change		5.0%	5.0%	6.7%	6.3%
12	Recommended maximum net expenditure*	% change		9.1%	5.9%	3.6%	3.4%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		-0.7	-0.2	0.6	0.5
14	Cumulated deviation **	bn EUR		-0.7	-0.8	-0.3	0.3
15=13/17	Annual balance**	% GDP		-1.6	-0.4	1.2	1.2
16=14/17	Cumulated balance**	% GDP		-1.6	-1.9	-0.6	0.6
17	p.m. Nominal GDP	bn EUR	39.6	40.7	43.0	45.0	46.6

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
			Outturn	Outturn	OOM	OOM	
1	Total defence expenditure (nationally financed)	% GDP	2.5	2.7	3.2	4.1	5.5
2	Flexibility from increases in defence expenditure	% GDP		na.	0.7	1.5	1.5
3	Cumulated balance after flexibility**	% GDP		na.	-2.6	-2.1	-0.9

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 14.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RFf grants as included in the revenue projections	na.	0.0	0.0	0.4	0.9	1.7
2	Cash disbursements of RRF grants from EU	na.	0.7	0.6	0.0	0.9	0.7
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.1	0.3	0.5
4	Gross fixed capital formation	0.0	0.0	0.0	0.3	0.6	1.2
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.3	0.6	1.2
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

15. LITHUANIA

Table 15.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	2.9	3.1	3.0	2.3	2.1
2	HCP	% change	3.4	3.7	4.4	2.4	2.7
3	General government balance	% GDP	-1.8	-2.3	-2.2	-2.8	-2.7
4	Primary balance	% GDP	-0.9	-1.2	-1.1	-1.5	-1.5
5	General government gross debt	% GDP	39.5	44.9	44.6	48.9	48.4
6=7+8	Fiscal stance*	% GDP	-1.4	na.	-1.0	na.	0.4
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-1.3	na.	-0.4	na.	-0.4
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.1	na.	-0.7	na.	0.8

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 15.2: Net expenditure growth

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	6.1%	Recommendation 5.2%		4.8%	
2	Cumulated net expenditure	% change	6.1%	11.6%		17.0%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	10.5%	7.0%	7.2%	7.0%	7.0%
4	Cumulated net expenditure	% change	10.5%	18.9%	18.4%	na.	26.8%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 15.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	2.9	3.1	3.0	2.3	2.1
2	Private consumption	% change	2.1	4.5	4.6	2.2	2.2
3	Government consumption	% change	1.0	0.1	0.1	0.1	0.1
4	Gross fixed capital formation	% change	8.0	5.7	5.8	4.5	4.5
5	Exports of goods and services	% change	5.3	2.7	2.6	3.6	2.8
6	Imports of goods and services	% change	9.3	3.7	4.1	3.6	3.2
	Contributions to real GDP growth						
7	- Final domestic demand	pps	3.2	3.8	3.9	2.3	2.3
8	- Change in inventories	pps	2.2	0.0	0.1	0.0	-0.1
9	- Net exports	pps	-2.4	-0.6	-1.0	0.1	-0.2
10	Output gap	% pot GDP	-0.9	-0.4	-0.1	-0.5	-0.1
11	Employment	% change	-0.7	0.1	-0.2	-0.1	-0.2
12	Unemployment rate	%	6.9	6.8	6.7	6.9	6.7
13	Labour productivity	% change	3.7	3.0	3.1	2.4	2.3
14	HCP	% change	3.4	3.7	4.4	2.4	2.7
15	GDP deflator	% change	3.6	3.4	3.4	2.6	3.3
16	Compensation of employees per head	% change	10.0	7.8	7.4	6.2	6.2
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	3.1	na.	1.0	na.	1.4

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 15.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	39.4	40.5	40.4	40.6	40.3
	<i>of which:</i>					
2	- Taxes on production and imports	11.9	12.0	12.0	12.0	12.0
3	- Current taxes on income, wealth, etc.	10.7	11.3	11.2	11.9	11.8
4	- Social contributions	11.4	11.5	11.4	11.6	11.6
5	- Other current revenue	4.7	4.9	4.4	4.2	4.1
6	- Capital taxes	0.0	0.0	0.0	0.1	0.1
7	- Other capital revenue	0.8	0.9	1.4	0.8	0.7
8	p.m. One-off revenue (excluding EU funded)	0.1	-0.1	0.0	0.0	0.0
9=sum(10-18)	Expenditure	41.2	42.8	42.6	43.4	43.0
	<i>of which:</i>					
10	- Compensation of employees	12.1	12.2	12.2	11.9	11.9
11	- Intermediate consumption	4.4	4.7	4.6	4.7	4.6
12	- Interest expenditure	0.9	1.2	1.1	1.3	1.3
13	- Social benefits other than Social transfers in kind	13.9	14.4	14.5	14.9	14.9
14	- Social transfers in kind via market producers	2.5	2.4	2.4	2.4	2.4
15	- Subsidies	0.3	0.2	0.3	0.2	0.2
16	- Other current expenditure	2.2	2.3	2.3	2.4	2.4
17	- Gross fixed capital formation	4.1	4.7	4.7	4.6	4.5
18	- Other capital expenditure	0.8	0.5	0.5	0.9	0.8
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
20	p.m. Total defence expenditure - nationally financed	2.7	2.9	2.9	3.5	3.5
21	p.m. Defence investment - nationally financed	1.0	0.2	0.2	0.5	0.5
22=1-9	General government balance	-1.8	-2.3	-2.2	-2.8	-2.7
23=22+12	Primary balance	-0.9	-1.2	-1.1	-1.5	-1.5
24	Cyclically adjusted balance	-1.5	na.	-2.2	na.	-2.7
25=24-8+19	Structural balance	-1.6	-2.1	-2.2	-2.6	-2.7
26=25+12	Structural primary balance	-0.7	-0.9	-1.1	-1.3	-1.5

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 15.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	39.5	44.9	44.6	48.9	48.4
2=3+4+8	Change in the ratio (pps. of GDP)	1.5	5.4	5.1	3.9	3.7
	<i>Contributions*</i>					
3	Primary balance	0.9	1.2	1.1	1.5	1.5
4=5+6+7	'Snow-ball' effect	-1.5	-1.3	-1.2	-0.8	-1.0
	<i>of which:</i>					
5	- Interest expenditure	0.9	1.2	1.1	1.3	1.3
6	- Real growth effect	-1.0	-1.2	-1.1	-1.0	-0.9
7	- Inflation effect	-1.3	-1.3	-1.3	-1.1	-1.4
8	Stock-flow adjustment	2.1	5.5	5.3	3.3	3.3

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 15.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	31.1	34.7	38.2	40.7
2	Interest expenditure	bn EUR	0.6	0.8	1.0	1.2
3	Cyclical unemployment expenditure	bn EUR	0.1	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	1.0	1.1	1.8	1.1
5	National co-financing of EU programmes	bn EUR	0.1	0.2	0.2	0.2
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	29.3	32.6	35.2	38.1
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		3.3	2.5	2.9
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		0.3	0.2	0.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		3.1	2.3	2.5
11	Outturn / forecast net expenditure	% change		10.5%	7.2%	7.0%
12	Recommended maximum net expenditure	% change		6.1%	5.2%	4.8%
13=(11-12) x 7(t-1)	Annual deviation *	bn EUR		1.3	0.7	0.8
14	Cumulated deviation *	bn EUR		1.3	1.9	2.7
15=13/17	Annual balance*	% GDP		1.5	0.7	0.8
16=14/17	Cumulated balance*	% GDP		1.5	2.2	2.9
17	p.m. Nominal GDP	bn EUR	79.0	84.3	89.7	94.5

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level**	2025	2026	2027
			Outturn	COM	COM	
1	Total defence expenditure (nationally financed)	% GDP	1.4	2.7	2.9	3.5
2	Flexibility from increases in defence expenditure	% GDP		1.2	1.5	1.5
3	Cumulated balance after flexibility*	% GDP		0.3	0.7	1.4

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 15.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.0	0.1	0.3	0.5	0.8
2	Cash disbursements of RRF grants from EU	n.a.	0.5	0.0	0.8	0.2	1.4
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	n.a.	0.0	0.0	0.1	0.1	0.1
4	Gross fixed capital formation	n.a.	0.0	0.1	0.2	0.4	0.7
5	Capital transfers	n.a.	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	n.a.	0.0	0.1	0.2	0.4	0.7
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	n.a.	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	n.a.	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	n.a.	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

Table 15.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	na.	na.	0.1	0.8	0.0	0.9
2	Repayments of RRF loans to EU	na.	na.	na.	0.0	0.0	0.0	0.0
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	na.	na.	na.	0.0	0.0	0.0	0.4
4	Gross fixed capital formation	na.	na.	na.	0.0	0.0	0.0	0.3
5	Capital transfers	na.	na.	na.	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	na.	na.	na.	0.0	0.0	0.0	0.3
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	na.	na.	na.	0.0	0.0	0.0	0.0
9	Financial transactions	na.	na.	na.	0.0	0.0	0.0	0.0

Source: Annual Progress Report

16. LUXEMBOURG

Table 16.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.6	1.7	1.6	na.	2.0
2	HCP	% change	2.5	1.7	2.7	na.	1.8
3	General government balance	% GDP	-2.0	-0.4	-1.2	na.	-1.5
4	Primary balance	% GDP	-1.6	0.0	-0.7	na.	-1.0
5	General government gross debt	% GDP	26.5	27.1	29.2	na.	30.2
6=7+8	Fiscal stance*	% GDP	-1.7	na.	0.4	na.	-0.9
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-1.7	na.	0.4	na.	-1.0
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.1	na.	0.0	na.	0.1

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 16.2: Net expenditure growth

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	5.8%	4.7%		3.8%	
2	Cumulated net expenditure	% change	14.2%	19.6%		24.1%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	8.7%	1.9%	3.5%	na.	5.9%
4	Cumulated net expenditure	% change	15.7%	16.9%	19.7%	na.	26.7%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 16.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.6	1.7	1.6	na.	2.0
2	Private consumption	% change	2.3	1.8	1.5	na.	2.1
3	Government consumption	% change	3.7	3.3	3.3	na.	3.1
4	Gross fixed capital formation	% change	-0.5	5.7	-1.7	na.	2.9
5	Exports of goods and services	% change	1.2	1.4	2.0	na.	2.5
6	Imports of goods and services	% change	1.8	1.9	2.0	na.	2.8
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.4	2.2	0.9	na.	1.8
8	- Change in inventories	pps	-0.1	0.0	0.0	na.	0.0
9	- Net exports	pps	-0.6	-0.4	0.7	na.	0.3
10	Output gap	% pot GDP	-3.8	-3.3	-3.2	na.	-2.4
11	Employment	% change	1.2	1.6	1.3	na.	1.5
12	Unemployment rate	%	6.5	6.6	6.6	na.	6.5
13	Labour productivity	% change	-0.5	0.1	0.4	na.	0.5
14	HICP	% change	2.5	1.7	2.7	na.	1.8
15	GDP deflator	% change	3.2	3.1	2.8	na.	2.3
16	Compensation of employees per head	% change	4.4	3.1	3.4	na.	2.5
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-3.6	na.	-3.5	na.	-3.3

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 16.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	47.1	48.1	48.1	na.	48.6
	<i>of which:</i>					
2	- Taxes on production and imports	11.6	11.7	11.6	na.	11.6
3	- Current taxes on income, wealth, etc.	17.9	18.6	18.3	na.	18.7
4	- Social contributions	12.6	12.8	13.2	na.	13.3
5	- Other current revenue	4.7	4.6	4.8	na.	4.8
6	- Capital taxes	0.2	0.2	0.2	na.	0.1
7	- Other capital revenue	0.1	0.1	0.1	na.	0.1
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	49.1	48.5	49.4	na.	50.2
	<i>of which:</i>					
10	- Compensation of employees	11.7	11.7	11.8	na.	11.9
11	- Intermediate consumption	4.7	4.6	4.8	na.	4.9
12	- Interest expenditure	0.3	0.5	0.5	na.	0.6
13	- Social benefits other than Social transfers in kind	16.6	16.7	16.9	na.	17.2
14	- Social transfers in kind via market producers	3.4	3.4	3.6	na.	3.7
15	- Subsidies	1.2	1.2	1.2	na.	1.2
16	- Other current expenditure	4.1	3.9	3.9	na.	3.9
17	- Gross fixed capital formation	5.0	5.0	4.9	na.	4.9
18	- Other capital expenditure	2.1	1.6	1.8	na.	1.8
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.0	na.	1.2	na.	1.2
21	p.m. Defence investment - nationally financed	0.3	na.	0.3	na.	0.3
22=1-9	General government balance	-2.0	-0.4	-1.2	na.	-1.5
23=22+12	Primary balance	-1.6	0.0	-0.7	na.	-1.0
24	Cyclically adjusted balance	-0.2	na.	0.3	na.	-0.5
25=24-8+19	Structural balance	-0.2	1.1	0.3	na.	-0.5
26=25+12	Structural primary balance	0.1	1.6	0.8	na.	0.1

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 16.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	26.5	27.1	29.2	n.a.	30.2
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	0.2	0.7	2.7	n.a.	1.0
3	Primary balance	1.6	0.0	0.7	n.a.	1.0
4=5+6+7	'Snow-ball' effect	-0.6	-0.8	-0.6	n.a.	-0.6
	of which:					
5	- Interest expenditure	0.3	0.5	0.5	n.a.	0.6
6	- Real growth effect	-0.2	-0.4	-0.4	n.a.	-0.6
7	- Inflation effect	-0.8	-0.8	-0.7	n.a.	-0.6
8	Stock-flow adjustment	-0.8	1.5	2.6	n.a.	0.7

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 16.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	38.1	40.4	43.9	46.2	49.0
2	Interest expenditure	bn EUR	0.2	0.3	0.3	0.5	0.6
3	Cyclical unemployment expenditure	bn EUR	-0.1	0.1	0.1	0.1	0.1
4	Expenditure funded by transfers from the EU	bn EUR	0.1	0.2	0.1	0.1	0.1
5	National co-financing of EU programmes	bn EUR	0.0	0.1	0.1	0.1	0.1
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	37.8	39.8	43.3	45.4	48.1
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		2.0	3.5	2.1	2.7
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		-0.4	0.1	0.6	0.1
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		2.4	3.5	1.5	2.7
11	Outturn / forecast net expenditure	% change		6.4%	8.7%	3.5%	5.9%
12	Recommended maximum net expenditure*	% change		8.0%	5.8%	4.7%	3.8%
13=(11-12) x 7(t-1)	Annual deviation **	bn EUR		-0.6	1.2	-0.5	0.9
14	Cumulated deviation **	bn EUR		-0.6	0.5	0.0	1.0
15=13/17	Annual balance**	% GDP		-0.7	1.3	-0.6	1.0
16=14/17	Cumulated balance**	% GDP		-0.7	0.6	0.0	1.0
17	p.m. Nominal GDP	bn EUR	82.1	86.2	89.5	93.5	97.6

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 16.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.0	0.0	0.0	0.0	0.1	0.2
2	Cash disbursements of RRF grants from EU	na.	0.0	0.0	0.0	0.0	0.1	0.2
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.1	0.0	0.1
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.1	0.0	0.1
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

17. HUNGARY

Table 17.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR*	COM	APR	COM
1	Real GDP	% change	0.5	n.a.	1.8	n.a.	2.1
2	HCP	% change	4.4	n.a.	3.2	n.a.	3.1
3	General government balance	% GDP	-4.7	n.a.	-6.2	n.a.	-5.8
4	Primary balance	% GDP	-0.9	n.a.	-2.3	n.a.	-2.1
5	General government gross debt	% GDP	74.6	n.a.	75.1	n.a.	76.8
6 = 7 + 8	Fiscal stance**	% GDP	-0.4	n.a.	-1.7	n.a.	0.1
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	0.0	n.a.	-1.6	n.a.	0.2
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.4	n.a.	-0.1	n.a.	0.0

* Hungary has not yet submitted its Annual Progress Report (APR).

** A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 17.2: Net expenditure growth

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	4.3%	4.0%		3.9%	
2	Cumulated net expenditure	% change	9.1%	13.5%		17.9%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	8.1%	n.a.	9.7%	n.a.	3.7%
4	Cumulated net expenditure	% change	11.2%	n.a.	22.0%	n.a.	26.5%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 17.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.5	n.a.	1.8	n.a.	2.1
2	Private consumption	% change	3.1	n.a.	2.9	n.a.	1.9
3	Government consumption	% change	2.4	n.a.	1.7	n.a.	0.4
4	Gross fixed capital formation	% change	-2.8	n.a.	1.3	n.a.	3.9
5	Exports of goods and services	% change	-1.1	n.a.	1.1	n.a.	3.5
6	Imports of goods and services	% change	1.2	n.a.	1.7	n.a.	3.4
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.4	n.a.	2.2	n.a.	1.9
8	- Change in inventories	pps	0.8	n.a.	0.0	n.a.	0.0
9	- Net exports	pps	-1.7	n.a.	-0.4	n.a.	0.2
10	Output gap	% pot GDP	-1.3	n.a.	-0.6	n.a.	0.2
11	Employment	% change	0.4	n.a.	-0.1	n.a.	0.1
12	Unemployment rate	%	4.4	n.a.	4.5	n.a.	4.4
13	Labour productivity	% change	0.1	n.a.	1.9	n.a.	1.9
14	HICP	% change	4.4	n.a.	3.2	n.a.	3.1
15	GDP deflator	% change	6.3	n.a.	3.9	n.a.	3.1
16	Compensation of employees per head	% change	9.0	n.a.	9.3	n.a.	5.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	2.2	n.a.	0.6	n.a.	1.3

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 17.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	42.6	na.	42.5	na.	41.6
	<i>of which:</i>					
2	- Taxes on production and imports	17.2	na.	17.3	na.	16.5
3	- Current taxes on income, wealth, etc.	7.5	na.	7.1	na.	6.8
4	- Social contributions	10.7	na.	11.0	na.	11.1
5	- Other current revenue	6.6	na.	6.2	na.	6.2
6	- Capital taxes	0.0	na.	0.0	na.	0.0
7	- Other capital revenue	0.6	na.	1.0	na.	1.0
8	p.m. One-off revenue (excluding EU funded)	0.0	na.	0.0	na.	0.0
9=sum(10-18)	Expenditure	47.3	na.	48.7	na.	47.4
	<i>of which:</i>					
10	- Compensation of employees	10.7	na.	11.4	na.	10.8
11	- Intermediate consumption	8.5	na.	8.8	na.	8.6
12	- Interest expenditure	3.8	na.	3.9	na.	3.7
13	- Social benefits other than Social transfers in kind	10.9	na.	11.0	na.	10.9
14	- Social transfers in kind via market producers	1.2	na.	1.3	na.	1.2
15	- Subsidies	2.1	na.	2.1	na.	2.0
16	- Other current expenditure	4.4	na.	4.0	na.	4.1
17	- Gross fixed capital formation	3.8	na.	4.0	na.	4.1
18	- Other capital expenditure	2.0	na.	2.3	na.	2.1
19	p.m. One-off expenditure (excluding EU funded)	0.0	na.	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.8	na.	2.1	na.	2.0
21	p.m. Defence investment - nationally financed	0.6	na.	0.7	na.	0.7
22=1-9	General government balance	-4.7	na.	-6.2	na.	-5.8
23=22+12	Primary balance	-0.9	na.	-2.3	na.	-2.1
24	Cyclically adjusted balance	-4.1	na.	-5.9	na.	-5.9
25=24-8+19	Structural balance	-4.1	na.	-5.9	na.	-5.9
26=25+12	Structural primary balance	-0.3	na.	-2.0	na.	-2.2

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 17.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	74.6	na.	75.1	na.	76.8
2=3+4+8	Change in the ratio (pps. of GDP)	1.1	na.	0.5	na.	1.8
	Contributions*					
3	Primary balance	0.9	na.	2.3	na.	2.1
4=5+6+7	'Snow-ball' effect	-0.9	na.	-0.2	na.	0.0
	<i>of which:</i>					
5	- Interest expenditure	3.8	na.	3.9	na.	3.7
6	- Real growth effect	-0.4	na.	-1.3	na.	-1.5
7	- Inflation effect	-4.3	na.	-2.8	na.	-2.2
8	Stock-flow adjustment	1.1	na.	-1.6	na.	-0.2

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 17.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026
			Outturn	Outturn	Outturn	COM
1	Total expenditure	bn HUF	37415.9	38561.2	41141.4	44835.2
2	Interest expenditure	bn HUF	3533.9	3970.6	3311.1	3579.3
3	Cyclical unemployment expenditure	bn HUF	-49.3	-41.9	-46.7	-41.4
4	Expenditure funded by transfers from the EU	bn HUF	686.6	597.9	999.8	1168.1
5	National co-financing of EU programmes	bn HUF	193.4	193.8	345.2	344.1
6	One-off expenditure (levels, exd. EU funded)	bn HUF	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn HUF	33051.2	33840.9	36532.0	39785.1
7b	p.m. Correction for breaks in time series	bn HUF		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn HUF		789.7	2691.1	3253.1
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn HUF		-137.5	-57.4	-300.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn HUF		927.1	2748.5	3553.6
11	Outturn / forecast net expenditure	% change		2.8%	8.1%	9.7%
12	Recommended maximum net expenditure*	% change		4.6%	4.3%	4.0%
13=(11-12) x 7(t-1)	Annual deviation**	bn HUF		-593.2	1293.4	2092.3
14	Cumulated deviation**	bn HUF		-593.2	700.2	2792.5
15=13/17	Annual balance**	% GDP		-0.7	1.5	2.3
16=14/17	Cumulated balance**	% GDP		-0.7	0.8	3.0
17	p.m. Nominal GDP	bn HUF	75218.2	81493.5	87045.6	92055.4

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026
			Outturn	Outturn	COM	
1	Total defence expenditure (nationally financed)	% GDP	1.0	2.0	1.8	2.1
2	Flexibility from increases in defence expenditure	% GDP		n.a.	0.8	1.1
3	Cumulated balance after flexibility**	% GDP		n.a.	0.0	1.9

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (CCFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

18. MALTA

Table 18.1: **Key macroeconomic and fiscal figures**

#	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	4.0	3.7	3.7	na.	3.6
2	HCP	% change	2.4	2.9	2.7	na.	2.3
3	General government balance	% GDP	-2.2	-1.6	-2.2	na.	-2.1
4	Primary balance	% GDP	-1.0	-0.3	-0.9	na.	-0.8
5	General government gross debt	% GDP	46.4	45.8	46.2	na.	46.2
6=7+8	Fiscal stance*	% GDP	0.6	na.	0.1	na.	0.5
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	0.5	na.	0.5	na.	0.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	-0.3	na.	0.2

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 18.2: **Net expenditure growth**

#	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	6.0%	5.8%		5.8%	
2	Cumulated net expenditure	% change	13.8%	20.4%		27.4%	
3	Annual net expenditure	% change	5.6%	5.2%	6.1%	na.	5.8%
4	Cumulated net expenditure	% change	22.2%	27.4%	29.7%	na.	37.2%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 18.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	4.0	3.7	3.7	n.a.	3.6
2	Private consumption	% change	3.3	6.4	3.3	n.a.	3.5
3	Government consumption	% change	5.9	8.0	4.6	n.a.	3.9
4	Gross fixed capital formation	% change	-0.1	9.0	2.0	n.a.	4.0
5	Exports of goods and services	% change	4.5	6.2	3.4	n.a.	3.1
6	Imports of goods and services	% change	4.4	7.1	3.0	n.a.	3.0
	Contributions to real GDP growth						
7	- Final domestic demand	pps	2.5	3.8	2.6	n.a.	3.0
8	- Change in inventories	pps	0.4	0.0	0.0	n.a.	0.0
9	- Net exports	pps	1.0	-0.1	1.1	n.a.	0.6
10	Output gap	% pot GDP	-0.2	-1.1	-1.2	n.a.	-2.1
11	Employment	% change	3.9	3.6	3.2	n.a.	3.1
12	Unemployment rate	%	3.1	3.2	3.0	n.a.	3.1
13	Labour productivity	% change	0.0	0.1	0.5	n.a.	0.5
14	HICP	% change	2.4	2.9	2.7	n.a.	2.3
15	GDP deflator	% change	2.2	2.3	2.3	n.a.	2.1
16	Compensation of employees per head	% change	4.2	4.4	3.5	n.a.	2.1
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	9.3	n.a.	7.4	n.a.	7.1

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 18.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	34.8	34.6	34.4	n.a.	34.5
	<i>of which:</i>					
2	- Taxes on production and imports	9.6	9.9	9.5	n.a.	9.5
3	- Current taxes on income, wealth, etc.	15.1	14.8	14.9	n.a.	15.2
4	- Social contributions	5.1	5.1	5.1	n.a.	5.1
5	- Other current revenue	4.1	3.6	3.8	n.a.	3.7
6	- Capital taxes	0.2	0.2	0.2	n.a.	0.2
7	- Other capital revenue	0.7	1.0	1.1	n.a.	0.9
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	n.a.	0.0
9=sum(10-18)	Expenditure	37.0	36.2	36.6	n.a.	36.6
	<i>of which:</i>					
10	- Compensation of employees	9.8	9.9	9.8	n.a.	9.8
11	- Intermediate consumption	8.3	8.2	8.2	n.a.	8.1
12	- Interest expenditure	1.2	1.3	1.3	n.a.	1.3
13	- Social benefits other than Social transfers in kind	7.2	7.0	7.0	n.a.	7.0
14	- Social transfers in kind via market producers	0.9	0.9	0.9	n.a.	0.9
15	- Subsidies	2.1	2.1	2.4	n.a.	2.2
16	- Other current expenditure	2.7	2.6	2.6	n.a.	2.5
17	- Gross fixed capital formation	3.1	3.5	3.4	n.a.	3.6
18	- Other capital expenditure	1.8	0.8	1.2	n.a.	1.3
19	p.m. One-off expenditure (excluding EU funded)	0.3	0.0	0.0	n.a.	0.0
20	p.m. Total defence expenditure - nationally financed	0.5	n.a.	0.5	n.a.	0.6
21	p.m. Defence investment - nationally financed	0.1	n.a.	0.1	n.a.	0.1
22=1-9	General government balance	-2.2	-1.6	-2.2	n.a.	-2.1
23=22+12	Primary balance	-1.0	-0.3	-0.9	n.a.	-0.8
24	Cyclically adjusted balance	-2.1	n.a.	-1.6	n.a.	-1.1
25=24-8+19	Structural balance	-1.8	-1.1	-1.6	n.a.	-1.1
26=25+12	Structural primary balance	-0.6	0.2	-0.3	n.a.	0.2

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 18.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	46.4	45.8	46.2	n.a.	46.2
2=3+4+8	Change in the ratio (pps. of GDP)	0.5	-0.6	-0.1	n.a.	-0.1
	Contributions*					
3	Primary balance	1.0	0.3	0.9	n.a.	0.8
4≈5+6+7	'Snow-ball' effect	-1.5	-1.4	-1.3	n.a.	-1.2
	of which:					
5	- Interest expenditure	1.2	1.3	1.3	n.a.	1.3
6	- Real growth effect	-1.7	-1.7	-1.6	n.a.	-1.6
7	- Inflation effect	-1.0	-1.0	-1.0	n.a.	-0.9
8	Stock-flow adjustment	0.9	0.4	0.3	n.a.	0.4

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 18.6: Assessment of compliance

A Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation							
	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	7.5	8.6	9.1	9.5	10.1
2	Interest expenditure	bn EUR	0.2	0.3	0.3	0.3	0.4
3	Cyclical unemployment expenditure	bn EUR	0.0	0.0	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	0.2	0.2	0.2	0.3	0.2
5	National co-financing of EU programmes	bn EUR	0.1	0.0	0.1	0.1	0.2
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.1	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	7.0	8.2	8.5	8.8	9.3
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		1.1	0.3	0.3	0.5
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		0.0	-0.1	-0.2	0.0
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		1.1	0.5	0.5	0.5
11	Outturn / forecast net expenditure	% change		15.7%	5.6%	6.1%	5.8%
12	Recommended maximum net expenditure*	% change		7.4%	6.0%	5.8%	5.8%
13=(11-12) x 7/(t-1)	Annual deviation **	bn EUR		0.6	0.0	0.0	0.0
14	Cumulated deviation **	bn EUR		0.6	0.6	0.6	0.6
15=13/17	Annual balance**	% GDP		2.5	-0.1	0.1	0.0
16=14/17	Cumulated balance**	% GDP		2.5	2.3	2.2	2.1
17	p.m. Nominal GDP	bn EUR	20.9	23.1	24.6	26.1	27.6

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 18.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.2	0.0	0.3	0.3	0.2	0.3
2	Cash disbursements of RRF grants from EU	n.a.	0.2	0.0	0.3	0.3	0.2	0.3
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.1	0.1	0.1	0.1	0.1
5	Capital transfers	0.0	0.0	0.0	0.0	0.1	0.1	0.2
6=4+5	Total capital expenditure	0.0	0.0	0.1	0.2	0.2	0.2	0.3
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

19. THE NETHERLANDS

Table 19.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	1.8	1.4	1.0	1.1	1.1
2	HCP	% change	3.0	2.1	3.2	1.9	2.5
3	General government balance	% GDP	-1.6	-2.6	-2.5	-1.9	-1.9
4	Primary balance	% GDP	-0.9	-1.7	-1.8	-0.9	-1.1
5	General government gross debt	% GDP	44.4	45.3	46.9	45.3	47.0
6 = 7 + 8	Fiscal stance*	% GDP	-0.8	na.	0.0	na.	0.2
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-0.8	na.	0.0	na.	0.1
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	0.0	na.	0.1

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 19.2: Net expenditure growth

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	na.	4.7%		3.5%	
2	Cumulated net expenditure	% change	na.	4.7%		8.4%	
3	Annual net expenditure	% change	7.2%	4.7%	4.9%	3.5%	3.7%
4	Cumulated net expenditure	% change	na.	18.9%	4.9%	na.	8.8%

For the Netherlands, table 2 shows the net expenditure growth commitments put forward in the medium-term fiscal structural plan submitted on 14 April 2026, in view of the Commission's positive assessment.

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 19.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	1.8	1.4	1.0	1.1	1.1
2	Private consumption	% change	1.5	1.5	0.7	1.7	1.0
3	Government consumption	% change	1.9	1.7	1.7	0.8	1.5
4	Gross fixed capital formation	% change	1.1	1.2	0.5	1.5	1.3
5	Exports of goods and services	% change	2.4	2.3	1.2	1.5	1.5
6	Imports of goods and services	% change	2.4	2.5	1.2	2.0	1.6
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.4	1.5	0.8	1.4	1.1
8	- Change in inventories	pps	0.1	0.0	0.0	0.1	0.0
9	- Net exports	pps	0.3	0.1	0.1	-0.2	0.0
10	Output gap	% pot GDP	-0.7	-0.8	-1.1	-1.0	-1.4
11	Employment	% change	0.5	0.3	0.1	0.5	0.2
12	Unemployment rate	%	3.9	4.1	4.2	4.3	4.4
13	Labour productivity	% change	1.3	1.1	0.8	0.6	0.9
14	HICP	% change	3.0	2.1	3.2	1.9	2.5
15	GDP deflator	% change	3.3	2.9	3.2	2.5	2.5
16	Compensation of employees per head	% change	4.7	4.7	3.8	4.1	3.6
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	7.3	na.	7.3	na.	7.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 19.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.3	43.3	43.5	44.1	44.3
	<i>of which:</i>					
2	- Taxes on production and imports	11.1	11.1	11.3	11.1	11.5
3	- Current taxes on income, wealth, etc.	14.6	15.0	15.0	15.3	15.6
4	- Social contributions	12.9	12.7	12.6	13.1	12.7
5	- Other current revenue	4.2	4.1	4.1	4.2	4.0
6	- Capital taxes	0.4	0.4	0.4	0.4	0.4
7	- Other capital revenue	0.1	0.0	0.1	0.0	0.1
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
9=sum(10-18)	Expenditure	44.9	45.9	46.0	46.0	46.2
	<i>of which:</i>					
10	- Compensation of employees	8.8	8.7	8.8	8.8	8.7
11	- Intermediate consumption	6.6	6.6	6.6	6.6	6.7
12	- Interest expenditure	0.7	0.8	0.7	1.0	0.8
13	- Social benefits other than Social transfers in kind	10.6	10.8	10.9	11.1	11.2
14	- Social transfers in kind via market producers	10.5	10.8	10.8	10.9	11.0
15	- Subsidies	1.3	1.4	1.4	1.5	1.4
16	- Other current expenditure	2.2	2.2	2.3	2.0	2.2
17	- Gross fixed capital formation	3.5	3.6	3.4	3.7	3.6
18	- Other capital expenditure	0.7	1.0	1.2	0.6	0.7
19	p.m. One-off expenditure (excluding EU funded)	0.1	0.7	0.7	0.0	0.0
20	p.m. Total defence expenditure - nationally financed	1.7	1.9	1.9	2.1	2.0
21	p.m. Defence investment - nationally financed	0.3	0.2	0.4	0.2	0.4
22=1-9	General government balance	-1.6	-2.6	-2.5	-1.9	-1.9
23=22+12	Primary balance	-0.9	-1.7	-1.8	-0.9	-1.1
24	Cyclically adjusted balance	-1.2	na.	-1.8	na.	-1.1
25=24-8+19	Structural balance	-1.1	-1.4	-1.1	-1.3	-1.1
26=25+12	Structural primary balance	-0.4	-0.6	-0.4	-0.3	-0.3

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 19.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	44.4	45.3	46.9	45.3	47.0
2=3+4+8	Change in the ratio (pps. of GDP)	0.6	0.7	2.6	0.0	0.0
	Contributions*					
3	Primary balance	0.9	1.7	1.8	0.9	1.1
4=5+6+7	'Snow-ball' effect	-1.4	-1.0	-1.1	-0.6	-0.8
	<i>of which:</i>					
5	- Interest expenditure	0.7	0.8	0.7	1.0	0.8
6	- Real growth effect	-0.7	-0.6	-0.4	-0.5	-0.5
7	- Inflation effect	-1.4	-1.2	-1.4	-1.1	-1.1
8	Stock-flow adjustment	1.2	0.0	1.8	-0.3	-0.3

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 19.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2025	2026	2027
			Outturn	COM	COM
1	Total expenditure	bn EUR	529.0	565.1	588.2
2	Interest expenditure	bn EUR	8.4	8.6	10.2
3	Cyclical unemployment expenditure	bn EUR	1.0	1.9	2.4
4	Expenditure funded by transfers from the EU	bn EUR	1.6	1.4	0.8
5	National co-financing of EU programmes	bn EUR	0.3	0.3	0.3
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.6	8.5	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	517.3	544.4	574.5
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		27.2	30.1
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		2.1	9.9
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		25.1	20.3
11	Outturn / forecast net expenditure	% change		4.9%	3.7%
12	Recommended maximum net expenditure	% change		4.7%	3.5%
13=(11-12) x 7(t-1)	Annual deviation *	bn EUR		0.8	1.2
14	Cumulated deviation *	bn EUR		0.8	2.0
15=13/17	Annual balance*	% GDP		0.1	0.1
16=14/17	Cumulated balance*	% GDP		0.1	0.2
17	p.m. Nominal GDP	bn EUR	1179.5	1228.6	1272.9

Assessment vis-à-vis Commission recommendation for a Council recommendation endorsing the medium-term fiscal structural plan submitted on 14 April 2026.

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 19.7: Assessment of compliance – previous recommendation

			2023	2024	2025
			Outturn	Outturn	Outturn
	Variables				
1	Total expenditure	bn EUR	462.1	496.7	529.0
2	Interest expenditure	bn EUR	7.1	7.9	8.4
3	Cyclical unemployment expenditure	bn EUR	-0.7	0.1	1.0
4	Expenditure funded by transfers from the EU	bn EUR	2.3	1.9	1.6
5	National co-financing of EU programmes	bn EUR	0.4	0.9	0.3
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	5.0	0.6
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	452.9	480.9	517.3
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		28.0	36.3
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		2.2	1.7
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		25.8	34.6
11	Outturn / forecast net expenditure	% change		5.7%	7.2%
12	Recommended maximum net expenditure*	% change		6.9%	3.5%
13=(11-12) x 7(t-1)	Annual deviation**	bn EUR		-5.4	17.8
14	Cumulated deviation**	bn EUR		-5.4	12.4
15=13/17	Annual balance**	% GDP		-0.5	1.5
16=14/17	Cumulated balance**	% GDP		-0.5	1.0
17	p.m. Nominal GDP	bn EUR	1050.1	1121.5	1179.5

Assessment vis-à-vis Council Recommendation of 21 January 2025 setting the net expenditure path of the Netherlands

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 19.8: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)								
1	RRF grants as included in the revenue projections	na.	0.0	0.0	0.0	0.1	0.1	0.2
2	Cash disbursements of RRF grants from EU	na.	0.0	0.0	0.0	0.1	0.1	0.0
Expenditure financed by RRF grants (% of GDP)								
3	Total current expenditure	0.0	0.1	0.1	0.1	0.1	0.1	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Other costs financed by RRF grants (% of GDP)								
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

20. AUSTRIA

Table 20.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.6	0.9	0.6	na.	0.9
2	HCP	% change	3.6	2.7	3.0	na.	2.5
3	General government balance	% GDP	-4.2	-4.2	-4.1	na.	-4.1
4	Primary balance	% GDP	-2.6	-2.4	-2.4	na.	-2.3
5	General government gross debt	% GDP	81.5	83.4	83.4	na.	84.9
6 = 7 + 8	Fiscal stance*	% GDP	1.1	na.	0.4	na.	0.4
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	1.1	na.	0.5	na.	0.2
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	-0.1	na.	0.1

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 20.2: **Net expenditure growth**

	Variables		2025	2026		2027	
			Outturn	Recommendation		APR	COM
1	Annual net expenditure	% change	2.6%	2.2%		2.2%	
2	Cumulated net expenditure	% change	2.6%	4.8%		7.2%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	2.0%	2.2%	2.1%	na.	3.3%
4	Cumulated net expenditure	% change	2.0%	4.4%	4.1%	na.	7.5%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 20.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.6	0.9	0.6	n.a.	0.9
2	Private consumption	% change	0.5	0.5	0.5	n.a.	0.6
3	Government consumption	% change	2.4	1.2	0.3	n.a.	0.2
4	Gross fixed capital formation	% change	1.4	1.0	0.7	n.a.	1.8
5	Exports of goods and services	% change	0.3	1.5	1.6	n.a.	2.1
6	Imports of goods and services	% change	1.7	1.0	1.5	n.a.	2.0
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.1	0.8	0.5	n.a.	0.8
8	- Change in inventories	pps	0.2	-0.2	0.0	n.a.	0.0
9	- Net exports	pps	-0.7	0.3	0.1	n.a.	0.1
10	Output gap	% pot GDP	-1.1	-1.2	-1.2	n.a.	-0.9
11	Employment	% change	0.0	0.2	0.3	n.a.	0.6
12	Unemployment rate	%	5.7	5.8	5.8	n.a.	5.6
13	Labour productivity	% change	0.6	0.7	0.3	n.a.	0.3
14	HCP	% change	3.6	2.7	3.0	n.a.	2.5
15	GDP deflator	% change	3.2	2.2	2.1	n.a.	2.9
16	Compensation of employees per head	% change	3.8	2.3	2.5	n.a.	2.7
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	0.9	n.a.	0.5	n.a.	1.1

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 20.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	51.0	51.0	51.3	n.a.	50.9
	<i>of which:</i>					
2	- Taxes on production and imports	14.0	13.9	14.0	n.a.	14.0
3	- Current taxes on income, wealth, etc.	13.9	14.0	14.0	n.a.	14.0
4	- Social contributions	16.2	16.2	16.2	n.a.	16.2
5	- Other current revenue	6.7	6.7	6.7	n.a.	6.6
6	- Capital taxes	0.0	0.0	0.0	n.a.	0.0
7	- Other capital revenue	0.2	0.2	0.2	n.a.	0.2
8	p.m. One-off revenue (excluding EU funded)	0.0	n.a.	0.0	n.a.	0.0
9=sum(10-18)	Expenditure	55.2	55.2	55.4	n.a.	55.0
	<i>of which:</i>					
10	- Compensation of employees	11.5	11.3	11.4	n.a.	11.3
11	- Intermediate consumption	7.0	6.9	7.0	n.a.	7.0
12	- Interest expenditure	1.6	1.8	1.8	n.a.	1.9
13	- Social benefits other than Social transfers in kind	20.0	20.2	20.2	n.a.	20.0
14	- Social transfers in kind via market producers	4.7	4.8	4.8	n.a.	4.9
15	- Subsidies	1.7	1.6	1.6	n.a.	1.5
16	- Other current expenditure	3.6	3.6	3.7	n.a.	3.7
17	- Gross fixed capital formation	3.9	4.1	4.1	n.a.	4.1
18	- Other capital expenditure	1.1	0.8	0.8	n.a.	0.8
19	p.m. One-off expenditure (excluding EU funded)	0.0	n.a.	0.0	n.a.	0.0
20	p.m. Total defence expenditure - nationally financed	0.7	0.9	0.9	n.a.	1.0
21	p.m. Defence investment - nationally financed	0.2	0.3	0.3	n.a.	0.4
22=1-9	General government balance	-4.2	-4.2	-4.1	n.a.	-4.1
23=22+12	Primary balance	-2.6	-2.4	-2.4	n.a.	-2.3
24	Cyclically adjusted balance	-3.6	n.a.	-3.5	n.a.	-3.6
25=24-8+19	Structural balance	-3.6	-3.5	-3.5	n.a.	-3.6
26=25+12	Structural primary balance	-2.0	-1.7	-1.7	n.a.	-1.8

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 20.5: **Debt developments**

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	81.5	83.4	83.4	n.a.	84.9
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	1.6	1.9	1.9	n.a.	1.4
3	Primary balance	2.6	2.4	2.4	n.a.	2.3
4=5+6+7	'Snow-ball' effect	-1.3	-0.6	-0.4	n.a.	-1.2
	<i>of which:</i>					
5	- Interest expenditure	1.6	1.8	1.8	n.a.	1.9
6	- Real growth effect	-0.5	-0.7	-0.4	n.a.	-0.7
7	- Inflation effect	-2.4	-1.7	-1.7	n.a.	-2.3
8	Stock-flow adjustment	0.3	0.1	-0.1	n.a.	0.3

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 20.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	273.2	283.0	291.7	300.7
2	Interest expenditure	bn EUR	7.3	8.3	9.3	10.1
3	Cyclical unemployment expenditure	bn EUR	0.0	0.6	0.8	0.7
4	Expenditure funded by transfers from the EU	bn EUR	1.0	0.8	1.3	0.5
5	National co-financing of EU programmes	bn EUR	1.0	1.1	1.1	1.2
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	263.9	272.2	279.3	288.1
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		8.3	7.1	8.8
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		2.9	1.5	-0.3
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		5.3	5.6	9.2
11	Outturn / forecast net expenditure	% change		2.0%	2.1%	3.3%
12	Recommended maximum net expenditure	% change		2.6%	2.2%	2.2%
13=(11-12) x 7/(1-1)	Annual deviation *	bn EUR		-1.5	-0.4	3.0
14	Cumulated deviation *	bn EUR		-1.5	-1.9	1.1
15=13/17	Annual balance*	% GDP		-0.3	-0.1	0.6
16=14/17	Cumulated balance*	% GDP		-0.3	-0.4	0.2
17	p.m. Nominal GDP	bn EUR	494.1	512.8	526.5	546.5

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level**	2025	2026	2027
				Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	0.6	0.7	0.9	1.0
2	Flexibility from increases in defence expenditure	% GDP		0.1	0.3	0.4
3	Cumulated balance after flexibility*	% GDP		-0.4	-0.7	-0.2

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 20.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.1	0.2	0.2	0.1	0.1	0.1
2	Cash disbursements of RRF grants from EU	n.a.	0.1	0.0	0.2	0.0	0.4	0.1
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.1	0.1	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.1	0.1	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.1	0.2	0.1	0.0	0.1
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
8	Other costs with impact on revenue	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
9	Financial transactions	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Source: Annual Progress Report

21. POLAND

Table 21.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	3.6	3.6	3.5	n.a.	2.8
2	HICP*	% change	3.3	2.5	3.6	n.a.	2.9
3	General government balance	% GDP	-7.3	-6.8	-6.5	n.a.	-6.3
4	Primary balance	% GDP	-4.7	-4.1	-3.7	n.a.	-3.3
5	General government gross debt	% GDP	59.7	65.1	64.5	n.a.	68.3
6=7+8	Fiscal stance**	% GDP	-1.3	na.	-0.3	na.	1.7
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	-1.0	na.	1.0	na.	0.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.3	na.	-1.3	na.	1.3

* APR numbers reflect forecasts of inflation measured by the national consumer price index (CPI).

** A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 21.2: Net expenditure growth

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	6.3%	4.4%		4.0%	
2	Cumulated net expenditure	% change	19.6%	24.9%		29.9%	
				Recommendation			
3	Annual net expenditure	% change	8.5%	3.6%	4.0%	na.	4.9%
4	Cumulated net expenditure	% change	22.9%	27.2%	27.9%	na.	34.1%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 21.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	3.6	3.6	3.5	na.	2.8
2	Private consumption	% change	3.7	3.7	3.3	na.	2.8
3	Government consumption	% change	5.3	3.8	2.8	na.	1.7
4	Gross fixed capital formation	% change	4.4	6.0	6.9	na.	4.8
5	Exports of goods and services	% change	5.5	4.6	2.6	na.	2.8
6	Imports of goods and services	% change	6.8	5.7	3.5	na.	3.2
	Contributions to real GDP growth						
7	- Final domestic demand	pps	4.0	4.0	3.7	na.	2.8
8	- Change in inventories	pps	0.1	0.0	0.1	na.	0.0
9	- Net exports	pps	-0.4	-0.4	-0.3	na.	-0.1
10	Output gap	% pot GDP	-0.2	0.4	0.1	na.	-0.1
11	Employment	% change	0.1	-0.9	0.2	na.	0.1
12	Unemployment rate	%	3.1	3.1	3.1	na.	3.0
13	Labour productivity**	% change	3.6	4.5	3.3	na.	2.6
14	HICP*	% change	3.3	2.5	3.6	na.	2.9
15	GDP deflator	% change	2.9	2.5	3.2	na.	2.9
16	Compensation of employees per head**	% change	8.0	7.5	6.7	na.	6.0
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-1.0	na.	-1.4	na.	-1.4

* APR numbers reflect forecasts of inflation measured by the national consumer price index (CPI).

** In APR domestic employment according to Labour Force Survey.

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 21.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.6	45.1	45.3	na.	44.6
	<i>of which:</i>					
2	- Taxes on production and imports	14.2	13.8	14.2	na.	14.5
3	- Current taxes on income, wealth, etc.	8.0	8.4	8.5	na.	8.8
4	- Social contributions	15.4	15.5	15.4	na.	15.5
5	- Other current revenue	5.1	5.5	5.5	na.	5.1
6	- Capital taxes	0.0	0.0	0.0	na.	0.0
7	- Other capital revenue	0.9	1.9	1.7	na.	0.8
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	50.9	51.9	51.8	na.	50.9
	<i>of which:</i>					
10	- Compensation of employees	12.0	12.0	11.9	na.	11.9
11	- Intermediate consumption	6.9	7.0	7.0	na.	6.7
12	- Interest expenditure	2.5	2.7	2.8	na.	2.9
13	- Social benefits other than Social transfers in kind	17.3	17.5	17.4	na.	17.4
14	- Social transfers in kind via market producers	2.4	2.4	2.3	na.	2.3
15	- Subsidies	0.9	0.8	0.8	na.	0.8
16	- Other current expenditure	2.4	2.7	2.7	na.	2.2
17	- Gross fixed capital formation	5.2	5.3	5.3	na.	5.4
18	- Other capital expenditure	1.3	1.6	1.6	na.	1.2
19	p.m. One-off expenditure (excluding EU funded)	0.1	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	3.4	3.4	3.4	na.	4.0
21	p.m. Defence investment - nationally financed	1.6	1.3	1.3	na.	2.0
22=1-9	General government balance	-7.3	-6.8	-6.5	na.	-6.3
23=22+12	Primary balance	-4.7	-4.1	-3.7	na.	-3.3
24	Cyclically adjusted balance	-7.1	na.	-6.6	na.	-6.2
25=24-8+19	Structural balance	-7.1	-7.0	-6.6	na.	-6.2
26=25+12	Structural primary balance	-4.6	-4.3	-3.8	na.	-3.3

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 21.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	59.7	65.1	64.5	na.	68.3
2=3+4+8	Change in the ratio (pps. of GDP)	4.8	5.4	4.8	na.	3.8
	Contributions*					
3	Primary balance	4.7	4.1	3.7	na.	3.3
4=5+6+7	'Snow-ball' effect	-0.9	-0.8	-1.0	na.	-0.6
	<i>of which:</i>					
5	- Interest expenditure	2.5	2.7	2.8	na.	2.9
6	- Real growth effect	-1.9	-2.0	-1.9	na.	-1.7
7	- Inflation effect	-1.5	-1.4	-1.8	na.	-1.8
8	Stock-flow adjustment	1.0	2.0	2.1	na.	1.0

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 21.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	OOM	OOM
1	Total expenditure	bn PLN	1600.4	1806.5	1989.9	2161.9	2247.0
2	Interest expenditure	bn PLN	70.8	80.6	98.1	116.8	129.6
3	Cyclical unemployment expenditure	bn PLN	-0.4	-0.1	0.4	0.4	0.0
4	Expenditure funded by transfers from the EU	bn PLN	46.0	34.0	47.9	104.0	52.3
5	National co-financing of EU programmes	bn PLN	14.0	9.2	13.3	16.0	22.3
6	One-off expenditure (levels, excl. EU funded)	bn PLN	0.0	2.6	3.2	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn PLN	1470.0	1680.2	1827.0	1924.9	2042.9
7b	p.m. Correction for breaks in time series	bn PLN		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn PLN		210.2	146.9	97.8	118.0
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn PLN		14.5	4.4	24.2	24.1
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn PLN		195.7	142.4	73.6	93.9
11	Outturn / forecast net expenditure	% change		13.3%	8.5%	4.0%	4.9%
12	Recommended maximum net expenditure*	% change		12.5%	6.3%	4.4%	4.0%
13=(11-12) x 7(t-1)	Annual deviation **	bn PLN		12.0	36.6	-6.8	16.9
14	Cumulated deviation **	bn PLN		12.0	48.6	41.8	58.7
15=13/17	Annual balance**	% GDP		0.3	0.9	-0.2	0.4
16=14/17	Cumulated balance**	% GDP		0.3	1.2	1.0	1.3
17	p.m. Nominal GDP	bn PLN	3415.3	3669.5	3912.7	4177.3	4416.7

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
			Outturn	Outturn	OOM	OOM	
1	Total defence expenditure (nationally financed)	% GDP	1.6	2.9	3.4	3.4	4.0
2	Flexibility from increases in defence expenditure	% GDP		n.a.	1.5	1.5	1.5
3	Cumulated balance after flexibility**	% GDP		n.a.	-0.3	-0.5	-0.2

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 21.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RFf grants as included in the revenue projections	n.a.	n.a.	0.0	0.1	0.3	1.7
2	Cash disbursements of RRF grants from EU	n.a.	n.a.	0.0	0.1	0.8	1.6
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	n.a.	n.a.	0.0	0.1	0.2	0.6
4	Gross fixed capital formation	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
5	Capital transfers	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
6=4+5	Total capital expenditure	n.a.	n.a.	0.0	0.0	0.1	1.1
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
8	Other costs with impact on revenue	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
9	Financial transactions	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.

Source: Annual Progress Report

Table 21.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	na.	0.0	0.6	1.0	0.4	1.2
2	Repayments of RRF loans to EU	na.	na.	na.	na.	na.	na.	na.
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	na.	na.	0.0	0.0	0.0	0.2	1.6
4	Gross fixed capital formation	na.	na.	na.	na.	na.	na.	na.
5	Capital transfers	na.	na.	na.	na.	na.	na.	na.
6=4+5	Total capital expenditure	na.	na.	0.0	0.0	0.1	0.3	0.7
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

22. PORTUGAL

Table 22.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	1.9	2.0	1.7	na.	1.8
2	HCP	% change	2.2	2.5	3.0	na.	2.3
3	General government balance	% GDP	0.7	0.0	-0.1	na.	-0.4
4	Primary balance	% GDP	2.6	2.0	1.9	na.	1.6
5	General government gross debt	% GDP	89.7	87.5	87.6	na.	86.0
6=7+8	Fiscal stance*	% GDP	-0.1	na.	-1.6	na.	1.3
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	0.3	na.	-0.2	na.	-0.5
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.4	na.	-1.4	na.	1.8

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 22.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	5.0%	5.1%		12%	
2	Cumulated net expenditure	% change	17.4%	23.4%		24.8%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	5.5%	5.1%	5.6%	na.	5.5%
4	Cumulated net expenditure	% change	18.7%	24.5%	25.2%	na.	32.1%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 22.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	1.9	2.0	1.7	n.a.	1.8
2	Private consumption	% change	3.5	1.8	1.9	n.a.	2.3
3	Government consumption	% change	1.6	1.6	2.1	n.a.	1.1
4	Gross fixed capital formation	% change	3.6	5.6	3.9	n.a.	1.6
5	Exports of goods and services	% change	0.4	1.5	0.6	n.a.	2.2
6	Imports of goods and services	% change	4.3	2.6	2.0	n.a.	2.5
	Contributions to real GDP growth						
7	- Final domestic demand	pps	3.2	2.5	2.3	n.a.	1.9
8	- Change in inventories	pps	0.4	-0.1	0.0	n.a.	0.0
9	- Net exports	pps	-1.7	-0.5	-0.6	n.a.	-0.1
10	Output gap	% pot GDP	0.2	0.2	0.0	n.a.	0.0
11	Employment	% change	2.3	1.2	1.1	n.a.	0.9
12	Unemployment rate	%	6.0	6.0	5.9	n.a.	5.8
13	Labour productivity	% change	-0.4	0.8	0.6	n.a.	0.9
14	HCP	% change	2.2	2.5	3.0	n.a.	2.3
15	GDP deflator	% change	3.9	2.5	2.8	n.a.	2.6
16	Compensation of employees per head	% change	4.8	4.6	4.4	n.a.	3.7
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	2.5	n.a.	2.0	n.a.	1.5

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 22.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.4	45.4	44.6	n.a.	42.4
	<i>of which:</i>					
2	- Taxes on production and imports	14.5	14.5	14.5	n.a.	14.5
3	- Current taxes on income, wealth, etc.	10.0	9.8	10.0	n.a.	9.6
4	- Social contributions	12.6	12.8	12.7	n.a.	12.6
5	- Other current revenue	4.9	5.7	5.8	n.a.	4.8
6	- Capital taxes	0.0	0.0	0.0	n.a.	0.0
7	- Other capital revenue	1.2	2.6	1.8	n.a.	0.9
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	n.a.	0.0
9=sum(10-18)	Expenditure	42.7	45.3	44.7	n.a.	42.8
	<i>of which:</i>					
10	- Compensation of employees	10.6	10.7	10.8	n.a.	10.8
11	- Intermediate consumption	5.1	5.4	5.4	n.a.	5.1
12	- Interest expenditure	1.9	1.9	2.0	n.a.	2.1
13	- Social benefits other than Social transfers in kind	16.1	16.3	16.2	n.a.	16.4
14	- Social transfers in kind via market producers	1.9	1.8	1.9	n.a.	1.9
15	- Subsidies	0.6	0.5	0.6	n.a.	0.6
16	- Other current expenditure	2.6	3.1	3.1	n.a.	2.5
17	- Gross fixed capital formation	3.0	4.4	4.3	n.a.	2.8
18	- Other capital expenditure	0.9	1.1	0.4	n.a.	0.6
19	p.m. One-off expenditure (excluding EU funded)	0.1	0.4	0.3	n.a.	0.1
20	p.m. Total defence expenditure - nationally financed	0.8	1.0	0.8	n.a.	0.8
21	p.m. Defence investment - nationally financed	0.2	0.3	0.2	n.a.	0.2
22=1-9	General government balance	0.7	0.0	-0.1	n.a.	-0.4
23=22+12	Primary balance	2.6	2.0	1.9	n.a.	1.6
24	Cyclically adjusted balance	0.5	n.a.	-0.1	n.a.	-0.5
25=24-8+19	Structural balance	0.6	0.3	0.2	n.a.	-0.4
26=25+12	Structural primary balance	2.6	2.3	2.2	n.a.	1.7

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 22.5: **Debt developments**

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	89.7	87.5	87.6	n.a.	86.0
2=3+4+8	Change in the ratio (pps. of GDP)	-3.8	-2.1	-2.1	n.a.	-1.6
	Contributions*					
3	Primary balance	-2.6	-2.0	-1.9	n.a.	-1.6
4=5+6+7	'Snow-ball' effect	-3.2	-1.9	-1.9	n.a.	-1.7
	<i>of which:</i>					
5	- Interest expenditure	1.9	1.9	2.0	n.a.	2.1
6	- Real growth effect	-1.6	-1.7	-1.5	n.a.	-1.5
7	- Inflation effect	-3.5	-2.2	-2.5	n.a.	-2.2
8	Stock-flow adjustment	2.0	1.8	1.8	n.a.	1.7

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 22.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	113.6	122.8	130.9	143.5	143.5
2	Interest expenditure	bn EUR	5.6	5.9	6.0	6.4	6.9
3	Cyclical unemployment expenditure	bn EUR	0.1	0.2	0.1	0.1	0.0
4	Expenditure funded by transfers from the EU	bn EUR	3.3	3.4	4.7	9.5	3.9
5	National co-financing of EU programmes	bn EUR	0.8	0.5	0.6	0.5	1.0
6	One-off expenditure (levels, excl. EU funded)	bn EUR	1.1	0.0	0.2	0.9	0.2
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	102.7	112.8	119.3	126.1	131.4
7b	p.m. Correction for breaks in time series*	bn EUR		0.0	-0.3	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		10.0	6.9	6.8	5.3
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		-2.7	0.6	0.1	-1.6
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		12.8	6.2	6.6	6.9
11	Outturn / forecast net expenditure	% change		12.5%	5.5%	5.6%	5.5%
12	Recommended maximum net expenditure**	% change		11.8%	5.0%	5.1%	1.2%
13=(11-12) x 7(t-1)	Annual deviation***	bn EUR		0.7	0.6	0.5	5.4
14	Cumulated deviation***	bn EUR		0.7	1.3	1.8	7.2
15=13/17	Annual balance***	% GDP		0.2	0.2	0.2	1.6
16=14/17	Cumulated balance***	% GDP		0.2	0.4	0.6	2.1
17	p.m. Nominal GDP	bn EUR	270.4	289.8	306.8	320.8	335.1

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level****	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	0.8	0.9	0.8	0.8	0.8
2	Flexibility from increases in defence expenditure	% GDP		n.a.	0.0	0.0	0.0
3	Cumulated balance after flexibility***	% GDP		n.a.	0.4	0.6	2.1

* The change in net expenditure in 2024 and 2025 have been corrected by breaks in the series of total expenditure, related to the (i) reclassification of SATA Air Açores and SATA Gestão de Aeródromos (SGA) into general government from 2024 onwards with a total expenditure impact of EUR37.1 m and (ii) reclassification of Comboios de Portugal outside general government from 2025 onwards with a total expenditure impact of EUR341 m.

** The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

*** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

**** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 22.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.0	0.2	0.5	0.7	1.0
2	Cash disbursements of RRF grants from EU	n.a.	0.8	0.2	1.4	0.8	1.8
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.1	0.1	0.2	0.2
4	Gross fixed capital formation	0.0	0.0	0.1	0.1	0.2	0.3
5	Capital transfers	0.0	0.0	0.0	0.2	0.3	0.5
6=4+5	Total capital expenditure	0.0	0.0	0.1	0.4	0.5	0.8
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

Table 22.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	0.2	0.2	0.3	0.4	0.2	0.7
2	Repayments of RRF loans to EU	na.	0.0	0.0	0.0	0.0	0.0	0.0
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.1	0.1	0.2
5	Capital transfers	0.0	0.0	0.0	0.1	0.1	0.1	0.4
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.1	0.2	0.3	0.6
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.1	0.0	0.1	0.2	0.1

Source: Annual Progress Report

23. ROMANIA

Table 23.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.7	0.9	0.1	2.2	2.3
2	HCP	% change	6.8	6.5	7.0	3.2	3.7
3	General government balance	% GDP	-7.9	-6.0	-6.2	-5.2	-5.8
4	Primary balance	% GDP	-5.0	-2.9	-3.2	-2.2	-2.8
5	General government gross debt	% GDP	59.3	61.8	61.6	63.3	63.4
6=7+8	Fiscal stance*	% GDP	2.2	na.	2.5	na.	0.7
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	3.5	na.	2.5	na.	-0.1
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-1.3	na.	0.0	na.	0.8

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 23.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
1	Annual net expenditure	% change	2.8%	2.6%		4.6%	
2	Cumulated net expenditure	% change	2.8%	5.5%		10.4%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	0.5%	-0.9%	1.8%	4.6%	7.5%
4	Cumulated net expenditure	% change	0.5%	0.0%	2.3%	na.	10.0%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 23.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.7	0.9	0.1	2.2	2.3
2	Private consumption	% change	0.5	-0.8	-1.9	2.6	2.8
3	Government consumption	% change	-2.6	-0.7	-1.6	0.3	0.2
4	Gross fixed capital formation	% change	3.4	4.0	4.1	1.9	2.3
5	Exports of goods and services	% change	4.3	2.7	1.4	3.3	2.6
6	Imports of goods and services	% change	4.9	1.2	-0.1	2.9	2.3
	Contributions to real GDP growth						
7	- Final domestic demand	pps	0.7	0.4	-0.4	2.2	2.3
8	- Change in inventories	pps	0.5	0.0	0.0	0.0	0.0
9	- Net exports	pps	-0.5	0.5	0.6	0.0	0.0
10	Output gap	% pot GDP	-1.4	-2.3	-2.5	-1.6	-1.7
11	Employment	% change	-3.5	-0.1	-0.4	0.4	0.5
12	Unemployment rate	%	6.1	6.1	6.3	5.8	5.9
13	Labour productivity	% change	4.3	1.0	0.6	1.8	1.9
14	HCP	% change	6.8	6.5	7.0	3.2	3.7
15	GDP deflator	% change	8.2	5.8	7.4	4.5	4.8
16	Compensation of employees per head	% change	8.2	5.1	4.9	6.4	6.2
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	-6.0	na.	-4.8	na.	-4.2

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 23.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	35.4	36.9	36.7	35.1	36.1
	<i>of which:</i>					
2	- Taxes on production and imports	11.2	11.9	11.9	11.9	11.9
3	- Current taxes on income, wealth, etc.	6.3	6.1	6.4	6.2	6.5
4	- Social contributions	11.7	11.9	11.7	11.9	11.7
5	- Other current revenue	3.9	3.9	4.1	4.0	3.6
6	- Capital taxes	0.0	0.0	0.0	0.0	0.0
7	- Other capital revenue	2.4	3.2	2.5	1.2	2.5
8	p.m. One-off revenue (excluding EU funded)	0.0	na.	0.0	na.	0.0
9=sum(10-18)	Expenditure	43.3	43.0	42.9	40.3	41.9
	<i>of which:</i>					
10	- Compensation of employees	10.5	9.8	10.0	9.8	10.0
11	- Intermediate consumption	5.6	5.8	5.5	5.8	5.5
12	- Interest expenditure	2.8	3.1	3.0	3.0	3.0
13	- Social benefits other than Social transfers in kind	13.2	12.3	12.6	12.3	12.4
14	- Social transfers in kind via market producers	0.7	0.7	0.7	0.7	0.7
15	- Subsidies	0.5	0.5	0.5	0.4	0.5
16	- Other current expenditure	1.9	1.9	1.8	1.9	1.8
17	- Gross fixed capital formation	6.0	6.8	6.8	5.0	6.3
18	- Other capital expenditure	2.0	2.0	1.9	1.4	1.7
19	p.m. One-off expenditure (excluding EU funded)	0.2	na.	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.5	1.8	1.7	na.	1.8
21	p.m. Defence investment - nationally financed	0.4	0.6	0.5	na.	0.6
22=1-9	General government balance	-7.9	-6.0	-6.2	-5.2	-5.8
23=22+12	Primary balance	-5.0	-2.9	-3.2	-2.2	-2.8
24	Cyclically adjusted balance	-7.4	na.	-5.4	na.	-5.3
25=24-8+19	Structural balance	-7.3	-5.3	-5.4	-4.6	-5.3
26=25+12	Structural primary balance	-4.4	-2.2	-2.4	-1.6	-2.2

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 23.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	59.3	61.8	61.6	63.3	63.4
2=3+4+8	Change in the ratio (pps. of GDP)	4.5	2.5	2.2	1.5	1.8
	Contributions*					
3	Primary balance	5.0	2.9	3.2	2.2	2.8
4=5+6+7	'Snow-ball' effect	-1.7	na.	-1.2	na.	-1.1
	<i>of which:</i>					
5	- Interest expenditure	2.8	3.1	3.0	3.0	3.0
6	- Real growth effect	-0.3	na.	-0.1	na.	-1.3
7	- Inflation effect	-4.2	6.5	-4.1	3.2	-2.8
8	Stock-flow adjustment	1.1	na.	0.2	na.	0.2

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 23.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn RON	761.5	830.4	884.3	927.6
2	Interest expenditure	bn RON	42.8	54.5	62.1	67.1
3	Cyclical unemployment expenditure	bn RON	-0.1	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn RON	28.8	57.0	63.3	48.8
5	National co-financing of EU programmes	bn RON	8.1	9.9	11.8	8.3
6	One-off expenditure (levels, excl. EU funded)	bn RON	0.0	3.5	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn RON	681.9	705.4	747.0	803.5
7b	p.m. Correction for breaks in time series	bn RON		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn RON		23.6	41.5	56.5
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn RON		19.9	29.1	0.6
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn RON		3.7	12.4	55.9
11	Outturn / forecast net expenditure	% change		0.5%	1.8%	7.5%
12	Recommended maximum net expenditure	% change		2.8%	2.6%	4.6%
13=(11-12) x 7(t-1)	Annual deviation *	bn RON		-15.4	-5.9	21.5
14	Cumulated deviation *	bn RON		-15.4	-21.3	0.2
15=13/17	Annual balance*	% GDP		-0.8	-0.3	1.0
16=14/17	Cumulated balance*	% GDP		-0.8	-1.0	0.0
17	p.m. Nominal GDP	bn RON	1759.2	1916.4	2062.0	2211.6

* A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 23.7: RRF - Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	na.	na.	na.	na.	na.	na.
2	Cash disbursements of RRF grants from EU	na.	na.	0.6	0.6	0.1	0.2	na.
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	na.	na.	0.0	0.0	0.0	0.5	na.
4	Gross fixed capital formation	na.	na.	0.0	0.1	0.5	1.0	na.
5	Capital transfers	na.	na.	na.	na.	na.	na.	na.
6=4+5	Total capital expenditure	na.	na.	na.	na.	na.	na.	na.
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

Table 23.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	0.0	1.0	0.3	0.0	0.2	0.9
2	Repayments of RRF loans to EU	na.	0.0	0.0	0.0	0.0	0.0	0.0
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.0	0.1	0.0	0.0
4	Gross fixed capital formation	0.0	0.0	0.0	0.2	0.5	0.4	0.6
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.2	0.5	0.4	0.6
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	0.1	0.0	0.1	0.0	0.0
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

24. SLOVENIA

Table 24.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	1.1	2.0	1.9	2.0	2.3
2	HCP	% change	2.5	2.5	3.5	2.2	2.5
3	General government balance	% GDP	-2.5	-3.4	-3.3	na.	-3.5
4	Primary balance	% GDP	-1.3	-2.1	-2.0	na.	-2.1
5	General government gross debt	% GDP	65.7	65.2	64.9	na.	65.1
6=7+8	Fiscal stance*	% GDP	-1.6	na.	-1.3	na.	0.7
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	-1.3	na.	-0.7	na.	0.0
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.3	na.	-0.6	na.	0.7

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 24.2: **Net expenditure growth**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	5.6%	4.4%		4.1%	
2	Cumulated net expenditure	% change	12.1%	17.0%		21.8%	
			Outturn	APR	COM	APR	COM
3	Annual net expenditure	% change	8.8%	7.2%	7.2%	na.	5.1%
4	Cumulated net expenditure	% change	13.2%	21.2%	21.3%	na.	27.5%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 24.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	1.1	2.0	1.9	2.0	2.3
2	Private consumption	% change	1.7	2.8	2.1	2.5	2.8
3	Government consumption	% change	1.6	3.5	4.4	2.3	1.8
4	Gross fixed capital formation	% change	4.1	3.4	3.0	1.4	2.5
5	Exports of goods and services	% change	0.3	2.3	1.6	3.0	2.1
6	Imports of goods and services	% change	2.1	3.4	2.7	3.3	2.4
	Contributions to real GDP growth						
7	- Final domestic demand	pps	2.1	2.9	2.6	2.1	2.4
8	- Change in inventories	pps	0.3	-0.2	0.0	0.0	0.0
9	- Net exports	pps	-1.3	-0.7	-0.7	-0.1	-0.1
10	Output gap	% pot GDP	1.2	0.4	0.9	0.1	1.0
11	Employment	% change	-0.4	0.0	0.0	0.0	0.0
12	Unemployment rate	%	3.9	3.8	3.8	3.8	3.8
13	Labour productivity	% change	1.5	2.0	1.9	2.0	2.2
14	HCP	% change	2.5	2.5	3.5	2.2	2.5
15	GDP deflator	% change	3.5	3.1	3.6	2.7	2.9
16	Compensation of employees per head	% change	7.9	5.6	6.5	5.4	5.6
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	3.7	na.	2.3	na.	2.3

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 24.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	47.1	47.6	47.3	na.	46.8
	<i>of which:</i>					
2	- Taxes on production and imports	12.7	12.6	12.5	na.	12.6
3	- Current taxes on income, wealth, etc.	8.5	8.4	8.2	na.	8.3
4	- Social contributions	17.9	18.6	18.5	na.	18.5
5	- Other current revenue	7.2	6.5	6.7	na.	6.4
6	- Capital taxes	0.2	0.2	0.2	na.	0.2
7	- Other capital revenue	0.6	1.3	1.2	na.	0.7
8	p.m. One-off revenue (excluding EU funded)	0.0	na.	0.0	na.	0.0
9=sum(10-18)	Expenditure	49.6	51.0	50.6	na.	50.2
	<i>of which:</i>					
10	- Compensation of employees	12.5	12.8	12.9	na.	13.2
11	- Intermediate consumption	6.8	7.5	7.2	na.	7.2
12	- Interest expenditure	1.3	1.3	1.3	na.	1.4
13	- Social benefits other than Social transfers in kind	15.9	16.1	16.0	na.	16.1
14	- Social transfers in kind via market producers	3.1	3.3	3.2	na.	3.3
15	- Subsidies	1.1	1.2	1.1	na.	1.1
16	- Other current expenditure	2.4	2.3	2.3	na.	2.2
17	- Gross fixed capital formation	5.6	5.5	5.5	na.	5.1
18	- Other capital expenditure	1.0	1.0	1.0	na.	0.7
19	p.m. One-off expenditure (excluding EU funded)	0.5	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	1.3	1.6	1.6	na.	1.8
21	p.m. Defence investment - nationally financed	0.3	0.3	0.3	na.	0.5
22=1-9	General government balance	-2.5	-3.4	-3.3	na.	-3.5
23=22+12	Primary balance	-1.3	-2.1	-2.0	na.	-2.1
24	Cyclically adjusted balance	-3.1	na.	-3.7	na.	-3.9
25=24-8+19	Structural balance	-2.6	-3.6	-3.7	na.	-3.9
26=25+12	Structural primary balance	-1.3	-2.3	-2.4	na.	-2.6

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 24.5: **Debt developments**

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	65.7	65.2	64.9	n.a.	65.1
2=3+4+8	Change in the ratio (pps. of GDP)	-0.7	-0.5	-0.8	n.a.	0.2
	Contributions*					
3	Primary balance	1.3	2.1	2.0	n.a.	2.1
4=5+6+7	'Snow-ball' effect	-1.6	-1.9	-2.2	n.a.	-1.9
	<i>of which:</i>					
5	- Interest expenditure	1.3	1.3	1.3	n.a.	1.4
6	- Real growth effect	-0.7	-1.3	-1.2	n.a.	-1.4
7	- Inflation effect	-2.2	-2.0	-2.3	n.a.	-1.8
8	Stock-flow adjustment	-0.3	-0.7	-0.6	n.a.	0.0

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 24.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	OOM	OOM
1	Total expenditure	bn EUR	29.8	31.3	35.0	37.7	39.4
2	Interest expenditure	bn EUR	0.8	0.9	0.9	1.0	1.1
3	Cyclical unemployment expenditure	bn EUR	-0.1	-0.1	-0.1	-0.1	-0.1
4	Expenditure funded by transfers from the EU	bn EUR	0.8	0.6	0.7	1.1	0.7
5	National co-financing of EU programmes	bn EUR	0.2	0.1	0.2	0.3	0.4
6	One-off expenditure (levels, excl. EU funded)	bn EUR	0.3	0.2	0.3	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	27.8	29.6	32.9	35.4	37.3
7b	p.m. Correction for breaks in time series*	bn EUR		0.0	0.5	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		1.9	2.8	2.4	1.9
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		0.8	0.2	0.1	0.1
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		1.1	2.6	2.4	1.8
11	Outturn / forecast net expenditure	% change		4.0%	8.8%	7.2%	5.1%
12	Recommended maximum net expenditure**	% change		6.2%	5.6%	4.4%	4.1%
13=(11-12) x 7(t-1)	Annual deviation ***	bn EUR		-0.6	1.0	0.9	0.4
14	Cumulated deviation ***	bn EUR		-0.6	0.4	1.3	1.6
15=13/17	Annual balance***	% GDP		-0.9	1.4	1.2	0.5
16=14/17	Cumulated balance***	% GDP		-0.9	0.5	1.7	2.1
17	p.m. Nominal GDP	bn EUR	64.1	67.4	70.5	74.4	78.4

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level****	2024	2025	2026	2027
			Outturn	Outturn	OOM	OOM	
1	Total defence expenditure (nationally financed)	% GDP	1.1	1.4	1.3	1.6	1.8
2	Flexibility from increases in defence expenditure	% GDP		na.	0.2	0.5	0.7
3	Cumulated balance after flexibility***	% GDP		na.	0.3	1.2	1.4

* The change in net expenditure in 2025 has been corrected by EUR535 m for a break in the series of total expenditure, related to the reclassification of the Velenje Coal Mine and Sostanj Thermal Power Plant into general government from 2025 onwards.

** The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

*** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

**** The reference level corresponds to nationally financed defence expenditure (CCFCG02) in 2021 as % of GDP.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 24.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RF grants as included in the revenue projections	na.	0.2	0.2	0.6	0.5	0.7
2	Cash disbursements of RRF grants from EU	na.	0.4	0.0	0.5	0.2	0.6
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	na.	0.0	0.0	0.1	0.1	0.2
4	Gross fixed capital formation	na.	0.2	0.1	0.1	0.1	0.3
5	Capital transfers	na.	0.0	0.0	0.1	0.1	0.2
6=4+5	Total capital expenditure	na.	0.2	0.1	0.2	0.2	0.5
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

Table 24.8: RRF – Loans

		2020	2021	2022	2023	2024	2025	2026
	Cashflow from RRF loans (% of GDP)							
1	Disbursements of RRF loans from EU	na.	na.	na.	0.5	0.2	0.1	0.0
2	Repayments of RRF loans to EU	na.	na.	na.	na.	na.	na.	na.
	Expenditure financed by RRF loans (% of GDP)							
3	Total current expenditure	na.	0.0	0.0	0.0	0.0	0.0	0.0
4	Gross fixed capital formation	na.	0.0	0.0	0.1	0.2	0.2	0.2
5	Capital transfers	na.	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	na.	0.0	0.0	0.1	0.2	0.2	0.2
	Other costs financed by RRF loans (% of GDP)							
7	Reduction in tax revenue	na.	na.	na.	na.	na.	na.	na.
8	Other costs with impact on revenue	na.	na.	na.	na.	na.	na.	na.
9	Financial transactions	na.	na.	na.	na.	na.	na.	na.

Source: Annual Progress Report

25. SLOVAKIA

Table 25.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.8	1.0	0.8	1.2	1.5
2	HCP	% change	4.2	4.0	4.3	2.5	3.2
3	General government balance	% GDP	-4.5	-4.3	-4.6	na.	-5.4
4	Primary balance	% GDP	-2.9	-2.7	-3.0	na.	-3.6
5	General government gross debt	% GDP	61.4	63.3	63.7	na.	66.9
6 = 7 + 8	Fiscal stance*	% GDP	1.1	na.	0.5	na.	1.1
	<i>of which contribution from:</i>						
7	- Net nationally financed primary expenditure	% GDP	1.8	na.	1.1	na.	-0.1
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.7	na.	-0.6	na.	1.2

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 25.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	3.8%	0.9%		1.6%	
2	Cumulated net expenditure	% change	10.3%	11.2%		13.0%	
3	Annual net expenditure	% change	1.7%	2.1%	2.9%	na.	4.6%
4	Cumulated net expenditure	% change	5.4%	7.5%	8.4%	na.	13.4%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 25.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.8	1.0	0.8	1.2	1.5
2	Private consumption	% change	0.2	1.8	-0.1	2.0	1.2
3	Government consumption	% change	1.1	1.2	0.6	0.5	0.1
4	Gross fixed capital formation	% change	2.2	-0.3	1.4	-5.9	-0.5
5	Exports of goods and services	% change	4.0	3.9	1.2	4.0	3.7
6	Imports of goods and services	% change	3.7	3.7	0.8	3.0	2.7
	Contributions to real GDP growth						
7	- Final domestic demand	pps	0.8	1.2	0.3	-0.1	0.6
8	- Change in inventories	pps	-0.2	0.6	0.2	0.6	0.0
9	- Net exports	pps	0.2	0.3	0.3	1.0	0.9
10	Output gap	% pot GDP	-0.5	-1.9	-1.1	-2.6	-0.8
11	Employment	% change	-0.1	-0.4	-0.5	-0.1	-0.2
12	Unemployment rate	%	5.4	5.8	5.7	5.8	5.7
13	Labour productivity	% change	0.9	1.4	1.3	1.3	1.8
14	HCP	% change	4.2	4.0	4.3	2.5	3.2
15	GDP deflator	% change	4.2	3.7	3.7	2.4	2.8
16	Compensation of employees per head	% change	6.2	4.5	4.1	5.1	4.2
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	0.0	na.	-0.8	na.	-0.8

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 25.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	43.5	43.8	43.6	na.	42.0
	<i>of which:</i>					
2	- Taxes on production and imports	12.0	12.1	12.1	na.	11.7
3	- Current taxes on income, wealth, etc.	8.2	8.2	8.1	na.	8.2
4	- Social contributions	16.4	16.0	16.3	na.	16.0
5	- Other current revenue	5.5	7.0	5.5	na.	5.3
6	- Capital taxes	0.0	0.0	0.0	na.	0.0
7	- Other capital revenue	1.5	0.5	1.6	na.	0.7
8	p.m. One-off revenue (excluding EU funded)	0.0	0.1	0.1	na.	0.0
9=sum(10-18)	Expenditure	47.9	48.2	48.3	na.	47.4
	<i>of which:</i>					
10	- Compensation of employees	11.7	11.3	11.7	na.	11.6
11	- Intermediate consumption	5.7	6.0	5.6	na.	5.3
12	- Interest expenditure	1.5	1.7	1.7	na.	1.8
13	- Social benefits other than Social transfers in kind	16.3	15.4	15.4	na.	15.5
14	- Social transfers in kind via market producers	3.8	3.9	4.1	na.	4.1
15	- Subsidies	1.3	1.0	0.9	na.	0.6
16	- Other current expenditure	2.2	2.9	2.9	na.	3.3
17	- Gross fixed capital formation	4.5	4.8	4.9	na.	4.5
18	- Other capital expenditure	0.8	1.2	1.0	na.	0.8
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	2.0	1.8	1.9	na.	2.3
21	p.m. Defence investment - nationally financed	0.8	0.7	0.7	na.	1.2
22=1-9	General government balance	-4.5	-4.3	-4.6	na.	-5.4
23=22+12	Primary balance	-2.9	-2.7	-3.0	na.	-3.6
24	Cyclically adjusted balance	-4.3	na.	-4.2	na.	-5.1
25=24-8+19	Structural balance	-4.3	-3.7	-4.3	na.	-5.1
26=25+12	Structural primary balance	-2.7	-2.0	-2.6	na.	-3.3

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 25.5: **Debt developments**

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	61.4	63.3	63.7	na.	66.9
2=3+4+8	Change in the ratio (pps. of GDP)	1.7	19	2.3	na.	3.1
	Contributions*					
3	Primary balance	2.9	2.7	3.0	na.	3.6
4=5+6+7	'Snow-ball' effect	-1.3	-1.1	-1.0	na.	-0.8
	of which:					
5	- Interest expenditure	1.5	1.7	1.7	na.	1.8
6	- Real growth effect	-0.5	-0.6	-0.5	na.	-0.9
7	- Inflation effect	-2.4	-2.2	-2.2	na.	-1.7
8	Stock-flow adjustment	0.1	0.3	0.3	na.	0.3

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 25.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	59.8	61.8	65.6	69.0	70.7
2	Interest expenditure	bn EUR	1.4	1.9	2.1	2.4	2.7
3	Cyclical unemployment expenditure	bn EUR	0.0	-0.1	0.0	0.0	0.0
4	Expenditure funded by transfers from the EU	bn EUR	3.6	2.1	3.2	4.2	2.5
5	National co-financing of EU programmes	bn EUR	0.6	0.5	0.5	0.5	0.5
6	One-off expenditure (levels, excl. EU funded)	bn EUR	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	54.2	57.4	59.8	62.0	64.9
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		3.2	2.4	2.1	3.0
9	DRM excl. one-off revenue (incremental impact, excl. EU funded)	bn EUR		1.3	1.5	0.4	0.1
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		2.0	1.0	1.7	2.9
11	Outturn / forecast net expenditure	% change		3.7%	1.7%	2.9%	4.6%
12	Recommended maximum net expenditure*	% change		6.2%	3.8%	0.9%	1.6%
13=(11-12) x 7/(t-1)	Annual deviation **	bn EUR		-1.4	-1.2	1.2	1.9
14	Cumulated deviation **	bn EUR		-1.4	-2.6	-1.4	0.5
15=13/17	Annual balance**	% GDP		-1.1	-0.9	0.8	1.3
16=14/17	Cumulated balance**	% GDP		-1.1	-1.9	-1.0	0.3
17	p.m. Nominal GDP	bn EUR	123.5	130.2	136.8	143.0	149.2

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2024	2025	2026	2027
				Outturn	Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	1.4	1.4	2.0	1.9	2.3
2	Flexibility from increases in defence expenditure	% GDP		n.a.	0.6	0.6	0.9
3	Cumulated balance after flexibility**	% GDP		n.a.	-2.5	-1.6	-0.6

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B, taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG32) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 25.7: RRF – Grants

	2020	2021	2022	2023	2024	2025	2026
Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	n.a.	0.0	0.0	0.1	0.7	2.1
2	Cash disbursements of RRF grants from EU	n.a.	0.8	0.4	1.2	0.6	1.7
Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.0	0.1	0.2	0.3
4	Gross fixed capital formation	0.0	0.0	0.0	0.1	0.2	0.9
5	Capital transfers	0.0	0.0	0.0	0.0	0.2	0.8
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.1	0.4	1.1
Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

26. FINLAND

Table 26.1: **Key macroeconomic and fiscal figures**

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	0.2	0.6	0.8	1.7	1.4
2	HCP	% change	1.8	2.6	2.4	1.4	1.9
3	General government balance	% GDP	-3.4	-4.6	-4.5	-4.6	-4.6
4	Primary balance	% GDP	-1.8	-2.9	-2.7	-2.7	-2.6
5	General government gross debt	% GDP	88.5	91.2	91.2	92.8	93.1
6=7+8	Fiscal stance*	% GDP	1.5	na.	-0.7	na.	0.1
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	1.6	na.	-0.6	na.	-0.3
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	-0.1	na.	-0.1	na.	0.4

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 26.2: **Net expenditure growth**

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	na.	1.3%		1.5%	
2	Cumulated net expenditure	% change	na.	2.5%		4.1%	
3	Annual net expenditure	% change	-0.7%	4.6%	4.1%	3.3%	3.5%
4	Cumulated net expenditure	% change	-0.7%	3.9%	3.3%	na.	6.9%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 26.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	0.2	0.6	0.8	1.7	1.4
2	Private consumption	% change	-0.2	0.7	0.6	1.4	1.2
3	Government consumption	% change	-0.2	-0.8	-0.2	0.2	0.4
4	Gross fixed capital formation	% change	0.8	7.3	5.5	4.5	2.0
5	Exports of goods and services	% change	3.4	0.5	2.0	2.4	2.6
6	Imports of goods and services	% change	1.7	3.3	4.0	2.7	2.2
	Contributions to real GDP growth						
7	- Final domestic demand	pps	0.0	1.8	1.5	1.8	1.2
8	- Change in inventories	pps	-0.3	0.0	0.2	0.0	0.0
9	- Net exports	pps	0.7	-1.1	-0.8	-0.1	0.2
10	Output gap	% pot GDP	-2.6	-2.5	-2.3	-1.5	-1.6
11	Employment	% change	-0.5	-0.1	0.2	0.9	0.5
12	Unemployment rate	%	9.7	9.8	10.1	9.4	9.8
13	Labour productivity	% change	0.7	0.8	0.6	0.8	0.9
14	HICP	% change	1.8	2.6	2.4	1.4	1.9
15	GDP deflator	% change	1.5	2.6	2.3	2.1	2.0
16	Compensation of employees per head	% change	2.6	3.8	2.7	3.3	2.9
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	1.5	na.	0.3	na.	0.4

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 26.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	54.1	53.8	54.0	52.9	53.3
	<i>of which:</i>					
2	- Taxes on production and imports	14.1	14.4	14.3	13.9	14.1
3	- Current taxes on income, wealth, etc.	16.0	15.7	15.8	15.6	15.6
4	- Social contributions	12.2	12.3	12.3	12.3	12.2
5	- Other current revenue	11.3	10.9	11.1	10.6	10.8
6	- Capital taxes	0.4	0.4	0.4	0.4	0.3
7	- Other capital revenue	0.1	0.1	0.2	0.1	0.1
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
9=sum(10-18)	Expenditure	57.5	58.4	58.5	57.5	57.9
	<i>of which:</i>					
10	- Compensation of employees	13.6	13.6	13.6	13.5	13.7
11	- Intermediate consumption	11.5	11.3	11.4	11.1	11.3
12	- Interest expenditure	1.6	1.7	1.9	1.9	2.0
13	- Social benefits other than Social transfers in kind	18.8	18.5	18.5	18.3	18.3
14	- Social transfers in kind via market producers	3.5	3.6	3.5	3.6	3.4
15	- Subsidies	1.1	1.2	1.1	1.1	1.1
16	- Other current expenditure	2.5	2.7	2.7	2.6	2.6
17	- Gross fixed capital formation	4.5	5.5	5.5	5.3	5.3
18	- Other capital expenditure	0.3	0.3	0.3	0.2	0.2
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	0.0	0.0
20	p.m. Total defence expenditure - nationally financed	1.7	2.7	2.6	2.7	2.4
21	p.m. Defence investment - nationally financed	0.3	1.0	1.2	1.1	1.1
22=1-9	General government balance	-3.4	-4.6	-4.5	-4.6	-4.6
23=22+12	Primary balance	-1.8	-2.9	-2.7	-2.7	-2.6
24	Cyclically adjusted balance	-1.9	na.	-3.2	na.	-3.7
25=24-8+19	Structural balance	-1.9	-3.1	-3.2	-3.7	-3.7
26=25+12	Structural primary balance	-0.3	-1.4	-1.3	-1.8	-1.6

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 26.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	88.5	91.2	91.2	92.8	93.1
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	6.2	2.6	2.6	1.6	1.9
3	Primary balance	1.8	2.9	2.7	2.7	2.6
4=5+6+7	'Snow-ball' effect	0.3	-1.0	-0.8	-1.4	-0.9
	of which:					
5	- Interest expenditure	1.6	1.7	1.9	1.9	2.0
6	- Real growth effect	-0.1	-0.5	-0.7	-1.5	-1.2
7	- Inflation effect	-1.2	-2.2	-2.0	-1.9	-1.8
8	Stock-flow adjustment	4.1	0.8	0.8	0.3	0.3

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 26.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2024	2025	2026	2027
			Outturn	Outturn	COM	COM
1	Total expenditure	bn EUR	159.4	161.3	169.3	173.1
2	Interest expenditure	bn EUR	4.3	4.6	5.4	6.1
3	Cyclical unemployment expenditure	bn EUR	0.3	0.8	1.0	0.8
4	Expenditure funded by transfers from the EU	bn EUR	1.5	1.8	2.2	1.0
5	National co-financing of EU programmes	bn EUR	0.6	0.6	0.7	0.5
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	152.6	153.4	160.2	164.8
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		0.9	6.7	4.6
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		2.0	0.5	-0.9
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		-1.1	6.2	5.5
11	Outturn / forecast net expenditure	% change		-0.7%	4.1%	3.5%
12	Recommended maximum net expenditure*	% change		1.2%	1.3%	1.5%
13=(11-12) x 7(t-1)	Annual deviation**	bn EUR		-2.9	4.2	3.1
14	Cumulated deviation**	bn EUR		-2.9	1.3	4.5
15=13/17	Annual balance**	% GDP		-1.0	1.5	1.1
16=14/17	Cumulated balance**	% GDP		-1.0	0.5	1.5
17	p.m. Nominal GDP	bn EUR	276.0	280.6	289.3	299.2

B. Defence expenditure and the national escape clause vis-à-vis the current recommendation

	Variables		Reference level***	2025	2026	2027
				Outturn	COM	COM
1	Total defence expenditure (nationally financed)	% GDP	1.2	1.7	2.6	2.4
2	Flexibility from increases in defence expenditure	% GDP		0.5	1.4	1.3
3	Cumulated balance after flexibility**	% GDP		-1.6	-0.9	0.2

Assessment vis-à-vis Council Recommendation with a view to bringing an end to the situation of an excessive deficit in Finland, adopted on 20 January 2026.

* The growth rate for 2025 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2024.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panels B), taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (COFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 26.7: Assessment of compliance - previous recommendation

A. Net expenditure, annual and cumulated deviations vis-à-vis the previous recommendation

	Variables		2023	2024	2025	
			Outturn	Outturn	Outturn	
1	Total expenditure	bn EUR	152.6	159.4	161.3	
2	Interest expenditure	bn EUR	3.2	4.3	4.6	
3	Cyclical unemployment expenditure	bn EUR	-0.1	0.3	0.8	
4	Expenditure funded by transfers from the EU	bn EUR	1.0	1.5	1.8	
5	National co-financing of EU programmes	bn EUR	0.7	0.6	0.6	
6	One-off expenditure (levels, exd. EU funded)	bn EUR	0.0	0.0	0.0	
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn EUR	147.9	152.6	153.4	
7b	p.m. Correction for breaks in time series	bn EUR		0.0	0.0	
8	Change in net nationally financed primary expenditure (before DRM)	bn EUR		4.7	0.9	
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn EUR		-0.3	2.0	
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn EUR		4.9	-1.1	
11	Outturn / forecast net expenditure	% change		3.3%	-0.7%	
12	Recommended maximum net expenditure*	% change		3.7%	1.6%	
13=(11-12) x 7(t-1)	Annual deviation**	bn EUR		-0.5	-3.5	
14	Cumulated deviation**	bn EUR		-0.5	-4.1	
15=13/17	Annual balance**	% GDP		-0.2	-1.3	
16=14/17	Cumulated balance**	% GDP		-0.2	-1.5	
17	p.m. Nominal GDP	bn EUR	273.0	276.0	280.6	

B. Defence expenditure and the national escape clause vis-à-vis the previous recommendation

	Variables		Reference level***	2024	2025	
				Outturn	Outturn	
1	Rec. net expenditure growth after removing safeguards	% change		n.a.	2.6%	
2	Flexibility from removing the safeguards (cumulated)	bn EUR		n.a.	1.5	
3	Flexibility from removing the safeguards	% GDP		n.a.	0.5	
4	Total defence expenditure (nationally financed)	% GDP	1.2	1.5	1.7	
5	Flexibility from increases in defence expenditure	% GDP		n.a.	0.5	
6	Cumulated balance after flexibility**	% GDP		n.a.	-2.5	

Assessment vis-à-vis Council Recommendation of 21 January 2025 endorsing the national medium-term fiscal-structural plan of Finland.

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate (in panel B taking into account the flexibility from the national escape clause).

*** The reference level corresponds to nationally financed defence expenditure (CCFOG02) in 2021 as % of GDP.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 26.8: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.0	0.1	0.1	0.1	0.2	0.2
2	Cash disbursements of RRF grants from EU	na.	0.0	0.1	0.0	0.1	0.2	0.3
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.0	0.1	0.1	0.1	0.1	0.1
4	Gross fixed capital formation	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.1
6=4+5	Total capital expenditure	0.0	0.0	0.0	0.0	0.0	0.0	0.1
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report

27. SWEDEN

Table 27.1: Key macroeconomic and fiscal figures

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1	Real GDP	% change	1.5	2.8	1.8	na.	2.2
2	HCP	% change	2.6	1.1	1.5	na.	1.8
3	General government balance	% GDP	-1.3	-2.6	-2.8	na.	-2.5
4	Primary balance	% GDP	-0.7	-1.9	-2.1	na.	-1.8
5	General government gross debt	% GDP	35.1	36.3	36.6	na.	37.7
6 = 7 + 8	Fiscal stance*	% GDP	0.3	na.	-1.9	na.	0.6
	of which contribution from:						
7	- Net nationally financed primary expenditure	% GDP	0.3	na.	-1.9	na.	0.6
8	- EU-financed expenditure (RRF grants and other EU funds)	% GDP	0.0	na.	0.0	na.	0.0

* A negative (positive) sign indicates an excess (a shortfall) of net primary expenditure growth over medium-term potential GDP growth, corresponding to an expansionary (a contractionary) fiscal stance.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 27.2: Net expenditure growth

	Variables		2025	2026		2027	
				Recommendation			
			Outturn	APR	COM	APR	COM
1	Annual net expenditure	% change	4.0%	4.4%		4.4%	
2	Cumulated net expenditure	% change	10.7%	15.5%		20.6%	
3	Annual net expenditure	% change	2.2%	7.9%	6.5%	na.	2.0%
4	Cumulated net expenditure	% change	8.2%	17.1%	15.3%	na.	17.6%

Source: Commission Spring 2026 Forecast (COM), Annual Progress Report (APR) and latest relevant Council Recommendation

Table 27.3: Macroeconomic developments and forecasts

	Variables		2025	2026		2027	
			Outturn	APR	COM	APR	COM
1=7+8+9	Real GDP	% change	1.5	2.8	1.8	na.	2.2
2	Private consumption	% change	1.6	3.1	2.1	na.	2.4
3	Government consumption	% change	0.7	2.2	2.2	na.	1.2
4	Gross fixed capital formation	% change	2.0	3.5	4.1	na.	2.1
5	Exports of goods and services	% change	3.9	2.6	0.7	na.	2.2
6	Imports of goods and services	% change	4.3	2.9	1.7	na.	2.0
	Contributions to real GDP growth						
7	- Final domestic demand	pps	1.4	2.9	2.6	na.	2.0
8	- Change in inventories	pps	0.2	-0.1	-0.3	na.	0.0
9	- Net exports	pps	-0.1	0.0	-0.5	na.	0.1
10	Output gap	% pot GDP	-1.8	-1.1	-1.4	na.	-0.8
11	Employment	% change	-0.1	0.9	0.6	na.	0.9
12	Unemployment rate	%	8.8	8.4	8.5	na.	7.9
13	Labour productivity	% change	1.7	1.9	1.2	na.	1.3
14	HCP	% change	2.6	1.1	1.5	na.	1.8
15	GDP deflator	% change	1.2	1.9	1.2	na.	1.7
16	Compensation of employees per head	% change	1.7	3.9	3.4	na.	3.7
17	Net lending/borrowing vis-à-vis the rest of the world	% GDP	5.3	na.	4.3	na.	4.0

Source: Commission Spring 2026 Forecast and Annual Progress Report (APR)

Table 27.4: General government budgetary position

	Variables (% GDP)	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1=sum(2-7)	Revenue	48.6	48.2	48.1	na.	47.5
	<i>of which:</i>					
2	- Taxes on production and imports	20.9	20.4	20.7	na.	20.9
3	- Current taxes on income, wealth, etc.	17.4	17.6	17.3	na.	17.4
4	- Social contributions	3.4	3.4	3.4	na.	3.5
5	- Other current revenue	6.6	6.5	6.3	na.	5.5
6	- Capital taxes	0.0	0.0	0.0	na.	0.0
7	- Other capital revenue	0.3	0.3	0.4	na.	0.2
8	p.m. One-off revenue (excluding EU funded)	0.0	0.0	0.0	na.	0.0
9=sum(10-18)	Expenditure	49.9	50.8	50.8	na.	50.0
	<i>of which:</i>					
10	- Compensation of employees	12.5	12.7	12.7	na.	12.6
11	- Intermediate consumption	8.4	8.4	8.4	na.	8.4
12	- Interest expenditure	0.6	0.7	0.6	na.	0.7
13	- Social benefits other than Social transfers in kind	11.7	11.4	11.5	na.	11.4
14	- Social transfers in kind via market producers	3.5	3.5	3.6	na.	3.5
15	- Subsidies	1.1	1.1	1.1	na.	1.2
16	- Other current expenditure	5.7	6.4	5.9	na.	5.7
17	- Gross fixed capital formation	5.9	6.1	6.2	na.	6.2
18	- Other capital expenditure	0.5	0.5	0.9	na.	0.4
19	p.m. One-off expenditure (excluding EU funded)	0.0	0.0	0.0	na.	0.0
20	p.m. Total defence expenditure - nationally financed	2.9	3.5	3.8	na.	3.9
21	p.m. Defence investment - nationally financed	0.8	0.9	0.9	na.	1.0
22=1-9	General government balance	-1.3	-2.6	-2.8	na.	-2.5
23=22+12	Primary balance	-0.7	-1.9	-2.1	na.	-1.8
24	Cyclically adjusted balance	-0.3	na.	-2.0	na.	-2.1
25=24-8+19	Structural balance	-0.3	-1.9	-2.0	na.	-2.1
26=25+12	Structural primary balance	0.3	-1.3	-1.3	na.	-1.4

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 27.5: Debt developments

	Variables	2025	2026		2027	
		Outturn	APR	COM	APR	COM
1	Gross debt ratio (% of GDP)	35.1	36.3	36.6	n.a.	37.7
2=3+4+8	Change in the ratio (pps. of GDP) Contributions*	0.9	1.2	1.5	n.a.	1.1
3	Primary balance	0.7	1.9	2.1	n.a.	1.8
4=5+6+7	'Snow-ball' effect	-0.3	-0.9	-0.4	n.a.	-0.7
	of which:					
5	- Interest expenditure	0.6	0.7	0.6	n.a.	0.7
6	- Real growth effect	-0.5	-0.9	-0.6	n.a.	-0.8
7	- Inflation effect	-0.4	-0.7	-0.4	n.a.	-0.6
8	Stock-flow adjustment	0.5	0.3	-0.3	n.a.	0.0

* The 'snow-ball' effect captures the impact of interest expenditure on accumulated general government debt, as well as the impact of real GDP growth and inflation on the general government debt-to-GDP ratio (through the denominator). The stock-flow adjustment includes differences in cash and accrual accounting (including leads and lags in Recovery and Resilience Facility grant disbursements), accumulation of financial assets, and valuation and other residual effects.

Source: Commission Spring 2026 Forecast (COM) and Annual Progress Report (APR)

Table 27.6: Assessment of compliance

A. Net expenditure, annual and cumulated deviations vis-à-vis the current recommendation

	Variables		2023	2024	2025	2026	2027
			Outturn	Outturn	Outturn	COM	COM
1	Total expenditure	bn SEK	3072.3	3226.1	3276.0	3437.5	3515.7
2	Interest expenditure	bn SEK	44.0	43.3	40.3	43.3	47.3
3	Cyclical unemployment expenditure	bn SEK	6.4	12.0	15.5	13.2	8.9
4	Expenditure funded by transfers from the EU	bn SEK	11.6	9.6	8.9	6.9	6.4
5	National co-financing of EU programmes	bn SEK	1.6	1.3	1.4	7.0	7.0
6	One-off expenditure (levels, exd. EU funded)	bn SEK	0.0	0.0	0.0	0.0	0.0
7=1-2-3-4-5-6	Net nationally financed primary expenditure (before discretionary revenue measures, DRM)	bn SEK	3008.7	3159.9	3209.9	3367.0	3446.1
7b	p.m. Correction for breaks in time series	bn SEK		0.0	0.0	0.0	0.0
8	Change in net nationally financed primary expenditure (before DRM)	bn SEK		151.2	50.0	157.2	79.1
9	DRM exd. one-off revenue (incremental impact, exd. EU funded)	bn SEK		-25.9	-19.7	-53.0	11.5
10=8-9	Change in net nationally financed primary expenditure (after DRM)	bn SEK		177.1	69.7	210.2	67.6
11	Outturn / forecast net expenditure	% change		5.9%	2.2%	6.5%	2.0%
12	Recommended maximum net expenditure*	% change		6.4%	4.0%	4.4%	4.4%
13=(11-12) x 7(t-1)	Annual deviation **	bn SEK		-15.4	-56.7	69.0	-80.5
14	Cumulated deviation **	bn SEK		-15.4	-72.2	-3.2	-83.7
15=13/17	Annual balance**	% GDP		-0.2	-0.9	1.0	-1.1
16=14/17	Cumulated balance**	% GDP		-0.2	-1.1	0.0	-1.2
17	p.m. Nominal GDP	bn SEK	6143.2	6391.6	6570.0	6763.7	7029.6

* The growth rate for 2024 is not a recommendation but serves to anchor the base, as the latest year with outturn data when setting the net expenditure path was 2023.

** A positive (negative) value indicates that net expenditure is above (below) the recommended maximum growth rate.

The data for the outturn years reported in lines 15 and 16 correspond to control account deviations as referred to in Art. 22 of REGULATION (EU) 2024/1263.

Source: Commission Spring 2026 Forecast and Commission calculations

Table 27.7: RRF – Grants

		2020	2021	2022	2023	2024	2025	2026
	Revenue from RRF grants (% of GDP)							
1	RRF grants as included in the revenue projections	na.	0.1	0.1	0.1	0.1	0.0	0.1
2	Cash disbursements of RRF grants from EU	na.	0.0	0.0	0.0	0.0	0.3	0.3
	Expenditure financed by RRF grants (% of GDP)							
3	Total current expenditure	0.0	0.1	0.1	0.1	0.1	0.0	0.1
4	Gross fixed capital formation	0.0	0.0	0.1	0.1	0.0	0.0	0.0
5	Capital transfers	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6=4+5	Total capital expenditure	0.0	0.0	0.1	0.1	0.0	0.0	0.0
	Other costs financed by RRF grants (% of GDP)							
7	Reduction in tax revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
8	Other costs with impact on revenue	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9	Financial transactions	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: Annual Progress Report