



**COUNCIL OF  
THE EUROPEAN UNION**

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**“I/A” ITEM NOTE**

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From :	PSC
To :	COREPER / COUNCIL
Subject :	Consultations and Modalities for the Contribution of non-EU States to EU Civilian Crisis Management

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1. At its meeting of 3 December 2002 the Political and Security Community reached agreement on “Consultations and Modalities for the Contribution of non-EU States to EU Civilian Crisis Management Operations within the title V of the TEU” (doc. 15072/1/02 REV 1).
2. The consultations and modalities should be seen as an integral part of the comprehensive approach to EU Crisis Management Operations. In the course of the elaboration of this document it has been mentioned that the PSC in due course might want to consider the question of whether in crisis management operations comprising both civilian and military components, a Joint Committee of Contributors should be established.
3. In the light of the foregoing it is suggested that the Permanent Representatives Committee recommend that the Council agree as an “A” item the attached document on Consultations and Modalities for the contribution of non-EU States to EU Civilian Crisis Management Operations within the title V of the Treaty of the European Union.

**CONSULTATIONS AND MODALITIES FOR THE CONTRIBUTION  
OF NON-EU STATES TO EU CIVILIAN CRISIS MANAGEMENT OPERATIONS  
WITHIN THE TITLE V OF THE TREATY OF THE EUROPEAN UNION**

**I. GUIDING PRINCIPLES AND MODALITIES**

Non-EU states can make valuable contributions to EU led civilian crisis management operation. Such contributions will therefore be given favourable consideration, in accordance with the modalities set out in the following under section III. This will be done with full respect for the decision-making autonomy of the EU and the single institutional framework of the EU.

**II. PERMANENT CONSULTATION ARRANGEMENTS DURING NON-CRISIS PERIODS**

The EU has agreed, for EU-led crisis management operations, on arrangements providing for consultations with non-EU European NATO members and other states candidates for accession (EU + 15 format) on a regular basis. Dialogue and information on issues related to civilian aspects of crisis management could thus also take place within the EU + 15 format.

In order to facilitate co-operation with a broad range of potential partners, i.a. Russia, Ukraine, other European states with which the EU maintains political dialogue, and other interested states such as Canada, civilian aspects of crisis management could be included in the dialogue, co-operation and consultations on ESDP issues with the countries concerned within the framework of existing arrangements.

The PSC will play a leading role in the implementation of these arrangements, which could also include meetings with CivCom that would enable these states to contribute to the process of enhancing European civilian crisis management capabilities.

The EU would welcome that non-EU states follow the development of the civilian dimension of the

ESDP and recalls in this context the possibility of each non-EU state of appointing a representative from its mission to the EU to follow the ESDP and act as an interlocutor with regard to the PSC.

### **III. Consultation arrangements during crisis periods**

In the event of a crisis, dialogue and consultation will be initiated and/or intensified at all levels, including ministerial level, in the the period leading up to the Council decision. When a crisis develops, these intensified consultations will provide an opportunity for exchanges of views on situation assessment and discussion of the concerns raised by the countries in question.

When the possibility of an EU-led civilian crisis management operation or component is under consideration, the aim of these consultations, which could be held at expert level, will be to ensure that the countries potentially contributing to such an operation are informed of the EU's intentions, particularly with regard to the the civilian crisis management options envisaged.

Once the Council has chosen the civilian crisis management option(s), the operational planning work will be presented to those non-EU states which have expressed their intention in principle of taking part in the operation to enable them to determine the nature and volume of the contribution they could make to an EU-led mission.

Once the Council has approved the operation concept (CONOPS), having taken into consideration the outcome of the consultation with non-EU States likely to take part in the operation, these states will be formally invited to make offers of contribution upon a decision by the Council.

Exchange of information between non-EU states invited to take part in EU-led missions and the Secretariat on operational planning and the contributions envisaged will be important.

Representatives appointed by non-EU states to the EU to follow the ESDP and act as an interlocutor with regard to the PSC (see Section II) could serve as contact points in this regard.

The decision on the selection among those persons proposed by the non-EU states to take part in the mission will be taken by the Head/Designated Head of Mission/Planning Team.

All non-EU states, which are making contributions to an EU-led mission, will have the same rights

and obligations in terms of day-to-day management of the mission as EU Member States taking part in the mission.

In view of the size and type of mission a Committee of Contributors would be established unless decided otherwise by the PSC. Such a Committee would play a key role in the day-to-day management of the mission.

The Committee of Contributors will meet as necessary, and will be the main forum for discussing all problems relating to the day-to-day management, having regard to the measures taken by the PSC in this field. The deliberations of the Committee of Contributors will constitute a positive contribution to those of the PSC.

In this connection the Committee of Contributors will

- be supplied with detailed information regarding the mission on the ground via the EU bodies responsible for follow-up. It will receive regular information from the Head of Mission who may be heard by the Committee;
- deal with the various problems concerning the implementation of the mission and all day-to-day management matters which are not exclusively, under the instructions he/she will have received, the responsibility of the Head of Mission;
- provide opinions and recommendations on possible adjustments to operational planning, including possible adjustments to objectives which may affect the situation of the deployed personnel.

In these areas, the PSC, which exercises the political control and strategic direction of the mission, will take account of the views expressed by the Committee of Contributors.

All EU Member States are entitled to be present at the Committee's discussions irrespective of whether or not they are taking part in the operations, but only contributing states will take part in the day-to-day management of the mission.

Depending on the nature of the tasks, the Committee may meet in the appropriate format. For Member States, it may be comprised of representatives on the PSC. It will usually be chaired by the Presidency or by a representative of the Secretary-General/High Representative. The Commission will also have a seat in the Committee.

The Chairman will be responsible for conveying the outcome of the Committee's discussions to the PSC.

The Committee of Contributors will be consulted by the PSC on matters related to planning the termination of the mission. Once the mission is ended, the Committee of Contributors may be requested to provide its assessment of the lessons drawn from the mission.

If the PSC decides not to establish a Committee of Contributors a decision will be taken on how to involve contributing non-EU states in the day-to-day management on the ground in the normal course of the mission, including within the mission headquarters. In addition, meetings would be held between the PSC, which exercises the political control and strategic direction of the mission, and contributing non-EU states in order to consult with these on political matters related to the conduct of the mission and on matters related to planning the termination of the mission.

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