

Brussels, 4 September 2017
(OR. en)

11812/17

BUDGET 26

EXPLANATORY MEMORANDUM

Subject: Draft amending budget No 3 to the general budget for 2017: Increasing the budgetary resources of the Youth Employment Initiative (YEI) to pursue the reduction of youth unemployment across the European Union and updating the staff establishment plans of the decentralised agency ACER and the joint undertaking SESAR2

– *Council position of 4 September 2017*

I. INTRODUCTION

On 30 May 2017, the Commission submitted to the Council draft amending budget (DAB) No 3 to the general budget for 2017 increasing the budgetary resources of the Youth Employment Initiative (YEI) as agreed by the European Parliament, the Council and the Commission in the outcome of the Conciliation Committee on the 2017 budgetary procedure. The amount requested is EUR 500 million in commitment appropriations.

This DAB also includes a modification to the establishment plans of the decentralised agency ACER and the joint undertaking SESAR2, while the total number of posts remains unchanged.

II. CONCLUSION

On 4 September 2017, the Council adopted its position on DAB No 3 to the general budget for 2017 as set out in the ANNEX.

TECHNICAL ANNEX

VOLUME 3

SECTION III — COMMISSION

EXPENDITURE

Figures

Title	Heading	Budget 2017		Council position on DAB No 3/2017		New amount	
		Commitments	Payments	Commitments	Payments	Commitments	Payments
01	Economic and financial affairs	3 086 394 801	2 840 247 301			3 086 394 801	2 840 247 301
02	Internal market, industry, entrepreneurship and SMEs	2 455 727 091	2 260 420 906			2 455 727 091	2 260 420 906
03	Competition	108 427 562	108 427 562			108 427 562	108 427 562
04	Employment, social affairs and inclusion	13 813 326 529	10 725 565 124	500 000 000		14 313 326 529	10 725 565 124
05	Agriculture and rural development	57 537 879 867	54 110 140 315			57 537 879 867	54 110 140 315
06	Mobility and transport	3 783 964 054	1 815 351 093			3 783 964 054	1 815 351 093
07	Environment	472 838 520	388 338 137			472 838 520	388 338 137
08	Research and innovation	6 192 803 780	5 911 660 897			6 192 803 780	5 911 660 897
09	Communications networks, content and technology	2 008 048 360	2 164 759 630			2 008 048 360	2 164 759 630
10	Direct research	401 736 330	401 569 370			401 736 330	401 569 370
11	Maritime affairs and fisheries	1 090 330 395	752 871 678			1 090 330 395	752 871 678
		14 809 522	14 809 522			14 809 522	14 809 522
		1 105 139 917	767 681 200			1 105 139 917	767 681 200
12	Financial stability, financial services and capital markets union	85 913 287	88 425 287			85 913 287	88 425 287
		4 856 000	3 267 000			4 856 000	3 267 000
		90 769 287	91 692 287			90 769 287	91 692 287
13	Regional and urban policy	38 658 542 242	26 838 474 702			38 658 542 242	26 838 474 702
		23 625 000	12 375 000			23 625 000	12 375 000
		38 682 167 242	26 850 849 702			38 682 167 242	26 850 849 702
14	Taxation and customs union	178 361 995	161 007 995			178 361 995	161 007 995
15	Education and culture	3 366 357 284	3 146 029 354			3 366 357 284	3 146 029 354
16	Communication	211 571 438	210 059 438			211 571 438	210 059 438
17	Health and food safety	564 254 603	541 521 603			564 254 603	541 521 603
18	Migration and home affairs	3 419 137 519	3 075 013 252			3 419 137 519	3 075 013 252
		40 000 000	28 000 000			40 000 000	28 000 000
		3 459 137 519	3 103 013 252			3 459 137 519	3 103 013 252
19	Foreign policy instruments	738 187 747	699 292 859			738 187 747	699 292 859
20	Trade	113 201 323	111 701 323			113 201 323	111 701 323
21	International cooperation and development	3 702 842 929	3 339 435 538			3 702 842 929	3 339 435 538
22	Neighbourhood and enlargement negotiations	4 508 080 400	3 856 253 509			4 508 080 400	3 856 253 509
23	Humanitarian aid and civil protection	1 052 651 277	1 254 755 387			1 052 651 277	1 254 755 387
24	Fight against fraud	82 246 700	80 192 081			82 246 700	80 192 081
25	Commission's policy coordination and legal advice	232 305 442	232 055 442			232 305 442	232 055 442
26	Commission's administration	1 065 512 732	1 063 133 732			1 065 512 732	1 063 133 732
		4 644 253	4 644 253			4 644 253	4 644 253
		1 070 156 985	1 067 777 985			1 070 156 985	1 067 777 985

Title	Heading	Budget 2017		Council position on DAB No 3/2017		New amount	
		Commitments	Payments	Commitments	Payments	Commitments	Payments
27	Budget	76 142 758	76 142 758			76 142 758	76 142 758
28	Audit	19 227 094	19 227 094			19 227 094	19 227 094
29	Statistics	143 533 663	127 573 663			143 533 663	127 573 663
30	Pensions and related expenditure	1 796 802 000	1 796 802 000			1 796 802 000	1 796 802 000
31	Language services	407 877 123	407 877 123			407 877 123	407 877 123
32	Energy	1 643 319 742	1 316 740 381			1 643 319 742	1 316 740 381
33	Justice and consumers	270 997 258	238 117 353			270 997 258	238 117 353
34	Climate action	146 724 470	102 431 675			146 724 470	102 431 675
40	Reserves	571 858 775	307 693 341			571 858 775	307 693 341
	Total	154 007 127 090	130 569 308 903	500 000 000		154 507 127 090	130 569 308 903
	Of which Reserves: 40 01 40, 40 02 41	87 934 775	63 095 775			87 934 775	63 095 775

TITLE 04 — EMPLOYMENT, SOCIAL AFFAIRS AND INCLUSION

Figures

Title Chapter	Heading	FF	Budget 2017		Council position on DAB No 3/2017		New amount	
			Commitments	Payments	Commitments	Payments	Commitments	Payments
04 01	Administrative expenditure of the 'Employment, social affairs and inclusion' policy area		103 133 045	103 133 045			103 133 045	103 133 045
04 02	European Social Fund	1	12 899 726 072	9 891 741 079	500 000 000		13 399 726 072	9 891 741 079
04 03	Employment, Social Affairs and Inclusion		264 640 500	214 691 000			264 640 500	214 691 000
04 04	European Globalisation Adjustment Fund (egf)	9	p.m.	25 000 000			p.m.	25 000 000
04 05	Instrument for Pre-Accession Assistance — Employment, Social Policies and Human Resources Development	4	p.m.	50 000 000			p.m.	50 000 000
04 06	Fund for European Aid to the Most Deprived	1	545 826 912	441 000 000			545 826 912	441 000 000
	Title 04 — Total		13 813 326 529	10 725 565 124	500 000 000		14 313 326 529	10 725 565 124

CHAPTER 04 02 — EUROPEAN SOCIAL FUND

Figures

Title Chapter Article Item	Heading	FF	Budget 2017		Council position on DAB No 3/2017		New amount	
			Commitments	Payments	Commitments	Payments	Commitments	Payments
04 02	European Social Fund							
04 02 01	Completion of the European Social Fund — Objective 1 (2000 to 2006)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 02	Completion of the special programme for peace and reconciliation in Northern Ireland and the border counties of Ireland (2000 to 2006)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 03	Completion of the European Social Fund — Objective 1 (prior to 2000)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 04	Completion of the European Social Fund — Objective 2 (2000 to 2006)		p.m.	p.m.			p.m.	p.m.
04 02 05	Completion of the European Social Fund — Objective 2 (prior to 2000)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 06	Completion of the European Social Fund — Objective 3 (2000 to 2006)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 07	Completion of the European Social Fund — Objective 3 (prior to 2000)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 08	Completion of EQUAL (2000 to 2006)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 09	Completion of previous Community initiatives (prior to 2000)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 10	Completion of the European Social Fund — Innovative actions and technical assistance (2000 to 2006)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 11	Completion of the European Social Fund — Innovative actions and technical assistance (prior to 2000)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 17	Completion of the European Social Fund — Convergence (2007 to 2013)	1.2	p.m.	510 000 000			p.m.	510 000 000
04 02 18	Completion of the European Social Fund — PEACE (2007 to 2013)	1.2	p.m.	p.m.			p.m.	p.m.
04 02 19	Completion of the European Social Fund — Regional competitiveness and employment (2007 to 2013)	1.2	p.m.	190 000 000			p.m.	190 000 000
04 02 20	Completion of the European Social Fund — Operational technical assistance (2007 to 2013)	1.2	p.m.	500 000			p.m.	500 000
04 02 60	European Social Fund — Less developed regions — Investment for growth and jobs goal	1.2	7 346 787 700	4 979 660 000			7 346 787 700	4 979 660 000
04 02 61	European Social Fund — Transition regions — Investment for growth and jobs goal	1.2	1 907 753 625	1 109 539 000			1 907 753 625	1 109 539 000
04 02 62	European Social Fund — More developed regions — Investment for growth and jobs goal	1.2	3 629 184 747	2 490 475 000			3 629 184 747	2 490 475 000
04 02 63	European Social Fund — Operational technical assistance							
04 02 63 01	European Social Fund — Operational technical assistance	1.2	16 000 000	11 000 000			16 000 000	11 000 000
04 02 63 02	European Social Fund — Operational technical assistance managed by the Commission at the request of a Member State	1.2	p.m.	567 079			p.m.	567 079
	Article 04 02 63 — Subtotal		16 000 000	11 567 079			16 000 000	11 567 079
04 02 64	Youth Employment Initiative	1.2	—	600 000 000	500 000 000		500 000 000	600 000 000
	Chapter 04 02 — Total		12 899 726 072	9 891 741 079	500 000 000		13 399 726 072	9 891 741 079

Remarks

Article 175 of the Treaty on the Functioning of the European Union (TFEU) provides that the objectives of economic, social and territorial cohesion set out in Article 174 shall be supported by the action it takes through the Structural Funds, which includes the European Social Fund (ESF). The tasks, priority objectives and the organisation of the Structural Funds are defined in accordance with Article 177 TFEU.

Article 80 of the Financial Regulation provides for financial corrections in the event of expenditure incurred in breach of applicable law.

Article 39 of Regulation (EC) No 1260/1999, Articles 100 and 102 of Regulation (EC) No 1083/2006 and Articles 85, 144 and 145 of Regulation (EU) No 1303/2013 on criteria for financial corrections by the Commission provide for specific rules on financial corrections applicable to the ESF.

Any revenue from the financial corrections carried out on that basis is entered in Article 6 5 1, 6 5 2, 6 5 3 or 6 5 4 of the statement of revenue and constitutes assigned revenue in accordance with point (c) of Article 21(3) of the Financial Regulation.

Article 177 of the Financial Regulation lays down the conditions for the repayment in full, or in part, of pre-financing payments in respect of a given operation.

Article 82 of Regulation (EC) No 1083/2006 provides for specific rules on repayment of pre-financing amounts applicable to the ESF.

Pre-financing amounts repaid shall constitute internal assigned revenue in accordance with Article 21(4) of the Financial Regulation and shall be entered in Item 6 1 5 0 or 6 1 5 7.

Measures to combat fraud are funded under Article 24 02 01.

Legal basis

Treaty on the Functioning of the European Union, and in particular Articles 174, 175 and 177 thereof.

Council Regulation (EC) No 1260/1999 of 21 June 1999 laying down general provisions on the Structural Funds (OJ L 161, 26.6.1999, p. 1), and in particular Article 39 thereof.

Regulation (EC) No 1784/1999 of the European Parliament and of the Council of 12 July 1999 on the European Social Fund (OJ L 213, 13.8.1999, p. 5).

Regulation (EC) No 1081/2006 of the European Parliament and of the Council of 5 July 2006 on the European Social Fund and repealing Regulation (EC) No 1784/1999 (OJ L 210, 31.7.2006, p. 12).

Council Regulation (EC) No 1083/2006 of 11 July 2006 laying down general provisions on the European Regional Development Fund, the European Social Fund and the Cohesion Fund and repealing Regulation (EC) No 1260/1999 (OJ L 210, 31.7.2006, p. 25), and in particular Articles 82, 83, 100 and 102 thereof.

Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002 (OJ L 298, 26.10.2012, p. 1), and in particular Articles 21(3) and (4), and Articles 80 and 177 thereof.

Regulation (EU) No 1303/2013 of the European Parliament and of the Council of 17 December 2013 laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund and laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund and repealing Council Regulation (EC) No 1083/2006 (OJ L 347, 20.12.2013, p. 320).

Reference acts

Conclusions of the Berlin European Council of 24 and 25 March 1999.

Conclusions of the Brussels European Council of 16 and 17 December 2005.

Conclusions of the European Council of 7 and 8 February 2013.

Article 04 02 64 — Youth Employment Initiative

Figures

Budget 2017		Council position on DAB No 3/2017		New amount	
Commitments	Payments	Commitments	Payments	Commitments	Payments
—	600 000 000	500 000 000		500 000 000	600 000 000

Remarks

This appropriation is intended to provide additional support to measures against youth unemployment financed by the ESF. It represents the specific allocation to the Youth Employment Initiative under the Investment for growth and jobs goal in regions with a level of youth unemployment exceeding 25 % in 2012 or for Member States where the youth unemployment rate has increased by more than 30 % in 2012, regions that have a youth unemployment rate of more than 20 % in 2012 ('eligible regions'). The additional EUR 3 000 000 000 allocated to this line for the 2014-2020 period is intended to provide match funding to ESF interventions in the eligible regions. This appropriation is intended to finance the creation of decent jobs.

While promoting gender equality, special attention should be paid to the situation of young women who can face gender-specific obstacles to get a good quality offer of employment, continued education, an apprenticeship or a traineeship.

This appropriation is to be used, amongst others, to support the establishment of educational structures combining non-formal education, language courses, democratic awareness and vocational training in the regions most affected by youth unemployment, both by state-actors and non-governmental organisations.

The margins available below the multiannual financial framework (MFF) ceilings for commitment appropriations for 2014-2017 will constitute a global MFF margin for commitments, to be made available over and above the ceilings established in the MFF for 2016-2020 for policy objectives related to growth and employment, in particular youth employment, as established in Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014-2020 (OJ L 347, 20.12.2013, p. 884).

Legal basis

Regulation (EU) No 1303/2013 of the European Parliament and of the Council of 17 December 2013 laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund and laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund and repealing Council Regulation (EC) No 1083/2006 (OJ L 347, 20.12.2013, p. 320).

Regulation (EU) No 1304/2013 of the European Parliament and of the Council of 17 December 2013 on the European Social Fund and repealing Council Regulation (EC) No 1081/2006 (OJ L 347, 20.12.2013, p. 470).

STAFF

S 03 — Bodies set up by the European Union and having legal personality

S 03 01 — Decentralised agencies

S 03 01 32 — Decentralised agencies — Energy

S 03 01 32 01 — Agency for the Cooperation of Energy Regulators (ACER)

Function group and grade	Agency for the Cooperation of Energy Regulators (ACER)					
	Posts					
	Authorised under the Union budget 2017		Council position on DAB No 3/2017		Revised budget 2017	
	Permanent posts	Temporary posts	Permanent posts	Temporary posts	Permanent posts	Temporary posts
AD 16						
AD 15		1				1
AD 14						
AD 13						
AD 12				4		4
AD 11		5				5
AD 10						
AD 9		2		2		4
AD 8		10		1		11
AD 7		10				10
AD 6		7				7
AD 5		18		-7		11
<i>AD Subtotal</i>		53				53
AST 11						
AST 10						
AST 9						
AST 8						
AST 7						
AST 6				1		1
AST 5		1		3		4
AST 4		1		3		4
AST 3		13		-7		6
AST 2						
AST 1						
<i>AST Subtotal</i>		15				15
AST/SC 6						
AST/SC 5						
AST/SC 4						
AST/SC 3						
AST/SC 2						
AST/SC 1						
<i>AST/SC Subtotal</i>						
Total		68				68

S 03 02 — European joint undertakings

S 03 02 02 — Single European Sky Air Traffic Management Research Joint Undertaking (SESAR)

Function group and grade	Single European Sky Air Traffic Management Research Joint Undertaking (SESAR)					
	Posts					
	Authorised under the Union budget 2017		Council position on DAB No 3/2017		Revised budget 2017	
	Permanent posts	Temporary posts	Permanent posts	Temporary posts	Permanent posts	Temporary posts
AD 16						
AD 15				1		1
AD 14		1		-1		
AD 13						
AD 12		4				4
AD 11				2		2
AD 10		5		-3		2
AD 9				3		3
AD 8		5		1		6
AD 7		4		1		5
AD 6		4		5		9
AD 5		10		-9		1
<i>AD Subtotal</i>		33				33
AST 11						
AST 10						
AST 9						
AST 8				1		1
AST 7		1				1
AST 6						
AST 5		1		-1		
AST 4				1		1
AST 3		2				2
AST 2						
AST 1		2		-1		1
<i>AST Subtotal</i>		6				6
AST/SC 6						
AST/SC 5						
AST/SC 4						
AST/SC 3						
AST/SC 2						
AST/SC 1						
<i>AST/SC Subtotal</i>						
Total		39				39