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From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	11 April 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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Subject:	Proposal for a COUNCIL IMPLEMENTING DECISION amending Implementing Decision (EU) (ST 10150/21; ST 10150/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain

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Delegations will find attached document COM(2025) 177 final.

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Brussels, 11.4.2025  
COM(2025) 177 final

2025/0094 (NLE)

Proposal for a

**COUNCIL IMPLEMENTING DECISION**

**amending Implementing Decision (EU) (ST 10150/21; ST 10150/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain**

Proposal for a

**COUNCIL IMPLEMENTING DECISION**

**amending Implementing Decision (EU) (ST 10150/21; ST 10150/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility<sup>1</sup>, and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) Following the submission of the national recovery and resilience plan ('RRP') by Spain on 30 April 2021, the Commission has proposed its positive assessment to the Council. The Council approved the positive assessment by means of the Council Implementing Decision of 13 July 2021<sup>2</sup>. That CID was amended on 17 October 2023<sup>3</sup>, on 14 May 2024<sup>4</sup> and on 21 January 2025<sup>5</sup>.
- (2) On 21 March 2025, Spain made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 13 July 2021 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Spain has submitted an amended RRP.

***Amendments based on Article 21 of Regulation (EU) 2021/241***

- (3) The amendments to the RRP submitted by Spain because of objective circumstances concern 12 measures.
- (4) Spain has explained that 11 measures have been amended to implement a better alternative allowing to reduce the administrative burden, whilst still reaching the objectives of the respective measures. This concerns target with sequential number 70 of measure I3 (Investment: Restoration of ecosystems and green infrastructure) under component 4 (ecosystems and biodiversity). This concerns targets with sequential

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<sup>1</sup> OJ L 57, 18.2.2021, p. 17.

<sup>2</sup> ST 10150/21; ST 10150/21 ADD 1 REV 1.

<sup>3</sup> ST 13695/23 REV 1; ST 13695/23 ADD 1 REV 1.

<sup>4</sup> ST 9303/24; ST 9303/24 ADD 1.

<sup>5</sup> ST 17099/24; ST 17099/24 ADD 1.

numbers 76 and 427 and the description of measure I1 (Investment: Implementation of treatment, sanitation, efficiency, savings, re-use and infrastructure safety (DESEAR) actions) under component 5 (coast and water resources). This concerns milestone with sequential number 160 of measure I1 (Investment: Modernisation of the General State Administration) and milestone with sequential number 163 and the description of measure I2 (Investment: Specific projects to digitalise the central government) under component 11 (modernisation of public administrations). This concerns targets with sequential numbers 196 and 198 and the description of measure I2 (Investment: Growth) under component 13 (support to SMEs). This concerns target with sequential number 262 and the description of measure I3 (Investment: New private, interdisciplinary, public R&D&I projects, concept tests and the award of aid as a result of international competitive calls. Cutting-edge R&D geared to societal challenges. Pre-commercial public procurement) and target with sequential number 263 and the description of measure I4 (Investment: New scientific career) under component 17 (science, technology and innovation). This concerns target with sequential number 279 of measure I1 (Investment: Investment plan for high-tech equipment in the National Health System) under component 18 (refurbishment and extension of capacities of the national health system). This concerns target with sequential number 312 and the description of measure I4 (Investment: training of teaching and research staff) and target with sequential number 468 and the description of measure I6 (Investment: Plan for the development of university micro-credentials) under component 21 (modernisation and digitalisation of education, including early education 0-3). This concerns targets with sequential numbers 321 and 323 and the description of measure I1 (Investment: Long-term care and support plan: deinstitutionalisation, equipment and technology) under component 22 (action plan for the care economy, strengthening equality and inclusion policies). On this basis, Spain has requested to remove unnecessary background information or procedural elements that do not contribute to the objectives of the measures, to clarify that certain elements relate to the objectives or the context of the measures, and to simplify descriptions of measures or milestones and targets that cause an unjustified administrative burden for reaching the objectives of the respective measures. The Council Implementing Decision of 6 July 2021 should be amended accordingly.

- (5) Spain has explained that target with sequential number 349 under measure I6 (Investment: Comprehensive plan to boost the social economy) under component 23 (new public policies for a dynamic, resilient and inclusive labour market) is no longer achievable, because of large-scale floods. On this basis, Spain has requested to extend the implementation timeline of the aforementioned target. The Council Implementing Decision of 6 July 2021 should be amended accordingly.
- (6) The Commission considers that the reasons put forward by Spain justify the amendment(s) pursuant to Article 21(2) of Regulation (EU) 2021/241, and the Council Implementing Decision of 6 July 2021 should be amended accordingly.

#### ***Distribution of milestones and targets***

- (7) The distribution of milestones and targets in instalments should be modified to take into account the amendments to the plan and the indicative timeline presented by Spain.

#### ***Commission's assessment***

- (8) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.

- (9) The Commission considers that the amendments put forward by Spain do not affect the positive assessment of the RRP set out in the Council Implementing Decision ST 10150 2021 ADD 1 REV 2 of 6 July 2021 on the approval of the assessment of the RRP for Spain regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3), points (a), (b), (c), (d),(da), (db), (e), (f), (g), (h), (i), (j) and (k).

#### ***Positive assessment***

- (10) Following the positive assessment by the Commission of the amended RRP with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP in the form of non-repayable financial support should be set out.
- (11) For the sake of clarity, the Annex to that Council Implementing Decision should be replaced entirely,

#### ***Financial contribution***

- (12) The estimated total costs of Spain's amended RRP is EUR 163 029 653 473. As the amount of the estimated total costs of the amended RRP is equal to the updated maximum financial contribution available for Spain, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council<sup>6</sup>, Article 20(4) and 21a(6) of Regulation (EU) 2021/241 allocated for Spain's amended RRP should be equal to EUR 163 029 653 473. Therefore, the financial contribution made available to Spain remains unchanged.

HAS ADOPTED THIS DECISION:

#### ***Article 1***

The Council Implementing Decision of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Spain is amended as follows:

- (1) Article 1 is replaced by the following:

“Article 1

#### ***Approval of the assessment of the RRP***

The assessment of the modified RRP of Spain on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved. The reforms and investment projects under the RRP, the arrangements and timetable for the monitoring and implementation of the RRP, including the relevant milestones and targets, the relevant indicators relating to the fulfilment of the envisaged milestones and targets, and the arrangements for providing full access by the Commission to the underlying relevant data are set out in the Annex to this Decision.”;

- (2) the Annex is replaced by the text in the Annex to this Decision:

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<sup>6</sup> Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1).

*Article 2*  
*Addressee*

This Decision is addressed to the Kingdom of Spain.

Done at Brussels,

*For the Council*  
*The President*