

Brussels, 3 September 2025  
(OR. en)

12467/25  
ADD 1

---

---

**Interinstitutional File:**  
**2025/0269 (NLE)**

---

---

**ECOFIN 1123**  
**UEM 423**  
**FIN 1024**  
**ECB**  
**EIB**

**COVER NOTE**

---

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	2 September 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

---

No. Cion doc.:	COM(2025) 477 annex
Subject:	ANNEX to the Proposal for a COUNCIL IMPLEMENTING DECISION amending Implementing Decision (EU) (ST 10149/21 INIT; ST 10149/21 ADD 1 REV 1) of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for Portugal

---

Delegations will find attached document COM(2025) 477 annex.

---

Encl.: COM(2025) 477 annex



EUROPEAN  
COMMISSION

Brussels, 2.9.2025  
COM(2025) 477 final

ANNEX

**ANNEX**

*to the*

**Proposal for a COUNCIL IMPLEMENTING DECISION**

**amending Implementing Decision (EU) (ST 10149/21 INIT; ST 10149/21 ADD 1 REV 1)  
of 13 July 2021 on the approval of the assessment of the recovery and resilience plan for  
Portugal**

## ANNEX

### SECTION 1: REFORMS AND INVESTMENTS UNDER THE RECOVERY AND RESILIENCE PLAN

#### **1. Description of Reforms and Investments**

##### **A. COMPONENT 1: National Health Service**

This component of the Portuguese recovery and resilience plan addresses several challenges that the Portuguese health system currently faces with respect to current and evolving health care needs and associated costs. First, Portugal's adverse demographic trends – characterised by accelerated ageing and subsequent long-term care needs – coincide with changing disease patterns, an increasing burden of chronic and degenerative diseases, as well as multi-morbidity gradually becoming more prominent. Second, there is still considerable avoidable mortality in Portugal and a relatively low number of healthy life years at age 65. Third, there is available scope to place a greater focus on health promotion and disease prevention, in combination with addressing the fragmentation of health care services and the gaps in access to health care. Fourth, out-of-pocket payments for health care are amongst the highest in the EU and the reported financial burden of medical care is relatively high. Finally, Portugal's National Health Service has been facing a challenging financial situation for a number of years. In particular, Portugal has a track record of recurrent bailouts of public hospitals by the government, which did not succeed in avoiding a systematic cycle of hospitals' indebtedness, with knock-on effects on supply-chain relationships.

The main objective of the component is to strengthen the response capacity of Portugal's National Health Service, with a view to responding to the demographic and epidemiological changes in the country, to therapeutic and technological innovation, and to the trend of increasing demand for health care and associated costs. To this end, the component aims to strengthen the core role of primary health care services within the overall architecture of the National Health Service, upscale long-term and mental health care services, and increase efficiency by completing the reform of the governance model of public hospitals and bringing forward the digitalisation of health care services.

The component supports addressing the Country Specific Recommendation on strengthening overall expenditure control, cost efficiency and adequate budgeting, with a focus on a durable reduction of arrears in hospitals (Country Specific Recommendation 1 2019), as well as the Country Specific Recommendation on strengthening the resilience of the health system and ensuring equal access to quality health and long-term care (Country Specific Recommendation 1 2020). The component also contributes to addressing the Country Specific Recommendation to focus investment on the green and digital transition (Country Specific Recommendation 3 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **A.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform RE-r01: Primary health care reform**

The over-arching objective of the reform is to reinforce the core role of primary health care services in responding to the health needs of the population within the overall architecture of the National Health Service. To that end, the reform is aimed at addressing six priorities: i) deepening the capacity for screening and early diagnosis, namely of the most frequent pathologies; ii) strengthening the response capacity of primary care through the creation of more proactive health centres with expanded service portfolio and areas of intervention, as well as more integrated with other levels of care, and by adjusting processes to the individual characteristics of each user and related life path, reducing the high variability of clinical practices (including in terms of outpatient medication prescription), improving clinical referral between different levels of health care, and seeking efficiency gains by limiting the duplication of services or the provision of ineffective, inadequate or low-value care; iii) correcting regional and local asymmetries in terms of facilities and equipment available in primary health care services; iv) supporting community-based responses and creation of support programmes for users and their families, better involving citizens and communities, including through completing the hand-over of health responsibilities from central to local governments; v) enhancing the skills of the health workforce, reinforcing multidisciplinary team work and the expansion of the number of professionals, including of specialists; and, vi) delivering on the digital transition of the National Health Service and exploiting its potential to modernise and simplify the use of health care services. In so doing, this reform shall provide enhanced framework conditions for the related investment in primary health care services.

The reform shall consist of the implementation of several legislative and regulatory measures, with a view to: i) broadening the responsibilities and scope of intervention of health centre groups, as well as the typology of the functional units that compose them; ii) reviewing the legal regime for the organisation and functioning of functional units, as well as the scheme of incentives to be granted to the elements that constitute them; iii) developing a risk stratification instrument to support clinical governance in the functional units of health centre groups; and, iv) completing the transfer of responsibilities in the field of health from central administration to municipalities.

The milestone and targets related to the implementation of the reform shall be completed by 31 December 2023.

### Reform RE-r02: Mental health reform

The over-arching objective of this reform is to improve mental health in Portugal. To that end, the reform is structured along five intervention axes: i) deinstitutionalising patients residing in psychiatric hospitals or in social sector institutions; ii) completing the national coverage of local mental health services, in the areas of inpatient, outpatient and community care; iii) expanding the national network of integrated continued care, with a focus on mental health; iv) reorganising the forensic psychiatric services; and, v) implementing the regional health plans for dementia.

Concretely, the reform shall consist of the review of the current Mental Health Law – which shall establish the general principles of the mental health policy in Portugal and regulate the compulsory internment of people with psychic disorders – and of the Mental Health Decree-Law – which shall define the guiding principles for the organisation, management and evaluation of mental health services. Among others, the following changes shall be introduced in these legal provisions: i) incorporating into the legislation the principles of the United Nations Convention on the Rights of Persons with Disabilities; and, ii) increasing the autonomy and sound management of local mental health services, through the creation of Integrated Responsibility Centres. In so doing, this reform shall provide enhanced framework conditions for the related investment in mental health care services.

The milestones related to the implementation of the reform shall be completed by 31 March 2023.

### Reform RE-r03: Completion of the reform of the governance model of public hospitals

The over-arching objective of the reform is to increase efficiency in the hospitals of the National Health Service. To that end, it is aimed at: i) reforming the organisation and internal management of public hospitals; ii) reconfiguring the hospital network according to capacity planning in terms of services demand and supply of human resources and infrastructure; iii) improving articulation with the other elements of the National Health Service, namely with primary and mental health care services, as well as with the palliative and integrated continued care networks; iv) involving health professionals and intermediate structures in the management of public hospitals; and v) focusing responses on the citizens' real health and well-being needs. Objective metrics for assessing the performance of hospital managers shall be included in management contracts, assessing both the quality of service and the financial situation of public hospitals. This shall contribute to ensuring consistency with the government's health policy priorities and to a more predictable management of hospital resources, with autonomy being combined with enhanced monitoring and accountability. The implementation of the revamped management contracts shall be gradual and prioritised according to the level of efficiency, dimension and geographic distribution of public hospitals. Furthermore, the monitoring role of the Ministries of Health and of Finance shall be strengthened in order to ensure an integrated and coherent approach to assessing the performance of hospitals and correcting, in good time, deviations from the approved budgets.

In addition, centralised purchasing shall be strengthened with a view to achieving further efficiency savings, notably by addressing the recommendations from a recent independent evaluation. In particular, centralised purchasing is to be broadened to medical equipment and devices. Furthermore, the internal management of public hospitals is planned to be improved, notably through the creation of Integrated Responsibility Centres and implementation of performance-based remuneration regimes applicable to units associated to such Centres. Related, a full dedication regime to the National Health Service for health professionals shall enter into force.

The implementation of the reform shall be completed by 31 December 2024.

### Investment RE-C01-i01: Primary health care services with more answers

The objective of this investment is to expand primary health care services and reinforce the core role of primary health care services in responding to the health needs of the population within the overall architecture of the National Health Service. The investment builds on the reform of primary health care services.

The investment shall include the following initiatives:

- First, several sub-investments shall improve access, quality and efficiency of primary health care services, thus contributing to complete the national coverage of screening programmes and strengthen the capacity for early diagnosis. These shall include: i) extending cancer screening service to 341 health care units, including for colorectal and cervical cancer; ii) extending the screening service for diabetic retinopathy to 300 health care units; iii) providing 300 health care units with the capacity to measure C-reactive protein; iv) equipping 300 health care units with spirometers for early diagnosis, for the services of monitoring and treatment of asthma, chronic obstructive pulmonary disease and smoking; v) providing 900 health care units with Holter equipment and ambulatory blood pressure monitoring services; vi) extending the service of diabetic foot consultations to 50 health care units; vii) defining referral protocols in the most sought-after care areas, namely ophthalmology, otorhinolaryngology, orthopaedics and urology; and, viii) completing the integrated information system that shall facilitate the referral of patients between levels of health care.
- Second, other sub-investments shall target the expansion of the areas of intervention of health centre groups, thereby increasing the response capacity of this level of health care and reinforcing the offer of medical specialities by strengthening specialised and team work in health units. In detail, these shall include: i) installing dentistry offices in 130 health care units; ii) creating 50 integrated diagnostic centres (including, at least X-ray or clinical analyses) in health care units; iii) creating 18 rehabilitation services in health care units (adequate physical spaces and rehabilitation, multidisciplinary and interdisciplinary teams); iv) providing 350 health care units with equipment (emergency bag, defibrillator and vital signs monitor) for qualified emergency response (basic life support); and v) boosting momentum for the programme to reduce the inadequate and/or preventable use of emergency health care services.
- Third, further sub-investments shall provide for the upgrade of facilities and equipment of health centres, increasing energy efficiency. In detail, these shall include, among others: i) building 124 new health centres; ii) refurbishing or adapting 347 health facilities; and, iii) upgrading health equipment.

- Fourth, additional sub-investments shall focus on enhancing proximity responses, with a focus on home- and community-based care, intervening in the populations at greatest risk and promoting deinstitutionalisation and outpatient care. In detail, these shall include: i) providing health centres with electric vehicles to support the provision of care at home; ii) extending the number of mobile units by 34 to cover low density regions.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C01-i02: National Network of Integrated Continued Care and National Network of Palliative Care

The objective of the investment is to upscale the national networks of palliative and integrated continued care, regarding both in- and out-patient treatment, as well as home-based care. The investment is underpinned by the reform on a National Strategy for the Inclusion of Persons with Disabilities presented in component 3 on social responses and is part of Portugal's deinstitutionalisation strategy and overall drive to address the adverse demographic trends the country is facing.

The investment shall consist of a structured and phased in programme to provide financial support to promoters from the public, social or private sectors, in order to: i) expand the national network of integrated continued care by 5 500 beds (in either existing or new units); ii) create day units to promote autonomy, with a view to monitoring 500 outpatients; iii) establish home teams of integrated continued care, in order to respond to 1 000 patients at home (including equipment and electric vehicles); iv) extend integrated mental health care responses in 1 000 places, in residences and socio-occupational units (support for the construction of new responses or expansion of existing responses); v) create up to 100 places in home mental health support teams (support for the acquisition of the necessary material resources and electric vehicles for the teams' activity); vi) expand the National Palliative Care Network by palliative care low-complexity inpatient units to respond to 400 patients; and, vii) create up to 100 places in community palliative care teams (support for the acquisition of the necessary material resources and electric vehicles for the teams' activity).

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C01-i03: Completion of the mental health reform and implementation of the dementia strategy

The objective of the investment is to support delivery on the reform of mental health care services, thus contributing to expanding and strengthening of the response capacity of the National Health Service in the field of mental health.

The investment shall consist of complementary sub-investments in facilities, structures and human resources, namely: i) creating residential services in the community that allow the deinstitutionalisation of patients residing in psychiatric hospitals or in the social sector, , including an increase by 500 places for mental health care in the national network of integrated continued care in the field of mental health care; ii) building four inpatient units in general hospitals, eliminating acute accommodation in psychiatric hospitals; iii) creating 15 Integrated Responsibility Centres to overcome obstacles to the provision of non-hospital care, with a greater degree of autonomy and accountability; iv) renovate 20 existing facilities of local mental health services; v) forming 40 community mental health teams; vi) redesigning, expanding and



refurbishing forensic psychiatry services; and, vii) developing awareness raising and training actions for ‘building the pathways of patients’ in the context of dementias.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C01-i04: Modernization and renovation of hospital areas and equipment for hospitals

The objective of the investment is to renovate and construct buildings providing a variety of healthcare services in the country and to equip hospitals, thereby reinforcing the hospital network and supply of hospital care. This aims to ensure better access to health care for the population and contribute to the reduction of inequalities and to social cohesion.

The investment shall consist of:

- the construction of at least 14 buildings for healthcare services in at least 7 local health units (Unidades Locais de Saúde, ULS), such as surgical centres, day-hospital centres, haemodialysis centres and sterilisation centres;
- the renovation of at least 38 buildings for healthcare services in at least 7 local health units, such as emergency centres, haemodialysis centres, sterilisation centres and surgical units;
- the purchase of equipment to be installed in the new hospital in Sintra and other hospitals. The equipment to be installed in the new hospital in Sintra and other hospitals shall include: i) clinical, medical and high-technology equipment; ii) general equipment, including specialised furniture; and, iii) computer equipment.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C01-i05-RAM: Strengthening Madeira's Regional Health Service

The objective of this investment is to implement the Strategic Plan for the Regional Health System of the Autonomous Region of Madeira and the Regional Strategy for the Promotion of Mental Health.

The investment shall consist of two sub-investments. First, it shall include a sub-investment to expand, develop and improve the regional network of integrated continued care, including by renovating and expanding the number of places in all their typologies in line with the principle of deinstitutionalisation, in cooperation with the private and social sectors, and in areas characterised by more acute demographic ageing and/or less installed capacity. Second, it also comprises a sub-investment to strengthen response capacity in the area of mental health and dementias associated with ageing, including the upgrade of infrastructure and equipment in facilities for hospital primary and differentiated care, the provision of new places in the Community Hospital, day hospital services, the set-up of community mental health teams .

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C01-i06: Digital Health Transition

This objective of the investment is to address bottlenecks hampering the digital transition in the National Health Service, including the lack of appropriate hardware and software at the disposal of health care workers, to strengthen the standardisation of the information systems in the National Health Service, and to improve user experience and access to data.

The investment shall consist of four sub-investments. First, the health data network shall be enhanced, with a view to improving the quality of service and resilience of the computer systems available in the National Health Service, facilitating the use of data in decision support systems, ensuring the interoperability between different information systems and compliance with appropriate security principles.

Second, the communication between citizens and health units shall be simplified, standardised and digitalised through electronic tools, such as a citizen-centred platform and telehealth tools to increase the access to healthcare. Third, upgraded and interoperable tools available to health professionals (e.g. telemonitoring and tele-rehabilitation platforms, and systems that enhance the portability of data between primary care, hospital and integrated continued care facilities) and relevant training on digital skills. Fourth, the digitalisation of clinical records shall be promoted, with a view to carrying out activities to monitor the performance of the National Health Service.

The implementation of the investment shall be completed by 30 June 2025.

#### Investment RE-C01-i07-RAM: Digitalisation of Madeira's Regional Health Service

The objective of this investment is to foster the digitalisation of Madeira's Regional Health Service, through the deployment of digital technologies to support the quality and efficiency of health care services, and empowering health professionals and citizens.

The investment shall consist of several projects, including: i) implementing digital technologies to support patient monitoring, intensifying telehealth appointments and telemonitoring of citizen's health situation; ii) increasing the digitisation of health and improving the interoperability of information systems; iii) improving citizens' access to health information and services through digital means; and, iv) training citizens and stakeholders to use digital health resources in the field of health.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C01-i08-RAA: Digital Hospital in the Azores

The objective of the investment is to scale up the supply of health care and ensure better access to health care in the Azores, through the digitalisation of its regional health service.

The investment consists in creating an electronic health record for citizens, increasing the interoperability of information systems to enable clinical information to be shared among health professionals, enhancing telemedicine, and delivery of equipment.

The implementation of the investment shall be completed by 30 September 2025.

#### Investment RE-C01-i09: Universal Active Life Support System

The objective of the investment is to promote physical and emotional well-being in Portugal by increasing the low levels of physical activity practice in the country and contributing to better disease prevention and management of the burden of non-communicable diseases.

The investment shall consist of: i) a national campaign and a technological platform to promote physical activity, increasing citizens' knowledge about the benefits of regular physical activity at all ages, prescribing exercises according to their ability, and encouraging the adoption of healthier lifestyles; ii) extending school sports to the community by promoting active mobility, from younger ages and throughout life, and sports in the family context; and iii) encouraging the practice of physical activity in the workplace, promoting the implementation of measures

and programmes, as well as providing spaces and equipment for the practice of physical activity.

The implementation of the investment shall be completed by 30 September 2025.

Investment RE-C01-i10: NHS Technology Modernisation Programme

The objective of this investment is to improve the technology park of the national health service (NHS) contributing to the improvement of health care services.

This investment shall ensure the purchase of heavy medical equipment for hospital entities (hospitals, hospital centres, and one institute), including the purchase of heavy medical equipment to be installed in hospitals in Lisbon and Vale do Tejo Region, based on a report approved by the Ministry of Health identifying the equipment needs of these hospital entities, within the following categories: angiography systems, single photon emission computed tomography scanners, positron emission tomography scanners, magnetic resonance imaging systems, computed tomography scanners, linear accelerators, and surgical robots.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C01-i11-RAA: Modernisation and requalification of the Regional Health Service

This investment aims to strengthen and modernize the Azores Regional Health Service, covering the continued and palliative care network. The objective of this investment is to enable more modern, efficient and humane healthcare provision.

The investment shall include:

- i) Construction of two new health centres and renovation of one health centre;
- ii) Acquisition of 94 electric vehicles for the provision of home care;
- iii) Acquisition of 656 units of equipment for healthcare services;
- iv) Modernisation of the Azores phone health line;
- v) Acquisition of 21 emergency ambulances;
- vi) Creation of eight new places in continued care, palliative care or observation service.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the Do No Significant Harm Technical Guidance (2021/C58/01). In particular, to ensure compliance with the DNSH Technical Guidance (2021/C58/01), the vehicles, machinery and equipment to be purchased shall be zero-emission. Where no zero-emission alternatives exist, the vehicles, machinery and equipment to be purchased shall represent the best available levels of environmental performance in the sector.

The investment shall be completed by 30 June 2026.

## **A.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.1	RE-C01-r01	M	Entry into force of legal acts in the field of primary health care	Entry into force of the revised legal acts				Q2	2023	Revision of legal acts in the field of primary health care, namely: i) the legislation underpinning the functional units of primary health care centres (including, the Decree-Law No 73/2017 for Model B family health units, the Government Order No 1368/2007, the rules and remuneration model of Model B family health units and the associated legal act, and the legal acts underpinning the functioning of other types of primary health care units); and, ii) the legislation underpinning health centre groups (including, the legal acts underpinning health centre groups, namely the Decree-Law No 28/2008).
1.2	RE-C01-r01	T	Provision of access to the risk stratification instrument to support clinical governance in the functional units of health centre groups		Number	0	1 000	Q4	2023	Number of functional units of health centres getting access to the information from the risk stratification instrument covering registered users. The risk stratification instrument shall allow for proactive intervention in populations with higher clinical risk and social vulnerability, ensuring population-based screening and early diagnosis programmes across the country, as well as timely treatment and adequate follow-up of users who suffer from the most frequent diseases (cardiovascular, diabetes, cancer, respiratory, mental and osteoarticular).
1.3	RE-C01-r01	T	Completion of the process of decentralisation of responsibilities in the field of health in municipalities		Number	0	201	Q4	2022	Number of new municipalities where the process of decentralisation of responsibilities in the field of health has been completed, in accordance with Decree-Law No 23/2019, of 30 January, through the signing of a transfer notice by the Ministry of Health, the regional health administrations and municipalities. The transfer of responsibilities shall namely cover : i) the participation of municipalities in the planning, management and investment decisions of primary health care units and divisions of intervention in addictive behaviours and dependencies, notably in their construction, equipment and maintenance; ii) management, maintenance and conservation of other equipment related to primary health care; iii) management of health care workers in the category of operational assistant of the functional units of

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										health centre groups and divisions of intervention in addictive behaviours and dependencies that integrate the National Health Service; iv) management of logistical support services of health centre groups.
1.4	RE-C01-r02	M	Entry into force of the new Mental Health Decree-Law, which shall set out the principles for the organisation of mental health care services	Entry into force of the new Mental Health Decree-Law				Q4	2021	The new Decree-Law shall reflect the proposals for amendments made by the Working Group set up by Government Order No 6324/2020, of 15 June, as amended by Government Order No 11485/2020, of 20 November, with a view to defining the principles for the organisation of mental health care services.
1.5	RE-C01-r02	M	Entry into force of the new Mental Health Law, which shall lay down the principles relating to the rights of people with mental illness and regulate compulsory hospitalisation or treatment	Entry into force of the new Mental Health Law				Q1	2023	The new Mental Health Law shall reflect the proposals for amendments made by the Working Group set up by Government Order No 6324/2020, of 15 June, as amended by Government Order No 11485/2020, of 20 November, with a view to laying down the principles relating to the rights of people with mental illness and regulate compulsory hospitalisation or treatment.
1.6	RE-C01-r03	M	Entry into force of the new management contract template	Entry into force of the new management contract template				Q2	2022	Entry into force, through joint approval by the Ministries of Health and Finance, of the new management contract template. The new template shall be adhered to by all future management contracts to be signed by all public managers of state-owned enterprises in the health system, in order to strengthen accountability and encourage performance-based management practices.
1.7	RE-C01-r03	M	Entry into force of the new Management Accounting Plan of the National Health Service	Entry into force of the new Management Accounting Plan				Q1	2024	Establishment of a Management Accounting Plan for the National Health Service, in order to collect, at national level, information on the costs, incomes, and results of hospital services, thereby improving the allocation of resources in the National Health Service, benchmarking and identifying areas for improvement in the operational efficiency of the health entities. The new Management Accounting Plan shall be disseminated through a normative circular by the central administration of the health system.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.8	RE-C01-r03	T	Establishing new Integrated Responsibility Centres in the hospitals of the National Health Service		Number	0	10	Q4	2022	Establishment of new Integrated Responsibility Centres in the hospitals of the National Health Service in order to: i) improve access to, as well as quality and efficiency in the provision of health care services; ii) strengthen clinical governance, autonomy and accountability of health care services; iii) encourage health professionals to continue working at public hospitals; iv) share risks and benefits between health care services and hospitals; v) value the mission of each health care service and hospital in the regional and national context of the National Health Service.
1.9	RE-C01-r03	T	Establishing new Integrated Responsibility Centres in the hospitals of the National Health Service		Number	10	25	Q2	2024	Establishment of new Integrated Responsibility Centres in the hospitals of the National Health Service in order to: i) improve access to, as well as quality and efficiency in the provision of health care services; ii) strengthen clinical governance, autonomy and accountability of health care services; iii) encourage health professionals to continue working at public hospitals; iv) share risks and benefits between health care services and hospitals; v) value the mission of each health care service and hospital in the regional and national context of the National Health Service.
1.10	RE-C01-r03	T	Increase in the number of patients discharged from home hospitalisation		Number	0	5 000	Q4	2024	Increase in the annual number of patients discharged from home hospitalisation between 2020 and 2024 .
1.11	RE-C01-r03	M	Entry into force of the action plan to strengthen centralised purchasing mechanisms for medicines	Entry into force of the action plan to strengthen centralised purchasing mechanisms for medicines				Q2	2024	Entry into force of the action plan to strengthen centralised purchasing mechanisms for medicines, to implement the recommendations of the independent assessment of centralised procurement of medicines in Portugal, conducted by the Austrian National Institute of Public Health under the Structural Reform Support Programme.
1.12	RE-C01-r03	M	Entry into force of the new full dedication work regime in the National Health Service	Entry into force of the new full dedication work regime				Q1	2023	New full dedication work regime for health professionals in the National Health Service, incorporating appropriate mechanisms for organising working time and remuneration tables.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.13	RE-C01-i01	M	Entry into force of the terms for referencing emergency episodes screened in white, blue or green in hospital emergency services for other types of health care services, including primary health care services	Entry into force of terms for referencing emergency episodes				Q1	2022	Entry into force of the procedures and administrative rules of the referral process for users with emergency episodes screened in white, blue or green in hospital emergency services for other types of health care, services, namely for primary health care services, with direct scheduling of appointments.
1.15	RE-C01-i01	T	Building new health units		Number	0	124	Q2	2026	Number of new health units built . The new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
1.16	RE-C01-i01	M	Complete the national coverage of screening and early diagnosis programmes in primary health care	Completion of the coverage of screening and early diagnosis programmes in primary health care				Q1	2026	The delivery of this milestone includes: i) provide colorectal and cervical cancer screening service in 341 health care units; ii) introduction of screening service for diabetic retinopathy in 300 health care units; iii) enabling Holter exams and blood pressure ambulatory monitoring service in 900 functional units; iv) equipping 300 health care units with spirometers for early diagnosis, for the services of monitoring and treatment of asthma, chronic obstructive pulmonary disease and smoking; and, v) providing 300 health care units with the capacity to measure C-reactive protein.
1.17	RE-C01-i01	M	Increase the response capacity of primary health centres and expand their areas of intervention	Report on the increase of the response capacity of primary health centres and expansion of their areas of intervention				Q2	2026	The delivery of this milestone includes: i) extending diabetic foot consultations to 50 health care units; ii) installing dentistry offices in 130 health care units; iii) creating 50 integrated diagnostic centres (with low-complexity complementary means of diagnosis and therapy, X-ray and clinical analysis) in health care units; iv) creating movement and rehabilitation services in 18 health care units; v) providing equipment (emergency bag, defibrillator and vital signs monitor) for qualified response in emergency situations (basic life support) to 350 health care units; vi) referral protocols in the most sought-after care areas, namely ophthalmology, otorhinolaryngology, orthopaedics and urology.



Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.18	RE-C01-i01	M	Refurbishment of health facilities and equipment to ensure accessibility, quality and safety conditions in primary health centres	Report on the refurbishment of health facilities and equipment				Q2	2026	The delivery of this milestone includes: i) renovating or adapting 347 health facilities ; and, ii) modernising health equipment.
1.19	RE-C01-i01	M	Strengthening of community-based care, home and community interventions	Report on the strengthening of community-based care, home and community interventions				Q2	2026	The delivery of this milestone includes: i) providing at least 770 electric vehicles to support the provision of home care by health centres; and ii) expanding the number of new mobile units by at least additional 34 to cover low-density regions. Low - density regions include those listed in the Deliberação 55/2015 da CIC Portugal 2020 (Decision of CIC Portugal 2020) of 01 July 2015, revised by the Deliberação 20/2018 da CIC Portugal 2020 of 12 September 2018
1.20	RE-C01-i02	M	Entry into force of the regulation on the allocation of financial support by the Regional Health Authorities	Entry into force of the regulation on the allocation of financial support				Q1	2022	Entry into force of the regulation on the allocation of financial support by the Regional Health Authorities, which shall define the governance model of the programme and the respective requirements of the applicants.
1.21	RE-C01-i02	T	Strengthening the response capacity of the national networks of integrated continued care and palliative care services in inpatient and outpatient care		Number	0	7 400	Q4	2025	Strengthening of the response capacity of the national networks of integrated continued care and palliative care services in inpatient and outpatient care through the creation of the following new places: i) new 5 500 inpatient beds in the national network of integrated continued care services, within the general network; ii) new 500 places in autonomy promotion day units within the national network of integrated continued care services; iii) new 1 000 places in integrated mental health continued care services; and, iv) new 400 low-complexity inpatient places in the national network of palliative care services. These new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
1.22	RE-C01-i02	T	Strengthening the response capacity of the national networks of integrated continued care and palliative care services in home care		Number	0	1 200	Q2	2024	Strengthening of the response capacity of the national networks of integrated continued care and palliative care services in home care through: i) registration on the SI RNCCI platform of 1 000 new places in integrated continued home care teams; ii) registration on the SI RNCCI platform of 100 new places in mental health home support teams and, iii) contracts and decisions of the local

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										health units creating the teams necessary to provide 100 new places in community palliative care support.
1.23	RE-C01-i03	T	Refurbishment of forensic psychiatry units and equipment		Number	0	3	Q4	2025	Building of a new forensic psychiatry unit (Sobral Cid) and refurbishment of two other units (Lisbon Psychiatric Hospital Centre and Hospital de Magalhães Lemos)
1.24	RE-C01-i03	M	Development of awareness-raising and training actions for 'building the pathways of patients' in the context of dementias	Report on the deployment of new awareness-raising and training actions and their development				Q4	2022	Awareness-raising and training actions on dementias, with a view to supporting reforms in social and health care services, aimed at the staff of social and health care services or of other entities that work with the general public in the field of social and health care policies, as well as the users of social and health care services.
1.25	RE-C01-i03	M	Completion of the strengthening of the mental health care network	Report on the completion of all the described initiatives to strengthen the mental health care network				Q4	2025	Completion of all the interventions defined to strengthen the mental health care network, including: i) setting up of four new units for hospitalisation in general hospitals; ii) creation of 15 Integrated Responsibility Centres in mental health services; iii) refurbishing 20 of the existing mental health local services; iv) creation of 500 places for the needs of institutionalised people with chronic mental illness; v) upgrading of three forensic psychiatry facilities and equipment; vi) building three forensic residential transition units; and vi) forming 40 community mental health teams It includes the use of grant support of EUR 58 507 675 in energy efficiency renovation to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.
1.40	RE-C01-i04	M	Signature of the management contract for the construction of the East Lisbon Hospital	Signature of the management contract for the construction of the East Lisbon Hospital signed by the public				Q3	2023	Signature of the management contract by ARSLVT and the Special Purpose Vehicle (SPV) for the construction of the East Lisbon Hospital. The contract shall reflect the conditions relating to the scope of services (design, build, finance, infrastructure maintenance, supply and maintenance of building general equipment) and duration.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
				authorities and the SPV						The contract shall also include a clause specifying that new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
1.26	RE-C01-i04	M	Construction and renovation of healthcare services buildings and equipment for hospitals	Construction and renovation of healthcare services buildings and equipment for hospitals				Q2	2026	1) Purchasing of hospital equipment for the new hospital in Sintra and other hospitals, involving a total of EUR 119 283 988 of grant support, namely clinical/medical and high-technology equipment; general equipment, comprising furniture adapted to the tasks to be performed in different spaces and that is easy to clean and ergonomically designed; and, computer equipment. 2) Construction of at least 14 buildings for healthcare services in at least 7 local health units and renovation of at least 38 buildings for healthcare services in at least 7 local health units as indicated in the measure description. These new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
1.27	RE-C01-i05-RAM	T	Increase in the number of available places in the system of Community Hospital of Madeira's regional health service		Number	0	1 500	Q2	2026	Strengthening the response capacity of Madeira's regional health service by increasing the number of available places in the Community Hospital system, thus enabling the provision, at home, of health care services, in close articulation with primary health care and other services.
1.28	RE-C01-i05-RAM	T	Creation of community mental health teams in Madeira's regional health service		Number	0	7	Q2	2024	Creation of the community mental health teams through decisions of the Regional Health Services.
1.29	RE-C01-i05-RAM	M	Deployment of the classification system, functional profile and users' referral system for Madeira's regional model of integrated continued care services	Report on deployment of the classification system, functional profile and users' referral system				Q4	2021	Deployment of the classification system, functional profile and users' referral system, with a view to strengthening Madeira's regional model of integrated continued care services, as well as its coordination and technical management.
1.30	RE-C01-i05-RAM	T	Increase in the number of places in integrated continued care services in Madeira's regional health service		Number	0	1 080	Q2	2026	Number of new and refurbished places created in integrated continued care services in Madeira's regional health service, measured in terms of new and refurbished beds, in general scope (including in convalescence, medium-term and rehabilitation unit, and long-term and maintenance unit), mental health and paediatric services.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										It includes the use of grant support i) to build new health infrastructure, which shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings; and ii) to implement energy efficiency renovation.
1.31	RE-C01-i05-RAM	T	Refurbishment of primary health care services in Madeira's regional health service		Number	0	16	Q2	2026	Number of refurbished primary health care facilities in Madeira's regional health service.
1.32	RE-C01-i06	T	Upgrade of local information technology networks		%	0	90	Q4	2022	Percentage of upgraded local information technology networks in the National Health Service, organised and implemented by the shared services entity of the Ministry of Health, which shall thus become able to operate in the new model of unified communications (Voice over Internet Protocol).
1.33	RE-C01-i06	T	Implementation of functionalities for telehealth and telemonitoring		%	0	15	Q4	2022	Percentage of users with access to new telehealth and telemonitoring functionalities, enabling the provision of remote health care services, thereby increasing levels of access to health care and citizen participation in the process of remote information collection and treatment.
1.34	RE-C01-i06	T	Implementation of information technology administrative modules, basic clinical modules and emergency clinical modules		%	0	15	Q2	2025	Percentage of health professionals with access to integrated information technology modules, basic clinical modules and emergency clinical modules for: i) recording and consulting clinical information within the scope of primary, hospital, and continued health care, in order to ensure the availability and integration of health information, as well as providing greater safety for users and health professionals; and, ii) emergency, nursing registry and telemonitoring health care services.
1.35	RE-C01-i07-RAM	T	New computer equipment for Madeira's regional health service		Number	0	3 600	Q4	2025	Number of new computer equipment for Madeira's regional health service to monitor and ensure greater proximity to the users of Madeira's regional health service, promote a reduction in the risk of errors, as well as foster efficiency and swift access to user data.
1.36	RE-C01-i08-RAA	T	Increased access to the user portal of the Azores' regional health service		Number	0	25 000	Q3	2025	Number of additional annual individual users accessing the user portal of the Azores' regional health service, thanks to the broadening of digital health services and medical information available therein.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.37	RE-C01-i08-RAA	M	Telemedicine in the Azores' regional health service	Approval of plan and normative circular for telemedicine in the Azores health system				Q3	2024	(i) Approval by the Regional Director for Health of a normative circular on the functioning of telemedicine; (ii) entry into force of a plan for telemedicine; (iii) delivery of equipment for telemedicine.
1.38	RE-C01-i09	T	Completion of the implementation in schools of the 'School Sports Community' and 'School Sports on Wheels' programmes		Number	0	1 980	Q3	2025	Number of bicycle kits comprising bicycles of different sizes delivered in second cycle schools with a view of teaching cycling to students, as well as adult bicycle kits delivered to public schools in the framework of the 'Schools Sports Community' programme
1.39	RE-C01-i09	M	Launch of the national campaign for the Universal Active Life Support System and the associated technological platform	New communication channels and platform in operation for the national campaign for the Universal Active Life Support System				Q3	2025	Launch of a national campaign for the Universal Active Life Support System and associated technological platform, in order to increase citizens' knowledge about the benefits of regular physical activity, at all ages and according to their ability, aiming to encourage the adoption of healthier lifestyles.
1.41	RE-C01-i10	M	Approval of the Report identifying NHS needs for heavy medical equipment	Approval of the report				Q3	2023	Approval of the report by the Ministry of Health that identifies National Health Service Hospitals' needs for heavy medical equipment. This report shall identify both the need to purchase this type of equipment for the first time and the need to replace existing heavy medical equipment.
1.42	RE-C01-i10	T	Purchase of Heavy Medical Equipment		Number	0	19	Q4	2024	Number of heavy medical equipment purchased for hospital entities (hospitals, hospital centres, and one institute) according to the needs identified in the report, as indicated in Milestone 1.41.
1.43	RE-C01-i10	T	Purchase of Heavy Medical Equipment		Number	19	124	Q2	2026	Number of heavy medical equipment purchased for (i) hospitals of the NHS according to the needs identified by the report, as indicated in Milestone 1.41 and (ii) to be installed in hospitals across the mainland.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.44	RE-C01-i11-RAA	T	Modernisation of the Regional Health Service in the Azores					Q2	2026	i) Construction of two new health centres and renovation of one health centre; ii) Acquisition of 94 electric vehicles for the provision of home care; iii) Acquisition of 656 units of equipment; iv) Modernisation of the Azores health line; v) Acquisition of 21 emergency ambulances; vi) Creation of eight new places in continued care, palliative care or observation service.  These new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings

### **A.3. Description of the reforms and investments for the loan**

#### **Investment RE-C01-i12: Construction of the East Lisbon Hospital**

The objective of the investment is to contribute to the construction of the East Lisbon Hospital. This aims to ensure better access to health care for a significant part of the population.

The investment shall consist of the construction of part of the East Lisbon Hospital:

- i) The infrastructure of the system of the Seismic Base Isolation of building in plot A;
- ii) Building in plot B, which is dedicated to, among others, administrative areas, Mental Health, Physical and Rehabilitation Medicine; and
- iii) Building in plot C, which is dedicated to, among others, Research and Education.

The implementation of the investment shall be completed by 30 June 2026.

#### **A.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
1.45	RE-C01-i12	M	Construction of East Lisbon Hospital	Construction of part of the East Lisbon Hospital				Q2	2026	<p>Construction of part of the East Lisbon Hospital, namely:</p> <ul style="list-style-type: none"> <li>i) The infrastructure of the system of the Seismic Base Isolation of building in plot A;</li> <li>ii) Building in plot B;</li> <li>iii) Building in plot C.</li> </ul> <p>The buildings in plots B and C shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.</p>



## **B. COMPONENT 2: Housing**

This component of the Portuguese recovery and resilience plan addresses the challenges related to the structural shortage of permanent and temporary housing solutions for the more vulnerable groups, both in mainland Portugal and in the Autonomous Regions of Azores and Madeira, whilst also contributing indirectly to reinforcing the social protection system. Public housing only accounts for 2% of the total stock in Portugal and is deemed to be insufficient in addressing the needs of the most deprived and at risk of social exclusion.

The main objectives of the component are: i) to increase the social and affordable housing supply (including addressing other related needs, such as the lack of basic infrastructure and equipment, unhealthy and insecure places of residence, precariousness or lack of contractual ties, overcrowding or inadequacy of housing for the special needs of residents with disabilities or reduced mobility); (ii) to create a national public response to urgent and temporary accommodation needs arising from unexpected or unforeseeable events such as natural disasters, fires, pandemics, migration movements, asylum applications, or situations of imminent risk such as domestic violence, trafficking in human beings, risk of evictions and others; and iii) to increase the supply of student accommodation at affordable prices. The investments in the component entail construction of new dwellings and rehabilitation of existing ones.

This component contributes to addressing Country Specific Recommendations issued to Portugal in the framework of the European Semester in 2019 and 2020, notably: Improve the effectiveness and adequacy of the social safety net (Country Specific Recommendation 2 2019); Guarantee sufficient and effective social protection and income support (Country Specific Recommendation 2 2020); and Increase the number of graduates in higher education, in particular in science and information technology (through the student accommodation investments) (Country Specific Recommendation 2 2019). The component also contributes addressing the Country Specific Recommendation relating to the climate transition (Country Specific Recommendation 3 2020). The component also contributes to the implementation of several principles of the European Pillar of Social Rights (EPSR), such as: 'Access to social housing or housing assistance of good quality shall be provided for those in need' (EPSR 19.a); 'Vulnerable people have the right to appropriate assistance and protection against forced eviction' (EPSR 19.b); 'Adequate shelter and services shall be provided to the homeless in order to promote their social inclusion' (EPSR 19.c); 'Social protection' (EPSR 12); 'Inclusion of people with disabilities' (EPSR 17); 'Access to essential services' (EPSR 20); 'Education, training and life-long learning: Everyone has the right to quality and inclusive education, training and life-long learning in order to maintain and acquire skills that enable them to participate fully in society and manage successfully transitions in the labour market' (EPSR 1). Environmental dimensions shall also be incorporated, in particular through the promotion of new construction with high energy efficiency standards.

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

## **B.1. Description of the reforms and investments for non-repayable financial support**

### **Reform RE-r04: National Urgent and Temporary Housing Plan**

The objective of the reform is to create a national public network to respond to urgent and temporary housing needs as part of the renewal of housing policies in Portugal, with a view to protect and empower the identified target groups, and to foster social inclusion and combating inequalities.

The reform shall consist of the creation of a structured and cross-cutting response for people in need of emergency or temporary accommodation solutions and develop the necessary legal and regulatory framework to establish the governance model of the Investment RE-C02-i02 (National Emergency and Temporary Accommodation Grant) and establishes methodologies for signposting and referral to accommodation and social support for the persons supported.

The implementation of the reform was to be completed by 30 June 2021.

### **Investment RE-C02-i01: Support Programme for Access to Housing**

The objective of the investment is to safeguard decent and adequate housing for families with the greatest needs and for the most vulnerable groups.

The investment shall consist of providing social housing accommodation or providing financial support for renovation or construction to the identified target groups that do not have the financial capacity to guarantee the adequacy of their own housing, for at least 20 209 households by 2026. The investments shall consist of the construction of new buildings or the renovation of existing dwellings, as well as the acquisition of buildings or the lease of buildings to sublease.

The implementation of the investment shall be completed by 30 June 2026.

### **Investment RE-C02-i02: National Emergency and Temporary Accommodation Grant**

The objective of this investment is to provide temporary or emergency accommodation to the vulnerable population groups in mainland Portugal. The following risks or social emergencies frame the interventions planned: unforeseeable or exceptional events, the need for urgent accommodation and empowerment of persons temporarily deprived of housing, including victims of domestic violence, victims of human trafficking, persons under international protection, homeless persons; extraordinary and duly substantiated needs for urgent and temporary accommodation for persons at imminent and actual risk of being left without accommodation or in the process of de-institutionalisation; accommodation needs, temporary and indispensable to the public interest, of state officials and agents.

The investment shall consist of the creation of 2 000 emergency accommodations, as well as 840 habitational units for security forces and the Army , three blocks for security forces (in cases justified by public interest) and seven centres for the temporary accommodation for humanitarian or security reasons.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C02-i03-RAM: Strengthening of the supply of social housing in the Autonomous Region of Madeira

The objective of this investment is to respond to the housing needs of families living in difficult conditions and who do not have the financial capacity to meet the cost of access to adequate housing in the Autonomous Region of Madeira.

The investment shall consist of the construction or acquisition of social housing dwellings for 805 households (the investment shall also include studies, projects, land acquisition and construction), and the rehabilitation of 325 private or public residential dwellings (including improved energy performance ). The investment also foresees the procurement of services for the development of information systems and e-government solutions in the housing sector.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C02-i04-RAA: Increasing housing conditions in the housing stock of the Autonomous Region of the Azores

The objective of the investment is to strengthen the housing offers at various levels, following a noticeable worsening in the degradation of the buildings in the Autonomous Region of Azores and a reduction in the supply on the property market.

The investment shall consist, across various islands, in the construction, acquisition and rehabilitation of housing, including:

- the construction of 65 buildings;
- the rehabilitation of dwellings (deep renovation for 75 dwellings, medium renovation of 270 dwellings and small intervention in 135 dwellings) for a total of 480 dwellings.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 December 2025.

Investment RE-C02-i07-RAA: Infrastructure for parcels of land for residential housing

The objective of the investment is to create or improve infrastructure for parcels of land in the Autonomous Region of the Azores and to allocate them to selected candidates. The aim is to enable the selected candidates to construct their own houses on these parcels of land at controlled costs. This programme is established in the Regional Legislative Decree No 21/2005/A of 3 August 2005. The investment shall allocate 145 parcels of land.

When selecting candidates to construct their own houses on these lots, young people (under 35 years if single or having a total age under 70 years if married or living in a couple) shall be given priority.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C02-i08-RAA: Reinforcement of the social housing stock

The objective of the investment is to reinforce the social housing stock of the Autonomous Region of the Azores. The investment shall consist of the construction of 77 dwellings.

The implementation of the investment shall be completed by 31 December 2025.

## **B.2. Milestones, indicators, and timetable for monitoring and implementation for non-repayable financial support.**

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
2.1	RE-C02-i01	T	Support programme for access to housing - Collaborative or Funding Arrangements signed		Number	0	75	Q3	2022	Signature of collaborative or funding arrangements.  The local accommodation strategies are presented by the municipalities. These strategies identify 1) all the needs eligible under this programme (as specified in Decree-Law No 37/2018 of 4 June), and 2) the entities promoting housing solutions. After the IHRU (Housing and Urban Rehabilitation Institute) has validated the local accommodation strategies' compliance with the programme, the collaboration agreements with municipalities or the financing agreements with the other beneficiaries framing the concrete investments to be promoted are signed and the deadline for their implementation specified.
2.2	RE-C02-i01	T	Support programme for access to housing – Purchased, constructed (high energy efficiency) or rehabilitated dwellings provided to households		Number	0	1 500	Q3	2023	Number of dwellings delivered to eligible households of the programme. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings (except for up to 1 502 dwellings for the entire measure).
2.3	RE-C02-i01	T	Support programme for access to housing – Purchased, constructed (high energy efficiency) or rehabilitated dwellings provided to households		Number	1 500	20 209	Q2	2026	Number of dwellings delivered to eligible households of the programme. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings (except for up to 1 502 dwellings for the entire measure). For rehabilitation, reference unit per dwelling is 73 square meters, for new constructions 95 square meters for the 20 209 dwellings.
2.4	RE-C02-i02	T	National emergency and temporary accommodation grant –		Number	0	500	Q3	2022	The number of accommodations for which funding agreements are signed.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			Signature of funding agreements for emergency and transition accommodation							Entities submit their applications for funding in the call for tenders opened by the IHRU (Housing and Urban Rehabilitation Institute) which, after assessing and requesting an opinion from the ISS (Institute of Social Security) on the validity and feasibility of the submitted applications, contracts the funding and sets the deadline for its implementation. Accommodation means part or all of a building with independent access consisting of one or more housing compartments and additional private spaces or residential units for more than one household.
2.5	RE-C02-i02	T	National emergency and temporary accommodation grant – Signature of funding agreements for emergency and transition accommodations		Number	500	1 000	Q3	2024	The number of accommodations for which funding agreements are signed. Entities submit their applications for funding in the call for tenders opened by the IHRU (Housing and Urban Rehabilitation Institute) which, after assessing and requesting an opinion from the ISS (Institute of Social Security) on the validity and feasibility of the submitted applications, contracts the funding and sets the deadline for its implementation. Accommodation means part or all of a building with independent access consisting of one or more housing compartments and additional private spaces or residential units for more than one household.
2.6	RE-C02-i02	T	National emergency and temporary accommodation grant – Accommodations with works started or purchased		Number	0	41	Q3	2023	Number of projects for which construction or renovation works started or for which buildings have been purchased.
2.7	RE-C02-i02	T	National emergency and temporary accommodation grant - Accommodations completed		Number	0	2 000	Q2	2026	Delivery of accommodation constructed, renovated or purchased to the sponsoring bodies. Accommodation means part or all of a building with independent access consisting of one or more housing compartments and additional private spaces or residential units for more than one household. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings (except

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										for projects representing up to 291 accommodations). Reference unit is 73 square meters, on average, for the 2 000 accommodations.
2.8	RE-C02-i02	T	Accommodation delivered to security forces and temporary accommodation delivered for humanitarian or security reasons		Number	0	840	Q2	2026	Number of dwellings (413 delivered to security forces, and 427 delivered to the Army) for temporary accommodation needs, including three blocks for security forces (in cases justified by public interest). The investment also includes seven centres for temporary accommodation for humanitarian or security reasons. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
2.11	RE-C02-i03-RAM	T	Supported housing in the Autonomous Region of Madeira		Number	0	805	Q2	2026	Number of dwellings allocated to eligible households after the construction of social housing or the purchase of residential accommodation for social housing. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Reference unit per dwelling is 90 square meters on average for the 805 dwellings. Moreover, the investment also includes procurement of services for the development of information systems and e-government solutions in the housing sector.
2.12	RE-C02-i03-RAM	T	Number of private owner occupied dwellings and residential public dwellings renovated, including with improved energy efficiency		Number	0	325	Q2	2026	Number of private owner-occupied dwellings and residential public dwellings renovated for the target groups lacking financial resources to carry out rehabilitation works.
2.13	RE-C02-i04-RAA	T	Constructed buildings in the public housing stock in the Autonomous Region of Azores		Number	0	24	Q4	2021	Number of constructed buildings, with works finalised in order to increase the social housing stock. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. The dwellings have an average size of around 120 square meters.
2.14	RE-C02-i04-RAA	T	Interventions in the public housing stock of the Autonomous Region of Azores - renovation		Number	0	40	Q4	2021	The investment includes the renovation or finalisation of buildings and apartments, measured by the number of interventions. The interventions include: - the conversion of non-residential public buildings into housing, - Financial support for the reconversion of degraded social buildings (Bairros Sociais) - renovation of public housing to comply with the current housing legislation, mainly energy efficiency requirements.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786. The dwelling concerned have an average size of around 100 square meters.
2.16	RE-C02-i04-RAA	T	Interventions in the public housing stock of the Autonomous Region of Azores - renovation		Number	40	101	Q4	2023	The investment includes the renovation or finalisation of public buildings and apartments with works finalised. The interventions may include: - the conversion of non-residential public buildings into housing, - Financial support for the reconversion of degraded social buildings - Renovation of public housing Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786 The dwelling concerned have an average size of around 100 square meters.
2.17	RE-C02-i04-RAA	T	Constructed buildings in the public housing stock of Autonomous Region of Azores – construction of building		Number	24	65	Q4	2025	Number of constructed buildings for social housing, including urbanisation of land where necessary finalized in order to increase the social housing stock. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. The dwellings have an average size of around 120 square meters.
2.18	RE-C02-i04-RAA	T	Interventions in the public housing stock of the Autonomous Region of Azores - renovation		Number	101	480	Q4	2025	The investment includes the renovation or finalisation of buildings and apartments. The interventions may include: - the conversion of non-residential public buildings into housing, - the operationalisation of a plan to promote youth rental (e.g. conversion of local accommodation -Alojamento Local- into long-term rental, rehabilitation of urban centres). - Financial support for the reconversion of degraded social buildings - renovation of public housing. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786 The dwellings concerned have an average size of around 100 square meters.



Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
2.19	RE-C02-r04	M	Entry into force of the Decree-Law approving the legal framework for the National Urgent and Temporary Housing Plan	Entry into force of the decree law				Q2	2021	The Decree-Law shall define the structure of the Plan and the housing stock in particular as regards eligible beneficiaries, housing solutions and the financing model. Alongside the legal framework, the National Housing Plan shall be presented to and approved by the Government, which shall incorporate the strategic planning of the housing solutions to be promoted and the necessary support for this purpose, depending on local needs and specificities and socio-territorial cohesion.
2.30	RE-C02-i07-RAA	T	Infrastructure of parcels of land		Number	0	145	Q2	2026	Number of parcels of land with infrastructures created or improved and allocated to selected candidates under the programme established in the Regional Legislative Decree No 21/2005/A of 3 August 2005. Young people shall be given priority, as specified in the description of the investment.
2.31	RE-C02-i08-RAA	T	Reinforcement of the social housing stock of the Autonomous Region of the Azores – dwellings constructed		Number	0	77	Q4	2025	Number of constructed dwellings finalised. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. The average size of the dwellings is around 101 square meters.

### **B.3. Description of the reforms and investments for the loan**

#### **Investment RE-C02-i05: Affordable public housing stock**

The objective of the investment is to respond to the current house price dynamics vis-à-vis the income levels of Portuguese households, especially in large urban environments, by providing a public stock of houses that may be rented at affordable prices for specific target groups.

The investment shall consist of the construction of new buildings or the renovation of public dwellings, including the renovation of acquired buildings, to provide 3 500 accommodations and subsequent renting at affordable prices for the target groups identified.

The implementation of the investment shall be completed by 30 June 2026.

#### **Investment RE-C02-i06: Student accommodations at affordable prices**

The objective of this investment is to increase the national supply of affordable student accommodation as this remains one of the biggest barriers in accessing tertiary education. . The existing supply is supporting only a small share (around 10%) of the students in need of accommodation, against the background of a marked increase in housing costs, especially in the largest urban centres, where higher education institutions are concentrated.

The investment shall consist of providing 18 000 new and renovated beds through the construction and the acquisition of buildings, and the rehabilitation of existing buildings and the modernisation and expansion of existing student accommodation units for priority use by students. In addition, and only once student needs have been met, beds may also be made available to researchers, teachers and non-teaching staff of higher education institutions, particularly in national or international mobility, including under ERASMUS +, networks of 'European Universities' and under other international mobility agreements with the Portuguese State.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 March 2026.

#### **Investment RE-C02-i09: Scaled-up measure: Support Programme for Access to Housing (loan)**

The objective of the investment is to scale-up investment RE-C02-i01: Support Programme for Access to Housing, under component 2. The scaled-up part of the measure shall increase the number of dwellings provided to households to a total of 26 000.

The implementation of the investment shall be completed by 30 June 2026.

#### **B.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
2.20	RE-C02-i05	T	Affordable public housing stock - Dwellings with started work (constructed with high energy efficiency or rehabilitated with improved energy performance)		Number	0	520	Q3	2022	Number of dwellings for which work starts following the tendering procedure and the signature of a contract. Where it involves new construction, new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
2.24	RE-C02-i05	T	Affordable public housing stock - Assigned dwellings (constructed with high energy efficiency or rehabilitated with improved energy performance)		Number		3 500	Q2	2026	Number of delivered dwellings to the eligible households via the housing exchange at affordable cost (DL 82/2020 of 2 October) or through municipal programme. Affordable housing is defined as the one made available in accordance with the Access Lease Programme, established by Decree-Law No 68/2019 of 22 May, of the rental scheme supported, established by Law No 81/2014 of 19 December, as amended, of the conditional rent scheme, established by Law No 80/2014 of 19 December, of the system of controlled costs, governed by Ministerial Implementing Order No 65/2019 of 19 February, or of special municipal programmes. Where it involves new construction, new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
2.25	RE-C02-i06	T	Student accommodation at affordable costs – number of student accommodation places with launched tenders		Number	0	7 000	Q3	2022	Number of new and renovated places of accommodation for primarily higher-education students for which public tenders have been launched. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
2.28	RE-C02-i06	T	Student accommodation at affordable costs		Number	7 000	18 000	Q1	2026	Number of new and renovated places made available primarily for higher-education students ; New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786
2.32	RE-C02-i09	T	Support programme for access to housing (loan) – Purchased, constructed (high energy efficiency) or rehabilitated (with improved energy performance) dwellings provided to households		Number	20 209	26 000	Q2	2026	Number of dwellings delivered to eligible households of the programme. New buildings or those purchased without rehabilitation shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. For rehabilitation, reference unit per dwelling is 73 square meters, for new constructions 95 square meters for the 5 791 dwellings.

### **C. COMPONENT 3: Social Responses**

Portugal has been facing important demographic and socio-economic challenges for many years which have been amplified by the COVID-19 pandemic. This component of the Portuguese recovery and resilience plan addresses the following challenges: demographic ageing, rights of persons with disabilities and other persons with dependency and situations of poverty and social exclusion among disadvantaged communities and groups.

In this context, this component addresses structural social policy related challenges and shortages in social service coverage for populations/regions in need, both in mainland Portugal and in the Autonomous Regions of Azores and Madeira.

The main objectives of the component are: i) improving the social care facilities and ensuring better territorial coverage; ii) strengthening and expanding the network of social responses with innovative solutions and pilot projects and interventions; iii) developing novel community-based support responses, contributing to the promotion of independent living, prevention of dependency and the development of responses for non-institutionalisation in line with the UN Convention on the Rights of Persons with Disabilities; iv) ensuring accessibility to inclusive living and participation in society and the economy for persons with disabilities; and v) promoting the eradication of poverty by developing an all-encompassing national strategy focusing on the most vulnerable and disadvantaged communities.

The component supports addressing the Country Specific Recommendation on strengthening the resilience of the health system and ensuring equal access to quality health and long-term care (Country Specific Recommendation 1 2020). In addition, it contributes to addressing the Country Specific Recommendation on improving the effectiveness and adequacy of the social safety net and on improving the skills level of the population (Country Specific Recommendation 2 2019), guaranteeing sufficient social protection and income support and ensuring equal access to quality education and training (Country Specific Recommendation 2 2020) and improving the effectiveness of the Portuguese social protection system, in particular by simplifying its framework (Country Specific Recommendation 1 2022 and 2023). The component also indirectly supports addressing the Country Specific Recommendation on focusing investment on the green and digital transition (Country Specific Recommendation 3 2020).

This component is expected to contribute to both green and digital transitions. The projects related to the construction, expansion and renovation of the social responses facilities shall focus on energy efficiency, the use of renewable energy for self-consumption and the reduction of energy and fuel costs. Environmental dimensions shall be incorporated, through the promotion of new construction with high energy efficiency standards. In addition, the entities involved shall be equipped with zero-emission light vehicles. Finally, this component incorporates measures that enhance the use of digital tools, notably by the social services that provide support to the elderly and by the government via the creation of ICT tools and e-services targeting people with disabilities.

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

## **C.1 Description of the reforms and investments for non-repayable financial support**

### **Reform RE-r05: Facilities and Social Responses Supply Reform**

The objective of this measure is to expand, upgrade and rehabilitate the social services network and facilities provided by public and private social institutions. The measure targets particularly vulnerable groups in economic, social and health terms, such as people and families in poverty or with low income, elderly and people in a situation of dependency, persons with disabilities and children and young people. Moreover, the integrated health and social support interventions foreseen by this measure shall promote the autonomy of dependent persons through their rehabilitation and social reintegration in line with the United Nations Convention on the Rights of Persons with Disabilities<sup>1</sup> and the European Strategy for the Rights of Persons with Disabilities 2021-2030<sup>2</sup> and the Green Paper on Ageing - Fostering solidarity and responsibility between generations<sup>3</sup>.

This reform shall consist of the launch of the New Generation of Equipment and Social Responses Programme through the entry into force of the Simplification of the Social Equipment Installation Regime. The programme shall focus on measures such as:

- Improving social care and personalised services provided in residential care homes for the elderly (ERPIS), following a needs evaluation;
- Promoting the licensing and/ regularisation of ERPIS outside the official system;
- Reviewing the legislative framework for the licensing of social facilities,
- Promoting innovative social responses such as small scale collaborative housing;
- Developing an innovative home support model;
- Reinforcing social support for people in a situation of social isolation, through the creation of multidisciplinary teams and a mechanism for mapping and monitoring socially vulnerable situations (Radar Social projects);
- Increasing workforce levels and quality of service provision of social responses, mainly in territories with low levels of coverage;
- Reinforcing social services and support aimed at people with disabilities or dependency and promoting their autonomy and independent living.

Investment RE-C03-i01 — New generation of equipment and social responses shall contribute to implementing the reform.

The milestone related to the implementation of the reform shall be completed by 31 December 2021.

### **Reform RE-r06: National Strategy for the Inclusion of Persons with Disabilities 2021-2025**

The objective of this measure is to facilitate and deepen the inclusion of people with disabilities in all areas of life, promote their autonomy, independence and self-determination as well as to ensure equal opportunities for all citizens, regardless of their capabilities.

This reform consists of the adoption of the National Strategy for the Inclusion of Persons with Disabilities 2021-2025. The Strategy reflects the commitments of the United Nations

---

<sup>1</sup> <https://www.un.org/development/desa/disabilities/convention-on-the-rights-of-persons-with-disabilities.html>.

<sup>2</sup> <https://ec.europa.eu/social/main.jsp?catId=738&langId=en&pubId=8376&furtherPubs=yes>

<sup>3</sup> [https://ec.europa.eu/info/sites/default/files/1\\_en\\_act\\_part1\\_v8\\_0.pdf](https://ec.europa.eu/info/sites/default/files/1_en_act_part1_v8_0.pdf)

Convention on the Rights of Persons with Disabilities<sup>4</sup> and shall allow for the launch of a set of measures, such as:

- The reformulation of the current regulatory framework whenever necessary;
- The reformulation of the disability assessment and certification system;
- A comprehensive diagnosis of people with disabilities through the development of systems for data collection and for monitoring indicators to support decision-making;
- Interventions in public spaces to facilitate the access of people with disabilities;
- The adjustment of the training, employment and qualification systems for people with disabilities;
- The development of innovative social services and community-based approaches;
- The participation of people with disabilities in sport, culture and leisure activities.
- The extension of the Support Model for Independent Living, which provides personal assistance to people with disabilities;

Investments RE-C03-i02: Accessibility 360° and RE-C03-i05: Platform and Access, as well as investment RE-C01-i02: National Network of Integrated Continued Care and National Network of Palliative Care shall contribute to implementing the reform.

The milestone related to the implementation of the reform shall be completed by 31 December 2021.

#### Reform RE-r07: Contracting of Integrated Support Programmes for Disadvantaged Communities in Metropolitan Areas

The objective of this measure is to combat poverty and social exclusion in the most disadvantaged municipalities of the Metropolitan Areas of Lisbon and Porto.

This reform shall consist of a set of integrated pilot actions to be developed following an assessment and identification of specific community needs. Following this diagnosis phase, the integrated interventions shall be designed and focus on two areas:

- Interventions in public space and social infrastructures such as crèches and primary schools, health care facilities and facilities for social and cultural events, workshops and/or training courses; and
- Interventions of an intangible nature to promote social cohesion, such as actively involving the communities in their design and implementation, promoting entrepreneurship of small, locally-based businesses, designing projects to combat school failure and drop-out, offering vocational training and promoting sports.

This reform shall be underpinned and structured in line with Portugal's first ever National Strategy to Combat Poverty (ENCP) and the thematic interventions for specific groups identified therein.

The reform shall be implemented through investment RE-C03-i06 — Integrated operations in disadvantaged communities in the Metropolitan Areas of Lisbon and Porto.

The milestone related to the implementation of the reform shall be completed by 31 December 2021.

#### Reform RE-r08: National Strategy to Combat Poverty

The objective of this measure is to combat poverty through the development of a multidimensional, integrated, medium- and long-term approach.

---

<sup>4</sup> <https://www.un.org/development/desa/disabilities/convention-on-the-rights-of-persons-with-disabilities.html>.

The reform consists of the adoption of the National Strategy to Combat Poverty (ENCP). The strategy shall provide the framework for thematic interventions targeting specific groups, from children to elderly, including the most vulnerable groups. It shall set out the conditions for the development and implementation of integrated policies focusing on the specificities of social exclusion and poverty at the local level. In addition, it shall also mandate the creation of a single monitoring framework for poverty related indicators.

Investment RE-C03-i06 — Integrated operations in disadvantaged communities in the Metropolitan Areas of Lisbon and Porto shall contribute to implementing the reform.

The milestone related to the implementation of the reform shall be completed by 30 September 2021.

#### Investment RE-C03-i01: New generation of equipment and social responses

The objective of this measure is to upgrade and expand the social care services' network in order to develop more efficient service delivery methods, obtain wider national territorial coverage and improve the working conditions of the professionals in these structures and the quality of the care provided to the users.

This investment shall consist of:

- the renovation and expansion of existing social services' facilities and the construction of new ones, such as crèches, residential care homes for the elderly (ERPis) and centres for activities and empowerment for inclusion (CACIs);
- acquisition of equipment for social services;
- the expansion of the social responses networks of Residences for Autonomy and Inclusion and Home Support Services, by increasing the number of the users that could be covered;
- the expansion of the social responses network with new typologies like co-housing;
- the purchase of technical and digital equipment, including the purchase of electric vehicles; and

the launch of a pilot project called 'Radar Social' to create 278 Social Intervention Teams in municipalities of continental Portugal. The teams shall be responsible to identify vulnerable people in risk of social exclusion and provide support based on their individual needs. The implementation of the investment shall be completed by 31 March 2026.

#### Investment RE-C03-i02: Accessibility 360°

The objective of this measure is to improve accessibility conditions for people with disabilities in public spaces, public buildings and dwellings, throughout the territory.

This investment shall be fully in line with the European Strategy for the Rights of Persons with Disabilities 2021-2030<sup>5</sup> and shall consist of three strands:

- the Public Way Intervention Programme 2021-2025 (PIVP) which shall include operations and construction works in at least 200 000 m<sup>2</sup> of public space like sidewalks

---

<sup>5</sup> <https://ec.europa.eu/social/main.jsp?catId=738&langId=en&pubId=8376&furtherPubs=yes>



and squares and improvement of access to historic areas through the acquisition of adapted electric vehicles for people with disabilities;

- the Intervention Programme in Public Buildings 2021-2025 (PIEP), which includes operations and construction works in at least 1 500 public services buildings; and
- the Housing Intervention Programme 2021-2025 (PIH), which includes renovation and construction works in at least 1 000 existing dwellings of people with disabilities.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C03-i03-RAM: Strengthening social responses in the Autonomous Region of Madeira (ARM)

The objective of this measure is to strengthen the social services network in the Autonomous Region of Madeira.

This investment shall consist of interventions in the residential care homes for the elderly (ERPis) and the expansion of social support structures for homeless people. These interventions shall include the construction of new and the renovation and upgrade of existing facilities and the purchase of the necessary technical, digital and IT equipment, including the purchase of electric vehicles to facilitate and improve the reach of social services professionals in remote areas.

The interventions shall include the rehabilitation and expansion of residential and non-residential structures for older people and people with special needs.

The interventions targeting homeless people include the creation of a night reception to address emergencies and provide accommodation, the creation of bath rooms and a laundry to promote personal hygiene, the renovation of a space to provide meals and workshop type activities to develop social skills and competences among the beneficiaries.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C03-i04-RAA: Implementing the Regional Strategy for Combating Poverty and Social Exclusion — Social Support Networks (ARA)

The objective of this measure is to implement the priorities of the Regional Strategy for Combating Poverty and Social Exclusion 2018-2028 (ERCPES) of the Autonomous Region of the Azores. Four strategic priorities that complement each other have been defined in the Strategy:

- P1 — Ensuring a full and inclusive development process for all children and young people from the beginning of life;
- P2 — Strengthening social cohesion in the region;
- P3 — Promote territorialised intervention; and
- P4 — Ensure adequate knowledge of the phenomenon of poverty in the Region.

This investment shall consist of a set of interventions that shall increase children's and young people's access to social and educational services and shall strengthen social cohesion by supporting families in need and people with disabilities.

These shall include at least the creation of study support points to combat early school drop outs, subsidies to low-income households as an incentive to promote the nursery participation, the creation of additional (physical) places in nurseries or day-care centres, the creation of new places for people with disabilities in centres supporting people with disability, the purchase of cars to renew the Instituições Particulares de Solidariedade Social car fleet and training for individuals from families covered by the Social Inclusion Income to provide them with complementary basic skills.

Finally, this investment shall also include the launch of a pilot programme called ‘Ageing in place’ that aims at promoting the non-institutional care of elderly people and/or people with disabilities.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C03-i05: Platform + Access

The objective of this measure is to nurture the inclusion of people with disabilities by providing a set of digital information tools and services to make it easier to tend to their needs and facilitate their participation in society.

The investment shall consist of:

- a public website which aggregates and simplifies information on legislation and on available support for people with disabilities;
  - an application for mobile phones providing: Geo-referenced location and accessibility conditions of public buildings,
  - Indoor navigation information for buildings,
  - Geo-referenced parking spaces for people with reduced mobility;
- the creation of call-centre for interpretation of the Portuguese sign language.

The implementation of the investment shall be completed by 31 December 2025.

### Investment RE-C03-i06: Integrated operations in disadvantaged communities in the Metropolitan Areas of Lisbon and Porto

The objective of this wide and innovative pilot measure is to combat poverty and social exclusion in the most disadvantaged municipalities of the Metropolitan Areas of Lisbon and Porto. The intervention may be expanded to other territories on the mainland, provided that the implemented actions are aligned with the investment objective.

This investment shall consist of a set of actions linked to the specific needs of these municipalities. These actions shall include the empowerment of the communities, the development of new and innovative approaches for social cohesion and interventions in public space, social and sports infrastructures and dwellings. The main objectives of these actions are the following:

- The promotion of the health and quality of life of communities by supporting projects submitted by associations of local authorities, NGOs, civic movements and residents' organisations, health authorities or other public bodies;
- The physical upgrade of public space and of social, health, housing or sports infrastructure;
- The regeneration of socially disadvantaged areas, promoting social cohesion in metropolitan areas;
- The encouragement of entrepreneurship of small, locally-based businesses;
- Improving access to health and combating dependencies;
- The development of active and healthy ageing programs;
- The design of projects to combat school failure and drop-out;
- The improvement of the qualification of adults and the certification of their skills;
- The diagnosis of population needs and the development of adult literacy, Portuguese language learning and digital inclusion programs;
- Vocational training and policies to promote employability adapted to local realities and dynamics;
- Access to culture and creativity and valorisation of interculturality;
- Encouraging community participation in the management of the programme itself;
- Empowering local actors in partnership networks;
- Solutions to combat poverty and social exclusion;
- The promotion of sports as one of the social instruments that bring together members of the community, promotes values and combats social inequalities;
- Citizenship and access to rights and civic participation.

In order to ensure that the measure complies with the 'Do no significant harm' Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>6</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>7</sup>;

---

6 Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01).

7 Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided.

iii) activities related to waste landfills, incinerators<sup>8</sup> and mechanical biological treatment plants<sup>9</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2025.

Investment RE-C03-i07-RAA: Upgrading and expanding the network of residential care homes for the elderly (ERPIS)

The objective of this measure is to provide support to the elderly people in the Autonomous Region of Azores.

This investment shall consist of interventions in residential care homes for the elderly (ERPIS). These interventions shall include the expansion and renovation of existing facilities, covering 117 places in residential care homes.

The investment shall contribute to provide specialised and continuous care to those having a level of dependency or living in precarious situations that do not allow them to receive home support services. The infrastructure shall avoid obstacles and barriers to physical accessibility, in line with the United Nations Convention on the Rights of Persons with Disabilities and the national legislation, namely the National Strategy for the Inclusion of People with Disabilities. The implementation of the investment shall be completed by 31 March 2026.

Reform RE-C03-r38: Simplification and Effectiveness of the Social Security System

The objective of this reform is to simplify Portugal's social security system ('Sistema de Segurança Social') to enhance its effectiveness in the fight against poverty and social exclusion by improving the adequacy, coverage and the take-up of social benefits. The reform aims to contribute to the national objectives of the European Pillar of Social Rights Action Plan, namely the goal of reducing poverty by 765 000 people by 2030, and to the implementation of the principles of the Council Recommendation (MIR) on adequate minimum income ensuring active inclusion.

---

Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

8 This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

9 This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

The Portuguese social security system encompasses three sub-systems: (i) the citizenship social protection system ('Proteção Social de Cidadania'), or non-contributory regime; (ii) the insurance system based on contributions from employees and employers ('Sistema Previdencial'), or contributory regime; and (iii) the supplementary system ('Sistema Complementar'), which is voluntary and includes public and private complementary schemes.

The reform shall take into account a report to be produced by an expert working group and appropriate relevant stakeholder consultations, and shall establish the following elements:

- A Single Social Benefit. This shall consolidate a minimum of eight non-contributory social benefits under the citizenship social protection system, including the minimum income scheme (*'Rendimento Social de Inserção'*). Compared to the social benefits to be consolidated, the Single Social Benefit shall ensure at least an equivalent coverage to people in a situation of high economic and social vulnerability. The Single Social Benefit shall contribute to remove overlaps between existing schemes and its design shall promote simpler and more direct access to social benefits. Involvement and consultation with relevant social partners shall be ensured during the design and implementation process.
- A Code of Social Benefits. This shall simplify, harmonise, and consolidate the legislation governing social benefits to ensure greater transparency and better understanding of the social benefits available. The Code of Social Benefits shall follow the model of the Code of Contributory Schemes (*'Código dos Regimes Contributivos do Sistema Previdencial de Segurança Social'*), which currently covers only one of the three aforementioned social security sub-systems.

The implementation of the reform shall be completed by 30 June 2026.

## **C.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
3.1	RE-C03-i01	T	Delivery of electric vehicles		Number	0	2 500	Q1	2026	Delivery to providers of social answers targeted to vulnerable groups of the Instituições Particulares de Solidariedade Social (IPSS) or similar eligible social services entities such as day centers, shelter houses or support homes, of new electric vehicles adapted to support the operation of the respective social services and/or for the transport of persons with reduced mobility.
3.2	RE-C03-i01	T	Creation of the Social Intervention Teams (Radar Social)		Number	0	278	Q4	2024	Terms of acceptance signed by municipalities to create 278 Social Intervention Teams in continental Portugal.
3.3	RE-C03-i01	M	Award of contracts of support to promoting bodies for the creation and expansion of the network of social facilities/social responses.	Award of contracts of support to the promoting bodies for the network of social facilities/responses				Q2	2022	Award of contract of support to promoting bodies that have applied for the competition for the creation and expansion of the network of social facilities/social responses (covering children, the elderly, people with disabilities and others) and which have been found to be in accordance with the defined Regulation, within the available envelope. In case of new construction of buildings, the tender procedure shall ensure that the new buildings have a primary energy demand at least 20% below the requirements of nearly zero energy buildings
3.4	RE-C03-i01	T	Creation of new places, and renovation of existing places in social facilities		Number	0	42 142	Q1	2026	Creation of at least 15 000 new places and renovation of the remaining places for children, elderly, people with disabilities and other vulnerable people in nurseries, Residential care homes for Older Persons (ERPIs), day care centres, Domiciliary Support Services (DAS), Centres for activities and empowerment for inclusion (CACIs), Residences for Autonomy and Inclusion and innovative typologies. In case of construction of new buildings, the new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										Purchase for at least EUR 38 million of mobile equipment for Residential Structures for Elderly People (ERPI) and nurseries.
3.5	RE-C03-i01	T	Home Support Services users and staff receiving access to tablets and other IT and communication equipment, technical aid equipment or training.		Number	0	63 825	Q1	2026	Number of users or staff of Home Support Services that receive access to at least a tablet and other IT and communication equipment, or technical aid equipment or training.
3.6	RE-C03-i02	T	Dwellings with improved accessibility for people with disability		Number	0	190	Q2	2024	Number of dwellings benefitting from interventions to improve accessibility conditions for people with disability.
3.7	RE-C03-i02	T	Dwellings with improved accessibility for people with disability		Number	190	1 000	Q4	2025	Number of dwellings benefitting from interventions to improve accessibility conditions for people with disability.
3.8	RE-C03-i02	T	Public space with improved accessibility for people with disability		m <sup>2</sup>	0	200 000	Q4	2025	Area of public space (squares, sidewalks, etc.) in square meters benefitting from interventions (mainly levelling of walkways, passing through tracks, regulating traffic, repositioning of infrastructure and street furniture, improving access to buildings) to improve accessibility conditions for people with disability .- Delivery of 4 000 electric vehicles (electric scooters) to municipalities to improve accessibility for people with disability.

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
3.9	RE-C03-i02	T	Public services with improved accessibility for people with disability		Number	0	1 500	Q4	2025	Number of public service facilities benefitting from interventions (mainly ramps and access doors to buildings, counters and sanitary facilities adopted to people with disabilities) to improve accessibility conditions for people with disability.
3.10	RE-C03-i03-RAM	T	New and rehabilitated places in Residential and non-residential care homes		Number	0	910	Q2	2026	Number of new and rehabilitated places available in Residential and non-residential care homes (includes day centres and night centres) in the Autonomous Region of Madeira. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings, and rehabilitated buildings an improved energy performance.
3.11	RE-C03-i03-RAM	T	Life Plans for the integration of homeless people.		Number	0	20	Q4	2022	Number of Life Plans for integration of homeless people signed.
3.27	RE-C03-i03-RAM	T	Number of places in care homes supporting homeless people		Number	0	90	Q4	2025	Number of places created in care homes supporting homeless people. In case of new constructions, new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings
3.12	RE-C03-i04-RAA	T	Training of individuals from families covered by the Social Inclusion Income		Number	0	2 500	Q4	2025	Number of individuals from families, covered by the social inclusion income, undergoing 400 trainings.
3.13	RE-C03-i04-RAA	T	New places for people with disabilities in care centres supporting people with disability		Number	0	124	Q2	2026	Number of new places for people with disabilities in care centres supporting people with disability. This includes the construction of three buildings and the adaptation of one existing building. In case of new constructions, new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings
3.14	RE-C03-i04-RAA	T	Vehicles purchased for the Instituições Particulares de Solidariedade Social		Number	0	130	Q4	2025	Number of new electric vehicles delivered to the Instituições Particulares de Solidariedade Social (IPSS) car fleet.



Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
3.15	RE-C03-i04-RAA	T	Ageing in place project		Number	0	425	Q4	2025	Number of elderly people or people with disabilities covered by the Aging in place project in the Autonomous Region of Azores.
3.16	RE-C03-i04-RAA	T	Measures to combat early school leaving of children and young people.		Number	0	11 561	Q4	2025	Number of children and young people supported by measures to combat school drop-out and promote participation in higher education through: i) exemption of tuition fees for nurseries to low-income households as an incentive to promote the attendance of nurseries; ii) the establishment of study support points; iii) scholarships to Higher Education students from low-income families; iv) the creation of new places for children in crèches or day-care centres.
3.17	RE-C03-i05	M	Publication of Tender for 'Building of digital infrastructure for Accessibility 360°'	Publication of Tender notice for the Acquisition of digital infrastructure for Accessibility 360° in Official Journal – Diário da República				Q4	2021	Publication of a call for tender for building the digital infrastructure covering i) geo-referenced information on public and private buildings, ii) Global Information and Positioning Systems (GPS), iii) geo-referencing of parking spaces.
3.18	RE-C03-i05	M	Digital information resources for people with disabilities	Information on a website and mobile application				Q4	2024	Aggregated and simplified information on legislation and on available support for people with disabilities made available on a website and launch of an application for mobile phones.
3.19	RE-C03-i05	M	Call-centre for Portuguese sign Language	Entry into operation of the service of Call-centre for Portuguese sign Language				Q4	2025	Entry into operation of a call-centre that shall provide deaf citizens with guaranteed real-time interpretation in Portuguese sign language (LGP) available for all the public administration.
3.20	RE-C03-r08	M	Adoption of the National Strategy to Combat Poverty	Adoption of the National Strategy to Combat Poverty				Q3	2021	The National Strategy to Combat Poverty (ENCP) provides the framework for thematic interventions for specific groups, from childhood to old age, including the most vulnerable groups. It sets out the conditions for the development and implementation of integrated policies focusing on the specificities of social exclusion and poverty at the local level. In addition, it also mandates the creation of a single monitoring framework for poverty related indicators.
3.21	RE-C03-r06	M	Adoption of the National Strategy for	Adoption of the National Strategy				Q4	2021	The National Strategy for the Inclusion of Persons with Disabilities shall create the conditions for:

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			the Inclusion of Persons with Disabilities 2021-2025	for the Inclusion of Persons with Disabilities 2021-2025						<ul style="list-style-type: none"> <li>• a new disability assessment and certification system;</li> <li>• a new system of data collection and treatment and organisation of information relating to disability to support decision-making;</li> <li>• the qualification of interventions in public spaces;</li> <li>• mainstreaming the inclusion of people with disabilities in decisions, measures, programmes and projects;</li> <li>• the extension of the Support Model for Independent Living, which provides personal assistance to people with disabilities;</li> <li>• adjustment of the training, employment and qualification system for people with disabilities.</li> </ul>
3.22	RE-C03-r05	M	Entry into force of the Simplified Social Equipment Installation Regime	Entry into force of the Simplified Social Equipment Installation Regime				Q4	2021	<p>Entry into force of the Simplified Social Equipment Installation Regime with the following characteristics</p> <ul style="list-style-type: none"> <li>• Setting out licensing and regularisation requirements of Residential Structure For Elderly People that are operating illegally;</li> <li>• Introducing quality criteria in the services and care social facilities provide;</li> <li>• Creating the framework for the introduction of new types of social responses such as collaborative housing and new models of home support to meet the different needs of the elderly.</li> </ul>
3.23	RE-C03-r07	M	Approval of Action Plans for disadvantaged communities in the Metropolitan Areas of Lisbon and Porto	Approval of Action Plans for disadvantaged communities in the Metropolitan Areas of Lisbon and Porto for the territories concerned.				Q4	2021	<p>Approval of Action Plans for disadvantaged communities by the Metropolitan Areas of Lisbon and Porto. The action plans shall focus on two main areas:</p> <p>i) Interventions in public space and social infrastructures such as crèches and primary schools, health care facilities and facilities for cultural events, workshops and/or training courses; ii) Interventions of an intangible nature to promote social cohesion, such as actively involving the communities in their design and implementation, promoting entrepreneurship of small, locally-based businesses, designing projects to combat school failure and drop-out, offering vocational training and promoting sports. A governance model shall be put in place, based on multilevel governance principles and involving different actors from central</p>

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										government to local areas/neighbourhoods. At the same, there shall be Local Technical Units as operational forefront of this model to promote ownership and proximity in managing and implementing the contracts.
3.24	RE-C03-i06	M	Signature of agreements between the Lisbon/Porto municipalities and the Local Technical Units defining the scope of measures to be supported.	Signature of agreements on the plans regarding the 12 intervention areas				Q1	2022	<p>Signature of agreements between the Metropolitan Areas of Porto and Lisbon and the Local Technical Units in charge of each of the 12 intervention areas (i.e., neighbourhoods) defining the scope of measures to be supported, the timeline of their execution, the budgetary support of EUR225m allocated, and the chosen performance indicators. The measures to be supported shall belong to the following categories:</p> <ul style="list-style-type: none"> <li>• Promotion of health and quality of life of communities</li> <li>• Physical upgrading of public space or the strengthening of social, health, housing or sports infrastructure</li> <li>• Economic regeneration of socially disadvantaged areas</li> <li>• Entrepreneurship of small, local businesses</li> <li>• Access to health, developing community health and combating dependencies</li> <li>• Active and healthy ageing programmes</li> <li>• Projects to combat school failure and drop-out</li> <li>• Qualification of adults and certification of skills</li> <li>• Diagnosis of population needs and the development of adult literacy, Portuguese language learning and digital inclusion programmes</li> <li>• Vocational training and policies</li> <li>• Access to culture and creativity</li> <li>• Community participation in the management of the programme</li> <li>• Empowering local actors in partnership networks</li> <li>• Solutions to combat poverty and social exclusion</li> <li>• Promotion of sport</li> <li>• Citizenship and access to rights and civic participation</li> </ul>

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										The terms of reference for upcoming calls for projects shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation
3.25	RE-C03-i06	M	Publication of a monitoring report by the Metropolitan Areas of Porto and Lisbon regarding the measures undertaken in each of the 12 intervention areas.	Publication of a monitoring report by the Metropolitan Areas of Porto and Lisbon				Q2	2024	Publication of a monitoring report by the Metropolitan Areas of Porto and Lisbon describing the progress made in the implementation of the measures financed by the programme in each intervention area, including budgetary execution and performance against the chosen indicators for each measure.
3.26	RE-C03-i06	T	Implementation of social measures		EUR	0	225 000 000	Q4	2025	Disbursement of at least EUR 225 000 000 for the implementation of measures under the categories listed in milestone 3.24. Supported measures are implemented in the metropolitan areas under the signed agreements mentioned in milestone 3.24 as well as in other municipalities under the Healthy Neighborhoods Programme.
3.28	RE-03-i07-RAA	T	Expanded or renovated places in residential care homes		Number	0	117	Q1	2026	Number of places in residential care homes for the elderly (ERPIs) expanded or renovated in the Autonomous Region of Azores. In case of construction of new buildings, the new buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
3.29	RE-C03-r38	M	Report of the working group on the Single Social Benefit	Publication of the report of the working group on the Single Social Benefit				Q1	2025	Publication of the report of the working group on the Single Social Benefit, containing the main elements of its design and formal implementation. The report shall include an assessment of its impact on coverage, level of adequacy and effectiveness, including on aspects

Sequential Number	Measure (Reform or Investment )	Milestone /Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										such as prevention of overlaps, closure of gaps in social protection and improvement of take-up levels.
3.30	RE-C03-r38	M	Entry into force of the Single Social Benefit (under the citizenship social protection system) and of the Code of Social Benefits	Provision in the legislation indicating the entry into force of the legislations				Q2	2026	<p>Entry into force of the legislation establishing the Single Social Benefit (under the citizenship social protection system), following the publication of the report of the working group on the Single Social Benefit and consultations with relevant stakeholders.</p> <p>Entry into force of the legislation establishing the Code of Social Benefits which shall simplify, harmonise, and consolidate the legislation governing social benefits.</p>

#### **D. COMPONENT 4: Culture**

The component addresses both the challenges relating to the effects of the COVID-19 pandemic and legacy problems resulting from a situation of chronic lack of resources for the up-keep, renovation and modernisation of cultural installations and equipment.

The main objectives of the Culture component are the renovation of buildings and national monuments; the protection of artisan techniques and professions; the modernisation of the technological infrastructure and cultural installations; the digitalisation of works of art and cultural heritage; and the internationalisation, modernisation and digital transition of bookshops and book publishing.

The component contributes to addressing the Country Specific Recommendations to take all necessary measures to effectively address the pandemic, sustain the economy and support its recovery (Country Specific Recommendation 1 2020); and support the use of digital technologies to boost firms' competitiveness (Country Specific Recommendation 2 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

##### **D.1. Description of the reforms and investments for non-repayable financial support**

###### **Investment RE-C04-i01: Cultural Networks and Digital Transition**

The objective of the measure is the upgrade of the technological infrastructure of public cultural installations fostering their digital transition. More specifically, this involves the future preservation of works of art and of the cultural heritage; improving the cultural experience; raising demand for cultural activities and reaching new audiences, especially the new generations. The main objective is to strengthen the resilience of the sector.

This investment shall consist of the following interventions:

- modernisation of the technological infrastructure of cultural facilities
  - o purchase of IT equipment, creation of online mobile libraries, information systems and integrated catalogues for 239 public libraries;
  - o installation of *wifi* coverage in 50 museums, palaces and monuments;
  - o purchase of digital and video projection equipment for 155 cine-theatres and public contemporary art centres;
  - o technological modernisation and up keeping of public laboratories;
  - o technological modernisation of the National Archive of Moving Images (ANIM);
  - o installation of the National Archive of Sound.
- digitalisation and virtualisation of the collections of the Directorate General of Books, Archives and Libraries (DGLAB), the Portuguese National Library, the Évora Public Library, the Cinematheque, the collections under the management of the Cultural Heritage, I. P., and digitalisation of audio-visual material from the country's historical archives:
  - o digitisation and virtualisation of the collections of public libraries (20 000 000 images);
  - o digitalisation and virtualisation of the collections of national archives (18 552 500 documents);

- digitisation of 59 500 records of public museums;
  - virtual visits to museums, monuments and palaces;
  - digitisation of 1 000 films (Cinematheque); and
  - digitisation and making available to the public of 45 000 hours of audio-visual material from the country's historical media and television broadcasting service providers' archives.
- Internationalisation, modernisation and digital transition of books and authors:
- support to the translation and publishing of books to foreign languages.
  - support for translation and edition of literary works, including audiobooks and eBooks;
  - support to the modernisation and digital transition of bookshops/establishments for the purchase of equipment and technology.

The implementation of the investment shall be completed by 31 March 2026.

#### Investment RE-C04-i02: Cultural Heritage

The objective of this measure is the renovation of cultural installations classified as cultural heritage. One of the main goals is to adapt these installations to the new environmental standards.

This investment shall consist of the following interventions:

- creation of a repository of information and documentation on domestic artisanal production, identification and mapping of raw materials;
- creation of laboratories and routes of the '*Saber Fazer*' initiative (protection of artisan techniques and professions), including the marketing of products;
- creation of activities (pedagogical and informative on traditional techniques);
- completion of works in museums, monuments, state palaces and national theatres, involving renovation and/or requalification;
- construction of the building of the National Archive of Sound.

The implementation of the investment shall be completed by 31 March 2026.

## **D.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
4.1	RE-C04-i01	M	Technological specifications for the network of cultural facilities	Report on the technological specifications for the network of cultural facilities				Q2	2022	Detailed definition of technological specifications for the network of cultural facilities
4.2	RE-C04-i01	T	Financial support to the digital transition of bookshops/establishments		Number	0	200	Q4	2025	Number of bookshops/establishments received financial support to the digital transition of bookshops (e.g. scanner for books, Wi-fi and VPN networks, website for bookshop, integrated accounting system, etc.)
4.3	RE-C04-i01	M	Digitalisation and virtualisation of public collections	Digitalisation and virtualisation of public collections				Q4	2025	Digitalisation and virtualisation of the collections of: the Directorate General of Books, Archives and Libraries; the Portuguese National Library, the Évora Public Library, the Cinemateca and collections (under the management of the Cultural Heritage, I. P.) Public libraries (20 000 000 images) National archives (18 552 500 documents) Public museums (59 500 records) Virtual visits to 65 museums, monuments and palaces Cinematheque (1 000 films) Historical media and television broadcasting service providers' archives (digitised and made available to the public, 45 000 hours of video cassette content)
4.4	RE-C04-i01	M	Delivery of modernised technological infrastructure for the cultural facilities network	Delivery of modernised technological infrastructure for cultural facilities				Q1	2026	Delivery of computer equipment and integrated information and catalogue systems for 239 public libraries; wi-fi coverage of 50 museums, palaces and monuments; purchase of video and cinema projection equipment for 155 cine-theatres and public contemporary art centres.



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
4.5	RE-C04-i01	T	Financial support for translation and edition of literary works		Number	0	2 250	Q4	2025	Number of literary works, including audiobooks and eBooks, given financial support for the translation, publishing and edition.
4.9	RE-C04-i01	M	Technological modernisation of ANIM – the National Archive of Moving Images	Delivery of equipment				Q3	2023	Delivery of equipment for the technological modernisation of the National Archive of Moving Images.
4.10	RE-C04-i01	T	Delivery of equipment for the installation of the National Archive of Sound, and for the technological modernisation of public laboratories		Number	0	5	Q1	2026	Number of buildings and laboratories for which equipment has been delivered (National Archive of Sound and public laboratories: José Figueiredo Laboratory, CNANS, LARQ and Forte de Sacavém).
4.6	RE-C04-i02	M	Establishment of 'Saber Fazer' network	Creation of a repository of information and documentation on domestic artisanal production, identification and mapping of raw materials				Q4	2022	Establishment of 'Saber Fazer' network: creation of a repository of information and documentation on domestic artisanal production; and identification and mapping of raw materials used in artisanal production.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
4.7	RE-C04-i02	T	Contracts signed for the rehabilitation and conservation of cultural heritage buildings and national theatres		Number	0	49	Q3	2023	Number of cultural sites for which contracts are signed for the rehabilitation and conservation of museums, monuments, state palaces and national theatres.
4.8	RE-C04-i02	T	Works completed for the rehabilitation and conservation of cultural heritage buildings and national theatres		Number	0	84	Q1	2026	Number of cultural sites for which works are completed for the rehabilitation and conservation of museums, monuments, state palaces and national theatres.
4.11	RE-C04-i02	M	Creation of laboratories and routes of the 'Saber Fazer' Initiative, and creation of pedagogical and informative activities on traditional techniques.	Creation of laboratories and routes and creation of informative activities				Q4	2025	Laboratories and routes of the 'Saber Fazer' initiative shall be created.  Pedagogical and informative activities on traditional techniques shall be created
4.12	RE-C04-i02	M	Completion of construction of the National Archive of Sound	Completion of construction works				Q1	2026	Completion of construction of the building for the National Archive of Sound. The building shall have a useable area of at least 1 100 sqm and be equipped to, among others, preserve sound documents. The new building shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.

### **E. COMPONENT 5: Investment and Innovation**

This component of the Portuguese recovery and resilience plan addresses challenges related to the relatively modest level of research and innovation, notably through fostering the links between business and science and with a particular focus on innovation on the green transition, and challenges related to the chronic under-capitalisation of the Portuguese business sector that has further deteriorated as a consequence of the COVID-19 pandemic.

The objective of the component is to increase the competitiveness and resilience of the Portuguese economy through measures designed to strengthen research, by fostering the transfer of its results to the business sector, thus promoting innovation and investment. The research and innovation part of the component aims to improve academia-business cooperation, strengthen Portugal's scientific and technological potential and support the implementation of ambitious and comprehensive research and innovation agendas addressing major socio-economic and environmental challenges. This is expected to be achieved through increased and more effective R&D and innovation investments, targeted support to better translate research results into investment, diversification and specialisation of the productive structure, exploiting the actual potential for competitive affirmation of established industrial sectors and emerging areas and contributing to the twin transition. In particular, this component aims at increasing exports of high value added goods and services, increasing R&D investment (both through new high skilled jobs and by increasing the R&D expenditure by firms), and contributing to reduce CO2 emissions.

In line with the need to support the solvency of the productive system and to address market failures in access to finance, this component includes a reform and investments that contribute to the improvement of the Portuguese corporate financing market, through the creation and capital reinforcement of the National Promotional Bank, *Banco Português de Fomento* and the development of new financial instruments. The component also introduces capital market reforms to strengthen the capital markets in Portugal in the long term through the revision of the existing legal framework and the adoption of new laws, with particular emphasis being placed on securities investment companies for development of economy (SIMFEs), collective investment undertakings and the revision of the securities code.

The component supports addressing the Country Specific Recommendation on investment on the climate transition (Country Specific Recommendation 3 2020), the Country Specific Recommendation on focussing economic policy related to investment in innovation (Country Specific Recommendation 3 2019) and to Country Specific Recommendation 3 2020 (Focus investment on the green and digital transition). The component contributes to addressing the Country Specific Recommendation on implementing the temporary measures aimed at securing access to liquidity for firms, in particular small and medium-sized enterprises and promoting private investment to foster the economic recovery (Country Specific Recommendation 3 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

## **E.1. Description of the reforms and investments for non-repayable financial support**

### **Reform RE-r09: Promotion of R&I&D and innovative investment in enterprises**

The objective of the reform is to foster R&D investment, notably by ensuring conducive framework conditions for making public and private R&D investment more efficient and effective. The reform is part of the update of the Strategy for Technological and Enterprise Innovation 2018-2030. This update aims at facilitating the funding and operationalisation of public-private partnerships in support of ambitious research and innovation agendas. The reform aims at simplifying access to funding instruments for R&D activities and to help enhance the predictability and stability of funding by establishing a multi-annual programming framework for public R&D investment, with the support of an independent monitoring system of R&D investment. The investments to be implemented in relation to this reform are RE-C05-i01.01 and RE-C05-i01.02.

The implementation of the reform shall be completed by 31 December 2021.

### **Reform RE-r11: Extension and consolidation of the network of Interface Institutions.**

The objective of the reform is to improve academia-business linkages in order to enhance knowledge flows and technology transfer.

The reform shall consist of a revision and standardisation of the legislative and regulatory framework of the Technology Interface System, in particular the Technological Centres and INTERFACE Centres created under the Programme INTERFACE. The Technological Centres and INTERFACE Centres link research organisations (including higher education institutions) and companies, in order to support knowledge and technology transfer. The reform lays down the process for the establishment of these entities and their governance and financing model.

The Working Group on Enabling Technological Infrastructures set up by the Government is in charge of preparing the legislative proposal.

The investments to be implemented in relation to this reform are RE-C05-i01.01 and RE-C05-i01.02.

The implementation of the reform shall be completed by 31 December 2021.

### **Reform RE-r12: Research and innovation agenda for sustainable agriculture, food and agro-industry.**

The objective of the reform is to strengthen the agricultural sector in Portugal, and to ensure food and nutrition security, contribute to health and well-being, to improve the management of rural areas, to further the conservation of biodiversity, to tackle the effects of climate change, with the necessary adaptations and contributions to mitigate its effects and to boost other economic activities, such as, among others, agricultural services and even catering and tourism.

The reform supports the implementation of the Innovation Agenda for Agriculture 20|30. It shall consist of providing the necessary means for updating and preparing existing infrastructure as well as promoting functional alliances along the agro-food chain, businesses and research, in order to promote the development and integration of R&I targeted to the needs of the agricultural sector with a view to green and digital transition.

The implementation of the reform was to be completed by 31 December 2020.

Investment RE-C05-i01.01: Mobilising and Green Agendas/Alliances for Business Innovation.

The objective of this investment is to mobilise and strengthen Portugal's scientific and technological capabilities via the deployment of ambitious research and innovation agendas based on business-academia consortia

The investment shall consist primarily of grants for the implementation of the Mobilising Agendas/Alliances for Business Innovation by means of two complementary instruments: i) Innovation pacts that promote cooperation and lead to the development of innovation projects, and ii) Mobilising projects aimed at R&D and its transformation into new goods and services through investment. The Mobilising and Green Agendas shall be selected by means of open competitive calls for strategic plans to be proposed by consortia between enterprises and academic, scientific and/or technological institutions. This investment builds on the strategic framework to be implemented under RE-r09 and strengthens the role of the Interface Institutions and the consolidation of this network.

In order to ensure that the measure complies with the 'Do no significant harm' Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>10</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>11</sup>;

---

<sup>10</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01).

<sup>11</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

iii) activities related to waste landfills, incinerators<sup>12</sup> and mechanical biological treatment plants<sup>13</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C05-i01.02: Green Agendas/Alliances for business innovation – Conclusion of contracts

The objective of this investment is to implement the same instruments as in RE-C05-i01.01, however, specialised on a limited set of Green Agendas via consortia between enterprises and academic, scientific and/or technological institutions to support innovation (focusing on the green transition, field 022 of the Recovery and Resilience Facility regulation annex).

In order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>14</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>15</sup>; iii) activities related to waste landfills, incinerators<sup>16</sup> and mechanical biological treatment plants<sup>17</sup>; and

---

<sup>12</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>13</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>14</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>15</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>16</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>17</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2022.

Investment RE-C05-i02: Interface mission — renewal of the scientific and technological support network and guidance for productive fabric

The objective of the investment is to strengthen and empower the national scientific and technological system and to improve business academia linkages to ensure an efficient technology transfer and the translation of research results into innovation. The investment shall consist of consolidating the new financing model of the Technological Interface System Centres and Collaborative Laboratories (CoLAB) private not for profit associations or firms that aim to create qualified employment, directly or indirectly, through the implementation of research and innovation agendas based on the structure of 1/3 of core funding, 1/3 of competitive funding and 1/3 of market funding, by securing EUR 186 million of core funding to *Interface Mission*. The investment shall consist of reaching 500 firms that shall benefit of this scheme and the services provided by the INTERFACE entities. The combined action of the Reform RE-r11 and Investment RE-C05-i02 is expected to achieve the above mentioned objectives.

In order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>18</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>19</sup>; iii) activities related to waste landfills, incinerators<sup>20</sup> and mechanical biological treatment plants<sup>21</sup>; and

---

<sup>18</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>19</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>20</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>21</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2025.

Investment RE-C05-i03: Research and innovation agenda for sustainable agriculture, food and agro-industry [Innovation Agenda for Agriculture 2030].

The objective of this investment is to boost research and innovation to achieve a more sustainable agriculture.

The investment shall consist of grants for public and private entities to support the Innovation Agenda for Agriculture 2030. The Agenda is structured in 15 flagship initiatives supporting R&D and innovation projects and 5 innovation structuring projects focusing on digitalisation. These research and innovation projects shall respond to needs identified in the Portuguese Strategic Plan for the Common Agricultural Policy. The various initiatives shall include actions on circular bioeconomy and precision farming. Different production systems and sectors shall be taken into account when selecting projects. It is expected that 100 research and innovation projects shall be supported. In addition, the investment shall include the recovery and upgrade of the scientific facilities and equipment of 24 experimental farms and labs (innovation hubs).

In order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>22</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>23</sup>; iii) activities related to waste landfills, incinerators<sup>24</sup> and mechanical biological treatment plants<sup>25</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2025.

Investment RE-C05-i04-RAA: Recapitalisation of the Business System of the Azores

---

<sup>22</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>23</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>24</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>25</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.



The objective of the measure is to address the structural problem of undercapitalisation of the firms in the Autonomous Region of the Azores.

This investment shall consist of the creation of the special purpose vehicle which shall subsequently invest EUR 95 000 000 in viable Azorean firms mainly in the form of equity and quasi-equity. The investment complements national investments aimed at the capitalisation of companies with a regional envelope and with dedicated instruments that respond to the specificities of the business structure of the Autonomous Region.

All projects shall be carried out in full compliance with the DNSH Technical Guidance (2021/C58/01). In addition, Portugal has committed that the investment policy document related to the EUR 95 000 000 instrument, which shall be adopted by *Banco Português de Fomento* as the managing body of the special purpose vehicle, shall detail the selection/eligibility criteria for supported companies, ensuring respect of the climate and environmental requirements of the Recovery and Resilience Facility, including compliance with the DNSH Technical Guidance (2021/C58/01) of supported assets/activities and/or companies and specifying investment targets and targeted returns. For compliance with the DNSH Technical Guidance (2021/C58/01) of supported companies, the investment policy shall require:

- the use of sustainability proofing,
- an exclusion list comprising the below elements:
  - Activities related to fossil fuels, including downstream use<sup>26</sup>;
  - Activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>27</sup>;
  - Activities related to waste landfills, incinerators<sup>28</sup> and mechanical biological treatment plants<sup>29</sup>;
  - Activities where the long-term disposal of waste may cause long-term harm to the environment such as nuclear waste; and
  - R&D&I dedicated to the above assets and activities.
- mandatory legal compliance checks through *Banco Português de Fomento* and/or its selected financial intermediaries for transactions exempt from sustainability proofing, and,

---

<sup>26</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>27</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>28</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>29</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

- beneficiaries of equity support that derive at least 50% of their revenues from activities listed in the exclusion list to adopt and publish green transition plans.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C05-i15-RAA: Equity fund for the recapitalisation of the Business System of the Azores

The objective of the measure is to address the structural problem of undercapitalisation of the firms in the Autonomous Region of the Azores.

This measure shall consist of a public investment in a Facility in order to incentivise private investment and improve access to finance in the Autonomous Region of the Azores, to develop capital markets in this region. The Facility shall operate by providing equity directly or through financial intermediaries to the private sector, as well as to public sector entities engaged in similar activities. On the basis of the RRF investment, the Facility aims at initially providing at least EUR 30 000 000 of financing.

The Facility shall be managed by *Banco Português de Fomento* as the implementing partner. The Facility shall include the following product line:

- Equity investments in viable Azorean firms. The investment complements national investments aimed at the capitalisation of companies with a regional envelope and with dedicated instruments that respond to the specificities of the business structure of the Autonomous Region.

In order to implement the investment into the Facility, Portugal and *Banco Português de Fomento* shall sign an Implementing Agreement that shall include the following content:

1. Description of the decision-making process of the Facility: The final investment decision of the Facility shall be taken by an investment committee or other relevant equivalent governing body and approved by a majority of votes from members who are independent from the government.
2. Key requirements of the associated investment policy, which shall include:
  - i. The description of the financial product and eligible final beneficiaries.
  - ii. The requirement that all investments supported are economically viable.
  - iii. The requirement to comply with the ‘Do no significant harm’ (DNSH) principle as set out in the DNSH Technical Guidance (2021/C58/01). In particular, in the case of general support to corporates, the investment policy shall exclude companies with a substantial focus<sup>30</sup> in the following sectors: (i) fossil fuel-based energy production and related activities<sup>31</sup>; (ii) energy-intensive and/or high CO<sub>2</sub>-emitting

<sup>30</sup> It is considered that a Final Beneficiary has a “substantial focus” on a sector or business activity if such sector or activity is identified as being an essential part of the business activity of the Final Beneficiary respectively in relation to the gross revenue, profit, or client base of the Final Beneficiary. The gross revenue generated from the restricted sector or activity shall, in any case, not exceed 50% of the gross revenue.

<sup>31</sup> Except for (a) assets and activities in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01) and (b) activities and assets under point (ii) for which the use of fossil fuels is temporary and technically unavoidable for the timely transition towards a fossil fuel free operation.

- industries<sup>32</sup>; (iii) production, rental, or sale of polluting vehicles<sup>33</sup>; (iv) waste collection, waste treatment and disposal<sup>34</sup>, (v) processing of nuclear fuel, production of nuclear energy. Furthermore, the investment policy shall require compliance with the relevant EU and national environmental legislation of the final beneficiaries of the Facility.
- iv. The requirement that final beneficiaries of the Facility shall not receive support from other Union instruments to cover the same cost.
3. The amount covered by the Implementing Agreement, the fee structure for the Implementing Partner and the requirement to reinvest any reflows according to the investment policy of the Facility.
  4. Monitoring, audit, and control requirements, including:
    - i. The description of the implementing partner's monitoring system to report on the investment mobilized.
    - ii. The description of the implementing partner's procedures that will ensure the prevention, detection and correction of fraud, corruption, and conflicts of interests.
    - iii. The obligation to verify the eligibility of every operation in accordance with the requirements laid out in the Implementing Agreement before committing to finance an operation.
    - iv. The obligation of carrying out risk-based ex-post audits in accordance with an audit plan of the *Banco Português de Fomento*. These audits shall verify i) that the control systems are effective, including the detection of fraud, corruption, and conflict of interests; ii) compliance with the DNSH principle, the State Aid rules; and iii) that the requirement that final beneficiaries of the Facility have not received support from other Union instruments to cover the same cost is respected. The audits shall also verify the legality of the transactions and that the conditions of the applicable Implementing Agreement and Funding Agreements are being respected.

The implementation of the measure shall be completed by 30 June 2026.

#### Investment RE-C05-i05-RAA: Economic Recovery of Azorean Agriculture

The objective of the investment is to boost agriculture in Azores, with a strong focus on sustainability as well as the promotion of local production. Agriculture in the Azores has high economic, social and territorial importance for regional cohesion, considering the

---

<sup>32</sup> Including activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks. Where the activity supported achieves projected greenhouse gas emissions that are not significantly lower than the relevant benchmarks, an explanation of the reasons why this is not possible shall be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>33</sup> Polluting vehicles are defined as non-zero-emission vehicles.

<sup>34</sup> This exclusion does not apply to actions in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

fragmentation of the regional territory which is characterised by islands with specific features. This investment aims to i) contribute to the resilience and sustainable growth of regional productive potential, ii) mitigate the economic and social impact of the crisis on the agricultural and agri-food sector in the Azores and iii) contribute to the twin climate and digital transition in the agricultural and agri-food sector in the Azores.

The Investment shall consist of i) support of investment projects in innovation of products and production processes for regional agricultural undertakings, ii) public investment in innovation and twin transition (including a programme to improve farmers' skills for the twin transition and sustainable consumption, including certifications) and iii) public investment in the restructuring, including investment in innovation of production processes and in the green transition of the regional slaughter network and certification of quality of milk.

The implementation of the investment shall be completed by 31 December 2025.

Investment RE-C05-i07-RAM: Capitalisation instruments for companies in Madeira

The objective of this measure is to support investment in the Autonomous Region of Madeira, with the aim of addressing local companies' structural liquidity problems as well as strengthening the competitiveness of the regional economy.

This investment shall consist in reinforcing the financial support granted through a credit line (*Investe RAM 2020*). The instrument shall provide credit guarantees to companies, guaranteeing an overall amount of EUR 15 900 000 of loans. The instrument shall also subsidise interest expenses on the loans (for 100% of the risk-free (Euribor) rate, plus at least 60% of a risk spread of up to 3.4%). The investment shall be made operational through a protocol between *Banco Português de Fomento*, *Instituto de Desenvolvimento Empresarial* and financial intermediaries selected by them.

In order to ensure that the measure complies with the 'Do no significant harm' principle under the Recovery and Resilience Facility as set out in the 'Do no significant harm' Technical Guidance (2021/C58/01), the legal agreement(s) between *Banco Português de Fomento*, *Instituto de Desenvolvimento Empresarial* and the financial intermediaries selected by them, as well as the subsequent implementing agreement (protocol) of the financial instrument shall:

- Exclude the following list of activities and assets from eligibility: (i) activities and assets related to fossil fuels, including downstream use<sup>35</sup>; (ii) activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that

---

<sup>35</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01).

- are not lower than the relevant benchmarks<sup>36</sup>; (iii) activities and assets related to waste landfills, incinerators<sup>37</sup> and mechanical biological treatment plants<sup>38</sup>; and
- Require compliance with the relevant EU and national environmental legislation of the recipient.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C05-i08: More Digital Science

The objective of this measure is to accelerate the process of digital transformation and digitalisation of science and of the services supporting the national Science & Technology System.

To this end, the investment shall:

- Complete the “Science XXI campus” and the “Science Desk” (physical and online), where services and funding mechanisms for researchers, R&D entities and higher education institutes are to be made available in one place;
- Execution of a notary deed regarding the constitution of the National Advanced Computing Centre (CNCA) and its statutes,
- Cover the Portuguese national contribution to the new supercomputer “Deucalion” and complete the datacentre/support infrastructure for the operation of the two supercomputers “Deucalion” and “Mare Nostrum 5”, and develop a large language model (LLM) in Portuguese language of Portugal;
- Support the launch of a R&D project programme focusing on the development and implementation of advanced systems of cybersecurity, artificial intelligence, and data science in the public administration, as well as a scientific empowerment programme, as well as the completion and entry in operation of 6 AI solutions for public administration processes;
- Increase the number of courses offered through the National Platform for Mass Online Courses (NAU);
- Implement the National Open Science and Research Data Programme (PNCADAI).

The implementation of the investment shall be completed by 30 June 2026.

---

<sup>36</sup> Where the activity supported achieves projected greenhouse gas emissions that are not significantly lower than the relevant benchmarks an explanation of the reasons why this is not possible shall be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>37</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>38</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

Investment RE-C05-i09-- Scale-up: Mobilising Agendas/Alliances for Business Innovation – Conclusion of contracts

The objective of this investment is to scale up investment RE-C05-i01.01, under component 5. The scaled-up part of the measure shall increase the number of products, processes or services completed from Mobilising Agendas/Alliances for Business Innovation.

The implementation of the investment shall be completed by 30 June 2023.

Investment RE-C05-i10-- Scale-up: Green Agendas/Alliances for business innovation – Conclusion of contracts

The objective of this investment is to scale up investment RE-C05-i01.02 under component 5. The scaled-up part of the measure shall increase the number of products, processes or services from additional Green agendas.

The implementation of the investment shall be completed by 30 June 2023.

Investment RE-C05-i13– Scientific research units

The objective of this investment is the upgrading and restructuring of scientific research units, including their digital transformation.

The investment aims to support items such as large scientific equipment, sets of scientific instruments, scientific archives and data, other knowledge-based resources, computing and programming systems, communication networks promoting digital open access, and/or other infrastructures instrumental to stimulate excellence in research and innovation activities.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C05-i14– Business innovation

This measure shall consist of a public investment in a subsidy scheme in order to incentivise private investment and improve access to finance for firms developing innovative projects. The Scheme shall operate by providing subsidies directly to the private sector. On the basis of the RRF investment, the Scheme aims at initially providing at least EUR 315 146 000 of subsidies.

The Scheme shall be managed by *Banco Português de Fomento* as the implementing partner. The Scheme shall include the following product line:

- Supporting business investment projects in innovative and skilled activities or in research and development processes, fostering the link between businesses and science, with a particular focus on innovation related to the green and digital transition.

In order to implement the investment into the Scheme, Portugal and *Banco Português de Fomento* shall sign an Implementing Agreement that shall include the following content:

- 1) Description of the decision-making process of the Scheme: The final award decision of the Scheme shall be taken by an investment committee or other relevant equivalent governing body and approved by a majority of votes from members who are independent from the government.
- 2) Key requirements of the associated subsidy policy, which shall include:
  - a) The description of the subsidies provided and eligible final beneficiaries.

- b) The requirement that all investments supported are economically viable.
  - c) The requirement to comply with the ‘Do no significant harm’ (DNSH) principle as set out in the DNSH Technical Guidance (2021/C58/01). In particular, the subsidy policy shall exclude the following list of activities and assets from eligibility: (i) activities and assets related to fossil fuels, including downstream use<sup>39</sup>, (ii) activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>40</sup>, (iii) activities and assets related to waste landfills, incinerators<sup>41</sup> and mechanical biological treatment plants<sup>42</sup>.
  - d) The requirement that final beneficiaries of the Scheme shall not receive support from other Union instruments to cover the same cost.
- 3) The amount covered by the Implementing Agreement, the fee structure for the Implementing Partner and the requirement to use any unused proceeds of the scheme, including beyond 2026, for the same policy purposes.
- 4) Monitoring, audit, and control requirements, including:
- a) The description of the implementing partner’s monitoring system to report on the subsidies mobilized.
  - b) The description of the implementing partner’s procedures that will ensure the prevention, detection and correction of fraud, corruption, and conflicts of interests.
  - c) The obligation to verify the eligibility of every operation in accordance with the requirements laid out in the Implementing Agreement before awarding a subsidy to an operation.
  - d) The obligation of carrying out risk-based ex-post audits in accordance with an audit plan of the *Banco Português de Fomento*. These audits shall verify i) that the control systems are effective, including the detection of fraud, corruption, and conflict of interests; ii) compliance with the DNSH principle, the State Aid rules, the climate and digital target requirements; and iii) that the requirement that final beneficiaries of the Scheme have not received support from other Union

---

<sup>39</sup> Except for (a) assets and activities in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01) and (b) activities and assets under point (ii) for which the use of fossil fuels is temporary and technically unavoidable for the timely transition towards a fossil fuel free operation.

<sup>40</sup> Where the activity supported achieves projected greenhouse gas emissions that are not significantly lower than the relevant benchmarks, an explanation of the reasons why this is not possible shall be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>41</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>42</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

instruments to cover the same cost is respected. The audits shall also verify the legality of the transactions and that the conditions of the applicable Implementing Agreement and Subsidy Agreements are being respected.

- 5) Requirements for climate and digital investments carried out by the implementing partner: at least EUR 12 606 000 of the RRF investment into the Scheme shall contribute to the climate change objectives in accordance with Annex VI to the RRF Regulation and at least EUR 31 515 000 shall contribute to the digital transition in accordance with Annex VII to the RRF Regulation<sup>43</sup>.

The implementation of the measure shall be completed by 30 June 2026.

---

<sup>43</sup> Final beneficiaries associated to specific projects shall be required to provide a justification of the selected intervention field for each project supported, together with a description of the project, for the purpose of the computation of the climate contribution. For the purpose of the computation of the climate contribution, final beneficiaries from equity, quasi-equity, corporate bonds or equivalent instruments not targeted to specific projects shall provide a justification for the selected intervention field(s). The implementing partner shall also be required to provide to the Member State a semi-annual report on the implementation of each project/activity.



## **E.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.1	RE-C05-r09	M	Update of the guidelines for the strategy for technological and business innovation for Portugal 2030	Publication of updated guidelines for the strategy for technological and business innovation for Portugal 2030				Q4	2021	Update of the Decision of the Council of Ministers approving the guidelines for a technological and business innovation strategy for Portugal, 2018-2030, taking into account the recently adopted Portugal 2030 Strategy and the new challenges of economic recovery.
5.2	RE-C05-r11	T	Extension of the Network of Recognised Collaborative Laboratories		Number	26	35	Q1	2021	Recognition and award of qualifications for new Collaborative Laboratories — Extension of the network of Collaborative Laboratories through the recognition and award of the title to new entities, resulting from the application and evaluation process conducted by an independent evaluation panel of experts of recognised international merit appointed by the Governing Board of FCT, I.P (Foundation for Science and Technology)
5.3	RE-C05-r11	M	Entry into force of the new legal regime for technology and innovation centres	Entry into force of the new legal regime for technology and innovation centres				Q4	2021	The legislation shall review and standardise the legislative and regulatory framework of the entities forming part of the Scientific and Technological System, defining its funding and evaluation model.
5.4	RE-C05-r12	M	Approval of the Innovation Agenda for Agriculture	Approval of the Innovation Agenda for Agriculture				Q4	2020	Publication of the Decision of the Council of Ministers endorsing the Innovation Agenda for Agriculture. Decision of the Council of Ministers published on 15/10/2020
5.5	RE-C05-i01.01	T	Conclusion of Contracts to develop new products, processes or services in relevant strategic areas (Innovation Agendas).		Number	0	6	Q4	2022	Conclusion of six contracts (innovation pacts or mobilising projects) with consortia, which shall include: Identification of the constituent entities of the consortium; The business plan/investment; The amount of funding; The objectives to which the beneficiary is bound; The form of monitoring. The contracts shall support a total of at least 60 products, processes or services. The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										requirement of compliance with the relevant EU and national environmental legislation
5.6	RE-C05-i01.01	T	Completion of products, processes or services in relevant strategic areas		Number	0	366	Q2	2026	<p>Completion of 366 products, processes or services in relevant strategic areas, resulting from the implementation of contracts (innovation pacts or mobilizing projects) concluded with consortia.</p> <p>At least 138 of the PPS shall result from the implementation of the contracts (innovation pacts or mobilising projects) concluded with consortia, aligning with intervention field 022 (Research and innovation processes, technology transfer and cooperation between companies with a focus on the low-carbon economy and resilience and adaptation to climate change).</p>
5.7	RE-C05-i01.02	T	Conclusion of contracts to develop new products, processes or services in strategic areas relevant to the low-carbon economy, resilience and adaptation to climate changing.		Number	0	4	Q4	2022	<p>Conclusion of four contracts (innovation pacts or mobilising projects) with consortia, which shall include: Identification of the constituent entities of the consortium; The business plan/investment; The amount of funding; The objectives to which the beneficiary is bound; The form of monitoring.</p> <p>The contracts shall support a total of at least 40 products, processes or services and shall reflect alignment with intervention field 022 (Research and innovation processes, technology transfer and cooperation between companies with a focus on the low-carbon economy and resilience and adaptation to climate change). The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation</p>
5.9	RE-C05-i02	T	Contracts with interface entities, including Collaborative Laboratories— Colabs, concluded		Number	0	20	Q4	2022	Following a call for tenders, selection of the entities to be supported. This call is restricted to proponents recognized as 'Interface' entities or as Collaborative Laboratories.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										The contracts shall reflect alignment with intervention fields 021 (Technology transfer and cooperation between businesses, research centres and education sector) and/or 022 (Research and innovation processes, technology transfer and cooperation between enterprises, focusing on the low-carbon economy and resilience and adaptation to climate change). The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation
5.10	RE-C05-i02	T	Companies benefiting from the services provided by the interface entities, including Collaborative Laboratories -Colabs		Number	0	500	Q4	2025	The implementation reports to be submitted annually by the interface entities shall make it possible to measure the quantitative progress against the specific objectives taken when the basic funding was allocated, in particular the number of undertakings benefiting from the services provided.
5.11	RE-C05-i03	M	Tender procedure for research and innovation projects	Publication of notice for the opening of a tender procedure for research and innovation projects				Q3	2021	<p>Launch of tender for research and innovation programmes/ projects to be financed under initiatives of the Innovation Agenda for Agriculture 2030.</p> <p>The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation. The selection criteria shall ensure that the projects focus either:</p> <ul style="list-style-type: none"> <li>- on the low carbon economy, resilience and adaptation to climate change, through reducing emissions, increasing carbon sequestration, or strengthening the resilience and adaptation to climate change reflecting the requirements of intervention field 022 as indicated in annex VI of the RRF Regulation</li> <li>- or on digitalisation R&amp;D projects such as single agriculture portal, digital switchover and R&amp;I</li> </ul>

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										projects related to value chains, reflecting the requirements of intervention field 009.
5.12	RE-C05-i03	T	Completion of innovation and research projects focusing on the green aspects of the Innovation Agenda for Agriculture 2030		Number	0	100	Q3	2025	A total of 100 R&I projects financed and completed. Support for research and innovation projects and programmes contributing to at least one of the 15 initiatives of the Innovation Agenda and focusing on low carbon economy, resilience and adaptation to climate change.
5.13	RE-C05-i03	T	Completion of 5 structuring projects focusing on the digital aspects of the Innovation Agenda for Agriculture 2030		Number	0	5	Q3	2025	A total of 5 innovation structuring projects financed and completed. Support for innovation projects contributing to at least one of the 15 initiatives of the Innovation Agenda and focusing on digitalisation.
5.14	RE-C05-i03	T	Renewal/upgrading of agricultural innovation hubs		Number	0	24	Q4	2025	Creation of a National Innovation Network for Agriculture, Food and Rural Development, through the upgrading of 24 Innovation Hubs. This investment shall comprise mainly the renovation of infrastructures and the purchase of laboratory scientific equipment.
5.15	RE-C05-i04-RAA	M	Adoption of a Regulation for the Recapitalisation Instrument of Businesses in the Azores	Adoption by the Regional Government of the Azores of a regulation establishing the capitalisation measure and mandating the adoption by <i>Banco Portugues de Fomento</i> of an investment policy				Q3	2021	Adoption by the Regional Government of the Azores of a regulation establishing the capitalisation measure and mandating the adoption by <i>Banco Portugues de Fomento</i> of an investment policy defining, inter alia, the criteria for eligibility and selection of beneficiary companies for each type of financial instruments. The regulation shall require that the investment policy contain selection/eligibility criteria for compliance with the DNSH Technical Guidance (2021/C58/01) of supported companies, requiring: <ul style="list-style-type: none"> <li>- the use of sustainability proofing,</li> <li>- an exclusion list comprising the below elements: <ul style="list-style-type: none"> <li>- Investments related to fossil fuels (including downstream use), except for natural gas based heat/power compliant with the conditions set out in annex III of the DNSH guidance</li> <li>- Activities under the ETS with projected CO2 equivalent emissions that are not lower than the relevant benchmarks established for free allocation.</li> </ul> </li> </ul>

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										<ul style="list-style-type: none"> <li>- Investments in facilities for the disposal of waste in landfill, in mechanical biological treatment (MBT) plants, and incinerators for the treatment of waste. The exclusion list does not apply to plants exclusively dedicated to treating non-recyclable hazardous waste; to existing plants, where the investment is for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such investments do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plant.</li> <li>- Activities where the long-term disposal of waste may cause long-term harm to the environment (e.g. nuclear waste).</li> <li>- R&amp;D&amp;I dedicated to the above assets and activities.</li> <li>- mandatory legal compliance checks through BPF and/or its selected financial intermediaries for transactions exempt from sustainability proofing</li> <li>- beneficiaries of equity support that derive at least 50% of their revenues from activities listed in the exclusion list to adopt and publish green transition plans.</li> </ul>
5.16	RE-C05-i04-RAA	M	Adoption of the investment policy for the Recapitalisation Instrument of Businesses in the Azores	Adoption by BPF of the investment policy covering all financial instruments envisaged in the measure.				Q3	2021	Adoption by BPF of the investment policy covering all financial instruments envisaged in the measure. The investment policy shall be developed and adopted by BPF as the managing body of the vehicle holding the holdings resulting from the financial instruments implemented to support the companies selected as beneficiaries. The investment policy shall reflect the selection/eligibility criteria and applicable commitments/targets set out in the Regulation for the Recapitalisation Instrument of Businesses in the Azores
5.17	RE-C05-i04-RAA	T	Transfer for a total amount of EUR 95 000 000 to the region's non-financial corporations in equity and quasi-equity support, in line with the		EUR	0	95 000 000	Q2	2026	Transfer for a total amount of EUR 95 000 000 to the region's non-financial corporations in equity and quasi-equity support, in line with the investment policy adopted for the Recapitalisation Instrument of Businesses in the Azores. <i>Banco Portugues de Fomento</i> shall be responsible for reporting on the operations carried out. In this report, in addition to the financial movements, a list of the beneficiary

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			investment policy of the instrument.							companies, their TIN and CAE, the date of the contract, the funding awarded, the type of financial instrument used and, where relevant, the financial entity involved shall be published.
5.53	RE-C05-i15-RAA	M	Implementing Agreement	Entry into force of the Implementing Agreement				Q2	2025	Entry into force of the Implementing Agreement in line with the requirements specified in the description of the measure.
5.54	RE-C05-i15-RAA	T	Legal agreements signed with equity fund and ministry has completed the investment	Legal agreements signed with equity fund and certificate of transfer for the facility	Percentage (%)	0%	100%	Q2	2026	Banco Portugues de Fomento shall have entered into legal financing agreements for an amount necessary to use at least 100% of the RRF investment (EUR 30 000 000, taking into account management fees) into the Facility: an equity fund providing equity support to non-financial corporations in the Azores. Portugal shall transfer EUR 30 000 000 to Banco Portugues de Fomento for the Facility.
5.18	RE-C05-i05-RAA	M	Publication of the Azores Agriculture Innovation and Digitalisation Programme	Publication of the Azores Agriculture Innovation and Digitalisation Programme				Q2	2022	Publication of an Innovation and Digitalisation Programme for Agriculture in the Azores, including a plan for the development of a monitoring network and agricultural notices at island level, as well as a plan for transition to digital reality and precision farming.
5.19	RE-C05-i05-RAA	T	New (to replace obsolete structures) or requalified structures responsible for animal slaughter, and certification of milk quality and food safety		Number	0	2	Q4	2025	Finalisation of works on new (to replace obsolete structures) or requalified structures responsible for animal slaughter, certification of milk quality and/or food safety, to respond to the evolution and growing demands of the markets, incorporating investments in the innovation of production and organisation processes, in the green transition, the digital transition and animal welfare.
5.20	RE-C05-i05-RAA	T	Projects supported under support schemes for the restructuring of enterprises in the processing and marketing sector		Number	0	11	Q4	2025	Projects approved and contracted under support schemes for innovation in products and processes of production and organisation, green transition and digital transition, aimed at restructuring enterprises in the agricultural processing and marketing sector.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.21	RE-C05-i05-RAA	T	Projects supported under support schemes for farm restructuring		Number	0	213	Q4	2025	Projects approved and contracted under support schemes for innovation in products and processes of production and organisation, green transition and digital transition, aimed at restructuring farms.
5.22	RE-C05-i05-RAA	T	Specialised technical supports delivered to farms under the Farmers' Empowerment Programme		Number	0	2 000	Q4	2025	Number of specialised technical supports delivered to agricultural holdings as part of the actions to be carried out under the Farmers' Empowerment Programme.
5.33	RE-C05-i07-RAM	M	Signature of the implementing agreement (protocol) between Banco Português de Fomento, Instituto de Desenvolvimento Empresarial and selected financial intermediaries	Signature of the implementing agreement (protocol) between Banco Português de Fomento, Instituto de Desenvolvimento Empresarial and selected financial intermediaries, covering all financial instruments envisaged in the measure				Q2	2024	Signature of the implementing agreement (protocol) between Banco Português de Fomento, Instituto de Desenvolvimento Empresarial and selected financial intermediaries covering all financial instruments envisaged in the measure.  The implementing agreement and subsequent legal documents of the financial instrument shall require the application of the exclusion list (as set out in the measure description) and a compliance check with EU and national environmental legislation.
5.34	RE-C05-i07-RAM	T	Loan guarantees supporting projects of regional enterprises.	-	EUR	0	15 900 000	Q4	2025	Signature of guarantee agreements on EUR 15 900 000 of loans, together with support for interest expenses on loans and/or for guarantee fees, under the National Mutual Guarantee System, supporting at least 10 regional projects.
5.35	RE-C05-i08	T	Completion of "Science XXI campus" and "Science Desk" and provision of services through the National Open Science and Open Research Data Programme (PNCADAI)		Number	0	9	Q4	2025	Completion of the two digital and physical science and technology services: "Campus Science XXI" and "Science Desk".  Provision of seven online electronic services in the framework of the National Open Science and Open Research Data Programme (PNCADAI). The programme shall include a datacentre infrastructure, as well as a data management service.
5.36	RE-C05-i08	T	Completion of projects under the R&D programme in public		Number	0	150	Q2	2026	Completion of 94 projects financed as part of the R&D programme in public administration (including

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			administration, implementation of artificial intelligence solutions for public administration processes and new courses on the National Platform for Mass Online Courses (NAU)							<p>in the areas of artificial intelligence (AI), cybersecurity and data science).</p> <p>Completion and entry in operation of 6 AI solutions for public administration processes.</p> <p>50 new courses offered through the National Platform for Mass Online Courses (NAU), benefitting from the newly developed technological infrastructure.</p>
5.37	RE-C05-i08	M	Notary deed regarding the constitution of the National Centre for Advanced Computing (CNCA) and its statutes	Notary deed regarding the constitution of the National Centre for Advanced Computing and its statutes				Q4	2024	Execution of a notary deed regarding the constitution of the National Centre for Advanced Computing (CNCA) and its statutes. The CNCA shall reorganise and centralise existing Portuguese computing networks and centres.
5.38	RE-C05-i08	M	Completion of the supporting infrastructure and datacentre for the National Advanced Computing Centre, upgrade of the supercomputer Mare Nostrum 5, including the development of new artificial intelligence tools, and development of a large language model (LLM) in Portuguese language of Portugal.	Completion of the supporting infrastructure and datacentre for the National Advanced Computing Centre, upgrade of Mare Nostrum 5 and development of a large language model (LLM) in Portuguese language of Portugal.				Q2	2026	Completion of the supporting infrastructure and datacentre for the National Advanced Computing Centre, including support to the operations of two supercomputers (Deucalion and Mare Nostrum 5), the upgrade of Mare Nostrum 5 and the development of new artificial intelligence tools, as well as the development of a large language model (LLM) in Portuguese language of Portugal.
5.39	RE-C05-i09	T	Conclusion of contracts to develop new products, processes or services in relevant strategic areas (Innovation Agendas).		Number	6	12	Q2	2023	<p>Conclusion of six additional contracts (innovation pacts or mobilising projects) with consortia, which shall include:</p> <ul style="list-style-type: none"> <li>• Identification of the constituent entities of the consortium;</li> <li>• The business plan/investment;</li> <li>• The amount of funding;</li> <li>• The objectives to which the beneficiary is bound;</li> <li>• The form of monitoring.</li> </ul> <p>The contracts shall support a total of at least 168</p>



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										products, processes or services. The terms of reference shall include eligibility criteria ensuring that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01), through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation. The contracts shall be additional to the contracts implemented in RE-C05-i01.01.
5.41	RE-C05-i10	T	Conclusion of contracts to develop new products, processes or services in strategic areas relevant to the low-carbon economy, resilience and adaptation to climate change.		Number	4	10	Q2	2023	<p>Conclusion of six additional contracts (innovation pacts or mobilising projects) with consortia, which shall include:</p> <ul style="list-style-type: none"> <li>• Identification of the constituent entities of the consortium;</li> <li>• The business plan/investment;</li> <li>• The amount of funding;</li> <li>• The objectives to which the beneficiary is bound;</li> <li>• The form of monitoring.</li> </ul> <p>The contracts shall support a total of at least 98 products, processes or services and shall align with intervention field 022 (Research and innovation processes, technology transfer and cooperation between companies with a focus on the low-carbon economy and resilience and adaptation to climate change). The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation. The contracts shall be additional to the contracts implemented in RE-C05-i01.02.</p>
5.50	RE-C05-i13	T	Acquisition of equipment or completion of projects for the renovation and/or modernisation of research units		EUR	0	110 000 000	Q2	2026	Acquisition of equipment or completion of projects for the renovation and/or modernisation of research units, such as large scientific equipment, sets of scientific instruments, scientific archives and data, other knowledge-based resources, computing and programming systems, communication networks promoting digital open access, and/or other

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										infrastructures instrumental to stimulate excellence in research and innovation activities, for a total amount of EUR 110 000 000.
5.51	RE-C05-i14	M	Implementing Agreement	Entry into force of the Implementing Agreement				Q2	2025	Entry into force of the Implementing Agreement.
5.52	RE-C05-i14	T	Legal agreements signed with final beneficiaries and ministry has completed the investment	Legal agreements signed with final beneficiaries and certificate of transfer for the facility	EUR	0	315 146 000	Q2	2026	<p>Banco Português de Fomento shall have entered into legal subsidy agreements with final beneficiaries for an amount necessary to use 100% of the RRF investment into the Scheme (taking into account management fees). At least 4% of this financing shall contribute to climate objectives and at least 10% shall contribute to digital objectives, using the methodology in Annexes VI and VII of the RRF Regulation.</p> <p>Portugal shall transfer EUR 315 146 000 to the Banco Português de Fomento for the Facility.</p>

### **E.3. Description of the reforms and investments for the loan**

#### **Reform RE-r10: Creation and development of Banco Português de Fomento.**

The objectives of the measure are to facilitate the access to finance of Portuguese firms by reducing the complexity of publicly supported corporate finance products and by enabling projects of national strategic interest. To this end, *Banco Português de Fomento* was established on 7 September 2020 and started operating in November 2020 as the state-owned National Promotional Bank. In addition to its core and lasting mission, the bank is a key entity in the process of resuming economic activity after the COVID-19 pandemic, in particular by enabling Portuguese firms to benefit from the national and European strategic actions for recovery.

The reform shall consist of the legal establishment of *Banco Português de Fomento*.

The implementation of the reform was completed by 31 December 2020.

#### **Reform RE-r13: Capital market development and promotion of capitalisation of non-financial companies**

The objectives of the measure are to boost the Portuguese capital market and to promote the capitalisation of companies, with particular emphasis being placed on securities investment companies for development of economy (SIMFEs), collective investment undertakings and the revision of the securities code.

This reform shall consist of the revision of the existing legal framework and the adoption of new laws that shall contribute to create a more favourable business environment and provide real incentives for investment, business capitalisation and sectoral consolidation. The implementation of this reform shall consist of following measures:

- capital market development;
- boosting securities investment companies for development of economy (SIMFEs);
- regulatory and administrative simplification;
- review of the legal framework for collective investment undertakings; and
- capitalisation incentives (deduction for retained and reinvested earnings).

The implementation of the reform shall be completed by 31 December 2023.

#### **Investment RE-C05-i06: Capitalisation of companies and financial resilience/Banco Português de Fomento**

The objective of the measure is to address the structural challenge of firms' undercapitalisation, as well as to simplify firms' access to finance to support private investment.

The investment shall:

- 1) Provide the *Banco Português de Fomento*, which has the objective of becoming an InvestEU implementing partner, with a capital buffer of EUR 250 000 000.
- 2) Create a special purpose vehicle, which shall subsequently invest EUR 850 000 000 in viable firms established and/or operating in Portugal in the form of equity and quasi-equity.

Portugal has committed that the investment policy document related to the EUR 850 000 000 instrument, which shall be adopted by *Banco Português de Fomento* as the managing body of the special purpose vehicle, shall detail the selection/eligibility criteria for supported companies, ensuring respect of the climate and environmental requirements of the Recovery and Resilience Facility, including compliance with the DNSH Technical Guidance (2021/C58/01) of supported assets/activities and/or companies and

specifying investment targets and targeted returns. For compliance with the DNSH Technical Guidance (2021/C58/01) of supported companies, the investment policy shall require:

- the use of sustainability proofing,
- an exclusion list comprising the below elements:
  - Activities related to fossil fuels, including downstream use<sup>44</sup>;
  - Activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>45</sup>;
  - Activities related to waste landfills, incinerators<sup>46</sup> and mechanical biological treatment plants<sup>47</sup>;
  - Activities where the long-term disposal of waste may cause long-term harm to the environment such as nuclear waste; and
  - R&D&I dedicated to the above assets and activities.
- mandatory legal compliance checks through *Banco Português de Fomento* and/or its selected financial intermediaries for transactions exempt from sustainability proofing; and
- beneficiaries of equity support that derive at least 50% of their revenues from activities listed in the exclusion list to adopt and publish green transition plans.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RE-C05-il6: InvestEU Member State Compartment

This measure shall consist of a public investment in the InvestEU Member State compartment in order to incentivise private investment and improve access to finance for SMEs, small midcaps and individuals. The contribution to the InvestEU Member State Compartment shall be used for financial support for the competitiveness of SMEs, and possibly also to support (i) private investments from small midcaps and individuals and (ii) firms' competitiveness in particular (but not exclusively) by means of investments in the innovation, digitization and/or greening of their activities. This financial product shall operate by providing debt financing directly or through intermediaries to the private sector.

---

<sup>44</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01).

<sup>45</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>46</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>47</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

A Guarantee Agreement between the Commission and Implementing Partner, selected in accordance with the relevant provisions of Regulation (EU) 2021/523 of the European Parliament and of the Council of 24 March 2021 establishing the InvestEU Programme and amending Regulation (EU) 2015/1017, shall enter into force.

Portugal shall sign a contribution agreement with the European Commission that shall include:

- The proposed Implementing Partner.
- The requirement of compliance with the DNSH Technical Guidance (2023/C111). If necessary, the Guarantee Agreement shall exclude the following list of activities and assets from eligibility: (i) activities and assets related to fossil fuels, including downstream use<sup>48</sup>; (ii) activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>49</sup>; (iii) activities and assets related to waste landfills, incinerators<sup>50</sup> and mechanical biological treatment plants<sup>51</sup>.
- The description of the monitoring system to be used to report on the funds being mobilized.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C05-i11 - Scale-up: Mobilising and Green Agendas/Alliances for Business Innovation (Loans)

The objective of this investment is to scale up investment RE-C05-i01.01 under component 5. The scaled-up part of the measure shall increase the number of products, processes or services from Mobilising and Green Agendas/Alliances for Business Innovation.

At least 366 of the products, processes or services implemented under this investment shall align with intervention field 021 of the Recovery and Resilience Facility regulation annex.

At least 147 of the PPS shall result from the implementation of the contracts (innovation pacts or mobilizing projects) concluded with consortia, aligning with intervention field 022 (Research and innovation processes, technology transfer and cooperation between companies with a focus on the low-carbon economy and resilience and adaptation to climate change).

The implementation of the investment shall be completed by 30 June 2026.

---

<sup>48</sup> Except for (a) projects in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01) and (b) activities and assets under point (ii) for which the use of fossil fuels is temporary and technically unavoidable for the timely transition towards a fossil fuel free operation.

<sup>49</sup> Where the activity supported achieves projected greenhouse gas emissions that are not significantly lower than the relevant benchmarks, an explanation of the reasons why this is not possible shall be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>50</sup> This exclusion does not apply to actions in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>51</sup> This exclusion does not apply to actions in existing mechanical biological treatment plants, where the actions are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

Investment RP-C05-i12 - Scale-up: Green Agendas/Alliances for business innovation  
(Loans) – Conclusion of contracts

The objective of this investment is to scale up investment RE-C05-i01.02, under component 5. The scaled-up of the measure shall increase the number of products, processes or services from Green agendas.

The implementation of the investment shall be completed by 30 September 2023.

#### **E.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.23	RE-C05-r10	M	Entry into force of the regulation setting the activities and statutes of <i>Banco Português de Fomento</i> (BPF)	Entry into force of Decree-Law No 63/2020, setting the activities and statutes of BPF				Q4	2020	Publication by the Government of the Portuguese Republic and entry into force of Decree-Law No 63/2020, which regulates the activity and operation of BPF and approves its statutes.
5.24	RE-C05-r13	M	Entry into force of the revision of the legal framework for collective investment undertakings	Entry into force of the revision of the legal framework for collective investment undertakings				Q3	2022	Entry into force of the Act, following the Adoption of the Law by the Assembly of the Republic. It shall review the legal framework for collective investment undertakings with a view to regulatory and administrative simplification.
5.25	RE-C05-r13	M	Entry into force of the revision of the Securities Code Act	Entry into force of the revision of the Securities Code Act				Q3	2022	Entry into force of the Act, following the adoption of the Law by the Assembly of the Republic. The revision of the Securities Code aims at regulatory and administrative simplification in order to align the national framework with Union law as regards the objective of increasing the competitiveness of the Portuguese capital market.
5.26	RE-C05-r13	M	Capital market development — entry into force of legislation	Entry into force of legislation for the capital market development				Q4	2023	Entry into force of legislation for the capital market development. The legislation shall focus on creating incentives for, inter alia, i) access to equity through the capital market, ii) the creation of an environment conducive to business growth, iii) debt financing on the market, iv) investor participation.
5.27	RE-C05-i06	M	Entry into force of a decree law regulating the capitalisation measure of BPF	Entry into force of a decree law regulating the capitalisation measure of BPF				Q3	2021	Entry into force of a decree law regulating of the capitalisation measure, establishing the need to establish an investment policy defining, inter alia, the criteria for eligibility and selection of beneficiary undertakings

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.28	RE-C05-i06	M	Development of the investment policy (capitalisation) and adoption by the vehicle manager	Investment policy (capitalisation) , developed by BPF and adopted by the vehicle set up to manage the holdings resulting from the financial instruments implemented				Q3	2021	<p>Development of the investment policy (capitalisation) and adoption by the vehicle manager. The investment policy shall be developed and adopted by BPF as the managing body of the vehicle set up to manage the holdings resulting from the financial instruments implemented to support the companies selected as beneficiaries and shall detail the selection/eligibility criteria for supported companies, ensuring respect of the climate and environmental requirements of the RRF, including compliance with the DNSH Technical Guidance (2021/C58/01) of supported assets/activities and/or companies and specifying investment targets and targeted returns .</p> <p>For compliance with the DNSH Technical Guidance (2021/C58/01) of supported companies, the investment policy shall require :</p> <ul style="list-style-type: none"> <li>- the use of sustainability proofing</li> <li>- an exclusion list comprising the below elements:</li> </ul> <p>Investments related to fossil fuels (including downstream use), except for natural gas based heat/power compliant with the conditions set out in annex III of the DNSH guidance</p> <p>Activities under the ETS with projected CO2 equivalent emissions that are not lower than the relevant benchmarks established for free allocation.</p> <p>Investments in facilities for the disposal of waste in landfill, in mechanical biological treatment (MBT) plants, and incinerators for the treatment of waste. The exclusion list does not apply to plants exclusively dedicated to treating non-recyclable hazardous waste; to existing plants, where the investment is for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such investments do not result in an increase of the plant' waste processing capacity or in an extension of the lifetime of the plant.</p> <p>Activities where the long-term disposal of waste may cause long-term harm to the environment (e.g. nuclear waste).</p> <p>R&amp;D&amp;I dedicated to the above assets and activities.</p> <ul style="list-style-type: none"> <li>- mandatory legal compliance checks through BPF and/or its selected financial intermediaries for transactions exempt from sustainability proofing</li> <li>- beneficiaries of equity support that derive at least 50% of their revenues from activities listed in the exclusion list to adopt and publish green transition plans</li> </ul>



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.43	RE-C05-i06	T	Delivery by the capitalisation instrument of a total of EUR 650 000 000 to non-financial corporations established and/or operating in Portugal, in equity and quasi-equity support, in line with its investment policy		EUR	0	650 000 000	Q4	2023	Delivery of a total of EUR 650 000 000 to non-financial corporations established and/or operating in Portugal in equity and quasi equity support, in line with the earlier defined investment policy developed by BPF, including the amounts disbursed to non-financial corporations as direct investments and those allocated to financial intermediaries as indirect investments.
5.29	RE-C05-i06	T	Delivery by the capitalisation instrument of a total of EUR 850 000 000 to non-financial corporations established and/or operating in Portugal in equity and quasi-equity support, in line with its investment policy		EUR	650 000 000	850 000 000	Q2	2026	Delivery of a total of EUR 850 000 000 (including the EUR 650 000 000 of target 5.43) to non-financial corporations established and/or operating in Portugal in equity and quasi equity support, in line with the earlier defined investment policy developed by BPF and adopted by the vehicle set up to manage the holdings resulting from the financial instruments implemented.
5.48	RE-C05-i16	M	Signature of the Contribution Agreement between the government of Portugal and the European Commission	Signature of the Contribution Agreement				Q2	2025	Signature of the Contribution Agreement between the government of Portugal and the European Commission for an amount of at least EUR 450 000 000.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.49	RE-C05-i16	T	Financing or investment operations approved by the InvestEU Investment Committee.		Percentage (%)	0	100%	Q2	2026	Financing or investment operations amounting to 100% of the total amount of RRF resources allocated to the instrument shall have been approved by the InvestEU Investment Committee.
5.30	RE-C05-i06	M	Notification to the European Commission of the successful passing of the pillar assessment for BPF	Notification to the European Commission of the successful passing of the pillar assessment for BPF				Q1	2022	Notification to the European Commission of the successful passing of the pillar assessment for BPF
5.31	RE-C05-i06	M	Capital transfer of EUR 250 000 000 from the Portuguese Government to BPF and adoption of the investment policy for BPF	Capital increase and development of investment policy for BPF to implement InvestEU, establishing a set of eligibility criteria to ensure that the objectives of the RRF are met				Q1	2022	Capital transfer of EUR 250 000 000 from the Portuguese Government to BPF and adoption of the investment policy for BPF to implement InvestEU, establishing a set of eligibility criteria in line with the RRF objectives, including the DNSH principle, in the context of the signature of an 'InvestEU guarantee agreement'.
5.32	RE-C05-i06	T	100% of the guarantees made available by the capital increase have been approved by the InvestEU investment committee.		%	0	100	Q2	2026	100% of the guarantees made available by the capital increase have been approved by the InvestEU investment committee.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
5.44	RE-C05-i11	T	Conclusion of contracts to develop new products, processes or services in relevant strategic areas (Innovation Agendas).		Number	12	28	Q2	2023	<p>Conclusion of 16 additional contracts (innovation pacts or mobilising projects) with consortia, which shall include:</p> <ul style="list-style-type: none"> <li>• Identification of the constituent entities of the consortium;</li> <li>• The business plan/investment;</li> <li>• the amount of funding;</li> <li>• The objectives to which the beneficiary is bound;</li> <li>• The form of monitoring.</li> </ul> <p>The contracts shall support a total of at least 446 products, processes or services (PPS). The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.</p> <p>The contracts shall be additional to the contracts implemented in RE-C05-i01.01 and RE-C05-i09.</p> <p>At least 366 of the PPS shall align with intervention field 021 (Technology transfer and cooperation between businesses, research centres and education sector).</p>
5.45	RE-C05-i11	T	Completion of 593 products, processes or services.		Number	366	959	Q2	2026	<p>Completion of 593 products, processes or services (PPS) in relevant strategic areas, resulting from the implementation of the contracts (innovation pacts or mobilizing projects) concluded with consortia.</p> <p>The PPS considered to reach the target shall be additional to the PPS implemented in RE-C05-i01, and shall have been developed either (i) by innovation agendas contracted under target 5.44; or (ii) by other innovation or green agendas selected under the same competition tender. The PPS considered for this target shall not be eligible to contribute to the fulfilment of other targets.</p> <p>At least 366 of the PPS shall align with intervention field 021.</p> <p>At least 147 of the PPS shall result from the implementation of the contracts (innovation pacts or mobilizing projects) concluded with consortia, aligning with intervention field 022 (Research and innovation processes, technology transfer and cooperation between companies with a focus on the low-carbon economy and resilience and adaptation to climate</p>

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										change).
5.46	RE-C05-i12	T	Conclusion of contracts to develop new products, processes or services in strategic areas relevant to the low-carbon economy, resilience and adaptation to climate change.		Number	10	20	Q3	2023	<p>Conclusion of ten additional contracts (innovation pacts or mobilising projects) with consortia, which shall include:</p> <ul style="list-style-type: none"> <li>• Identification of the constituent entities of the consortium;</li> <li>• The business plan/investment;</li> <li>• The amount of funding;</li> <li>• The objectives to which the beneficiary is bound;</li> <li>• The form of monitoring.</li> </ul> <p>The contracts shall support a total of at least 147 products, processes or services and shall align with intervention field 022 (Research and innovation processes, technology transfer and cooperation between companies with a focus on the low-carbon economy and resilience and adaptation to climate change).</p> <p>The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.</p> <p>The contracts shall be additional to the contracts implemented in RE-C05-i01.02 and RE-C05-i10.</p>

## **F. COMPONENT 6: Qualifications and Skills**

In Portugal, 44,5% of the population aged 25-64 had low education attainment levels in 2020, well above the EU average of 25,0%. In addition, the fraction of the population with basic digital skills or having never used the internet is very high. Equally, labour market segmentation and gender imbalances in pay and career opportunities remain high by EU standards.

This component addresses multiple challenges related with the relatively low education and qualifications attainment levels, lifelong learning participation, labour market segmentation, removing administrative barriers in the area of highly regulated professions, preparing for the challenges linked to the future of work and gender equality and equal opportunities.

The objectives of the component are broad, encompassing skilling and upskilling, some bottlenecks in the business environment, labour market segmentation, gender balance and equal opportunities. As regards production potential, this component focuses on measures to raise the low qualification levels and improve lifelong learning participation through the reform of education and vocational education and training (VET) systems, foster knowledge transfer between universities/public research organisations and firms, and reduce restrictions in highly regulated professions, while enhancing competitiveness in the provision of business services. The component also presents measures to address various principles of the European Pillar of Social Rights (EPSR), such as labour relations and access rights of workers with atypical labour contracts, financial support to promote the inclusion of unemployed people with permanent quality jobs, and the development of the Portuguese norm for a management system of equal pay.

This component is aligned with major EU policy initiatives, such as the European Skills Agenda, the Council Recommendation on ‘Upskilling Pathways: New Opportunities for Adults’ (Council Recommendation 2016/C 484/01), the Council Recommendation on ‘VET for sustainable competitiveness, social fairness and resilience’ (Council Recommendation 2020/C 417/01), and the reinforced Youth Guarantee, and the European Education Area and the European Research Area initiatives.

The component addresses the Country Specific Recommendations to take all necessary measures to effectively address the pandemic, sustain the economy and support the ensuing recovery (Country Specific Recommendation 1 2020); to adopt measures to address labour market segmentation (Country Specific Recommendation 2 2019); to improve the skills level of the population, in particular their digital literacy, including by making adult learning more relevant to the needs of the labour market (Country Specific Recommendation 2 2019); increase the number of higher education graduates, particularly in science and information technology (Country Specific Recommendation 2 2019); to support the use of digital technologies to ensure equal access to quality education and training (Country Specific Recommendation 2 2020); to boost firms’ competitiveness (Country Specific Recommendation 2 2020); to focus on investment-related economic policy on research and innovation (Country Specific Recommendation 3 2019); and to develop a roadmap to reduce restrictions in highly regulated professions (Country Specific Recommendation 4 2019).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

## **F.1. Description of the reforms and investments for non-repayable financial support**

### **Reform RE-r14: Reform of vocational education and training**

The objective of this reform is to modernise education and VET systems in order to improve on the low educational and qualification attainment levels and the high incidence of workers lacking basic and digital skills, adapt the skills offer to current and future labour market needs, and broaden education, training and lifelong learning opportunities.

The reform shall consist of actions to:

- strengthen the overall policy coordination of education and VET policies;
- modernise the VET offer regulated by the National Qualifications Catalogue (CNQ) based on the system of qualifications needs anticipation, the prospective diagnosis to support the updating of CNQ and streamlining of Sectorial Councils for Qualification;
- take on board labour market needs and the emergence of new skills/professions;
- improve the prospects of the low-skilled population by designing training offer focused on adult literacy (to be implemented within C06-i03: Adult Incentive);
- foster local development and territorial cohesion and reduce socio-economic inequalities by redistributing the VET network.

The implementation of the reform shall be completed by 31 December 2025.

### **Reform RE-r15: Reform of cooperation between higher education and public administration and enterprises**

The objective of this reform is to incentivise public-private collaborative arrangements in education and training programmes to respond to the needs of the labour market and the twin transition, including the development of post-graduate courses of professional scope (professional master's degrees) exclusive for students with prior professional experience and the offer of short duration tertiary courses in polytechnics (known as higher vocational technical courses).

The reform shall consist of:

- a legislative act creating special competitions for admission to higher education for holders of dual secondary education and specialised artistic courses;
- the review of the legal and institutional framework governing the cooperation of Higher Education Institutions with public administration and businesses, including steps to:
  - o foster inter-institutional collaboration between Higher Education Institutions (HEIs) and enterprises, as well as attracting adult students and broadening coverage to inland areas;
  - o collaborative partnerships encouraging a wide offer of higher education courses, including short training courses, undergraduate courses, masters and doctoral degrees;
  - o increase the offer of short term high-level professional courses managed by polytechnic Higher Education Institutions, in close cooperation with public and private entities;

- further enlarge the support base of tertiary education by facilitating access to Higher Education Institutions of secondary students from professional and artistic areas;
- strengthen enrolment in higher education courses in digital areas, notably through the programme Portugal Digital InCoDe2030, in close cooperation with public and private entities;
- stimulate modular training, which promote continuous learning and the acquisition of new skills with ‘microcredentials/microdiplomas’, in close collaboration with public and private entities;
- extend the cooperation between higher education institutions and laboratories and technological interface centres;
- amendment of the legal status to clarify the conditions under which an external specialist may perform teaching or managerial duties in higher education institutions, in order to promote mobility between the academic and business worlds; and
- strengthen the legal framework of consortia with shared management between Higher Education Institutions and enterprises.

The implementation of the reform shall be completed by 30 June 2021.

#### Reform RE-r16: Reducing restrictions in highly regulated professions

The objective of this reform is to reduce restrictions in highly regulated professions, mainly to foster competition in the provision of business services.

In 2018, the OECD, in cooperation with the Portuguese Competition Authority (AdC), carried out an assessment for a limited number of self-regulated professions such as lawyers, solicitors, engineers, architects, auditors, accountants, economists, pharmacists and nutritionists. From the evaluation carried out, a list of recommendations was drawn up. With this reform, Portugal shall address the recommendations of the OECD and the AdC.

The reform shall at least: i) separate the regulation and representation functions in professional associations; ii) reduce the list of reserved activities (access to reserved activities may be restricted only to safeguard constitutional interests, according to the principles of necessity and proportionality); iii) end restrictions to ownership and management of business services firms, provided managers respect the legal regime for the prevention of ‘conflict of interests’; and, iv) allow multidisciplinary business services firms.

The AdC shall also be commissioned to deliver a report on the effectiveness of the new law on regulated professions.

The implementation of the reform shall be completed by 31 December 2022.

#### Reform RE-r17: Agenda for the promotion of decent work

The objective of this reform is to build upon measures adopted in recent years (such as those addressing labour market segmentation and fostering collective bargaining) to protect labour rights.

After the presentation of the Green Book on the future of work by the government this reform shall comprise of a legislative act to regulate platform work in order to address the new challenges created by atypical labour relations, in accordance with the principles of the European Pillar of Social Rights. It shall strengthen the quality of labour relations and enhance access to rights and social protection.

The implementation of the reform shall be completed by 31 March 2023.

Reform RE-r18: Combating inequality between women and men

The objective of this reform is to promote gender equality in work settings.

The reform consists in the publication of a norm that provides guidelines to firms to assess their pay policies with respect to gender equality and in the entry into force of a regulatory act awarding a seal to companies with a narrow gender pay gap. The implementation of the reform shall be completed by 31 December 2024.

Investment RE-C06-i01: Modernisation of vocational education and training institutions

The objective of this investment is to modernise vocational education in Portugal. This investment shall consist of the:

- installation and modernisation of 365 Specialised Technology Centres in secondary schools offering professional courses and vocational schools, of which 115 (Industrial centres), 30 (Renewable Energy centres), 195 (Computer Science centres), and 25 (Digital and Multimedia centres). The Specialised Technology Centres shall be managed by the Principals of the public network schools or by private entities. This investment involves modernising and rehabilitating the existing facilities and infrastructure, and acquiring technological educational resources (equipment).
- enlargement and modernisation of the network of vocational training centres of the public employment service (IEFP), or the network of schools of the National Tourism Authority (Turismo de Portugal) in Portugal. The plan for the modernisation of the equipment of the IEFP vocational training centres' network involves the purchase of the following types of equipment, namely: i) digital; ii) environment; iii) Industry 4.0; iv) social economy; and v) traditional sectors. It is expected that this sub-investment shall allow to upgrade 111 training centre locations.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 December 2025.

Investment RE-C06-i02: Sustainable Employment Commitment



The investment aims at reducing precarious employment. It consists in providing support under the Sustainable Employment Commitment initiative adopted by Government Order No. 38/2022.

#### Investment RE-C06-i03: Adult incentive

The objective of this investment is to implement a multiple prong approach to increase the qualification of the adult population of 18 years of age or more, involving: i) to promote adult learning through an upscaling of the National Plan for Adult Literacy to improve basic literacy, numeracy and digital skills; ii) to raise participation and completion rates of adults in the processes of recognition, validation, and certification of competencies (RVCC); and, iii) to develop tertiary education offers for adults, such as short-term duration courses.

This investment shall consist of:

- within the framework of the *Qualifica* programme, the upscale of the National Plan for Adult Literacy, by running 225 local projects leading to levels B1/B2/B3, comprising a total number of participants of around 22 500.
- within the framework of the *Qualifica* programme, the *Acelerador Qualifica* is a new measure to provide financial support to adults during their RVCC processes. . The total number of participants in RVCC processes is estimated at 100 000 people;
- fostering collaborative networks between Higher Education Institutions, firms and other stakeholders through the support of new post-graduate schools/ programs/ alliances, in terms of joint collaborative programmes involving education, research and innovation activities and initiatives to develop higher education short duration courses aimed at enhancing lifelong learning (reskilling and upskilling). The investment shall consist of grants for the implementation of integrated programmes to involve a total of 23 000 students over the period 2021-2025. Consortia shall be selected through open competition.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C06-i04: Youth impulse – STEAM

The objective of this investment is:

- to raise enrolment rates in science, technology, engineering, arts and mathematics (STEAM) courses; and
- to provide adequate facilities in non-tertiary schools for science education in order to increase interest in science related subjects.

This measure shall target Higher Education Institutions (both universities and polytechnics). The allocation of funds shall result from an open competition. This investment shall consist of the implementation of programmes by Higher Education Institutions (HEIs), in partnership with public and/or private employers and other stakeholders, including secondary schools. The programmes shall encompass the modernisation and enlargement of facilities to accommodate the rise in the number of students, student incentives, and other expenditures by HEIs associated with the provision of the courses.

The investments shall also improve skills on STEAM areas by the enlargement of the network of clubs 'Ciência Viva' in schools. It is expected to support at least 650 projects.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C06-i05-RAA: Adult Qualification and Lifelong Learning(ARA)

The objective of this investment is to address the severe problem of low qualification levels in the Autonomous Region of Azores compared both with Portugal as a whole and with the European Union. The low qualification levels represents a major bottleneck for the emergence and diversification of new businesses and for the sustainable development, being associated with low productivity and wages, and lack of resilience during economic crisis.

The investment shall consist of:

- an increase in the number of adults enrolled in post-secondary and tertiary education; and
- modernisation of 16 professional schools and one public training institute,,including renovation of workshop, laboratories and computer rooms.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C06-i06: Capacities in Science

This investment aims to foster the development of the innovation and entrepreneurship ecosystem of higher education institutions (HEIs) by supporting fundamental research, promoting knowledge transfer, internationalisation, reducing precariousness of researchers, and strengthening the link between businesses and society.

The investment shall consist of the following sub-measures:

- Talent Acquisition and Retention Programmes ERC-Portugal and FCT-Tenure:
  - o FCT-Tenure: this programme shall support the recruitment of 230 PhD researchers to permanent positions selected through competitions.
  - o ERC-Portugal: this programme shall support researchers whose projects are recommended for funding at European or national level. The programme shall also support researchers whose ERC applications were recommended for funding or moved to the second phase of evaluation but were eventually not funded.
- Increased funding for International Partnerships in Science, Technology and Innovation:
  - o Promoting the Portuguese participation in the European Framework Programme for Research and Innovation by supporting the funding of projects with national participation selected at European level;
  - o Enabling the international mobility of 100 researchers.

RDI activities dedicated to polluting aspects (coal, lignite, oil/petroleum, natural gas, fossil-based hydrogen, incineration, landfilling, combustion-engine vehicles/vessels) shall not be supported unless they develop (or their result are applied to) a low impact alternative. The implementation of the investment shall be completed by 31 March 2026.

#### Investment RE-C06-i07: More digital impulse

The objectives of the measure are to increase the attractiveness of the agrarian sciences for future generations, support the medical sciences in taking up digital and technological advances, and broaden the training capacity in digital skills also to non-STEAM (science, technology, engineering, arts, mathematics) fields; foster pedagogical innovation and modernisation and thereby stimulate academic success.

The investment shall consist of the following sub-measures:

- Technological and digital modernisation of agrarian sciences; the sub-measure shall:
  - o Reform 20 degree programmes (Bachelor, Master's, or both) in agrarian sciences by strengthening its digital and technological component, internationalization and inter-institutional cooperation;
  - o Open up agricultural schools to prospective students in secondary education
  - o Support the re-skilling of professionals already working in the sector by promoting micro-credentials short higher education vocational training and professional masters.
- Modernisation of medicine: the sub-measure shall support training in digital environments and medical simulation targeted at students, as well as professionals working in the sector.
- Strengthening digital skills: the sub-measure shall support the strengthening of digital skills for youth and adults in non-STEAM areas.
- Innovation and pedagogical modernisation in higher education, the sub-measure shall include:
  - o Orders or other documents creating centres of excellence for pedagogical innovation with digital objective(s) or mission;
  - o Enhance funding programs aimed at lowering the drop-out rate in higher education.

The implementation of the investment shall be completed by 30 June 2026.

## **F.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
6.2	RE-C06-i01	T	Specialised technology centres renovated or built		Number	0	365	Q4	2025	Number of specialised technology centres renovated or built for professional courses in secondary education, including purchasing of equipment, technological infrastructure and the possible requalification of spaces and workshops to adapt to new courses
6.3	RE-C06-i01	T	Training centre locations renovated, built or with equipment purchased		Number	0	59	Q4	2023	Number of vocational training centre locations of the public employment service (IEFP) network or the network of schools of the National Tourism Authority (Turismo de Portugal) renovated, built or, as demonstrated by a <i>fatura</i> , with various types of equipment purchased for training purposes. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.
6.4	RE-C06-i01	T	Training centre locations renovated, built or with equipment purchased		Number	59	111	Q4	2025	Number of vocational training centre locations of the public employment service (IEFP) network or the network of schools of the National Tourism Authority (Turismo de Portugal) renovated, built or, as demonstrated by a <i>fatura</i> , with various types of equipment purchased for training purposes. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786
6.5	RE-C06-i02	M	Support for permanent contracts	Terms of acceptance signed				Q4	2024	Terms of acceptance signed by employers under Government Order No. 38/2022 to support 30 000 jobs.
6.6	RE-C06-i03	T	Participants in measures to support the up-skilling of adults		Number	0	145 500	Q4	2025	Number of adult (18+) participants having participated in one of the following courses: i) basic education and training courses for adults of levels B1/B2/B3 run by local projects benefitting from the upscale of the National Plan for Adult Literacy; ii) training pathways of recognition, validation, and certification of competencies for low qualified adults (RVCC); and, iii) short-duration tertiary education courses organized by consortia of higher-education institutions and employers.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
6.7	RE-C06-i04	T	<i>Ciência Viva</i> clubs		Number	0	650	Q3	2025	Number of new clubs added to the network of clubs <i>Ciência Viva</i> in schools.
6.8	RE-C06-i04	T	Additional number of students graduated in tertiary education courses in STEAM fields		Number	0	7 500	Q1	2025	Additional number of higher education graduates in STEAM fields (i.e. science, technology, engineering, arts and mathematics): higher education graduates from short and first cycle higher education programmes and short-term courses (up to 2 years) in the school year 2023/2024, compared to the school year 2019/2020.
6.9	RE-C06-i04	T	Additional number of students graduated in tertiary education courses in STEAM		Number	7 500	10 000	Q4	2025	Additional number of higher education graduates in STEAM fields (i.e. science, technology, engineering, arts and mathematics): higher education graduates from short and first cycle higher education programmes and short-term courses (up to 2 years) in the school year 2023/2024, compared to the school year 2019/2020.
6.10	RE-C06-i05-RAA	T	Number of adults enrolled in post-secondary and tertiary education		Number	0	953	Q4	2025	Number of adults enrolled in post-secondary and tertiary education supported by reimbursement of tuition fees or enrolled in one of the following post-secondary education courses: AgroIndustries, Horticulture and Fruit Growing, or Web Application Development at the University of the Azores.
6.11	RE-C06-i05-RAA	T	Upgraded professional schools in the Autonomous Region of Azores		Number	0	17	Q4	2025	Number of professional schools and public training institute that benefitted from renovation of workshops, laboratories and computer rooms or the purchase of new equipment. When the upgrading of the infrastructure involves the renovation of buildings, the energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.
6.12	RE-C06-r14	M	Opening of training vacancies		Number	0	20 000	Q4	2025	Number of new vacancies opened in professional courses following the upgrade of the national qualifications catalogue (CNQ) in emerging areas based on skills anticipation diagnosis (SANQ).
6.13	RE-C06-r15	M	Entry into force of the law creating special competitions for admission to higher education	Entry into force of the law creating special competitions for admission to				Q2	2020	Entry into force of the law creating special competitions for admission to higher education for students who have completed secondary education through professional channels and specialized artistic courses.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
				higher education						
6.14	RE-C06-r15	M	Entry into force of the new legal framework governing the cooperation of higher education institutions with public administration and businesses	Entry into force of the new legal framework governing the cooperation of higher education institutions with public administration and businesses				Q2	2021	Entry into force of the new legal framework governing the cooperation of higher education institutions with public administration and businesses, including: i) the creation of collaborative networks of higher education institutions in partnership with employers, inter alia, promoting initial higher education, innovation projects and services for firms, ii) amendment of the legal status to clarify the conditions under which an external specialist may perform teaching or managerial duties in higher education institutions, in order to promote mobility between the academic and business worlds; iii) strengthening consortia with shared management between higher education institutions and enterprises.
6.15	RE-C06-r16	M	Entry into force of the law on regulated professions	Entry into force of the law on regulated professions				Q4	2022	Entry into force of the law aiming to, inter alia: i) separate the regulation and representation functions in professional associations; ii) reduce the list of reserved activities. Access to activities can be restricted only to safeguard constitutional interests, according to the principles of necessity and proportionality; iii) end restrictions to ownership and management of business services firms, provided managers respect the legal regime for the prevention of 'conflict of interests'; and, iv) allow multidisciplinary business services.
6.16	RE-C06-r17	M	Entry into force of the law regulating platform work	Entry into force of the law regulating platform work				Q1	2023	Entry into force of the law to regulate platform work in order to address the new challenges created by atypical labour relations, in accordance with the principles of the European Pillar of Social Rights. It shall aim to strengthen labour relations and access to rights
6.17	RE-C06-r18	M	Publication of a norm for an equal pay management system.	Publication of the norm				Q4	2024	Publication of a norm that shall provide guidelines to firms to assess their pay policies with respect to gender equality.
6.18	RE-C06-r18	M	Recognition for companies with a narrow gender pay gap.	Entry into force of a regulatory act that allows companies to be awarded an "Equal Pay Seal"				Q4	2024	Entry into force of a regulatory act awarding a seal to companies with a narrow gender pay gap.
6.19	RE-C06-i06	T	Support for permanent contracts		Number of contracts		255	Q1	2026	230 permanent contracts shall be signed with PhD researchers selected through competitions.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			with PhD researchers under FCT-Tenure and support for researchers under ERC Portugal							25 contracts shall be signed with researchers whose projects are recommended for funding at European or national level and researchers whose ERC applications were recommended for funding or whose applications were recommended for funding but were eventually not funded.
6.20	RE-C06-i06	M	International Partnerships in Science, Technology and Innovation: International partnerships supported; R&I projects supported; International mobility supported	International Partnerships in Science, Technology and Innovation : International partnerships supported; R&I projects supported; International mobility supported				Q1	2026	Nine contracts shall be signed for international partnerships in Science, Technology and Innovation with the national host institutions.  19 projects, alliances and infrastructures with participation selected at European level shall be supported. The international mobility of 100 national researchers and teachers shall be supported.
6.21	RE-C06-i07	T	Technological and digital modernisation of agrarian sciences: Curricular reform of agrarian sciences, opening up agricultural schools to secondary school students and reskilling of professionals		Number	0	7 020	Q2	2026	Implemented reform of 20 degree programmes (Bachelor, or Master's, or both) in agrarian sciences by: - strengthening its digital and technological component, by purchasing equipment for educational institutions - internationalisation, including the holding of invited chairs - inter-institutional cooperation by implementing the strategy for internationalisation of agricultural education in a consortium.  6 000 secondary school students shall benefit from a one-week programme at agricultural schools aimed at increasing the attractiveness of agricultural schools for potential applicants.  1 000 professionals in the agricultural sector shall complete digital and technological training through micro-credentials or short higher education vocational training or professional masters.
6.22	RE-C06-i07	T	Modernisation of medicine		Number	0	12 500	Q2	2026	At least 5 000 students of Integrated Masters Degree shall participate in curricula using digital environments or medical simulation. For that purpose, equipment such as high-fidelity

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										<p>manikins or virtual reality simulators shall be used.</p> <p>At least 7 500 healthcare professionals shall participate in medical training focused on technological and digital modernisation of the healthcare sector. Three types of trainings shall be offered: short higher education courses, professional masters, and/or micro-credentials.</p>
6.23	RE-C06-i07	T	Strengthening digital skills		Number	0	11 750	Q2	2026	11 750 youth and adults from non-STEAM areas shall participate in the programmes to strengthen digital skills.
6.24	RE-C06-i07	T	Innovation and pedagogical modernisation in higher education		Number	0	5	Q4	2024	Orders or other documents creating five centres of excellence of pedagogical innovation . Regulatory Decree creating the National Council of Pedagogical Innovation in higher education .
6.25	RE-C06-i07	T	Innovation and pedagogical modernisation in higher education		Percentage	24	22	Q2	2026	The average drop-out rate of students in the 1 <sup>st</sup> year and those for the first time in initial training shall decrease from 24 to 22% in the school year 2023/2024, as compared to the school year 2020/2021.



### **F.3. Description of the reforms and investments for the loan**

#### **Investment RE-C06-i09: New or renovated schools**

The objective of the measure is to ensure equal access to quality public schools, thereby increasing their attractiveness and inclusivity, and reducing territorial disparities.

The investment shall consist of building new schools or renovating existing schools. The investments shall focus on 75 public schools for the 2nd and 3rd cycles and secondary education that have been identified as needing priority intervention, and 2 military schools.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 30 June 2026.

#### **F.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
6.28	RE-C06-i09	T	Signature of terms of acceptance for financing building and renovation of public schools	Contracts signed	Number	0	77	Q2	2024	Terms of acceptance shall be signed by Municipalities for the financing of the building or renovation of 2 <sup>nd</sup> and 3 <sup>rd</sup> cycles and secondary education public schools. The choice of which schools to renovate and where new schools are needed shall be based on an assessment of needs.
6.29	RE-C06-i09	T	Schools built or renovated		Number of schools built or renovated	0	77	Q2	2026	77 public schools shall be built or renovated and shall be ready for use. This shall include the purchase of equipment such as digital media that is necessary for the new/renovated schools to operate. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Renovations shall achieve, on average, at least a medium-depth level renovations defined in Commission Recommendation on Building Renovations (EU) 2019/786.

## **G. COMPONENT 7: Infrastructure**

This component of the Portuguese recovery and resilience plan addresses the challenge of low territorial cohesion and the low competitiveness of firms in the inland regions caused by inadequate links to the road network. This leads to context costs for firms, such as transport costs through low road connectivity or the difficulty to attract skilled staff. Another challenge is the need to reduce emissions in the transport sector and in business parks.

The objectives of the component are to increase territorial cohesion and improve competitiveness in order to promote the economic development of the inland regions. Through the deployment of charging stations, it aims to promote the decarbonisation of road transport.

To this end, the component aims to make business parks more sustainable and more digital and provide them with better access to the road network. It also seeks to improve road transport connectivity by expanding the road network, e.g. by addressing missing links, including on the Azores, and providing four cross-border connections. The acceleration of the expansion of the network of publicly accessible electric vehicle charging stations is expected to help reduce the carbon footprint of the road transport sector in Portugal and make it more sustainable. This investment is a flanking measure for the expansion of the road infrastructure, in line with the Commission's DNSH Technical Guidance (2021/C58/01).

The component supports addressing the Country Specific Recommendation on focusing investment on the green transition, taking account regional disparities (Country Specific Recommendation 3 2019 and Country Specific Recommendation 3 2020), and supporting the use of digital technologies to boost firms' competitiveness (Country Specific Recommendation 2 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **G.1. Description of the reforms and investments for non-repayable financial support**

#### **Investment RE-C07-i00: Extension of the electric vehicle charging network**

The objective of the measure is to advance the decarbonisation of road transport through the promotion of electric mobility.

The investment shall consist of ensuring that 15 000 recharging points shall be operational in Portugal. It is a flanking measure for the road infrastructure investments in C07-I02, I03, I04 and I05 to ensure compliance with the DNSH principle as regards the objectives of climate change mitigation and pollution prevention and control. Private entities have become the main players in the network's expansion. The Portuguese State shall focus its investment on the Mobi.E network management platform and on covering market failures by supporting investment in regions where the private sector does not ensure the necessary coverage.

The implementation of the investment shall be completed 31 December 2025.

#### **Investment RE-C07-i01: Business Reception Areas – Selection**

The objective of the measure is to modernise business reception areas, which are an area of land developed as a site for offices, factories and other businesses. The modernisation of business

parks is also identified as an investment need in Portugal's 2030 national infrastructure plan (PNI 2030).

The investment shall consist of interventions in selected business parks that comprise the promotion of renewable energy production and storage systems, pilot interventions to improve energy stability, the installation of electric and hydrogen charging stations, enhanced 5G coverage and active fire prevention measures. These interventions towards environmental sustainability and digitalisation shall be carried out in 10 business reception areas, chosen through a public tender.

#### Investment RE-C07-i02: Missing links and increasing the capacity of the Network

The objective of the measure is to improve territorial cohesion and competitiveness through addressing 'missing links' in the road network. These missing links reduce the road network performance and lead to a loss of competitiveness for businesses. The investment also aims to address congestion, improve road safety and air quality, and reduce noise in locations near roads.

The investment shall consist of the construction and upgrade of roads. Interventions shall include the elimination of urban crossings and ensuring adequacy of track capacity, increasing accessibility to major transport corridors and multimodal interfaces. The interventions shall include an upgrade of roads that are part of the TEN-T network, such as IP2 Évora eastern bypass or investments in IP8.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, DNSH compliance is ensured through investment C07-I0 (Extension of the Electric Vehicle Charging Network) as an accompanying measure. Any road project potentially likely to have significant negative effects on the environment shall be subject to an Environmental Impact Assessment (EIA) pursuant to Directive 2011/92/EU, to ensure compliance with the DNSH principle is integrated into the project and strictly complied with at the stages of construction, operation and decommissioning of the infrastructure.

111 kilometres in total shall be constructed or upgraded from one or several of the roads listed below:

- EN14: road/rail interface in Trofa / Santana, including a new bridge over the Ave river;
- EN14: Maia (Via Diagonal) / road/rail interface in Trofa;
- EN4: Atalaia bypass;
- IC35: Penafiel (EN15) / Rans;
- IC35: Rans / Entre-os Rios;
- IP2: Évora eastern bypass;
- Link from Baião to Ermida bridge;
- Road axis Aveiro – Águeda;
- EN344: km 67 to km 75 – Pampilhosa da Serra;
- EN125: Olhão eastern bypass;
- IC2 (EN1): Meirinhas (km 136) /Pombal (km 148);
- IP8 (EN121): Ferreira do Alentejo /Beja, including Beringel bypass;
- IP8 (EN259): Sta. Margarida do Sado /Ferreira do Alentejo, including Figueira de Cavaleiros bypass;

- IP8 (A26): Capacity increase of the connection between Sines and A2;
- EN211 - Quintã/ Mesquinhata bypass.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C07-i05-RAA: Logistic Circuits — Regional Network of the Azores

The objective of the measure is to create the conditions for a more balanced economic development. The interventions also aim at reducing travel distances, journey times and congestion.

The investment shall consist of expanding and upgrading road infrastructure on the Azores. It aims to improve the accessibility to population centres and economic activity hubs and the main entry infrastructures on each island. It is also aimed to intervene in the construction of circular roads to the main urban centres, with reduction of urban crossings.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, DNSH compliance is ensured through investment C07-I0 (Extension of the Electric Vehicle Charging Network) as an accompanying measure. Any road project potentially likely to have significant negative effects on the environment shall be subject to an Environmental Impact Assessment (EIA) pursuant to Directive 2011/92/EU, to ensure compliance with the DNSH principle is integrated into the project and strictly complied with at the stages of construction, operation and decommissioning of the infrastructure.

34 kilometres in total shall be constructed or upgraded from one or several of the roads listed below:

- Ilha de Santa Maria
  - o Vila do Porto bypass
- Ilha de São Miguel
  - o Accessibility improvement Furnas / Povoação – 1<sup>st</sup> stage: Furnas bypass
  - o Capelas bypass
  - o São Roque bypass
  - o Portal do Vento bypass
- Ilha Terceira
  - o Promoting accessibility, mobility and road safety conditions - connection between Via Vitorino Nemésio and Angra Circular
- Ilha Graciosa
  - o Connection between E.R. 3-2<sup>a</sup> and E.R. 4-2<sup>a</sup>
- Ilha de São Jorge
  - o Promoting accessibility, mobility and road safety conditions – North South connection
- Ilha do Pico
  - o Construction of the circular road to Vila da Madalena
- Ilha do Faial
  - o Construction of the 2<sup>nd</sup> stage of the Cidade da Horta bypass

The implementation of the investment shall be completed by 30 June 2026.

## **G.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
7.1	RE-C07-i00	T	Publicly accessible electric vehicle recharging points		Number	3 520	5 250	Q4	2022	Number of publicly accessible charging points for electric vehicles (compared to the Q4 2021 baseline)
7.2	RE-C07-i00	T	Publicly accessible electric vehicle recharging points		Number	5 250	10 450	Q4	2024	Number of accessible charging points for electric vehicles
7.3	RE-C07-i00	T	Publicly accessible electric vehicle recharging points		Number	10 450	15 000	Q4	2025	Number of publicly accessible charging points for electric vehicles (compared to the Q4 2024 baseline)
7.4	RE-C07-i01	M	Selection of Business Reception Areas for interventions to improve environmental sustainability and digitalisation	Signature of a public protocol confirming the selection of Business Reception Areas				Q2	2021	Business Reception Areas shall be selected in a competitive tender procedure. A signed public protocol shall be submitted to the Commission, confirming that the selection of Business Reception Areas has been concluded and identifying the selected Business Reception Areas.
7.6	RE-C07-i02	M	Contract signed for 1 road project	Contract signed with contractor for the road project				Q4	2021	Signature by the parties of the document governing their obligations in relation to the execution of the works, following a public tender procedure.
7.7	RE-C07-i02	M	Contract signed for 2 road projects	Contract signed with contractor for road projects				Q3	2022	Signature by the parties of the document governing their obligations in relation to the execution of the works, following a public tender procedure.
7.8	RE-C07-i02	T	Roads built or rehabilitated		km	0	111	Q4	2025	Km of roads built or rehabilitated according to technical specifications of the tender and fully incorporating any result and condition from the Environmental Impact Assessment.
7.13	RE-C07-i05-RAA	M	Contract signed for 2 road projects	Contract signed with contractor for the road projects				Q4	2021	Signature by the parties of the document governing their obligations in relation to the execution of the works, at a price, following a public tender procedure.
7.14	RE-C07-i05-RAA	T	Contract signed for at least 8 road projects	Contract signed with contractor of the road projects	Number	2	8	Q4	2023	Signature by the parties of the document governing their obligations in relation to the execution of the works, at a price, following a public tender procedure.
7.15	RE-C07-i05-RAA	T	Roads built or rehabilitated		km	0	34	Q2	2026	Km of roads built or rehabilitated according to technical specifications of the tender and fully incorporating any

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										result and condition from the Environmental Impact Assessment.

### **G.3. Description of the reforms and investments for the loan**

#### **Investment RE-C07-i06: Business Reception Areas - Completion**

The investment shall consist in the completion of the business reception areas as described in investment C07-i01.

The implementation of the investment is expected to be completed by 31 December 2025.

#### **Investment RE-C07-i03: Cross-border links**

The objectives of the measure are to leverage the development of cross-border mobility and improve the competitiveness of companies, such as through fostering the mobility of the work force. The reinforcement of high-capacity corridors also intends to enable the common use of infrastructure, such as the High Speed Railway Line in Sanabria or the Bragança aerodrome, and to improve road safety.

The investment shall consist of the creation and upgrade of road infrastructure to reinforce cross-border links with Spain.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, DNSH compliance is ensured through investment C07-I0 (Extension of the Electric Vehicle Charging Network) as an accompanying measure. Any road project potentially likely to have significant negative effects on the environment shall be subject to an Environmental Impact Assessment (EIA) pursuant to Directive 2011/92/EU, to ensure compliance with the DNSH principle is integrated into the project and strictly complied with at the stages of construction, operation and decommissioning of the infrastructure.

30 kilometres in total shall be constructed or upgraded from one or several of the roads listed below:

- EN103: Vinhais / Bragança;
- Link from Bragança to Puebla de Sanabria (Spain);
- International bridge over the Sever river;
- Bridge Alcoutim – Saluncar de Guadiana (Spain).

The implementation of the investment shall be completed by 31 December 2025.

#### **Investment RE-C07-i04: Business Reception Areas — Road accessibility**

The objective of the measures is to improve the competitiveness of business parks through improvements of their road network connectivity, contributing to the reindustrialisation of rural areas.

The investment shall consist of investments in expanding and upgrading road infrastructure. It is complementary to the investment RE-CCT-C7-I1, which aims to modernise business parks.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, DNSH compliance is ensured through investment C07-I0 (Extension of the Electric Vehicle Charging Network) as an accompanying measure. Any road project potentially likely to have significant negative effects on the environment shall be subject to an Environmental Impact Assessment (EIA) pursuant to



Directive 2011/92/EU, to ensure compliance with the DNSH principle is integrated into the project and strictly complied with at the stages of construction, operation and decommissioning of the infrastructure.

42 kilometres in total shall be constructed or upgraded from one or several of the roads listed below:

- Connection to the Mundão industrial park: removing constraints in EN229 Viseu/ Sátão;
- Connection to the Mundão industrial park: EN229 – ex-IP5 / Mundão industrial park;
- Accessibility to the Riachos industrial zone;
- Access of the IC8 (Ansião) to Camporês business park;
- EN10-4 : Setúbal/ Mitrena;
- Connection to Fontiscos industrial park and rehabilitation of the node Ermida (Santo Tirso);
- Connection of the A8 to the Palhagueiras industrial park in Torres Vedras;
- Connection of the A11 to the industrial zone of Cabeça de Porca (Felgueiras);
- Connection of the EN114 to the Rio Maior industrial zone;
- Improved access to the Lavagueiras Business Location Area (Castelo de Paiva);
- Improvement of accessibility to the Campo Maior Industrial Area;
- EN248 (Arruda dos Vinhos) bypass;
- Aljustrel bypass - Improving access to the Mining Area and the Business Location Area;
- Via do Tâmega of EN210 (Celorico de Basto) bypass;
- Connection of the IC2 to the Casarão industrial park;
- New crossing of Rio Lima between EN203 - Deocriste and EN202 - Nogueira;
- Roundabout at EN246 for access to Portalegre industrial zone;
- Access to Avepark – Science and Technology Park of Taipas (Guimarães);
- Access to Vale do Neiva industrial zone at A28 node.

The implementation of the investment shall be completed by 31 December 2025.

#### **G.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
7.5	RE-C07-i06	T	Completion of interventions in selected business reception areas		Number	0	10	Q4	2025	Number of business reception areas with works completed to improve their environmental sustainability and digitalisation. Business reception areas for intervention selected in a competitive tender procedure.
7.9	RE-C07-i03	M	First Environmental Impact Assessment completed	Completion of the Environmental Impact Assessment				Q3	2022	Environmental impact assessment of one road project has been completed.
7.10	RE-C07-i03	T	Roads built or rehabilitated		km	0	30	Q4	2025	Km of roads built or rehabilitated according to technical specifications of the tender and fully incorporating any result and condition from the Environmental Impact Assessment.
7.11	RE-C07-i04	M	Contract signed for 10 road projects	Contract signed with contractor for the road projects				Q2	2023	Signature by the parties of the document governing their obligations in relation to the execution of the works, at a price, following a public tender procedure.
7.12	RE-C07-i04	T	Roads built or rehabilitated		km	0	42	Q4	2025	Km of roads built or rehabilitated according to technical specifications of the tender and fully incorporating any result and condition from the Environmental Impact Assessment.

## **H. COMPONENT 8: Forests**

The component addresses the following challenges: the socio-economic and demographic decline in rural areas, the existence of extensive areas without active management to prevent fires or to protect biodiversity and the highly fragmented private ownership of the land. The exodus of the population towards the major urban centres and the progressive ageing of the rural population has led to the abandonment of rural territories and traditional primary economic sectors. This led to the gradual expansion of forest areas, unplanned and unmanaged and with a high concentration of fuel load. These areas have a strong exposure to the danger of rural fires, which may result in the loss of human lives, extensive damage to land and property and the destruction of forests and the goods and services it produces. Portugal is the country in southern Europe with the largest share of burnt area in rural territories and the highest average number of fires. According to the European Forest Fire Information System (EFFIS), around 169 000 hectares were burnt on average per year between 2015 and 2019.

The objectives of this component are:

- to promote the active planning and management of vulnerable and high environmental value agricultural and forestry land;
- to protect biodiversity by supporting the restoration of agricultural and forestry ecosystems, especially in burnt areas;
- to contribute to territorial cohesion and job creation by revitalising the economic activities of rural territories; and
- to increase the resilience of these territories by reducing the risk of fires through effective and efficient fire-prevention and, in case of fires, by reducing damage through effective and efficient fire-fighting.

The component contributes to addressing the Country Specific Recommendation on improving the quality of public finances by prioritising growth-enhancing spending (Country Specific Recommendation 1 2019). Public spending associated with the upgrade of the registry of rural properties would promote their adequate management and possibly make economic activity in rural areas more dynamic. In addition, the component makes an important contribution to addressing the Country Specific Recommendations on focusing investment on the green and digital transition, taking into account regional disparities (Country Specific Recommendation 3 2019 and Country Specific Recommendation 3 2020).

This component is expected to contribute to both green and digital transitions. As regards the green dimension, the component contributes directly to climate change adaptation as it aims to increase the resilience of rural territories to fires. Furthermore, the active sustainable management of these territories contributes to the prevention of soil erosion, the control of invasive species and pests and the carbon sequestration by forests. Finally, as regards the digital dimension, the planned measures for the land ownership cadastre system, the Land Cover Monitoring System (SMOS), including the LiDAR (Light Detection and Ranging) and the high resolution satellite imagery, are highlighted as they promote e-government and digital public services.

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account

the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **H.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform RE-r19: Landscape Transformation in Vulnerable Forest Areas**

The objective of this measure is to transform the landscape of vulnerable forest territories with extensive areas of unmanaged monocultures and high risks of fires, in order to prevent rural fires and increase climate and economic resilience.

This reform shall be implemented through Investment RE-C08-i01 (Landscape Transformation in Vulnerable Forest Areas). The reform shall consist of four measures that complement each other and are outlined below:

- the Planning and Management Programmes (PRGP);
- the Integrated Landscape Management Area (AIGPs);
- an integrated support programme for rural villages located in forest territories (Village Gated Community); and
- the *Emparcelar para Ordenar* programme.

The reform builds upon and supports the Landscape Transformation Programme (*Programa de Transformação da Paisagem* - PTP) with the necessary legal framework. This legal framework shall include at least the legislation for the conversion of landscapes by means of Landscape Planning and Management Programmes (PRGPs) and Integrated Landscape Management Areas (AIGPs), the legislation aimed at approving the delimitation of vulnerable territories to which Landscape Planning and Management Programmes and Integrated Landscape Management Areas may apply, and legislation on compulsory tenure of rural land in forestry areas.

The implementation of the reform shall be completed by 30 September 2021.

#### **Reform RE-r20: Reorganisation of the Land Property Registry System and Land Cover Monitoring System**

The objective of this measure is to overcome the absence of a multifunctional land registry with the introduction and development of a system for the identification and verification of boundaries of land ownership and the subsequent registration of land ownership. This shall allow for a coherent, up-to-date and holistic view of the territory that shall enhance the value of land for its owners and allow the State to develop concrete, sustainable and multisectoral public policies.

The reform shall consist of the entry into operation of the Land Cover Monitoring System (SMOS) and the development of the BUPi (Digital Land Registry) platform, a physical and virtual counter with geo-referenced information on properties, that shall aggregate the information necessary for their registration and shall facilitate citizens' interaction with the public administration within the scope of the land register. The reform also sets up the necessary legal framework to operationalise Investment RE-C08-i02: Rural property registry and Land Cover Monitoring System. The reform shall include:

- the adoption of a law setting up the Mission Structure for the expansion of the Simplified Cadastral Information System, a public entity that shall monitor the expansion of the

simplified national cadastral information system and the development of the BUPi platform;

- the adoption of an act setting up the system for the operation and financing of the model for the organisation and development of the simplified cadastral information system;
- the adoption of a law approving the Legal Regime for the land register, establishing the National System of Cadastral Information System, articulated with the Simplified Cadastral Information System and enshrining the Cadastral Charter as the national map of land under land register;
- the adoption of a legal act amending Regulatory Decree No 9-A/2017 of 3 November<sup>52</sup> that clarifies the operations of the Simplified Cadastral Information System and the BUPi platform, adopting measures for the immediate identification of land structure and ownership of agricultural and mixed land; and
- the drafting of a proposal for a law establishing an extraordinary system for the registration of rural land and amending the Land Registry Code (CRP).

The implementation of the reform shall be completed by 31 December 2022.

#### Reform RE-r21: Prevention and combating of rural fires

The objectives of this measure are to increase the prevention from and to improve the fight against rural fires through the creation of a primary network of fuel management breaks and the reinforcement of the entities responsible for the management of and the protection against rural fires.

The reform shall consist of the following:

- adoption of an act approving the National Plan for Integrated Management of Rural Fires (PNGIFR);
- adoption of a law on the establishment of the integrated management system for rural fires (SIGIFR); and
- adoption of an act approving the National Action Programme of the National Plan for Integrated Management of Rural Fires.

The integrated management system for rural fires (SIGIFR) shall provide, at national level, macropolicies and strategic guidelines that shall contribute to reducing the risk of rural fires and to changing the behaviour of owners, users and direct and indirect beneficiaries of the rural territory. The system shall define inter-ministerial coordination models, delimiting the competences and scope of action of each entity within the SIGIFR, with greater accountability for the various actors in the decision-making process. It shall set out a model of governance, monitoring and evaluation, which shall contribute to the continuous improvement of public policies and programmes.

A rural fire information system shall be established in order to aggregate and disseminate all relevant technical information from the SIGIFR. Furthermore, it shall define a model based on risk prevention and minimisation, either through awareness-raising activities or through the establishment of regional defence networks, in which fuel management plays a leading role in the sanctioning regime.

The implementation of the reform shall be completed by 30 September 2021.

---

<sup>52</sup> Decreto Regulamentar n.º 9-A/2017: <https://dre.pt/application/conteudo/114152782>

#### Investment RE-C08-i01: Landscape Transformation in Vulnerable Forest Areas

The objectives of this measure are to increase the resilience of vulnerable territories to the risks associated with climate change, in particular rural fires and biodiversity loss and to promote sustainable growth and territorial cohesion.

This investment shall consist of the following programmes:

- the Landscape Planning and Management Programmes (PRGPs) shall design the desirable landscape and define a transition matrix in the medium- to long-term supported by a financing model that ensures its implementation;
- in areas designated for Integrated Landscape Management (AIGPs), the land and forest management actions shall be set out in the Integrated Landscape Management Operations (OIGPs). To enhance fire resilience, land and forest management actions may include, for example, the creation of discontinuities in forestry land and the replacement of eucalyptus by other species;
- the integrated Support Programme for Rural Villages located in forest territories that shall support a set of actions to ensure the change in land use and occupation and the management of fuel around rural villages; and
- the *Emparcelar para Ordenar* programme that shall increase the average size of rural property and, thus, contribute to the viability and economic sustainability of the farms that are installed or shall be installed there.

The implementation of the investment shall be completed by 30 September 2025.

#### Investment RE-C08-i02: Rural property registry and Land Cover Monitoring System

The objective of this measure is to provide the Portuguese State with a broad knowledge base of the territory, in particular as regards the type and boundaries of rural properties, making it possible to identify landowners.

This investment shall consist of the development of the BUPi platform and the production of reference mapping for the Land Cover Monitoring System (SMOS), including a digital 3-D representation of land through Light Detection and Ranging (LiDAR) coverage, vegetation maps, biomass and timber volume maps, land cover and use maps and Satellite Image Coverage. These measures complement each other and shall allow for the full operationalisation of the BUPi platform, while ensuring the interoperability of all the different information systems in place related to cadastral geometry, the land registry, and tax matrices currently managed by different authorities including the Tributary and Customs Authority, the Institute of Registration and Notary Affairs and the General Directorate for Territory. Citizens, businesses and all public authorities shall acquire a unique identification number (NIP) for their properties, including information on their boundaries and characteristics. To ensure the successful implementation of the aforementioned measures, the investment shall also include training activities.

The implementation of the investment shall be completed by 31 March 2026.

#### Investment RE-C08-i03: Fuel management breaks — primary network

The objective of this measure is to create horizontal discontinuities in the landscape through a primary network of fuel management breaks (RPFGC). This network shall isolate fire outbreaks, protect communication routes, social infrastructures and equipment, reduce the

average area destroyed by fires by compartmentalising the landscape, facilitate fire-fighting actions and ensure the safety of firefighters by creating escape routes.

The investment shall include the following measures:

- mapping and land use assessment of land included in the primary fuel management break structuring network;
- identification of owners, assessment and calculation of the level of compensation and other elements leading to the declaration of public utility notification to land owners, conclusion of agreements and payment of the related compensations
- inclusion in the BUPi platform of the geo-referenced graphic representation of the rural land included in the establishment of the easement area with a view to enabling the subsequent special registration procedures; and
- implementation of the primary network of fuel management breaks at national level.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C08-i04: Means to prevent and combat rural fires

The objective of this measure is to reinforce the State entities involved in the prevention and combat of rural fires. More specifically, this measure shall leverage the capacity, in terms of infrastructure and equipment, of the Portuguese Air Force, and of the Nature and Forest Conservation Institute (ICNF) in order to increase their effectiveness and efficiency in preventing and combating rural fires. Moreover, this measure shall improve the risk assessment by standardising and updating the Portuguese Institute of the Sea and the Atmosphere (IPMA) radar network.

This investment shall consist of the purchase of two light and nine medium firefighter helicopters, the construction of new and the renovation of existing buildings (operations centre and maintenance hangars), the purchase of vehicles, machinery and equipment that are necessary in fire-fighting operational response such as personal protective equipment, fire fighting vehicles, bulldozers and tractors, and the standardisation and upgrade of the meteorological radar network.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, to ensure compliance with the DNSH Technical Guidance (2021/C58/01), the vehicles, machinery and equipment to be purchased shall be zero-emission. Where no zero-emission alternatives exist, the vehicles, machinery and equipment to be purchased shall represent the best available levels of environmental performance in the sector.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment RE-C08-i05: More Forest Programme

The objectives of the measure are to upgrade the fire prevention and firefighting system, shifting from the model of combating fires to the model of prevention and to strengthen the actions of Forest Producer Organisations (OPFs) and Competence Centres in the forestry sector,

by involving specialists and boosting the technical qualifications of all relevant actors in these entities. The objective is also to better address plant and animal health.

This investment shall consist of the following measures:

- extension of the ‘Secure Village’ and ‘Safe People’ programmes aimed at promoting awareness-raising actions for the prevention of risky behaviour of the population, self-protection measures and simulations of evacuation plans, in conjunction with local authorities;
- delivery of vehicles and equipment for the National Authority for Emergency and Civil Protection (ANEPC) and the National Gendarmerie (GNR);
- provision of training to fire brigades and to the OPF technicians, Local and Central Administration and AIGP Management Entities; and
- strengthening of forest owners’ organisations, competence centres, and other relevant organisations in the forestry sector, in areas that are essential for the sustainability of forest resources;
- implementation of an intelligent surveillance system on disease vectors relevant to plant and animal health through the purchase of smart traps;
- purchase of equipment for forestry sector SMEs for forest management activities;
- purchase of equipment for forest pest monitoring and to control invasive woody plants.

The implementation of the investment shall be completed by 30 June 2026.



## **H.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone- / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
8.1	RE-C08-i01	T	Development of Landscape Planning and Management Programmes (PRGP) in the territories defined as vulnerable.		Number	0	20	Q3	2025	Approval by the Government of Landscape Planning and Management Programmes (PRGPs) for 20 homogeneous vulnerable areas or areas affected by major fires, taking into account the Charter of the Landscape Units of Mainland Portugal and the Territorial Model of the National Programme for Spatial Planning Policy.
8.2	RE-C08-i01	T	Publication of Integrated Landscape Management Operations (OIGPs) in the Diário da Republica		Number	0	60	Q2	2024	Approval and publication in the Diário da Republica of 60 Integrated Landscape Management Operations (OIGPs). The OIGPs shall define the land and forest management actions and the financial resources.
8.3	RE-C08-i01	T	Villages with fuel management projects		Number	0	600	Q1	2025	Signature of contracts setting out the specific conditions for financing of fuel management projects between the Environmental Fund and the beneficiaries (municipalities, inter-municipal communities, local development associations) in at least 600 rural villages located in forest territories (village gated community).
8.20	RE-C08-i01	T	Implementation of land consolidation measures Programa "Emparcelar para Ordenar"		Number	0	2 000	Q3	2025	2 000 ha of rural land shall be parcelled under the program "Emparcelar para Ordenar"
8.4	RE-C08-i02	M	Moving towards a BUPi 2.0 Platform	Entry into production of the BUPi 2.0 Platform				Q1	2022	Provision of the cloud based BUPi 2.0 platform that shall upgrade and expand the functionalities already existing in the pilot BUPi project. BUPi 2.0 shall ensure coverage at national level and interoperability of the different systems currently managed by different authorities including the Tax and Customs Authorities. BUPi 2.0 shall allow for the gradual implementation of unique property identification numbers (NIPs).
8.5	RE-C08-i02	T	Training on BUPi		Number	0	10	Q4	2023	Number of quarterly trainings provided related to BUPi to the nationally qualified technicians who carry out graphic representation procedures (RGG), the staff of the Institute

Sequential Number	Measure (Reform or Investment)	Milestone- / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										of Registers and Notaries (IRN), agents of the tax authorities, land registry technicians and technicians from the Directorate-General for the Territory and the registry officers.
8.6	RE-C08-i02	M	Production of reference mapping for the Land Cover Monitoring System (SMOS)	Production of reference mapping for the Land Cover Monitoring System (SMOS)				Q1	2026	Production of reference mapping for the Land Cover Monitoring System (SMOS) , including (i) publication of the land cover and use maps (COS) 2023, based on information validated by the responsible authorities which shall portray a geographical representation of the country and shall provide information on the land use and occupation, as well as, on types of crops and forestation, (ii) digital 3-D representation of land through Light Detection and Ranging (LiDAR) coverage, (iii) vegetation maps, (iv) biomass and timber volume maps and (v) satellite coverage.
8.7	RE-C08-i03	M	Publication of the Primary Fuel Management Breaks Structuring Network (RPFGC) contract	Publication of the Primary Fuel Management Breaks Structuring Network (RPFGC) contract in BASE.gov				Q1	2022	Award by the competent authority of the contract for the implementation of the Primary Fuel Management Breaks Structuring Network (RPFGC) to create horizontal discontinuities in the landscape to isolate fire outbreaks.
8.8	RE-C08-i03	T	Established easement area		ha	0	21 727	Q4	2025	Easement area formed in primary network of fuel management breaks (RPFGC) This land shall be included in the BUPi platform to enable the subsequent special registration procedure.
8.9	RE-C08-i03	T	Implementation of the Primary Fuel Management Breaks Structuring Network (RPFGC)		ha	0	21 000	Q4	2025	Implemented area (in ha) of the primary network of fuel management breaks (RPFGC) – creation of horizontal discontinuities (fuel management bands) in the landscape to isolate fire outbreaks.
8.10	RE-C08-i04	T	Delivery of vehicles, machinery and equipment		Number	0	179	Q1	2023	Delivery of firefighting and fire-prevention vehicles, machinery, and equipment after confirmation that they meet the technical specifications and other contractual requirements, in accordance with tender procedure.

Sequential Number	Measure (Reform or Investment)	Milestone- / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
8.11	RE-C08-i04	T	Delivery of light and medium firefighter helicopters		Number	0	11	Q4	2025	Delivery of two light firefighter helicopter (HEBL) and nine medium firefighter helicopters (HEBM) after confirmation that they meet the technical specifications and other contractual requirements. The target shall also include the construction and/or renovation of buildings and infrastructure for the use and maintenance of the helicopters.
8.12	RE-C08-i04	T	Installation of dual polarisation radars		Number	0	2	Q4	2023	Installation of two dual polarisation radars with the necessary computing and archiving system, two lightning detectors and two weather meteorological stations. Installation completed after confirmation that they correspond to the technical specifications and other contractual requirements.
8.13	RE-C08-i05	T	Training, equipment and vehicles for (ANEPC, GNR and fire brigades)		Number	0	62	Q4	2024	Provision of training or the delivery of vehicles or the delivery of equipment for 62 MAI entities (ANEPC, GNR and fire brigades)
8.14	RE-C08-i05	T	Creation of regional and sub-regional structures of the National Authority for Emergency and Civil Protection (ANEPC)		Number	0	6	Q2	2022	Entry into operation of two Regional and four Sub-Regional Emergency and Civil Protection Commands (as defined in Decree-Law No 45/2019 of 1 April 2019)
8.21	RE-C08-i05	M	Development of awareness raising campaign to prevent risky behaviour	Development of awareness raising campaign				Q1	2024	Development of awareness and information campaign under 'Secure Village' and 'Safe People' programmes in order to prevent risky behaviour in the population
8.15	RE-C08-i05	M	Publication of the initial report by the Institute for Nature Conservation and Forests, I.P	Publication of a report on programme contracts between the Institute for Nature Conservation and Forests, I.P. and the				Q2	2022	The report provides details on the programme contracts between the Institute of Nature Conservation and Forests, I.P. and the Forest owner's organisations (OPFs) and Competence Centres, including information on the objectives and targets to be achieved each year. Following the initial report, the implementation and progress of the programme contracts shall be published every semester.

Sequential Number	Measure (Reform or Investment)	Milestone- / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
				Forest owner's organisations (OPFs) and the Competence Centres						
8.16	RE-C08-i05	T	Implementation of a national training programme		Number	0	150	Q4	2025	150 technicians from Forest Producer Organisations (OPF), local and central government and entities managing AIGP must receive training with a minimum duration of 600 hours. Training in the following areas: prevention of rural fires, controlled fire clearance, plant health, remuneration of ecosystem services, biodiversity, forestry projects.
8.22	RE-C08-i05	T	Implementation of measures in the area of rural fire prevention and capacity-building in areas of the forestry sector		Number	0	22 091	Q2	2026	Delivery of 2 000 smart traps for the implementation of an intelligent surveillance system of disease vectors relevant to plant and animal health Delivery of 87 pieces of equipment for forest management (wood chippers and forestry tractors). Delivery of 20 000 trap kits for monitoring forest pests and controlling invasive woody plants. Completion of four capacity building actions selected through open calls to empower professionals in the forestry sector.
8.17	RE-C08-r19	M	Legal framework on compulsory tenure of rural land in forestry areas	Entry into force of the legal framework on compulsory tenure of rural land in forestry areas.				Q3	2021	Entry into force of the legal framework implementing the compulsory tenure of rural land in forestry areas. The compulsory tenancy shall be applied exclusively if landowners do not express their commitment to execute the actions defined in the integrated landscape management operation (OIGP) set for the integrated landscape management area(AIGP) in which their property is located. Bill No 68/2020 of 5 November authorises the Government to amend Law No 31/2014 of 30 May, (sets the general bases for public policy on land, town and

Sequential Number	Measure (Reform or Investment)	Milestone- / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										country planning, in order to approve the legal regime of compulsory tenure
8.18	RE-C08-r20	M	Land Cover Monitoring System (SMOS)	Entry into operation of the Land Cover Monitoring System (SMOS)				Q4	2022	Entry into operation of the Land Cover Monitoring System (SMOS), encompassing LiDAR Coverage, the digital terrain model, crops and vegetation model, crops and vegetation maps, Land Cover maps and Satellite Image Coverage.
8.19	RE-C08-r21	M	Law on the establishment of the integrated management system for rural fires (SGIFR)	Entry into force of the law establishing the integrated management system for rural fires (SIGIFR) and laying down its operating rules.				Q3	2021	The integrated management system for rural fires (SGIFR) provides, at national level, macropolicies and strategic guidelines which contribute to reducing the risk of rural fires and to changing the behaviour of owners, users and direct and indirect beneficiaries of the rural territory. The system defines inter-ministerial coordination models, delimiting the competences and scope of action of each entity within the SIGIFR. It defines the contents of the various tools for integrated rural fire management planning at national, regional, sub-regional and municipal level. A rural fire information system is set up in order to aggregate and disseminate all relevant technical information from the SIGIFR and there is a clear commitment to defining a model based on risk prevention and minimisation, either through awareness-raising activities or through the establishment of regional defence networks, in which fuel management plays a leading role in the sanctioning regime. Finally, it sets out a model of governance, monitoring and evaluation, which shall contribute to the continuous improvement of public policies and programmes.

## **I. COMPONENT 9: Water Management**

The component addresses the following challenges: deal with the high pressure on storage systems providing water supply and improve water efficiency to counteract the constraints imposed by the expected annual rainfall decrease, higher frequency of droughts, seasonality and water leakage increase.

The objectives of the component are to mitigate water scarcity and ensure the resilience of the regions with the biggest drought issue and in critical need of effective intervention to ensure water supply in the Algarve and Madeira.

Increased water resilience is of paramount importance to the development of these regions, representing also a mandatory condition for tourism and ecosystems (especially in the Algarve and Madeira), agriculture (Madeira) and to attend to combined pressures of peaks in irrigation needs and human consumption (Madeira).

The component contributes to addressing the Country Specific Recommendation on investment on the climate transition (Country Specific Recommendation 3 2020).

### **I.1. Description of the reforms and investments for non-repayable financial support**

#### **Investment RE-C09-i01: Algarve Water Efficiency Regional Plan**

The objectives of this investment are to respond to the water scarcity in the Algarve, which continues to worsen in the face of climate change

The investment shall consist of measures to increase water availability in the Algarve through demand and supply side measures, such as in the areas of reducing water losses, water reuse, monitoring and water supply reliability through infrastructure investments.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01) and the milestones and targets to be fulfilled by Portugal. In particular, all projects potentially likely to have significant effects on the environment shall be subject to an Environmental Impact Assessment (EIA), which shall be completed in accordance with Directive 2011/92/EU of the European Parliament and of the Council of 13 December 2011 on the assessment of the effects of certain public and private projects on the environment as well as relevant assessments in the context of Directive 2000/60/EC of the European Parliament and of the Council establishing a framework for the Community action in the field of water policy, or for short, the EU Water Framework Directive, including the implementation of required mitigation measures, ensuring compliance with the DNSH Technical Guidance (2021/C58/01). Any measures identified in the framework of the EIA and the assessment under Directive 2000/60/EC as necessary to ensure compliance with the DNSH principle shall be integrated into the project and strictly complied with at the stages of construction, operation and decommissioning of the infrastructure.

Where water is abstracted, a relevant permit shall be granted by the relevant authority, specifying conditions to avoid deterioration and to ensure that affected water bodies remain in good ecological status, in accordance with the requirements of the Water Framework Directive 2000/60/EC.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C09-i03-RAM: Plan for water efficiency and strengthening of supply and irrigation systems of Madeira

The objectives of the measure are to increase the resilience of the water resources on the islands of Madeira and Porto Santo.

The investment shall consist of making supply of water resources available by optimising the use of existing resources, the abstraction of surplus water without any impact on ecosystems, the establishment and expansion of strategic reserves and the interconnection of the various sources of water.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01) and the milestones and targets to be fulfilled by Portugal. In particular, all projects potentially likely to have significant effects on the environment shall necessarily have to be subject to an Environmental Impact Assessment (EIA) pursuant to Directive 2011/92/EU, as well as relevant assessments in the context of Directive 2000/60/EC and Directive 92/43/EEC, including the implementation of required mitigation measures.

The implementation of the investment shall be completed by 30 June 2026.

Investment RE-C09-i05: Alqueva Photovoltaic Park

The objectives of this measure are to reduce electricity costs and move towards the decarbonisation of the Alqueva dam by producing more of the required energy through renewable energy for self-consumption. This aims to contribute to stabilising operating costs and enhance energy efficiency.

The investment shall include the installation of production capacities for photovoltaic energy on the Alqueva dam lake.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01) and the milestones and targets to be fulfilled by Portugal. In particular, all projects potentially likely to have significant effects on the environment shall necessarily have to be subject to an Environmental Impact Assessment (EIA) pursuant to Directive 2011/92/EU, as well as relevant assessments in the context of Directive 2000/60/EC and Directive 92/43/EEC, including the implementation of required mitigation measures.

The implementation of the investment shall be completed by 30 June 2026.

## **I.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
9.1	RE-C09-i01	T	Additional monitoring points of groundwater resources installed (SM3)		Number	32	82	Q2	2025	Installation of monitoring and supervision points of groundwater resources (including piezometers and telemetry meters). In addition to an existing 32, another 50 piezometers, shall be installed.
9.2	RE-C09-i01	T	Completion of network interventions to reduce water losses (SM1)		Km	0	125	Q1	2026	Completion of network interventions to optimise pressure and rehabilitate the network with the following actions: 1) pressure optimisation and flow measurement, 2) network rehabilitation in urban/historical areas 3) network rehabilitation in rural or medium rural areas.
9.3	RE-C09-i01	T	Modernisation of land area of collective hydro-agricultural use and individual irrigation (SM2)		Ha	0	10 300	Q1	2026	Area concerned by the adoption of more efficient distribution systems , implementation of remote sensing and consumption control systems, and implementation of leak detection systems for collective hydroagricultural facilities and for the installation of more efficient and monitorable irrigation systems in individual irrigation
9.4	RE-C09-i01	T	No of treatment plants to ensure the production and refinement of treated waste water (SM4)		Number	0	4	Q1	2026	Number of treatment plants opened to ensure the production of treated waste water ready for reuse. Treatment plants 'opened' shall include upgraded treatment plants that are reopened following their upgrade.
9.15	RE-C09-i01	M	Reinforcement of water interconnections	Entry into operation and completion of works				Q2	2026	a) Entry into operation of the 1st phase of the connection between the Sotavento and Barlavento Algarvio high supply systems  b) Completion of the works for the reinforcement of the interconnection between Chão das Donas and the Fontainhas water treatment plant.



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
9.12	RE-C09-i03-RAM	T	Additional km of conduits renovated or rehabilitated		km	0	53	Q2	2025	Length, in km, of water conduits built, renovated or rehabilitated
9.13	RE-C09-i03-RAM	T	Additional volume of water made available in the southern part of the island of Madeira for public supply and irrigation		hm <sup>3</sup>	N.A.	4	Q4	2025	Additional volume of water made available for public supply and irrigation; this shall be achieved through reinforcing, renovating, resizing and building of new pipelines, canals, reservoirs and a borehole.
9.14	RE-C09-i05	T	Additional and operational production capacity for photovoltaic energy on the Alqueva dam lake		MW	0	43	Q2	2026	Additional and operational production capacity for photovoltaic energy installed as floating photovoltaic plants on the Alqueva dam lake. Production capacity is understood as maximum installed power.

## **J. COMPONENT 10: Sea**

The component addresses the challenge to pave the way for a more competitive, cohesive, inclusive and furthermore a more decarbonised and sustainable sea economy, an area in which Portugal has strong potential. The component shall help seizing the opportunities arising from the climate and digital transitions in the sea economy. The objective of this component is to support the achievement of national objectives related to the productive potential of the sea economy. In particular the component seeks to ensure the sustainability and competitiveness of the sea-related business system. In addition, the component has the ambition to tackle, at least partly, poverty in coastal communities, while ensuring a competitive and cohesive territory in a context of adaptation to climate and digital transitions, including with a focus on skills relevant for the sea sectors. The component shall also contribute to preserve the value of the services of the ocean ecosystem.

The component supports addressing the Country Specific Recommendations on focusing economic policy related to investments on ports and on innovation (Country Specific Recommendation 3 2019) and on focusing investment on the green transition (Country Specific Recommendation 3 2020). In addition, the component contributes to addressing the Country Specific Recommendation on improving the skills level of the population (Country Specific Recommendation 2 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **J.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TC-r23: Reform of the Blue Economy Infrastructure Ecosystem.**

The objective of this reform is to revise the Port Tech Clusters Network legislation (approved by the Council of Ministers in 2017), through which Portugal aims at strengthening the economic activities related to the sea, by creating business opportunities, new jobs, supporting exports, supporting the growth of maritime transport and promoting the sustainable exploitation of the sea potential. The reform expands the Port Tech Clusters Network to additional areas with access to the sea, and sets new objectives such as reinforcing the financing capacity of the economy of the sea through a revised Blue Fund, supporting the use of the ocean to improve the resilience to mitigate climate change, promoting the development of skills relating the sea economy and twin transition and reinforcing the public support to innovation for the sustainable development of the sea economy.

The reform establishes the governance model of a new Blue Hub, which should be a driver of technology transfer between the different actors in the value chain of a new, more resilient and

sustainable sea economy whose impact is intended to be lasting and significant on the paradigm shift towards smart, sustainable and inclusive economic development of the sectors concerned. The implementation of the reform shall be completed by 31 December 2021.

Investment TC-C10-i01: Blue Hub, Network of Infrastructure for the Blue Economy

The objective of this investment is to create a nation-wide network of infrastructures for the blue economy across the country and to strengthen the blue economy innovation ecosystem.

The investment shall consist of construction or refurbishment of new or existing infrastructure as well as investment in equipment relating to the sea economy. The investment shall include the creation of new blue hubs (business development areas in ports) across the country and the upgrade or rehabilitation of existing blue hubs, as well as investment in training and skills through a new Blue Hub School concept. The investment shall allow the capacity to transfer research results into productive specialisations in the economy. The Blue Hub School project, primarily including investments in infrastructure and equipment, shall include a significant dimension of skills development.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 30 June 2026.

Investment TC-C10-i02: Green and Digital Transition and Safety in Fisheries

The objectives of this investment is to support the financing of projects aimed at innovation, process modernisation, carbon footprint reduction and the circular economy of fish industry and organisations.. The investment shall consist of a call for tender for 82 projects relating to innovation, modernisation of processes, circular economy and reduction of ecological footprint of firms in the fishery industry.

The implementation of the investment shall be completed by 31 December 2025.

Investment TC-C10-i04-RAA: Development of the ‘Cluster do Mar dos Açores’.

The objective of this investment is to upgrade the fixed and mobile infrastructure of marine science research in the Autonomous Region of the Azores. One sub-measure shall consist the delivery of a modern vessel with high technological standards in terms of capabilities and equipment and high energy performance, including an integrated system of scientific acoustic electronic equipment. The second sub-measure shall consist of the acquisition of two modules, to be incorporated into the research vessel associated, namely a Trawl Equipment Module and a Remotely Operated Water Vehicle (ROV) module. The last sub-measure shall consist of creating an experimental centre for research and development linked to the sea, shared with the

institutions of the Azores Scientific and Technological System (SCTA) and companies, including a ‘blue incubator’ and an aquaculture centre in the Azores.

The implementation of the investment shall be completed by 30 June 2026.

Investment TC-C10-i05-RAA: Energy transition, digitalisation and reduction of environmental impact in the fisheries and aquaculture sector

The objective of this investment is to support projects aimed at: energy transition, digitalisation and reduction of environmental impact in the fisheries and aquaculture sector in the Autonomous Region of Azores.

The investment shall consist of 15 awarded projects relating to modernisation and renewal of the fishing fleet, innovation in fisheries and aquaculture to improve energy performance, modernisation of processes, reduction of waste production at sea and the promotion of circular economy throughout the fishing and aquaculture sectors.

For project selection, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in the terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>53</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>54</sup>; iii) activities related to waste landfills, incinerators<sup>55</sup> and mechanical biological treatment plants<sup>56</sup>. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 March 2026.

Investment TC-C10-i06-RAM: Oceanic technologies

The objective of this investment is to meet infrastructure needs of marine science research in the Autonomous Region of Madeira, and to promote the links between marine research and the economic sector.

The investment shall consist of the construction of an energy efficient multipurpose research vessel aimed at research and training in shallow waters around the islands of the Madeira archipelago and in open sea. It shall also include the purchase of three subaquatic autonomous unmanned vehicles for marine research.

---

<sup>53</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>54</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>55</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>56</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01). In particular, the research vessel and the autonomous unmanned vehicles shall use the best available technology with the lowest environmental impacts in the sector.

The implementation of the investment shall be completed by 30 June 2026.

## **J.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
10.1	TC-C10-r23	M	Entry into force of the revision of the acts of the Ministry of the Sea related to strengthening the financing capacity for the Sea Economy and Innovation through the Blue Fund	Entry into force of the revised acts of the Ministry of the Sea related to strengthening the financing capacity for the Sea Economy and Innovation through the Blue Fund				Q4	2021	<p>The following acts shall be revised: Decree-Law No 16/2016 of 9 March; Order No 343/2016 of 30 December; Council of Ministers Resolution No 175/2017.</p> <p>The revision of these acts shall consist of an update of the strategy Port Tech Clusters Network expanding its scope to the decarbonisation of the sea economy; revision and adaptation of the Blue Fund organic and operation mode to adapt it to manage the investments in the component; creation of the governance model of the hub.</p>
10.2	TC-C10-i01	M	Completion of Blue Hub School modernisation	Completion of the renovation of the Blue Hub School				Q4	2025	<p>Conclusion of the renovation works, strengthening of the training offer and refurbishment with equipment of the Blue Hub School. It shall include:</p> <ul style="list-style-type: none"> <li>- investment in the infrastructure and systems of the <i>Escola Superior Náutica Infante D. Henrique</i> (ENIDH), including modernisation of 16 laboratories and acquisition of simulators</li> <li>- Modernisation of For-MAR: upgrading of 6 training centres, including equipment for vocational training, modernisation of IT and communication systems, digitalisation of training processes and design of e-learning.</li> </ul> <p>New buildings shall have a primary energy demand at least 20% below the</p>

										requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.
10.3	TC-C10-i01	T	Completion of the installation and/or upgrading of the Blue Hub hubs		Number	0	7	Q2	2026	<p>Finalisation of the works (construction, renovation and equipment) for 7 blue hubs including:</p> <ol style="list-style-type: none"> <li>1. Figueira da Foz Hub: a transdisciplinary research complex and complementary laboratories serving as an interface between academia and industry.</li> <li>2. The IPMA/Sea Oeiras hub to improve the capabilities for monitoring the ocean</li> <li>3. The installation of the Smart Ocean Peniche Hub</li> <li>4. The reinforcement of the Aveiro hub.</li> <li>5. The installation of Ocean.Plus hub in Porto, Leixões I</li> <li>6. Porto Hub/ Leixões II: Centre for the Command and Control of Unmanned Vehicles</li> <li>7. The installation of the Algarve Hub</li> </ol> <p>The business model for the blue hubs shall be created and a professional interim business management team recruited (also covering the Blue Hub School).</p> <p>The finalisation of the above shall follow the confirmation of compliance with the technical specifications and contractual obligations. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.</p>

10.4	TC-C10-i02	T	Approval of the final reports for 82 projects in support of innovation, energy transition and reduction of environmental impact for entities in the fish sector		Number	0	82	Q4	2025	Approval of final reports of the implementation of 82 projects in support of innovation, energy transition and reduction of environmental impact for entities in the fish sector by the DGRM-IFAP (Directorate General for Natural Resources, Safety and Maritime Services).
10.8	TC-C10-i04-RAA	M	Start of Public Works Contract for the technical centre MARTEC	Start of construction works for the technical centre MARTEC				Q4	2023	Start of construction works of the infrastructure for the Technopolo MARTEC (including purchase of land and demolishing of existing infrastructure) on the island of Faial as part of the experimental and development centre linked to the Sea in the Azores. It shall include a Blue Incubator (with at least 6 500 m <sup>2</sup> ), an Aquaculture Centre (at least 2 000 m <sup>2</sup> ) and equipment for the Blue Incubator and the Aquaculture Centre). New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
10.9	TC-C10-i04-RAA	M	Delivery of a research vessel	Delivery of research vessel				Q4	2025	Delivery of a modern research vessel including integrated system of scientific acoustic electronic equipment
10.11	TC-C10-i04-RAA	M	Delivery of 2 modules for the new research vessel	Delivery of 2 modules for the new research vessel				Q2	2026	Delivery of 2 modules for the new vessel research: 1 Module ROV and 1 Module of trawling equipment
10.10	TC-C10-i04-RAA	M	Entry into operation of the experimental research and development centre linked to the Sea in the Azores (centre MARTEC)	Entry into Operatio				Q2	2026	Creation and entry into operation of an experimental marine research and development centre on the island of Faial New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings.
10.12	TC-C10-i05-RAA	T	Completion of projects in the fisheries and aquaculture sector		Number	0	15	Q1	2026	Completion of 15 projects relating to modernisation and renewal of the fishing fleet, innovation in fisheries and aquaculture to improve energy performance, modernisation of



										<p>processes, reduction of waste production at sea and the promotion of circular economy throughout the fishing and aquaculture sectors=.</p> <p>The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list (as set out in the measure description), and the requirement of compliance with the relevant EU and national environmental legislation.</p>
10.13	TC-C10-i06-RAM	M	Signature of contract for multipurpose research vessel	Signature of contract for multipurpose research vessel				Q2	2024	<p>Signature of the contract for the construction of a multipurpose research vessel.</p> <p>The contract shall require the application of the DNSH condition set out in the measure description.</p>
10.14	TC-C10-i06-RAM	M	Delivery of the energy efficient multipurpose research vessel	Delivery of the multipurpose research vessel				Q2	2026	<p>Delivery of the energy efficient multipurpose research vessel. It shall be able to operate in the shallow waters of the Autonomous Region of Madeira around the islands of the archipelago as well as in the open sea.</p>
10.15	TC-C10-i06-RAM	T	Delivery of one autonomous unmanned vehicle		Number	0	1	Q3	2024	<p>Delivery of one autonomous unmanned vehicle:</p> <ul style="list-style-type: none"> <li>Autonomous vehicle of surface area (USV)</li> </ul>
10.16	TC-C10-i06-RAM	T	Delivery of two autonomous unmanned vehicles		Number	1	3	Q4	2025	<p>Delivery of Subaquatic autonomous unmanned vehicle 6 000M and a Subaquatic autonomous unmanned vehicle (AUV) 1 000M</p>

### **J.3. Description of the reforms and investments for the loan**

#### **Investment TC-C10-i03: Atlantic Defence Operations Centre and naval platform**

The objective of this investment is to promote marine research and surveillance

The investment shall consist of developing a system based on three key pillars: Pillar I - Multi-purpose Naval Platform; Pillar II - Centre of Operations; and Pillar III — Alfeite Arsenal Academy (Academy 4.0). The Arsenal Academy aims to focus on training in disruptive areas such as robotics, telecommunications, biotechnology, nanotechnology, connectivity, Artificial Intelligence, Big Data and Machine learning.

The implementation of the investment shall be completed by 30 June 2026.

#### **Investment TC-C10-i07: Green Shipping**

The objective of the measure is to accelerate the energy transition of maritime freight and passenger transport.

The investment shall consist of a support programme for energy efficiency interventions for ten freight and passenger transport vessels, of which at least 70 % of the vessels exceeds 5000 gross tonnage (GT). The interventions shall fall under at least one of the following typologies: (i) fossil fuel replacement measures (ii) energy saving measures and (iii) complementary emission reduction measures.

The applications shall be scored on the assessment of the level of reduction of carbon dioxide (CO<sub>2</sub>) emissions, calculated on the basis of the Carbon Intensity Indicator (CII), and indication per transport work unit, as a percentage and on the assessment of the emission reduction levels of sulphur oxides (SO<sub>x</sub>), nitrogen oxides (NO<sub>x</sub>) and particulate matter as a percentage. The Energy Efficiency Existing Ship index (EEXI) shall also be used as an indicator of the assessment.

In order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the investment shall contribute at least to 10 % reduction in fuel consumption of the ship expressed in grams of fuel per deadweight tonnes per nautical mile. The calculation of consumptions shall be demonstrated by computational fluids dynamics (CFDs), tank tests or similar engineering calculations). In addition, the vessels shall not be dedicated to the transport of fossil fuels.

The implementation of the investment shall be completed by 30 June 2026.

#### **J.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
10.5	TC-C10-i03	M	Signature of the contract for the 'Multifunctional Naval Platform' and 'Operations Centre'	Signature of contract for the 'Multifunctional Naval Platform' and 'Operations Centre'				Q3	2023	Signature of the construction contract following launch of public tender(s) — Pillars I and II: Pillar I — Multi-functional Naval Platform, It includes the construction of a multifunctional naval platform of approximately 100 meters with dynamic level automatic positioning, integrated platform management system, command bridge and operations centre, underwater acoustic positioning system, bay for launch of submarines and/or disembarkation of autonomous systems, cranes, helideck, among others), Also includes the capability to operate vehicles up to 6 000 meters depth, parking of autonomous surface vehicles and additional naval assets (including autonomous ocean surface vehicles, autonomous underwater vehicle, autonomous air vehicles, drones). Pillar II —Operations Centre It includes the renovation of existing buildings and structures, facilities for computer and communication systems for the operations center and the laboratory network, high performance computing and information storage systems, communication systems (including Very-Small Aperture Terminal (VSAT) Television Receive Only systems (TVRO) and interoperability systems with other Naval systems, software development and immersive systems.
10.6	TC-C10-i03	M	Finalisation of Alfeite Arsenal Academy	Finalisation of the Alfeite Arsenal Academy				Q4	2023	The infrastructure of the Alfeite Arsenal Academy School is upgraded and the school is authorised to provide training. The investment also includes the diagnosis of training needs, development of training courses, and the provision of first training courses.)
10.7	TC-C10-i03	M	Reception and acceptance of the 'Multifunctional Naval Platform' and 'Operations Centre'	Reception and acceptance of the 'Multifunctional Naval Platform' and 'Operations Centre'				Q2	2026	Reception and acceptance of the 'Multifunctional Naval Platform' and 'Operations Centre'
10.17	TC-C10-i07	M	Launch of call for tenders for the decarbonisation of vessels	Launch of call for tenders for decarbonisation of vessels				Q3	2023	Launch of call for tenders for the decarbonisation of ten maritime freight and passenger transport vessels of which at least 70 % of the vessels exceeds 5 000 gross tonnage (GT). The terms of reference shall include eligibility criteria that ensure that the

										selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) and contribute at least to 10 % reduction in fuel consumption of the ship expressed in grams of fuel per deadweight tonnes per nautical mile in accordance with the requirements set out in the measure description. It shall also include require compliance with EU and national environmental legislation.
10.18	TC-C10-i07	T	Completion of energy efficiency interventions for vessels	Proof of completion of the energy efficiency interventions for vessels	Number	0	10	Q2	2026	Completion of energy efficiency interventions for ten freight and passenger transport vessels of which at least 70 % of the vessels exceeds 5 000 gross tonnage (GT).

## **K. COMPONENT 11: Decarbonisation of Industry**

The component of the Portuguese recovery and resilience plan addresses the challenge of the contribution of the industry and industrial processes to achieving the objectives of carbon neutrality, as identified in the Carbon Neutrality Roadmap 2050 and the National Energy and Climate Plan 2030. This requires a structural transformation, based on the reconfiguration of industrial activity, changes in production processes and the way in which the resources are used.

The measure of this component aims at promoting decarbonisation, energy and resource efficiency, and the use of alternative energy sources in the industrial processes. The projects to be supported shall also be linked to new technologies, innovation and digitisation of industry, seeking greater efficiency in the various production and organisational processes.

The component shall contribute to the climate transition of the Portuguese industry and support its competitiveness. It contributes to addressing the Country Specific Recommendations on investment in the green transition, in particular on clean and efficient production and use of energy (Country Specific Recommendation 3 2020) and on investment in research and innovation (Country Specific Recommendations 3 2019 and 2020).

### **K.1. Description of the reforms and investments for non-repayable financial support**

#### **Investment TC-C11-i01: Decarbonisation of industry**

This investment shall consist of the promotion of and financial support to innovation projects in industries in four areas:

- low carbon processes and technologies: the aim is to support the introduction of new technologies or improved production processes to decarbonise them, such as through the incorporation of new raw materials and circular economy measures, innovation measures, the replacement and/or adaptation of equipment, the increase of the electrification of final energy consumption;
- energy efficiency measures: the projects supported shall aim at reducing the energy consumption and greenhouse gas emissions, such as through the optimisation or replacement of engines and equipment, the optimisation of processes, the adoption of monitoring and consumption management systems;
- incorporation of renewable energy and storage, such as through the installation of solar systems, renewable heat generation, high efficiency co-generation, production and uptake of renewable hydrogen and renewable gases where technological options for decarbonisation, including through electrification, are more limited;
- development of decarbonisation roadmaps and capacity building initiatives, such as through the identification and dissemination of effective technological solutions, training activities, information sharing platforms.

The support shall be awarded through tender procedures (2021-2024) to both small and medium-sized enterprises and large companies in the areas of industry and energy production, including industrial area management bodies, energy transmission and distribution system operators, industry and energy business associations and other entities. The investment aims to support at least 310 projects of various sizes.. The tender shall focus on the most GHG intensive sectors but shall be open to the whole industrial sector, covering both ETS and non-ETS installations.

The projects selected under the 024ter intervention field shall result in a GHG emission reduction of 30% on average in the industrial installations concerned, in the framework of the implementation of the National Energy and Climate Plan.

In order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>57</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>58</sup>; iii) activities related to waste landfills, incinerators<sup>59</sup> and mechanical biological treatment plants<sup>60</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2025.

---

<sup>57</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>58</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>59</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>60</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

## **K.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
11.1	TC-C11-i01	M	First call for tender for industrial decarbonisation projects	First call for tender opened				Q4	2021	Opening of the first call for proposals for industrial decarbonisation projects that relate to at least one of the following areas: low carbon processes and technologies; adoption of energy efficiency measures; incorporation of renewable energy and energy storage; and business empowerment. The terms of reference shall include eligibility criteria that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation. This call for tenders shall ensure an average reduction of 30% in direct and indirect GHG emissions for the industrial installations supported for projects matching the intervention field 024ter. Projects with the highest decarbonisation efficiency shall be supported in priority.
11.2	TC-C11-i01	M	Signature of contracts awarding financial support	Signature of contracts awarding financial support				Q4	2023	At least EUR 383 000 000 awarded for projects for industrial decarbonisation projects that relate to at least one of the following areas: low carbon processes and technologies; adoption of energy efficiency measures; incorporation of renewable energy and energy storage; and business empowerment. Award of the contracts to the projects selected under the competitive calls for proposals mentioned in milestone above shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.

11.3	TC-C11-i01	T	Financial support to industrial decarbonisation projects		Number	0	310	Q4	2025	Number of projects that received financial support for the decarbonisation of industry that relate to at least one of the following areas: low carbon processes and technologies; adoption of energy efficiency measures; and incorporation of renewable energy and energy storage. A reduction of on average 30% of direct and indirect GHG emissions for projects matching the intervention field 024ter shall be ensured for the industrial installations supported.
------	------------	---	--	--	--------	---	-----	----	------	---



## **L. COMPONENT 12: Bioeconomy**

This component addresses the challenge of the development of a viable, sustainable, circular and competitive bioeconomy. Such a transition is expected to support the modernisation and consolidation of industry by creating new value chains and greener industrial processes.

The objective of this component is to promote and accelerate the development of high value-added products from biological resources as an alternative to fossil-based materials.

The measures of this component aim at supporting structural changes linked to this transition and shall contribute to address current global and local challenges, including climate change, the reduction of dependence on fossil resources and sustainable development. Three sectors (textiles and clothing, footwear and natural resin) shall be specifically supported for the development of bio-based products and to become more resource efficient. The component supports addressing the Country Specific Recommendations on investment in the green transition, in particular in clean and efficient production and use of energy (Country Specific Recommendation 3 2020), in investment in research and innovation (Country Specific Recommendations 3 2019 and 2020) and in the transition towards a circular economy, in particular by increasing waste prevention, recycling and reuse to divert waste away from landfills and incinerators (Country Specific Recommendation 3 2022 and 2023).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **L.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TC-r25: Sustainable Bioeconomy**

The objective of the reform is to promote and incentivise the conservation and efficient use of biological resources. The reform fits in Portugal's Sustainable Bioeconomy Action Plan, which shall be subject to public consultation and shall act as a strategic framework for national sustainable development. As part of the effort to promote the bioeconomy, Portugal shall also assess fiscal incentives that could enhance the substitution of non-renewable natural resources with other bio-based resources.

The reform shall consist of a new General Waste Management System (RGGR) and the inclusion of criteria for the purchasing of sustainable bio-based products in the review of the National Strategy for Green Public Procurement. This reform aims to address the main obstacles and constraints identified in the valorisation of biological resources for the development of sustainable and circular bio-industry, respecting the cascading principle.

The implementation of the new General Waste Management Scheme shall at least remove the constraints on the use of by-products or waste for new products by simplifying the procedures for the classification of substances or objects as by-products, including from other EU-countries. The new General Waste Management Scheme was adopted in December 2020.

The National Strategy for Green Public Procurement shall be revised to include at least mandatory ecological criteria related to the procurement of services and products (notably in the area of construction), integrating sustainable bio-based products.

The implementation of the reform shall be completed by 30 September 2022.

### Investment TC-C12-i01: Bioeconomy

The objective of the investment is to support the incorporation of bio-based materials in production processes in three sectors: textile and clothing, footwear and natural resin.

The main instrument shall consist of financial support awarded through programme contracts with consortia, which shall include R&I institutions, businesses and end-users, and which shall be selected through a competitive process. The activities supported shall include research, development and productive innovation projects, digitisation projects and advanced production technologies, dedicated training and empowerment programmes, production of domestic natural resin, and awareness raising measures for sustainable production and consumption. The projects selected shall contribute at least to the development of the circular economy and to the emission reduction objectives in Portugal. The projects shall have the following objectives:

- development of new production processes in the creation of higher value-added products incorporating and exploiting biological resources (forest biomass, agricultural and agro-industrial residues and by-products);
- development of technological processes to improve the circularity of the textile and clothing, footwear and resin processing sectors; and
- contribute to waste management in these sectors.

Research, development and innovation projects shall be supported with the aim to develop new production processes in the creation of higher value-added products incorporating and exploiting biological resources (forest biomass, agricultural and agro-industrial residues and by-products), technological processes to improve the circularity of the textile and clothing, footwear and resin processing sectors, and to contribute to waste management in these sectors. The projects selected shall contribute to the reduction of GHG emissions.

These measures shall be complemented by specific and additional tenders for activities for forest management and the production of natural resin. It shall include the support of fire prevention activities by resin production professionals, the purchase of machinery and equipment by the Institute for Nature and Forest Conservation (ICNF), and activities of protection and rehabilitation of maritime pine forests. By promoting forest land management, this investment shall contribute to the prevention and mitigation of the effects of rural fires, helping to reduce the emission of pollutants to the atmosphere.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, to ensure compliance with the DNSH Technical Guidance (2021/C58/01), the vehicles, machinery and equipment to be purchased by the Institute for Nature and Forest Conservation (ICNF) shall be zero-emission. Where no zero-emission alternatives exist, the vehicles, machinery and equipment to be purchased shall represent the best available levels of environmental performance in the sector. In addition, the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>61</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower

---

<sup>61</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01).

than the relevant benchmarks<sup>62</sup>; iii) activities related to waste landfills, incinerators<sup>63</sup> and mechanical biological treatment plants<sup>64</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2025.

#### Reform TC-C12-r39: Promoting circular economy and more efficient waste management

The reform aims at improving waste prevention, preparing for re-use, recycling and recovery and diversion of waste and at promoting the circular economy.

The reform shall:

- Encourage further eco-design in manufactured goods by the harmonisation of the criteria for the eco-modulation to be used by producers. These criteria shall be made mandatory for the managing entities (associations representing producers of products, packers and suppliers of packaging service) for the implementation of the integrated systems covered by the Extended Producer Responsibility. The criteria shall ensure that the financial models under Article 15 (3) and (4) of Decree-Law No 152/D/2017 reflect the impact of the product on the environment and the real cost of managing waste, and create financial incentives for more durable, repairable and recyclable products by modulating the fees to be paid by producers.
- Introduce of a recovery incentive scheme (deposit and refund system) for non-reusable bottles of plastic, ferrous metals and aluminium.
- Following a feasibility study, introduce a system of incentives for the take-back of the different categories of waste of electric and electronic equipment.

The implementation of the reform shall be completed by 31 December 2025.

---

<sup>62</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>63</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>64</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

### Investment TC-C12-i02: Recycling and recovery of waste

The investment aims at increasing the capacities for waste collection, reuse, recycling and recovery in Portugal.

The investment shall support companies holding a concession from one or more municipalities for the purchase of equipment and vehicles for waste collection and separation as well as for the construction of new collection and sorting facilities.

It is expected that this measure does not do significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measure and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01). In particular, to ensure compliance with the DNSH Technical Guidance (2021/C58/01), the equipment and vehicles to be purchased by the concession companies shall be zero-emission. Where no zero-emission alternatives exist, the equipment and vehicles to be purchased shall represent the best available levels of environmental performance in the sector. In addition, the investment shall exclude i) activities related to fossil fuels, including downstream use<sup>65</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>66</sup>; iii) activities related to waste landfills, incinerators<sup>67</sup> and mechanical biological treatment plants<sup>68</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. Additionally, for construction and operation of facilities for the treatment of separately collected bio-waste through anaerobic digestion or composting with the resulting production and utilisation of biomethane, compliance with the Renewable Energy Directive 2018/2001/EU, in particular that the facilities meet the sustainability and greenhouse gas emission savings criteria set out in Articles 29-31 and the rules on food and feed based biofuels set out in Article 26, shall be ensured.

---

<sup>65</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>66</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>67</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>68</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

## **L.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
12.1	TC-C12-i01	M	Signature of the 2021 protocol of the 'Resineiros Vigilantes' programme	Signature of the 2021 protocol of the 'Resineiros Vigilantes' program				Q3	2021	Conclusion of the protocol between the Institute for Nature and Forest Conservation, I.P. and the national professional association of resin producers (Resipinus) for the surveillance and detection of rural fires.
12.2	TC-C12-i01	M	Approval of the projects submitted by the Consortia for the development of new bioeconomy products, technologies and processes in the textile and clothing, footwear and natural resin sectors	Approval of the projects for the development of new bioeconomy products, technologies and processes				Q2	2022	Approval by the selection committee of the projects submitted by the Consortia for the development of new bioeconomy products, technologies and processes in the textile and clothing, footwear and natural resin sectors. The projects presented by the Consortia for support shall fall under one the following programmes: 'Promoting Sustainable and Circular Bioeconomy in Textile and Clothing', 'Promoting Sustainable and Circular Bioeconomy in the Footwear Sector' and 'Promoting and valorising Natural Resin'. They shall focus on a low-carbon economy, resilience and adaptation to climate change through the application of clean technology solutions, low-impact alternatives and the use of Best Available Techniques. The selection criteria for the projects shall require that all supported R&I projects ensure a reduction of direct and indirect carbon emissions. Selected projects shall comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.
12.3	TC-C12-i01	T	New products, technologies and pilot processes integrating bio-based resources		Number	0	15	Q4	2025	New products, technologies and pilot processes integrating bio-based resources. This includes at least 10 new products or technologies (Technology Readiness Level 6-7) and at least 5 industrial pilot processes ((Technology Readiness Level 7-9) in the following sectors: textile, footwear, resin production.
12.4	TC-C12-i01	T	Development of maritime pine forests		ha	0	8 500	Q2	2026	Area of maritime pine forests developed through the use of natural regeneration techniques and resinous branch pruning.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			with resin production potential							
12.5	TC-C12-r25	M	Entry into force of the New General Waste Management Regime	Entry into force of the New General Waste Management Regime				Q3	2021	Entry into force of the New General Waste Management System (RGGR) that simplifies the administrative process and reduces the costs associated with the use of by-products.
12.6	TC-C12-r25	M	Entry into force of the revised National Strategy for Green Public Procurement	Entry into force of the revised National Strategy for Green Public Procurement				Q3	2022	Entry into force of the revised National Strategy for Green Public Procurement that specifies ecological criteria related to the procurement of services and products integrating sustainable bio-based materials, including through the introduction of mandatory ecological criteria.
12.7	TC-C12-r39	M	Entry into force of the harmonised definition of criteria for eco-modulation	Provision in the legal act indicating the entry into force of the harmonised definition of criteria for eco-modulation				Q4	2023	Entry into force of a legal act setting out harmonised and mandatory definition of criteria for the eco-modulation of financial benefits in integrated systems under the Extended Producer Responsibility. The new financial benefits will apply on 01/01/2026 after the end of the transition period necessary for producers to adapt their models to the new eco-modulation criteria.
12.8	TC-C12-r39	M	Recovery incentive scheme (deposit and refund system) for non-reusable plastic bottles, ferrous metals and aluminium	Entry into operation of the deposit and refund system				Q4	2023	A deposit and refund system shall enter into operation and shall be applied for non-reusable plastic bottles, ferrous metals and aluminium.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
12.9	TC-C12-r39	M	Take-back scheme for electrical waste and electronic equipment	Provision in the legislation indicating the entry into force of the legislation				Q4	2025	Following an independent feasibility study, and if the study is positive, legislation shall enter into force setting the legal framework for the introduction of a take-back scheme for electric and electronic waste.
12.10	TC-C12-i02	T	Increased capacity for waste, reuse, recycling and recovery		Number	0	5	Q4	2025	Number of concession companies holding a concession from one or more municipalities with increased capacity for re-use, recovery and recycling of waste, including the following interventions in at least one concession company per intervention: a) the installation of a new sorting line for plastic and metal packaging, b) the construction of a new packaging sorting plant, c) vehicles for selective collection and sorting containers, d) an installation for post-composting treatment, and e) a system for the treatment of wastewater generated from waste processing activities.

### **M. COMPONENT 13: Energy Efficiency in Buildings**

The component addresses the following challenges. The residential sector accounts for 18% of energy consumption and the services sector for another 14%. Buildings, therefore, play an important role for Portugal to achieve its carbon neutrality targets. Measures in this area, and in particular in the residential segment, can also help to alleviate energy poverty, which remains an important concern in Portugal with the percentage of households unable to keep homes adequately warm still at 19% in 2019. Portugal has committed to achieving carbon neutrality by 2050 and, therefore, needs to promote the decarbonisation of its building stock, while improving housing conditions (indoor comfort and quality) and affordability. This shall be achieved by increasing the energy performance of buildings, by combining energy efficiency and renewable energy with electrification, and targeting in particular low-income households to tackle energy poverty.

A number of ‘market failures’ are identified and correspond to a number of problems that tend to delay the transformation of the building stock and the exploitation of potential energy savings, such as:

- lack of understanding of energy use and potential savings;
- limited renovation and construction activity in a post-financial crisis context;
- lack of attractive funding products;
- limited information on building stock; and
- limited uptake of efficient and smart technologies.

The objectives of the component are to renovate public and private buildings to improve their energy performance and comfort, while reducing the country’s energy bill and dependence, greenhouse gas emissions and energy dependence, to mitigate energy poverty and to incorporate renewable energy sources into the built environment. This should provide numerous social, environmental and economic benefits for people and businesses, such as the creation of local jobs and the reduction of air pollution.

The component supports addressing the Country Specific Recommendation on investment in the climate transition, in particular on clean and efficient production and use of energy (Country Specific Recommendation 3 2020). It is linked to the Renovate flagship and is also part of the green transition.

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

#### **M.1. Description of the reforms and investments for non-repayable financial support**

##### **Investment TC-C13-i01: Energy efficiency in residential buildings**

The objectives of this investment are to promote the energy renovation of privately owned residential buildings, to adopt energy-efficient solutions, replace inefficient equipment and



increase installed capacity to promote energy and resource efficiency, to enhance self-consumption of renewable energy and to tackle energy poverty.

The investment shall consist of the following measures:

- Support the cost of projects promoting energy efficiency renovations, decarbonisation, water efficiency and circular economy in buildings. The measure covers the energy efficiency improvements under the call “Programa de Apoio a Edifícios mais Sustentáveis 2021 - PAE+S II”.
- For low-income households in energy poverty, *Vales eficiência*, or energy efficiency vouchers, worth on average EUR 1 300 each, shall be delivered to households in energy poverty (up to three vouchers per household), which shall entitle the recipient to certain works, energy efficient solutions, equipment and electrification of energy uses.
  - o Support material shall be disseminated to help with decisions on the best energy efficiency measures to be taken.
  - o Communication channels and one-stop shops shall also be made available to help clarify doubts on how to obtain this support, coordinated with various national and local entities, so that consumers could make the best investment decisions.
- “Bairros Sustentáveis” programme, aimed at energy efficiency renovations or electrifications in buildings and dwellings of households in energy poverty.
  - o The renovations or electrifications will be in areas (“Bairros”) with higher risks of energy poverty, such as social housing neighbourhoods and historical neighbourhoods, in the metropolitan areas of Lisbon and Porto.
  - o The municipalities in these two metropolitan areas will identify these areas. Only the areas approved by Fundo Ambiental are eligible. The dedicated call (“aviso convite”) to municipalities will include namely i) eligibility criteria to ensure that “Bairros” under C02-i01 and C02-i05 are not eligible and ii) energy poverty criteria in line with the Long-Term Strategy for Energy Poverty.
  - o The beneficiaries of the programme will be municipal housing companies, non-profit institutions for social solidarity (IPSSs) and/or residents’ associations of these municipalities.
  - o The energy efficiency renovations include renovation measures of the entire building or individual dwellings complemented with measures to increase the electrification of consumption. Energy efficiency renovations shall achieve, on average, at least 30% of primary energy savings.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was

published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 30 June 2026.

Investment TC-C13-i02: Energy efficiency in central government buildings

The objective of this investment is to promote the energy renovation of central government buildings, to promote energy and resource efficiency and to enhance self-consumption of renewable energy. This investment shall consist of the following measures:

- Energy efficiency renovations, decarbonisation, water efficiency and the circular economy in buildings. The different types of building interventions are identified in efficiency plans to be drawn up, in the framework of the European eco-innovation action plan ECO.AP 2030.
- Support material shall be disseminated to public administration officials to help them decide the best energy efficiency measures to be taken.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 December 2025.

Investment TC-C13-i03: Energy efficiency in buildings used by the services sector

The objective of this investment is to promote energy renovation of buildings used by the services sector, to promote energy and resource efficiency, to enhance self-consumption renewable energy production.

This investment shall consist of the following measures:

- Energy efficiency renovations, decarbonisation, water efficiency and circular economy in buildings.
- Support material shall be disseminated to help with decisions on the best energy efficiency measures to be taken.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 December 2025.

## **M.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
13.1	TC-C13-i01	T	Energy efficiency improvements of private residential buildings		Number	0	45 000	Q2	2024	Number of dwellings with energy efficiency equipment purchased achieving, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.  35MW of renewable energy production capacity (such as photovoltaic panels and batteries) installed.
13.3	TC-C13-i01	T	'Efficiency vouchers' distributed for households in energy poverty to replace old equipment and adopt energy efficient solutions		Number	0	40 000	Q2	2026	40 000 'efficiency vouchers' worth, on average, EUR 1 300/voucher, distributed to households in energy poverty (households benefiting from the social energy tariff), to purchase energy efficient equipment, such as heat pumps, as well as to carry out works to improve the energy performance of the household itself. It includes installation services and collection of previous equipment
13.11	TC-C13-i01	T	Energy efficiency renovations for households in energy poverty		Number	0	3 500	Q2	2026	At least 3 500 dwellings renovated. For the purpose of this target, in case of renovations of entire buildings, renovations of each building shall be considered equivalent to 14 dwellings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.
13.5	TC-C13-i02	T	Energy efficiency renovation of central government buildings		m <sup>2</sup>	0	1 255 000	Q4	2025	1 255 000m <sup>2</sup> renovated area in central government buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.  28MW of renewable energy production capacity (such as photovoltaic panels and batteries) installed in central government buildings.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
13.8	TC-C13-i03	M	Energy efficiency renovation of private services buildings		m <sup>2</sup>	0	360 000	Q4	2025	360 000 m <sup>2</sup> of renovated area in service buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786. 30MW of renewable energy production capacity (such as photovoltaic panels and batteries) installed in the private services sector.

## **N. COMPONENT 14: Hydrogen and Renewables**

Portugal has made a commitment to achieve carbon neutrality by 2050, positioning the country among those taking the lead in the fight against climate change under the Paris Agreement. The Carbon Neutrality Roadmap 2050 (RNC 2050) sets as decarbonisation targets to be achieved an emission reduction of more than 85% compared to 2005 emissions and a carbon sequestration capacity of 13 000 000 tonnes. The component addresses the so-called hard to abate sectors by promoting the deployment of renewable hydrogen.

The objectives of the component are to promote the energy transition and decarbonisation of industry and transport with a strong focus on the production of renewable hydrogen and other renewable gases. In the case of the Autonomous Regions, the focus is on deployment of renewable energy (geothermal, wind, photovoltaic and hydropower) and storage. This component is key to reduce national energy dependency through the production of energy from local sources, to improve the trade balance, and to enhance the resilience of the domestic economy.

The component supports addressing the Country Specific Recommendation to focus investment on the climate transition, with a focus on renewable energy production (Country Specific Recommendation 3 2019 and 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **N.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TC-r29: National Hydrogen Strategy (EN-H2)**

The objective of the measure is to introduce an incentive and stability element for the energy sector, promoting the gradual introduction of renewable hydrogen as a sustainable pillar of a more comprehensive strategy for transition to a decarbonised economy. This strategy frames the current and future role of hydrogen in the energy system and proposes a set of measures and targets for the incorporation of hydrogen in the various sectors of the economy. This shall include creating also the necessary conditions for this shift, including legislation and regulation, safety, standards, innovation and development, and financing, among others. The measure is for the amended Regulation of the National Gas Transmission Network and the Regulation of the National Gas Distribution Network, to be approved by the Directorate-General for Energy and Geology. The amended regulation shall make it possible to establish the conditions for connections to gas transmission infrastructures, in particular for the injection of gases of renewable origin, including renewable hydrogen and gases of low carbon content, as well as to fix the minimum and maximum percentages of injection of these gases in the networks. Additionally, the amended regulation shall include the necessary revisions to the technical standards that ensure the quality of the service and the safe use of these infrastructures for all users.

The implementation of the reform shall be completed by 30 September 2021.

#### **Investment TC-C14-i01: Hydrogen and renewable gases**

The objective of the measure is to support private projects for the production of renewable hydrogen and other gases of renewable origin for own consumption or injection into the grid.

The investment shall consist of actions to favour production, storage, transport and distribution of renewable gases. Various applications are supported such as the use of renewable gases for transport and the injection of renewable gases into the natural gas grid.

The production of renewable gases, such as renewable hydrogen or biomethane, exclusively from renewable energy sources, may use a range of technologies such as: Electrolysis; Thermochemical and hydrothermal processes; Biological processes (biophotolysis and fermentation); Biogas enrichment from anaerobic digestion of biomass materials (not including biogas production); and Methanation (renewable hydrogen combined with recycled carbon dioxide).

The investments shall increase installed capacity for the production of renewable hydrogen and other renewable gases, including installed capacity in electrolyzers for the production of renewable hydrogen. The project shall be implemented through open and non-discriminatory calls for tenders with the aim to support projects with a maximum of EUR 15 000 000 per project.

The implementation of the investment shall be completed by 31 March 2026.

#### Investment TC-C14-i02-RAM: Renewable electricity potentiation in the Madeira Archipelago

The objective of the measure is to support renewable energy generation, storage, transmission and distribution. The investment shall consist of the following sub-investments:

- Refurbishment of the Serra de Água Hydroelectric Power Plant and increasing installed capacity by adding 4 MW;
- Refurbishment of the Calheta I Hydroelectric Power Plant ;
- Battery Storage systems: increase the installed capacity in battery storage systems by adding storage capacity of at least 21 MW/33.8MWh;-
- Construction and integration of asynchronous compensator with a power of at least 15 MVA;
- Installation of 130 000 connected smart meters and replacement of 8 750 street lighting points with low energy consumption solutions (including the upgrading of the street lighting management).
- Upgrade of Socorridos Reversible Hydroelectric Power Plant

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TC-C14-i03-RAA: Energy transition in the Azores

The objectives of the measure are to develop a state-of-the-art electricity infrastructure, and to implement projects with innovative technical solutions to increase energy self-sufficiency. In the Azores, electricity production from renewable sources currently accounts for about 40% of the region's overall value, of which about 24% comes from geothermal energy in the two largest islands of the archipelago. The remaining 60% of electricity is produced from fossil fuels, fuel oil and diesel, which represent a high annual bill, not only because of the purchase value of the fuels, but also because of their transport by sea from the mainland to the islands and the inter-island distribution. This type of production, in addition to its associated high cost, represents a strong external dependence which, in situations of national or international crisis, may jeopardise the capacity to meet the energy needs of the archipelago.

The investment shall consist of the following sub-investments:

- Increase in the installed renewable generation capacity, mainly geothermal, by 12 MW and revitalise the already installed geothermal electricity power plant by 5 MW;
- Increase in the installed capacity to produce electricity from renewable sources on the island of Corvo through the installation of a photovoltaic and a wind power park by 850 kW;
- Install new small photovoltaic electricity generation units for decentralised production and consumption for a total equivalent of 38.2 MW.

The implementation of the investment shall be completed by 30 June 2026.

## **N.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
14.1	TC-C14-r29	M	Entry into force of the Regulation of the National Gas Transmission Network and the Regulation of the National Gas Distribution Network	Entry into force of the Regulation of the National Gas Transmission Network and the Regulation of the National Gas Distribution Network				Q3	2021	Entry into force of the amended Regulation of the National Gas Transmission Network and the Regulation of the National Gas Distribution Network. The amendments to the Regulation of the National Gas Transmission Network and the Regulation of the National Gas Distribution Network, shall be approved by the Directorate-General for Energy and Geology. The Regulations shall make it possible to establish the conditions for connections to gas transmission infrastructures, in particular for the injection of gases of renewable origin, including renewable hydrogen, as well as to fix the minimum and maximum percentages of injection of these gases in the networks. Additionally, they include the necessary revisions to the technical standards that ensure the quality of the service and the safe use of these infrastructures for all users.
14.2	TC-C14-i01	M	First call for tender for projects of renewable gas production	First call for tender opened				Q3	2021	Opening of the first call for the selection of projects to be supported for at least 88 MW of new installed renewable hydrogen and renewable gases energy capacity.
14.3	TC-C14-i01	T	Additional renewable hydrogen and renewable gas production capacity		MW	0	200	Q1	2026	Additional renewable hydrogen and renewable gases production capacity installed.
14.4	TC-C14-i02-RAM	M	Construction and integration of synchronous compensator	Construction and integration of synchronous compensator				Q4	2024	Construction and integration of one synchronous compensator with at least 15 MVA.
14.5	TC-C14-i02-RAM	T	Additional installed hydropower production capacity		MW	0	4	Q2	2024	Increase in the installed power capacity in the refurbished Serra de Água Hydroelectric Power Plant.
14.6	TC-C14-i02-RAM	T	Refurbished installed hydropower production capacity		MW	0	6,2	Q4	2024	Refurbishment of the following hydropower plants: Serra de Água Hydroelectric Power Plant: - 5.2MW of existing installed capacity. Calheta I Hydroelectric Power Plant: 1 MW of existing installed capacity.



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
14.7	TC-C14-i02-RAM	T	Additional installed capacity in battery storage system		MW	0	21	Q2	2025	Increasing electricity storage by adding installed capacity in battery systems. The added capacity is for at least 21 MW/33.8 MWh
14.9	TC-C14-i02-RAM	T	Installation of smart meters		Number	0	130 000	Q2	2026	Provision and installation of new smart meters (electricity meters that record information on consumption and that are connected to the communication network)
14.15	TC-C14-i02-RAM	T	Additional production capacity		MW		15	Q2	2026	Upgrade of Socorridos Hydroelectric power Plant by replacing 4 pumps of 3 750 kW each.
14.10	TC-C14-i02-RAM	T	Replacement of street lighting points		Number	0	8 750	Q4	2025	The replacement of the public lighting network with low energy LED lighting and their management system
14.11	TC-C14-i03-RAA	T	Additional and refurbished installed geothermal production capacity		MW	0	17	Q2	2026	Increase the capacity to produce electricity from renewable sources, in particular geothermal energy. The additional capacity (12 MW) shall be installed in the Pico Alto Geothermal Plant and the Pico Vermelho Geothermal Plant. The refurbishment of the Ribeira Grande Geothermal Plant shall implement three new geothermal wells and a more efficient generation unit of 5 MW shall replace the existing 2x2,5 MW generation units.
14.12	TC-C14-i03-RAA	T	Additional renewable electricity production in Corvo		kW	0	850	Q2	2024	Increase the installed capacity to produce electricity from renewable sources on the island of Corvo through the installation of a photovoltaic and a wind power park.
14.14	TC-C14-i03-RAA	T	Installation of small unit photovoltaic plants for local electricity generation and consumption		MW	0	38,2	Q2	2026	Installation of new installed electricity power capacity by investing in diffused small unit photovoltaic installations mainly for self-consumption, assuming no co-financing from beneficiaries.

## **O. COMPONENT 15: Sustainable Mobility**

This component of the Portuguese recovery and resilience plan addresses several challenges of the transport sector: the need to reduce greenhouse gas and pollutant emissions, the need to reduce the dependence on a private car, and the need to guarantee better social cohesion in urban areas.

The objective of this component is to reduce emissions and enhance public transport by expanding the network, making it more accessible, and strengthening public transport planning capabilities. This is expected to lead to more users of public transport, to encourage the modal shift from private car to public transport and promote better transport management and planning capabilities. To this end, this component consists of reforms and investments that promote sustainable public transport through the extension of the Lisbon and Porto metro, the construction of a light rail system in Lisbon, a bus rapid transit system in Porto, and the purchase of zero emission buses for public transport.

The component contributes to addressing the Country Specific Recommendation on focusing investment on the green transition (Country Specific Recommendation 3 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **O.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TC-r30: Transport Ecosystem Reform**

The objective of the reform is to strengthen public transport authorities, their capabilities and skills and, thus, increase their ability to better plan the transport systems they manage, and enhance the usage of public transport. The reform shall support transport management authorities in all Metropolitan Areas (AM) and Inter-municipal Communities (CIM). It shall improve the access conditions to public transport through the implementation of programmes for reduced tariffs (*Programa de Apoio à Redução do Tarifário dos Transportes Públicos*, PART) and better and more climate-friendly transport services (*Programa de Apoio à Densificação e Reforço da Oferta de Transporte Público*, PROTransP) by adopting legislation, and the implementation of fiscal measures benefiting the user of public transport, such as the fiscal deduction of the value-added tax associated to the purchase of monthly public transport tickets.

The implementation of the reform shall be completed by 31 December 2023.

#### **Investment TC-C15-i01: Expansion of the Lisbon Metro Network — Red Line to Alcântara, contracting phase**

The objective of the measure is to increase the attractiveness of public transport in Lisbon and attract more users through an expansion of the metro network.

The investment shall consist of an extension of the Lisbon metro network to Alcântara, adding 3,7 km and four stations to the network. This shall transform Alcântara in a major new transport interface that provides a link between the metro network and sub-urban rail services.

Investment TC-C15-i02: Expansion of the Porto Metro Network — Casa da Música-Santo Ovídio, contracting phase

The objective of the measure is to increase the attractiveness of public transport in Porto and attract more users. It aims to expand the territorial coverage of the metro network and address congestion problems of the Porto — Vila Nova de Gaia axis.

The investment shall consist of an extension of the metro network in Porto through the construction of a new 6,74 km double track line with 8 new stations between Boavista/Casa da Música in Porto and a new station to be built in Santo Ovídio (interface with the Amarela line) in Vila Nova de Gaia.

Investment TC-C15-i04: Bus Rapid Transit Boavista – Império

The objective of the measure is to increase the attractiveness of public transport in Porto and attract more users. It aims to reduce greenhouse gas and pollutant emissions and encourage the modal shift away from roads.

This investment shall consist of the creation of a new Bus Rapid Transit system (lanes which are primarily dedicated for buses) of 3,8 km and 7 stations between Praça do Império and Praça Mouzinho de Albuquerque in Porto, providing a connection to the Porto metro network. The Bus Rapid Transit system shall be operated by zero-emission buses (electric or hydrogen).

The implementation of the investment shall be completed by 30 June 2025.

Investment TC-C15-i05: Decarbonisation of public transport

The objective of the measure is to renew and decarbonise the public transport fleet in Portugal through the provision of zero emission buses.

The investment shall consist of financial support to the purchase of 145 zero emission (electric or hydrogen) buses for public transport and charging infrastructure for their operation. The support shall be provided in the form of a non-reimbursable grant of the difference between the purchase costs of a zero emission (electric or hydrogen) bus and a diesel equivalent vehicle (EURO VI). The buses shall be used for the provision of public passenger transport services under public service contracts in the Lisbon and Porto Metropolitan Areas.

The implementation of the investment shall be completed by 31 December 2023.

Investment TC-C15-i06: Digitisation of Rail Transport

The aim of this investment is to make the Northern line of the National Railway Network (RFN) compatible with the new high-speed rail line (LAV) through the replacement of electronic signalling systems. This investment shall consist of replacing the electronic signalling systems at Campolide-Cintura, Oriente, Alverca and Azambuja stations, covering 20km of railway lines in the Lisbon Metropolitan Area.

Furthermore, a Specific Transmission Module (STM) will be developed and installed on trains equipped with the European Train Control System (ECTS) enabling the interoperability of the ECTS and the national signalling system, CONVEL.

The investment shall also include training for employees of Infraestruturas de Portugal related to cybersecurity and the purchase of telematics, telecommunications and signalling systems equipment.

The implementation of the investment shall be completed by 30 June 2026.

## **O.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
15.1	TC-C15-i01	M	Signature of the contract for the expansion of the Lisbon Metro network	Signature of the contract for the expansion of the Lisbon Metro network				Q4	2023	Signature of the project implementation contract between the public authorities and the contractor selected in a tender process. The purpose of the contract is the expansion of the Lisbon Metro network (Red Line to Alcântara).
15.4	TC-C15-i02	M	Signature of the contract for the expansion of the Porto Metro network	Signature of the contract for the expansion of the Porto Metro network	—			Q4	2023	Signature of the project implementation contract between the public authorities and the contractor selected in a tender process. The purpose of the contract is the expansion of the Porto Metro network (Casa da Música-Santo Ovídio).
15.10	TC-C15-i04	M	Signature of the contract for the construction of a Bus Rapid Transit line between Praça do Império and Praça Albuquerque Mouzinho in Porto	Signature of the contract for the construction of a bus rapid transit line between Praça do Império and Praça Albuquerque Mouzinho in Porto				Q1	2022	Signature of the project implementation contract between the public authorities and the contractor selected in a tender process. The purpose of the contract is the construction of a Bus Rapid Transit line linking Praça do Império to Praça Albuquerque Mouzinho in Porto.
15.11	TC-C15-i04	T	Construction of a Bus Rapid Transit line between Praça do Império and Praça Albuquerque Mouzinho in Porto completed		Km	0	3,8	Q2	2025	Length of construction works completed for the bus rapid transit line linking Praça do Império to Praça Albuquerque Mouzinho in Porto. The new bus rapid transit line is ready for the immediate operation of the planned transport services.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
15.12	TC-C15-i05	M	Contract signed for the purchase of clean buses under the Public Transport Decarbonisation Programme	Contract signed for the purchase of 145 clean buses under the Public Transport Decarbonisation Programme				Q3	2022	Signature of contract between the beneficiaries and the managing body, based on a competitive tender procedure, giving a commitment to purchase the new zero emission (electric or hydrogen) buses.
15.13	TC-C15-i05	T	Purchase of new zero emission (electric or hydrogen) buses used for public transport		Number	0	145	Q4	2023	Number of new zero emission (electric or hydrogen) buses purchased and ready for operation for the provision of public passenger transport services in Lisbon and Porto Metropolitan Areas.
15.14	TC-C15-r30	M	Entry into force of legislation to improve access conditions to public transport	Provision in the legislation indicating the entry into force of the legislation				Q4	2023	Entry into force of legislation to improve the access conditions to public transport through the implementation of programmes for reduced tariffs (Programa de Apoio à Redução do Tarifário dos Transportes Públicos, PART) and better and more climate-friendly transport services (Programa de Apoio à Densificação e Reforço da Oferta de Transporte Público, PROTransP). The legislation should set out support for the two Metropolitan Areas and 21 Intermunicipal Communities.
15.15	TC-C15-i06	M	Signature of contract for electronic signalling systems	Signature of contract and publication on dedicated portal				Q2	2024	Signature of the project implementation contract for the replacement of the electronic signalling systems between Infraestruturas de Portugal and the contractor.
15.16	TC-C15-i06	T	Railway lines with electronic signalling systems replaced		km	0	20	Q2	2026	Length of railway lines with new electronic signalling systems installed in the Lisbon Metropolitan Area. Development of a Specific Transmission Module (STM) installed on trains equipped with the European Train Control System (ECTS) Training for employees of Infraestruturas de Portugal related to cybersecurity. Purchase of telematics, telecommunications and signalling systems equipment for a budget execution of at least EUR 21 000 000.

### **O.3. Description of the reforms and investments for the loan**

#### **Investment TC-C15-i07: Expansion of the Lisbon Metro Network — Red Line to Alcântara, construction phase**

The investment shall consist of the construction of part of the extension of the Lisbon metro network to Alcântara, including 2 797 km of tunnels/sections and internal structures of Campolide/Amoreiras, Campo de Ourique, and Infante Santo stations.

The implementation of the investment shall be completed by 30 June 2026.

#### **Investment TC-C15-i08: Construction of the Porto Metro Network extension — Casa da Música-Santo Ovídio, construction phase**

The investment shall consist of the construction of part of the extension of the Porto metro network between Boavista/Casa da Música in Porto and Santo Ovídio in Vila Nova de Gaia, including the completion of excavation work for three tunnels and the construction of reinforced concrete structure to platform level for eight stations.

The implementation of the investment shall be completed by 30 June 2026.

#### **O.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
15.3	TC-C15-i07	T	Construction of part of Red Line extension		Km	0	3 217	Q2	2026	Length of construction works completed for the expansion of the Lisbon Metro network, including a) excavation and primary covering completed for 2 797 km of tunnels/sections and b) the internal structures of Campolide/Amoreiras, Campo de Ourique, and Infante Santo stations (totaling 420 metres of station length).
15.6	TC-C15-i08	T	Construction of part of Porto metro network extension		Km	0	5.5	Q2	2026	Length of construction works completed for the expansion of the Porto Metro network, including: a) excavation work completed for three tunnels (Casa da Música / Campo Alegre, Devesas / Soares dos Reis, Soares dos Reis / Santo Ovídio) and b) excavation work completed and reinforced concrete structure constructed to platform level for eight stations.

#### **COMPONENT 16: Enterprises 4.0**

The component addresses the challenges related to the low digitalisation of enterprises. According to the results of the Digital Economy and Society Index (DESI 2020), Portugal ranks 19<sup>th</sup> in the EU and below the EU average. The most fragile dimensions in the case of Portugal are those of ‘Human Capital’ and ‘Use of Internet Services’ and some dimension of the ‘Integrating digital technologies’, all of which reflect limitations on the digital capacity and performance of companies.

The objectives of the component are to target the business sector, in particular SMEs and their employees, with investments to accelerate the digital transition complemented by strengthening the digital skills of the employed workforce. The investments foresee the following actions:

- Strengthening of the digital skills of employees and the working age population;
- Modernisation of the business model of companies as well as their production processes, including the digitalisation of workflows such as business management, innovative products and invoicing;
- Creation of new digital marketing channels for products and services;
- Innovation and incorporation of advanced digital technologies into the business model of firms; and
- Fostering of digitally based entrepreneurship.

The component supports addressing the Country Specific Recommendations related to the support of the use of digital technologies, to ensure equal access to quality education and training, to boost firms’ competitiveness, and to support employment and prioritise measures to preserve jobs (Country Specific Recommendation 2 2020). The component also supports addressing the Country Specific Recommendations to improve the skills level of the population, in particular their digital literacy, including by making adult learning more relevant to the needs of the labour market (Country Specific Recommendation 2 2019) and to focus investment on the digital transition (Country Specific Recommendation 3 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

#### **P.1. Description of the reforms and investments for non-repayable financial support**

##### **Reform TD-r31: Digital transition of the business environment**

The objectives of the measure are to enhance the growth of the business environment making it digitally more competitive and resilient in the current global economic and social context. This reform is part of the wider Digital Transition Action Plan (PATD) that Portugal adopted in April 2020.

The reform shall consist of the following elements:

- Review of the formative content included in the National Qualifications Catalogue, specifically relating to digital skills for use in a professional context. This renewal is aligned with the latest technological developments and the most pressing needs of companies in various economic sectors. To this end, new training pathways and training course of short duration may be made available from 2021.
- Establishing the legal and regulatory framework necessary for the creation of digital seals in the areas of cybersecurity, privacy, sustainability and usability. This framework



and the promotion of digital trust is a pre-condition for the implementation of the investment for digital seals foreseen in this component.

The implementation of the reform shall be completed by 31 March 2022.

#### Investment TD-C16-i01: Digital Empowerment of Enterprises

The objectives of the measure are to increase the digital skills of the working-age population, including employees and managers.

The investment shall consist of two interlinked training programmes that shall be set up to address gaps in the digital skills of workers (employees and managers) and businesses. The investment is expected to influence new policies and to contribute to the development of lifelong vocational skills and training practices. The two actions are:

- Academy Portugal Digital: available to the whole working age population, with the target to reach 500 000 diagnostic of digital skills and 50 000 participants in online, blended, and face to face digital skills training. This also includes the creation of 30 ad-hoc MOOC to be made available on the online platform.
- Employment + Digital 2025: with the target to offer to 225 000 participants a deeper online, face to face, or blended digital skills training.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment TD-C16-i02: Digital Transition of Enterprises

The objectives of the measure are to contribute to the transformation of the business models of Portuguese SMEs and their digitalisation. The aim of the investment is to transform the business model of the Portuguese economy and to contribute to greater competitiveness and resilience.

The investment consists of four groups of actions:

- ‘National Test Beds Network’: the creation of a national Test Beds network aimed to create the conditions for businesses to develop and test new products and services and accelerating the digital transformation process, either via physical equipment and infrastructure testing equipment or virtual/digital simulators. The target is to establish 30 test bed infrastructures. The RRF shall support part of the costs of this investment. This investment may also receive support from other Union programmes or instruments for costs that are not supported by the RRF.
- Digital Commerce: a programme for the digitalisation of SMEs, with a focus on micro-enterprises in the commercial sector, to activate their digital trading channels, to incorporate technology into business models and to dematerialise processes with customers and suppliers through the use of information and communication technologies. It shall comprise three projects: i) ‘Digital Trade accelerators’ with the creation of 25 local, regional or sectorial accelerators (entities that provide coaching, mentoring, funding support to start-ups and SMEs to help them grow) and a system of financial incentives to digitise SMEs’ business models (with target of 20 000 SMEs); ii) ‘Digital Commerce Neighbourhoods’ that shall support the digitalisation (with local e-commerce and delivery platforms) of 75 shopping areas located in urban centres, suburban or rural areas in order to boost these areas and promote territorial cohesion and the local economy; iii) ‘Internationalisation via E-commerce’, to help enterprises to develop new sales channels abroad via online sales.
- Support to the digital transition of the business models: Coaching 4.0, a programme to support businesses in the adoption of advanced digital technologies.
- Entrepreneurship: with measures such as i) ‘Voucher for Start-ups — New Digital Products’ a voucher programme aimed at supporting start-ups that want to develop

digital based business models, with priority given to those with green features; ii) ‘Strengthening the National Entrepreneurship Structure — Startup Portugal’ with investments in mapping the start-up environment as to identify challenges and solutions connected with the entrepreneurship agenda and the implementation of the respective action plans; iii) ‘Startup Incubators/Accelerators vouchers’ to support incubators and accelerators in their development, including adoption of new digital technology, improve resources at their disposal and to reinforce their knowledge and capabilities in order to support start-ups with digitally based business models.

For financial instruments, under the measure ‘Digital Trade accelerators’ that provides funding support and financial incentives, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the legal agreement between Portuguese authorities and the entrusted entity or the financial intermediary in charge of the financial instrument and the subsequent investment policy of the financial instrument shall:

- require the application of the Commission’s technical guidance on sustainability proofing for the InvestEU Fund; and
- exclude the following list of activities and assets from eligibility: i) activities and assets related to fossil fuels, including downstream use<sup>69</sup>; ii) activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>70</sup>; iii) activities and assets related to waste landfills, incinerators<sup>71</sup> and mechanical biological treatment plants<sup>72</sup>; and iv) activities and assets where the long-term disposal of waste may cause harm to the environment; and
- require the verification of legal compliance with the relevant EU and national environmental legislation of the projects by the entrusted entity/financial intermediary for all transactions, including those exempted from sustainability proofing.

For tenders, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to

---

<sup>69</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>70</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>71</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>72</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

fossil fuels, including downstream use<sup>73</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>74</sup>; iii) activities related to waste landfills, incinerators<sup>75</sup> and mechanical biological treatment plants<sup>76</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C16-i03: catalyst for the Digital Transition of Enterprises

The objectives of the measure are to contribute to the digital and environmental transition of society and business.

The investment shall consist of the following three actions:

- ‘Dematerialisation of invoicing’, with a project aimed at reducing paper use through a digital invoice sending platform;
- ‘Cybersecurity, Privacy, Usability and Sustainability Certification Seals’ — an investment in: creating four new cybersecurity, privacy, usability and sustainability certification seals; the set-up of platforms that support communication between all partners and entities involved in the process (as well as generating procedural data relevant to the monitoring of the program); a campaign to disseminate the initiative and empower conformity assessment bodies or technical assessment entities that support the certification seals in those areas; and
- ‘Digital Innovation Hubs (DIH)’: a service to support companies and public administration entities to become more competitive in the digital sphere, in order to improve their production processes, through automation or incorporation of disruptive technologies. This investment shall reinforce and complement the network already under development within the Digital Europe Program, to reach a total of 16 DIHs established in Portugal. The RRF shall support part of the costs of this investment. This

---

<sup>73</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>74</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>75</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>76</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

investment may also receive support from other Union programmes or instruments for costs that are not supported by the RRF.

For tenders related to the set-up of Digital Innovation Hubs and for the selection of beneficiaries supported by the Digital Innovation Hubs, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>77</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>78</sup>; iii) activities related to waste landfills, incinerators<sup>79</sup> and mechanical biological treatment plants<sup>80</sup>; and iv) activities where the long-term disposal of waste may cause harm to the environment. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C16-i04: Industry 4.0

The objective of the measures is to support industrial research, experimental development, organisational and process innovation projects and to foster the digital transformation of companies.

This measure shall support 300 investment projects that fall within at least one of the following areas of action:

1. Digital transition of operational processes including production and logistical management and planning.
2. Solutions for advanced data storage, management and processing.
3. Artificial intelligence solutions applied to the production process.
4. Digital representations and virtual modelling (Digital Twins), simulation, and industrial modelling.
5. Sketch and additive manufacturing.

---

<sup>77</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>78</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>79</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>80</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

6. Augmented reality projects, virtual reality and artificial vision applied to processes.
7. Collaborative and cognitive robotics, human-machine interface, cyber-physics systems.
8. Sensor and advanced electronics, Internet of Things, cloud and edge solutions.
9. Network, communication, and advanced computing infrastructures associated with processes.
10. Innovative software, interoperability of systems.

For tenders, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>81</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>82</sup>; iii) activities related to waste landfills, incinerators<sup>83</sup> and mechanical biological treatment plants<sup>84</sup>. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C16-i05-RAA: Digital Capacity and Transformation of Enterprises in the Azores

The objectives of the measure are to finance the creation of a Digital Transition Incentive System for companies in the Azores, as well as the computing and network equipment and extension of the Science and Technology Parks of the Azores.

The incentive system for the digital transition of enterprises aims to support regional businesses in adapting and integrating digital technologies.

The investment in the Science and Technology Parks of the Azores (Nonagon and Terinov) aims to support the logistical and technological conditions of the region’s entrepreneurial

---

<sup>81</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>82</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>83</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>84</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

ecosystem. This investment aims to contribute to the development of the technology-based economy in strategic sectors.

The Enterprise Digital Transition Incentive System is structured around 3 action lines, eligible projects shall contribute to at least one of them:

- Action line 1 – to support regional businesses in adapting and integrating digital technologies.
- Action line 2 – to provide the possibility for Azorean companies to use specialist advisory services for the implementation of business process acceleration and cybersecurity methodologies.
- Action line 3 – to support the organisation by public or private entities of thematic events to foster synergies of Azorean companies by sharing of technological solutions, tools, methodologies and best practices.

The investment in the Science and Technology Parks shall provide new network and computing infrastructure assets (hardware) in the Nonangon Science and Technology Park and the construction of a new energy-efficient building in the Terinov Science and Technology Park.

For tenders, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>85</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>86</sup>; iii) activities related to waste landfills, incinerators<sup>87</sup> and mechanical biological treatment plants<sup>88</sup>. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786. For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy

---

<sup>85</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>86</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>87</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>88</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C16-i06-RAM: Enterprise 4.0

The objective of the measure is to contribute to the transformation of the business models of SMEs of the Autonomous Region of Madeira.

The measure shall support investment in the following two areas:

- Tangible assets, including the acquisition of machinery and equipment directly related to the investment in the digital transition, as well as the acquisition of IT equipment, including the software necessary for its operation, directly related to the development of the project.
- Intangible assets, including technology transfer through the acquisition of patent rights and standardised or specifically developed software.

For tenders, in order to ensure that the measure complies with the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall exclude the following list of activities: i) activities related to fossil fuels, including downstream use<sup>89</sup>; ii) activities under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>90</sup>; iii) activities related to waste landfills, incinerators<sup>91</sup> and mechanical biological treatment plants<sup>92</sup>. The terms of reference shall additionally require that only activities that comply with relevant EU and national environmental legislation may be selected.

The implementation of the investment shall be completed by 31 December 2025.

---

<sup>89</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>90</sup> Where the activity supported achieves projected greenhouse gas emissions that are not substantially lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

<sup>91</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>92</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants’ waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

**P.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
16.1	TD-C16-r31	M	Entry into force of the review of the training content included in the National Qualifications Catalogue regarding modules on the field of Digital Skills and the legislation or regulation for the creation of digital signatures and seals	Entry into force of the review of the training content included in the National Qualifications Catalogue regarding modules on the field of Digital Skills and the legislation or regulation for the creation of digital signatures and seals				Q1	2022	Entry into force of the following legislation or regulations: (1) Review of the vocational and educational training content included in the National Qualifications Catalogue in the field of digital skills, namely training modules related to technologies and tools, in order to develop the skills mostly needed in the professional context based on skills anticipation diagnosis. (2) Legislation or regulation necessary for the creation of digital signatures and seals in the areas of cybersecurity, privacy, sustainability and usability. The creation of this legal framework and the promotion of digital trust is a condition for the implementation of the investment for digital seals foreseen in this component.
16.2	TD-C16-i01	M	Start of the Portugal Digital Academy and Employment + Digital programmes	Start of the Portugal Digital Academy and Employment + Digital programs				Q1	2022	Portugal Digital Academy — (1) The online platform is operational and accessible by its users, (2) diagnostic procedures are defined to assess digital skills recommendations for the trainees and to define the personalized training courses they need, and the first set of online trainings are launched and are accessible to trainees. Employment + Digital — (1) the economic sectors to be targeted are identified and their main digital challenges to be addressed by the courses are defined;(2) partners and stakeholders for the implementation of the programme are identified; (3) the training programme is launched and the online, face to face or blended training is started .
16.3	TD-C16-i01	T	Employment + Digital training participants		Number	0	225 000	Q4	2025	Number of training participants that have completed an online, face-to-face or blended reskilling and upskilling training module, focusing on digital skills that address challenges of the identified economic sectors in the



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										Employment + Digital program. The selected economic sectors are those identified in the milestone of Q1 2022.
16.4	TD-C16-i01	T	Portugal Digital Academy diagnostics		Number	0	500 000	Q4	2025	Number of digital skills diagnostics. 50 000 participants shall complete an online blended or in-person module in the Portugal Digital Academy program. In addition, 30 newly developed MOOC shall be made available.
16.6	TD-C16-i02	T	Support to National Test Beds Network		Euro	0	30 000 000	Q2	2024	At least EUR 30 000 000 shall be paid to the test beds in the national test beds network. Any amounts provided by other Union programmes or instruments shall not be counted towards this amount.
16.7	TD-C16-i02	T	Test Beds selected for the National Test Beds Network		Number	0	30	Q3	2022	Number of Test Beds selected to be further on installed with the necessary equipment to enable development and testing of pilot products in the National Test Beds Network. The coverage of the industry sectors, as well as their subsectors shall correspond to those projected for the Digital Innovation Hubs (DIH) network in order to generate synergies and complementarities with the DIH network. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.
16.8	TD-C16-i02	T	Support to National Test Beds Network		Euro	30 000 000	131 000 000	Q2	2026	At least EUR 101 000 000 shall be paid to the test beds in the national test beds network. Any amounts provided by other Union programmes or instruments shall not be counted towards this amount.
16.9	TD-C16-i02	T	Digital Commerce Neighbourhoods		Number	0	75	Q3	2025	Number of digital commerce neighbourhoods in urban centres, suburban or rural areas. These investments shall cover connectivity and local digital infrastructure, in particular the installation (or upgrade) of existing equipment and installations of Wi-fi internet access for customers in shopping areas. It shall also cover the integration of technology solutions for parcel delivery management and the adoption of electronic means of

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										payment in order to digitalise consumer experience as well as shops' business model. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.
16.10	TD-C16-i02	T	SMEs supported by digital commerce accelerators		Number	0	20 000	Q3	2025	Number of SMEs supported through the creation of 25 local, regional or sectorial digital commerce accelerators, as well as a system of financial incentives to digitise business models of SMEs. Support shall consist of assessing and diagnosing the digitalisation level of beneficiary SMEs, as well as providing targeted services and incentives to increase the adoption of digital technologies in the business model of beneficiaries. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of sustainability proofing, the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.
16.11	TD-C16-i02	T	SMEs and start-up incubators and accelerators directly supported by digitalisation programmes		Number	0	5 600	Q2	2026	SMEs supported by one of the following programmes: (1) 1 500 - Internationalisation via E-commerce; (2) 2 000 - Coaching 4.0; (3) 2 000 - Vouchers for Start-ups for the development of new digital products; 100 start-up incubators and accelerators supported by vouchers. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
16.12	TD-C16-i02	T	Start-ups mapped on the platform of Startup Portugal		Number	0	5 000	Q3	2025	Number of start-ups mapped by identifying their main business characteristics on the Start-up Portugal platform. The new platform shall monitor the ecosystem of start-ups, in particular, but not limited to, digital-based business ones. The platform shall be made available to the whole ecosystem (start-ups, investors, accelerators/incubators, public entities).
16.13	TD-C16-i03	T	Digital Innovation Hubs (DIHs)		Number	0	16	Q4	2021	Number of DIH consortiums selected by the approval of tenders. The creation of each DIH shall imply subsequently the foundation of an incubator / accelerator to foster the entrepreneurship ecosystem associated with the sectors covered by the hub. This investment shall reinforce and complement the network already under development within the Digital Europe Program. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.
16.14	TD-C16-i03	M	Setting up of services for sending digital invoices and cybersecurity, privacy, usability and sustainability certifications	Setting up of services for sending digital invoices and cybersecurity, privacy, usability and sustainability certifications				Q4	2023	Five new services shall be set up for: 1) sending digital invoices; and 2) cybersecurity certification, 3) privacy certification, 4) usability certification and 5) sustainability certification; including the related dissemination campaigns on all services. The certification services shall support the applications and submission of certification requests, process management, issuing and centralised repository of certificates and seals issued. The certification services shall also support communication between all partners and entities involved in the processes, as well as generating procedural data relevant to the monitoring of the programme. The services have to be operational and accessible to the intended users.
16.15	TD-C16-i03	T	Support to Digital Innovation Hubs		Euro	0	43 000 000	Q2	2026	At least EUR 43 000 000 shall be paid to the Digital Innovation Hubs. Any amounts provided by other Union programmes or instruments shall not be counted towards this amount

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
16.16	TD-C16-i04	T	Selection of Industry 4.0 projects		Number	0	200	Q4	2023	200 Industry 4.0 projects shall be selected. The projects shall comply with the typology of actions described in the description of the measure.  The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.
16.17	TD-C16-i04	T	Completion of Industry 4.0 projects		Number	0	300	Q2	2026	300 Industry 4.0 projects shall be completed. The projects shall comply with the typology of actions described in the description of the measure.
16.18	TD-C16-i05-RAA	T	Number of completed projects under the framework of the Enterprise Digital Transition Incentive System		Number	0	350	Q2	2026	350 projects shall be completed under the framework of the Enterprise Digital Transition Incentive System. The projects shall comply with the typology of actions described under Action line 1, Action Line 2 or Action Line 3 in the description of the measure.
16.19	TD-C16-i05-RAA	M	Science and Technology Parks extended or equipped	Network and computing infrastructure installed and building constructed				Q2	2026	New network and computing infrastructure assets (hardware) shall be installed in the Nonangon Science and Technology Park and a new energy-efficient building of around 878 square metres shall be constructed in the Terinov Science and Technology Park. New buildings shall have a primary energy demand at least 20% below the requirements of nearly zero energy buildings. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.
16.20	TD-C16-i06-RAM	T	Enterprise 4.0		Number	0	300	Q4	2025	300 digitalisation projects for SMEs shall be completed. The projects shall consist of the development or purchase of tangible or intangible assets directly related to the investment in the digital transition. The selection criteria shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list as specified in the description of the measure and the requirement of

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										compliance with the relevant EU and national environmental legislation.

## **Q. COMPONENT 17: Quality and Sustainability of Public Finances**

The component addresses challenges related to Portugal's high public debt-to-GDP ratio, which was aggravated further due to the COVID-19 crisis. The size of Portugal's public debt-to-GDP ratio constraints the available fiscal space and, when economic conditions allow, calls for the need to ensure fiscal sustainability in the medium term. In that context, stronger framework conditions for fiscal policy are expected to contribute to a more growth-friendly path for stronger fiscal sustainability.

The objective of the component is to enhance public financial management in Portugal and to bridge existing gaps in fiscal-structural reforms. Among others, these goals include:

- delivering on the full and effective implementation of the 2015 Budgetary Framework Law and the associated structural changes in terms of budgeting, accounting and information systems;
- increasing efficiency savings through the greater uptake of centralised procurement and spending reviews, which are planned to be integrated in the regular budgetary process and subject to systematic *ex-post* evaluations;
- improving the financial performance of state-owned enterprises through greater transparency, enhanced monitoring and stronger governance, with management becoming more accountable and performance-oriented; and,
- stepping up the efficiency of the revenue administration – including both the Tax and Customs Authority and Social Security services – through exploiting the available scope for greater digitalisation and business-friendliness.

The component contributes to addressing the Country Specific Recommendation to improve the quality of public finances, while strengthening overall expenditure control, cost efficiency and adequate budgeting (Country Specific Recommendation 1 2019), the recommendation to improve the financial sustainability of state-owned enterprises, while ensuring more timely, transparent and comprehensive monitoring (Country Specific Recommendation 1 2019), the recommendation to, when economic conditions allow, pursue fiscal policies aimed at achieving prudent medium-term fiscal position and ensuring debt sustainability (Country Specific Recommendation 1 2020) and the recommendation to improve the effectiveness of the tax system, in particular by prioritising the simplification of its framework (Country Specific Recommendation 1 2022 and 2023). The component also contributes to addressing the Country Specific Recommendation to focus investment on the digital transition (Country Specific Recommendation 3 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **Q.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TD-r32: Modernisation and Simplification of Public Financial Management**

The over-arching objective of the reform is to improve the quality and sustainability of public finances and, in particular, to strengthen expenditure control and appropriate budgeting. The reform also aims at increasing transparency and efficiency in the use of public resources,

through a more integrated management of administrative and financial processes across all entities within general government.

The reform is an all-encompassing fiscal-structural reform, which shall consist of mutually reinforcing initiatives.

- First, gradual steps shall contribute to the full and effective implementation of the 2015 Budgetary Framework Law. These shall include developing programme budgeting and feeding it into budgetary planning and monitoring, as well as the entry into force of legislation underpinning the State Accounting Entity. The planned significant upgrade of the information systems for public financial management is also expected to facilitate adherence to the accrual-based accounting system.
- Second, spending reviews are integrated in the annual budgetary cycle and subject to the ex-post evaluation of possible efficiency gains.
- Third, improvements in the remit of centralised procurement shall be implemented to strengthen efficiency.
- Fourth, a two-pronged approach is planned for state-owned enterprises, whereby measures to increase transparency in the disclosure of financial data are to be complemented with steps to strengthen governance, including through enhanced management contracts to spur incentive-based managerial practices, and the signing of budget and activity plans.

The implementation of the reform shall be completed by 31 December 2025.

#### Investment TD-C17-i01: Public Financial Management Information Systems

The objective of the investment is to operationalise the related reform of public financial management, with a view to improving the quality and sustainability of public finances. The investment is particularly key for the full and effective implementation of the 2015 Budgetary Framework Law.

The investment shall consist of complementary sub-investments which, combined, should contribute to the integrated management of public revenue and expenditure. First, sub-investments shall be geared towards information technology solutions that allow for the monitoring of government transactions, building on the digitalisation of processes, the automation of accounting and integration in central systems at the Ministry of Finance, which shall benefit budgetary planning, monitoring and accountability. These shall include the development of information technology solutions that shall allow for the management of the State's treasury in an integrated fashion through the State Accounting Entity, and for the adherence to an accrual-based accounting system. The Budget Entity information technology solution shall be upgraded with the development of new functionalities to support the preparation of the State Budget and a new functionality for programme budgeting. Second, developments are also foreseen in the information systems for centralised procurement, as well as the management of public vehicles and immovable property.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C17-i02: Modernisation of the information systems of the Tax and Customs Authority for rural property taxation

The objective of the investment is to advance with the digitalisation of all processes related to rural property taxation, notably of the related information – mapping and associated features

(such as crops and economic potential) – and the deployment of pre-filling for specific declarative obligations.

The investment shall consist of several sub-investments comprising of: i) the digitalisation of support information for property matrices; ii) the strengthening of information technology infrastructure for the preservation of digitised property information; iii) the development of consultation and visualisation mechanisms for property matrices; iv) the development of an information system to support the simplified cadastral assessment of rural properties; v) the development of a georeferenced information management solution; and vi) the development of declarative pre-filling services (notably for immovable property taxation and specific transactions subject to stamp duty).

The implementation of the investment shall be completed by 31 December 2025.

#### Investment TD-C17-i03: Digital transition of Social Security services

The objective of the investment is to bring forward the digitalisation of Social Security services with a view to making them more user-friendly, fostering efficiency and curbing fraud and evasion.

The investment shall consist of steps to: i) improve the design and organisation of Social Security services, based on the upgrade of the underlying information systems, in the areas of social benefits, social contributions, fraud prevention, information management, and payment channels; ii) develop and implement a new relationship model, which is expected to integrate the various interaction channels between citizens, firms and Social Security services through an omni-channel approach; iii) adapt Social Security services' workplaces to allow for more flexible work arrangements, such as teleworking; iv) implement information technology infrastructure based on Cloud solutions that have the potential to support performance and interoperability; and v) review internal processes and train Social Security workers to support the smooth implementation of the afore-mentioned investments and structural changes.

The implementation of the investment shall be completed by 31 December 2025.

#### Reform TD-C17-r40: Simplification of the Tax System

The objective of this reform is to improve the effectiveness of Portugal's tax system. The reform shall introduce a permanent system to consistently monitor and evaluate new and existing tax benefits ('*benefícios fiscais*')<sup>93</sup>. This shall result in a simplification of the existing framework, by reducing the number of tax benefits, curtailing their associated tax expenditures ('*despesas fiscais*'), and strengthening the cost-efficiency of those tax benefits that remain.

The reform shall consist of a legal act creating a permanent technical tax policy unit (*Unidade Técnica de Avaliação Tributária e Aduaneira*, also known as U-TAX) with the mandate to systematically monitor and evaluate new and existing tax benefits and to contribute to the design, implementation and impact evaluation of tax policies. The tax policy unit shall also contribute to the preparation of legal acts in the area of taxation, in collaboration with other relevant entities as the *Centro de Estudos Fiscais e Aduaneiros* (CEF). The legal act shall specify the formal structure of U-TAX, including its organigram, its functioning and tasks. U-TAX shall be technically independent from the Tax and Customs Authority and directly respond to the Minister of Finance. U-TAX shall be composed with permanent technical staff

---

<sup>93</sup> The concept of tax benefit is defined in Article 2 of the *Estatuto dos Benefícios Fiscais* (Annex to Decree-Law No 215/1989 of 1 July). Tax expenditures are defined as the budgetary impact resulting from tax benefits.



with expertise in tax policies. The legal act shall also define the formal interactions between U-TAX and other relevant public and private entities, as research and academic institutions, and provide for the definition of data sharing agreements between U-TAX and relevant public entities, as the Tax and Customs Authority and the Portuguese Statistical Institute (INE). The legal act shall also ensure the commitment of U-TAX on the quality and transparency of its analytical reports and on the preservation of data quality standards. This tax policy unit shall publish an assessment report with a cost benefit analysis on existing tax benefits, with criteria of efficiency and effectiveness, and environmental considerations. A revision of the legal framework of a substantial set of tax benefits shall be undertaken following this assessment. The implementation of this reform shall be completed by 31 March 2026.

## **Q.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
17.1	TD-C17-r32	T	Complete the design and implementation of new procurement models for the national central public procurement system as foreseen in the strategic plan 2020-2023 of the public administration shared services entity		Number	0	10	Q4	2022	Number of revised framework agreements and contracting models, in order to: i) promote administrative simplification; ii) reinforce monitoring and control mechanisms; iii) foster cost efficiency and rationalisation considerations; iv) broaden the list of goods and services subject to centralised procurement; and, v) promote collaboration among internal and external stakeholders.
17.2	TD-C17-r32	M	Entry into force of the legislation underpinning the State Accounting Entity	Entry into force of the legislation underpinning the State Accounting Entity				Q4	2022	Entry into force of secondary legislation (and/or administrative guidelines) to regulate which specific revenue and expenditure items shall be included in the budget of the State Accounting Entity, in full compliance with Articles 49 and 55 of the 2015 Budgetary Framework Law.
17.3	TD-C17-r32	M	Completion and approval of the model for monitoring the budgetary and financial execution of general government	Completion and approval of the model for monitoring the budgetary and financial execution of general government				Q4	2022	Completion and approval by the Ministry of Finance of the model for controlling and monitoring the budgetary and financial execution of general government, in full compliance with the provisions of the 2015 Budgetary Framework Law and the accruals-based principles of the accounting standard for public administration.
17.4	TD-C17-r32	M	Adoption of the costing model for programme budgeting	Adoption of legislation for the costing model for programme budgeting				Q4	2025	Adoption of secondary legislation (and/or administrative guidelines) to establish the principles for the costing and monitoring of compliance with the performance-based indicators defined for each budgetary programme and public policy, with a view to entry into force by Q1-2027.
17.5	TD-C17-r32	M	Entry into force of legislation to integrate spending	Entry into force of legislation				Q4	2024	Entry into force of legislation on spending reviews in order to fully integrate them in the annual budgetary process and Portugal's medium-term budgetary framework.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			reviews in the regular budgetary process, including the ex-post evaluation of efficiency savings							The process includes the diagnosis, design of solutions and definition of a model that allows the generation of efficiency gains in the provision of public services and broadens spending reviews to additional sectors within the general government. In addition to integrating spending reviews in the annual budgetary process, they shall be subject to annual ex-post evaluations to ascertain the achieved efficiency gains.
17.6	TD-C17-r32	M	Entry into force of the new management contract template under the new system of incentives/penalties for the management of state-owned enterprises	Entry into force of the new management contract template				Q4	2021	Entry into force of the new management contract template to be signed with public managers appointed to the Boards of Directors of state-owned enterprises, in order to increase responsibility and accountability in the management of public resources through a new system of performance-oriented incentives/penalties.
17.7	TD-C17-r32	M	Entry into force of the new model for analysing and disclosing the financial situation and performance of state-owned enterprises	Entry into force of the new report detailing the financial situation and performance of state-owned enterprises				Q4	2022	Entry into force of the new report detailing the financial situation and performance of state-owned enterprises on a regular and timely basis, incorporating the financial data collected through the new state-owned enterprise sector information system.
17.8	TD-C17-r32	T	Number of budget and activities plans of state-owned enterprises consistently approved by the Minister of Finance and/or respective line Minister(s)		Number	0	136	Q2	2025	Number of budget and activities plans of state-owned enterprises for 2025 assessed until Q2-2025. The budget and activities plans are submitted annually by state-owned enterprises covering a three-year period. These budget and activity plans include the following information on state-owned enterprises: (i) main lines of action, (ii) service portfolio, (iii) human resources, (iv) investment plan, (v) assistance activity levels and (vi) economic-financial statement. These budget and activity plans also explain the efficiency and productivity gains that shall ensure state-owned enterprises financial sustainability in the medium and long term.
17.9	TD-C17-i01	M	Completion of the implementation of the State Accounting Entity	Completion of the implementation of the State				Q2	2024	Complete the implementation of the State Accounting Entity, in full compliance with Articles 49 and 55 of the 2015 Budgetary Framework Law.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
				Accounting Entity						
17.10	TD-C17-i01	M	New functionalities of the information technology solution that supports the preparation of the State Budget	New functionalities of the information technology solution, including programme budgeting				Q4	2024	Budget Entity information technology solution (SIGO or <i>Sistema de Informação de Gestão Orçamental</i> ) upgraded with the development of new functionalities to support the preparation of the State Budget, , and for performance-based budgetary programmes.
17.11	TD-C17-i01	M	Entry into operation of a support information system for the new model of budgetary and financial control	Information system in operation				Q4	2025	Entry into operation of a support information system to ensure the control and monitoring of budgetary/accounting information in accordance with the new formats laid down in the 2015 Budgetary Framework Law by all entities of general government.
17.12	TD-C17-i01	T	Information systems of the national central public procurement system		Number	0	11	Q4	2024	Information systems of the national central public procurement system in use to: i) promote administrative simplification; ii) reinforce monitoring and control mechanisms; iii) foster cost efficiency and rationalisation considerations; iv) broaden the list of goods and services subject to centralised procurement; and, v) promote collaboration among internal and external stakeholders.
17.13	TD-C17-i01	M	Completion of the implementation of the <i>Sistema de Gestão de Património Imobiliário Público</i> (SIGPIP) and of the modernisation of the information systems for state-owned vehicles	Completed implementation of SIGPIP and entry into operation of the information systems for state-owned vehicles				Q2	2026	Completed implementation of the ' <i>Sistema de Gestão de Património Imobiliário Público</i> ' (SIGPIP) which shall manage information on public immovable property. Two new information systems which are in operation to inventory and monitor state-owned vehicles.
17.14	TD-C17-i01	M	Complete the implementation of the security operation centre	Completion of the implementation of the security operation centre				Q4	2025	Completion of the implementation of the security operation centre to allow for increased information security and access to data, as well as for the implementation of security policies and cybersecurity solutions.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
17.15	TD-C17-i02	M	Complete the implementation of pre-filling of the Model 1 declaration of the municipal immovable property tax (IMI), on the basis of the data available to the Tax and Customs Authority	Complete the implementation of pre-filling of the Model 1 declaration of the municipal immovable property tax (IMI)				Q2	2022	Data sharing between the Tax and Customs Authority and municipalities for pre-filling the Model 1 declaration of the municipal immovable property tax (' <i>Imposto Municipal sobre Imóveis</i> ', IMI), taking advantage of existing information about properties in the respective information systems.
17.21	TD-C17-i02	M	Complete the implementation of pre-filling of specific transaction subject to the stamp duty	Completion of the implementation of pre-filling of specific transaction subject to the stamp duty				Q4	2023	Complete implementation of pre-filling services for free transfer of real estate and vehicles related to succession upon death subject to the stamp duty (' <i>Imposto do Selo</i> '), taking advantage of existing information about properties available to the Tax and Customs Authorities, the Mobility and Transport Institute. (IMT) and the Institute for Registers and Notaries (IRN).
17.16	TD-C17-i02	M	Provision and operationalisation of the final version of the information system supporting the simplified assessment of rural properties	Provision and operationalisation of the final version of the information system supporting the simplified assessment of rural properties				Q4	2025	Delivery of the information system supporting the simplified assessment of rural properties as an ancillary measure to the general revaluation of that kind of property.
17.17	TD-C17-i02	T	Complete the edafo-climato-morphological (soil and climate) characterisation and assessment of economic potential of rural properties		%	0	90	Q4	2025	Percentage of the rural area of mainland Portugal whose edafo-climato-morphological (soil and climate) characterisation and assessment of economic potential shall be completed, supported by the development of a geo-referenced information management solution.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
17.18	TD-C17-i03	T	Expansion of the functionalities of the <i>Segurança Social Direta</i> website, by adding five new online services		Number	3	8	Q4	2025	Number of new online services added to the <i>Segurança Social Direta</i> website to expand its functionalities, namely: i) information system for technical assistance to courts – civil guardianship process, and promotion and protection process; ii) supplementary benefits – declaration of unemployment status; iii) <i>family benefits – reassessment</i> ; iv) subsidy due to suspension of activity; and, v) survival pension. The objective is to increase the relative weight of <i>Segurança Social Direta</i> over all communication channels with Social Security, against the background of the introduction of the 360° vision plan. The relative weight shall be assessed as the ratio of the number of interactions between citizens and firms with Social Security through <i>Segurança Social Direta</i> , over the total number of interactions through all online and offline communication channels.
17.19	TD-C17-i03	T	Reduction by 80% of the average number of days it takes to grant social benefits of a contributory nature, for those that have an average granting time longer than 10 days		Number	109	22	Q4	2025	Reduction by 80% of the average number of days it takes to grant social benefits of a contributory nature for those that have an average granting time longer than 10 days, as a result of the improvements implemented in the <i>Segurança Social Direta</i> website (relating to retirement pensions for pensioners with a contributory career only in Portugal).
17.20	TD-C17-i03	T	Implementation of intelligent surveillance models to support fraud prevention, based on machine-learning processes		Number	0	2	Q4	2025	Two intelligent surveillance models, using machine-learning processes, shall be delivered and made operational. The two models to be created and implemented shall be: i) a predictive model that can flag entities to be inspected based on the results of learning algorithms, using historical data from the surveillance information subsystem of the Social Security information system, in order to carry out more targeted surveillance actions, with less operational effort and more assertive results, enhancing the effectiveness and efficiency of the surveillance system, and taking advantage of other sources of information; ii) a model of risk indices for beneficiaries of social benefits.
17.22	TD-C17-r40	M	Entry into force of a legal act modifying the legal framework of selected tax benefits	Provision in the legal act indicating the entry into force of the legal act				Q2	2023	Entry into force of a legal act that shall eliminate or extend a targeted set of tax benefits. The legal act shall include tax benefits that are to expire in the subsequent year to its entry into force, that are no longer aligned with its original public policy objective or have a low number of beneficiaries, and that are potentially damaging for the environment.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
17.23	TD-C17-r40	M	Entry into force of the legal act creating the permanent technical tax policy unit <i>Unidade Técnica de Avaliação Tributária e Aduaneira</i> (U-TAX)	Provision in the legal act indicating the entry into force of the legal act				Q4	2023	Entry into force of the legal act that shall create the permanent technical tax policy unit U-TAX.
17.24	TD-C17-r40	M	Publication of assessment report by U-TAX on existing tax benefits	Publication of assessment report by U-TAX				Q2	2025	<p>Publication of an assessment report by U-TAX on existing tax benefits. The report shall include a cost-benefit analysis with criteria of effectiveness of the tax benefits addressing their original public policy objective, economic efficiency of the generated tax expenditures, and environmental considerations. The assessment report shall cover the tax benefits that are to expire in the year following its publication as well as substantial set of tax benefits, also outside the <i>Estatuto dos Benefícios Fiscais</i>.</p> <p>The substantial set of tax benefits shall be defined as per the representativeness of its associated tax expenditure, focusing on those related to the Value Added Tax, Personal Income Tax and Corporate Income Tax.</p> <p>U-TAX may exclude from its analysis Portuguese tax benefits already evaluated by specific working groups prior to its creation, as well as Portuguese tax benefits evaluated by independent public institutions, provided that this published analysis is up-to-date and in line with the criteria defined above for the cost-benefit analysis.</p> <p>The assessment report shall include recommendations on which of the tax benefits covered by it shall be eliminated, extended, or modified.</p>
17.25	TD-C17-r40	M	Entry into force of a legal act on tax-benefits	Provision in the legal act indicating the entry into force of the legal act				Q1	2026	Entry into force of legal act simplifying the tax benefit system by reducing the number of existing tax benefits, taking into consideration the recommendations of U-TAX's assessment report and other analysis as specified in milestone 17.24.

## **R. COMPONENT 18: Economic Justice and Business Environment**

The component addresses the challenge of inefficiencies in the Portuguese justice system as well as remaining bottlenecks in business licencing. The length of administrative and tax procedures has been improving in recent years, but remains one of the highest in the EU, and the number of pending cases (case backlog) remains comparatively high. The business environment is also hindered by a low effectiveness of collateral and bankruptcy laws and heavy licencing procedures in some sectors.

The objective of the component is to strengthen and make more efficient the relations between citizens and companies with the State, as well as to reduce the burden and complexity that inhibit business activity and impact productivity. It addresses two longstanding issues: obstacles in obtaining business licences and inefficiencies in the justice system, as well as the adoption of the ‘digital by definition’ paradigm in the justice system and its promotion in the licencing procedures both as regards the functioning of courts and on interaction with stakeholders.

This component aims at addressing different challenges identified in the Country Specific Recommendations (Country Specific Recommendation 4 2019 and 2020), namely the remaining inefficiencies in the areas of insolvency procedures and of administrative and tax courts, and addressing the issue of licencing requirements for businesses, while touching upon the regulated professions framework (also included in the same Country Specific Recommendations), albeit limited to the profession of insolvency practitioners (the regulated professions challenge is addressed in component 6). The component also contributes to addressing the Country Specific Recommendation to focus investment on the digital transition (Country Specific Recommendation 3 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **R.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TD-C18-r33: Economic justice and business environment**

The reform shall include the identification of the barriers to investment in the field of licencing, with a view to reduce procedural inefficiencies and reap the benefits of the digitalisation and interoperability between services, implementing the ‘only once’ principle, as the key focus of the reform as regards business environment. The changes in the legal framework, removing such barriers, are scheduled to enter into force by the third quarter of 2025.

In the area of justice, the reform aims at increasing the efficiency of administrative and tax courts by setting up a legal framework promoting in and out-of-court settlements and the creation of specialised chambers in superior courts, while the review of the insolvency framework shall include the strengthening of the role of insolvency practitioners, review of the legal framework strengthening the rights of the lender, and introduce compulsory partial apportionment in specific cases.

Furthermore, the reform shall revise the statutes of the judicial clerks. The revision shall include: Entry into force of the revised Statutes of the judicial clerks.



The revision shall include: (i) multi-category career; (ii) new regime for the management position; (iii) a new remuneration table applicable to current and future judicial clerks; and (iv) a new availability allowance

.The implementation of the reform shall be completed by 30 September 2025.

Investment TD-C18-i01: Economic justice and business environment

The objective of the investment is to ensure the digital transition and resilience of the Portuguese justice IT systems. It aims at integrating the ‘digital by definition’ paradigm in the judiciary and registrars, including on the interactions with citizens and businesses.

Digital transition is the stepping stone for this investment, focussing in the justice system, which is divided in five clusters:

- Development and implementation of digital platforms for the justice system (encompassing all courts), where the aim is to promote the digitalisation of all judiciary processes and procedures and reap the benefits of the inherent increase in efficiency to tackle the existing backlogs. Furthermore, new interfaces for the interaction with relevant stakeholders shall be developed;
- Development of digital platforms for citizens and business (including data migration), making new services available online, and ensuring dematerialisation of some services. This investment aims at providing integrated service platforms for businesses and citizens, throughout their ‘life cycle’, including all of the different registrars (Real Estate, civil, vehicles, nationality, commercial and criminal registers, and patent registration and verification);
- Digital platforms for criminal investigations and forensics, developing and modernising information systems and ensuring connection with European networks,
- Development and implementation of knowledge management platforms in justice, including a shared common services platform, document management, the development of a platform for the compilation of statistics and indicators, and the simplification of the language used in communications and digital services in the interactions with citizens and businesses (including electronic notifications);
- Enhancement of technology infrastructure and equipment, including the datacentre, disaster/recovery facility, digital archives, open data platform, digital identity management, and the creation of a digital contact centre and a service desk in the field of justice.

This investment benefits from strong synergies with Component 19 – digital public administration, implementing the ‘digital by definition’ paradigm, and ensuring the alignment with the National Cybersecurity Strategy and Cloud strategy.

The implementation of the investment shall be completed by 31 December 2025.

**R.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
18.1	TD-C18-r33	M	Creation of specialised chambers in the administrative and tax superior courts	Creation of specialised chambers in the administrative and tax superior courts				Q1	2023	Creation of specialised chambers in the administrative and tax superior courts: ordinary administrative judgements, social administrative judgements, public procurement judgements, ordinary tax judgements, tax enforcement and administrative offenses judgments
18.2	TD-C18-r33	M	Entry into force of a legal regime to encourage in-court and out-of-court settlement	Entry into force of a legal regime to encourage in-court and out-of-court settlement				Q1	2023	Entry into force of the legal regime creating a statutory incentive scheme for the termination of proceedings by in-court and out-of-court settlement

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
18.3	TD-C18-r33	M	Entry into force of the revised legal framework for insolvency and recovery	Entry into force of the revised legal framework for insolvency and recovery				Q2	2024	<p>Entry into force of the revised legal framework for insolvency and rescue of companies with a view to speeding up these proceedings and adapting them to 'digital by default', including</p> <p>a) revision of the Insolvency Code to optimise insolvency proceedings, also reflecting the establishment of electronic proceedings;</p> <p>(b) entrust the Insolvency Administrator with the task of drawing up a liquidation plan, with time-bound targets, for discharging the assets constituting the insolvency estate;</p> <p>(c) simplification of the procedure for the examination of liabilities and ranking of claims in the insolvency proceedings, by conferring on the Insolvency Administrator the responsibility to submit jointly with the list of recognised claims a proposal for their ranking, allowing the judge, in the event of agreement and in the absence of any challenge, to approve both documents, thus allowing for a more flexible procedure;</p> <p>d) the institution of compulsory partial apportionment where the insolvency estate includes the proceeds of the liquidation of assets with a value of EUR 10 000 or more, the ownership of which is not disputed and the procedure is not in a position to make a final apportionment;</p> <p>(e) review of the pre-emptive regime of the right of retention when faced with the mortgage (Código Civil);</p> <p>(f) reducing restrictions on the exercise of the profession of insolvency administrator.</p> <p>(g) establish as a rule the electronic service of legal persons, in particular in insolvency proceedings ;</p> <p>(h) the creation and operation of at least one specialised chambers in the higher courts for commercial matters.</p>
18.10	TD-C18-r33	M	Statutes of the Judicial Clerks	Entry into force				Q2	2025	<p>Entry into force of the revised Statutes of the judicial clerks. The revision shall include:</p> <p>(a) A multi-category career;</p> <p>(b) New regime for the management position</p> <p>(c) A new remuneration table applicable to current and future judicial clerks</p> <p>(d) A new availability allowance</p>
18.4	TD-C18-r33	M	Entry into force of the legislative package on the	Entry into force of the legislative package on the				Q3	2025	Entry into force of the legislation on the removal of barriers to licensing, identified in the report of the working group set up by joint order of the members of the government responsible.

Sequential Number	Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			removal of barriers to licensing	removal of barriers to licensing						
18.5	TD-C18-i01	M	Modernised IT system for criminal investigation	Modernised IT system for criminal investigation in operation				Q4	2023	Entry into operation of a modernised IT system for criminal investigations. The modernisation includes implementation of interfaces and upgrading of interception systems and ensuring interoperability with European and international counterparts
18.6	TD-C18-i01	M	'Enterprise 2.0' information system	'Enterprise 2.0' information system in operation				Q1	2024	Entry into operation of the 'Enterprise 2.0' information system, which is a new platform that includes company information on businesses' life cycle (creation, management and termination).
18.7	TD-C18-i01	M	New information system for the digital transformation of Courts and Public Prosecutor's Office	New information system for the digital transformation of Courts and Public Prosecutor's Office in operation				Q4	2025	Entry into operation of a new information system for the handling of electronic judicial proceedings. The new information system shall be available in at least 500 courts sections and prosecution units, for the handling of electronic judicial proceedings covering all jurisdictions, procedural steps (including investigation) and judicial bodies and shall be used by judges, prosecutors, court officials and representatives. All Court communications with stakeholders shall be digitalised.
18.8	TD-C18-i01	M	Implementation of the new Technology Plan	Implementation of the new Technology Plan				Q4	2025	Implementation of the new Technology Plan for Justice Equipment and Infrastructures with the entry into operation of the following components: (a) A new Data Centre; (b) Open Data Platform for justice ; (c) An Information Management system for direct and indirect state administration entities within the Ministry of Justice, with the exception of the Secretariat-General; (d) Digital identity management and (e) A system for recovery and management of seized assets in judicial proceedings (f) Integrated Registers Platform – Development and migration of applications supporting land, civil, vehicles, nationality, commercial and criminal registers, as well as patent registration and verification.
18.9	TD-C18-i01	M	Knowledge management platforms in justice	Knowledge management platforms in justice in operation				Q4	2025	Entry into operation of the following knowledge management platforms: (a) Shared support services (b) Statistics and indicators (c) Information management platform (document management system)

## **S. COMPONENT 19: Digital Public Administration**

This component of the Portuguese recovery and resilience plan addresses the challenge of the need to provide better, simpler and more digital public services. While Portugal is well placed when it comes to the provision of digital services, fragmentation and duplication of requirements remain key obstacles to an efficient and customer oriented public administration. This component aims at tackling these challenges.

The component aims at a better public service, by means of fostering the use of technological solutions and strengthening proximity for simpler, secure, effective and efficient access for citizens and businesses, reducing context costs. Furthermore, it aims at promoting efficiency, modernisation, innovation and the empowerment of public administration, strengthening its resilience, improving the skills of civil servants and enhancing the contribution of the state and public administration to economic and social growth and development.

This component is centred on the implementation of the ‘digital by definition’ paradigm and ‘once only’ principle in the Portuguese public administration, while investing in the upskilling of the workforce.

This component contributes to addressing the Country Specific Recommendations on:

- prioritising growth-friendly expenditure (Country Specific Recommendation 1 2019 and 2020), by reaping the efficiency gains derived from digitalisation;
- improving the skills level of the population (Country Specific Recommendation 2 2019) as regards the civil service;
- focussing the investment on digital transition (Country Specific Recommendation 3 2020), by investing in cross-cutting and sectoral public administration systems; and
- reducing regulatory and administrative burden on business (Country Specific Recommendation 4 2019) by simplifying and making more efficient the relations between business and public authorities, in particular through the implementation of the ‘once only’ principle.

It is expected that no measure in this component does significant harm to the environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **S.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TD-r34: Digital, simple, inclusive and secure public services for citizens and businesses**

The objective of the reform is to implement the ‘digital by definition’ paradigm in public services, to make it more user orientated, increasing accessibility and reduce the administrative burden for citizens and business, including by relying on the use of cloud services.

The reform shall consist of the implementation of measures to ensure that the needed legal framework is in place for the digital transition, in particular for the implementation of the single digital gateway and the ‘once only principle’, through a coordinated process between public entities anchored in a Strategy and Action Plan for Digital Transformation in Public Administration for 2021 to 2023 and 2024 to 2026, while implementing the required information security safeguards, including those specific to cybersecurity.

The implementation of the reform shall be completed by 30 September 2021.

#### Reform TD-r35: Functional and organisational reform of public administration

The objective of this reform is to restructure and streamline public services to promote a modern and more efficient public administration, also taking advantages of the synergies derived from the implementation of reform TD-r34. There is currently a dispersion and redundancy within central government departments, which lead to the repetition of services within ministries, and a high level of rigidity of work delivery models in the public sector, which relies on strict chains of command and which leads to undue bureaucratic approaches.

This reform shall revise the model of functioning of the state and public administration in general, to enhance synergies and to harness opportunities created by technology. This shall include the centralisation of common and shared services, address the dispersion and redundancy within central government departments, the adequate specialisation of sectoral direct and indirect public administration entities by fields of expertise, the specialisation of critical functions of support to government activity and to concentrate some government offices in a single physical space. This reform shall be carried out through the creation of a working group for the diagnosis and definition of a plan for the reorganisation of the central State services.

The implementation of the reform shall be completed by 31 December 2023.

#### Reform TD-r36: Public administration empowered to create public value

This reform targets the upskilling of civil servants, including in their digital skills, and implements new working models (namely teleworking). This reform is in line with the measures envisaged in Component 6.

This reform, reflected in the Strategy for Innovation and Modernisation of the State and Public Administration of July 2020, shall strengthen the management and training structure for civil servants and management, by setting up the structure for the coordination of training activities (the *Instituto Nacional de Administração*), which shall manage the promotion of both advanced training such as management skill, data science, specialisation courses, and by deepening the *Qualifica AP* programme in order to upgrade the qualifications level of public servants, in the short/ medium term. In parallel, this reform aims at harnessing the potential of teleworking in civil service.

It is intrinsically linked to investment TD-C19-i07 – Empowerment of the public administration, which envisages digital capacitation programs, professional internship programs, higher and advanced management training and the boosting of civil servants skills in general.

The implementation of the reform shall be completed by 30 June 2021.

#### Investment TD-C19-i01: Redesign of public and consular services

The objective of this investment is to implement the digital by definition paradigm in the interaction between stakeholders and the Portuguese public administration. It also aims at increasing the efficiency of consular services and at ensuring the digital transition of the entities under the control of the Ministry of Foreign Affairs.

This measure shall overhaul the front office of public and consular services by putting in place an omnichannel response capacity (single digital gateway, call centre and in-person services).

This investment shall also include the setting up of new *Espaços cidadão* and *Lojas do Cidadão* in new energy efficient spaces.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C19-i02: Sustainable electronic services

The objective of this investment is to provide the required back office support to the previous investment.

This investment shall promote the reuse of data collected by public authorities, implementing the ‘once only’ principle by relying on the interoperability and integration of IT systems, and broadening the use of electronic identification solutions.

The implementation of the investment shall be completed by 31 March 2026.

#### TD-C19-i03: Strengthening the overall cybersecurity framework

The objective of this investment is to improve information security standards and procedures to online data. The investment is linked to investments TD-C19-i01 and TD-C19-i02.

This measure shall include four sub-measures:

- Increase capacity building in cybersecurity and information security, through the creation of competence centres for the development of cybersecurity solutions for SMEs and public administration;
- Enhance the security in the management of the information life cycle by developing the national cryptography capacity and the control over classified information;
- Implement the national cybersecurity reference framework (as per reform TD-r34) , including the accreditation of bodies (in alignment and leveraging the measures included in component 16); and
- Create the physical and technological conditions for the operationalisation of the new cybersecurity and information security coordination model (with the relevant new authorities fully empowered).

The implementation of the investment shall be completed by 31 March 2026.

#### TD-C19-i04: Efficient, secure and shared critical digital infrastructure

The objective of this investment is to increase the resilience of critical digital infrastructures, namely emergency and security communications networks, as well as of the government computer network (RING).

This investment shall target the government’s IT network, improve the coverage and capacity of the State Emergency Communications network and the national internal security network

and review the architecture of information systems and processes of the security forces. This shall include:

- Technology systems renewal for border management and control, police and judicial cooperation;
- Operational Centres Project 112 – update to cater for new standards (New Generation 112);
- National Internal Security Network project – adequacy of IT architecture systems and technological tools, and the installation and operationalisation of a new data centre;
- State Emergency Communications Network (SIRESP) project – the investment shall include the promotion of the change in technology of the SIRESP ground infrastructure (backbone), from E1 to IP (Internet Protocol), the creation of a Disaster Recovery Centre for information systems associated with SIRESP, as the implementation of satellite redundancy, as well as increasing capacity and coverage;
- Implementation of Shared Services in Security Forces and Services, eliminating redundancies in technical processes, creating common systems and reducing operational costs;
- RING –Upgrade the five critical technological infrastructures of RING (firewall protection; computing, storage and backup; VoIP telephony; videoconferencing; and application ecosystem), training of employees, and provision of secure communication systems;
- Information system for the management of accidents and road traffic offences;
- Information system for the management of civil protection events, emergencies and disasters.

The implementation of the investment shall be completed by 30 June 2026.

#### TD-C19-i05-RAM: Digital transition of Madeira's public administration

The objective of this investment is to have a more resilient public administration, making digital technologies available for the provision of public services.

This investment consists in the digitalisation of public services, increase in connectivity and development of a centralised data management solution.

#### TD-C19-i06-RAA: Digital transition of the public administration in Azores

The objective of this investment is to support the digital transition of the public sector and reduce the administrative burden to deliver a better public service to citizens and businesses.

It shall redesign the public service to enable simpler, more agile services and it shall increase the technological conditions to provide a virtual working environment and training of staff (such as digital skills, management and collaborative work). To ensure the security of data, a cybersecurity operations centre shall be established.

The implementation of the investment shall be completed by 31 December 2025.

#### TD-C19-i07: Public administration empowered to create public value

The objective of this investment is to ensure that the civil service has the necessary know-how, in particular as regards managerial skills and technology, to provide a high quality service to the public.



This investment aims at developing the training offer to workers and managers in the public administration and promoting the attraction of talent through the offer of traineeship programmes. It also aims at providing IT equipment and at creating co-working spaces as to promote teleworking in the public administration. In particular, it shall encompass digital enabling programs, higher and advanced management training, and the general training and upskilling of civil servants.

This measure includes also the operationalisation of the Competence Centre for Planning, Policy and Foresight in Public Administration, relevant to strengthen the capacities to support the definition and implementation of public policies, policy evaluation and foresight.

The implementation of the investment shall be completed by 31 March 2026.

#### Investment TD-C19-i08 Intelligent Territories

This investment aims at creating a new paradigm for planning and managing cities and territories based on data-driven public policies.

The investment shall include:

- The development and launch of the Smart Territories Portal. This portal shall have an online repository of relevant information at local, regional and national level such as good practices, guidance, information on standards, laws and regulations, and information on sources of project funding.
- The development, launch or upgrade of Urban Management Platforms (UMP) in 129 municipalities, including the digitalisation of housing and spatial planning procedures.
- The development of Digital Twins (digital representation of an intended or actual real-world physical product, system, or process for practical purposes) in national priority areas such as water and agriculture, climate resilience, mobility and decarbonisation, health, energy, tourism, civil protection.
- The development and launch of a Public Policy Dashboard to assist the political decision-making of public actors at different hierarchical levels, with systematic and up-to-date information.
- The development of content and the provision of training on data collection and management, standards, open standards, application programming interfaces and other content linked to smart cities and buildings, and sustainability.

The implementation of the investment shall be completed by 30 June 2026.

## **S.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
19.1	TD-C19-i01	T	Public services available in a simplified and coherent way through different channels		Number	0	5	Q4	2022	Number of services that are recorded in the enhanced Entity and Services Catalogue and are available through several channels: single digital services portal, contact centre, <i>Lojas do Cidadão / Espaços Cidadão</i> . This indicator implies redesigning these services according to the 'once only' principle and making them available in an omnichannel approach
19.2	TD-C19-i01	T	Public services available in a simplified and coherent way through different channels		Number	5	25	Q1	2026	Number of services that are recorded in the enhanced Entity and Services Catalogue and are available through several channels: single digital services portal, contact centre, <i>Lojas do Cidadão / Espaços Cidadão</i> . This indicator implies redesigning these services according to the 'once only' principle and making them available in an omnichannel approach
19.3	TD-C19-i01	M	New Consular management model in place	New Consular management model in place				Q1	2026	Full implementation of the new consular management model: i) Dematerialised consular services made available to nationals/non-nationals abroad with 80% of the services provided by the Ministry of Foreign Affairs digitalised; ii) <i>Centro de Atendimento consular</i> functioning and available in at least 15 countries.
19.25	TD-C19-i01	M	Signature of protocols or terms of acceptance for the setting up of new citizens shops and citizen spaces	Protocols signed				Q3	2024	Signature of protocols or terms of acceptance for the setting up of 31 new citizens shops ( <i>Lojas de Cidadão</i> ) and 400 new citizen spaces ( <i>Espaços Cidadão</i> )
19.26	TD-C19-i01	T	New citizens shops and citizen spaces operational.		Number	0	431	Q2	2026	31 new citizens shops ( <i>Lojas de Cidadão</i> ) and 400 new citizen spaces ( <i>Espaços Cidadão</i> ) in operation.  New buildings shall have primary energy needs at least 20% lower than the NZEB standard.
19.27	TD-C19-i01	T	Citizen application	Launch of a Citizen application				Q1	2025	Citizen application launched and operational. The application shall allow users to access digitally the most popular public services and other functionalities (such as payment for services).

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
19.4	TD-C19-i02	T	Public services securely accessible through electronic identity and respecting the 'once only' principle		Number	0	5	Q3	2022	Number of digital public services available to citizens and businesses reusing data available in the iAP catalogue (available at iap.gov.pt), covered by electronic identity (when requested by the services) and by the System for the Control of Personal Data in the Public Administration, and publishing open data on www.dados.gov.pt.
19.6	TD-C19-i02	T	Territorial information infrastructure		Number	0	150	Q1	2026	Number of data sources integrated in the territorial information infrastructure that covers housing, demographic, social and economic information. Data sources include, among others the National Statistics Institute, Social Security, the Tax Authority, and public administration bodies in the areas of Education, Labour, Health and Justice
19.7	TD-C19-i03	T	Training to strengthen cybersecurity and information security capabilities		Number	0	9 800	Q1	2026	Number of participants trained (face to face or virtually) through the Advanced Cybersecurity and Information Security Training Programme (C-Academy). Creation of 7 competence centres to support cybersecurity capability development.
19.8	TD-C19-i03	T	Adoption of the Portuguese cryptographic solution by public authorities		Number	0	150	Q1	2026	Number of cryptographic equipments delivered to public entities. These equipments comply with legal requirements [Resolução do Conselho de Ministros, n.º 16/96, de 22 de março - Instruções para a Segurança Nacional, Segurança das Telecomunicações (SEGNAC 3), Capítulo 3 / Resolution of the Council of Ministers, no. 16/96, 22th March - Instructions for National Security, Telecommunications Security (SEGNAC 3), Chapter 3].
19.9	TD-C19-i03	T	Implementation of the National Cybersecurity Framework		Number	0	47	Q1	2026	Number of new entities in the public administration covered by the National Cybersecurity Framework. These entities shall be required to produce cybersecurity indicators, to implement the national and EU cybersecurity regulatory framework, including through conformity assessment bodies and new auditors, as well as by defining and monitoring the collaborative and information sharing governance model for knowledge and information security.
19.10	TD-C19-i03	M	Refurbishment of the building of the entities of the new cybersecurity and information security coordination model	Completion of the refurbishment of the building				Q1	2026	Completion of the refurbishment of the building and installation of equipment with the appropriate technological and security conditions for the entities of the new cybersecurity and information security coordination model.
19.11	TD-C19-i04	T	Secure mobile communications system for		%	0	95	Q2	2022	Percentage of government area employees with access to a secure voice, messaging and video communications system.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			government employees							
19.12	TD-C19-i04	M	Completion of upgrades in critical digital infrastructures	Completion of upgrades of the National Internal Security Network and of the State Communication s Emergency Network				Q1	2024	Completion of upgrades of critical digital infrastructures: (i) 112 Operational Centre and National Internal Security Network projects, with the exception of the installation and operationalisation of a new data centre which is included in Milestone 19.13; (ii) change in ground infrastructure (core network) technology from E1 to IP (Internet Protocol) and increase the capacity of the State Emergency Communication Network (SIRESP).
19.13	TD-C19-i04	M	Completion of upgrades in critical digital infrastructures	Completion of upgrades of the National Internal Security Network and of the State Communication s Emergency Network				Q2	2026	Completion of upgrades to critical digital infrastructures: (i) installation and operationalisation of a new data centre of the National Internal Security Network (NISN); (ii) setting up a disaster recovery centre for information systems associated with the State Emergency Communications Network (SIRESP), achieving full territorial coverage and improving the redundancies of the SIRESP; (iii) the entry into operation of an information system for the management of accidents and road traffic offenses (iv) entry into operation of the information system for the management of civil protection events, emergencies and disasters.
19.14	TD-C19-i04	M	Upgrading of IT system of security forces and services	Upgrading of IT systems of security forces and services				Q2	2025	Upgrade of IT systems of security forces and services: a) Entry into operation of the renewed IT systems of AIMA and SSI (border management and control, police and judicial cooperation and the Common European Asylum System) b) Shared IT services in security forces and services
19.15	TD-C19-i04	M	Strengthen the Government's IT network management centre (RING)	Strengthen the Government's IT network management centre (RING)				Q1	2026	Upgrade the five critical technological infrastructures of RING (firewall protection; computing, storage and backup; VoIP telephony; videoconferencing; and application ecosystem ) and training of employees.
19.28	TD-C19-i05-RAM	M	Functional prototype	Acceptance of a functional prototype				Q4	2024	Acceptance of a functional prototype by the contracting authority. The prototype shall include the following functionalities: - identify inefficiencies and fraud with AI algorithms; - artificial intelligence services;- automate decision making.
19.16	TD-C19-i05-RAM	T	Public services for citizens, visitors and businesses in the ARM		Number	0	5	Q2	2025	Number of new simplified digitalised public services made available to citizens and businesses

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
19.17	TD-C19-i05-RAM	M	Modernisation of critical infrastructure and computer architecture of public services in ARM	Modernisation of critical infrastructure and computer architecture of public services in ARM				Q4	2025	Completion of the digital transition in the ARM public administration, comprising: <ul style="list-style-type: none"> <li>• Implementation of a 5G private network</li> <li>• Mobile control surveillance centre for forest fires</li> <li>• Centralisation and renewal of existing data centres of the regional public administration</li> <li>• Implementation of cybersecurity architecture</li> <li>• Connectivity in regional public administration buildings</li> <li>• Digital tools for public sector employees</li> <li>• Digital training for public sector employees</li> <li>• Delivery of a public financial management IT system</li> <li>• Delivery of a public property management system</li> <li>• Modernisation of the technological infrastructure of RAM judicial systems to optimise and establish an efficient interoperability with national IT systems.</li> <li>• Smart AP connect project</li> </ul>
19.29	TD-C19-i05-RAM	M	Centralised data management solution	Centralised data management solution operational				Q4	2025	Launch of the centralised data management solution. It shall: <ul style="list-style-type: none"> <li>- Create tools to identify inefficiencies, fraud and other areas of risk with AI algorithms;</li> <li>- Make Artificial Intelligence services available to various areas of public administration</li> <li>- Automate decision taking in various areas of public administration.</li> </ul>
19.18	TD-C19-i06-RAA	M	Digitalisation of the Regional public administration of the ARA	Digitalisation of the Regional public administration of the ARA				Q4	2025	Completion of five projects: <ul style="list-style-type: none"> <li>• APR+ accessible, inclusive and open public administration</li> <li>• APR + more agile public services and public finance control and management system.</li> <li>• APR+ Proactiva</li> <li>• Mobile portal for the regional public administration</li> <li>• APR+ fit for the future</li> </ul>
19.19	TD-C19-i07	T	Traineeship programme for graduates		Number	0	1 500	Q4	2023	Number of graduates that have frequented the public administration traineeship programme established under <i>Resoluções do Conselho de Ministros</i>
19.20	TD-C19-i07	T	IT equipment for public administration employees		Number	0	17 500	Q4	2023	IT equipment (17 500 laptops) purchased.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
19.21	TD-C19-i07	T	Training and co-working spaces for public administration employees		Number	0	96 400	Q1	2026	<p>Number of training participants in the following capacity building programmes:</p> <ul style="list-style-type: none"> <li>• <i>Programa de capacitação digital</i></li> <li>• Advanced and higher education in management</li> <li>• Training for <i>Lojas do Cidadão/Espaços Cidadão</i></li> <li>• <i>Qualifica AP</i> programme</li> <li>• PlanAPP – planning and foresight skills project</li> <li>• SIADAP</li> </ul> <p>In addition, the Competence Centre for Planning, Policy and Foresight shall publish on its website 65 reports, studies or policy briefs on policy topics under its remit</p> <p>Finally, 23 co-working spaces shall also be created.</p>
19.22	TD-C19-r34	M	Entry into force of legal framework for the digital transformation of the Public Administration	Entry into force of legal framework for the digital transformation of the Public Administration				Q3	2021	<p>Entry into force of the legal framework for the digital transformation of the public administration:</p> <p>i) The strategy and transversal action plan for the digital transformation of the public administration and</p> <p>ii) The legislative package (including regulation on the CNCS) on the National Cybersecurity Framework, building on Law 46/2018</p>
19.23	TD-C19-r35	M	Entry into force of the legislative package for the re-organisation of the public administration	Entry into force of the legislative package for the re-organisation of the public administration				Q4	2023	<p>Entry into force of legislation necessary for the implementation of the functional and organisational changes of the central public administration based on the report delivered by a working group created by a Ministerial Order</p>
19.24	TD-C19-r36	M	Establishment of the National Institute of Administration, I.P.	Establishment of the National Institute of Administration, I.P. by legal act				Q2	2021	<p>Establishment by legal act of the <i>Instituto Nacional de Administração, IP</i>, enabling the training activities for the public administration</p>
19.34	TD-C19-i08	M	Launch of the Smart Territories Portal	Launch of the Smart Territories Portal				Q1	2025	<p>Launch of an online website (i.e. portal) providing an online repository of information at local, regional and national level.</p>
19.35	TD-C19-i08	M	Intelligent territories: Urban Management Platforms, Digital Twins and Public Policy Dashboard	Municipalities with Urban Management Platforms, creation of Digital Twins and launch of				Q1	2026	<p>An Urban Management Platform shall be installed or upgraded in 129 municipalities.</p> <p>Five Digital Twins shall be created in national priority areas, such as water and agriculture, climate resilience, mobility and decarbonisation, health, energy, tourism, civil protection.</p> <p>The dashboard launched shall be available to central and</p>

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
				the Public Policy Dashboard						regional actors.
19.36	TD-C19-i08	T	Training on smart territories		Number	0	650	Q4	2025	Number of public employees having completed training on data collection and management and other content linked to smart cities and buildings, and sustainability.

### **S.3. Description of the reforms and investments for the loan**

#### **Reform TD-C19-r41: Access to Public Services: harmonise and consolidate in-person and online access**

The aim of this reform is to deepen the digital transition of public administration and to take advantage of new technologies to transform the current public service model.

The reform consists in the entry into force of a legislative act that harmonises and consolidates the rules regarding access to public services in person and remotely (online, via an app, by phone).

The implementation of the reform shall be completed by 30 June 2024.

#### **Reform TD-C19-r42: New evaluation system to empower and rejuvenate the public administration workforce**

The main objective of this reform is to tackle one of the main challenges facing the Portuguese public administration: its ability to rejuvenate its workforce, and to attract and retain talent.

This reform shall consist in the revision of the performance evaluation system in the Public Administration (Integrated System to Manage and Evaluate Performance in Public Administration – SIADAP) by amending the legal framework. The revised SIADAP shall:

- Change the frequency of the evaluation exercise (from every two years to every year);
- Increase the percentage of workers that can receive the top two performance ratings and their respective points per evaluation cycle;
- Introduce an additional performance grade;
- Establish the list of competences to be assessed within the Public Administration Competences Profile;
- Identify the needs to further develop competences and the respective training.

Furthermore, together with the revision of the SIADAP model, the reform shall also include the revision of the Public Administration Competences Profile that includes the competences to be assessed in the recruitment and selection process, in the performance evaluation system and to be included in professional trainings.

The reform shall also include the development of an IT platform on which SIADAP shall operate. Specific training to learn how to use the platform shall be provided.

The implementation of the reform shall be completed by 31 March 2025.



#### **S.4. Milestones, targets, indicators, and timetable for monitoring and implementation for the loan**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
19.30	TD-C19-r41	M	Entry into force of the legislative act on access to public services	Provision in the legislation indicating the entry into force of the legislation				Q2	2024	Entry into force of the legislative act that shall harmonise and consolidate in-person and online access to public services.
19.31	TD-C19-r42	M	Entry into force of the legislative act that revises the SIADAP	Provision in the legislative act indicating the entry into force of the legislative act				Q1	2024	Entry into force of the legislative act that shall revise the Integrated System to Manage and Evaluate Performance in Public Administration (SIADAP) according to the characteristics described in the measure description.
19.32	TD-C19-r42	M	Entry into force of the legislative act that revises Public Administration Competencies profile	Provision in the legislative act indicating the entry into force of the legislative act				Q1	2024	The revised Public Administration competencies profile shall enter into force.
19.33	TD-C19-r42	M	Entry into operation of the new SIADAP system	Entry into operation of the new SIADAP system				Q1	2025	Entry into operation of the new SIADAP system, including the respective IT platform. Specific training to learn how to use the IT platform shall be available to the users of the SIADAP system.

## **T. COMPONENT 20: Digital School**

Portugal had, in 2019, values below European averages in terms of daily use of the Internet (65%), use of online public services (41%) and ICT specialists in the labour market (2,4%) (Eurostat data/Digital Skills Observatory) and set ambitious targets by 2025 for these indicators (80%, 75% and 5% respectively). Among ICT specialists in the labour market, women accounted for 18,3% and men for 81,7% (Eurostat data).

The objectives of the component are to create the conditions for the educational, pedagogical and managerial innovation of the Portuguese primary and secondary education system. This shall be achieved by developing digital skills of teachers, students and school staff, by integrating digital technologies in the different curricular areas, and by providing the appropriate equipment. In turn this is expected to contribute to the digital transition and to an inclusive and sustainable growth of the economy.

The component contributes to addressing the Country Specific Recommendation to improve the skills level of the population, in particular their digital literacy (Country Specific Recommendation 2 2019) and to support the use of digital technologies to ensure equal access to quality education and training (Country Specific Recommendation 2 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **T.1. Description of the reforms and investments for non-repayable financial support**

#### **Reform TD-r37: Digital Education Reform**

The objectives of the measure are to develop a new digital approach to education, leveraging existing public education policies, in particular the system of autonomy and flexibility in curricula. This reform aims to introduce a qualitative leap in the pedagogical use of digital technologies and how they shall be integrated into the process of acquiring knowledge. The reform also aims to mitigate the risks of exclusion and disadvantage in the learning processes by reducing social and educational inequalities in access to the digital technologies. The Digital Education Reform is aimed at the educational community (pupils, teaching staff and non-teaching staff).

The reform shall consist of measures to ensure that 95% of teachers in the public education network shall receive training in basic or more advanced digital skills, including on the integration of digital technologies into the curriculum.

The implementation of the reform shall be completed by 31 December 2025.

#### **Investment TD-C20-i01: Digital transition in education**

The objectives of the investment are: i) to remove the barriers to access to quality internet in the school environment; ii) to remove limitations to the integrated use of technological and digital equipment and eliminate the lack of specialised equipment to develop digital skills and stimulate the continuation of STEAM careers, to promote the equal participation of girls and boys; iii) to overcome the insufficient use of digital educational resources in the learning process and assessment process; and

iv) to overcome the dispersion and inefficiency of the education system's management and information systems by reviewing and updating school management and administration methodologies and processes.

This investment shall consist of the following:

- Scaling-up schools connectivity by expanding the internet connectivity of the Extended Network of Education from 40 to 300 Gbps, linking primary and secondary schools to the Extended Network of Education and provide them with at least 1 Gbps connectivity and extending the local area network with an average of 40 new access points for each school.
- Providing 600 000 computers to students and teachers, installing projection equipment (40 000 projectors) and by providing schools with Digital Education Laboratories equipped with educational advanced digital technologies like 3D printers and educational robots.
- Developing and adopting new digital educational resources (95% of subjects in the primary and secondary educational curricula, including physical education and sport) including the digitalisation of assessment tests.
- Making available an authentication system for different education platforms, converge and integrate educational management information systems, and provide 15 000 computers for school management.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment TD-C20-i02-RAA: Digital education (Azores)

The objectives of the measure are to ensure access to the use of digital technologies, promote equal opportunities and lead to significant improvements in the means of learning, in line with the European Union Digital Education Action Plan.

This investment shall consist of fostering the development of digital skills of the educational community targeting both students, their parents and teachers and shall include targeted actions in the following areas:

- Equipment: 31 900 new mobile IT equipment for pre-school, primary and secondary education, including follow on upgrades and software and the provision of equipment at school level with at least 1 080 new interactive screens, 100 new specialised laboratory equipment, 100 new 3D printers, and 150 new educational robots;
- Digital Educational Resources: digitalisation of educational resources with the aim to reach 15 500 students of 2<sup>nd</sup> and 3<sup>rd</sup> cycle of primary and secondary education in the Autonomous Region of the Azores using digital manuals;
- Digital competences: 24 training modules dedicated to teachers and students' parents;
- Connectivity: actions to improve the connectivity of schools in the Autonomous Region of the Azores to at least 1 Gbps. Purchasing and installation of 1 500 switches and APS.

The implementation of the investment shall be completed by 31 December 2025.

#### Investment TD-C20-i03-RAM: Accelerating the digitalisation of ARM education

The objective of the measure is to create a more proactive, innovative, inclusive, autonomous, fair and open educational system in the autonomous region of Madeira in public and private schools.

The investment shall consist of providing quality learning and training and qualification, preparing children and pupils to meet the challenges of the twenty-first century including the digital transition with specific actions in the following areas:

- Digital Educational Resources and equipment: Within the project of the 'Digital Manuals' it aims at providing multiple digital educational resources in different formats and different typologies (animations, simulations, three-dimensional videos or other), providing equipment (tablets or laptops, depending on the year of schooling) and access to digital textbooks to ensure that the educational community (pupils, teachers, senior education technicians, technical assistance technicians, education providers) has secure access to the content available through the digitalisation of education. It shall include, for 15 910 pupils: 1 tablet or laptop, depending on the year of schooling, 1 Virtual School Access Licence valid for each school year; 1 Personal and non-transferable licence of the digital version of each school manual adopted for schooling.
- Connectivity and equipment for schools: with the aim to equip schools with 'Innovative Learning Environments' (34 'Innovative Environmental Apprenticeships' spaces; 22 'Makerspace' labs; 15 spaces for childcare learning; 20 'Innovative Spaces' - based on the Snoezelen Room concept<sup>94</sup>- promoting inclusion and digital literacy, with 'Educational Innovation Centres for Programming and Roboting';
- Digital competences: with training activities offered to teachers and non-teaching staff (higher education technicians, technical assistants).

The implementation of the investment shall be completed by 31 December 2025.

---

<sup>94</sup>

Rooms set up to affect the sensory system either to alert or calm

## **T.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
20.1	TD-C20-r37	T	Digital skills training for teachers and non-teaching staff in the public education network		%	0	95	Q4	2025	Percentage of teachers in the public education network that have received training on basic or more advanced digital skills, including (for teachers) on the integration of digital technologies into the curriculum
20.2	TD-C20-i01	M	Signature of contracts for the purchase of individual computers for pupils and teachers	Contract signed				Q4	2021	Signature of contracts for the purchase of 600 000 new laptops to lend to teachers and pupils
20.3	TD-C20-i01	T	Computers for the individual use of pupils and teachers		Number	450 000	1 050 000	Q4	2022	Number of laptops to lend to teachers and pupils in primary and secondary public schools
20.4	TD-C20-i01	T	Primary and secondary schools connectivity upgrade		%	0	95	Q2	2026	Percentage of primary and secondary public schools in Continental Portugal that 1) are connected to the 300 Gbps Extended Network of Education with a connection of at least 1 Gbps; and 2) have local school area networks with, on average, 40 Wi-fi access points. 3) have adopted the Digital Education Hub and are connected to a central education management system of the Ministry of Education.
20.5	TD-C20-i01	T	Digital Education Laboratories		Number	0	1 300	Q4	2024	Number of new Digital Education Laboratories received in primary and secondary public schools (5 <sup>th</sup> grade to 12 <sup>th</sup> grade) in Continental Portugal with specialised project equipment, including robotics kits, 3D printers, measurement and testing equipment and computers.
20.6	TD-C20-i01	T	New projection equipment installed		Number	0	40 000	Q2	2024	Number of new projectors installed in public education establishments .
20.7	TD-C20-i01	M	Empowerment of school management	Resources for school management				Q4	2024	95% of educational and teaching units of the public network in Continental Portugal have received computers for school management, totalling at least 15 000 computers.  Signature of the contract concerning an identity management solution for at least parents, teachers, and other school professionals. An authentication system is available for parents, teachers and other school

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										professionals allowing access to the education platform 'Portal das Matrículas'.
20.8	TD-C20-i01	T	Digital educational resources		%	0	95	Q4	2025	Percentage of subjects in the primary and secondary educational curricula, including physical education and sport for which the production of digital educational resources have been completed.
20.9	TD-C20-i01	T	Digital tests and examinations in schools		%	0	95	Q2	2026	Percentage of final school examinations that have been digitalised: i) Process of testing and grading in primary education; ii) Grading in secondary education
20.10	TD-C20-i02-RAA	T	Massive open online courses for teachers and parents in the ARA		Number	0	4	Q4	2022	Number of massive open online courses (MOOCs) created to promote the development of digital skills for classroom education and distance learning, including the provision of tutorials and a Digital Competence Procurement Portal. The MOOCs are available online and freely accessible to teachers and student's parents
20.11	TD-C20-i02-RAA	T	New laptops and tablets for schools in the ARA		Number	0	31 900	Q4	2025	Number of new laptops and tablets purchased for pre-school, 1st, and 2nd cycle and secondary education.
20.12	TD-C20-i02-RAA	M	Digital equipment and digital educational resources of schools in the ARA	Delivery of digital equipment and digital educational resources to schools in the ARA				Q4	2025	Completion of the distribution of the following digital equipment to schools in the Autonomous Region of the Azores : at least 1Gbps internet connection in 95% of schools, 1 080 new interactive screens, 100 new specialised laboratory equipment, 100 new 3D printers, 150 new educational robots. In addition, public and private schools shall offer digital manuals for 15 500 students. 1 500 switches and APS are purchased and installed.
20.13	TD-C20-i02-RAA	T	Massive open online courses for teachers and parents in the ARA		Number	4	24	Q4	2025	Number of massive open online courses (MOOCs) created to promote the development of digital skills for classroom education and distance learning, including the provision of tutorials and a Digital Competence Procurement Portal. The MOOCs are available online and freely accessible to teachers and student's parents
20.14	TD-C20-i03-RAM	T	Digital manuals for pupils in the 2nd and 3rd cycle and secondary students		Number	0	5 120	Q4	2022	Number of pupils in the 2nd and 3rd cycle of primary and secondary education who during the school year had access to and used the digital manual kit in the ARM.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
20.15	TD-C20-i03-RAM	T	Schools connection in the ARM		Number	0	80	Q4	2024	Number of schools in the ARM, for which equipment for WiFi-connection has been installed.
20.16	TD-C20-i03-RAM	T	Digital manuals for Pupils in the 2nd and 3rd cycle and secondary students in the ARM		Number	5 120	15 910	Q4	2025	Number of pupils in the 2nd and 3rd cycle of primary and secondary education who during the school year had access to and used the digital manual kit in the ARM.
20.17	TD-C20-i03-RAM	T	Training for teachers and non-teaching staff in Digital Competences in the ARM		Number	0	6 500	Q4	2025	Number of teachers and non-teaching staff from all levels of education (from pre-school to secondary) who participated in training in digital and technological skills in the ARM
20.18	TD-C20-i03-RAM	M	Delivery of scientific and technology equipment to schools in the ARM	Delivery of scientific and technology equipment to schools in the ARM				Q4	2025	Schools in the RAM benefitting from the distribution of the following scientific and technology equipment: robotics experimentation kits (for 129 school rooms/educational spaces for all levels of education: pre, 1 <sup>st</sup> cycle, 2 <sup>nd</sup> cycle, 3 <sup>rd</sup> cycle and secondary education); experimental science kits (for 129 school rooms/educational spaces); STEAM kits (for 129 school rooms/educational spaces); biology, physics and chemistry kits (for 35 school rooms/educational spaces); Polyvisual/Multimedia kits (for 40 school rooms/educational spaces), 100 new computing science equipment (for 94 school rooms/educational spaces in the 1st cycle); In addition, 91 innovative learning environments shall be set up to allow new methodological approaches in the teaching and learning process.

## **U. COMPONENT 21: REPowerEU**

The goal of the REPowerEU chapter is to support Portugal's ambitions in terms of energy independence and green transition, in the context of the new geopolitical and energy market situations.

The reforms and investments under REPowerEU aim to strengthen Portugal's energy sovereignty and accelerate the decarbonisation of its economy. The chapter includes reforms which will streamline renewable licensing procedures, create a one-stop-shop for licencing renewables projects, as well as foster the take-up of biomethane and renewable hydrogen in the country. An investment will consist in the development of technical studies for the take-up of offshore wind energy. Moreover, Portugal is addressing the challenge of retraining the workforce for the green transition with a reform on Green Skills, which aims to create a comprehensive vocational training offer for the development of green skills and train 25 thousand people in the next two years.

The chapter also includes investments to address energy poverty with investments to increase energy efficiency in residential, service and public buildings, and reforms to establish a national observatory on energy poverty and develop a one-stop-shop model to support citizens for the implementation of energy efficiency interventions.

Portugal is also increasing its resilience by making strategic investments to support the production of net-zero technologies, scaling up existing investments in renewable gases and in zero-emission transportation, as well as building storage capacity to increase the flexibility of the energy system while promoting renewables. Several new investments in zero-emission transport are planned and spread around the country, including the construction of a Bus Rapid Transit line in Braga and a funicular in Nazare'.

Several measures will entail a cross border dimension, which will be for the most part developed through investments in renewables and energy efficiency.

The component contributes to addressing the Country Specific Recommendation issued to Portugal to reduce its reliance on fossil fuels (Country Specific Recommendation 4 2022 and 2023) and to focus investments on low carbon and energy transition (Country Specific Recommendation 3 2019), and on clean and efficient production and use of energy (Country Specific Recommendation 3 2020). It includes in particular measures to accelerate the deployment of renewables, to simplify permitting, to decarbonise the transport sector, to improve energy efficiency of buildings, to upgrade electricity transmission and distribution grids, to increase electricity storage and to strengthen the acquisition of green skills needed for the green transition.

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the DNSH Technical Guidance (2021/C58/01).

### **U.1. Description of the reforms and investments for non-repayable financial support**

#### **Investment RP-C21-i01: Scaled-up measure: Decarbonisation of Industry**

The objective of this measure is to scale up investment TC-C11-i01: Decarbonisation of industry, under component 11.

The scaled-up part of the measure shall increase the number of decarbonisation projects supported. The support for the scaled-up part of the measure shall focus mainly on small and



medium-sized enterprises for projects of maximum EUR 200 000 per undertaking over three fiscal years ('simplified' projects).

The implementation of the investment shall be completed by 30 June 2026.

Investment RP-C21-i02: Scaled-up measure: Energy efficiency in residential buildings

The objective of the measure is to scale up the measure TC-C13-i01: Energy efficiency in residential buildings under component 13.

The scale-up part of the measure shall increase the number of residential buildings renovated and increase renewable energy production for self-consumption. In order to promote energy efficiency measures that present higher energy efficiency savings in buildings, the measure shall achieve at least 40% of primary energy savings on average. The scale-up measure covers the energy efficiency improvements under the call "Programa de Apoio a Edifícios mais Sustentáveis 2023 - PAE+S 2023".

Reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 30 September 2025.

Investment RP-C21-i03: Scaled-up measure: Energy efficiency in buildings used by the services sector

The objective of this measure is to scale-up the measure TC-C13-i03 Energy efficiency in buildings used by the services sector under Component 13. The scaled-up part of the measure shall increase the area of renovated private service buildings.

The implementation of the investment shall be completed by 30 June 2026.

Investment RP-C21-i04-RAM: Energy efficiency in public buildings in Madeira

The objective of this investment is to promote the energy renovation, to promote energy and resource efficiency and to increase self-consumption of renewable energy of public buildings in Madeira.

This investment shall consist of measures promoting energy efficiency renovations decarbonisation of energy consumption of public buildings, water efficiency and the circular economy in the public buildings in the autonomous region of Madeira achieving medium-depth level renovations.

The buildings eligible for intervention shall all be of public use, in particular in the areas of health, education and regional public administration sectors.

For energy efficiency renovations that are required to achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786, reduction in primary energy demand may be estimated using the methodology applied by ADENE (Portuguese Energy Agency) if a) energy performance certificates cannot be issued as the object of certification cannot be defined in accordance with Article 19 of Decree-Law 101-D/2020, or b) the total cost is below EUR 5 000 or c) the call for tender was

published in 2020 or 2021. Average reduction of primary energy demand shall be calculated on the basis of the reduced energy demand per unit of measure.

The implementation of the investment shall be completed by 31 June 2026.

#### Reform RP-C21-r43: National Energy Poverty Observatory

The objective of this reform is to set up a body for national, regional and local authorities to monitor the situation of energy poverty and to analyse and develop public policies for its eradication in Portugal.

The reform shall establish the National Energy Poverty Observatory (ONPE), which shall be responsible for:

- Monitoring, supervising, coordinating and reporting on the implementation of the Long-term Energy Poverty Strategy (ELPPE);
- Coordination of the energy poverty-related policy work related to the design and implementation of the National Energy and Climate Plan (NECP) and the national Social Climate Plans;
- Proposing to the government Ten-Year Action Plans (horizons 2030, 2040 and 2050), as well as their revision and the revision of ELPPE, with a frequency of at least three years and five years, respectively;
- Implementing capacity-building actions for public and private, national, regional and local agents involved in the implementation of the Long-term Energy Poverty Strategy;
- Identifying and monitoring households in energy poverty by setting up and implementing a periodic survey tool;
- Proposing a financing (or fiscal) instrument for energy efficiency measures dedicated to households in energy poverty;
- Developing materials and campaigns to increase energy literacy appropriate to the profile of households in energy poverty;
- Promoting and disseminating work related to the phenomenon of energy poverty, including establishing a network of entities and interested actors aiming at addressing the issue.

The ONPE shall include in its governance structure i) a managing unit, which shall be responsible for the operational management of the ONPE, ii) a strategic committee, led by the Ministry of Environment and Climate Action and including members from the relevant governmental areas (such as housing, social security, health, finance, education, territorial cohesion), and iii) an advisory committee, including established stakeholders such as universities, municipalities, local energy agencies, non-governmental organizations involved in energy poverty eradication actions, energy grid operators, consumers and real estate property associations, sectorial associations and private finance entities. The reform shall ensure that these bodies cooperate and have clear roles to pursue the objectives set out in the ONPE's mandate. Collaboration between the ONPE and the Portuguese statistical bodies shall be ensured for data collection.

The reform shall also ensure the establishment of a financing instrument for energy efficiency measures in the residential sector to tackle energy poverty for the identified household profiles, adopted through the entry into force of a law or the adoption of a decision by a relevant financial institution.

The implementation of this reform shall be completed by 31 March 2025.

#### Reform RP-C21-r44: Development of energy efficiency one-stop shops for citizens (Citizens Energy Spaces)

The objective of this reform is to support citizens in the preparation and implementation of energy efficiency and renewable energy measures and to adopt sustainable behaviours regarding energy use, through increased energy literacy.

Based on the pilot developed in the framework of investment TC-C13-I01, the reform shall create energy efficiency one-stop shops for citizens (Citizens Energy Spaces – *Espaços Cidadão Energia*) set-up by local or regional authorities or other local entities and offer a range of services to residents such as:

- Provision of information and technical support, from the interpretation of energy bills to sustainable energy use and consumer rights;
- Advice, including for the procurement of energy, purchase of equipment, selection of energy efficiency and renewable energy solutions, selection of commercial offers for the implementation of solutions;
- Energy assessment of dwellings and proposals of investment with a view to increasing thermal comfort and reducing energy bills;
- Advice on access to incentives and financing instruments, public and private, national and local;
- Collect data about users to be shared with the National Energy Poverty Observatory.

The reform also includes capacity building actions.

The implementation of this reform shall be completed by 31 March 2025.

#### Investment RP-C21-i05: Support to the Development of Green Industry

The objective of this investment, aimed at firms, is to increase the production capacity of technologies for renewable energy, decarbonisation, and energy efficiency, in line with the NECP 2030 targets and the objectives of the European Green Deal Industrial Plan (COM (2023) 62 final).

The investment shall consist of grants targeted at individual companies or projects and shall support industrial investment in the production of strategic technologies for the climate transition, which shall be directly linked to solar photovoltaic and solar thermal, electrolyzers and fuel cells, onshore wind and offshore renewables, sustainable biogas/biomethane, batteries and storage, carbon capture and storage, heat pumps, energy efficiency, geothermal energy or grid solutions.

In order to ensure that the measure complies with the ‘Do no significant harm’ principle under the Recovery and Resilience Facility as set out in the ‘Do no significant harm’ Technical Guidance (2021/C58/01), the eligibility criteria contained in terms of reference for upcoming calls for projects shall:

- exclude the following list of activities and assets from eligibility: (i) activities and assets related to fossil fuels, including downstream use<sup>95</sup>; (ii) activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks<sup>96</sup> and mechanical biological treatment

---

<sup>95</sup> Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the ‘Do no significant harm’ Technical Guidance (2021/C58/01).

<sup>96</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration

- plants<sup>97</sup>; (iii) activities and assets related to waste landfills, incinerators<sup>98</sup> and mechanical biological treatment plants<sup>99</sup>; and
- require compliance with the relevant EU and national environmental legislation of the recipient.

The implementation of this investment shall be completed by 30 June 2026.

#### Reform RP-C21-r45: Green Skills

The objective of this reform is to create a long-term vocational training offer for the development, recognition, validation and certification of green skills.

The reform consists of the following:

- Creation of the Green Skills & Jobs Programme: a vocational training programme in the area of energy;
- Creation of the Training Centre for Energy Transition for the provision of training in the areas of energy transition and climate action.

The implementation of the reform shall be completed by 31 December 2025.

#### Reform RP-C21-r46: Regulatory framework for renewable hydrogen

The objective of this reform is to encourage the promotion of renewable hydrogen as part of a more comprehensive transition strategy towards a decarbonised economy. This reform also aims to create the conditions for the decarbonisation of the natural gas network and to help the development of the renewable hydrogen value chain.

The reform shall consist of the revision of the legislative framework for renewable gases. The revised framework shall:

- a) set out the technical criteria and operational aspects for renewable hydrogen production, certification, transport, leaks avoidance and, if relevant, for injection into the gas

---

ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>97</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>98</sup> This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

<sup>99</sup> This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

network and setting out criteria for not exceeding the maximum allowed concentration of hydrogen in the gas network,

- b) set out targets for difficult to decarbonise sectors such as industry and transport,
- c) ensure transparency of the billing system,
- d) define (before certification) the entity responsible for operating the hydrogen network,
- e) set out methods to control for the injection of hydrogen, that could be based on heating capacity and gas quality (such as gross calorific value (GCV), the Wobbe Index (quality indicator of the combustion) and the percentage of hydrogen in the mixture.

In addition, an administrative or legal act shall be published on the Official Journal – Diário da República and enter into force specifying that only industrial units which comply with the requirements of Renewable Energy Directive and its delegated acts (2018/2001/EU) shall be considered as renewable hydrogen production installations. The act shall also set out the procedure to be followed by applicants for licences to produce gases of renewable origin, requiring those applying for a licence to submit a declaration to assume a commitment to meet the requirements for the use of energy from renewable sources as set out in Renewable Energy Directive and its delegated acts (2018/2001/EU) and to ensure the renewable origin of the hydrogen produced.

The aforementioned administrative or legal act shall also require that before the start of the production of renewable hydrogen, in order to obtain the ‘permit for the installation and operation of the industrial plant’, the applicant must present, if applicable, the final contract for the purchase of the renewable energy it shall consume in the production process, as well as the information necessary to demonstrate that the commitments made in the declaration have been fulfilled.

The implementation of the reform shall be completed by 30 June 2024.

#### Reform RP-C21-r47: First auction for sustainable biomethane and biomethane action plan

The objective of this reform is to promote and boost production and consumption of sustainable biomethane, creating the necessary conditions for the development of a biomethane economy in Portugal.

The reform shall entail the launch of the first auction for the centralised purchase of sustainable biomethane by the Wholesale Last Resort Marketer (CURg) in line with Government Order No 15/2023 of 4 January. The auction shall aim at the purchasing 150 GWh/year of biomethane for injection into the national gas grid. The reform shall also entail the adoption of the Biomethane Action Plan that shall set out a strategy for the development of biomethane in Portugal. The Action Plan shall propose actions to ensure a favourable regulatory framework, coupled with a set of public policies that support the creation of an internal market for biomethane, both to support production and encourage consumption.

The implementation of the reform shall be completed by 31 March 2024.

#### Reform RP-C21-r48: Simplification of the legal and regulatory framework applicable to renewable energy projects

The objective of this reform is to promote renewable energy projects by simplifying the legal and regulatory framework concerning renewable energy permitting and training those dealing with permitting and the digital tool involved.

The reform shall include:

- The entry into force of the legislative act establishing the Taskforce for Licensing of Renewable Energy Projects 2030 (EMER 2030). Among others, the task of EMER 2030 shall be:
  - To ensure that the objectives of the revised National Energy and Climate Plan 2030 are met and to speed up the implementation of renewable energy projects in Portugal;
  - To develop a manual of procedures to support and simplify the licensing procedure for self-consumption and renewable energy communities;
  - To develop, implement and manage the *One-Stop-Shop* for the Licensing and Monitoring of Renewable Energy Projects (RP- C21-i09);
  - To develop a proposal for a Sectoral Programme for Renewable Go-To-Areas;
  - To consolidate the legal and regulatory framework applicable to the electrical and environmental licensing of renewable energy and storage projects.
- The reform shall also entail the establishment of a Regulation for municipal licensing of renewable energy and storage projects by amending Ministerial Order 113/2015, which defines the relevant elements to be submitted for the municipal licensing procedure of renewable energy projects.
- The reform shall also include the adoption of a timetable for the allocation of new renewable energy capacity, with a particular focus on the geographical areas resulting from the “Renewable Go-To-Areas” Sectorial Programme (also known as Renewable Acceleration Areas).
- The reform shall also entail the training of managers and technicians of the central, regional and local public administration related to permitting procedures for renewable energy projects and energy storage through dedicated training courses and the creation of a pool of experts to provide training to staff, prepare guidance and support to existing staff with technical assistance related to licensing procedures.

The implementation of the reform shall be completed by 30 June 2026.

#### Investment RP-C21-i06 Scaled-up measure: Hydrogen and renewable gases

The objective of this investment is to scale-up the existing investment *C14-i01: Hydrogen and renewable gases* under component 14.

The scaled-up part of the measure shall increase the production capacity of renewable hydrogen and renewable gas. The measure shall consist of actions to favour production, storage, transport and distribution of renewable gases.

Various applications shall be supported such as the use of renewable gases for transport and the injection of renewable gases into the natural gas grid.

For the production of renewable hydrogen only electrolysis shall be used.

For the production of other gases of renewable origin other technologies shall be employed, from the following list: a) thermochemical and hydrothermal processes (exclusively for the production of sustainable bio-methane); b) biological processes (biophotolysis and fermentation); c) biogas enrichment from anaerobic digestion of biomass materials shall be used exclusively for the production of sustainable bio-methane (biogas production could be supported if it also includes upgrading biogas to sustainable bio-methane); and d) methanation shall be produced only from bio-waste.

The production of renewable hydrogen other gases of renewable origin needs to comply with the Renewable Energy Directive and its delegated acts (2018/2001/EU).

The investments aim at increasing installed capacity for the production of renewable hydrogen and other renewable gases, including installed capacity in electrolyzers for the production of renewable hydrogen. The project shall be implemented through open call(s) for tenders with the aim to support projects with a maximum of EUR 15 000 000 per project.

This measure shall support mature technologies (TRL > 8), encouraging not only the production of renewable hydrogen, but also the production of other renewable gases through the energy recovery of the organic component of municipal waste, sewage treatment plant sludge, agricultural and industrial effluents, among others (excluding plastic waste). The production of recycled carbon fuels shall not be foreseen as part of this investment.

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RP-C21-i07: Technical studies for offshore energy potential

The objective of this investment is to enable the Portuguese State to carry out competitive tendering procedures for the installation of floating offshore wind capacity.

The investment shall consist in the development of high-resolution geophysical, geotechnical, wind, wave and current studies of an area of at least 2 000 km<sup>2</sup> in the Atlantic Ocean. The studies, after their completion, shall serve as a basis for launching subsequent auctions for the offshore areas listed in the National Maritime Spatial Planning Situation Plan (PSOEM).

The implementation of the investment shall be completed by 30 June 2026.

#### Investment RP-C21-i08: Network flexibility and storage

The objective of this investment is to increase flexibility in the public electricity grid, allowing for the optimisation and flexible management of the electricity system, also in view of the expected increase in the production and consumption of renewable electricity.

The investment shall include support for the installation of at least 500 MW of energy storage capacity in the electricity grid (both at transmission and distribution level). Storage capacity shall be primarily allocated based on the pre-identification of areas most in need, such as the ones with most grid constraints or with the highest renewable energy penetration. Projects shall be supported for up to 20% of eligible costs.

The implementation of this investment shall be completed by 31 December 2025.

#### Investment RP-C21-i09: One-stop-shop for the licensing and monitoring of renewable energy projects

The aim of this investment is to facilitate the development of renewable energy projects by developing a digital one-stop-shop platform for permitting and monitoring renewable energy projects.

The investment shall consist in the development and launch of the one-stop-shop digital platform. The platform shall include the following functions:

- Licensing module for self-consumption projects and renewable energy communities, and for storage in behind-the-meter systems;
- Licensing module for centralised grid-only renewable energy projects, and for storage in behind-the-meter systems;
- Licensing module for storage-only projects;
- Observability and statistics module for renewable energy projects, enabling users to enter data and exchange documents related to the licensing procedures as well as to the implementation of the licensed project.

The three licensing modules shall be operational, allowing users to monitor different steps of the licensing procedure. The platform shall present the requirements and deadlines related to licensing of renewable energy-related projects. In addition, the investment shall include the dematerialisation (digitisation, archiving and disposal) of existing permitting documents, as set out by EMER.

The implementation of this investment shall be completed by 30 June 2026.

Investment RP-C21-i10-RAA: System of incentives for the purchase and installation of renewable energy storage systems in the Azores

The objective of this investment is to foster the energy transition in the Azores, contributing to increasing the energy independence of the archipelago.

The investment shall consist of an incentive system for the purchase and installation of storage systems aiming at storing electricity from renewable sources for self-consumption by households, businesses, cooperatives, non-profit organisations, and charitable institutions. The investment shall be in line with Regional Legislative Decree 12/2023/A, which introduced an up to 85 % incentive for the purchase and installation of energy storage systems, when these are intended to complement photovoltaic systems purchased under SOLENERGE, an incentive programme financed by the RRP (C14-i03-RAA).

The implementation of this investment shall be completed by 31 December 2025.

Investment RP-C21-i11-RAM: System of incentives for the production and storage of energy from renewable sources in Madeira and Porto Santo

The objective of this investment is to foster the energy transition in the Autonomous Region of Madeira, including the island of Porto Santo, contributing to increasing its energy independence.

The investment shall consist of an incentive system for the purchase and installation of renewable electricity generation and storage systems including for self-consumption, as well as for the purchase and installation of equipment for hot water production and heat generation using renewable energy sources, by households, micro, small and medium-sized enterprises and non-profit institutions.

For the investments in buildings, all individuals and legal persons owning a building within the Autonomous Region of Madeira, excluding the Autonomous Regional Administration, the Local Administration and the direct administration of the State, shall be eligible for the allocation of non-refundable grants.

The implementation of this investment shall be completed by 30 June 2026.

Investment RP-C21-i12: Scaled-up measure: Decarbonisation of Public Transport

The objective of the investment is to scale-up TC-C15-i05: Decarbonisation of public transport under component 15.

The scaled-up part of the measure shall increase the number of new zero emission buses used for public transport. The scope of the investment shall be extended from the metropolitan areas of Lisbon and Porto to the whole continental Portuguese territory and shall also include the installation of recharging or refuelling stations.

The implementation of this investment shall be completed by 30 June 2026.



#### Investment RP-C21-i13-RAM: Decarbonisation of transport

The objective of this measure is to promote the decarbonisation of transport in the Autonomous Region of Madeira.

The investment shall include:

- (i) The purchase of 15 zero-emission (electric or hydrogen-fuelled) buses for public passenger transport and touristic services.
- (ii) The installation of recharging points needed for the operation of the buses.
- (iii) A scrapping scheme for vehicles provided that they are replaced by the purchase of electric vehicles, with a maximum financial contribution of EUR 6 000 per scrapped vehicle and incentives according to the different socio-economic categories.

The implementation of this investment shall be completed by 31 March 2026.

#### Investment RP-C21-i14: Bus Rapid Transit Braga

This investment aims to improve sustainable public transport in Braga.

The investment shall consist of the construction of a new Bus Rapid Transit line in the city of Braga. The line shall mostly operate on dedicated lanes, and with only zero-emission (electric or hydrogen-fuelled) buses.

The investment shall also include the purchase of ten zero-emission buses, including the necessary charging stations to operate them.

The implementation of this investment shall be completed by 30 June 2026.

#### Investment RP-C21-i16: Nazaré Funicular

This investment aims at providing sustainable public transport in Nazaré.

The investment shall include the construction of a mechanical transport solution (funicular) of about 200 meters length between Praia and the Pederneira area. The funicular shall be integrated in the public transport network and be accessible to bikes and persons with reduced mobility.

The implementation of this investment shall be completed by 31 March 2026.

## U.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
21.1	RP-C21-i01	T	Financial support to industrial decarbonisation projects		Number	310	810	Q2	2026	Number of projects that received financial support for the decarbonisation of industry that relate to at least one of the following areas: low carbon processes and technologies; adoption of energy efficiency measures; and incorporation of renewable energy and energy storage. A reduction of on average 30% of direct and indirect GHG emissions for projects matching the intervention field 024ter shall be ensured for the industrial installations supported.
21.2	RP-C21-i02	T	Energy efficiency renovation of private residential buildings		m²	0	6 588 000	Q3	2025	Area of renovated private residential buildings. The area is based on reference values per typology available in the database of the National Energy Certification System for Buildings (SCE).  Energy efficiency renovations shall achieve, on average, at least 40% of primary energy savings.  10 MW of renewable energy production capacity (such as photovoltaic panels and batteries) installed .
21.4	RP-C21-i03	T	Energy efficiency renovation of services buildings		m²	360 000	1 060 000	Q2	2026	Total area of buildings used by the services sector that shall undergo energy efficiency renovations. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
21.6	RP-21-i04-RAM	T	Energy efficiency renovation in public service buildings		m²	0	105 000	Q2	2026	<p>A total area of 105 000 square meters within the public buildings shall undergo energy efficiency renovations. Energy efficiency renovations shall achieve, on average, at least a medium-depth level renovation as defined in Commission Recommendation on Building Renovation (EU) 2019/786.</p> <p>400 kW of additional renewable energy production capacity for self-consumption in public buildings.</p>
21.7	RP-C21-r43	M	Entry into force of legislation establishing the National Energy Poverty Observatory (ONPE)	Provision in the legislation act indicating the entry into force of the legislation				Q3	2023	Entry into force of legislation establishing the National Energy Poverty Observatory (ONPE), including the definition of the governance, responsibilities and purposes, as specified in the description of the measure.
21.8	RP-C21-r43	M	Launch of the financing instrument to tackle energy poverty	Launch of the financing instrument to tackle energy poverty				Q1	2025	Launch of a financing instrument for energy efficiency measures in the residential sector to tackle energy poverty in for the identified household profiles. This shall be adopted either through the entry into force of the relevant legislation or through the adoption of a Decision by a financial institution.
21.9	RP-C21-r44	M	Signature of cooperation protocol	Signature of cooperation protocol				Q4	2023	Signature of cooperation protocol between Agência para a Energia (ADENE), Associação Nacional de Freguesias (ANAFRE) and the Rede Nacional de Agências de Energia (RNAE), Associação Nacional de Municípios (ANMP) and the Confederação Nacional de Instituições de Solidariedade (CNIS) for the creation of the <i>Espaços Cidadão Energia</i> , and specifying their tasks, governance and financing structure.

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
21.10	RP-C21-r44	T	Capacity-building actions		Number	0	300	Q4	2024	300 certificates of participation issued for the technical training course for citizens energy spaces -- <i>Espaço Energia</i> .
21.11	RP-C21-r44	T	Launch of Espaços Cidadão Energia		Number	0	50	Q1	2025	50 physical <i>Espaços Cidadão Energia</i> shall be operational and open to citizens.
21.12	RP-C21-i05	M	Signature of terms of acceptance for the implementation of industrial projects	Signature of terms of acceptance for the implementation of industrial projects.				Q2	2024	The terms of acceptance shall be signed for the implementation of industrial projects, which shall be selected through competitive calls, related to strategic technologies for the climate transition, as specified in the description of the measure. The terms of acceptance shall ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported transactions under this measure through the use of an exclusion list, and the requirement of compliance with the relevant EU and national environmental legislation.
21.13	RP-C21-i05	T	Completion of 5 industrial projects in strategic technologies for the climate transition		Number	0	5	Q2	2026	Completion of at least five industrial technology projects, which have technology-readiness level equal or superior to seven, related to strategic technologies for the climate transition, as specified in the measure description.
21.14	RP-C21-r45	M	Green Skills & Jobs programme	Entry into force of Government Order				Q4	2024	Entry into force of Government Order which establishes the Green Skills & Jobs programme..
21.15	RP-C21-r45	T	Green Skills training actions		Number	0	12 500	Q4	2025	Number of certificates issued following the completion of training in the areas of energy transition and climate action. Creation of the Training Centre for Energy Transition.
21.16	RP-C21-r46	M	Entry into force of an administrative or legal act on renewable	Provision in the administrative or legal act				Q3	2023	Entry into force of an administrative or legal act on renewable hydrogen specifying that only the installations meeting the requirements included in

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
			hydrogen	indicating its entry into force						the Renewable Energy Directive and its delegated acts (2018/2001/EU) shall be considered as renewable hydrogen production installations.
21.17	RP-C21-r46	M	Entry into force of the legal framework for renewable gases	Provision in the legal acts indicating the entry into force				Q2	2024	Entry into force of the regulatory framework for renewable hydrogen specifying the criteria for the injection of renewable hydrogen in the gas network.
21.18	RP-C21-r47	M	Launch of the first auction of centralised purchase of sustainable biomethane	Launch of the first auction of centralised purchase of sustainable biomethane				Q3	2023	Launch of the first auction of centralised purchase of sustainable biomethane, according to the rules set out in Government Order 15/2023 of 4 January, aiming at purchasing 150 GWh/year of biomethane for injection into the national gas grid.
21.19	RP-C21-r47	M	Adoption of the Biomethane Action Plan	Adoption of the Biomethane Action Plan				Q1	2024	Adoption of the Action Plan for Biomethane, which shall establish a strategy for the development of the biomethane market.
21.20	RP-C21-r48	M	Establishment of EMER 2030	Provision in the legislative act indicating the entry into force of the legislative act				Q3	2023	Entry into force of the related legislative act establishing EMER 2030. The legislative act shall define EMER 2030's tasks as specified in the measure description.
21.21	RP-C21-r48	M	Entry into force of the Regulation for municipal licensing of renewable energy and storage projects	Provision in the Municipal Regulation indicating the entry into force of the Municipal Regulation				Q3	2023	Publication of the Government Order establishing the regulation for municipal licensing of renewable energy projects and storage.
21.22	RP-C21-r48	T	Training of staff involved in permitting of renewable projects		Number	0	500	Q2	2024	500 managers and technicians of the central, regional and local public administration shall be trained in areas related to permitting procedures for renewable energy projects and energy storage.
21.44	RP-C21-r48	M	Capacity building in permitting of renewable projects	Capacity building in permitting of				Q2	2026	Reskilling of staff involved in permitting renewable projects by:

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
				renewable projects						<ul style="list-style-type: none"> <li>- 6 training conferences, each certifying at least 400 managers and technicians</li> <li>- 6 online training course modules, each module certifying at least 30 managers and technicians</li> <li>- Creating a pool of 50 experts that will provide training to staff, prepare guidance and support existing staff with technical assistance.</li> </ul>
21.23	RP-C21-r48	M	Adoption of a timetable for the allocation of new renewable energy capacity, with a particular focus on the geographical areas resulting from the “Renewable Go-To-Areas” Sectorial Programme’	Adoption of a timetable for the allocation of new RES capacity based on Go-to-areas				Q2	2026	Adoption of a timetable for the allocation of new renewable energy capacity for the development of renewable energy projects (proposed by EMER 2030), with a particular focus on the geographical areas resulting from the “Renewable Go-To-Areas” Sectorial Programme’,
21.24	RP-C21-i06	M	Call for tender for projects of renewable gas production	Call for tender launched				Q4	2023	Launch of the call for the selection of projects to be supported for at least 77 MW of new installed renewable hydrogen and other renewable gases energy capacity
21.25	RP-C21-i06	T	Additional renewable hydrogen and renewable gas production capacity		MW	200	277	Q2	2026	Additional renewable hydrogen and renewable gases production capacity installed
21.26	RP-C21-i07	M	Signature of contract(s) for offshore technical studies	Signature of contract(s) for offshore technical studies				Q2	2024	Signature of the contract(s) for offshore geophysical, geotechnical, wind, wave and current studies aimed at facilitating the installation of offshore wind energy.
21.27	RP-C21-i07	M	Completion of technical studies for offshore wind	Completion of technical studies for offshore wind				Q2	2026	Completion of the geophysical, geotechnical, wind, wave and current studies aimed at facilitating the installation of offshore wind energy and covering an area of at least 2 000 km².

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
21.28	RP-C21-i08	M	Signature of terms of acceptance for the installation of electricity storage capacity	Signature of terms of acceptance for the installation of at least 500 MW storage capacity				Q2	2024	Terms of acceptance signed for the installation of at least 500 MW of storage capacity, with at least 400 MW in the pre-identified areas considered most in need.
21.29	RP-C21-i08	T	Installation of electricity storage capacity		MW	0	500	Q4	2025	At least 500 MW electricity storage capacity installed.
21.31	RP-C21-i09	M	Entry into operation of the digital one-stop shop modules for the licensing and monitoring of renewable energy projects, in accordance with CID specifications, and completion of the dematerialization process of existing licensing documents	Entry into operation of the digital one stop shop and completion of the dematerialisation process				Q2	2026	Entry into operation of the digital one-stop shop modules for the licensing and monitoring of renewable energy projects, in accordance with the measure description, and completion of the dematerialization process of existing licensing documents.
21.32	RP-C21-i10-RAA	T	Installation of electricity storage capacity		MW	0	8,75	Q4	2025	At least 8,75 MW of electricity storage capacity installed for self-consumption.
21.33	RP-C21-i11-RAM	T	Increase in installed capacity in renewable energy generation units for self-consumption and increase in installed storage capacity for self-consumption		MW	0	5,25	Q1	2026	At least a total of 5.25 MW of capacity for either renewable energy generation for self-consumption or electricity storage capacity for self-consumption is installed.
21.34	RP-C21-i11-RAM	T	Reinforcement of installed renewables power capacity		MW	0	11	Q1	2026	An additional 7MW wind power and 4MW of solar power generation capacity connected to the electricity

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										grid shall be installed in the island of Porto Santo
21.35	RP-C21-i12	M	Signature of terms of acceptance for the purchase of clean buses under the Public Transport Decarbonisation Programme	Signature of terms of acceptance for the purchase of clean buses under the Public Transport Decarbonisation Programme				Q2	2024	Signature of terms of acceptance between the beneficiaries and the managing body, based on a competitive tender procedure, giving a commitment to purchase 300 zero emission (electric or hydrogen) buses.
21.36	RP-C21-i12	T	Purchase of new zero emission (electric or hydrogen) buses used for public transport		Number	145	902	Q2	2026	757 new zero-emission buses (electric or hydrogen) shall be purchased and the related recharging or refuelling points shall be installed.
21.37	RP-C21-i13-RAM	T	Purchase of new zero emission (electric or hydrogen) buses used for public transport and touristic services and purchase of electric cars replacing scrapped vehicles		Number		415	Q1	2026	15 new zero-emission buses (electric or hydrogen) shall be purchased and the relative recharging points shall be installed in the Autonomous Region of Madeira. At least eight of the buses purchased shall be used for public passenger transport.  400 vehicles shall be scrapped and replaced by electric vehicles in the Autonomous Region of Madeira.
21.38	RP-C21-i14	M	Signature of the contract for the construction of a new Bus Rapid Transit line in Braga	Signature of contract				Q2	2025	Signature of the project implementation contract between the public authorities and the contractor selected through an open tender procedure. The contract shall specify the construction of a Bus Rapid Transit line.
21.39	RP-C21-i14	T	Construction of a line of bus rapid transit in Braga		Km		6	Q2	2026	Construction works in the length of 6 kilometres shall be completed for the Bus Rapid Transit line in Braga (Red Line). The system shall mostly operate on dedicated lanes, and with only zero-



Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
										emission buses. The investment shall also include the purchase of ten zero-emission buses, including the necessary charging stations to operate them
21.42	RP-C21-i16	M	Signature of contract	Signature of contract				Q3	2024	Signature of contract between the public authorities and the contractor selected through an international open tender procedure.
21.43	RP-C21-i16	M	Construction of a funicular	Entry into operation				Q1	2026	A mechanical transport solution (funicular) of about 200 meters length shall be ready for immediate operation, linking the Pederneira area to the lower area of the village of Nazaré.

## **V. COMPONENT 22: Audit and Control**

### **V.1. Description of the reform**

#### **Reform RE-C22-r49: Arrangements for monitoring and implementation of the Recovery and Resilience Plan**

The objective of the measure is to improve the monitoring and implementation of the recovery and resilience plan. In order to ensure an effective implementation of proportionate anti-fraud and anti-corruption measures, Portugal shall amend the contracts signed between the Coordinating Body 'EMRP' and all the authorities responsible for the implementation of the RRP to add a legal obligation for the implementing bodies to perform a fraud risk assessment within three months of the amendment of their contracts, and, where the fraud risk assessment identifies risks that are not addressed by the existing controls, to develop an action plan containing additional controls. This obligation shall be reflected in the Coordinating Body's manual of procedures. The Coordinating Body shall also formally communicate to all implementing bodies a technical guidance to support them in the performance of the fraud risk assessment. Furthermore, Portugal shall improve the procedures to lower or mitigate the risk of double funding by introducing effective systematic cross-checks on applications for potential funding within the RRF and between the RRF and other Union programmes, in accordance with the principle of sound financial management. The Coordinating Body shall present a document describing the proposed detailed cross-checks on double funding to confirm that adequate procedures to avoid double funding are in place.

## **V.2. Milestones, targets, indicators, and timetable for monitoring and implementation**

Sequential Number	Measure (Reform or Investment)	Milestone/ Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Timeline for completion		Description and clear definition of each milestone and target
					Unit of measure	Baseline	Goal	Q	Year	
22.1	RE-C22-r49	M	Amendment of the financing contracts between the EMRP and the Implementing Bodies to include the obligation to perform a Fraud Risk Assessment	Amended contracts				Q3	2023	The Coordinating Body 'EMRP' shall amend the contracts signed with all the authorities responsible for the implementation of the RRP to add a legal obligation for the implementing bodies to perform a fraud risk assessment within three months of the amendment of their contracts, and, where the fraud risk assessment identifies risks that are not addressed by the existing controls, to develop an action plan containing additional controls. This obligation shall be reflected in the Coordinating Body's manual of procedures. The Coordinating Body shall also formally communicate to all implementing bodies a technical guidance to support them in the performance of the fraud risk assessment.
22.2	RE-C22-r49	M	Introduction of cross-checks for double funding	Implementation of adequate procedures				Q3	2023	The Portuguese authorities shall improve and implement adequate procedures to lower or mitigate the risk of double funding by introducing effective systematic cross-checks on applications for potential funding within the RRF and between the RRF and other Union programmes, in accordance with the principle of sound financial management.

## **2. Estimated total cost of the recovery and resilience plan**

The estimated total costs of the recovery and resilience plan of Portugal is EUR 22 215 870 313.

The estimated total costs of the REPowerEU chapter is EUR 855 400 000. In particular, the estimated total costs of the measures referred to in Article 21c(3), point (a) of Regulation (EU) 2023/435 is EUR 0 whilst the costs of the other measures in the REPowerEU chapter is EUR 855 400 000.

## SECTION 2: FINANCIAL SUPPORT

### 1. Financial contribution

The instalments referred to in Article 2(2) shall be organised in the following manner:

#### 1.1. First Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.29	RE-C01-i05-RAM	M	Deployment of the classification system, functional profile and users' referral system for Madeira's regional model of integrated continued care services
1.4	RE-C01-r02	M	Entry into force of the new Mental Health Decree-Law, which shall set out the principles for the organisation of mental health care services
2.13	RE-C02-i04-RAA	T	Constructed buildings in the public housing stock in the Autonomous Region of Azores
2.14	RE-C02-i04-RAA	T	Interventions in the public housing stock of the Autonomous Region of Azores - renovation
2.19	RE-C02-r04	M	Entry into force of the Decree-Law approving the legal framework for the National Urgent and Temporary Housing Plan
3.17	RE-C03-i05	M	Publication of Tender for 'Building of digital infrastructure for Accessibility 360°'
3.20	RE-C03-r08	M	Adoption of the National Strategy to Combat Poverty
3.21	RE-C03-r06	M	Adoption of the National Strategy for the Inclusion of Persons with Disabilities 2021-2025
3.22	RE-C03-r05	M	Entry into force of the Simplified Social Equipment Installation Regime
3.23	RE-C03-r07	M	Approval of Action Plans for disadvantaged communities in the Metropolitan Areas of Lisbon and Porto
5.1	RE-C05-r09	M	Update of the guidelines for the strategy for technological and business innovation for Portugal 2030
5.11	RE-C05-i03	M	Tender procedure for research and innovation projects
5.15	RE-C05-i04-RAA	M	Adoption of a Regulation for the Recapitalisation Instrument of Businesses in the Azores
5.16	RE-C05-i04-RAA	M	Adoption of the investment policy for the Recapitalisation Instrument of Businesses in the Azores
5.2	RE-C05-r11	T	Extension of the Network of Recognised Collaborative Laboratories
5.3	RE-C05-r11	M	Entry into force of the new legal regime for technology and innovation centres
5.4	RE-C05-r12	M	Approval of the Innovation Agenda for Agriculture
6.13	RE-C06-r15	M	Entry into force of the law creating special competitions for admission to higher education
6.14	RE-C06-r15	M	Entry into force of the new legal framework governing the cooperation of higher education institutions with public administration and businesses
7.13	RE-C07-i05-RAA	M	Contract signed for 2 road projects

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
7.4	RE-C07-i01	M	Selection of Business Reception Areas for interventions to improve environmental sustainability and digitalisation
7.6	RE-C07-i02	M	Contract signed for 1 road project
8.17	RE-C08-r19	M	Legal framework on compulsory tenure of rural land in forestry areas
8.19	RE-C08-r21	M	Law on the establishment of the integrated management system for rural fires (SGIFR)
10.1	TC-C10-r23	M	Entry into force of the revision of the acts of the Ministry of the Sea related to strengthening the financing capacity for the Sea Economy and Innovation through the Blue Fund
11.1	TC-C11-i01	M	First call for tender for industrial decarbonisation projects
12.1	TC-C12-i01	M	Signature of the 2021 protocol of the 'Resineiros Vigilantes' programme
12.5	TC-C12-r25	M	Entry into force of the New General Waste Management Regime
14.1	TC-C14-r29	M	Entry into force of the Regulation of the National Gas Transmission Network and the Regulation of the National Gas Distribution Network
14.2	TC-C14-i01	M	First call for tender for projects of renewable gas production
16.13	TD-C16-i03	T	Digital Innovation Hubs (DIHs)
17.6	TD-C17-r32	M	Entry into force of the new management contract template under the new system of incentives/penalties for the management of state-owned enterprises
19.22	TD-C19-r34	M	Entry into force of legal framework for the digital transformation of the Public Administration
19.24	TD-C19-r36	M	Establishment of the National Institute of Administration, I.P.
20.2	TD-C20-i01	M	Signature of contracts for the purchase of individual computers for pupils and teachers
		Instalment Amount	<i>EUR 636 139 080</i>

## 1.2. Second Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.13	RE-C01-i02	M	Entry into force of the terms for referencing emergency episodes screened in white, blue or green in hospital emergency services for other types of health care services, including primary health care services
1.20	RE-C01-r03	M	Entry into force of the regulation on the allocation of financial support by the Regional Health Authorities
1.6	RE-C01-i01	M	Entry into force of the new management contract template
3.24	RE-C03-i01	M	Signature of agreements between the Lisbon/Porto municipalities and the Local Technical Units defining the scope of measures to be supported.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
3.3	RE-C03-i06	M	Award of contracts of support to promoting bodies for the creation and expansion of the network of social facilities/social responses.
4.1	RE-C04-i01	M	Technological specifications for the network of cultural facilities
5.18	RE-C05-i05-RAA	M	Publication of the Azores Agriculture Innovation and Digitalisation Programme
8.14	RE-C08-i02	T	Creation of regional and sub-regional structures of the National Authority for Emergency and Civil Protection (ANEPC)
8.15	RE-C08-i03	M	Publication of the initial report by the Institute for Nature Conservation and Forests, I.P
8.4	RE-C08-i05	M	Moving towards a BUpi 2.0 Platform
8.7	RE-C08-i05	M	Publication of the Primary Fuel Management Breaks Structuring Network (RPFGC) contract
12.2	TC-C12-i01	M	Approval of the projects submitted by the Consortia for the development of new bioeconomy products, technologies and processes in the textile and clothing, footwear and natural resin sectors
15.10	TC-C15-i04	M	Signature of the contract for the construction of a Bus Rapid Transit line between Praça do Império and Praça Albuquerque Mouzinho in Porto
16.1	TD-C16-r31	M	Entry into force of the review of the training content included in the National Qualifications Catalogue regarding modules on the field of Digital Skills and the legislation or regulation for the creation of digital signatures and seals
16.2	TD-C16-i01	M	Start of the Portugal Digital Academy and Employment + Digital programmes
17.15	TD-C17-i02	M	Complete the implementation of pre-filling of the Model 1 declaration of the municipal immovable property tax (IMI), on the basis of the data available to the Tax and Customs Authority
19.11	TD-C19-i04	T	Secure mobile communications system for government employees
		Instalment Amount	<i>EUR 1 967 365 517</i>

### 1.3.Third Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.3	RE-C01-r01	T	Completion of the process of decentralisation of responsibilities in the field of health in municipalities
1.8	RE-C01-r03	T	Establishing new Integrated Responsibility Centres in the hospitals of the National Health Service
1.24	RE-C01-i03	M	Development of awareness-raising and training actions for 'building the pathways of patients' in the context of dementias
1.32	RE-C01-i06	T	Upgrade of local information technology networks
1.33	RE-C01-i06	T	Implementation of functionalities for telehealth and telemonitoring

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
2.1	RE-C02-i01	T	Support programme for access to housing - Collaborative or Funding Arrangements signed
2.4	RE-C02-i02	T	National emergency and temporary accommodation grant – Signature of funding agreements for emergency and transition accommodation
3.11	RE-C03-i03-RAM	T	Life Plans for the integration of homeless people.
4.6	RE-C04-i02	M	Establishment of ‘Saber Fazer’ network
5.5	RE-C05-i01.01	T	Conclusion of Contracts to develop new products, processes or services in relevant strategic areas (Innovation Agendas).
5.7	RE-C05-i01.02	T	Conclusion of contracts to develop new products, processes or services in strategic areas relevant to the low-carbon economy, resilience and adaptation to climate changing
5.9	RE-C05-i02	T	Contracts with interface entities, including Collaborative Laboratories - Colabs, concluded
6.15	RE-C06-r16	M	Entry into force of the law on regulated professions
7.1	RE-C07-i00	T	Publicly accessible electric vehicle recharging points
7.7	RE-C07-i02	M	Contract signed for 2 road projects
8.18	RE-C08-r20	M	Land Cover Monitoring System (SMOS)
12.6	TC-C12-r25	M	Entry into force of the revised National Strategy for Green Public Procurement
15.12	TC-C15-i05	M	Contract signed for the purchase of clean buses under the Public Transport Decarbonisation Programme
16.7	TD-C16-i02	T	Test Beds selected for the National Test Beds Network
17.1	TD-C17-r32	T	Complete the design and implementation of new procurement models for the national central public procurement system as foreseen in the strategic plan 2020-2023 of the public administration shared services entity
17.2	TD-C17-r32	M	Entry into force of the legislation underpinning the State Accounting Entity
17.3	TD-C17-r32	M	Completion and approval of the model for monitoring the budgetary and financial execution of general government
17.7	TD-C17-r32	M	Entry into force of the new model for analysing and disclosing the financial situation and performance of state-owned enterprises
19.1	TD-C19-i01	T	Public services available in a simplified and coherent way through different channels
19.4	TD-C19-i02	T	Public services securely accessible through electronic identity and respecting the ‘once only’ principle
20.3	TD-C20-i01	T	Computers for the individual use of pupils and teachers
20.10	TD-C20-i02-RAA	T	Massive open online courses for teachers and parents in the ARA
20.14	TD-C20-i03-RAM	T	Digital manuals for pupils in the 2nd and 3rd cycle and secondary students
22.1	RE-C22-r49	M	Amendment of the financing contracts between the EMRP and the Implementing Bodies to include the obligation to perform a Fraud Risk Assessment



Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
22.2	RE-C22-r49	M	Introduction of cross-checks for double funding
		Instalment Amount	<i>EUR 2 010 220 573</i>

#### 1.4.Fourth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.1	RE-C01-r01	M	Entry into force of legal acts in the field of primary health care
1.5	RE-C01-r02	M	Entry into force of the new Mental Health Law, which shall lay down the principles relating to the rights of people with mental illness and regulate compulsory hospitalisation or treatment
1.12	RE-C01-r03	M	Entry into force of the new full dedication work regime in the National Health Service
5.39	RE-C05-i09	T	Conclusion of contracts to develop new products, processes or services in relevant strategic areas (Innovation Agendas).
5.41	RE-C05-i10	T	Conclusion of contracts to develop new products, processes or services in strategic areas relevant to the low -carbon economy, resilience and adaptation to climate change.
6.16	RE-C06-r17	M	Entry into force of the law regulating platform work
8.10	RE-C08-i04	T	Delivery of vehicles, machinery and equipment
17.22	TD-C17-r40	M	Entry into force of a legal act modifying the legal framework of selected tax benefits
18.1	TD-C18-r33	M	Creation of specialised chambers in the administrative and tax superior courts
18.2	TD-C18-r33	M	Entry into force of a legal regime to encourage in-court and out-of-court settlement
		Instalment Amount	<i>EUR 937 165 319</i>

#### 1.5.Fifth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.2	RE-C01-r01	T	Provision of access to the risk stratification instrument to support clinical governance in the functional units of health centre groups
1.40	RE-C01-i04	M	Signature of the management contract for the construction of the East Lisbon Hospital
1.41	RE-C01-i10	M	Approval of the Report identifying NHS needs for heavy medical equipment
2.2	RE-C02-i01	T	Support programme for access to housing – Purchased, constructed (high energy efficiency) or rehabilitated dwellings provided to households

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
2.6	RE-C02-i02	T	National emergency and temporary accommodation grant – Accommodations with works started or purchased
2.16	RE-C02-i04-RAA	T	Interventions in the public housing stock of the Autonomous Region of Azores - renovation
4.7	RE-C04-i02	T	Contracts signed for the rehabilitation and conservation of cultural heritage buildings and national theatres
4.9	RE-C04-i01	M	Technological modernisation of ANIM – the National Archive of Moving Images
6.3	RE-C06-i01	T	Training centre locations renovated, built or with equipment purchased
7.14	RE-C07-i05-RAA	M	Contract signed for 8 road projects
8.5	RE-C08-i02	T	Training on BUPi
8.12	RE-C08-i04	T	Installation of dual polarisation radars
10.8	TC-C10-i04-RAA	M	Start of Public Works Contract for the technical centre MARTEC
11.2	TC-C11-i01	M	Signature of contracts awarding financial support
12.7	TC-C12-r39	M	Entry into force of the harmonised definition of criteria for eco - modulation
12.8	TC-C12-r39	M	Recovery incentive scheme (deposit and refund system) for non - reusable plastic bottles, ferrous metals and aluminium
15.1	TC-C15-i01	M	Signature of the contract for the expansion of the Lisbon Metro network
15.4	TC-C15-i02	M	Signature of the contract for the expansion of the Porto Metro network
15.13	TC-C15-i05	T	Purchase of new zero emission (electric or hydrogen) buses used for public transport
15.14	TC-C15-r30	M	Entry into force of legislation to improve access conditions to public transport
16.14	TD-C16-i03	M	Setting up of services for sending digital invoices and cybersecurity, privacy, usability and sustainability certifications
16.16	TD-C16-i04	T	Selection of Industry 4.0 projects
17.21	TD-C17-i02	M	Complete the implementation of pre -filling of specific transaction subject to the stamp duty
17.23	TD-C17-r40	M	Entry into force of the legal act creating the permanent technical tax policy unit Unidade Técnica de Avaliação Tributária e Aduaneira (U-TAX)
18.5	TD-C18-i01	M	Modernised IT system for criminal investigation
19.19	TD-C19-i07	T	Traineeship programme for graduates
19.20	TD-C19-i07	T	IT equipment for public administration employees
19.23	TD-C19-r35	M	Entry into force of the legislative package for the re-organisation of the public administration
21.7	RP-C21-r43	M	Entry into force of legislation establishing the National Energy Poverty Observatory (ONPE)
21.9	RP-C21-r44	M	Signature of cooperation protocol

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
21.16	RP-C21-r46	M	Entry into force of an administrative or legal act on renewable hydrogen
21.18	RP-C21-r47	M	Launch of the first auction of centralised purchase of sustainable biomethane
21.20	RP-C21-r48	M	Establishment of EMER 2030
21.21	RP-C21-r48	M	Entry into force of the Regulation for municipal licensing of renewable energy and storage projects
21.24	RP-C21-i06	M	Call for tender for projects of renewable gas production
		Instalment Amount	<i>EUR 1 877 616 715</i>

#### 1.6.Sixth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.7	RE-C01-r03	M	Entry into force of the new Management Accounting Plan of the National Health Service
1.9	RE-C01-r03	T	Establishing new Integrated Responsibility Centres in the hospitals of the National Health Service
1.11	RE-C01-r03	M	Entry into force of the action plan to strengthen centralised purchasing mechanisms for medicines
1.22	RE-C01-i02	T	Strengthening the response capacity of the national networks of integrated continued care and palliative care services in home care
1.28	RE-C01-i05-RAM	T	Setting up community mental health teams in Madeira's regional health service
3.6	RE-C03-i02	T	Dwellings with improved accessibility for people with disability
3.25	RE-C03-i06	M	Publication of a monitoring report by the Metropolitan Areas of Porto and Lisbon regarding the measures undertaken in each of the 12 intervention areas.
5.33	RE-C05-i07-RAM	M	Signature of the implementing agreement (protocol) between Banco Português de Fomento, Instituto de Desenvolvimento Empresarial and selected financial intermediaries
8.2	RE-C08-i01	T	Publication of Integrated Landscape Management Operations (OIGPs) in the Diário da Republica
8.21	RE-C08-i05	M	Development of awareness raising campaign to prevent risky behaviour
10.13	TC-C10-i06-RAM	M	Signature of contract for multipurpose research vessel
13.1	TC-C13-i01	T	Energy efficiency improvements of private residential buildings
14.5	TC-C14-i02-RAM	T	Additional installed hydropower production capacity
14.12	TC-C14-i03-RAA	T	Additional renewable electricity production in Corvo
15.15	TC-C15-i06	M	Signature of contract for electronic signalling systems

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
16.6	TD-C16-i02	T	Support to National Test Beds Network
17.9	TD-C17-i01	M	Completion of the implementation of the State Accounting Entity
18.3	TD-C18-r33	M	Entry into force of the revised legal framework for insolvency and recovery
18.6	TD-C18-i01	M	'Enterprise 2.0' information system
19.12	TD-C19-i04	M	Completion of upgrades in critical digital infrastructures
20.6	TD-C20-i01	T	New projection equipment installed
21.12	RP-C21-i05	M	Signature of terms of acceptance for the implementation of industrial projects
21.17	RP-C21-r46	M	Entry into force of the legal framework for renewable gases
21.19	RP-C21-r47	M	Adoption of the Biomethane Action Plan
21.22	RP-C21-r48	T	Training of staff involved in permitting of renewable projects
21.26	RP-C21-i07	M	Signature of contract(s) for offshore technical studies
21.28	RP-C21-i08	M	Signature of terms of acceptance for the installation of electricity storage capacity
21.35	RP-C21-i12	M	Signature of terms of acceptance for the purchase of clean buses under the Public Transport Decarbonisation Programme
		Instalment Amount	<i>EUR 967 013 198</i>

#### 1.7. Seventh Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.10	RE-C01-r03	T	Increase in the number of patients discharged from home hospitalisation
1.37	RE-C01-i08-RAA	T	Telemedicine in the Azores' regional health service
1.42	RE-C01-i10	T	Purchase of Heavy Medical Equipment
2.5	RE-C02-i02	T	National emergency and temporary accommodation grant – Signature of funding agreements for emergency and transition accommodations
3.2	RE-C03-i01	T	Creation of the Social Intervention Teams (Radar Social)
3.18	RE-C03-i05	M	Digital information resources for people with disabilities
5.37	RE-C05-i08	M	Notary deed regarding the constitution of the National Centre for Advanced Computing (CNCA) and its statutes
6.5	RE-C06-i02	M	Support for permanent contracts
6.17	RE-C06-r18	M	Publication of a norm for an equal pay management system.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
6.18	RE-C06-r18	M	Recognition for companies with a narrow gender pay gap.
6.24	RE-C06-i07	T	Innovation and pedagogical modernisation in higher education
7.2	RE-C07-i00	T	Publicly accessible electric vehicle recharging points
8.13	RE-C08-i05	T	Training, equipment and vehicles for ANEPC, GNR and fire brigades
10.15	TC-C10-i06-RAM	T	Delivery of one autonomous unmanned vehicle
14.4	TC-C14-i02-RAM	M	Construction and integration of synchronous compensator
14.6	TC-C14-i02-RAM	T	Refurbished installed hydropower production capacity
17.5	TD-C17-r32	M	Entry into force of legislation to integrate spending reviews in the regular budgetary process, including the ex-post evaluation of efficiency savings
17.10	TD-C17-i01	M	New functionalities of the information technology solution that supports the preparation of the State Budget
17.12	TD-C17-i01	T	Information systems of the national central public procurement system
19.25	TD-C19-i01	M	Signature of protocols or terms of acceptance for the setting up of new citizens shops and citizen spaces
19.28	TD-C19-i05-RAM	M	Functional prototype
20.5	TD-C20-i01	T	Digital Education Laboratories
20.7	TD-C20-i01	M	Empowerment of school management
20.15	TD-C20-i03-RAM	T	Schools connection in the ARM
21.10	RP-C21-r44	T	Capacity-building actions
21.14	RP-C21-r45	M	Green Skills & Jobs programme
21.42	RP-C21-i16	M	Signature of contract
		Instalment Amount	<i>EUR 1 208 992 815</i>

#### 1.8.Eighth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.34	RE-C01-i06	T	Implementation of information technology administrative modules, basic clinical modules and emergency clinical modules
3.29	RE-C03-r38	M	Report of the working group on the Single Social Benefit
5.53	RE-C05-i15-RAA	M	Implementing Agreement
5.51	RE-C05-i14	M	Implementing Agreement

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
6.8	RE-C06-i04	T	Additional number of students graduated in tertiary education courses in STEAM fields
8.3	RE-C08-i01	T	Villages with fuel management projects
9.1	RE-C09-i01	T	Additional monitoring points of groundwater resources installed (SM3)
9.12	RE-C09-i03-RAM	T	Additional km of conduits renovated or rehabilitated
14.7	TC-C14-i02-RAM	T	Additional installed capacity in battery storage system
15.11	TC-C15-i04	T	Construction of a Bus Rapid Transit line between Praça do Império and Praça Albuquerque Mouzinho in Porto completed
17.8	TD-C17-r32	T	Number of budget and activities plans of state-owned enterprises consistently approved by the Minister of Finance and/or respective line Minister(s)
17.24	TD-C17-r40	M	Publication of assessment report by U-TAX on existing tax benefits
18.10	TD-C18-r33	M	Statutes of the Judicial Clerks
19.27	TD-C19-i01	T	Citizen application
19.14	TD-C19-i04	M	Upgrading of IT system of security forces and services
19.16	TD-C19-i05-RAM	T	Public services for citizens, visitors and businesses in the ARM
19.34	TD-C19-i08	M	Launch of the Smart Territories Portal
21.8	RP-C21-r43	M	Launch of the financing instrument to tackle energy poverty
21.11	RP-C21-r44	T	Launch of Espaços Cidadão Energia
21.38	RP-C21-i14	M	Signature of the contract for the construction of a new Bus Rapid Transit line in Braga
		Instalment Amount	<i>EUR 941 378 890</i>

#### 1.9.Ninth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.21	RE-C01-i02	T	Strengthening the response capacity of the national networks of integrated continued care and palliative care services in inpatient and outpatient care
1.23	RE-C01-i03	T	Refurbishment of forensic psychiatry units and equipment
1.25	RE-C01-i03	M	Completion of the strengthening of the mental health care network
1.35	RE-C01-i07-RAM	T	New computer equipment for Madeira's regional health service
1.36	RE-C01-i08-RAA	T	Increased access to the user portal of the Azores' regional health service

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.38	RE-C01-i09	T	Completion of the implementation in schools of the 'School Sports Community' and 'School Sports on Wheels' programmes
1.39	RE-C01-i09	M	Launch of the national campaign for the Universal Active Life Support System and the associated technological platform
2.17	RE-C02-i04-RAA	T	Constructed buildings in the public housing stock of Autonomous Region of Azores – construction of building
2.18	RE-C02-i04-RAA	T	Interventions in the public housing stock of the Autonomous Region of Azores - renovation
2.31	RE-C02-i08-RAA	T	Reinforcement of the social housing stock of the Autonomous Region of the Azores – dwellings constructed
3.7	RE-C03-i02	T	Dwellings with improved accessibility for people with disability
3.8	RE-C03-i02	T	Public space with improved accessibility for people with disability
3.9	RE-C03-i02	T	Public services with improved accessibility for people with disability
3.27	RE-C03-i03-RAM	T	Number of places in care homes supporting homeless people
3.12	RE-C03-i04-RAA	T	Training of individuals from families covered by the Social Inclusion Income
3.14	RE-C03-i04-RAA	T	Vehicles purchased for the Instituições Particulares de Solidariedade Social
3.15	RE-C03-i04-RAA	T	Ageing in place project
3.16	RE-C03-i04-RAA	T	Measures to combat early school leaving of children and young people.
3.19	RE-C03-i05	M	Call-centre for Portuguese sign Language
3.26	RE-C03-i06	T	Implementation of social measures
4.2	RE-C04-i01	T	Financial support to the digital transition of bookshops/establishments
4.3	RE-C04-i01	M	Digitalisation and virtualisation of public collections
4.5	RE-C04-i01	T	Financial support for translation and edition of literary works
4.11	RE-C04-i02	M	Creation of laboratories and routes of the 'Saber Fazer' Initiative, and creation of pedagogical and informative activities on traditional techniques.
5.10	RE-C05-i02	T	Companies benefiting from the services provided by the interface entities, including Collaborative Laboratories -Colabs
5.12	RE-C05-i03	T	Completion of innovation and research projects focusing on the green aspects of the Innovation Agenda for Agriculture 2030
5.13	RE-C05-i03	T	Completion of 5 structuring projects focusing on the digital aspects of the Innovation Agenda for Agriculture 2030
5.14	RE-C05-i03	T	Renewal/upgrading of agricultural innovation hubs
5.19	RE-C05-i05-RAA	T	New (to replace obsolete structures) or requalified structures responsible for animal slaughter, and certification of milk quality and food safety
5.20	RE-C05-i05-RAA	T	Projects supported under support schemes for the restructuring of enterprises in the processing and marketing sector
5.21	RE-C05-i05-RAA	T	Projects supported under support schemes for farm restructuring

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.22	RE-C05-i05-RAA	T	Specialised technical supports delivered to farms under the Farmers' Empowerment Programme
5.34	RE-C05-i07-RAM	T	Loan guarantees supporting projects of regional enterprises.
5.35	RE-C05-i08	T	Completion of "Science XXI campus" and "Science Desk" and provision of services through the National Open Science and Open Research Data Programme (PNCADAI)
6.2	RE-C06-i01	T	Specialised technology centres renovated or built
6.4	RE-C06-i01	T	Training centre locations renovated, built or with equipment purchased
6.6	RE-C06-i03	T	Participants in measures to support the up-skilling of adults
6.7	RE-C06-i04	T	<i>Ciência Viva</i> clubs
6.9	RE-C06-i04	T	Additional number of students graduated in tertiary education courses in STEAM
6.10	RE-C06-i05-RAA	T	Number of adults enrolled in post-secondary and tertiary education
6.11	RE-C06-i05-RAA	T	Upgraded professional schools in the Autonomous Region of Azores
6.12	RE-C06-r14	M	Opening of training vacancies
7.3	RE-C07-i00	T	Publicly accessible electric vehicle recharging points
7.8	RE-C07-i02	T	Roads built or rehabilitated
8.1	RE-C08-i01	T	Development of Landscape Planning and Management Programmes (PRGP) in the territories defined as vulnerable.
8.20	RE-C08-i01	T	Implementation of land consolidation measures Programa "Emparcelar para Ordenar"
8.8	RE-C08-i03	T	Established easement area
8.9	RE-C08-i03	T	Implementation of the Primary Fuel Management Breaks Structuring Network (RPFGC)
8.11	RE-C08-i04	T	Delivery of light and medium firefighter helicopters
8.16	RE-C08-i05	T	Implementation of a national training programme
9.13	RE-C09-i03-RAM	T	Additional volume of water made available in the southern part of the island of Madeira for public supply and irrigation
10.2	TC-C10-i01	M	Completion of Blue Hub School modernisation
10.4	TC-C10-i02	T	Approval of the final reports for 82 projects in support of innovation, energy transition and reduction of environmental impact for entities in the fish sector
10.9	TC-C10-i04-RAA	M	Delivery of a research vessel
10.16	TC-C10-i06-RAM	T	Delivery of two autonomous unmanned vehicles
11.3	TC-C11-i01	T	Financial support to industrial decarbonisation projects
12.3	TC-C12-i01	T	New products, technologies and pilot processes integrating bio-based resources



Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
12.9	TC-C12-r39	M	Take-back scheme for electrical waste and electronic equipment
12.10	TC-C12-i02	T	Increased capacity for waste, reuse, recycling and recovery
13.5	TC-C13-i02	T	Energy efficiency interventions of central government buildings
13.8	TC-C13-i03	M	Energy efficiency interventions of private services buildings
14.10	TC-C14-i02-RAM	T	Replacement of street lighting points
16.3	TD-C16-i01	T	Employment + Digital training participants
16.4	TD-C16-i01	T	Portugal Digital Academy diagnostics
16.9	TD-C16-i02	T	Digital Commerce Neighbourhoods
16.10	TD-C16-i02	T	SMEs supported by digital commerce accelerators
16.12	TD-C16-i02	T	Start-ups mapped on the platform of Startup Portugal
16.20	TD-C16-i06-RAM	T	Enterprise 4.0
17.4	TD-C17-r32	M	Adoption of the costing model for programme budgeting
17.11	TD-C17-i01	M	Entry into operation of a support information system for the new model of budgetary and financial control
17.14	TD-C17-i01	M	Complete the implementation of the security operation centre
17.16	TD-C17-i02	M	Provision and operationalisation of the final version of the information system supporting the simplified assessment of rural properties
17.17	TD-C17-i02	T	Complete the edafo-climato-morphological (soil and climate) characterisation and assessment of economic potential of rural properties
17.18	TD-C17-i03	T	Expansion of the functionalities of the <i>Segurança Social Direta</i> website, by adding five new online services
17.19	TD-C17-i03	T	Reduction by 80% of the average number of days it takes to grant social benefits of a contributory nature, for those that have an average granting time longer than 10 days
17.20	TD-C17-i03	T	Implementation of intelligent surveillance models to support fraud prevention, based on machine-learning processes
18.4	TD-C18-r33	M	Entry into force of the legislative package on the removal of barriers to licensing
18.7	TD-C18-i01	M	New information system for the digital transformation of Courts and Public Prosecutor's Office
18.8	TD-C18-i01	M	Implementation of the new Technology Plan
18.9	TD-C18-i01	M	Knowledge management platforms in justice
19.17	TD-C19-i05-RAM	M	Modernisation of critical infrastructure and computer architecture of public services in ARM
19.29	TD-C19-i05-RAM	M	Centralised data management solution
19.18	TD-C19-i06-RAA	M	Digitalisation of the Regional public administration of the ARA

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
19.36	TD-C19-i08	T	Training on smart territories
20.1	TD-C20-r37	T	Digital skills training for teachers and non-teaching staff in the public education network
20.8	TD-C20-i01	T	Digital educational resources
20.11	TD-C20-i02-RAA	T	New laptops and tablets for schools in the ARA
20.12	TD-C20-i02-RAA	M	Digital equipment and digital educational resources of schools in the ARA
20.13	TD-C20-i02-RAA	T	Massive open online courses for teachers and parents in the ARA
20.16	TD-C20-i03-RAM	T	Digital manuals for Pupils in the 2nd and 3rd cycle and secondary students in the ARM
20.17	TD-C20-i03-RAM	T	Training for teachers and non-teaching staff in Digital Competences in the ARM
20.18	TD-C20-i03-RAM	M	Delivery of scientific and technology equipment to schools in the ARM
21.2	RP-C21-i02	T	Energy efficiency renovation of private residential buildings
21.15	RP-C21-r45	T	Green Skills training actions
21.29	RP-C21-i08	T	Installation of electricity storage capacity
21.32	RP-C21-i10-RAA	T	Installation of electricity storage capacity
		Instalment Amount	<i>EUR 2 111 907 988</i>

#### 1.10. Tenth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.15	RE-C01-i01	T	Building new health units
1.16	RE-C01-i01	M	Complete the national coverage of screening and early diagnosis programmes in primary health care
1.17	RE-C01-i01	M	Increase the response capacity of primary health centres and expand their areas of intervention
1.18	RE-C01-i01	M	Refurbishment of health facilities and equipment to ensure accessibility, quality and safety conditions in primary health centres
1.19	RE-C01-i01	M	Strengthening of community-based care, home and community interventions
1.26	RE-C01-i04	M	Construction and renovation of healthcare services buildings and equipment for hospitals
1.27	RE-C01-i05-RAM	T	Increase in the number of available places in the system of Community Hospital of Madeira's regional health service

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.30	RE-C01-i05-RAM	T	Increase in the number of places in integrated continued care services in Madeira's regional health service
1.31	RE-C01-i05-RAM	T	Refurbishment of primary health care services in Madeira's regional health service
1.43	RE-C01-i10	T	Purchase of Heavy Medical Equipment
1.44	RE-C01-i11-RAA	T	Modernisation of the Regional Health Service in the Azores
2.3	RE-C02-i01	T	Support programme for access to housing – Purchased, constructed (high energy efficiency) or rehabilitated dwellings provided to households
2.7	RE-C02-i02	T	National emergency and temporary accommodation grant - Accommodations completed
2.8	RE-C02-i02	T	Accommodation delivered to security forces and temporary accommodation delivered for humanitarian or security reasons
2.11	RE-C02-i03-RAM	T	Supported housing in the Autonomous Region of Madeira
2.12	RE-C02-i03-RAM	T	Number of private owner occupied dwellings and residential public dwellings renovated, including with improved energy efficiency
2.30	RE-C02-i07-RAA	T	Infrastructure of parcels of land
3.1	RE-C03-i01	T	Delivery of electric vehicles
3.4	RE-C03-i01	T	Creation of new places, and renovation of existing places in social facilities
3.5	RE-C03-i01	T	Home Support Services users and staff receiving access to tablets and other IT and communication equipment, technical aid equipment or training.
3.10	RE-C03-i03-RAM	T	New and rehabilitated places in Residential and non-residential care homes
3.13	RE-C03-i04-RAA	T	New places for people with disabilities in care centres supporting people with disability
3.28	RE-03-i07-RAA	T	Expanded or renovated places in residential care homes
3.30	RE-C03-r38	M	Entry into force of the Single Social Benefit (under the citizenship social protection system) and of the Code of Social Benefits
4.4	RE-C04-i01	M	Delivery of modernised technological infrastructure for the cultural facilities network
4.10	RE-C04-i01	T	Delivery of equipment for the installation of the National Archive of Sound, and for the technological modernisation of public laboratories
4.8	RE-C04-i02	T	Works completed for the rehabilitation and conservation of cultural heritage buildings and national theatres
4.12	RE-C04-i02	M	Completion of construction of the National Archive of Sound
5.6	RE-C05-i01.01	T	Completion of products, processes or services in relevant strategic areas

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.17	RE-C05-i04-RAA	T	Delivery of a total of EUR 95 000 000 to the region's non-financial corporations in equity and quasi-equity support, in line with the investment policy of the instrument.
5.54	RE-C05-i15-RAA	T	Legal agreements signed with equity fund and ministry has completed the investment
5.36	RE-C05-i08	T	Completion of projects under the R&D programme in public administration, implementation of artificial intelligence solutions for public administration processes and new courses on the National Platform for Mass Online Courses (NAU)
5.38	RE-C05-i08	M	Completion of the supporting infrastructure and datacentre for the National Advanced Computing Centre, upgrade of the supercomputer Mare Nostrum 5, including the development of new artificial intelligence tools, and development of a large language model (LLM) in Portuguese language of Portugal.
5.50	RE-C05-i13	T	Acquisition of equipment or completion of projects for the renovation and/or modernisation of research units
5.52	RE-C05-i14	T	Legal agreements signed with final beneficiaries and ministry has completed the investment
6.19	RE-C06-i06	T	Support for permanent contracts with PhD researchers under FCT-Tenure and support for researchers under ERC Portugal
6.20	RE-C06-i06	M	International Partnerships in Science, Technology and Innovation: International partnerships supported; R&I projects supported; International mobility supported
6.21	RE-C06-i07	T	Technological and digital modernisation of agrarian sciences: Curricular reform of agrarian sciences, opening up agricultural schools to secondary school students and reskilling of professionals
6.22	RE-C06-i07	T	Modernisation of medicine
6.23	RE-C06-i07	T	Strengthening digital skills
6.25	RE-C06-i07	T	Innovation and pedagogical modernisation in higher education
7.15	RE-C07-i05-RAA	T	Roads built or rehabilitated
8.6	RE-C08-i02	M	Production of reference mapping for the Land Cover Monitoring System (SMOS)
8.22	RE-C08-i05	T	Implementation of measures in the area of rural fire prevention and capacity-building in areas of the forestry sector
9.2	RE-C09-i01	T	Completion of network interventions to reduce water losses (SM1)
9.3	RE-C09-i01	T	Modernisation of land area of collective hydro-agricultural use and individual irrigation (SM2)
9.4	RE-C09-i01	T	No of treatment plants to ensure the production and refinement of treated waste water (SM4)

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
9.15	RE-C09-i01	M	Reinforcement of water interconnections
9.14	RE-C09-i05	T	Additional and operational production capacity for photovoltaic energy on the Alqueva dam lake
10.3	TC-C10-i01	T	Completion of the installation and/or upgrading of the Blue Hub hubs
10.11	TC-C10-i04-RAA	M	Delivery of 2 modules for the new research vessel
10.10	TC-C10-i04-RAA	M	Entry into operation of the experimental research and development centre linked to the Sea in the Azores (centre MARTEC)
10.12	TC-C10-i05-RAA	T	Completion of projects in the fisheries and aquaculture sector
10.14	TC-C10-i06-RAM	M	Delivery of the energy efficient multipurpose research vessel
12.4	TC-C12-i01	T	Development of maritime pine forests with resin production potential
13.3	TC-C13-i01	T	'Efficiency vouchers' distributed for households in energy poverty to replace old equipment and adopt energy efficient solutions
13.11	TC-C13-i01	T	Energy efficiency renovations for households in energy poverty
14.3	TC-C14-i01	T	Additional renewable hydrogen and renewable gas production capacity
14.9	TC-C14-i02-RAM	T	Installation of smart meters
14.15	TC-C14-i02-RAM	T	Additional production capacity
14.11	TC-C14-i03-RAA	T	Additional and refurbished installed geothermal production capacity
14.14	TC-C14-i03-RAA	T	Installation of small unit photovoltaic plants for local electricity generation and consumption
15.16	TC-C15-i06	T	Railway lines with electronic signalling systems replaced
16.8	TD-C16-i02	T	Support to National Test Beds Network
16.11	TD-C16-i02	T	SMEs and start-up incubators and accelerators directly supported by digitalisation programmes
16.15	TD-C16-i03	T	Support to Digital Innovation Hubs
16.17	TD-C16-i04	T	Completion of Industry 4.0 projects
16.18	TD-C16-i05-RAA	T	Number of completed projects under the framework of the Enterprise Digital Transition Incentive System
16.19	TD-C16-i05-RAA	M	Science and Technology Parks extended or equipped
17.13	TD-C17-i01	M	Completion of the implementation of the <i>Sistema de Gestão de Património Imobiliário Público</i> (SIGPIP) and of the modernisation of the information systems for state-owned vehicles
17.25	TD-C17-r40	M	Entry into force of a legal act on tax-benefits
19.2	TD-C19-i01	T	Public services available in a simplified and coherent way through different channels

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
19.3	TD-C19-i01	M	New Consular management model in place
19.26	TD-C19-i01	T	New citizens shops and citizen spaces operational.
19.6	TD-C19-i02	T	Territorial information infrastructure
19.7	TD-C19-i03	T	Training to strengthen cybersecurity and information security capabilities
19.8	TD-C19-i03	T	Adoption of the Portuguese cryptographic solution by public authorities
19.9	TD-C19-i03	T	Implementation of the National Cybersecurity Framework
19.10	TD-C19-i03	M	Refurbishment of the building of the entities of the new cybersecurity and information security coordination model
19.13	TD-C19-i04	M	Completion of upgrades in critical digital infrastructures
19.15	TD-C19-i04	M	Strengthen the Government's IT network management centre (RING)
19.21	TD-C19-i07	T	Training and co-working spaces for public administration employees
19.35	TD-C19-i08	M	Intelligent territories: Urban Management Platforms, Digital Twins and Public Policy Dashboard
20.4	TD-C20-i01	T	Primary and secondary schools connectivity upgrade
20.9	TD-C20-i01	T	Digital tests and examinations in schools
21.1	RP-C21-i01	T	Financial support to industrial decarbonisation projects
21.4	RP-C21-i03	T	Energy efficiency renovation of services buildings
21.6	RP-21-i04-RAM	T	Energy efficiency renovation in public service buildings
21.13	RP-C21-i05	T	Completion of 5 industrial projects in strategic technologies for the climate transition
21.44	RP-C21-r48	M	Capacity building in permitting of renewable projects
21.23	RP-C21-r48	M	Adoption of a timetable for the allocation of new renewable energy capacity, with a particular focus on the geographical areas resulting from the "Renewable Go-To-Areas" Sectorial Programme'
21.25	RP-C21-i06	T	Additional renewable hydrogen and renewable gas production capacity
21.27	RP-C21-i07	M	Completion of technical studies for offshore wind
21.31	RP-C21-i09	M	Entry into operation of the digital one-stop shop modules for the licensing and monitoring of renewable energy projects, in accordance with CID specifications, and completion of the dematerialization process of existing licensing documents
21.33	RP-C21-i11-RAM	T	Increase in installed capacity in renewable energy generation units for self-consumption and increase in installed storage capacity for self-consumption

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
21.34	RP-C21-i11-RAM	T	Reinforcement of installed renewables power capacity
21.36	RP-C21-i12	T	Purchase of new zero emission (electric or hydrogen) buses used for public transport
21.37	RP-C21-i13-RAM	T	Purchase of new zero emission (electric or hydrogen) buses used for public transport and touristic services and purchase of electric cars replacing scrapped vehicles
21.39	RP-C21-i14	T	Construction of a bus rapid transit line in Braga
21.43	RP-C21-i16	M	Construction of a funicular
		Instalment Amount	<i>EUR 3 667 313 866</i>

## 2. Loan

The instalments referred to in Article 3(2) shall be organised in the following manner:

### 2.1.First Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.23	RE-C05-r10	M	Entry into force of the regulation setting the activities and statutes of Banco Português de Fomento (BPF)
5.27	RE-C05-i06	M	Entry into force of a decree law regulating the capitalisation measure of BPF
5.28	RE-C05-i06	M	Development of the investment policy (capitalisation) and adoption by the vehicle manager
		Instalment Amount	<i>EUR 700 000 000</i>

### 2.2.Second Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.30	RE-C05-i06	M	Notification to the European Commission of the successful passing of the pillar assessment for BPF
5.31	RE-C05-i06	M	Capital transfer of EUR 250 000 000 from the Portuguese Government to BPF and adoption of the investment policy for BPF
		Instalment Amount	<i>EUR 125 000 000</i>

### 2.3.Third Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
2.20	RE-C02-i05	T	Affordable public housing stock - Dwellings with started work (constructed with high energy efficiency or rehabilitated with improved energy performance)
2.25	RE-C02-i06	T	Student accommodation at affordable costs – number of student accommodation places with launched tenders
5.24	RE-C05-r13	M	Entry into force of the revision of the legal framework for collective investment undertakings
5.25	RE-C05-r13	M	Entry into force of the revision of the Securities Code Act
7.9	RE-C07-i03	M	First Environmental Impact Assessment completed
		Instalment Amount	<i>EUR 379 431 726</i>

### 2.4.Fourth Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.44	RE-C05-i11	T	Conclusion of contracts to develop new products, processes or services in relevant strategic areas (Innovation Agendas).
7.11	RE-C07-i04	M	Contract signed for 10 road projects
		Instalment Amount	<i>EUR 235 337 423</i>

### 2.5.Fifth Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.26	RE-C05-r13	M	Capital market development — entry into force of legislation
5.43	RE-C05-i06	T	Delivery by the capitalisation instrument of a total of EUR 650 000 000 to non - financial corporations established and/or operating in Portugal, in equity and quasi - equity support, in line with its investment policy
5.46	RE-C05-i12	T	Conclusion of contracts to develop new products, processes or services in strategic areas relevant to the low - carbon economy, resilience and adaptation to climate change.
10.5	TC-C10-i03	M	Signature of the contract for the 'Multifunctional Naval Platform' and 'Operations Centre'
10.6	TC-C10-i03	M	Finalisation of Alfeite Arsenal Academy
10.17	TC-C10-i07	M	Launch of call for tenders for the decarbonisation of vessels



		Instalment Amount	<i>EUR 1 313 054 513</i>
--	--	-------------------	--------------------------

## 2.6.Sixth Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
6.28	RE-C06-i09	T	Signature of terms of acceptance for financing building and renovation of public schools
19.30	TD-C19-r41	M	Entry into force of the legislative act on access to public services
19.31	TD-C19-r42	M	Entry into force of the legislative act that revises the SIADAP
19.32	TD-C19-r42	M	Entry into force of the legislative act that revises Public Administration Competencies profile
		Instalment Amount	<i>EUR 509 920 104</i>

## 2.7.Eighth Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
5.48	RE-C05-i16	M	Signature of the Contribution Agreement between the government of Portugal and the European Commission
19.33	TD-C19-r42	M	Entry into operation of the new SIADAP system
		Instalment Amount	<i>EUR 350 279 011</i>

## 2.8. Ninth Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
7.5	RE-C07-i06	T	Completion of interventions in selected business reception areas
7.10	RE-C07-i03	T	Roads built or rehabilitated
7.12	RE-C07-i04	T	Roads built or rehabilitated
		Instalment Amount	<i>EUR 536 446 857</i>

## 2.10. Tenth Instalment (loan support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1.45	RE-C01-i12	M	Construction of East Lisbon Hospital
2.24	RE-C02-i05	T	Affordable public housing stock - Assigned dwellings (constructed with high energy efficiency or rehabilitated with improved energy performance)
2.28	RE-C02-i06	T	Student accommodation at affordable costs
2.32	RE-C02-i09	T	Support programme for access to housing (loan) – Purchased, constructed (high energy efficiency) or rehabilitated (with improved energy performance) dwellings provided to households
5.29	RE-C05-i06	T	Delivery by the capitalisation instrument of a total of EUR 850 000 000 to non-financial corporations established and/or operating in Portugal in equity and quasi-equity support, in line with its investment policy
5.49	RE-C05-i16	T	Financing or investment operations approved by the InvestEU Investment Committee.
5.32	RE-C05-i06	T	100% of the guarantees made available by the capital increase have been approved by the InvestEU investment committee.
5.45	RE-C05-i11	T	Completion of 593 products, processes or services.
6.29	RE-C06-i09	T	Schools built or renovated
10.7	TC-C10-i03	M	Reception and acceptance of the 'Multifunctional Naval Platform' and 'Operations Centre'
10.18	TC-C10-i07	T	Completion of energy efficiency interventions for vessels
15.3	TC-C15-i07	T	Construction of part of Red Line extension
15.6	TC-C15-i08	T	Construction of part of Porto metro network extension
		Instalment Amount	<i>EUR 1 741 286 719</i>

## SECTION 3: ADDITIONAL ARRANGEMENTS

### 1. Arrangements for monitoring and implementation of the recovery and resilience plan

The monitoring and implementation of the recovery and resilience plan of Portugal shall take place in accordance with the following arrangements:

The Decree Law No. 29-B/2021, amended by Decree-Law 61/2023 of July 24, establishes a four-level governance model:

- a) An Inter-Ministerial Commission, chaired by the Prime Minister, in charge of the strategic and policy coordination and the overall political steering;
- b) A National Monitoring Commission, made up of representatives of the various social and economic partners and key civil society figures and chaired by an independent person, to monitor the recovery and resilience plan's implementation and its results, promote its proper dissemination to citizens, businesses and other organisations, and examine any issues affecting its performance and propose recommendations;
- c) An administrative structure *Estrutura de Missao Recuperar Portugal* ('task force') established by Resolution of Council of Ministers No 46-B/2021 is in charge of the implementation of the recovery and resilience plan, together with the Agency of Development and Cohesion (supervising the use of the mix of the EU funds, controlling the risk of double funding and the consistency with other initiatives), and the Ministry of Finance;
- d) The Audit and Control Committee (CAC), chaired by the Inspectorate-General of Finance (IGF), to be responsible for audit and control activities.

Portugal has established the institutional actors that are responsible for the implementation of the individual reforms and investments at component level. The responsible ministries or actors involved in the execution of each reform and investment shall liaise on a regular basis with the task force, which shall be the structure in charge of coordinating the work on the recovery and resilience plan, signing contracts with direct and intermediate beneficiaries, verifying the accomplishment of milestones and targets and sending the payment requests to the European Commission.

### 2. Arrangements for providing full access by the Commission to the underlying data

- The task force 'Estrutura de Missao Recuperar Portugal', as the central coordinating body for Portugal's recovery and resilience plan and its implementation, is responsible for overall coordination and monitoring of the plan, together with the Agency of Development and Cohesion and the Ministry of Finance,. In particular, it acts as a coordinating body for monitoring progress on milestones and targets, for monitoring and, where appropriate, implementing control and audit activities, and for providing reporting and requests for payments. It coordinates the reporting of milestones and targets, relevant indicators, but also qualitative financial information and other data, such as on final recipients. The data encoding is taking place in a centralised IT system.
- In accordance with Article 24(2) of Regulation (EU) 2021/241, upon completion of the relevant agreed milestones and targets in Section 2.1 of this Annex, Portugal shall submit to the Commission a duly justified request for payment of the financial contribution and, where relevant, of the loan. Portugal shall ensure that, upon request, the Commission has full access to the underlying relevant data that supports the due justification of the request for payment, both for the assessment of the request for payment in accordance with Article 24(3) of Regulation (EU) 2021/241 and for audit and control purposes.