

Council of the European Union

> Brussels, 30 October 2018 (OR. en)

13759/18

Interinstitutional Files: 2018/0224(COD) 2018/0225(COD)

RECH 461 COMPET 724 IND 312 MI 784 EDUC 389 TELECOM 370 ENER 352 ENV 707 REGIO 108 AGRI 515 TRANS 492 SAN 369 CADREFIN 312 CODEC 1855

COVER NOTE

From:	General Secretaria of the Council
To:	Delegations
No. prev. doc.:	9865/18 + ADD 1 - COM(2018) 435 final 9870/18 + ADD 1 - COM(2018) 436 final
Subject:	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL establishing Horizon Europe – the Framework Programme for Research and Innovation, laying down its rules for participation and dissemination
	Proposal for a DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on establishing the specific programme implementing Horizon Europe – the Framework Programme for Research and Innovation
	- Opinion of the European Committee of the Regions

Delegations will find attached copy of the above-mentioned opinion.

Other language versions available (or shortly) on the following website: https://dm.cor.europa.eu/CoRDocumentSearch/Pages/opinionssearch.aspx?LANG=EN



European Committee of the Regions

SEDEC-VI/041

131st plenary session, 8, 9 and 10 October 2018

OPINION

Horizon Europe: The Framework Programme 9 for Research and Innovation

THE EUROPEAN COMMITTEE OF THE REGIONS

- Considers that the level of resources allocated to Horizon Europe is satisfactory in the current budgetary context, and that only a major increase in the Union budget could justify a reassessment, which should then be concentrated on Pillar III and the section on Strengthening the European Research Area;
- Is concerned at the risk of inequalities growing between cities and regions that benefit hugely from the framework programme for research and innovation, and whose budgets will increase, and the others, who will suffer the consequences of the fall in cohesion policy budgets;
- Emphasises the progress made on taking account of local and regional innovation in Horizon Europe, but is disappointed to note the ongoing refusal to recognise the territorial roots of scientific excellence, the contribution of regional ecosystems and innovation hubs to the EU's dynamics, and the role of local and regional authorities in the planning and implementation of research and innovation policies;
- Calls strongly for the full participation of local and regional authorities in the strategic planning exercise that will guide the implementation of Horizon Europe, and for smart specialisation strategies to be taken into account in this context;
- Fully supports new European partnerships and co-financed actions, which could become the main funding tools for trans-regional cooperation and programmes run by consortia of regional ecosystem and innovation hubs (a process to connect territories); calls for a significant proportion of the Horizon Europe programme to be implemented through these arrangements, in particular under Pillars II and III;
- Considers it essential to provide a precise framework for the synergies between the different funds and the framework programme around a 5C principle (coherence, complementarity, compatibility, co-construction, recognition of local stakeholder collectives); emphasises the crucial importance of an effective co-construction-based approach, in particular to establish the Seal of Excellence.

Rapporteur-general

Christophe CLERGEAU (FR/PES), member of the Pays-de-la-Loire Regional Council

Reference documents

Proposal for a Regulation of the European Parliament and of the Council establishing Horizon Europe – the Framework Programme for Research and Innovation, laying down its rules for participation and dissemination

[COM(2018) 435 final - 2018/00224 (COD)]

Proposal for a Decision of the European Parliament and of the Council on establishing the specific programme implementing Horizon Europe – the Framework Programme for Research and Innovation [(COM(2018) 436 final – 2018/00224 (COD)]

Opinion of the European Committee of the Regions -Horizon Europe: The Framework Programme 9 for Research and Innovation

I. RECOMMENDATIONS FOR AMENDMENTS

THE EUROPEAN COMMITTEE OF THE REGIONS

A) Proposal for a Regulation of the European Parliament and of the Council establishing Horizon Europe – the Framework Programme for Research and Innovation, laying down its rules for participation and dissemination [COM(2018) 435 final – 2018/00224 (COD)]

Amendment 1

Recital 2

Text proposed by the Commission	CoR amendment
To deliver scientific, economic and societal	To deliver a scientific, economic and territorial
impact in pursuit of this general objective, the	impact in pursuit of this general objective, the
Union should invest in research and innovation	Union should invest in research and innovation
through Horizon Europe - a Framework	through Horizon Europe - a Framework
Programme for Research and Innovation 2021-	Programme for Research and Innovation 2021-
2027 (the 'Programme') to support the creation	2027 (the 'Programme') to support the creation
and diffusion of high-quality knowledge and	and diffusion of high-quality knowledge and
technologies, to strengthen the impact of research	technologies, to strengthen the impact of research
and innovation in developing, supporting and	and innovation in developing, supporting and
implementing Union policies, to support the	implementing Union policies, to support the
uptake of innovative solutions in industry and	uptake of innovative solutions in industry and
society to address global challenges and promote	society to address global challenges and promote
industrial competitiveness; foster all forms of	industrial competitiveness; foster all forms of
innovation, including breakthrough innovation,	innovation, including breakthrough innovation,
and strengthen market deployment of innovative	and strengthen market deployment of innovative
solutions; and optimise the delivery of such	solutions; and optimise the delivery of such
investment for increased impact within a	investment for increased impact within a
strengthened European Research Area.	strengthened European Research Area.

Amendment 2

Recital 9

Text proposed by the Commission	CoR amendment
Research activities carried out under the pillar	Research activities carried out under the pillar
'Open Science' should be determined according to	'Open Science' should be determined according to
the needs and opportunities of science. The	the needs and opportunities of science. The
research agenda should be set in close liaison	research agenda should be set in close liaison
with the scientific community. Research should	with the scientific community. Research should
be funded on the basis of excellence.	be funded on the basis of excellence and of the

expected impacts.

Amendment 3

Recital 13

Text proposed by the Commission	CoR amendment
The Programme should support research and	The Programme should support research and
innovation in an integrated manner, respecting all	innovation in all its forms in an integrated
relevant provisions of the World Trade	manner, respecting all relevant provisions of the
Organisation. The concept of research, including	World Trade Organisation. The concept of
experimental development should be used in	research, including experimental development
accordance with the Frascati Manual developed	should be used in accordance with the Frascati
by the OECD, whereas the concept of innovation	Manual developed by the OECD, whereas the
should be used in accordance with the Oslo	concept of innovation should be used in
Manual developed by the OECD and Eurostat,	accordance with the Oslo Manual developed by
following a broad approach that covers social	the OECD and Eurostat, following a broad
innovation.	approach that covers social innovation. The
The OECD definitions regarding Technological	OECD definitions regarding Technological
Readiness Level (TRL) should continue, as in the	Readiness Level (TRL) should continue, as in the
previous Framework Programme Horizon 2020,	previous Framework Programme Horizon 2020,
to be taken into account in the classification of	to be taken into account in the classification of
technological research, product development and	technological research, product development and
demonstration activities, and the definition of	demonstration activities, and the definition of
types of action available in calls for proposals. In	types of action available in calls for proposals.
principle grants should not be awarded for	The work programme for a given call under the
actions where activities go above TRL 8. The	pillar 'Global Challenges and Industrial
work programme for a given call under the pillar	Competitiveness' could allow grants for large-
'Global Challenges and Industrial	scale product validation and market replication.
Competitiveness' could allow grants for large-	
scale product validation and market replication.	

Reason

The possibility of grants being awarded should not be removed in the stages closest to products being placed on the market.

Amendment 4

Recital 15

Text proposed by the Commission	CoR amendment
The Programme should seek synergies with	In its strategic planning, Horizon Europe will
other Union programmes, from their design and	commit to seeking synergies with other Union
strategic planning, to project selection,	programmes, from their design and strategic
management, communication, dissemination and	planning, taking into account national strategies
exploitation of results, to monitoring, auditing	and smart specialisation strategies (S3s), to
and governance. With a view to avoiding overlaps	project selection, management, communication,

and duplication and increasing the leverage of Union funding, transfers from other Union programmes to Horizon Europe activities can take place. In such cases they will follow Horizon Europe rules. dissemination and exploitation of results, to monitoring, auditing and governance. With a view to avoiding overlaps and duplication and increasing the leverage of Union funding, *combining with regional and national public funding and* transfers from other Union programmes to Horizon Europe activities can take place, *in line with existing S3s*. In such cases they will follow Horizon Europe rules.

Amendment 5 Recital 16

Text proposed by the Commission	CoR amendment
In order to achieve the greatest possible impact of	In order to achieve the greatest possible impact of
Union funding and the most effective contribution	Union funding and the most effective contribution
to the Union's policy objectives, the Programme	to the Union's policy objectives, the Programme
should enter into European Partnerships with	should enter into European Partnerships with
private and/or public sector partners. Such	private and/or public sector partners. Such
partners include industry, research organisations,	partners include industry, research organisations,
bodies with a public service mission at local,	universities, regions and cities, bodies with a
regional, national or international level, and civil	public service mission at local, regional, national
society organisations such as foundations that	or international level, and civil society
support and/or carry out research and innovation,	organisations such as foundations that support
provided that desired impacts can be achieved	and/or carry out research and innovation,
more effectively in partnership than by the Union	provided that desired impacts can be achieved
alone.	more effectively in partnership than by the Union
	alone.

Amendment 6

Recital 19

Text proposed by the Commission	CoR amendment
The pillar 'Open Innovation' should establish a	The pillar 'Open Innovation' should establish a
series of measures for integrated support to the	series of measures for integrated support to the
needs of entrepreneurs and entrepreneurship	needs of <i>innovators</i> , entrepreneurs and
aiming at realising and accelerating breakthrough	entrepreneurship aiming at realising and
innovation for rapid market growth. It should	accelerating breakthrough innovation for rapid
attract innovative companies with potential for	market growth. It should attract innovative
scaling up at international and at Union level and	companies with potential for scaling up at
offer fast, flexible grants and co-investments,	international and at Union level and offer fast,
including with private investors. These objectives	flexible grants and co-investments, including with
should be pursued through the creation of a	private and public investors. These objectives
European Innovation Council (EIC). This Pillar	should be pursued through the creation of a
should also support the European Institute of	European Innovation Council (EIC). This Pillar

Innovation and Technology (EIT) and European innovation ecosystems *at large*, notably through co-funding partnerships with national and regional innovation support actors.

should also support the European Institute of Innovation and Technology (EIT) and *local, regional, national and* European innovation ecosystems, notably through co-funding partnerships with national and regional innovation support actors.

Reason

The aims of the Open Innovation pillar should more clearly reflect the target public, which does not consist only of entrepreneurs, and should include the possibility of involving public, as well as private investors.

Text proposed by the Commission	CoR amendment
	'regional ecosystems and innovation hubs' bring
	together public and private actors from
	quadruple-helix networks (academia, industry,
	public policy-makers, civil society), structured at
	regional and local level. These actors coordinate
	research, innovation and training activities and
	speed up the dissemination among themselves of
	the results, knowledge transfer, innovation and
	the development of new economic activities and
	services that create sustainable jobs, by working
	closely with citizens and their needs at local
	level, bringing the results of research and
	innovation as near as possible to society and the
	market;

Amendment 7

New text after Article 2(3)

Reason

A formal definition of "regional ecosystems and innovation hubs", encompassing the realities of both cities and regions is needed to ensure that they are fully taken into account and recognised in all strands of Horizon Europe.

Amendment 8

Article 2(5)

Text proposed by the Commission	CoR amendment
(5) 'mission' means a portfolio of actions intended	(5) 'mission' means a portfolio of actions intended
to achieve a measurable goal within a set	to achieve a measurable goal within a set
timeframe, and impact for science and technology	timeframe, and impact for science and technology
and/or society and citizens that could not be	and/or society and citizens and their territory that
achieved through individual actions;	could not be achieved through individual actions;

Text proposed by the Commission	CoR amendment
The Programme's general objective is to deliver	The Programme's general objective is to deliver
scientific, economic and societal impact from the	scientific, economic and territorial impact from
Union's investments in research and innovation	the Union's investments in research and
so as to strengthen the scientific and	innovation so as to strengthen the scientific and
technological bases of the Union and foster its	technological bases of the Union and foster the
competitiveness, including in its industry, deliver	competitiveness of each of its Member States
on the Union strategic priorities, and contribute to	and their regions, including in their industry,
tackling global challenges, including the	especially by helping to build a knowledge and
Sustainable Development Goals.	innovation society, deliver on the Union strategic
	priorities, and contribute to tackling global
	challenges, including the Sustainable
	Development Goals.

Amendment 10

Article 3(2)

Text proposed by the Commission	CoR amendment
(b) to strengthen the impact of research and	(b) to strengthen the impact of research and
innovation in developing, supporting and	innovation in developing, supporting and
implementing Union policies, and support the	implementing Union policies, and support the
uptake of innovative solutions in industry and	uptake of innovative solutions in industry and
society to address global challenges;	society and their dissemination throughout the
	EU, its Member States and their regions, to
	address <i>local and</i> global challenges;

Amendment 11

Article 6(6)

Text proposed by the Commission	CoR amendment
The implementation of the specific programme	The implementation of the specific programme
shall be based on a transparent and strategic	shall be based on a transparent and strategic
multiannual planning of research and innovation	multiannual planning of research and innovation
activities, in particular for the pillar 'Global	activities, in particular for the pillar 'Global
Challenges and Industrial Competitiveness',	Challenges and Industrial Competitiveness',
following consultations with stakeholders about	following consultations with the Member States,
priorities and the suitable types of action and	the European Parliament, local and regional
forms of implementation to use. This shall ensure	authorities, stakeholders and civil society about
alignment with other relevant Union programmes.	priorities and the suitable types of action and
	forms of implementation to use. This shall ensure
	alignment with other relevant Union programmes

and	shall	take	account	of national	strategic	
prio	rities	and	those	concerning	smart	
spec	ialisati	ion.				

Strategic planning will be at the heart of the future governance of the programme, and must therefore involve local and regional authorities and take into account regional smart specialisation strategies.

Amendment 12

Article 6(9)

Text proposed by the Commission	CoR amendment
9. The Programme shall ensure the effective	9. The Programme shall ensure the effective
promotion of gender equality and the gender	promotion of gender equality and the gender
dimension in research and innovation content.	dimension in research and innovation content.
Particular attention shall be paid to ensuring	Particular attention shall be paid to ensuring
gender balance, subject to the situation in the	gender balance, subject to the situation in the field
field of research and innovation concerned, in	of research and innovation concerned, in
evaluation panels and in bodies such as expert	evaluation panels and in bodies such as expert
groups.	groups.
	In accordance with Article 349 of the TFEU, the
	Programme should take into account the
	specific characteristics of the outermost regions
	in line with the Commission's Communication
	on 'A stronger and renewed strategic
	partnership with the EU's outermost regions', as
	endorsed by the Council on 12 April 2018.

Reason

Recital 27 of the proposal for a Regulation of the European Parliament and of the Council establishing Horizon Europe explicitly states that specific measures for the outermost regions are justified, and that the programme must take account of their specific characteristics: however, no mention is made of the outermost regions in the articles.

Amendment 13

Article 7(3)

Text proposed by the Commission		CoR amendment			
3 Mi	issions	. Missions			
(a)	have a clear EU-added value and contribute to reaching Union priorities;	a) have a clear EU-a contribute to reaching U			
(b)	be bold and inspirational, and hence have wide societal or economic relevance;	b) be bold and inspiration wide societal or econom			
(c)	indicate a clear direction and be targeted, measurable and time-bound;	c) indicate a clear direction measurable and time-bo	-		
(d)	be centered on ambitious but realistic	d) be centered on ambi	tious but realistic		

research and innovation activities;

- (e) spark activity across disciplines, sectors and actors;
- (f) be open to multiple, bottom-up solutions.

research and innovation activities;

- (e) spark activity across disciplines, sectors and actors;
- (f) be open to multiple, bottom-up solutions;
- (g) help strengthen the European Research Area and the implementation of smart specialisation strategies.

Amendment 14 Article 8(1)

Text proposed by the Commission	CoR amendment
P arts of Horizon Europe may be implemented	The different parts of Horizon Europe may be
through European Partnerships. The involvement	implemented through European Partnerships. The
of the Union in European Partnerships may take	involvement of the Union in European
any of the following forms:	Partnerships may take any of the following forms:

Amendment 15

Article 7, add a paragraph 4

Text proposed by the Commission	CoR amendment
	4. Missions should be developed through an
	open and participatory process, involving all stakeholders at local, regional, European and
	global level.

Amendment 16

Article 9(2)

Text proposed by the Commission	CoR amendment
(c) EUR 13 500 000 000 for Pillar III 'Open	(c) EUR 13 500 000 000 for Pillar III 'Open
Innovation' for the period 2021-2027, of which	Innovation' for the period 2021-2027, of which
(1) EUR 10 500 000 000 for the European	(1) EUR 10 500 000 000 for the European
Innovation Council, including <i>up to</i> EUR 500 000	Innovation Council, including EUR 500 000 000
000 for European Innovation Ecosystems;	for European Innovation Ecosystems, with a
(2) EUR 3 000 000 000 for the European	further EUR 1 500 000 000 transferred from
Institute of Innovation and Technology (EIT);	Pillar II to be used in its thematic priorities. At
	least EUR 1 000 000 000 should take the form of
	co-financing joint support programmes for
	SMEs, particularly for incremental innovation;
	(2) EUR 3 000 000 000 for the European
	Institute of Innovation and Technology (EIT);

Support for European innovation ecosystems will closely concern regional ecosystems and innovation hubs. The amount provided for is conditional, which is not acceptable, and too low to have a significant overall or territorial impact. Boosting the budget for these activities means regions will be able to take their rightful place in the next framework programme by devising medium- to long-term structural policies essential for strengthening the Union's innovation capacity.

Amendment 17

Article 9(8)

Text proposed by the Commission	CoR amendment
Resources allocated to Member States under	
shared management and transferrable in	
accordance with Article 21 of Regulation (EU)	
XX [Common Provisions Regulation] may, at	
their request, be transferred to the Programme.	
The Commission shall implement those	
resources directly in accordance with point (a)	
of Article 62(1) of the Financial Regulation or	
indirectly in accordance with point (c) of that	
Article. Where possible, those resources shall be	
used for the benefit of the Member State	
concerned.	

Reason
Moved to Article 11.

Amendment 18

Article 11

Text proposed by the Commission	CoR amendment
Actions awarded a Seal of Excellence	1. Horizon Europe should be implemented in
certification, or which comply with the following	synergy with other EU programmes.
cumulative, comparative, conditions:	Complementary and combined funding,
a) they have been assessed in a call for	additional to funding for Horizon Europe,
proposals under the Programme;	should be deployed in accordance with the same
b) they comply with the minimum quality	rules of application as apply to the current
requirements of that call for proposals;	programme.
c) they may not be financed under that call	If appropriate, joint calls may be established
for proposals due to budgetary constraints,	with other EU programmes, in which case the
may receive support from the European Regional	rules of participation of only one of the
Development Fund, the Cohesion Fund, the	programmes shall apply. Although these actions
European Social Fund+ or the European	fall under the Horizon Europe programme, its
Agricultural Fund for Rural Development, in	rules shall apply to all contributions that fund
accordance with paragraph 5 of Article [67] of	them.

Regulation (EU) XXX [Common Provisions	2. Actions awarded a Seal of Excellence
Regulation] and Article [8] or Regulation (EU)	certification, or which comply with the following
XXX [Financing, management and monitoring of	cumulative, comparative, conditions:
the Common Agricultural Policy], provided that	a) they have been assessed in a call for
such actions are consistent with the objectives of	proposals under the Programme;
the programme concerned. The rules of the Fund	b) they comply with the minimum quality
providing support shall apply.	requirements of that call for proposals;
	c) they may not be financed under that call
	for proposals due to budgetary constraints,
	may receive support from the European Regional
	Development Fund, the Cohesion Fund, the
	European Social Fund+ or the European
	Agricultural Fund for Rural Development, in
	accordance with paragraph 5 of Article [67] of
	Regulation (EU) XXX [Common Provisions
	Regulation] and Article [8] or Regulation (EU)
	XXX [Financing, management and monitoring of
	the Common Agricultural Policy], provided that
	such actions are consistent with the objectives of
	the programme concerned.
	3 Actions carried out under the European
	partnerships referred to in Article 8 may also
	receive contributions from other programmes of
	the EU, its Member States and their local and
	regional authorities, in which case the rules of
	participation of only one of the programmes
	may apply. If these actions fall under the
	Horizon Europe programme, its rules may apply
	to all contributions that fund them, subject to
	rules relating to Community guidelines on State aid.
	4. Resources allocated to Member States under
	shared management and transferrable in
	accordance with Article 21 of Regulation (EU)
	XX [Common Provisions Regulation] may, at
	the request of the managing authority,
	a) be transferred to the Horizon
	Programme. The Commission shall implement
	those resources directly, in accordance with
	point (a) of Article 62(1) of the Financial
	Regulation or indirectly, in accordance with
	point (1)(c) of that Article. Those resources shall
	be used for the benefit of the geographical area
	corresponding to the managing authority
	concerned, in line with Articles 18(7) and 19(1),

second subparagraph;
b) be deemed transferred to Horizon
Europe when they are directly allocated by the
managing authority to a joint programme co-
financed by Horizon Europe. The Horizon
Europe rules permit payments to be made to
third parties by a joint programme co-financed
in this way, subject to the rules on Community
guidelines on state aid.

The old debate on synergies requires a clear and comprehensive conclusion that will allow for combined financing beyond the Seal of Excellence, and for fully tapping the potential of European partnerships. However, this arrangement must also be elastic and leave regions able to react and adapt swiftly to initiatives and developments in the European ecosystem. This amendment achieves its purpose by enabling Managing Authorities to make a virtual transfer via a direct allocation to a programme co-financed by the Framework Programme. In this way they would decide to participate without prior programming and an actual transfer.

Amendment 19

Article 20(5)

Text proposed by the Commission	CoR amendment
The work programme shall specify calls for	The work programme shall specify calls for
which "Seals of Excellence" will be awarded.	which "Seals of Excellence" will be awarded. The
With prior authorisation from the applicant,	award of the "Seal of Excellence" shall be
information concerning the application and the	subject to the consent of the applicant to provide
evaluation may be shared with interested	access to relevant funding authorities, and to
financing authorities, subject to the conclusion of	information on the application and assessment,
confidentiality agreements.	subject to confidentiality agreements.

Amendment 20

Article 23

Text proposed by the Commission	CoR amendment
An action that has received a contribution from	An action that has received a contribution from
another Union programme may also receive a	another Union programme may also receive a
contribution under the Programme, provided that	contribution under the Programme, provided that
the contributions do not cover the same costs.	the contributions do not cover the same costs.
The rules of each contributing Union	If these contributions are allocated jointly to
programme shall apply to its respective	cover the same activities and their costs,
contribution to the action. The cumulative	(a) This action should be implemented under the
funding shall not exceed the total eligible costs of	same set of implementing and eligibility rules.
the action and the support from the different	The cumulative funding shall not exceed the total
Union programmes may be calculated on a pro-	eligible costs of the action and the support from

rata basis in accordance with the documents setting out the conditions for support.	the different Union programmes may be calculated on a pro-rata basis in accordance with
	the documents setting out the conditions for support;
	(b) the action should be implemented under the rules of the programme providing the main contribution, subject to the rules relating to Community guidelines on State aid in the case referred to in Article 11(4)(b).

Amendment 21 Article 30

	Text proposed by the Commission		CoR amendment
1.	A single funding rate per action shall apply	1.	A single funding rate per action shall apply
	for all activities it funds. The maximum		for all activities it funds. The maximum
	rate shall be fixed in the work programme.		rate shall be fixed in the work programme.
2.	The Programme may reimburse up to	2.	The Programme may reimburse up to 100%
	100% of total eligible costs of an action,		of total eligible costs of an action, except
	except for:		for:
	(a) innovation actions: up to 70% of the		(a) innovation actions: up to 70% of the
	total eligible costs, except for non-		total eligible costs, except for non-
	profit legal entities where the		profit legal entities where the
	Programme may reimburse up to 100%		Programme may reimburse up to 100%
	of the total eligible costs;		of the total eligible costs;
	(b) programme co-fund actions: at least		(b) programme co-fund actions: at least
	30% of the total eligible costs, and in		50% of the total eligible costs, and in
	identified and duly justified cases up to		identified and duly justified cases up to
	70%.		70%.
3.	The funding rates determined in this	3.	The funding rates determined in this Article
	Article shall also apply for actions where		shall also apply for actions where flat rate,
	flat rate, unit or lump sum financing is		unit or lump sum financing is fixed for the
	fixed for the whole or part of the action.		whole or part of the action.

	Reason
Consistent with the principle of co-financing.	

Amendment 22

Article 43(4)

	Text proposed by the Commission		CoR amendment
1.	The beneficiary of the EIC Accelerator shall	1.	The beneficiary of the EIC Accelerator shall
	be a legal entity qualifying as a start-up, an		be a legal entity qualifying as a start-up, an
	SME or as a mid-cap, established in a		SME or as a mid-cap, established in a
	Member State or associated country. The		Member State or associated country. The

I	proposal may be submitted by the		proposal may be submitted by the
	beneficiary, or by one or more natural		
			beneficiary, or by one or more natural
	persons or legal entities intending to		persons or legal entities intending to
	establish or support that beneficiary.		establish or support that beneficiary.
2.	A single award decision shall cover and	2.	A single award decision shall cover and
	provide funding for all forms of Union		provide funding for all forms of Union
	contribution provided under EIC blended		contribution provided under EIC blended
	finance.		finance.
3.	Proposals shall be evaluated on their	3.	Proposals shall be evaluated on their
	individual merit by independent experts and		individual merit by independent experts and
	selected in the context of an annual open call		selected in the context of an annual open call
	with cut-off dates, based on Articles 24 to		with cut-off dates, based on Articles 24 to
	26, subject to paragraph 4.		26, subject to paragraph 4.
4.	Award criteria shall be:	4.	Award criteria shall be:
	– excellence;		– excellence;
	– impact;		– impact;
	- the level risk of the action and the need		- the level risk of the action, the quality
	for Union support.		of national, regional or local
			assistance and the need for Union
			support.
			support.

Even if companies benefiting from the accelerator are supposed to target a wide market, their success depends not only on their financial structure but also on the assistance they receive within a favourable ecosystem at the European, national and local level.

Amendment 23

Annex I - Broad lines of activities, Part (3) (b)

Text proposed by the Commission	CoR amendment
(b) European innovation ecosystems	(b) European innovation ecosystems
Areas of intervention: Connecting with regional	Areas of intervention: Connecting with regional
and national innovation actors and supporting	and national innovation actors and supporting the
the implementation of joint cross-border	implementation of joint cross-border innovation
innovation programmes by Member States and	programmes by regional ecosystem players and
associated countries, from the enhancement of	innovation hubs, by Member States and associated
soft skills for innovation to research and	countries, such programmes ranging from the
innovation actions, to boost the effectiveness of	enhancement of soft skills for innovation to
the European innovation system. This will	research and innovation actions, to boost the
complement the ERDF support for innovation	effectiveness of the European innovation system.
eco-systems and interregional partnerships	This will complement the ERDF support for
around smart specialisation topics.	innovation eco-systems and interregional
	partnerships around smart specialisation topics.

This is essential to allow for the funding of trans-regional projects.

Amendment 24

Annex II - Types of Action, sixth indent

Text proposed by the Commission	CoR amendment
- Programme co-fund action: action to provide	- Programme co-fund action: action to provide
co-funding to a programme of activities	co-funding to a programme of activities
established and/or implemented by entities	established and/or implemented by entities
managing and/or funding research and	managing and/or funding research and
innovation programmes, other than Union	innovation programmes, other than Union
funding bodies. Such a programme of	funding bodies. This type of action could in
activities may support networking and	particular support the action programmes of
coordination, research, innovation, pilot	regional ecosystems and innovation hubs and
actions, and innovation and market	cooperation between them. Such a programme
deployment actions, training and mobility	of activities may support networking and
actions, awareness raising and	coordination, research, innovation, pilot actions,
communication, dissemination and	and innovation and market deployment actions,
exploitation, or a combination thereof,	training and mobility actions, awareness raising
directly implemented by those entities or by	and communication, dissemination and
third parties to whom they may provide any	exploitation, or a combination thereof, directly
relevant financial support such as grants,	implemented by those entities or by third parties
prizes, procurement, as well as Horizon	to whom they may provide any relevant
Europe blended finance;	financial support such as grants, prizes,
	procurement, as well as Horizon Europe
	blended finance;

Reason

This is essential to allow for the funding of trans-regional projects.

Amendment 25

Annex III - Partnerships, Part 1, (a)

Text proposed by the Commission	CoR amendment
(a) Evidence that the European Partnership is	(a) Evidence that the European Partnership is
more effective in achieving the related	particularly effective in achieving the related
objectives of the Programme, in particular	objectives of the Programme, in particular in
in delivering clear impacts for the EU and	delivering clear impacts for the EU and its
its citizens, notably in view of delivering	citizens, notably in view of delivering on global
on global challenges and research and	challenges and research and innovation
innovation objectives, securing EU	objectives, securing EU competitiveness and
competitiveness and contributing to the	contributing to the strengthening of the
strengthening of the European Research	European Research and Innovation Area and
and Innovation Area and international	international commitments;
commitments;	

The current wording is very restrictive and could considerably limit the scope of European partnerships.

Amendment 26

Text proposed by the Commission	CoR amendment
 4. Synergies with the European Social Fund Plus (ESF+) will ensure that: a) the ESF+ can mainstream and scale up innovative curricula supported by the Programme, through national or regional programmes, in order to equip people with the skills and competences 	 4. Synergies with the European Social Fund Plus (ESF+) will ensure that: a) the ESF+ can mainstream and scale up innovative curricula supported by the Programme, through national, regional <i>or trans-regional</i> programmes, in order to equip people with the skills and
needed for the jobs of the future;	competences needed for the jobs of the future;

Annex IV - Synergies with other programmes, point 4(a)

Amendment 27

Annex IV - Synergies with other programme, point 6(b)

	Text proposed by the Commission	CoR amendment
6.	Synergies with the Digital Europe	
	Programme (DEP) will ensure that:	Programme (DEP) will ensure that:
	a) whereas several thematic areas addressed	a) whereas several thematic areas addressed
	by the Programme and DEP converge,	by the Programme and DEP converge,
	the type of actions to be supported, their	the type of actions to be supported, their
	expected outputs and their intervention	expected outputs and their intervention
	logic are different and complementary;	logic are different and complementary;
	b) research and innovation needs related to	b) research and innovation needs related to
	digital aspects are identified and	digital aspects are identified and
	established in the Programme's strategic	
	research and innovation plans; this	
	includes research and innovation for	<u>^</u>
	High Performance Computing, Artificial	High Performance Computing, Artificial
	Intelligence, Cybersecurity, combining	
	digital with other enabling technologies	
	and non-technological innovations;	
	support for the scale-up of companies	
	introducing breakthrough innovations	
	(many of which will combine digital and	
	physical technologies; the integration of	
	digital across all the pillar 'Global	
	Challenges and Industrial	-
	chanongos and industrial	industrial industrial

Competitiveness'; and the support to digital research infrastructures;

Competitiveness'; *assistance for digital innovation clusters* and the support to digital research infrastructures;

Amendment 28

Add a new paragraph at the end of Annex V - Indicators for key impact pathways, page 16

Text proposed by the Commission	CoR amendment
	Indicators for territorial impact pathways
	The programme should have an impact on
	development and economic transformation at
	local, regional and national level, helping
	strengthen the Union's technological base and
	competitiveness.
	(see the table below, which is an integral part of
	this amendment)

For a territorial impact	Short term	Medium term	Longer-term
Contribute to territories' growth and economic transformation	Synergies between funding sources Amount of public and private co-financing harnessed for projects under the FP before, during and after its implementation	<u>Contribution to policy</u> <u>priorities</u> Proportion of FP projects contributing to smart specialisation at regional and national level	<u>Contribution to growth and</u> <u>economic transformation</u> Business creation and market share growth in the smart specialisation sectors of ecosystems
Dissemination and uptake of research and innovation in and by territories for the benefit of citizens	<u>Adoption</u> Proportion of FP research and innovation adopted by local stakeholders, including in the public sector	<u>Deployment</u> Number of innovations deployed, disseminated to all partners in the territories concerned, with the involvement of the public sector	<u>Replication</u> Dissemination and influence of innovations to other territories
Support the development of and investment in networks of excellence and innovation hubs	<u>Collaboration between</u> <u>regional ecosystems and</u> <u>innovation hubs and</u> <u>pockets of excellence</u> <u>across the EU</u> Number of projects or the proportion of projects funded by the FP that have led to further collaborations between bodies from different territories and actors in these categories	<u>Development of regional</u> <u>ecosystems and innovation</u> <u>hubs</u> Estimated effects of collaborations based on outcomes funded by the FP on the development of regional ecosystems and innovation hubs	<u>Contribution to bridging the</u> <u>innovation gap</u> Estimated cumulative effects deriving from outcomes funded by the FP in reducing the innovation gap in the EU

Explicit reference to *territorial impact indicators* among other key impact indicators proposed by the Commission. This proposal is in line with the wording (title, explanatory text and table) of Annex V as proposed by the Commission.

B) Proposal for a Decision of the European Parliament and of the Council on establishing the specific programme implementing Horizon Europe – the Framework Programme for Research and Innovation

[(COM(2018) 436 final - 2018/00224 (COD)]

Amendment 29

Recital 7

Text proposed by the Commission	CoR amendment
Reflecting the important contribution that	Reflecting the important contribution that
research and innovation should make to address	research and innovation should make to address
challenges in food, agriculture, rural development	challenges in food, agriculture, rural
and the bioeconomy, and to seize the	development, the sea, fisheries and the
corresponding research and innovation	bioeconomy, and to seize the corresponding
opportunities in close synergy with Common	research and innovation opportunities in close
Agricultural Policy, relevant actions under the	synergy with Common Agricultural Policy, the
Specific Programme will be supported with EUR	Integrated Maritime Policy and the Common
10 billion for the cluster 'Food and Natural	Fisheries Policy, relevant actions under the
Resources' for the period 2021-2027.	Specific Programme will be supported with EUR
	10 billion for the cluster 'Food and Natural
	Resources' for the period 2021-2027.

Reason

The seas and fisheries are crucial sectors for the EU: mention of these sectors is therefore essential.

Amendment 30

New recital (7a)

Text proposed by the Commission	CoR amendment
	(7a) In view of the major challenges that maritime issues represent for employment (the
	blue economy), the quality of the environment
	and the fight against climate change, these challenges will be a cross-cutting priority of the
	programme, which will be the subject of specific monitoring and for which a target objective will
	be set to mobilise the programme as part of the
	strategic programming.

Amendment 31 Article 2

Text proposed by the Commission	CoR amendment	
The Specific Programme has the following	The Specific Programme has the following	
operational objectives:	operational objectives:	
(a) reinforcing and spreading excellence;	(a) reinforcing and spreading excellence;	
(b) increasing collaboration across sectors and	(b) increasing collaboration across sectors and	
disciplines;	disciplines;	
(c) connecting and developing research	(c) connecting and developing research	
infrastructures across the European research area;	infrastructures across the European research area;	
(d) strengthening international cooperation;	(d) strengthening international cooperation;	
(e) attracting, training and retaining researchers	(e) attracting, training and retaining researchers	
and innovators in the European Research Area,	and innovators in the European Research Area,	
including through mobility of researchers;	including through mobility of researchers;	
(f) fostering open science and ensuring visibility	(f) fostering open science and ensuring visibility	
to the public and open access to results;	to the public and open access to results;	
(g) actively disseminating and exploiting results,	(g) actively disseminating and exploiting results,	
in particular for policy development;	in particular for policy development;	
(h) supporting the implementation of Union	(h) supporting the implementation of Union	
policy priorities;	policy priorities;	
(i) reinforcing the link between research and	(ha) enhancing the implementation of smart	
innovation and other policies, including	specialisation strategies and the competitiveness	
Sustainable Development Goals;	of regional ecosystems and innovation hubs;	
(j) delivering, through R&I missions, on	(i) reinforcing the link between research and	
ambitious goals within a set timeframe;	innovation and other policies, including	
(k) involving citizens and end-users in co-design	Sustainable Development Goals;	
and co-creation processes;	(j) delivering, through R&I missions, on	
(l) improving science communication.	ambitious goals within a set timeframe;	
(m) accelerating industrial transformation;	(k) involving citizens and end-users in co-design	
	and co-creation processes;(1) improving science communication.	
	(l) improving science communication.(m) accelerating industrial change <i>and in</i>	
	particular the ecological and digital transition of	
	industry, while developing sustainable and high-	
	quality jobs;	
	<i>quumy joos</i> ,	

Reason

The operational objectives of the framework programme should help implement smart specialisation strategies in the EU Member States and their regions, which are an integral part of the EU's support for research and innovation

(COM(2018) 306 final).

Article 5(1)

Text proposed by the Commission	CoR amendment
For each mission, a mission board may be	For each mission, a mission board may be
established. It shall be composed of around 15	established. It shall be composed of around 15
high level individuals including relevant end-	high-level individuals including relevant end-
users' representatives. The mission board shall	users' representatives and public and private
advise upon the following:	stakeholders. The mission board shall advise
(a) content of work programmes and their	upon the following:
revision as needed for achieving the mission	(a) content of work programmes and their
objectives, in co-design with stakeholders and the	revision as needed for achieving the mission
public <i>where relevant</i> ;	objectives, in co-design with public policy-
	makers from the Member States, local and
	regional authorities, stakeholders and the public;

Amendment 33

Article 10(2)

Text proposed by the Commission	CoR amendment
The EIC Board may upon request address	The EIC Board may upon request address
recommendations to the Commission on:	recommendations to the Commission on:
a) any matter which from an innovation	a) any matter which from an innovation
perspective may enhance and foster innovation	perspective may enhance and foster innovation
eco-systems across Europe, the achievements and	eco-systems across Europe, and especially
impact of the objectives of the EIC component	cooperation between regional eco-systems and
and the capacity of innovative firms to roll out	innovation hubs,, the achievements and impact of
their solutions;	the objectives of the EIC component and the
	capacity of innovative firms to roll out their
	solutions;

Amendment 34

Article 10(3)

Text proposed by the Commission	CoR amendment
The EIC Board shall be composed of 15 to 20	3. The EIC Board shall be composed of 15 to 20
high level individuals drawn from various parts of	high-level individuals drawn from various parts
<i>Europe's</i> innovation ecosystem, including	of local, regional, national and European
entrepreneurs, corporate leaders, investors and	innovation ecosystems, including entrepreneurs,
researchers. It shall contribute to outreach actions,	corporate leaders, investors and researchers. It
with EIC Board members striving to enhance the	shall contribute to outreach actions, with EIC
prestige of the EIC brand.	Board members striving to enhance the prestige
	of the EIC brand.

Article 10(4)

Text proposed by the Commission	CoR amendment	
The EIC Board shall have a President who shall	The EIC Board shall have a President who shall	
be appointed by the Commission following a	be appointed by the Commission following a	
transparent recruitment process. The President	transparent recruitment process. The President	
shall be a high profile public figure linked to the	shall be a high profile public figure linked to the	
innovation world.	innovation world.	
The President shall be appointed for a term of	The President shall be appointed for a term of	
office limited to four years, renewable once.	office limited to four years, renewable once.	
The President shall chair the EIC Board, prepare	The President shall chair the EIC Board, prepare	
its meetings, assign tasks to members, and may	ay its meetings, assign tasks to members, and may	
establish dedicated sub-groups, in particular to	to establish dedicated sub-groups, in particular to	
identify emerging technology trends from EIC's	identify emerging technology trends from EIC's	
portfolio. He or she shall promote the EIC, act as	portfolio, and closely involving regional and	
interlocutor with the Commission and represent	national agencies responsible for innovation. He	
the EIC in the world of innovation. The	or she shall promote the EIC, act as interlocutor	
Commission may provide for administrative	with the Commission and represent the EIC in the	
support for the President to undertake his or her	world of innovation. The Commission may	
duties.	provide for administrative support for the	
	President to undertake his or her duties.	

Amendment 36

Text proposed by the Commission	CoR amendment
EXPLANATORY MEMORANDUM	EXPLANATORY MEMORANDUM
Part I, Point 1.4.4. Legislative Financial	Part I, Point 1.4.4. Legislative Financial
Statement (page 20 of COM(2018) 436 final)	Statement (page 20 of COM(2018) 436 final)
Horizon Europe is designed to be implemented	Horizon Europe is designed to be implemented
enabling synergies with other Union funding	enabling synergies with other Union funding
programmes, in particular through arrangements	programmes, in particular through arrangements
for complementary funding from EU programmes	for complementary funding from EU programmes
where management modalities permit; either in	where management modalities permit; either in
sequence, in an alternating way, or through the	sequence, in an alternating way, or through the
combination of funds including for the joint	combination of funds including for the joint
funding of actions.	funding of actions.
A non-exhaustive list of such arrangements and	A non-exhaustive list of such arrangements and
funding programmes include synergies with the	funding programmes include synergies with the
following programmes:	following programmes:
· Common Agricultural Policy (CAP)	· Common Agricultural Policy (CAP)
· European Regional Development Fund (ERDF)	• Integrated Maritime Policy
· European Social Fund (ESF)	• Common Fisheries Policy

· Single Market Programme	• European Maritime and Fisheries Fund
· European Space Programme	· European Regional Development Fund (ERDF)
· Connecting Europe Facility (CEF)	· European Social Fund (ESF)
· Digital Europe Programme (DEP)	· Single Market Programme
· Erasmus Programme	· European Space Programme
· External Instrument	· Connecting Europe Facility (CEF)
· InvestEU Fund	· Digital Europe Programme (DEP)
Research and Training Programme of the	· Erasmus Programme
European Atomic Energy Community	· External Instrument
	· InvestEU Fund
	Research and Training Programme of the
	European Atomic Energy Community

Annex I - Activities, first part, Strategic Planning, third to fifth paragraphs (page 1)

Text proposed by the Commission	CoR amendment
It will include extensive consultations and	It will include extensive consultations and
exchanges with Member States, the European	exchanges with Member States and their regions,
Parliament as appropriate, and with various	including the outermost regions, the European
stakeholders about priorities, including missions,	Parliament as appropriate, and with various
under the 'Global Challenges and Industrial	stakeholders about priorities, including missions,
Competitiveness' pillar, and the suitable types of	under the 'Global Challenges and Industrial
action to use, in particular European partnerships.	Competitiveness' pillar, and the suitable types of
	action to use, in particular European partnerships.
Based on such extensive consultations, the	
Strategic Planning will identify common	Based on such extensive consultations, the
objectives and common areas for activities such	Strategic Planning will identify common
as partnership areas (the proposed legal basis sets	objectives and common areas for activities such
out only the instruments and criteria that will	as partnership areas (the proposed legal basis sets
guide their use) and mission areas.	out only the instruments and criteria that will
The Strategic Planning will help to develop and	guide their use) and mission areas.
realise the implementation of policy for the	The Strategic Planning will help to develop and
relevant areas covered, at EU level as well as	realise the implementation of policy for the
complementing policy and policy approaches in	relevant areas covered, at EU level as well as
the Member States. EU policy priorities will be	complementing policy and policy approaches in
taken into consideration during the Strategic	the Member States and their regions, including
Planning process to increase the contribution of	the outermost regions. EU policy priorities will
research and innovation to the realisation of	be taken into consideration during the Strategic
policy. It will also take into account foresight	Planning process to increase the contribution of
activities, studies and other scientific evidence	research and innovation to the realisation of
and take account of relevant existing initiatives at	policy. It will also take into account foresight
EU <i>and</i> national level.	activities, studies and other scientific evidence
	and take account of relevant existing initiatives at
	EU, national <i>and regional</i> level.

Annex I - Activities, first part Strategic Planning, 11th and 12th paragraphs (page 2)

Text proposed by the Commission	CoR amendment
'FET Flagships' supported under Horizon 2020	'FET Flagships' supported under Horizon 2020
will continue to be supported under this	will continue to be supported under this
Programme. As they present substantial analogies	Programme. As they present substantial analogies
with missions, other 'FET flagships', if any, will	with missions, other 'FET flagships', if any, will
be supported under this Framework Programme	be supported under this Framework Programme
as missions geared towards future and emerging	as missions geared towards future and emerging
technologies.	technologies.
Science and Technology Cooperation dialogues	The new framework programme will aim to
with the EU's international partners and policy	secure better recognition and mobilisation of
dialogues with the main world regions will make	excellence spread across all of Europe's
important contributions to the systematic	Member States and regions; it will in particular
identification of opportunities for cooperation	foster initiatives to build trans-national and
which, when combined with differentiation by	trans-regional cooperation between regional
country/region, will support priority setting.	ecosystems and innovation hubs.
	Science and Technology Cooperation dialogues
	with the EU's international partners and policy
	dialogues with the main world regions will make
	important contributions to the systematic
	identification of opportunities for cooperation
	which, when combined with differentiation by
	country/region, will support priority setting.

Amendment 39

Annex I - Activities, second part Dissemination and Communication, first and second paragraphs (page 3)

Text proposed by the Commission	CoR amendment
Horizon Europe will provide dedicated support	Horizon Europe will provide dedicated support
for open access to scientific publications, to	for open access to scientific publications, to
knowledge repositories and other data sources.	knowledge repositories and other data sources.
Dissemination and knowledge diffusion actions	Dissemination and knowledge diffusion actions
will be supported, also from cooperation with	will be supported, also from cooperation with
other EU programmes, including clustering and	other EU programmes, including clustering and
packaging results and data in languages and	packaging results and data in languages and
formats for target audiences and networks for	formats for target audiences and networks for
citizens, industry, public administrations,	citizens, industry, public administrations,
academia, civil society organisations, and policy	academia, civil society organisations, and policy
makers. For this purpose, Horizon Europe may	makers. For this purpose, Horizon Europe may
make use of advanced technologies and	make use of advanced technologies and
intelligence tools.	intelligence tools.
There will be appropriate support for mechanisms	There will be appropriate support for mechanisms

to communicate the programme to potential applicants (e.g. National Contact Points). The points of the sequence of the sequenc

Amendment 40

Annex I

Text proposed by the Commission	CoR amendment
RESEARCH INFRASTRUCTURES	RESEARCH INFRASTRUCTURES
Rationale	Rationale
Page 14 of COM(2018) 436 final (Annex I) Activities will contribute to different Sustainable Development Goals (SDGs) such as: SDG 3 - Good Health and Well-Being for People; SDG 7 - Affordable and Clean Energy; SDG 9 - Industry Innovation and Infrastructure; SDG 13 - Climate Action.	Page 14 of COM(2018) 436 final (Annex I) Activities will contribute to different Sustainable Development Goals (SDGs) such as: SDG 3 - Good Health and Well-Being for People; SDG 7 - Affordable and Clean Energy; SDG 9 - Industry Innovation and Infrastructure; SDG 13 - Climate Action; SDG 14 - Life Below Water; SDG 17 - Partnerships for the Goals.

Reason

A number of infrastructures belonging to ESFRI relate to the marine environment, justifying the inclusion of SDG 14. The proposal to include SDG 17 stems from the concept of infrastructure that is shared across the entire EU and the ensuing partnership aimed at achieving the objectives.

Amendment 41

Annex I Pillar II

Text proposed by the Commission	CoR amendment
Broad lines	Broad lines
- Reforms in public health systems and policies	- Reforms in public health systems and policies
in Europe and beyond;	in Europe and beyond;
– New models and approaches for health and care	- New models and approaches for health and care
and their transferability or adaptation from one	and their transferability or adaptation from one
country/region to another;	country/region to another, and for the
- Improving health technology assessment;	contribution of the voluntary and not-for-profit
- Evolution of health inequality and effective	sector;
policy response;	- Improving health technology assessment;
- Future health workforce and its needs;	- Evolution of health inequality and effective
- Improving timely health information and use of	policy response;
health data, including electronic health records,	- Future health workforce and its needs;
with due attention to security, privacy,	- Improving timely health information and use of
interoperability, standards, comparability and	health data, including electronic health records,

integrity;	with due attention to security, privacy,
- Health systems resilience in absorbing the	interoperability, standards, comparability and
impact of crises and to accommodate disruptive	integrity;
innovation;	- Health systems resilience in absorbing the
- Solutions for citizen and patient empowerment,	impact of crises and to accommodate disruptive
self-monitoring, and interaction with health and	innovation;
social care professionals, for more integrated care	- Solutions for citizen and patient empowerment,
and a user-centred approach;	self-monitoring, and interaction with health and
- Data, information, knowledge and best practice	social care professionals, for more integrated care
from health systems research at EU-level and	and a user-centred approach;
globally.	- Data, information, knowledge and best practice
	from health systems research at EU-level and
	globally.

Annex I, Broad lines of activities, Pillar II - Global Challenges and Industrial Competitiveness, Inclusive and Secure Society cluster; section 2.1, second paragraph (page 24)

Text proposed by the Commission	CoR amendment
The EU must promote a model of inclusive and	The EU must promote a model of inclusive and
sustainable growth while reaping the benefits of	sustainable growth while reaping the benefits of
technological advancements, enhancing trust in	technological advancements, enhancing trust in
and promoting innovation of democratic	and promoting innovation of democratic
governance, combatting inequalities,	governance, combatting inequalities,
unemployment, marginalisation, discrimination	unemployment, marginalisation, discrimination
and radicalisation, guaranteeing human rights,	and radicalisation, by protecting and promoting
<i>fostering</i> cultural diversity and European cultural	human rights, cultural diversity and European
heritage and empowering citizens through social	cultural heritage, by improving access to culture
innovation. The management of migration and the	and education for all and by empowering
integration of migrants will also continue to be	citizens through social innovation and the
priority issues. The role of research and	development of a social economy. The
innovation in the social sciences and the	management of migration and the reception and
humanities in responding to these challenges and	integration of migrants will also continue to be
achieving the EU's goals is fundamental.	priority issues. The role of research and
	innovation in the social sciences and the
	humanities in responding to these challenges and
	achieving the EU's goals is fundamental.
	The social inclusion objective must build, in
	particular, on promoting the cultural heritage,
	tangible or intangible, which in today's
	globalised world plays a central role in people's
	sense of belonging, in particular its regional and
	linguistic aspects. Europe – which has in fact
	been built over centuries by the coexistence of
	very diverse communities that have left a huge

	legacy – should therefore address this challenge and support the preservation and enhancement of heritage, together with the various regions and countries. Such action is all the more relevant in that it is an important field for experimentation and application for a great many technological innovations. Their implementation in the field of heritage constitutes a powerful economic driver in the form of tourism revenue generated for the regions.
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Annex I, Broad lines of activities, Pillar II - Global Challenges and Industrial Competitiveness, Inclusive and Secure Society cluster; section 2.1, sixth paragraph (page 25)

Text proposed by the Commission	CoR amendment
Research and Innovation activities in this Global	Research and Innovation activities in this Global
Challenge will be overall aligned with the	Challenge will be overall aligned with the
Commission's priorities on Democratic Change;	Commission's priorities on Democratic Change;
employment, growth and investment; justice and	employment, growth and investment; education;
fundamental rights; migration; a deeper and more	justice and fundamental rights; migration; a
equitable monetary Union; the digital single	deeper and more equitable monetary Union; the
digital market. It will respond to the commitment	digital single digital market. It will respond to the
of the Rome Agenda to work towards: "a social	commitment of the Rome Agenda to work
Europe" and "a Union which preserves our	towards: "a social Europe" and "a Union which
cultural heritage and promotes cultural diversity".	preserves our cultural heritage and promotes
It will also support the European Pillar of Social	cultural diversity". It will also support the
Rights, and the Global Compact for safe, orderly	European Pillar of Social Rights and the objective
and regular migration.	of a knowledge society, and the Global Compact
	for safe, orderly and regular migration.

Amendment 44

Annex I, Broad lines of activities, Pillar II - Global Challenges and Industrial Competitiveness, Inclusive and Secure Society cluster; section 2.2.1 (pages 25 and 26)

Text proposed by the Commission	CoR amendment
Broad Lines	Broad Lines
- The history, evolution and effectiveness of	- The history, evolution and effectiveness of
democracies, at different levels and in	democracies, at different levels and in
different forms; digitisation aspects and the	different forms; digitisation aspects and the
effects of social network communication and	effects of social network communication and
the role of education and youth policies as	the role of education and youth policies as
cornerstones of democratic citizenship;	cornerstones of democratic citizenship;
– Innovative approaches to support the	- Innovative approaches to support the

transparency, responsiveness, accountability effectiveness and legitimacy of democratic governance in full respect of fundamental rights and of the rule of law;

- Strategies to address populism, extremism, radicalisation, terrorism and to include and engage disaffected and marginalised citizens;
- Better understand the role of journalistic standards and user-generated content in a hyper-connected society and develop tools to combat disinformation;
- The role of multi-cultural citizenship and identities in relation to democratic citizenship and political engagement;
- The impact of technological and scientific advancements, including big data, online social networks and artificial intelligence on democracy;
- Deliberative and participatory democracy and active and inclusive citizenship, including the digital dimension;
- The impact of economic and social inequalities on political participation and democracies, demonstrating how reversing inequalities and combatting all forms of discrimination including gender, can sustain democracy.

transparency, responsiveness, accountability effectiveness and legitimacy of democratic governance in full respect of fundamental rights and of the rule of law;

- Strategies to address populism, extremism, radicalisation, terrorism and to include and engage disaffected and marginalised citizens;
- Better understand the role of journalistic standards and user-generated content in a hyper-connected society and develop tools to combat disinformation;
- The role of multi-cultural citizenship and identities in relation to democratic citizenship and political engagement;
- The impact of technological and scientific advancements, including big data, online social networks and artificial intelligence on democracy;
- Deliberative and participatory democracy and active and inclusive citizenship, including the digital dimension;
- The role of cities and regions as places for building citizenship, social and cultural links, the environmental and energy transition, and economic development and innovation; their contribution to the development of social innovation, democratic practices, and local, national and European citizenship;
- The impact of economic and social inequalities on political participation and democracies, demonstrating how reversing inequalities and combatting all forms of discrimination including gender, can sustain democracy.

Reason

Cities and regions are also a tool for a more secure and inclusive society and their role must be subject to scientific research.

Amendment 45

Annex I - Broad lines of activities, Pillar II - Global Challenges and Industrial Competitiveness, Inclusive and Secure Society cluster; section 2.2.3 (pages 26 and 27)

	Text proposed by the Commission		CoR amendment
2.2.3	Social and Economic Transformations	2.2.3	Education, Employment and Social and

European societies are undergoing profound socio-economic transformations, especially as a result of globalisation and technological innovations. At the same time there has been an increase in income inequality in most European countries. Forward-looking policies are needed, with a view to promoting inclusive growth and reversing inequalities, boosting productivity (including advancements in its measurement) and human capital, responding to migration and challenges integration and supporting intergenerational solidarity and social mobility. Education and training systems are needed for a more equitable and prosperous future.

Broad lines

- Knowledge base for advice on investments and policies especially education and training, for high value added skills, productivity, social mobility, growth, social innovation and job creation. The role of education and training to tackle inequalities;
- Social sustainability beyond GDP only indicators especially new economic and business models and new financial technologies;
- Statistical and other economic tools for a better understanding of growth and innovation in a context of sluggish productivity gains;
- New types of work, the role of work, trends and changes in labour markets and income in contemporary societies, and their impacts on income distribution, non-discrimination including gender equality and social inclusion;
- Tax and benefits systems together with social security and social investment policies with a view to reversing inequalities and addressing the negative impacts of technology, demographics and diversity;
- Human mobility in the global and local contexts for better migration governance, integration of migrants including refugees; respect of international commitments and human rights; greater, improved access to quality education, training, support services, active and inclusive citizenship especially for the vulnerable;

Economic Transformations

European societies are undergoing profound socio-economic transformations, especially as a result of globalisation and technological innovations. At the same time there has been an increase in income inequality in most European countries. Forward-looking policies are needed, with a view to promoting inclusive growth and reversing inequalities, boosting productivity (including advancements in its measurement) and human capital, responding to migration and integration challenges and supporting intergenerational solidarity and social mobility. Education and training systems are needed for a more equitable and prosperous future.

Broad lines

The role of education and training to tackle inequalities; organisation of the education and training system; educational and innovative practices; activities that foster fulfilment, creativity, autonomy and the development of critical thinking; appropriate support for each young person, contributing to the success of everyone at school or in training;

Social sustainability beyond GDP only indicators especially new economic and business models and new financial technologies; *diversity of economic, social and environmental aims and of business models;*

- Statistical and other economic tools for a better understanding of growth and innovation in a context of sluggish productivity gains;
- New types of work, the role of work, the place of employees in the business, trends and changes in labour markets and income in contemporary societies, and their impacts on income distribution, non-discrimination including gender equality and social inclusion;
- Tax and benefits systems together with social security and social investment policies with a view to reversing inequalities and addressing the negative impacts of technology, demographics and diversity;

- Human mobility in the global and local

 make the best use of the EU's digital transformation, also to manage the risks from global interconnectedness and technological innovations, especially emerging online risks, ethical concerns, socio-economic inequalities and radical changes in markets; Modernisation of public authorities to meet citizens' expectation regarding service provision, transparency, accessibility, openness, accountability and user centricity. Efficiency of justice systems and improved access to justice based on judiciary independence and rule of law principles, with fair, efficient and transparent procedural methods both in civil and criminal matters. 	 integration of migrants including refugees; respect of international commitments and human rights; greater, improved access to quality education, training, support services, active and inclusive citizenship especially for the vulnerable; Education and training systems to foster and make the best use of the EU's digital transformation, also to manage the risks from global interconnectedness and technological innovations, especially emerging online risks, ethical concerns, socio-economic inequalities and radical changes in markets; Modernisation of public authorities to meet citizens' expectation regarding service provision, transparency, accessibility, openness, accountability and user centricity. Efficiency of justice based on judiciary independence and rule of law principles, with fair, efficient and transparent procedural methods bath in eivil and eriminal methods.
	methods both in civil and criminal matters.

Annex I - Pillar II (page 31)

Text proposed by the Commission	CoR amendment
3.2 Areas of Intervention	3.2 Areas of Intervention
3.2.1 Manufacturing Technologies	3.2.1 Cross-cutting processing and performance
Manufacturing is a key driver of employment and	drivers
prosperity in the EU, producing over three	The future of industry depends not just on
quarters of the EU's global exports and providing	technological factors, but also social and
over a 100 million direct and indirect jobs. The	organisational ones that are critical for its
key challenge for EU manufacturing is to remain	competitiveness, are often too little known and
competitive at a global level with smarter and	demand a further development in knowledge,
more customised products of high added value,	dissemination and ownership.
produced at much lower energy costs. Creative	
and cultural inputs will be vital to help generate	Broad lines
added value.	– Organisation of value chains and
	collaboration within them; sharing of added
	value and negotiation and pricing mechanisms;
	information exchange and collaborative work
	tools, co-design initiatives; use of virtual and

augmented reality in design, preparation for manufacture and training of workers; – Clustering, localised collaboration networks, development of regional ecosystems and innovation hubs; development of positive externalities by regions to make them more attractive and their industry more competitive; – Ergonomics and improving working conditions; access to lifelong learning and adapting skills to changing job profiles; capitalising on the experience and creativity of employees; – Removing obstacles to the transformation, especially digital transformation, of companies: access to funding, innovation and skills; creation and management of transformation; evolution in the representation of industry and its trades.
<i>3.2.2 Manufacturing Technologies</i> Manufacturing is a key driver of employment and prosperity in the EU, producing over three quarters of the EU's global exports and providing over a 100 million direct and indirect jobs. The key challenge for EU manufacturing is to remain competitive at a global level with smarter and more customised products of high added value, produced at much lower energy costs. Creative and cultural inputs will be vital to help generate added value.

At present, Horizon Europe neglects or underplays the cross-cutting and organisational aspects that nevertheless play a great role in the transformation and competitiveness of industry and for which Europe needs more scientific knowledge and more innovation.

Amendment 47

Annex I - Pillar II (page 39)

Text proposed by the Commission	CoR amendment
EXPLANATORY MEMORANDUM	EXPLANATORY MEMORANDUM
PART II - Annex I	PART II - Annex I
Point 4. CLUSTER 'CLIMATE, ENERGY AND	Point 4. CLUSTER 'CLIMATE, ENERGY AND
MOBILITY'	MOBILITY'

4.1. Rationale	4.1. Rationale
[]	[]
Activities under this Cluster contribute in	Activities under this Cluster contribute in
particular to the goals of the Energy Union, as	particular to the goals of the Energy Union, as
well as to those of the Digital Single Market, the	well as to those of the Digital Single Market, the
Jobs, Growth and Investment agenda, the	Jobs, Growth and Investment agenda, the
strengthening of the EU as a global actor, the new	strengthening of the EU as a global actor, the new
EU Industrial Policy Strategy, the Circular	EU Industrial Policy Strategy, the Circular
Economy, the Raw Materials Initiative, the	Economy, Blue Growth, the Raw Materials
Security Union and the Urban Agenda, as well as	Initiative, the Security Union and the Urban
the Common Agricultural Policy of the EU as	Agenda, as well as the Common Agricultural
well as EU legal provisions to reduce noise and	Policy, the Integrated Maritime Policy and the
air pollution.	Common Fisheries Policy of the EU as well as
[]	EU legal provisions to reduce noise and air
	pollution.
	[]

The seas and fisheries are crucial sectors for the EU: mention of these sectors is therefore essential.

Amendment 48

Annex I - Pillar II - 4.2.5. Communities and Cities (page 42)

Text proposed by the Commission	CoR amendment
Broad lines	Broad lines
[]	[]
Quality of life for the citizens, safe mobility, urban social innovation, cities' circular and regenerative capacity, reduced environmental footprint and pollution;	Quality of life for the citizens, safe mobility, urban social innovation, cities' circular and regenerative capacity, reduced environmental footprint and pollution;
[]	Getting citizens in towns and regions involved, the democratic challenges of the environmental and energy transformation; social acceptance and support for the changes involved in the transition; reduction of inequalities in the process of adapting to climate change and the environmental and energy changes; []

Text proposed by the Commission	CoR amendment
Broad lines	Broad lines
[]	[]
Blue value-chains, the multiple-use of marine space and growth of the renewable energy sector from seas and oceans, including sustainable micro- and macro- algae; Nature-based solutions based on the dynamics of marine and coastal ecosystems, []	Blue value-chains, the multiple-use of marine space and growth of <i>maritime industries such as</i> the renewable energy sector from seas and oceans, including sustainable micro- and macro- algae; <i>Land-sea interfaces in coastal areas,</i> <i>sustainability of various blue economy sectors,</i> <i>including fishing and marine crops, as well as</i> <i>coastal tourism; systematic approaches to</i> <i>sustainable development of port and coastal</i> <i>areas; the issue of urbanisation and population</i> <i>ageing in coastal areas;</i> Nature-based solutions based on marine and coastal ecosystem dynamics, []

Annex I - Pillar II - 5.2.4. Sea and Oceans (page 48)

Amendment 50

Annex I - Pillar II - 6.2.2. Global Challenges (page 54)

Text proposed by the Commission	CoR amendment
2. Inclusive and Secure Society	2. Inclusive and Secure Society
Research on inequality, poverty and exclusion, social mobility, cultural diversity, and skills; assessment of social, demographic and technological transformations on the economy and on society;	- Research on inequality, poverty and exclusion, social mobility, cultural diversity, and skills; assessment of social, demographic and technological transformations on the economy and on society;
Support to the preservation of cultural heritage; []	 Research into the creation of educational disadvantage and the development of an education and training system that promotes the success and self-fulfilment of all throughout their lives; Support to the preservation of cultural heritage; []

Annex I - Pillar II (pages 55 and 56)

Text proposed by the Commission	CoR amendment
5. Food and Natural Resources	5. Food and Natural Resources
[]	[]
- EU Reference Laboratories on Feed Additives, Genetically Modified Organisms and Food Contact Materials;	 EU Reference Laboratories on Feed Additives, Genetically Modified Organisms and Food Contact Materials;
– Knowledge centre for food fraud and quality;	– Knowledge centre for local food systems;
– Knowledge centre for bioeconomy.	- Knowledge centre for food fraud and quality;
	- Knowledge centre for bioeconomy.

Amendment 52

Annex I - Programme Activities, Pillar III – Open Innovation, seventh paragraph (page 58)

Text proposed by the Commission	CoR amendment
For Europe to lead that new wave of	For Europe to lead that new wave of
breakthrough innovation, the following	breakthrough innovation, the following
underlying challenges need to be met:	underlying challenges need to be met:
- Improve the transformation of science into	 Improve the transformation of science into
innovation in order to accelerate the transfer	innovation in order to accelerate the transfer
of ideas, technologies and talent from the	of ideas, technologies and talent from the
research base into start-ups and industry;	research base into start-ups and industry;
– Speed up industrial transformation:	– Speed up industrial transformation:
European industry is lagging behind in	European industry is lagging behind in
embracing new technologies and scaling	embracing new technologies and scaling
up::77% of the young and big R&D	up::77% of the young and big R&D
companies are in US or Asia and only 16%	companies are in US or Asia and only 16%
are based in Europe;	are based in Europe;
- Increase risk finance to overcome financing	- Increase risk finance to overcome financing
gaps: Europe's innovators suffer from a low	gaps: Europe's innovators suffer from a low
supply of risk finance. Venture capital is key	supply of risk finance. Venture capital is key
to turning breakthrough innovations into	to turning breakthrough innovations into
world-leading companies but, in Europe, it is	world-leading companies but, in Europe, it is
less than a quarter of the amounts raised in	less than a quarter of the amounts raised in
the US and in Asia. Europe must bridge the	the US and in Asia. Europe must bridge the
'Valleys of death', whereby ideas and	'Valleys of death', whereby ideas and
innovations fail to reach the market due to	innovations fail to reach the market due to
the gap between public support and private	the gap between public support and private
investment, in particular with regard to high-	investment, in particular with regard to high-

risk breakthrough innovations and long-term investments;

- Enhance simplify the European and landscape for funding and supporting research and innovation: the multitude of funding sources provides a complex landscape for innovators. EU intervention has to cooperate and coordinate with other initiatives at European, national and regional level, public and private, to better enhance and align supporting capacities, and provide for an easy-to-navigate landscape for any European innovator;
- Overcome fragmentation to the innovation ecosystem. While Europe is home to a growing number of hotspots, these are not well connected. Companies with international growth potential have to cope with fragmentation of national markets with their diverse languages, business cultures and regulations.

risk breakthrough innovations and long-term investments;

- Enhance simplify the European and landscape for funding and supporting research and innovation: the multitude of funding sources provides a complex landscape for innovators. EU intervention has to cooperate and coordinate with other initiatives at European, national and regional level, public and private, to better enhance and align supporting capacities, and provide for an easy-to-navigate landscape for any European innovator;
- Overcome fragmentation to the innovation ecosystem. While Europe is home to a growing number of hotspots, these are not well connected. Companies with international growth potential have to cope with fragmentation of national markets with their diverse languages, business cultures and regulations;
- Recognise the territorial basis of science and innovation and the major contribution of regional ecosystems and innovation hubs, which can respond rapidly and provide radical innovations, and are able to ensure ongoing support for the transformation of value chains in Europe and for action to develop skills and human resources. To this end, it is necessary to take better account of smart specialisations and their networks.

Amendment 53

Annex I - Programme Activities, Pillar III – Open Innovation, 11th paragraph (pages 59 and 60)

Text proposed by the Commission	CoR amendment
Whilst the EIC will directly support breakthrough	Whilst the EIC will directly support breakthrough
innovations, the overall environment from which	innovations, the overall environment from which
European innovations nurture and emerge must	European innovations nurture and emerge must
be further developed and enhanced: it must be a	be further developed and enhanced: it must be a
common European endeavour to support	common European endeavour to support
innovation all across Europe, and in all	innovation all across Europe, its Member States
dimensions and forms, including through	and their regions, and in all dimensions and
complementary EU and national policies and	forms, including through complementary local,

resources whenever possible. Hence, this Pillar *regional, national and* EU policies and resources whenever possible. Hence, this Pillar provides provides also for:

- Renewed and reinforced coordination and cooperation mechanisms with Member States and Associated Countries, but also with private initiatives, in order to support all types of European innovation ecosystems and their actors;
- Support to the European Institute of Innovation and Technology (EIT) and Knowledge and Innovation Communities (KICs).

also for:

- Renewed and reinforced coordination and cooperation mechanisms with local and regional authorities, Member States and Associated Countries, but also with private initiatives, in order to support all types of European innovation ecosystems and their actors:
- Support to the European Institute of Innovation and Technology (EIT) and Knowledge and Innovation Communities (KICs).

Amendment 54

Annex I - Programme activities, Pillar III - Open Innovation, Part 1 European Innovation Council, point 1.1 (page 62)

Text proposed by the Commission	CoR amendment
Particular attention will be paid to ensuring	Particular attention will be paid to ensuring
proper and efficient complementarity with	proper and efficient complementarity with
individual or networked Member States	individual or networked Member State initiatives
initiatives, including in the form of European	and regional ecosystems and innovation hubs,
Partnership.	including in the form of European Partnerships.
	In the interests of the projects that receive
	support, the Pathfinder and the Accelerator will
	ensure that their assistance is incorporated into
	a continuous chain of support for projects. The
	EIC will maintain a constant dialogue with the
	national, regional and local authorities
	responsible for innovation to ensure that actions
	complement one another and to maximise
	coordination and cooperation, including
	through co-financed programmes. This dialogue
	is a prerequisite for the EIC to award Seals of
	Excellence.

Amendment 55

Annex I Pillar III (page 64)

Text proposed by the Commission	CoR amendment
1.1.3. Additional EIC activities	1.1.3. Additional EIC activities
Additionally, EIC will also implement:	Additionally, EIC will also implement:

- EIC business acceleration services in support of Pathfinder and Accelerator activities and actions. The aim will be to connect the EIC Community of funded innovators, including funded Seal of Excellence, to investors, partners and public buyers. It will provide a range of coaching and mentoring services to EIC actions. It will provide innovators with access to international networks of potential partners, including industrial ones, to complement a value chain or develop market opportunities, and find investors and other sources of private or corporate finance. Activities will include live events (e.g. brokerage events, pitching sessions) but also, the development of matching platforms or use of existing ones, in close relation with financial intermediaries supported by the InvestEU and with the EIB Group. These activities will also encourage peer exchanges as a source of learning in innovation ecosystem, making particular good use of Members of the High Level Advisory board of the EIC and EIC Fellows;

– EIC business acceleration services in support of Pathfinder and Accelerator activities and actions. The aim will be to connect the EIC Community of funded innovators, including funded Seal of Excellence, to investors, partners and public buyers, but also national and local players promoting innovation and capable of complementing EIC support and provide sustainable help to innovators. It will provide a range of coaching and mentoring services to EIC actions. It will provide innovators with access to international networks of potential partners, including industrial ones, to complement a value chain or develop market opportunities, and find investors and other sources of private or corporate finance. Activities will include live events (e.g. brokerage events, pitching sessions) but also, the development of matching platforms or use of existing ones, in close relation with financial intermediaries supported by the InvestEU and with the EIB Group. These activities will also encourage peer exchanges as a source of learning in innovation ecosystem, making particular good use of Members of the High Level Advisory board of the EIC and EIC Fellows;

Amendment 56

Annex I - Programme activities, Pillar III - Open Innovation, European Innovation Council, point 1.2.2 (pages 65 and 66)

Text proposed by the Commission	CoR amendment
1.2.2 EIC programme managers	1.2.2 EIC programme managers
The Commission will take a pro-active approach	The Commission will take a pro-active approach
to the management of high risk projects, through	to the management of high risk projects, through
access to the necessary expertise.	access to the necessary expertise.
The Commission will appoint on a temporary	The Commission will appoint on a temporary
basis a number of EIC programme managers to	basis a number of EIC programme managers to
assist it with technology-based vision and	assist it with technology-based vision and
operational guidance.	operational guidance.
Programme managers will come from multiple	Programme managers will come from multiple
spheres, including companies, universities,	spheres, including <i>public stakeholders</i>
national laboratories and research centres. They	<i>specialising in innovation</i> companies,
will bring deep expertise from personal	universities, national laboratories and research
experience and years in the field. They will be	centres. They will bring deep expertise from
recognised leaders, either having managed	personal experience and years in the field. They

multidisciplinary research teams or directing large institutional programs, and know the importance of communicating their visions tirelessly, creatively, and broadly. Lastly, they will have experience in overseeing important budgets, which require sense of responsibility. will be recognised leaders, either having managed multidisciplinary research teams or directing large institutional programs, and know the importance of communicating their visions tirelessly, creatively, and broadly. Lastly, they will have experience in overseeing important budgets, which require sense of responsibility.

Amendment 57

Annex I Programme activities, Pillar III - Open Innovation, European Innovation Council, point 2.1 (page 68)

Text proposed by the Commission	CoR amendment
2.1 Reason	2.1 Reasons
To fully harness the potential of innovation	To fully harness the potential of innovation
involving researchers, entrepreneurs, industry and	involving researchers, entrepreneurs, industry and
society at large, the EU must improve the	society at large, the EU must improve the
environment within which innovation can flourish	environment within which innovation can flourish
at all levels. This will mean contributing to the	at all levels. This will mean contributing to the
development of an effective innovation	development of an effective innovation ecosystem
ecosystem at EU level, and encouraging	at EU level, and encouraging cooperation,
cooperation, networking, and the exchange of	networking, and the exchange of ideas, funding
ideas, funding and skills among national and local	and skills among national and local innovation
innovation ecosystems.	ecosystems.
The EU must also aim to develop ecosystems that	The EU must also aim to develop ecosystems that
support social innovation and public sector	support social innovation and innovation in the
innovation, in addition to innovation in private	voluntary, not-for-profit and public sectors, in
enterprises. Indeed, the government sector must	addition to innovation in private enterprises.
innovate and renew <i>itself</i> in order to be able to	Indeed, these sectors must innovate and renew
support the changes in regulation and governance	themselves in order to be able to support the
required to support the large-scale deployment of	changes in regulation and governance required to
new technologies and a growing public demand	support the large-scale deployment of new
for the more efficient and effective delivery of	technologies and a growing public demand for the
services. Social innovations are crucial to	more efficient and effective delivery of services.
enhance the welfare of our societies.	Social innovations are crucial to enhance the
	welfare of our societies.

Amendment 58

Annex I - Programme activities, Pillar III - Open Innovation, European Innovation Council, point 2.2 (pages 68 and 69)

Text proposed by the Commission	CoR amendment
2.2 Areas of intervention	2.2 Areas of Intervention
As a first step the Commission will organise an	As a first step the Commission will organise an

EIC Forum of Member States and Associated countries' public authorities and bodies in charge of national innovation policies and programmes, with the aim of promoting coordination and dialogue on the development of the EU's innovation ecosystem. Within this EIC Forum, the Commission will:

- Discuss the development of innovationfriendly regulation, through the continued application of the Innovation Principle and development of innovative approaches to public procurement including developing and enhancing the Public Procurement of Innovation instrument drive (PPI) to innovation. The Observatory of Public Sector Innovation will also continue to support efforts, internal government innovation alongside the revamped Policy Support Facility:
- Promote the alignment of research and innovation agendas with EU efforts to consolidate an open market for capital flows and investment, such as the development of key framework conditions in favour of innovation under the Capital Markets Union;
- Enhance coordination between national innovation programmes and the EIC, so as to stimulate operational synergies and avoid overlap, by sharing data on programmes and their implementation, resources and expertise, analysis and monitoring of technological and innovation trends, and by interconnecting respective innovators' communities;
- Establish a joint communication strategy on innovation in the EU. It will aim at stimulating the EU's most talented innovators, entrepreneurs, particularly young drivers, SMEs and start-ups, also from fresh corners of the EU. It will stress the EU added-value that technical, non-technical, and social innovators can bring to EU citizens by developing their idea/vision into a thriving enterprise (social value/impact, jobs and growth, societal progression).

Activities will be implemented to ensure effective complementarity between EIC's types of action

EIC Forum of Member States, *cities and regions*, and Associated countries' public authorities and bodies in charge of national innovation policies and programmes, with the aim of promoting coordination and dialogue on the development of the EU's innovation ecosystem. Within this EIC Forum, the Commission will:

- _ Discuss the development of innovationfriendly regulation, through the continued application of the Innovation Principle and development of innovative approaches to public procurement including developing and enhancing the Public Procurement of Innovation (PPI) instrument to drive innovation. The Observatory of Public Sector Innovation will also continue to support internal government innovation efforts, alongside the revamped Policy Support Facility:
- Promote the alignment of research and innovation agendas with EU efforts to consolidate an open market for capital flows and investment, such as the development of key framework conditions in favour of innovation under the Capital Markets Union;
- Enhance coordination between national, regional and local innovation programmes and the EIC, so as to stimulate operational synergies and avoid overlap, by sharing data on programmes and their implementation, resources and expertise, analysis and monitoring of technological and innovation trends, and by interconnecting respective innovators' communities;
- Foster the identification, classification, recognition and promotion of regional ecosystems and innovation hubs, connecting them around smart specialisations, and bringing them together in consortia likely to contribute significantly to achieving the objectives of the programme and in particular its Open Innovation pillar;
- Establish a joint communication strategy on innovation in the EU. It will aim at stimulating the EU's most talented innovators, entrepreneurs, particularly young drivers,

and their specific focus on breakthrough innovation, with activities implemented by Member States and Associated Countries, but also by private initiatives, in order to support all types of innovation, reach out to all innovators across the EU, and provide them with enhanced and adequate support.	the EU. It will stress the EU added-value that technical, non-technical, and social innovators can bring to EU citizens by developing their idea/vision into a thriving enterprise (social
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Reason

Cities, regions, and their innovation ecosystems should be at the heart of the EIC.

Amendment 59

Annex I - Programme activities, Pillar III - Open Innovation, European Innovation Council, point 2.2 (page 69)

Text proposed by the Commission	CoR amendment
To that end, the EU will:	To that end, the EU will:
– Promote and co-fund joint innovation	- Promote and co-fund joint innovation
programmes managed by authorities in charge	programmes managed by authorities in charge
of public national, regional or local innovation	of public national, regional or local innovation
policies and programmes, to which private	policies and programmes, to which private
entities supporting innovation and innovators	entities supporting innovation and innovators
may be associated. Such demand-driven joint	may be associated. These joint programmes
programmes may target, among others, early	could take the form of consortia that draw
stage and feasibility study support, academia-	together regional ecosystems and innovation
enterprise cooperation, support to high-tech	hubs; Such demand-driven joint programmes
SMEs' collaborative research, technology and	may target, among others, early stage and
knowledge transfer, internationalisation of	feasibility study support (including
SMEs, market analysis and development,	complementary research that would provide
digitalisation of low-tech SMEs, financial	proof of concept, demonstrators and pilot
instruments for close to market innovations	production lines), academia-enterprise
activities or market deployment, social	cooperation, support to high-tech SMEs'
innovation. They may also include joint	collaborative research, technology and
public procurement initiatives, enabling	knowledge transfer, internationalisation of
innovations to be commercialised in the	SMEs, market analysis and development,

public sector, in particular in support of the development of new policy. This could be particularly effective to stimulate innovation in public service areas and to provide market opportunities to European innovators.

Support also joint programmes for mentoring, coaching, technical assistance and other services that are delivered close to innovators, by networks such as Enterprise Europe Network (EEN), clusters, pan-European platforms such as Startup Europe, local innovation actors, public but also private, in particular incubators and innovation hubs that could moreover be interconnected to favour partnering between innovators. Support may also be given to promote soft skills for innovation, including to networks of vocational institutions and in close relation with the European Institute of Innovation and Technology;

digitalisation of low-tech SMEs, financial instruments for close to market innovations activities or market deployment, social innovation. They may also include joint public procurement initiatives, enabling innovations to be commercialised in the public sector, in particular in support of the development of new policy. This could be particularly effective to stimulate innovation in public service areas and to provide market opportunities to European innovators.

Support also joint programmes for mentoring, coaching, technical assistance and other services that are delivered close to innovators, by networks such as Enterprise Europe Network (EEN), clusters, pan-European platforms such as Startup Europe, regional and local innovation actors, public but also particular incubators private. in and innovation hubs that could moreover be interconnected to favour partnering between innovators. Support may also be given to promote soft skills for innovation, including to networks of vocational institutions and in close relation with the European Institute of Innovation and Technology;

Annex I - Programme activities, Pillar III - Open Innovation, European Innovation Council, point 2.2 (page 69)

Text proposed by the Commission	CoR amendment
The EU will also launch actions necessary to	The EU will also launch actions necessary to
further monitor and nurture the overall innovation	further monitor and nurture the overall innovation
landscape and innovation management capacity	landscape and innovation management capacity in
in Europe.	Europe.
The ecosystem support activities will be	The Commission will set up, together with cities
implemented by the Commission, supported by	and regions, a forum of regional ecosystems and
an executive agency for the evaluation process.	innovation hubs, in order to improve knowledge
	of their conditions for start-up and success, their
	contribution to European scientific excellence
	and to the dynamics of innovation, and to
	facilitate and boost their contribution to
	implementing the programme and achieving its
	objectives.
	The ecosystem support activities will be
	implemented by the Commission, supported by
	an executive agency for the evaluation process.

Amendment 61

Annex I - Programme activities, Pillar III - Open Innovation, European Innovation Council, point 3.1 second paragraph (page 70)

Text proposed by the Commission	CoR amendment
Efforts are still needed to develop ecosystems	Efforts are still needed to develop ecosystems
where researchers, innovators, industries and	where researchers, innovators, industries and
governments can easily interact.	governments, as well as local and regional
	authorities, can easily interact.

Amendment 62

Annex I - Programme activities, Pillar III - Open Innovation, European Institute of Innovation and Technology, point 3.1 fourth paragraph, first sentence (page 70)

Text proposed by the Commission	CoR amendment
The nature and scale of the innovation challenges	The nature and scale of the innovation challenges
require liaising and mobilising players and	require liaising and mobilising players and
resources at European scale, by fostering cross-	resources at European scale, by fostering trans-
border collaboration.	regional and cross-border collaboration.

Annex I - Programme activities, Pillar III - Open Innovation, European Institute of Innovation and Technology, point 3.2.1 (pages 70 and 71)

Text proposed by the Commission	CoR amendment
3.2 Areas of intervention	3.3 Areas of intervention
3.2.1 Sustainable innovation ecosystems across	3.2.1 Sustainable innovation ecosystems across
Europe	Europe
The EIT will play a reinforced role in	The EIT will play a reinforced role in
strengthening sustainable innovation ecosystems	strengthening sustainable innovation ecosystems
across Europe. In particular, the EIT will continue	across Europe. In particular, the EIT will continue
to operate primarily through its Knowledge and	to operate primarily through its Knowledge and
Innovation Communities (KICs), the large-scale	Innovation Communities (KICs), the large-scale
European partnerships that address specific	European partnerships that address specific
societal challenges. It will continue to strengthen	societal challenges. It will continue to strengthen
innovation ecosystems around them, by fostering	innovation ecosystems around them, by fostering
the integration of research, innovation and	the integration of research, innovation and
education. Furthermore, EIT will contribute to	education. Furthermore, EIT will contribute to
bridge existing gaps in innovation performance	bridge existing gaps in innovation performance
across Europe by expanding its Regional	across Europe by expanding its Regional
Innovation Scheme (EIT RIS). The EIT will work	Innovation Scheme (EIT RIS). The EIT will work
with innovation ecosystems that exhibit high	with innovation ecosystems, and in particular
innovation potential based on strategy, thematic	with regional ecosystems and innovation hubs,
alignment and impact, in close synergy with	that exhibit high innovation potential based on
Smart Specialisation Strategies and Platforms.	strategy, thematic alignment and impact, in close
	synergy with Smart Specialisation Strategies and
	Platforms.

Annex I Programme activities, Pillar III - Open Innovation, European Institute of Innovation and Technology, point 3.2.4 (page 72)

Text proposed by the Commission	CoR amendment
Broad lines	Broad lines
- Cooperation with the EIC in streamlining the	- Cooperation with the EIC in streamlining the
support (i.e. funding and services) offered to	support (i.e. funding and services) offered to
highly innovative ventures in both start-up	highly innovative ventures in both start-up
and scale-up stages, in particular through	and scale-up stages, in particular through
KICs;	KICs;
- Planning and implementation of EIT activities	 Planning and implementation of EIT activities
in order to maximise synergies and	in order to maximise synergies and
complementarities with the actions under the	complementarities with the actions under the
Global Challenges and Industrial	Global Challenges and Industrial
Competitiveness Pillar;	Competitiveness Pillar;
- Engage with EU Member States at the	- Engage with EU Member States at the
national level, establishing a structured	national level and with local and regional
dialogue and coordinating efforts to enable	authorities, establishing a structured dialogue
synergies with existing national initiatives, in	and coordinating efforts to enable synergies
order to identify, share and disseminate good	with existing national, regional and local
practices and learnings;	initiatives, in order to identify, share and
	disseminate good practices and learnings;

Amendment 65

Annex I - Programme Activities - Strengthening the European Research Area, fourth paragraph (page 74)

Text proposed by the Commission	CoR amendment
In addition, research and innovation are seen by	These disparities and inequalities in access to
some as distant and elitist without clear benefits	research and innovation have resulted in a loss
for citizens, instilling attitudes that hamper the	of public trust, but research and innovation are
creation and uptake of innovative solutions, and	also seen by some as distant and elitist without
scepticism about evidence-based public policies.	clear benefits for citizens, instilling attitudes that
This requires both better linkages between	hamper the creation and uptake of innovative
scientists, citizens and policy-makers, and more	solutions, and scepticism about evidence-based
robust approaches to pooling scientific evidence	public policies. This requires tackling the
itself.	disparities that have been observed, better
	linkages between scientists, citizens and policy-
	makers, and more robust approaches to pooling
	scientific evidence itself.

Annex I - Programme Activities - Strengthening the European Research Area, fifth paragraph (page 74)

Text proposed by the Commission	CoR amendment
The EU now needs to raise the bar on the quality	The EU now needs to raise the bar on the quality
and impact of its research and innovation system,	and impact of its research and innovation system,
requiring a revitalised European Research Area	requiring a revitalised European Research Area
(ERA), better supported by the EU's research and	(ERA), better supported by the EU's research and
innovation Framework Programme. Specifically,	innovation Framework Programme. Specifically,
a well-integrated yet tailored set of EU measures	a well-integrated yet tailored set of EU measures
is needed, combined with reforms and	is needed, combined with reforms and
performance enhancements at national level (to	performance enhancements at national, regional
which the Smart Specialisation Strategies	and local level (to which the Smart Specialisation
supported under the European Regional	Strategies supported under the European Regional
Development Fund can contribute) and, in turn,	Development Fund can contribute) and, in turn,
institutional changes within research funding and	institutional changes within research funding and
performing organisations, including universities.	performing organisations, including universities.
By combining efforts at EU level, synergies can	By combining efforts at EU level, synergies can
be exploited and the necessary scale can be found	be exploited and the necessary scale can be found
to make support to national policy reforms more	to make support to national, regional and local
efficient and impactful.	policy reforms more efficient and impactful.

Amendment 67

Annex I - Programme Activities - Strengthening the European Research Area, sixth paragraph (page 74)

Text proposed by the Commission	CoR amendment
<i>Text proposed by the Commission</i> The activities supported under this part addresses ERA policy priorities, while generally underpinning all parts of Horizon Europe. Activities may also be established to foster brain circulation across ERA through mobility of researchers and innovators.	The activities supported under this part addresses ERA policy priorities, while generally underpinning all parts of Horizon Europe. Activities may also be established to foster brain circulation across ERA through mobility of researchers and innovators. Other activities can focus on supporting the emergence, structuring and excellence of new regional ecosystems and innovation hubs in the Member States and
	regions lagging behind in the development of research and innovation.

Annex I - Programme Activities - Strengthening the European Research Area, Sharing excellence (page 76)

Annex I - Programme Activities - Strengthening the European Research Area - Reforming and enhancing the European Research Area, (page 91)

Text proposed by the Commission	CoR amendment
Policy reforms at national level will be mutually	Policy reforms at national, regional and local
reinforced through the development of EU-level	level will be mutually reinforced through the
policy initiatives, research, networking,	development of EU-level policy initiatives,
partnering, coordination, data collection and	research, networking, partnering, coordination,
monitoring and evaluation.	data collection and monitoring and evaluation.
Broad lines	Broad lines
 Strengthening the evidence base for research and innovation policy, for a better understanding of the different dimensions and components of national research and innovation systems, including drivers, impacts, associated polices; Foresight activities, to anticipate emerging needs, in coordination and co-design with national agencies and future-oriented stakeholders, in a participative manner, building on advances in forecasting 	 Strengthening the evidence base for research and innovation policy, for a better understanding of the different dimensions and components of national, <i>regional and local</i> research and innovation systems, including drivers, impacts, associated polices; Foresight activities, to anticipate emerging needs, in coordination and co-design with national agencies, <i>local and regional authorities</i> sand future-oriented stakeholders, in a participative manner, building on
 building on davances in forceasting methodology, making outcomes more policy relevant, while exploiting synergies across and beyond the programme; Accelerating the transition towards open science, by monitoring, analysing and supporting the development and uptake of open science policies and practices at the level of Member States, regions, institutions and researchers, in a way that maximises 	 advances in forecasting methodology, making outcomes more policy relevant, while exploiting synergies across and beyond the programme; Accelerating the transition towards open science, by monitoring, analysing and supporting the development and uptake of open science policies and practices at the level of Member States, regions, <i>cities</i>, institutions
 researchers, in a way that maximises synergies and coherence at EU level; Support to national research and innovation policy reform, including though a strengthened set of services of the Policy Support Facility (PSF) (i.e. peer reviews, specific support activities, mutual learning exercises and the knowledge centre) to Member States and Associated Countries, operating in synergy with the European Regional Development Fund, the Structural Reform Support Service (SRSS) and the Reform Delivery Tool; 	 of Member States, regions, <i>cures</i>, institutions and researchers, in a way that maximises synergies and coherence at EU level; Support to national, <i>regional and local</i> research and innovation policy reform, including though a strengthened set of services of the Policy Support Facility (PSF) (i.e. peer reviews, specific support activities, mutual learning exercises and the knowledge centre) to Member States, <i>regions and cities</i> and Associated Countries, operating in synergy with the European Regional Development Fund, the Structural Reform Support Service (SRSS) and the Reform Delivery Tool;

Support for the emergence, structuring and development of regional ecosystems and innovation hubs. In the event of a joint request from the Member State and local and regional authorities, a specific measure for cooperation between the Commission and these national, regional and local actors may be implemented in order to enhance the relevance of ERDF and ESF + use in the field of research and innovation, to facilitate access to the Horizon Europe programme and to strengthen synergies between the different funds and the framework programme, for example, in the new European partnerships and co-financed programmes. The Commission services and agencies responsible for the implementation of Horizon Europe will be directly involved in this scheme;

II. POLICY RECOMMENDATIONS

THE EUROPEAN COMMITTEE OF THE REGIONS

- 1. reiterates its call for a comprehensive approach to the Union's financial effort for research, training and innovation, which is currently absent from budgetary work;
- 2. considers that the level of resources allocated to Horizon Europe is satisfactory in the current budgetary context, and that only a major increase in the Union budget could justify a reassessment, which should then be concentrated on Pillar III and the section on Strengthening the European Research Area;
- 3. is concerned at the risk of inequalities growing between cities and regions that benefit hugely from the framework programme for research and innovation, and whose budgets will increase, and the others, who will suffer the consequences of the fall in cohesion policy budgets; reiterates that according to Article 174 TFEU, the Union shall develop and pursue its actions leading to the strengthening of its economic, social and territorial cohesion; warns of the inadequacy of the steps taken to close the gaps between regions in order to address the challenges, including the demographic challenge, and to promote access for all to Horizon Europe;
- 4. calls for genuine account to be taken of the excellence to be found throughout the EU's Member States and regions in order to improve the level of scientific excellence in Europe as a whole and not in just a few large regions and cities;

- 5. emphasises the progress made on taking account of local and regional innovation in Horizon Europe, but is disappointed to note the ongoing refusal to recognise the territorial roots of scientific excellence, the contribution of regional ecosystems and innovation hubs to the EU's dynamics, and the role of local and regional authorities in the planning and implementation of research and innovation policies; considers that the introduction of a formal definition of regional and innovation hubs is essential if they are to be properly taken into consideration;
- 6. calls strongly for the full participation of local and regional authorities in the strategic planning exercise that will guide the implementation of Horizon Europe, and for smart specialisation strategies to be taken into account in this context;
- 7. believes that territorial impacts should be recognised as integral components of the impact concept when it comes to evaluating the programme and projects;
- 8. considers it essential that the coordination needed between European, national, regional and local innovation policies is clearly spelled out and that local and regional authorities have a place in the European Innovation Council Forum;
- 9. fully supports new European partnerships and co-financed actions, which could become the main funding tools for trans-regional cooperation and programmes run by consortia of regional ecosystem and innovation hubs (a process to connect territories); calls for a significant proportion of the Horizon Europe programme to be implemented through these arrangements, in particular under Pillars II and III;
- hopes that all funding harnessed to co-finance an action or action programme under Horizon Europe will be subject to the legal rules applying to this programme, in particular those concerning State aid;
- 11. considers it essential to provide a precise framework for the synergies between the different funds and the framework programme around a 5C principle (coherence, complementarity, compatibility, co-construction, recognition of local stakeholder collectives); emphasises the crucial importance of an effective co-construction-based approach, in particular to establish the Seal of Excellence;
- 12. strongly opposes the fact that the option of transferring a share of cohesion policy funds to the Horizon Europe programme should be systematically decided by the Member States; strongly urges that this option should be exercised by the relevant managing authority and that the arrangements for harnessing these funds should be decided on by agreement between that authority and the Commission, ensuring that these funds are returned to the geographical area concerned;
- 13. emphasises the importance and value of the support measure for the European innovation ecosystems provided for in Pillar III, calls for its budget to be substantially increased, and for this approach to be directed, in particular, towards regional ecosystems and innovation hubs;

- 14. notes with concern, in relation to Pillar II, the risks of "missions" becoming commonplace, and calls for a return to the operational and co-construction-based approach proposed by the Lamy Report; is also concerned by the weakness of the place given to the social sciences and humanities; calls for further examination of the topics discussed in the Inclusive and Secure Society cluster;
- 15. calls, in connection with agricultural dimension of the Food and Natural Resources cluster, for priority to be given to research into agro-ecological and agro-forestry production methods and to the development of local food systems;
- 16. notes that the Commission's proposals comply with the principles of subsidiarity and proportionality; stresses the importance of taking into account the proposals in this report in order to put into practice the conclusions of the Task Force on Subsidiarity.

Brussels, 9 October 2018

The President of the European Committee of the Regions

Karl-Heinz Lambertz

The Secretary-General of the European Committee of the Regions

Jiří Buriánek

III. PROCEDURE

Title	Horizon Europe: Framework Programme 9 for Research
	and Innovation
References	COM(2018) 435 final and COM(2018) 436 final.
Legal basis	Article 307 TFEU
Procedural basis	Rule 41(a) RoP
Date of Council/EP referral/Date of	7 June 2018 (letter from the European Commission)
Commission letter	26 June 2018 (letter from the European Parliament)
Date of Bureau/President's decision	Appointment as rapporteur-general for the plenary session
	of 8, 9 and 10 October 2018 by the CoR President.
	Date of President's decision: 18 July 2018 (Rule 43(2))
	RoP
Commission responsible	Social Policy, Education, Employment, Research and
	Culture (SEDEC)
Rapporteur-General	Christophe Clergeau (FR/PES)
Analysis	July 2018
Discussion in commission	N/A
Date adopted by commission	N/A
Result of the vote in commission	N/A
(majority, unanimity)	
Date adopted in plenary	9 October 2018
Previous Committee opinions	Local and Regional Dimension of Horizon 2020 and the
	New Framework Programme for Research and Innovation
	[SEDEC-VI/026], rapporteur: Christophe CLERGEAU
	(FR/PES), adopted on 12 July 2017
Date of subsidiarity monitoring	Monitoring carried out during preparations for the
consultation	analysis, for which a subsidiarity grid had been provided
