



EUROPEAN UNION

THE EUROPEAN PARLIAMENT

THE COUNCIL

**Brussels, 14 April 2025
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**REGULATION
OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL
AMENDING REGULATION (EU) 2018/196
ON ADDITIONAL CUSTOMS DUTIES ON IMPORTS OF CERTAIN PRODUCTS
ORIGINATING IN THE UNITED STATES OF AMERICA**

REGULATION (EU) 2025/...
OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

of 14 April 2025

amending Regulation (EU) 2018/196
on additional customs duties on imports of certain products
originating in the United States of America

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 207(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Acting in accordance with the ordinary legislative procedure¹,

¹ Position of the European Parliament of 1 April 2025 (not yet published in the Official Journal) and decision of the Council of 14 April 2025.

Whereas:

- (1) On 27 January 2003, the Dispute Settlement Body ('DSB') of the World Trade Organization ('WTO') adopted the Appellate Body report (United States – Offset Act (Byrd Amendment), Appellate Body report (WT/DS217/AB/R, WT/DS234/AB/R)) and the Panel report (United States – Offset Act (Byrd Amendment), Panel report (WT/DS217/R, WT/DS234/R)), as upheld by the Appellate Body report, finding that the United States' Continued Dumping and Subsidy Offset Act ('CDSOA') was incompatible with the United States' obligations under the WTO agreements.
- (2) Since the United States failed to bring its legislation into conformity with the WTO agreements, the European Community ('Community') requested authorisation from the DSB to suspend the application of its tariff concessions and related obligations under the General Agreement on Tariffs and Trade ('GATT') 1994 to the United States. The United States objected to the level of suspension of tariff concessions and related obligations, and the matter was referred to arbitration.

- (3) On 31 August 2004, the Arbitrator determined that the level of nullification or impairment caused every year to the Community was equal to 72 % of the amount of CDSOA disbursements relating to anti-dumping or countervailing duties paid on imports from the Community for the most recent year for which data were available at that time, as published by the United States' authorities. The Arbitrator concluded that the suspension by the Community of tariff concessions or other obligations, in the form of the imposition of an additional import duty above bound custom duties, on a list of products originating in the United States covering, on a yearly basis, a total value of trade not exceeding the amount of nullification or impairment would be consistent with WTO rules.
- On 26 November 2004, the DSB granted the Community the authorisation to suspend the application to the United States of tariff concessions and related obligations under GATT 1994 in accordance with the decision of the Arbitrator.
- (4) As a result of the United States' failure to bring the CDSOA into compliance with its obligations under the WTO agreements, by means of Regulation (EU) 2018/196 of the European Parliament and of the Council² the tariff concessions and related obligations under GATT 1994 of the Union were suspended in respect of certain products originating in the United States and an *ad valorem* additional customs duty ('additional import duty') of 4,3 % was imposed on imports of those products. In conformity with the WTO authorisation to suspend the application of tariff concessions to the United States, the Commission is to adjust the level of that suspension annually to the level of nullification or impairment caused by the CDSOA to the Union at that time.

² Regulation (EU) 2018/196 of the European Parliament and of the Council of 7 February 2018 on additional customs duties on imports of certain products originating in the United States of America (OJ L 44, 16.2.2018, p. 1, ELI: <http://data.europa.eu/eli/reg/2018/196/oj>).

- (5) According to data published by the United States' Customs and Border Protection, in recent years the level of nullification or impairment caused by the CDSOA to the Union has decreased. For example, in 2024 it was calculated at USD 34,98, corresponding to a rate of additional import duty of 0,00002 %. As collecting the additional import duty would have no trade effect but would result in a disproportionate administrative cost for the Union, the rate of additional import duty was set at 0 % by means of Commission Delegated Regulation (EU) 2024/1239³, which amended Regulation (EU) 2018/196 accordingly. Given that the CDSOA was effectively repealed on 1 October 2007, it is expected that the level of nullification or impairment and, consequently, of suspension will stay at that significantly decreased and economically negligible level.
- (6) In order to ensure efficient processes and to avoid disproportionate administrative costs for the Union, Regulation (EU) 2018/196 should be amended by including a *de minimis* threshold below which the Commission should not be required to adjust the level of suspension and the application of the additional import duty should be suspended.
- (7) The *de minimis* threshold should be set at USD 30 000 of disbursements under the CDSOA relating to anti-dumping and countervailing duties paid on imports from the Union for the most recent year for which data are available at that time, as published by the United States' authorities (U.S. Customs and Border Protection). Below that threshold, the additional import duty, as resulting from the formula mandated by the WTO authorisation, would have no trade impact and would thus be economically negligible. It would also cause disproportionate administrative costs for the Union.

³ Commission Delegated Regulation (EU) 2024/1239 of 22 February 2024 amending Regulation (EU) 2018/196 of the European Parliament and of the Council on additional customs duties on imports of certain products originating in the United States of America (OJ L, 2024/1239, 29.4.2024, ELI: http://data.europa.eu/eli/reg_del/2024/1239/oj).

- (8) Article 3(3) of Regulation (EU) 2018/196, which empowers the Commission to adopt delegated acts, should be amended in order to align it with the standard clauses contained in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making⁴.
- (9) In order to avoid disproportionate administrative effort and to allow for the prompt application of the *de minimis* threshold, this Regulation should enter into force on the day following that of its publication in the *Official Journal of the European Union*.
- (10) In view of the need to ensure that this Regulation enters into force before disproportionate administrative effort is expended, it is considered to be appropriate to invoke the exception to the eight-week period provided for in Article 4 of Protocol No 1 on the role of national Parliaments in the European Union, annexed to the Treaty on European Union, to the Treaty on the Functioning of the European Union and to the Treaty establishing the European Atomic Energy Community.
- (11) Regulation (EU) 2018/196 should therefore be amended accordingly,

HAVE ADOPTED THIS REGULATION:

⁴ OJ L 123, 12.5.2016, p. 1, ELI: http://data.europa.eu/eli/agree_interinst/2016/512/oj.

Article 1

In Regulation (EU) 2018/196, Article 3 is amended as follows:

(1) in paragraph 3, the first subparagraph is replaced by the following:

‘The Commission shall adopt delegated acts in accordance with Article 4 to make the adjustments and amendments referred to in paragraphs 1 and 2 of this Article.’;

(2) the following paragraph is added:

‘4. By way of derogation from paragraph 1 of this Article, where the amount of disbursements under the CDSOA relating to anti-dumping and countervailing duties paid on imports from the Union for the most recent year for which data are available at that time, as published by the United States' authorities, is USD 30 000 or less, the Commission shall not adjust the level of suspension and the application of the additional import duty referred to in Article 2 shall be suspended. The Commission shall publish a notice in the *Official Journal of the European Union* to that effect.’.

Article 2

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, ...

For the European Parliament
The President

For the Council
The President