

Brussels, 17 September 2025
(OR. en)

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ADD 1

UK 165
MI 666
ENT 170

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
No. Cion doc.:	COM(2025) 499 annex
Subject:	ANNEX to the Proposal for a COUNCIL DECISION establishing the position to be taken on behalf of the European Union in the Joint Committee established by the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community as regards the adoption of a decision adding a newly adopted Union act to Annex 2 to the Windsor Framework

Delegations will find attached document COM(2025) 499 annex.

Encl.: COM(2025) 499 annex

Brussels, 17.9.2025
COM(2025) 499 final

ANNEX

ANNEX

to the

Proposal for a COUNCIL DECISION

establishing the position to be taken on behalf of the European Union in the Joint Committee established by the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community as regards the adoption of a decision adding a newly adopted Union act to Annex 2 to the Windsor Framework

DRAFT

DECISION No .../2025 OF THE JOINT COMMITTEE ESTABLISHED BY THE AGREEMENT
ON THE WITHDRAWAL OF THE UNITED KINGDOM OF GREAT BRITAIN AND
NORTHERN IRELAND FROM THE EUROPEAN UNION AND THE EUROPEAN ATOMIC
ENERGY COMMUNITY

of ...

adding a newly adopted Union act to Annex 2 to the Windsor Framework

THE JOINT COMMITTEE,

Having regard to the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community¹ (the ‘Withdrawal Agreement’), and in particular Article 13(4) of the Windsor Framework²,

Whereas:

- (1) Article 13(4) of the Windsor Framework empowers the Joint Committee established under Article 164(1) of the Withdrawal Agreement (the ‘Joint Committee’) to adopt decisions adding newly adopted Union acts falling within the scope of the Windsor Framework to the relevant Annexes to the Windsor Framework.
- (2) Pursuant to Article 166(2) of the Withdrawal Agreement, the decisions adopted by the Joint Committee are binding on the Union and the United Kingdom. The Union and the United Kingdom are to implement such decisions, which have the same legal effect as the Withdrawal Agreement.
- (3) Whilst Article 51 of Regulation (EU) 2025/14 of the European Parliament and of the Council of 19 December 2024 on the approval and market surveillance of non-road mobile machinery circulating on public roads and amending Regulation (EU) 2019/1020³ is applicable pursuant to Article 13(3) of the Windsor Framework, the remainder of the provisions of that Regulation are provisions of a newly adopted Union act falling within the scope of the Windsor Framework which should be added to Annex 2 to the Windsor Framework.

¹ OJ L 29, 31.1.2020, p.7, ELI: http://data.europa.eu/eli/treaty/withd_2020/sign.

² Joint Declaration No 1/2023 of the Union and the United Kingdom in the Joint Committee established by the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community of 24 March 2023, (OJ L 102, 17.4.2023, p. 87).

³ OJ L, 2025/14, 8.1.2025, ELI: <http://data.europa.eu/eli/reg/2025/14/oj>.

HAS ADOPTED THIS DECISION:

Article 1

Regulation (EU) 2025/14 of the European Parliament and of the Council of 19 December 2024 on the approval and market surveillance of non-road mobile machinery circulating on public roads and amending Regulation (EU) 2019/1020 shall be added to Annex 2 to the Windsor Framework under point 14 ‘Construction products, machinery, cableways, personal protective equipment’.

Article 2

This Decision shall enter into force on the day following the date of its adoption.

Done at ...,

For the Joint Committee

The Co-chairs